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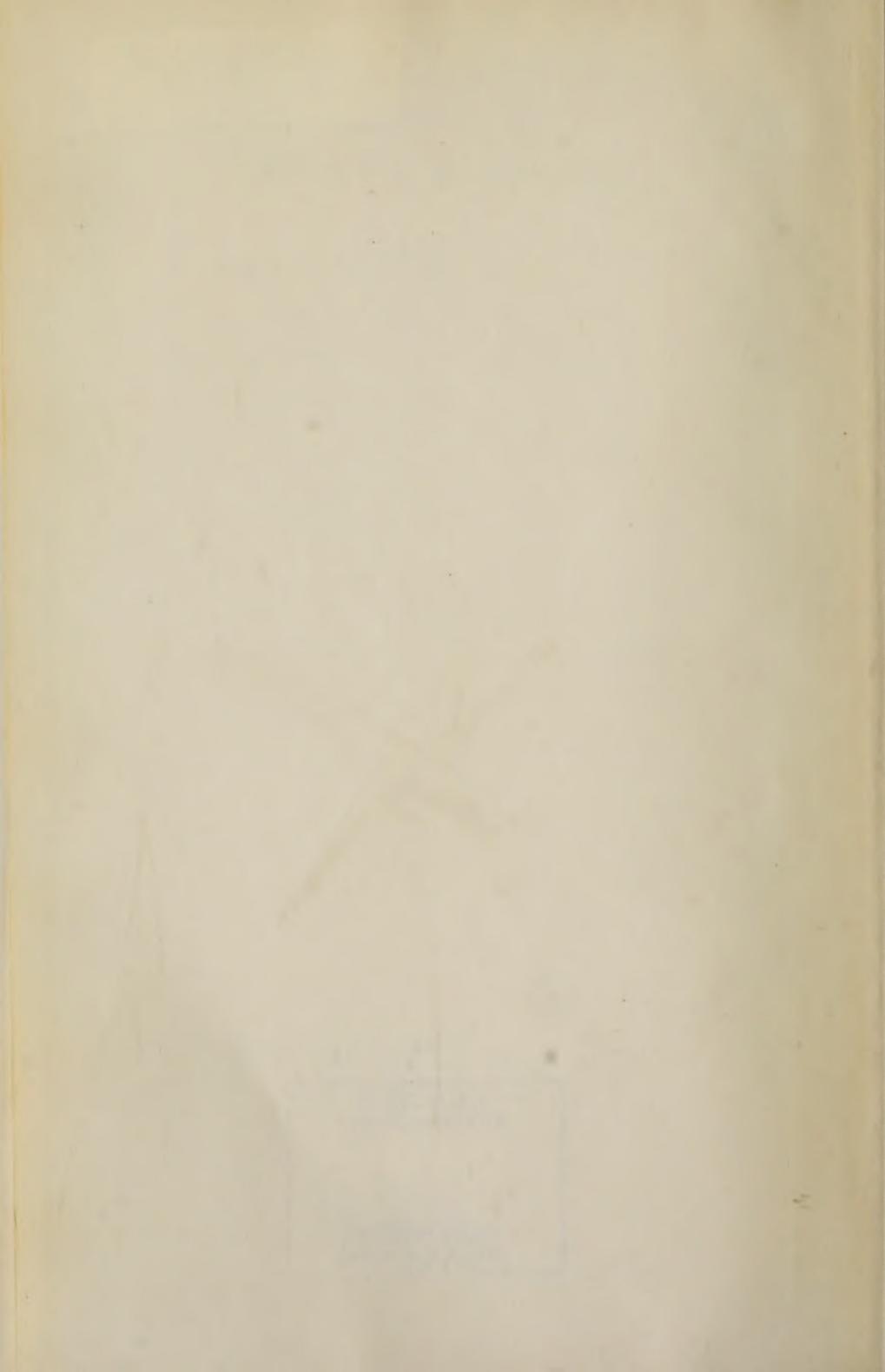


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Journals of the Senate and Assembly

CALIFORNIA LEGISLATURE

FIFTY-SIXTH [SECOND EXTRAORDINARY] SESSION

JULY 22 TO JULY 25, 1946



LIEUT. GOVERNOR FREDERICK F. HOUSER
President of the Senate

HON. CHARLES W. LYON
Speaker of the Assembly

SENATOR JERROLD L. SEAWELL
President Pro Tempore of the Senate

HON. THOMAS A. MALONEY
Speaker Pro Tempore of the Assembly

JOSEPH A. BEEK
Secretary of the Senate

ARTHUR A. OHNIMUS
Chief Clerk of the Assembly

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CALIFORNIA LEGISLATURE
FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

SENATE DAILY JOURNAL

FIRST LEGISLATIVE DAY
FIRST CALENDAR DAY

IN SENATE

SENATE CHAMBER, SACRAMENTO
Monday, July 22, 1946

The Senate met at 10.30 o'clock a.m., pursuant to the provisions of the Proclamation of His Excellency, Earl Warren, Governor of the State of California, dated July 18, 1946, convening the Legislature of the State of California on this day in extraordinary session.

Lieutenant Governor Frederick F. Houser, President of the Senate of the Fifty-sixth Session, in the chair, called the Senate to order.

Pursuant to the provisions of Section 9150 of the Government Code, Joseph A. Beek, Secretary of the Senate; John F. Lea, Minute Clerk of the Senate; Joseph F. Nolan, Sergeant-at-Arms of the Senate, were present, and occupied their respective positions.

ROLL CALL

The roll was called, and the following Senators answered to their names:

Senators Biggar, Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, Ward, and Weybret—36.

Quorum present.

PRAYER

By invitation of the President, prayer was offered by the Rev. Dr. Clarence A. Kircher, Chaplain of the Senate for the Fifty-sixth Session.

LEAVES OF ABSENCE FOR THE DAY

The following Senators were granted leaves of absence for the day:

Senator Collier, on motion of Senator McBride, legislative business elsewhere.

Senator McCormack, on motion of Senator Seawell, due to illness.

Senator Salsman, on motion of Senator Seawell, legislative business in Washington, D. C.

GUESTS EXTENDED PRIVILEGE OF SENATE FLOOR

On request of Senator Burns, the privilege of the floor of the Senate Chamber for this day was unanimously extended to F. J. Cracchiolo, of Sacramento, and Joseph Cracchiolo, of St. Louis, Missouri.

On request of Senator McBride, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Fred W. Newcomb, of Ventura.

On request of Senator Parkman, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Mrs. Harold L. Putnam, corresponding secretary, San Mateo County Council of Republican Women, Burlingame, California; also chairman of the Twenty-seventh Assembly District, California Council of Republican Women.

On request of Senator Fletcher, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Mrs. Lillian Johnson, Mrs. E. Van Harten, and Mrs. Arnold Klaus, all of San Diego.

On request of Senator Tenney, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Glenn D. Willaman, State Secretary of the California Real Estate Association, of Los Angeles; Ellery G. McClung, Chairman, Southwest Branch, Realty Board, Los Angeles; L. A. Latterner, realtor, Los Angeles; and Wm. Francis Ireland, Secretary-Manager, Associated Bakers, Los Angeles.

On request of Senator Shelley, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Francis McCarthy, Russell Dreyer, Joseph P. Byrne, and Wally Canavon, all of San Francisco.

On request of Senator Jespersen, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Wm. Francis Ireland, of Los Angeles.

On request of Chaplain Dr. Kircher and Senator Dilworth, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Dr. and Mrs. Robert F. Fitch, Jr., provost of the College of California in China and the University of California at Berkeley.

On request of Lieutenant Governor Frederick F. Houser, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Mrs. C. W. Harger and Mrs. Selma Hildebrand of East Los Angeles.

On request of Senator Weybret, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Mrs. Carl C. Baker of San Francisco.

On request of Senator Judah, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Hon. A. F. Mahaffey Representative of the Forty-sixth District, State of Washington.

On request of Senator Tenney, the privilege of the floor of the Senate Chamber for this day was unanimously extended to John H. Lauten, Assistant City Attorney, Glendale.

PROCLAMATION OF THE GOVERNOR

The President of the Senate directed the Secretary to read the Proclamation of the Governor convening the Legislature in extraordinary session.

Whereupon the Secretary read the following Proclamation:

EXECUTIVE DEPARTMENT, STATE OF CALIFORNIA
Proclamation

WHEREAS, An extraordinary occasion has arisen and now exists requiring that the Legislature of the State of California be convened in extraordinary session; now, therefore,

I, EARL WARREN, Governor of the State of California, by virtue of the power and authority in me vested by Section 9 of Article V of the Constitution of the State of California, do hereby convene the Legislature of the State of California to meet in extraordinary session at Sacramento, California, on Monday, the twenty-second day of July, 1946, at 10:30 o'clock a.m. of said day for the following purposes and to legislate upon the following subjects:

1. To consider and act upon legislation to declare an emergency in respect to the renting of residential housing accommodations, including hotels and rooming houses; to provide for the regulation, control, and stabilization of rents in such housing accommodations; to regulate the procedure for removal or eviction of tenants of such housing accommodations; to provide for the administration and enforcement of such regulation, control, and stabilization, and to make funds available for such purposes.

2. To approve or reject charters and charter amendments of cities, counties, or cities and counties, ratified by the electors pursuant to the Constitution of the State of California.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of California to be affixed this Eighteenth day of July, 1946.

[SEAL]

EARL WARREN, Governor of California

ATTEST:

FRANK M. JORDAN, Secretary of State

RESOLUTIONS

The following resolutions were offered:

By Senator Slater:

Senate Resolution No. 1

Resolved, That the Senate do now organize and proceed to elect officers and employees for this Fifty-sixth (Second Extraordinary) Session.

Resolution read, and, on motion of Senator Slater, adopted.

By Senator Rich:

Senate Resolution No. 2

Resolved, That Senator Jerrold L. Seawell be and he is hereby elected President pro tempore of the Senate; that Joseph A. Beek be and he is hereby elected Secretary of the Senate; that Joseph F. Nolan be and he is hereby elected Sergeant-at-Arms of the Senate; that John F. Lea be and he is hereby elected Minute Clerk of the Senate; that Rev. Dr. Clarence A. Kircher be and he is hereby elected Chaplain of the Senate.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, and Weybret—33.

NOES—None.

OATH OF OFFICE ADMINISTERED

The newly elected officers of the Senate, Senator Jerrold L. Seawell, President pro tempore; Joseph A. Beek, Secretary; Joseph F. Nolan, Sergeant-at-Arms; John F. Lea, Minute Clerk; and Rev. Dr. Clarence A. Kircher, Chaplain, took and subscribed to the following oath, admin-

istered by the Honorable Annette Abbott Adams, presiding justice, Third District Court of Appeal:

I do solemnly swear that I will support the Constitution of the United States and the Constitution of the State of California, and discharge the duties of the office to which I have been elected to the best of my ability.

RESOLUTIONS

The following resolution was offered:

By Senator Seawell:

Senate Resolution No. 3

Resolved. That the following Rules be and the same are hereby adopted as the Standing Rules of the Senate at its Fifty-sixth (Second Extraordinary) Session:

STANDING RULES OF THE SENATE

Convening and Sessions

Hour of Meeting

1. The Senate shall meet at 11 a.m., daily, except Sundays, unless otherwise ordered by the Senate.

Calling to Order

2. The President, President pro tempore, or senior member present shall call the Senate to order at the hour stated, and if a quorum be present shall proceed with the order of business.

Attendance of Members

3. No Senator shall absent himself from attendance upon the Senate without leave first obtained. A less number than a quorum of the Senate is hereby authorized to send the Sergeant-at-Arms, or any other person, for any and all absent Senators at the expense of such absent Senators, respectively, unless such excuse for nonattendance as shall be made to the Senate when a quorum is convened, shall be judged sufficient, and in that case the expense shall be paid out of the Contingent Fund of the Senate. The President or Acting President of the Senate, or less than a quorum present, shall have the power to issue process directly to the Sergeant-at-Arms, or to any other person, to compel the attendance of Senators absent without leave. Any Senator who shall refuse to obey such process unless sick or unable to attend, shall be deemed guilty of contempt of the Senate, and the Sergeant-at-Arms, or any other person, to whom such process may be directed, shall have power to use such force as may be necessary to compel the attendance of such absent Senator, and for this purpose he may command the force of the county, or of any county in the State.

Order of Business

4. The order of business shall be as follows:
 1. Roll Call
 2. Prayer by the Chaplain
 3. Leaves of Absence
 4. Privileges of the Floor
 5. Communications and Petitions
 6. Messages from the Governor
 7. Messages from the Assembly
 8. Reports of Committees

9. Motions, Resolutions and Notices
10. Introduction and First Reading of Bills
11. Special Orders
12. Unfinished Business
13. Consideration of Daily File
14. Announcement of Committee Meetings
15. Adjournment

Executive Sessions

5. When a motion is adopted to close the doors of the Senate, on the discussion of any business which may, in the opinion of the Senate, require an executive session, the President shall require all persons, except the Senators, President of the Senate, Secretary, Minute Clerk, and Sergeant-at-Arms, to withdraw, and during the discussion of said business the doors shall remain closed. Every Senator and officer present shall keep secret all matters and proceedings concerning which secrecy shall be enjoined by order of the Senate.

Officers of the Senate

The President

6. The Lieutenant Governor shall be the President of the Senate. He shall have a casting vote when the vote is equally divided and his vote will decide the issue.

The President shall maintain order in the Senate Chamber and in case of a disturbance or disorderly conduct in the lobbies, the President (or Chairman of the Committee of the Whole) shall have the power to order the same cleared.

The President Pro Tempore

7. The President pro tempore shall, in the absence of the President, take the chair and call the Senate to order, at the hour of the meetings of the Senate, and shall have the same powers as the President.

It shall be the particular responsibility of the President pro tempore to secure the prompt and businesslike disposition of bills and other business before the Senate.

The Vice Chairman of the Committee on Rules shall, in the absence of the President pro tempore, perform the duties, and have all powers and authority of the President pro tempore.

Presiding by Senators

8. The President pro tempore of the Senate may name any Senator to perform the duties of the Chair in the absence of the President. The Senator so named shall be vested, during such time, with all the powers of the President.

Secretary of the Senate

9. It shall be the duty of the Secretary of the Senate to attend every session, call the roll, read all bills, amendments, resolutions, and all papers ordered read by the Senate or the presiding officer.

He shall superintend all printing and clerical work to be done for the Senate and shall have supervision over all attaches and employees of the Senate. He shall assign, reassign or transfer all attaches or employees to their respective duties.

He shall certify to and transmit to the Assembly all bills, joint and concurrent resolutions, constitutional amendments and papers requiring the concurrence of the Assembly, immediately after their passage or adoption by the Senate.

He shall also keep a correct Journal of the proceedings of the Senate, and shall notify the Assembly of the action by the Senate on all matters originating in the Assembly, and requiring action on the part of the Senate.

The Secretary of the Senate shall have custody of all bills, documents, papers and records of the Senate and shall not permit any such bills, records or papers to be taken from the desk or out of his custody by any person, except in the regular course of the business of the Senate.

All employees on the pay roll of the Senate are employees of the Senate and not of individual members and they are under the direct control of the Secretary of the Senate. Any insubordination or inefficiency on the part of any employee shall be reported by the Secretary to the Committee on Rules or if a Committee on Attaches be appointed, then to that committee.

Sergeant-at-Arms of the Senate

10. The Sergeant-at-Arms shall attend the Senate during all of its sittings, execute the commands of the Senate from time to time, together with all such process issued by authority thereof, as shall be directed to him by the President. The Sergeant-at-Arms is authorized to arrest for contempt all persons outside the bar, or in the gallery, found in loud conversation, or otherwise making a noise to the disturbance of the Senate. The actual expenses of the Sergeant-at-Arms for every arrest, for each day's custody and releasement, and the traveling expenses for himself and special messenger going and returning shall be paid out of the Contingent Fund, and no other fees shall be paid him beyond his per diem. It shall also be the duty of the Sergeant-at-Arms to keep the accounts for pay and mileage of Senators.

The Sergeant-at-Arms shall place copies of all bills, joint and concurrent resolutions, constitutional amendments, Journals, Histories and Files, when printed, on the desks of Senators, at least one hour previous to the opening of session.

Committees of the Senate

Appointment of Committees

11. The Committee on Rules shall consist of the President pro tempore of the Senate, who shall be the chairman of the committee, and four other Members of the Senate to be elected by the Senate.

The Committee on Rules shall appoint all other committees of the Senate unless otherwise directed by the Senate and shall designate a chairman of each committee so appointed and a vice chairman of each standing committee.

In making committee appointments, the Committee on Rules shall give consideration to seniority, preference, and experience; provided, however, that in making committee appointments, the Rules Committee shall, so far as practical, give equal representation to all parts of the State.

The Senate Committee on Finance shall consist of four Senate Members of the Legislative Budget Committee and seven additional Members of the Senate appointed by the Committee on Rules.

Ten days before the commencement of any regular session of the Legislature, the Secretary of the Senate shall mail to each member a blank, in a form approved by the Rules Committee, on which the member may indicate his committee preferences and with such blank shall be mailed a stamped envelope addressed to the Rules Committee, care of the Secretary, for the convenience of the member in returning such form with his preferences thereon. All such communications shall be retained by the Secretary unopened and shall be delivered to the Rules Committee immediately upon the organization of the Senate.

Standing Committees

12. The standing committees of the Senate, the number of members, and subjects to be referred to each are as follows:

1. Agriculture, 11 members. All bills amending the Agricultural Code and uncodified legislation relating to the same subject.

2. Business and Professions, 9 members. All bills amending the Business and Professions Code and uncodified legislation relating to the same subjects.

3. Education, 9 members. All bills amending the Education Code or relating to the University of California and any uncodified legislation relating to either.

4. Elections, 9 members. All bills amending the Elections Code or uncodified legislation relating to the same subject and constitutional amendments, after consideration by committees having jurisdiction of the appropriate subjects, for consideration of any question relating to submission to the voters.

5. Finance, 11 members. All appropriation bills including the Budget Bill and claim bills but excepting appropriations from the funds of the Senate made by resolution.

6. Financial Institutions, 9 members. All bills amending the Insurance Code and bills amending the Bank Act, Building and Loan Act, Corporate Securities Act and acts relating to the loan of money and credit unions, and any other legislation relating to these subjects.

7. Fish and Game, 11 members. All bills amending the Fish and Game Code, and uncodified legislation relating to the same subject.

8. Governmental Efficiency, 11 members. All legislation not specifically referred to another committee relating to :

- a. State policy
- b. New State functions
- c. State property
- d. Reorganization
- e. State employees

9. Institutions, 9 members. All bills relating to the State Department of Institutions, or to institutions under its jurisdiction including :

- a. State Hospitals
- b. Home for the Feeble-minded
- c. Inebriate Colonies

- d. Institutions for Delinquents
 - e. Home for the Blind
 - f. Industrial Workshops
 - g. Any other institutions of a similar nature;
- and all bills relating to the Youth Authority and to institutions under its jurisdiction.
- 10. Judiciary, 12 members. All bills amending the following codes:
 - a. Civil Code
 - b. Code of Civil Procedure
 - c. Probate Code
 - d. Penal Code, and
 - e. All statutes of a penal nature not related closely to a subject embraced in some other code.
 - 11. Labor, 7 members. All bills amending the Labor Code and uncodified legislation relating to the same subject.
 - 12. Local Government, 9 members. All bills relating to
 - a. County government
 - b. Municipal corporations
 - c. Special assessment and other local districts when not regulated by the provisions of some other code and uncodified legislation on the above subjects.
 - 13. Military and Veterans Affairs, 9 members. All bills amending the Military and Veterans Code and uncodified legislation relating to the same subjects.
 - 14. Natural Resources, 9 members. All bills amending the Public Resources Code and uncodified legislation relating to mines and mining, oil, forestry, parks, and to the public domain.
 - 15. Public Health and Safety, 9 members. All bills amending the Health and Safety Code and uncodified legislation relating to the same subjects.
 - 16. Public Utilities, 9 members. All legislation relating to public utilities and their regulation and not embraced within any other code.
 - 17. Revenue and Taxation, 11 members. All bills amending the Revenue and Taxation Code and other uncodified legislation relating to State and county taxes.
 - 18. Rules, 5 members. All proposed amendments to the Rules, and all resolutions relating to the business of the Senate which are not acted upon without reference to committee.
 - 19. Social Welfare, 11 members. All bills relating to the Department of Social Welfare, or to aid to the aged, to the blind, to children, to the unemployed, to the indigent and to other public assistance.
 - 20. Transportation, 11 members. All bills amending the
 - a. Vehicle Code
 - b. Streets and Highways Code
 - c. Harbors and Navigation Code, and
 - d. Uncodified legislation relating to the same subjects or to aviation.
 - 21. Water Resources, 9 members. All bills amending the Water Code and uncodified legislation relating to the same subject.

The standing committees of any regular session shall be the standing committees of succeeding special or extraordinary sessions unless otherwise ordered by the Senate.

Committee on Rules

13. The Committee on Rules is charged with the general responsibility for the administrative functioning of the Senate. The committee shall also have the duty of making recommendations designed to promote, improve and expedite the business and procedure of the Senate, and of proposing any amendments to the Rules deemed necessary to accomplish such purposes.

The Committee on Rules shall continue in existence during any recess of the Legislature and after final adjournment thereof and until the convening of the next regular session and shall have the same powers and duties as while the Senate is in session. In addition to any other authority vested in the committee it shall have authority to fill vacancies in any Senate committee or in the Senate Membership of any Joint Committee. In dealing with any matter within its jurisdiction the committee and its members shall have all authority granted to Investigating Committees by the Joint Rules, and particularly by Joint Rule No. 36 as they now exist or may hereafter be amended. The committee may make available to any Senate or Joint Committee or Member of the Senate such assistance in connection with the duties of the committee or other legislative matters as the personnel under the direction of the committee or its other facilities permit.

The Committee on Rules will constitute the Committee on Introduction of Bills and shall have charge of engrossment and enrollment of bills, contingent expenses of the Senate and legislative printing except insofar as these functions are delegated to the Secretary of the Senate, and of attaches unless a Committee on Attaches is appointed.

The rooms, passages and buildings set apart for the use of the Senate shall be under the direction of the Committee on Rules and the committee may assign the press desks in the Senate Chamber to accredited newspaper representatives.

Executive communication of nominations sent by the Governor to the Senate for their confirmation, shall be referred to the Committee on Rules, unless otherwise ordered by the Senate, without debate.

Schedule of Committee Meetings

14. The Committee on Rules shall propose to the Senate such schedules for regular meetings of the standing committees as will permit a full attendance of their members without conflict of committee engagements.

The committee may also propose such special committee meetings or special schedules of committee meetings as will facilitate the business of the Senate. Such schedules may provide a special schedule of committee meetings or upon certain days of the week or to meet any special condition which may arise.

Quorum of Standing Committees—Vote

15. Each standing committee shall determine (a) its own quorum, and (b) the number of votes necessary to take any action upon any bill, resolution, or other matter referred to it.

The vote by the number of ayes and noes on each bill reported back on all committee reports shall be noted in such reports and recorded in the Journal.

Powers of Standing Committees

16. Each standing committee of the Senate to which a proposed law or bill is assigned shall have full power and authority during the session of the Legislature or any recess thereof, to make such investigation and study of and concerning any such proposed law or bill as such committee shall determine necessary to enable it to properly act thereon.

In the exercise of the power granted by this Rule, each committee may appoint a secretary and adopt such rules as may appear necessary and proper to carry out the powers granted and duties imposed under this Rule. It may employ such clerical, legal and technical assistants as may appear necessary when money has been made available therefor by the Senate.

Each standing committee is authorized and empowered to summon and subpoena witnesses, require the production of papers, books, accounts, reports, documents, records and papers of every kind and description, to issue subpoena and to take all necessary means to compel the attendance of witnesses and to procure testimony, oral and documentary.

The members of such committees are, and each of them is, authorized and empowered to administer oaths, and all of the provisions of Article 8, Chapter 2, Title 1, Part 3 of the Political Code, relating to the attendance and examination of witnesses before the Legislature and the committees thereof, shall apply to such committees.

The Sergeant-at-Arms of the Senate, or other person designated by the Sergeant-at-Arms or by the committee, shall serve any and all subpoenas, orders and other process that may be issued by the committee, when directed to do so upon a vote of the majority of the membership of the committee.

All officers of this State, including the Legislative Counsel and the heads of each department, agency and subdivision thereof, and all employees of such departments, agencies and subdivisions, and all other persons whether connected with the State Government or not, shall give and furnish to these committees upon request such information, records and documents as the committees deem necessary or proper for the achievement of the purposes for which each standing committee was created.

Each standing committee may meet at the State Capitol and do any and all things necessary or convenient to enable it to exercise the powers and perform the duties herein granted to it and may expend such money as may be made available by the Senate for such purpose; but no committee shall incur any indebtedness unless money shall have been first made available therefor.

Special Investigating Committees

17. No committee for the investigation of any special subject shall be appointed except pursuant to a resolution which shall be entered in the Journal and referred to the Committee on Rules, and which shall be approved by a vote of a majority of the members elected to the Senate. The subject and purpose of the investigations shall be expressed in the title of the resolution and the scope of the investigations shall be con-

sistent with the subject and purposes so expressed. No such committee shall have authority to extend its investigations to subjects not so expressed, nor beyond the scope indicated in the resolution. Unless otherwise directed by the resolution any committee so authorized shall be appointed within 20 days after the adoption of the resolution.

No Committee Expenditures Permitted

18. No member of any committee shall be permitted to incur any expense chargeable to the Senate unless authorized by resolution of the Senate.

Procedure and Rules

Joint and Concurrent Resolutions and Constitutional Amendments

19. Joint and concurrent resolutions and constitutional amendments shall be treated the same as bills; except, that they shall have but one official reading, which reading shall occur after they have been reported by committee.

Parliamentary Rules

20. In all cases not provided for by the Constitution, these Rules, or by the Joint Rules of Senate and Assembly the authority shall be Mason's Manual.

Suspension or Amendment of Rules

21. No standing rule of the Senate may be repealed or amended except upon an affirmative vote of a majority of the members of the Senate, one day's notice being given, but any rule not requiring more than a majority vote may be temporarily suspended by a vote of a majority of the members of the Senate. A rule requiring a two-thirds vote on any question may be amended only by a two-thirds vote on one day's notice, and a rule requiring a two-thirds vote may be temporarily suspended only by a two-thirds vote.

All proposed amendments to these rules shall, upon presentation, be referred to the Committee on Rules without debate.

Introduction and Reference of Bills

Introduction, First Reading, and Reference of Bills

22. Any Senator desiring to introduce a bill shall send it to the Senate desk.

The Committee on Rules shall check all Senate bills prior to introduction and all Assembly bills before reference to committee and shall designate the committees to which they shall be referred. The provisions of Rule 12, referring to the assignment of bills are intended as a guide to the committee but are not binding upon the committee.

Under the order of Introduction of Bills, the Secretary shall assign a number to each Senate bill, shall read it the first time, shall read the name of the committee to which the bill has been assigned by the Committee on Rules, and unless otherwise ordered by the Senate without debate the assignment of the bill shall then be complete and after printing the Secretary shall deliver the bills to the committee so designated.

Under the order of Messages from the Assembly the Secretary shall read each Assembly bill the first time, shall read the name of the committee to which the bill has been assigned by the Committee on Rules, and

unless otherwise ordered by the Senate without debate the assignment of the bill shall then be complete and the Secretary shall deliver the bill to the committee so designated.

Introduction of Bills by a Committee

23. Any committee may introduce a bill germane to any subject within the proper consideration of such committee in the same manner as any member.

Introduction of Bills at Special Sessions

24. Whenever at any special session a bill is received at the desk, under the order of Introduction of Bills, it shall be referred to the Committee on Rules which shall decide whether or not such bill can properly be considered at the session. If in the judgment of the Committee on Rules such bill can be considered it shall report it back and designate the committee to which it shall be assigned. Thereafter it shall be assigned a number by the Secretary, be read first time, and referred to the committee recommended by the Committee on Rules unless otherwise referred on motion without debate.

Senate Resolutions

25. All Senate resolutions upon being presented shall be given a number by the Secretary. Such resolutions shall be printed in the Journal and indexed in the History and Journal.

Bills in Committee

Committee Hearings

26. During the constitutional recess or as soon thereafter as practicable the chairman of each committee shall prepare a schedule of hearings concerning bills referred to the committee. The schedule shall be arranged according to subjects insofar as may be convenient.

The schedules and any changes therein shall be delivered to the Senate as soon as convenient in order that due notice may be given to persons interested in the legislation.

Substitute Committee Bills

27. A committee may amend into one bill related provisions germane to the subject and embraced within the title; and with the consent of the author the committee may constitute such bill a committee bill by striking out of the heading of the bill the line "Introduced by" and the name of the author and substituting therefor "Substitute committee bill of the Committee on" and the name of the committee.

Recalling a Bill From Committee

28. The Senate may at any time by 21 votes recall a bill from committee.

Consideration of Bills

Order of Making Files

29. When bills are reported from committee they shall be placed upon the General File, to be kept by the Secretary as follows: All bills when reported to the Senate by the committee shall be placed at the foot of the second reading Senate or Assembly file, in the order in which the reports

are made, and after the second reading they shall be placed at the foot of the Senate or Assembly third reading file, in the order of reading. Unless otherwise ordered by the Senate the File shall be taken up in the following order: Senate second reading file, Assembly second reading file and Senate third reading file, Assembly third reading file. The bills upon third reading shall be considered in the order in which they appear upon the File, unless otherwise ordered by the Senate.

An inactive file shall be kept to which bills may be transferred at the request of the author, or on motion, and they shall be so transferred when they have been passed on third reading file without action three successive times. Bills may be carried on the inactive file by author and bill number without setting forth the title.

Bills may be transferred from the inactive file to the second reading file on motion, and after being read the second time such bills will take their place regularly on third reading file and be available for consideration and passage.

Notices of committee hearings shall be published in the File whenever presented by chairmen of committees to the Secretary for that purpose. For such purpose bills will be identified by subject or by number.

Special Order

30. Any measure or subject may, by vote of a majority of those voting, be made a special order, and when the time fixed for its consideration arrives, the presiding officer shall lay it before the Senate.

Messages From the Governor or Assembly

31. Messages from the Governor or from the Assembly may be introduced at any stage of business except while a question is being put, while the ayes and noes are being called, or while a Senator is addressing the Senate.

Messages from the Governor or from the Assembly may be considered when indicated in the order of business or at any other time by unanimous consent or upon motion.

Engrossing Bills

32. All Senate bills, constitutional amendments and joint or concurrent resolutions shall be engrossed before final action is taken on them in the Senate. Engrossment shall consist of comparing the printed engrossed bill with the original bill introduced and any amendments adopted to ascertain that it is correct. When a bill is reported correctly engrossed it shall be substituted on the File for the original bill.

Enrolling Bills

33. All Senate bills shall be enrolled immediately following their final passage and receipt from the Assembly. An enrolled copy of every such bill, amendment or resolution shall be printed and examined to ascertain that it is a true and accurate copy of the measure as it was passed. It shall then be authenticated by the signatures of the President or President pro tempore of the Senate and the Secretary or an Assistant Secretary of the Senate and by the corresponding officers of the Assembly and transmitted without delay to the Governor.

Debate*Statement of Motion*

34. No motion shall be debated until the same be distinctly announced by the President; and it shall be reduced to writing if desired by the President or any Senator, and read by the Secretary, before the same shall be debated.

Regulations as to Speaking

35. 1. When a Senator desires to address the Senate, he shall rise in his place, address the President, and when recognized he may proceed to speak.

2. No Senator shall speak more than twice in any one debate on the same day, and at the same stage of the bill, without leave; and Senators who have once spoken shall not again be entitled to the floor (except for explanation) so long as any Senator who has not spoken desires to speak.

3. When two or more Senators arise at the same time to address the Senate, the presiding officer shall designate the Senator who is entitled to the floor.

4. No Senator shall be interrupted when speaking, and no question shall be asked him except through the presiding officer.

5. The author of a bill, motion, or resolution shall have the privilege of closing the debate.

Order in Debate

36. When a Senator shall be called to order he shall sit down until the President shall have determined whether he is in order or not; and every question of order shall be decided by the President, subject to an appeal to the Senate by any Senator. If a Senator be called to order for words spoken, the objectionable language shall immediately be taken down in writing by the Secretary of the Senate.

Right to Address the Senate

37. No person other than a member of the Senate or the President thereof, shall address the Senate while it is in session but the Senate may resolve itself into a Committee of the Whole and while sitting as such committee may be addressed by persons other than members.

Questions and Motions*Amendments to Bills*

38. When amendments to a bill are reported by a committee or offered from the floor, such amendments shall be submitted in triplicate.

Adoption of amendments to any bill in the Senate prior to third reading, other than by roll call, shall not preclude subsequent consideration in committee or on the third reading of the bill, of such amendments or any part thereof, by the Senate.

Motion to Lay on the Table

39. When an amendment proposed to any pending measure shall be laid on the table, it shall not carry with it or prejudice such measure.

Division of a Question

40. If a question in debate contains more than one distinct proposition, any Senator may have the same divided.

The Previous Question

41. The previous question shall be put in the following form: "Shall the question be now put?" It shall require a majority vote of the Senators present; and its effect shall be to put an end to all debate except that the author of the bill or the amendment shall have the right to close, and the question under discussion shall thereupon be immediately put to a vote.

Call of the Senate

42. Upon a motion being carried for a call of the Senate, the President shall immediately order the doors to be closed, and shall direct the Secretary to call the names of the absentees as disclosed by the last previous roll call. Thereupon, no member shall be permitted to leave the Senate Chamber except by written permission of the President pro tempore or in his absence of the presiding officer. Those members who are found to be absent and for whom no excuse or insufficient excuses are made, may, by order of those present, be taken into custody, as they appear, or may be sent for and then taken into custody by the Sergeant-at-Arms wherever found, or by special messenger to be appointed for that purpose. In the absence of a quorum, a majority of the members present may order a roll call of the Senate and compel the attendance of absentees in the manner above provided.

A call of the Senate may be ordered after the roll has been called and prior to the announcement of the vote.

No recess can be taken during a call of the Senate. During a call, the Senate may consider and transact any matter or business that the Senators then present shall unanimously decide to consider, but no call of the Senate shall be had during a call of the Senate. When a call of the Senate is ordered, pending the announcement of the vote upon the completion of a roll call, the pending roll call shall become unfinished business, the consideration of which shall be continued until further proceedings under the call of the Senate are dispensed with, when it will forthwith become the order of business before the Senate.

Reconsideration

43. On the day on which a vote has been taken on any question a motion to reconsider the vote may be made by any member.

The motion may be considered on the day made or on the succeeding legislative day but may not be further postponed without the concurrence of 27 members.

No vote on a Senate bill may be reconsidered on or after the last day fixed for the consideration of Senate bills prior to adjournment and no vote may be reconsidered on the last day of the session.

When reconsideration of the vote by which any bill was passed has been demanded the Secretary shall not transmit it to the Assembly until the demand has been disposed of or the time for reconsideration has expired, but if the bill has already been transmitted to the Assembly the demand for reconsideration shall be preceded by a motion to request the

Assembly to return the bill. This motion shall be put to a vote immediately without debate and if not adopted shall preclude a demand for reconsideration.

A demand to reconsider the vote on any debatable question opens the main question to debate and the vote on the reconsideration shall be on the merits of such main question.

Voting by Senate

Voting on Roll Call

44. Whenever a roll call is required by the Constitution or Rules, or is ordered by the Senate or demanded by three members, every member within the Senate shall without debate answer "Aye" or "No" when his name is called.

The names of members shall be called alphabetically.

No Senator shall be permitted to vote or change his vote after the announcement of the vote by the presiding officer.

Excused From Voting

45. When a Senator declines or fails to vote on call of his name he may, after completion of the roll call, and before the announcement of the vote be required to assign his reasons therefor, and having assigned them, the presiding officer shall submit the question to the Senate: "Shall the Senator, for the reasons assigned by him, be excused from voting?" which question shall be decided without debate. Unless the Senator is excused from voting he shall be required to vote.

Voting by Presiding Senator

46. When the President pro tempore or any other member of the Senate is presiding over the Senate he shall vote on roll call the same as though he were not presiding.

Vote Required

47. Unless otherwise required by the Constitution, the Joint Rules of the Senate and Assembly or by these Rules, any action which can be taken by the Senate requires only a majority vote of the Senate, a quorum being present.

The following actions require 30 votes:

1. To introduce bills after the constitutional recess—(Constitution, Art. IV, Sec. 2).

The following actions require 27 votes:

2. To pass urgency measures—(Constitution, Art. IV, Sec. 1).
3. To suspend constitutional provision requiring reading bills on three several days—(Constitution, Art. IV, Sec. 15).

4. To pass bills over the Governor's veto—(Constitution, Art. IV, Sec. 16).

5. To increase or diminish the number of superior court judges or to remove judges—(Constitution, Art. VI, Secs. 9, 10).

6. To propose constitutional amendments or revision of the Constitution—(Constitution, Art. XVIII, Secs. 1, 2).

7. To change rate of taxation for State purposes—(Constitution, Art. XIII, Secs. 14, 16).

8. To authorize deposit of public money in banks—(Constitution, Art. XI, Sec. 16 $\frac{1}{2}$).

9. To remove Railroad Commissioners—(Constitution, Art. XII, Sec. 22).

10. To change rates or conditions under the State Employees Retirement System—(Constitution, Art. IV, Sec. 22a).

11. To propose change in location of State capital—(Constitution, Art. XX, Sec. 1).

12. To reconsider the vote by which a concurrent resolution proposing a constitutional amendment is defeated.

13. To suspend the Rule against lobbying in the Senate Chamber.

14. To concur in Assembly amendments to or to adopt a report of a Committee on Conference concerning constitutional amendments or bills which require 27 votes for passage.

The following actions require 21 votes:

15. To amend or suspend the Rules.

16. To pass bills, unless under some other Rule a larger vote is required—(Constitution, Art. IV, Sec. 15).

17. To adopt a concurrent resolution approving a county or city charter or amendment thereto—(Constitution, Art. XI, Secs. 7½ and 8).

18. To adopt joint and concurrent resolutions.

19. To reconsider bills, joint and concurrent resolutions.

20. To confirm appointments by the Governor or to reconsider the same.

21. To recall a bill from committee.

22. To concur in Assembly amendments to or to adopt a report of a Committee on Conference concerning concurrent or joint resolutions or bills which require 21 votes for passage.

Actions requiring 14 votes:

23. To reconsider a vote by which a concurrent resolution proposing a constitutional amendment was adopted.

Vote Required for Amendments

48. A constitutional amendment or bill requiring a vote of two-thirds of the members elected to the Senate for final adoption or passage may be amended by a majority of those voting.

Contents of Senate Journal

Proceedings to Be Printed

49. The proceedings of the Senate, when not acting as a Committee of the Whole, shall be entered in the Journal as concisely as possible, care being taken to record a true and accurate account of the proceedings.

The Journal shall state the name of the Senator presenting each Assembly bill, concurrent or joint resolution or constitutional amendment to the Senate for final action.

Every vote of the Senate shall be recorded in the Journal. The committee vote on each bill reported back by a committee, and if a bill is signed out that fact also shall be recorded in the Journal.

Titles of Bills to Be Printed

50. The titles of all bills, joint and concurrent resolutions, and constitutional amendments when introduced and when acted upon by the

Senate, and a brief statement of the contents of each petition, memorial or paper presented to the Senate shall be printed in the Journal.

Other Matter to Be Printed

51. Messages from the Governor (other than biennial messages and inaugural addresses) shall be printed in the Journal, unless otherwise ordered by the Senate.

Legislative Printing

Duty of Secretary to Order Printing

52. It shall be the duty of the Secretary of the Senate and he is hereby directed during and between sessions of the Legislature to order for the Senate the necessary printing including stationery for the members, and to audit and approve all bills for printing to be charged to the Senate. The Secretary shall order from the State Printer such number of copies of bills, Journals, Histories, Files, forms and other printing as shall be necessary.

It shall further be the duty of the Secretary to order bills and other legislative publications for which there is a demand printed before the supply of same shall become exhausted.

Printing Only on Written Orders; Rush Orders

53. The State Printer shall not charge any printing or other work to the Senate except as required by law unless he has a written order from the Secretary of the Senate prior to the beginning of the printing or other work. All printing ordered by the Secretary shall be delivered as directed by him. The Secretary may, when necessity requires it, order from the State Printer such printing as he deems necessary to be printed in advance of the regular order of business, under specially prepared written order, to be known as a "Rush Order."

Form of Printing Amendments

54. When any bill of either house is amended it shall be immediately reprinted; new matter shall be printed in italics in the printed bill; and matter to be omitted shall be printed in type bearing a single horizontal line through the center and commonly known as "strikeout" type. When a bill is enrolled, all such italics and "strikeout" type shall be omitted and the bill shall be printed in the usual Roman type.

The Senate Chamber

Admission Within Bar to Senate

55. It shall be the duty of the Sergeant-at-Arms to prevent all persons except Senators, ex-Senators, members of the Assembly, State officers, officers of the two houses, and such accredited newspaper representatives as have seats assigned to them from coming within the bar of the Senate unless upon the invitation of the President or a Senator. No visitor shall be allowed upon the floor while the Senate is in Session.

Regulations for Lobbyists

56. All persons appearing, or being, or desiring to appear, or be, at or in the Senate Chamber, or at or in any committee room of the Senate for the purpose of advocating the adoption, or defeat of any bill, measure

or resolution, introduced in, pending before, or being considered by the Senate, or by any committee thereof, or for the purpose of soliciting the vote of any member of the Senate upon any such bill, measure, or resolution, or upon any anticipated or proposed bill, measure, or resolution, shall register with the Sergeant-at-Arms, his name and address, together with a statement of the person or persons, corporation or corporations, or interest represented by or intended to be represented by him, and shall file with the Sergeant-at-Arms his written authority to represent such person, corporation or interest, and thereupon the Sergeant-at-Arms shall issue to such person a certificate that he has so registered in conformity with this Rule, which certificate shall be exhibited to the chairman of a committee upon request. A complete record of all persons so registered, together with their respective addresses, and the persons, corporations or interest represented by them, shall be kept, and preserved by the Sergeant-at-Arms, and shall be open at all times to public inspection.

No person shall appear at or enter the Senate Chamber, or any committee room of the Senate, for the purpose of advocating the adoption or defeat of any bill, measure, or resolution, without first having registered and secured the certificate as herein provided.

This Rule shall not apply to members of either house of the Legislature, officers of the State or other public agencies, or citizens of the State of California appearing in their own interest or behalf who are not representing any group, organization or corporation.

No person engaged in presenting to the Senate or any of its committees any business, claim, or legislation, shall be permitted to engage in such business in the Senate Chamber or be permitted on the floor of the Senate at any time while the Senate is in session. Any person transgressing this Rule shall be removed from the floor of the Senate and shall be debarred from the privilege of the floor during the remainder of the entire session. The President and the President pro tempore are charged with the enforcement of this Rule, and this Rule can not be suspended except by a two-thirds vote of the entire Senate.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixer, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, and Weybret 35.

NOES—None.

RESOLUTIONS

The following resolutions were offered:

By Senator Deuel:

Senate Resolution No. 4

Resolved, That the Secretary of the Senate is hereby directed to notify the Assembly that the Senate elected the following statutory officers:

| | |
|--------------------------------------|------------------------------|
| <i>President pro tempore</i> ----- | Jerrold L. Seawell |
| <i>Secretary of the Senate</i> ----- | Joseph A. Beek |
| <i>Sergeant-at-Arms</i> ----- | Joseph F. Nolan |
| <i>Minute Clerk</i> ----- | John F. Lea |
| <i>Chaplain</i> ----- | Rev. Dr. Clarence A. Kircher |

Resolution read, and, on motion of Senator Deuel, adopted.

By Senator Marter.

Senate Resolution No. 5

Resolved. That the President of the Senate appoint a Special Committee of Three Senators to advise the Assembly that the Senate is now duly organized and is ready to receive any communication it may have or make.

Resolution read, and on motion of Senator Marter adopted.

Appointment of Special Committee

The President announced, in accordance with the above resolution, the appointment of Senators Marter, Hartfield, and Sleeter.

By Senator Burger.

Senate Resolution No. 6

Resolved. That the President of the Senate appoint a Special Committee of Three Senators to advise the Assembly that the Senate is now duly organized and is ready to receive any communication it may have or make.

Resolution read, and on motion of Senator Burger, adopted.

Appointment of Special Committee

The President announced, in accordance with the above resolution, the appointment of Senators Burger, Tenney, and Delworth.

MESSAGES FROM THE ASSEMBLY

At 10:55 a.m., a committee from the Assembly consisting of Mr. Field, Mrs. Neffouse, and Mr. Middleburgh, appeared at the bar of the Senate, and advised all that the Assembly was duly organized and ready to proceed with the business of State.

RESOLUTIONS

The following resolutions were offered :

By Senator Brown :

Senate Resolution No. 7

Resolved, That the State Controller be and he is hereby directed and ordered to draw his warrants upon the proper funds in favor of the following named Senators and officers of the Senate for the amount set opposite each of their names, and the State Treasurer is hereby directed and ordered to pay the same, being the mileage due them by law :

| Senators | County | Mileage | Total at 5 cents per mile |
|-------------------------|-----------------|---------|---------------------------------|
| Biggar, George M. | Mendocino | 480 | \$24 00 |
| Breed, Arthur H., Jr. | Alameda | 180 | 9 00 |
| Brown, Charles | Inyo | 1,292 | 64 60 |
| Burns, Hugh M. | Fresno | 338 | 16 90 |
| Carter, Oliver J. | Shasta | 330 | 16 50 |
| Crittenden, Bradford S. | San Joaquin | 94 | 4 70 |
| Cunningham, R. R. | Kings | 428 | 21 40 |
| DeLap, T. H. | Contra Costa | 164 | 8 20 |
| Desmond, Earl D. | Sacramento | 2 | 10 |
| Deuel, Charles H. | Butte | 202 | 10 10 |
| Dillinger, H. E. | El Dorado | 100 | 5 00 |
| Dilworth, Nelson S. | Riverside | 1,092 | 54 60 |
| Donnelly, Hugh P. | Stanislaus | 182 | 9 10 |
| Dorsey, Jess R. | Kern | 550 | 27 50 |
| Fletcher, Ed | San Diego | 1,146 | 57 30 |
| Gordon, Frank L. | Napa | 94 | 4 70 |
| Hatfield, George J. | Merced | 236 | 11 80 |
| Hulse, Ben | Imperial | 1,206 | 60 30 |
| Jespersen, Chris N. | San Luis Obispo | 666 | 33 30 |
| Judah, H. R. | Santa Cruz | 336 | 16 80 |
| Keating, Thomas F. | Marin | 210 | 10 50 |
| Mayo, Jess M. | Calaveras | 170 | 8 50 |
| McBride, James J. | Ventura | 980 | 49 00 |
| Mixer, Frank W. | Tulare | 444 | 22 20 |
| Parkman, Harry L. | San Mateo | 222 | 11 10 |
| Powers, Harold J. | Modoc | 832 | 41 60 |
| Quinn, Irwin T. | Humboldt | 624 | 31 20 |
| Rich, Wm. P. | Yuba | 106 | 5 30 |
| Seawell, Jerrold L. | Placer | 38 | 1 90 |
| Shelley, John F. | San Francisco | 180 | 9 00 |
| Slater, Herbert W. | Sonoma | 204 | 10 20 |
| Sutton, Louis G. | Colusa | 150 | 7 50 |
| Swing, Ralph E. | San Bernardino | 1,016 | 50 80 |
| Tenney, Jack B. | Los Angeles | 894 | 44 70 |
| Ward, Clarence C. | Santa Barbara | 920 | 46 00 |
| Weybret, Fred | Monterey | 484 | 24 20 |

| Officers | County | Mileage | Total at 10 cents per mile |
|-----------------------------------|-------------|---------|----------------------------------|
| Frederick F. Houser, President | Los Angeles | 912 | \$91 20 |
| J. A. Beek, Secretary | Orange | 990 | 99 00 |
| John F. Lea, Minute Clerk | Sacramento | 2 | 20 |
| Joseph F. Nolan, Sergeant-at-Arms | Los Angeles | 894 | 89 40 |

Resolution read.

The roll was called, and the resolution adopted by the following vote :

AYES—Senators Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Judah, McBride, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Sutton, Swing, Ward, and Weybret—28.

NOES—None.

By Senator Hatfield :

Senate Resolution No. 8

Resolved, That the Sergeant-at-Arms be and he is hereby authorized and directed to receipt to the Controller for warrants for members and officers of the Senate.

Resolution read, and, on motion of Senator Hatfield, adopted.

By Senator Powers :

Senate Resolution No. 9

Resolved, That the schedule of salaries of statutory officers of the Senate for this Fifty-sixth (Second Extraordinary) Session of the Legislature be the same as that adopted for the Fifty-sixth Session of the Legislature set forth in Senate Resolution No. 13 appearing on page 34 of the Senate Journal of January 9, 1945.

Resolution read.

The roll was called, and the resolution adopted by the following vote :

AYES—Senators Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Judah, McBride, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Sutton, Swing, and Weybret—27.

NOES—None.

By Senator Seawell :

Senate Resolution No. 10

Resolved, by the Senate of the State of California, That all of those persons who heretofore filed their credentials and were duly recognized as representatives of the publications they represented for the Fifty-sixth (Regular) Session are hereby recognized as the representatives of those publications for this Extraordinary Session.

Resolution read, and, on motion of Senator Seawell, adopted.

By Senator Powers :

Senate Resolution No. 11

Resolved, That the following named persons be and they are hereby appointed to the positions hereinafter set forth as provided by law, with the compensation set opposite their names, payable weekly, beginning July 22, 1946, and the Controller is hereby directed to draw his warrants in favor of the respective persons for the same respective amounts, and the Treasurer is hereby directed to pay the same :

| | <i>Per day</i> |
|--|----------------|
| Cleve V. Taylor, Chief Assistant Secretary | \$15 00 |
| Pat Rollins, Assistant Secretary | 12 00 |

Resolution read.

The roll was called, and the resolution adopted by the following vote :

AYES—Senators Biggar, Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Jespersen, Judah, Keating, Mayo, McBride, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Sutton, Swing, Tenney, and Weybret—31.

NOES—None.

REPORTS OF SPECIAL COMMITTEES

The following reports of Special Committees were received :

Senators Mixter, Hatfield, and Slater, the Special Committee appointed to wait upon the Governor and inform him of the organization of the Senate, reported they had performed their duty.

Senators Biggar, Tenney, and Dilworth, the Special Committee appointed to notify the Assembly of the organization of the Senate, reported they had performed their duty.

MESSAGES FROM THE GOVERNOR

STATE OF CALIFORNIA, GOVERNOR'S OFFICE
Sacramento, July 22, 1946

To the Honorable Members of the Senate
State of California, Sacramento, California

GENTLEMEN : Pursuant to the provisions of Section 1774 of the Government Code, which provides that within 10 days after the meeting of the Legislature the Governor must transmit to it a list of all appointments made by him under the provisions of that section, I have the honor to transmit to you herewith a list of all appointments so made since the last session of the Legislature.

Respectfully,

EARL WARREN, Governor

HARRY LUTGENS, a resident of San Rafael, a member of the State Personnel Board prior to entering military service in January, 1943, was reappointed to the State Personnel Board February 27, 1946, vice Ford Chatters, resigned.

N. LOYALL MCCLAREN, a resident and certified public accountant of San Francisco, was appointed March 18, 1946, as member of the Board of State Harbor Commissioners, vice J. W. Mailliard, Jr., resigned.

HIRAM W. JOHNSON, 3rd, a resident and attorney of San Francisco, was appointed March 27, 1946, to the California Unemployment Insurance Appeals Board and member of the California Employment Stabilization Commission, vice Edgar E. Lampton, resigned.

WILLIAM J. SILVA, a resident of Modesto, prominent in sportsmen's activities in Central California, was appointed March 20, 1946, as member of the Fish and Game Commission, vice Dom Civitello, resigned.

GENERAL H. H. ARNOLD, United States Army, Retired, a resident of Sonoma, was appointed March 20, 1946, as member of the Fish and Game Commission, vice H. L. Ricks, deceased. However, General H. H. Arnold resigned on April 6, 1946, because of a conflict which would arise between his Army status and acceptance of a State appointment. On July 1, 1946, this difficulty having been removed, General H. H. Arnold was again appointed to the same vacancy.

CHARLES SWEENEY, a resident and Fire Chief of Antioch, was appointed April 2, 1946, as member of the State Fire Advisory Board, vice Bart W. Arundel, resigned.

LAWRENCE C. STEVENS, a resident of Long Beach; Public Defender of the City of Long Beach; recently discharged with rank of Lieutenant from United States Navy after more than two years of overseas service; was appointed April 15, 1946, as chairman and member of Veterans Welfare Board, vice Thomas J. Riordan, resigned.

CAPTAIN C. F. MAY, a resident of San Francisco, President of West Coast Local No. 90 of the International Organization of Masters, Mates and Pilots of America and former Vice President of the California State Federation of Labor, was appointed May 22, 1946, as member of the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo and Suisun, vice Captain Andrew G. Townsend, deceased.

DANIEL JUDSON CALLAGHAN, JR., a resident of Oakland; public relations and sales; recently discharged with the rank of Lieutenant Commander from the United States Navy after three years of overseas service; was appointed May 21, 1946, as member of the California Veterans' Board.

ORIEN W. TODD, a resident of San Diego; businessman; recently discharged with the rank of Captain from the United States Marine Corps after two years of overseas service; was appointed May 21, 1946, as member of the California Veterans Board.

LAURENCE W. CARR, a resident of Redding; former District Attorney of Shasta County; recently discharged with the rank of Lieutenant (J.G.) from the United States Navy after serving on a destroyer in the Pacific theatre; was appointed May 21, 1946, as member of the California Veterans Board.

EDWARD M. SEACORD, a resident of San Jose; businessman; veteran of World War I; Past Commander of Veterans of Foreign Wars; was appointed May 21, 1946, as member of the California Veterans Board.

LOUIS H. BURKE, a resident of Montebello; attorney practicing in Los Angeles; recently discharged from the United States Army after serving with the First and Ninth Armies in France and Germany; was appointed May 21, 1946, as member of the California Veterans Board.

ERNEST R. ORFILA, a resident of Los Angeles; attorney practicing in Los Angeles; veteran of World War I; Past Commander of the Hollywood Post, American Legion; was appointed May 21, 1946, as member of the California Veterans Board.

AUSTIN M. HEALEY, a resident of Fresno; businessman; veteran of World War I; first Departmental Commander and past National Committeeman of the Disabled American Veterans; was appointed May 21, 1946, as member of the California Veterans Board.

COLONEL CURTIS D. O'SULLIVAN, a resident of Napa; in command of California National Guard Units which fought in the Aleutians, Marshalls, Kwajalein and Leyte; Captain in the Infantry during World War I; Major in the Reserve, 1923-1929; Lieutenant Colonel in the National Guard, 1929-1939; Colonel and Chief of Staff of the 40th Infantry Division, National Guard, 1939-1940; was appointed April 29, 1946, as Adjutant General of California, vice Victor R. Hansen, resigned.

Message read, and ordered printed in the Journal.

STATE OF CALIFORNIA, GOVERNOR'S OFFICE
SACRAMENTO 14, July 18, 1946

To the Senate of the State of California:

I have the honor to inform you that I propose to make the following appointments, and respectfully request your confirmation thereof and consent thereto:

HARRY LUTGENS, a resident of San Rafael; newspaper and magazine publisher; member of the State Personnel Board from March, 1937, to January, 1943, when he entered U. S. Army on military leave of absence; recently discharged with the rank of Lieutenant Colonel; was appointed, effective February 27, 1946, as member of the State Personnel Board, vice Ford Chatters, resigned, as interim appointee pursuant to Section 1774 of the Government Code;

to the State Personnel Board, vice self, for the term prescribed by law, ending January 15, 1947.

N. LOYALL McLAREN, a resident of San Francisco; certified public accountant; former President of the American Institute of Accountants; President of the California Society of Public Accountants; was appointed, effective March 18, 1946, as member of the Board of State Harbor Commissioners, vice J. W. Mailliard, Jr., resigned, as interim appointee pursuant to Section 1774 of the Government Code;

to the Board of State Harbor Commissioners, vice self, for the term at the pleasure of the Governor.

CAPTAIN C. F. MAY, a resident of San Francisco; President of the West Coast Local No. 90 of the National Organization of Masters, Mates and Pilots of America since 1937; former Vice President of the California State Federation of Labor; was appointed, effective May 22, 1946, as member of the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo and Suisun, vice Captain Andrew G. Townsend, deceased, as interim appointee pursuant to Section 1774 of the Government Code;

to the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo and Suisun, vice self, for the term at the pleasure of the Governor and Senate.

HIRAM W. JOHNSON, 3RD, a resident of San Francisco; attorney; Deputy Attorney General from 1938 to 1940; recently discharged from the United States Navy with the rank of Commander; was appointed, effective March 27, 1946, as member of the California Unemployment Insurance Appeals Board and member of the California Employment Stabilization Commission, vice Edgar E. Lampton, resigned, as interim appointee pursuant to Section 1774 of the Government Code;

to the California Unemployment Insurance Appeals Board and member of the California Employment Stabilization Commission, vice self, for the term prescribed by law, ending April 30, 1948.

COLONEL CURTIS D. O'SULLIVAN, a resident of Napa; in command of California National Guard units from July, 1941, to January, 1945, in its activities in the Aleutians, Marshalls, Kwajalein and Leyte; military record dates back to 1916 when he received a M.A. in military history from the University of California; served as a Captain in the Infantry during World War I and as a Major in the Reserve, 1923-1929; Lieutenant Colonel in the National Guard, 1929-1939; Colonel and Chief of Staff in the 40th Infantry Division, National Guard, 1939-1940; was appointed, effective April 29, 1946, as Adjutant General of California, vice Victor R. Hansen, resigned, as interim appointee pursuant to Section 1774 of the Government Code;

to Adjutant General of California, vice self, for the term at the pleasure of the Governor.

WILLIAM J. SILVA, a resident of Modesto; businessman; veteran of World War I; prominent for many years in sportsmen's activities in Central California; was appointed, effective March 20, 1946, as member of Fish and Game Commission, vice Dom Civitello, resigned, as interim appointee pursuant to Section 1774 of the Government Code;

to the Fish and Game Commission, vice self, for the term prescribed by law, ending January 15, 1950.

CHARLES SWEENEY, a resident of Antioch; presently Chief of the Antioch Fire Department; President of the State Firemen's Association; was appointed, effective April 2, 1946, as member of the State Fire Advisory Board, vice Bart W. Arundel, resigned, as interim appointee pursuant to Section 1774 of the Government Code;

to the State Fire Advisory Board, vice self, for the term at the pleasure of the Governor.

DANIEL JUDSON CALLAGHAN, JR., a resident of Oakland; public relations and sales; recently discharged from the United States Navy with the rank of Lieutenant Commander after three years of overseas service; was appointed (original appointment), effective May 21, 1946, as member of the California Veterans Board as interim appointee pursuant to Section 1774 of the Government Code; to the California Veterans Board, for the term prescribed by law, ending January 15, 1947.

ORIEN W. TODD, a resident of San Diego; businessman; recently discharged from the United States Marine Corps with the rank of Captain after two years of overseas service; was appointed (original appointment), effective May 21, 1946, as member of the California Veterans Board as interim appointee pursuant to Section 1774 of the Government Code;

to the California Veterans Board, for the term prescribed by law, ending January 15, 1948.

LAURENCE W. CARR, a resident of Redding; former District Attorney of Shasta County; former member of the Board of Managers of the State Bureau of Criminal Identification and Investigation; recently discharged from the United States Navy with the rank of Lieutenant (J.G.) after serving on a destroyer in the Pacific Theatre; was appointed (original appointment), effective May 21, 1946, as member of the California Veterans Board as interim appointee pursuant to Section 1774 of the Government Code;

to the California Veterans Board, for the term prescribed by law, ending January 15, 1948.

EDWARD M. SEACORD, a resident of San Jose; businessman; veteran of World War I; past State Commander of Veterans of Foreign Wars; was appointed (original appointment), effective May 21, 1946, as member of the California Veterans Board as interim appointee pursuant to Section 1774 of the Government Code;

to the California Veterans Board, for the term prescribed by law, ending January 15, 1949.

LOUIS H. BURKE, a resident of Montebello; attorney practicing in Los Angeles; Legal Counsel for League of California Cities, 1932-1943; City Attorney for the City of Montebello during the same period; entered military service in 1943; served with the 1st and 9th Armies in France and Germany; recently discharged with the rank of Major; was appointed (original appointment), effective May 21, 1946, as member of the California Veterans Board as interim appointee pursuant to Section 1774 of the Government Code;

to the California Veterans Board, for the term prescribed by law, ending January 15, 1949.

ERNEST R. ORFILA, a resident of Los Angeles; attorney practicing in Los Angeles; in the United States Navy World War I; Past President of Ramona Parlor, Native Sons of the Golden West; Past Commander of Hollywood Post of the American Legion; Past Grand Trustee of the State of California for the Foresters of America; Director of the Coordinating Council for Latin-American Youth and Citizens Committee for Latin-American Youth of the County of Los Angeles; was appointed (original appointment), effective May 21, 1946, as member of the California Veterans Board as interim appointee pursuant to Section 1774 of the Government Code;

to the California Veterans Board, for the term prescribed by law, ending January 15, 1950.

AUSTIN M. HEALEY, a resident of Fresno; businessman; first Departmental Commander and Past National Committeeman of the Disabled American Veterans; Past Commander of American Legion Post No. 4; District Commander, American Legion; veteran of World War I; was appointed (original appointment), effective May 21, 1946, as member of the California Veterans Board as interim appointee pursuant to Section 1774 of the Government Code;

to the California Veterans Board, for the term prescribed by law, ending January 15, 1950.

GENERAL H. H. ARNOLD, United States Army, Retired, a resident of Sonoma; a sportsman well acquainted with California hunting and fishing; was appointed, effective March 20, 1946, as interim appointee, as member of the Fish and Game Commission, vice H. L. Ricks, deceased. However, General H. H. Arnold resigned on April 6, 1946, because of a conflict which would arise between his Army status and acceptance of a State appointment. On July 1, 1946, this

difficulty having been removed, General H. H. Arnold was again appointed to the same vacancy:

to the Fish and Game Commission, vice H. L. Ricks, deceased, for the term prescribed by law, ending January 15, 1949.

Respectfully,

EARL WARREN, Governor

Message read, and referred to Committee on Rules.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 22, 1946.

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly on this day adopted the following resolution:

Resolved by the Assembly of the State of California, That the Speaker appoint a Committee of Three to inform the Senate that the Assembly is in session pursuant to the Proclamation of His Excellency, the Governor, dated the eighteenth day of July, 1946, and ready for the transaction of legislative business, with the following officers, to wit:

| | |
|------------------------|----------------------------|
| Hon. Charles W. Lyon | <i>Speaker</i> |
| Hon. Thomas A. Maloney | <i>Speaker pro tempore</i> |
| Arthur A. Ohnimus | <i>Chief Clerk</i> |
| Geraldine B. Hadsell | <i>Minute Clerk</i> |
| Wilkie Ogg | <i>Sergeant-at-Arms</i> |
| Dr. Torrance Phelps | <i>Chaplain</i> |

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly

INTRODUCTION, FIRST READING, AND REFERENCE OF SENATE BILLS

The following resolution was offered:

Senate Concurrent Resolution No. 1: By Senator Seawell—Relative to Joint Rules of the Legislature.

Referred to Committee on Rules.

RESOLUTIONS

The following resolution was offered:

By Senator Seawell:

Senate Resolution No. 12

Creating the Senate Legislative Process Committee and defining its powers and duties

WHEREAS, Many of the legislative proposals involve problems within the jurisdiction of more than one standing committee of the Senate, and the adequate consideration of such measures requires the cooperation of such several committees in order to avoid duplicating the work of one such committee by another, and much delay in the legislative process could be avoided if it were possible to eliminate such duplication of effort and provide a means for expediting the consideration of such measures; and

WHEREAS, There is need of a committee equipped to ascertain facts and secure facts and secure information upon assigned topics from time to time during the session, a committee acting in aid of and in collaboration with the several standing committees of the Senate; now, therefore, be it

Resolved by the Senate of the State of California, That there is hereby created a Special Committee designated the "Senate Legislative Process Committee," consisting of the chairmen of the following Senate Committees: Rules, who shall be chairman of the committee; Finance, Governmental Efficiency, Judiciary, Revenue and Taxation, and Attachés; and be it further

Resolved, That the committee hereby created shall, during this Extraordinary Session of the Fifty-sixth Legislature and any recess thereof, take such steps as may be necessary to coordinate the work of the various standing committees of this session in considering questions before such session in order that there be no duplication of work or effort, and that the committee make such studies as may be necessary, ascertain such facts and information, and secure such statistics for the use of the members and committees of the Senate as may be of aid to them in considering and acting upon legislative proposals at this session; and be it further

Resolved, That to enable the committee hereinabove provided for to perform the duties assigned to it, said committee shall have and may exercise the following powers and duties:

(1) To employ and fix the compensation of a secretary and such clerical, expert and technical assistants as it may deem necessary;

(2) To create subcommittees of one or more members from its membership, assigning to the subcommittee any study, inquiry, investigation or hearing which the committee itself has authority to undertake or hold, and the subcommittee for the purpose of this assignment shall have and exercise all of the powers conferred upon the committee, which powers may be withdrawn or terminated at any time by the committee;

(3) To adopt and from time to time amend such rules governing its procedure (including the fixing of its own quorum and the number of votes necessary to take action on any matter) as may to it appear appropriate;

(4) To contract with such other agencies, public or private, as it deems necessary for the rendition and affording of such services, facilities, studies and reports to the committee as will best assist it to carry out the purposes for which it is created;

(5) To meet at any and all times prior to the adjournment of this session of the Legislature, whether the Senate or Assembly be actually then sitting or not, and at any and all places within the State, in the performance of its duties and in carrying out the objects and purposes of this resolution;

(6) To summon and subpoena witnesses, require the production of papers, books, accounts, reports, documents, and records of every kind and description, to issue subpoenas, and to take all necessary means to compel the attendance of witnesses and procure testimony;

(7) To report its findings and recommendations to the Senate; and

(8) To do any and all other things necessary or convenient to enable it fully and adequately to exercise its powers, perform its duties, and accomplish the objects and purposes of this resolution; and be it further

Resolved, That the committee, each of its members, and any representative of the committee thereunto authorized by the committee or by its chairman, is authorized and empowered to administer oaths; and all of the provisions of Chapter 4, Part 1, Division 2, Title 2 of the Government Code, relating to the attendance and examination of witnesses before the Legislature and committees hereof, apply to the committee hereby created; and be it further

Resolved, That the Sergeant-at-Arms of the Senate and other officers designated by him, are hereby directed to serve any and all subpoenas, orders and other process issued by the committee, when directed so to do by the chairman or by a majority of the membership of the committee or by a subcommittee; and be it further

Resolved, That every department, commission, board, agency, officer and employee of the State Government and of any political subdivision, county, city, or public district of or in this State shall furnish the committee and any subcommittee, upon request, any and all such assistance, and information, records and documents as the committee deems proper for the accomplishment of the purposes for which the committee is created; and be it further

Resolved, That the members of the committee shall serve without compensation and shall not be allowed mileage; and be it further

Resolved, That the sum of one thousand five hundred dollars (\$1,500) or so much thereof as may be necessary is hereby made available from the Contingent Fund of the Senate for the expenses of the committee and for any charges, expenses or claims it may incur under this resolution, to be paid from the Contingent Fund of the Senate and disbursed, after certification by the chairman of the committee, or if incurred by a subcommittee, by the member or members of such subcommittee, upon warrants drawn by the State Controller upon the State Treasurer.

Resolution read, and referred to Committee on Rules.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 22, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 1

Senate Resolution No. 12

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

REQUEST FOR UNANIMOUS CONSENT

Senator Seawell asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 1, at this time, for consideration.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 1

Senate Concurrent Resolution No. 1—Relative to Joint Rules of the Legislature.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillingler, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Jespersen, Judah, Keating, Mayo, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, and Weybret—32.

NOES—None.

Resolution ordered transmitted to the Assembly.

REQUEST FOR UNANIMOUS CONSENT

Senator Seawell asked for, and was granted, unanimous consent to take up Senate Resolution No. 12, at this time, for consideration.

CONSIDERATION OF SENATE RESOLUTION NO. 12**Senate Resolution No. 12**

Creating the Senate Legislative Process Committee and defining its powers and duties

WHEREAS, Many of the legislative proposals involve problems within the jurisdiction of more than one standing committee of the Senate, and the adequate consideration of such measures requires the cooperation of such several committees in order to avoid duplicating the work of one such committee by another, and much delay in the legislative process could be avoided if it were possible to eliminate such duplication of effort and provide a means for expediting the consideration of such measures; and

WHEREAS, There is need of a committee equipped to ascertain facts and secure facts and secure information upon assigned topics from time to time during the session, a committee acting in aid of and in collaboration with the several standing committees of the Senate; now, therefore, be it

Resolved, by the Senate of the State of California, That there is hereby created a Special Committee designated the "Senate Legislative Process Committee," consisting of the chairmen of the following Senate Committees: Rules, who shall be chairman of the committee; Finance, Governmental Efficiency, Judiciary, Revenue and Taxation, and Attaches; and be it further

Resolved, That the committee hereby created shall, during this Extraordinary Session of the Fifty-sixth Legislature and any recess thereof, take such steps as may be necessary to coordinate the work of the various standing committees of this session in considering questions before such session in order that there be no duplication of work or effort, and that the committee make such studies as may be necessary, ascertain such facts and information, and secure such statistics for the use of the members and committees of the Senate as may be of aid to them in considering and acting upon legislative proposals at this session; and be it further

Resolved, That to enable the committee hereinabove provided for to perform the duties assigned to it, said committee shall have and may exercise the following powers and duties:

(1) To employ and fix the compensation of a secretary and such clerical, expert and technical assistants as it may deem necessary;

(2) To create subcommittees of one or more members from its membership, assigning to the subcommittee any study, inquiry, investigation or hearing which the committee itself has authority to undertake or hold, and the subcommittee for the purpose of this assignment shall have and exercise all of the powers conferred upon the committee, which powers may be withdrawn or terminated at any time by the committee;

(3) To adopt and from time to time amend such rules governing its procedure (including the fixing of its own quorum and the number of votes necessary to take action on any matter) as may to it appear appropriate;

(4) To contract with such other agencies, public or private, as it deems necessary for the rendition and affording of such services, facilities, studies and reports to the committee as will best assist it to carry out the purposes for which it is created;

(5) To meet at any and all times prior to the adjournment of this session of the Legislature, whether the Senate or Assembly be actually then sitting or not, and at any and all places within the State, in the performance of its duties and in carrying out the objects and purposes of this resolution;

(6) To summon and subpennia witnesses, require the production of papers, books, accounts, reports, documents, and records of every kind and description, to issue subpoenas, and to take all necessary means to compel the attendance of witnesses and procure testimony;

(7) To report its findings and recommendations to the Senate; and

(8) To do any and all other things necessary or convenient to enable it fully and adequately to exercise its powers, perform its duties, and accomplish the objects and purposes of this resolution; and be it further

Resolved, That the committee, each of its members, and any representative of the committee thereunto authorized by the committee or by its chairman, is authorized and empowered to administer oaths; and all of the provisions of Chapter 4, Part 1, Division 2, Title 2 of the Government Code, relating to the attendance and examination of witnesses before the Legislature and committees hereof, apply to the committee hereby created; and be it further

Resolved, That the Sergeant-at-Arms of the Senate and other officers designated by him, are hereby directed to serve any and all subpoenas, orders and other process issued by the committee, when directed so to do by the chairman or by a majority of the membership of the committee or by a subcommittee; and be it further

Resolved, That every department, commission, board, agency, officer and employee of the State Government and of any political subdivision, county, city, or public district of or in this State shall furnish the committee and any subcommittee, upon request, any and all such assistance, and information, records and documents as the committee deems proper for the accomplishment of the purposes for which the committee is created; and be it further

Resolved, That the members of the committee shall serve without compensation and shall not be allowed mileage; and be it further

Resolved, That the sum of one thousand five hundred dollars (\$1,500) or so much thereof as may be necessary is hereby made available from the Contingent Fund of the Senate for the expenses of the committee and for any charges, expenses or claims it may incur under this resolution, to be paid from the Contingent Fund of the Senate and disbursed, after certification by the chairman of the committee, or if incurred by a subcommittee, by the member or members of such subcommittee, upon warrants drawn by the State Controller upon the State Treasurer.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Dueel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Judah, Keating, Mayo, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, Ward, and Weybret—31.

NOES—None.

**THE FOLLOWING PROPOSED BILLS WERE READ, AND REFERRED
TO COMMITTEE ON RULES**

By Senator Seawell—An act making an appropriation for the contingent expenses of the Senate for the Fifty-sixth (Second Extraordinary) Session of the Legislature, including expenses for the committees created at that session, and declaring that this act shall take effect immediately.

By Senator Seawell—An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately.

By Senators Rich, DeLap, Desmond, and Keating—An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

By Senator Sutton—An act to declare an emergency with respect to rents for housing accommodations, and to provide relief therefor; to provide for the stay of summary proceedings for the recovery of the possession of housing accommodations, and to prescribe the effect thereof, declaring the urgency thereof, to take effect immediately.

MESSAGES FROM THE ASSEMBLY

At 11.25 a.m. a committee from the Assembly, consisting of Messrs. Thomas, Doyle, and Butters, appeared at the bar of the Senate and announced that they had been instructed by the Speaker of the Assembly

to invite the Senate to be present in the Assembly Chamber at 11.30 a.m. and hear the address to be given by the Honorable Earl Warren, Governor of the State of California.

RECESS

At 11.25 a.m., on motion of Senator Seawell, the Senate recessed to the call of the Chair.

IN JOINT CONVENTION

ASSEMBLY CHAMBER, SACRAMENTO

Monday, July 22, 1946

At 11.30 a.m., the Senate and the Assembly met in Joint Convention. Hon. Charles W. Lyon, Speaker of the Assembly, presiding. Chief Clerk Arthur A. Ohnimus at the desk.

ANNOUNCEMENT

Speaker Lyon announced the arrival in the Assembly Chamber of the Hon. Frederick F. Houser, Lieutenant Governor of California and President of the Senate, and President pro tempore of the Senate, the Hon. Jerrold L. Seawell, and invited them to the rostrum, accompanied by an escort of Assembymen.

Speaker Lyon invited the Members of the Senate, and their guests, upon arrival in the Assembly Chamber, to be seated.

SENATE ROLL CALL

Hon. Frederick F. Houser, President of the Senate, directed the Secretary of the Senate to call the roll of Senators.

The roll was called, and the following answered to their names:

Senators Biggar, Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Denel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, Ward, and Weybret—36.

The President declared a quorum of the Senate present.

ASSEMBLY ROLL CALL

Hon. Charles W. Lyon, Speaker of the Assembly, directed the Chief Clerk of the Assembly to call the roll of Assembymen.

The roll was called, and the following answered to their names:

Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Enslay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—73.

The Speaker declared a quorum of the Assembly present.

REPORT OF ASSEMBLY COMMITTEE ON ESCORT

The Assembly Committee on Escort, consisting of Messrs. Allen, Debs, Boyd, Johnson, and Collins, Sam L., appointed to wait upon His Excellency, Governor Earl Warren, to inform him that the Joint Convention was now in session, and to escort him to the Joint Convention, appeared at the bar of the House, and announced the presence of His Excellency, Hon. Earl Warren, Governor of the State of California.

Hon. Charles W. Lyon presiding.

PRESENTATION OF THE GOVERNOR

Hon. Charles W. Lyon then presented Governor Warren to the Joint Convention.

ADDRESS BY GOVERNOR

Governor Warren then proceeded to address the Joint Convention as follows:

MESSAGE TO THE SPECIAL SESSION OF THE LEGISLATURE

By Governor Earl Warren, on Monday, July 22, 1946

I have called you into special session, as I invariably do in times of public emergency, to have the benefit of your counsel and the legislative action appropriate to the circumstances. This is the sixth time I have so convened the Legislature in the past three and a half years. On each occasion, you have responded with legislation designed to accomplish the desired purpose. I have no doubt that in this instance you will be able to relieve the distress that many of our citizens will face in the very near future.

It is a fortunate circumstance that so many of you planned to be in Sacramento this past weekend for the statutory party conventions, and I hope this has minimized the inconvenience of being summoned on such short notice. At all events, I welcome you back to the State Capitol, and offer my full cooperation in solution of the problems that confront us.

The reason for the session as stated in the Proclamation is to protect the public against unreasonable rent increases and unwarranted evictions at a time when the housing shortage in California offers tenants no alternative to paying any rental that is demanded of them. They have no choice. There is no place for them to move. If they are evicted from their homes, they must land in the streets. An understanding State Government can not permit such conditions to exist.

This situation has been occasioned by the fact that on June 30th, last, the Federal Price Control Act of 1942 and the rules and regulations thereunder, including the rent regulations for housing, hotels, and rooming houses, ceased to be operative because of a difference of opinion between the Congress and the President. That difference of opinion apparently has not been reconciled, and there is no assurance that it will be reconciled prior to July 31st, the date upon which indiscriminate rent increases and evictions could become effective in this State. In such circumstances, the fear and uncertainty in the minds of all tenants, as well as the actual distress of those who are unjustly evicted from their living quarters, must be relieved prior to that date.

There is no power in the Governor to do so. It can only be done by legislation.

I presume that you do not welcome the idea of unceremoniously catapulting the State into a program of rent control which has been carried on by the Federal Government since 1942. I will be frank to say that I also share that feeling. The Federal Government has undertaken the job. It has built an organization to accomplish it. It has encountered the manifold problems involved in such a program. It should continue to shoulder the responsibility as long as it is necessary to protect the public, because it is a National byproduct of the war and will continue to be so until the National housing program, which has developed so many bottlenecks, produces enough houses to balance supply and demand.

But we are not free agents to do as we choose. Our responsibility as State officers compels us to see that our people are protected. If the Federal Government does not do it, we must do it.

California is more sensitive to this situation than any other State of the Union. During the war our population increased by more than two million people. This represents 600,000 new families. During this period of unprecedented growth, home construction was at a standstill, and at the present time practically every community in the State is congested to a degree that hampers our progress. Returning veterans are forced to move in with relatives or live in substandard quarters. Workmen can not move from one community to another in search of or to accept jobs.

The life of our State has become strait-jacketed in many respects. This condition may continue to exist for a considerable period of time, and as long as it does continue, we must protect our people, not only against the unfairness of some landlords, but also against the bidding for houses by some tenants who either through necessity or the desire for better quarters would offer more rent than is presently paid or than could reasonably be charged.

Either of these practices is inflationary, and would undoubtedly result in oppressing those who would be dispossessed of their homes.

I believe the great majority of landlords, realizing the predicament of most tenants, have acted with due regard for the welfare of others, but oppressive treatment by even a small percentage of them under present conditions could bring about chaos, bitterness, and suffering.

In this respect, our situation is no different from others where general laws must be enacted to protect society against the practices of the few.

I suggest to you that the following two kinds of action are necessary in order to relieve the stress:

1. To temporarily freeze all housing rentals at a specified level and prevent evictions except for statutory causes.

2. To establish an agency of the State Government charged with the responsibility of making rent control effective by regulating and wherever necessary adjusting rents to do justice to both landlords and tenants.

The starting point of our consideration of this problem should be the situation as it was on June 30th, last, when Federal rent control ceased to exist. That condition should be restored, until and unless we have adequate information to justify departure from it. I have no such information at the present time and any suggestion for change would therefore be arbitrary. I have no doubt that many inequalities exist, but any percentage change in all rents would not cure these inequities. On the contrary, in many instances it would aggravate them.

Any rent control agency established by you should have the power to adjust, and I would expect it to adjust, such inequities as exist today as well as those that might develop in the future. Such an agency however could not be established until 90 days after the adjournment of this session, because Section 1 of Article IV of the Constitution provides that no new agency of Government can be created or the duties of an existing agency enlarged by urgency legislation which takes effect immediately.

I am advised by the Attorney General and the Legislative Counsel, however, that the legislation freezing rents and preventing evictions can become effective immediately. This will act as a deterrent and can serve as a stopgap, but it can not accomplish effective rent control. Only an agency with powers to supervise, regulate, adjust and enforce can do justice to the situation.

These suggestions that I am making to you are based upon the assumption that the Federal Government will not re-establish rent control. However, if it does do so, and I sincerely hope that it will, none of this State legislation in my opinion is necessary. I would, therefore, suggest that all the proposed legislation provide that it shall be operative only until the Federal Government shall re-establish rent control.

This is a real emergency. It has come upon us suddenly. The deadline for action is July 31st. I know that you will approach it with a determination to do whatever is essential to forestall the chaos that will otherwise occur on that date as a result of the rent increase and eviction notices served earlier this month.

A word of commendation should be given to those communities which, faced with a critical situation, have taken action of a temporary nature during the last few weeks. The stopgap ordinances that were quickly enacted in these communities had a wholesome effect and I am sure prevented much confusion. I am also thankful to the Mayors and the Chairmen of Boards of Supervisors for their advice on the subject.

Whatever you do to exercise a fair and reasonable control over rentals and evictions during this period of congestion and housing shortage will contribute to the fight that must be made on every front against the spectre of inflation. It will protect our people against hardship until the resumption of home building in our State restores a normal balance of supply and demand in the field of housing.

There is one other subject related to our housing problem that is of sufficient importance and urgency to justify enlargement of the call for its consideration at this special session.

At the special session held in January, 1946, the Legislature, realizing the importance of making surplus Federal housing available immediately to veterans and their families, passed two appropriation measures, Chapter 29, appropriating \$7,500,000 to assist cities, counties, and districts, and Chapter 46, appropriating \$250,000 to assist the State University and colleges.

These appropriations were considered adequate at the time on the basis of an original allocation by the Federal Government of 7,500 temporary dwelling units to California.

Since the Legislature adjourned the Federal Government has made an additional allocation of 7,500 dwelling units, and, on the basis of applications already received, the moneys previously appropriated will be insufficient to assist the local agencies and educational institutions in using the additional units to be made available. The

Department of Finance informs me that present funds will be exhausted before the next regular session of the Legislature, and that an additional \$2,500,000 will be necessary for this purpose. I am today enlarging the call to include this subject, and I recommend that you consider the need for these additional appropriations.

I thank you for your cheerful response to the call, and I wish you every success in your work.

REQUEST BY LIEUTENANT GOVERNOR

Hon. Charles W. Lyon, Speaker of the Assembly, then presented Lieutenant Governor Frederick F. Houser to the Joint Convention who requested that all Members of the Senate return to the Senate Chamber so that the business of the day could be concluded.

ADJOURNMENT OF JOINT CONVENTION

At 11.48 a.m., there being no further business, upon motion of Mr. Sam L. Collins, seconded by Mr. Johnson, the Speaker of the Assembly declared the Joint Convention adjourned sine die.

IN SENATE

At 11.55 a.m., the Senate reconvened.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

REQUEST FOR UNANIMOUS CONSENT

Senate Rich asked for, and was granted, unanimous consent to have the following digest of Senate Bill No. 3 printed in the Journal:

ANALYSIS OF TEMPORARY RENT CONTROL ACT

Urgency Measure—to Be Effective for 90 Days

SECTION 1. Declaration of legislative purpose and need of rent control.
To continue regulations in manner similar to OPA regulations.

SECTION 2. Termination of act.
a. Upon effective date of Emergency Housing Rent Control Law—creating enforcement agency.
b. Upon passage of Federal law.
To be effective only in OPA defense rental areas as of June 30, 1946.

SECTION 3. Definitions of terms used in act.
Applies to housing accommodations except farm occupancy, servant dwellings, hospitals, charitable and educational institutions, entire structures used as hotels and rooming houses (as distinguished from rooms), nonprofit clubs, college fraternities.

Establishes fair and equitable rent as rent fixed by OPA on June 30, 1946.

SECTION 4. Prohibits rental increases of housing accommodations over rent of June 30, 1946.

Prohibits withdrawal of services furnished on that date, except in case of inability to perform and then for proportionate decrease of rent.

SECTION 5. Prohibits waiver of benefits and agreements for higher rentals.

SECTION 6. Prohibits evictions so long as rent is paid, except for:
(a) Nonpayment of rent or waste.
(b) Refusal to renew lease.
(c) Refusal of access to landlord for inspection in cases where now permitted.
(d) Violation of a substantial obligation of tenancy, nuisance, or immoral use.
(e) Rental to subtenants who are not tenants of landlord, upon expiration of lease.
(f) Purchase of property by landlord prior to October 20, 1942, who has compelling need or who was in military service during war.
(g) Where landlord of hotel or rooming-house withdraws rooms from rental as housing accommodations.
(h) Where OPA has issued certificate for removal prior to June 30, 1946.

SECTION 7. Provides that in other cases where unusual hardship exists or property has been purchased by landlord, landlord may serve notice of eviction and file action in court and on petition to court having jurisdiction may show his hardship or prove purchase. Trial of action not to be had in less than six months from petition, unless court finds:

(a) In cases of hardship, that circumstances warrant shorter time.

(b) In cases of purchase, that equivalent accommodations are available, necessity of sale, other special hardship, or that purchaser was in the armed services and requires possession for himself and family.

Requires purchaser to have paid 20 per cent of purchase price and applies rule to cooperative associations and joint tenants or tenants in common. Exempts veterans from 20 per cent provision when purchasing under Servicemen's Readjustment Act and Veterans' Farm and Home Purchase Act of 1943.

Permits supplemental complaint and immediate action in case of nonpayment of rent, waste, substantial violation of terms of tenancy, nuisance, and immoral use.

SECTION 8. Exempts from eviction restrictions, subtenants who are not tenants of landlord, housing accommodations rented to Army and Navy personnel where rents are fixed by War and Navy Department, occupants in a furnished room in home of landlord where landlord rents to not more than two occupants, and family which after August 1, 1943, moves into room in the home of the landlord.

SECTION 9. Requires notice of eviction to state grounds upon which landlord relies.

SECTION 10. Provides that in case of property first rented after June 30, 1946, or housing accommodations changed from furnished to unfurnished, or unfurnished to furnished, or otherwise substantially altered, landlord may set rent and may not thereafter change it, such rent to be reviewed by temporary State Housing Rent Commission when created. Rent set by commission is not retroactive. Makes same provision for property first rented prior to June 30, 1946, but for which OPA had not established rent.

Prohibits landlord asking additional rents for any other new service and requires proportionate decrease of rent if any service is discontinued.

SECTION 11. Provides for civil action for treble the amount of overcharge to be brought by tenant, district attorney, or county counsel.

SECTION 12. Provides criminal penalty of not more than \$5,000 or one year's imprisonment or both.

SECTION 13. Severability clause.

SECTION 14. Name of act.

SECTION 15. Urgency, to take effect immediately.

REQUEST FOR UNANIMOUS CONSENT

Senator DeLap asked for, and was granted, unanimous consent to have the following digest of Senate Bill No. 5 printed in the Journal:

ANALYSIS OF EMERGENCY HOUSING RENT CONTROL LAW

Providing for Enforcement Agency—Effective 91 Days After Adjournment

SECTION 1. Declaration of emergency and purposes.

SECTION 2. Effective until 91st day after final adjournment of 1947 regular session of Legislature.

SECTIONS 11 to 21, inclusive. Definitions.

SECTION 31. Creation of Temporary State Housing Rent Commission and providing for compensation thereof.

SECTION 32. Offices of commission and provision for staff therefor.

SECTION 33. Rules and regulations of commission and publication thereof.

SECTION 34. Adoption upon effective date of bill of Federal rules, regulations and orders pertaining to rent control in effect in California on June 30, 1946, until such time as such rules, regulations and orders are amended or rescinded by the commission.

SECTION 35. Commission given powers of head of a State department under Government Code, including power to conduct hearings and issue subpoenas therefor.

SECTION 36. Report by commission to Governor and Legislature.

SECTION 41. Commission to designate areas as rent control areas when necessary to stabilize or reduce housing rents therein and by regulation or order to establish maximum rents for housing accommodations in such areas, such rents to be those which in judgment of commission will be generally fair and equitable and effectuate purposes of bill. Consideration to be given to rents prevailing under Federal law on June 30, 1946, or if abnormal conditions would result in increases in rents

for housing accommodations in such area inconsistent with the purposes of this act, then on or about a date not earlier than June 30, 1945, which in the judgment of the commission does not reflect such increases. Provides through commission for adjustments, including adjustments for increases or decreases in property taxes and other costs.

SECTION 42. Makes any area which on June 30, 1946, was subject to rent control pursuant to Federal law a rent control area under this act until changed by commission.

SECTION 43. Provides for abolition of rent control in rent control areas or any portion thereof when commission finds that percentage of vacancies therein is 10 percent or more or availability of adequate rental housing accommodations and other factors make rent control unnecessary. Permits commission to re-establish the regulation of rents when necessary in order to effectuate the purposes of this act.

SECTION 44. Individual adjustments permitted in those classes of cases where rent on maximum rent date is due to peculiar circumstances substantially higher or lower than rents established pursuant to Federal law or otherwise generally prevailing in same rent control area for comparable housing accommodations or where substantial hardship has resulted since maximum rent date from a substantial and unavoidable increase in property taxes or operating costs. Permits a maximum rent to be established lower than the rent established pursuant to Federal law or otherwise prevailing for the rent control area housing accommodations.

SECTION 45. When necessary to effectuate the purposes of this bill, permits commission to regulate or prohibit speculative or manipulative practices or renting or leasing practices, including practices relating to recovery of possession, in connection with housing accommodations in any rent control area, which in the judgment of the commission are equivalent to or are likely to result in rent increases inconsistent with purposes of this bill.

SECTION 46. Regulations, orders and requirements permitted to contain such provisions as commission deems necessary to prevent circumvention thereof.

SECTION 47. Powers granted not to be used or made to operate to compel changes in established rental practices, except where such action is affirmatively found by commission to be necessary to prevent circumvention or evasion of any regulation, order or requirement under this act.

SECTION 48. So long as tenant pays rent to which landlord entitled, provides tenant not to be evicted from any housing accommodation except in following cases:

(a) Refusal of the tenant to execute upon demand of landlord a renewal of his lease for not in excess of one year for a rent not in excess of the maximum rent and otherwise on the same terms as the previous lease, except to the extent such terms are inconsistent with this act or regulations of commission.

(b) Unreasonable refusal by tenant to permit landlord access to the housing accommodations for purpose of inspection or of showing the accommodations to a prospective purchaser or other person having a legitimate interest therein unless such inspection or showing is contrary to the provisions of tenant's lease or agreement.

(c) Violation by tenant of substantial obligation of his tenancy, other than obligation to pay rent, after written notice by the landlord or commission of or permitting a nuisance or use of the housing accommodations for an immoral or illegal purpose.

(d) Termination of tenant's lease when at the time of termination occupants of the housing accommodations are subtenants or other persons who occupied under a rental agreement with the tenant, and no part of the accommodations are used by the tenant as his own dwelling.

(e) Ownership of, or acquisition of an enforceable right to buy or the right to possession of the housing accommodations prior to June 30, 1946, when the landlord has an immediate compelling necessity to recover possession of the accommodations for use and occupancy as a dwelling for himself or landlord has served during the period of the war emergency in the armed forces of the United States and in good faith seeks possession for his own occupancy. Requires landlord to file a written report on a form provided therefor before renting the accommodations or any part thereof during a period of six months after removal or eviction for this cause.

SECTION 49. Permits commission to allow eviction of tenant when landlord establishes that tenant's removal is not inconsistent with the purposes of this bill or regulations of commission thereunder. Certificate issued by commission authorizing eviction not to be effective until six months after date landlord petitions commission for permission unless the commission determines lesser period adequate in circumstances.

SECTION 51. Studies and investigations and conduct of hearings by commission.

- SECTION 52.** Permits commission to require any person who rents or offers for rent or acts as broker or agent for the rental of any housing accommodations to furnish information under oath or affirmation or otherwise and to make and copy records and other documents and to permit inspection thereof by the commission.
- SECTION 53.** Authorizes subpoena by commission for purposes of obtaining information under Section 51.
- SECTION 54.** Production of a person's documents at any place other than his place of business not to be required if prior to the return date specified in subpoena the commission has been furnished with a certified copy of such documents or stipulation has been entered into with commission as to the information contained in such documents.
- SECTION 55.** Requires proceedings under Sections 51 and 52 to be in accordance with provisions of Government Code relating to hearings conducted by head of State department except as otherwise provided.
- SECTION 56.** Grants immunity to natural persons from prosecution or any penalty or forfeiture as to any transaction, matter or thing concerning which the witness is compelled to testify after having claimed his privilege against self-incrimination.
- SECTION 57.** Requires commission not to disclose any information obtained which commission deems confidential or with reference to which a request for confidential treatment is made by person furnishing the information, unless commission determines withholding to be contrary to public interest.
- SECTION 58.** Permits any person subpoenaed under Section 53 to have the right to make a record of his testimony and to be represented by counsel.
- SECTIONS 61 and 62.** Cooperation by commission with Federal, State and local agencies.
- SECTIONS 71 to 74, inclusive.** Procedure for protest by person subject thereto of any regulation or order establishing maximum rents or restricting evictions. Requires procedure to conform to provisions relative to administrative procedure in Government Code.
- SECTIONS 81 to 83, inclusive.** Provisions for judicial review of denial or partial denial of a protest.
- SECTION 84.** Provision for defendant in criminal proceeding to apply to court in which the proceeding pending for leave to file in superior court a petition setting forth objections to validity of any provision which the defendant is alleged to have violated or conspired to violate. Requires court in which the proceeding is pending to grant such application if court finds it made in good faith and with respect to which it finds there is reasonable and substantial excuse for the defendant's failure to present such objection in a protest filed pursuant to Sections 81 to 83, inclusive.
- SECTIONS 85 and 86.** Provides terms upon which proceedings for enforcement of this bill and regulations of commission pursuant thereto may be stayed if controversy already being considered in another administrative or judicial proceeding.
- SECTIONS 91 to 93, inclusive.** Makes unlawful:
- (a) Regardless of any contract or other obligation, for any person to demand or receive any rent for any housing accommodations in a rent control area or otherwise to do or omit to do any act in violation of any regulation, order or requirement applicable in a rent control area or to offer, solicit, attempt or agree to do any of the foregoing.
 - (b) For any person to remove or attempt to remove from any housing accommodations in any rent control area the tenant or occupant thereof or to refuse to renew the lease or agreement for the use of such accommodations because the tenant or occupant has taken or proposes to take action authorized or required by this act or any regulation thereunder.
 - (c) For any officer or employee of the commission, or for any official advisor or consultant to the commission, to disclose information obtained under this act or to use any such information for personal benefit.
- SECTION 94.** Provides nothing in this bill to be construed to require any person to offer any housing accommodations for rent.
- SECTION 101.** Provides for injunction against acts or practices made unlawful by Sections 91 to 93, inclusive.
- SECTION 102.** Wilful violation of Sections 91 to 93, inclusive, and false entry or statement in any document or report required by commission to be kept or filed or wilful omission or neglect to make any material statement or entry required to be made in any document or report is made a misdemeanor.
- SECTION 103.** Provision for advancement on docket and expedition of any criminal or other proceedings brought before it under Sections 101 and 102.
- SECTION 104.** No person to be liable for damages or penalties on account of anything done in good faith.

SECTION 105. In case of any overcharge, landlord to be liable for reasonable attorney's fees and costs, plus whichever of the following is greater:

(a) Not more than three times the amount of the overcharge upon which the action is based, as court may determine.

(b) Not less than \$25 or more than \$50, as court may determine.

Above not be more than amount of the overcharge or \$25, whichever is greater, if defendant proves that the violation of the regulation or order in question was neither wilful nor the failure to take practical precautions against the occurrence of the violation.

SECTION 106. Provision for commission to bring action under Section 105 if tenant does not bring such action within 30 days from the date of the occurrence of the violation or is not entitled for any reason to bring the action. A judgment in an action for damages under Sections 105 or 106 to be a bar to the recovery of further damages on account of the same overcharge.

SECTION 111. Makes act inoperative during period rent control is effective under Federal law.

SECTION 112. Constitutional severability clause.

SECTION 113. Short title: The Emergency Housing Rent Control Law.

SECTION 114. Appropriation for the purposes of this bill.

COMMUNICATIONS

The following communication was received, and, on motion of Senator Desmond, ordered printed in the Journal:

SACRAMENTO COUNTY FAIR AND NIGHT HORSE SHOW
GALT, CALIFORNIA, July 22, 1946

Hon. Earl Desmond, Sacramento, California

DEAR EARL: Will you please on the behalf of the Directors of the Sacramento County Fair invite the Members of the Senate to the Sacramento County Fair on Thursday, July 25th?

We have a wonderful exhibition of livestock and agricultural products, as well as a race card of 10 races each afternoon. A 10 event Horse Show each evening starting Wednesday evening.

We want all the Members of the Legislature to be present. Tickets will be arranged.
Very truly,

E. KENEFICK, Secretary-Manager

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 22, 1946

MR. PRESIDENT: Your Committee on Rules, to which were referred:

Senate Bill No. 1

Senate Bill No. 2

Has had the same under consideration, and finds that same may be considered, and directs that they be referred to the Committee on Finance.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

INTRODUCTION, FIRST READING, AND REFERENCE OF SENATE BILLS (RESUMED)

The following bills were introduced, and read the first time:

Senate Bill No. 1: By Senator Seawell—An act making an appropriation for the contingent expenses of the Senate for the Fifty-sixth (Second Extraordinary) Session of the Legislature, including expenses for the committees created at that session, and declaring that this act shall take effect immediately.

Referred to Committee on Finance.

Senate Bill No. 2: By Senator Seawell—An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately.

Referred to Committee on Finance.

Senate Concurrent Resolution No. 2: By Senator Gordon—Approving an amendment to the charter of the City of Napa, a municipal corporation in the County of Napa, State of California, voted for and ratified by the qualified electors of said city at the special municipal election held therein on the twenty-eighth day of May, 1946.

Referred to Committee on Rules.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 22, 1946

MR. PRESIDENT: Your Committee on Rules, to which were referred:

Senate Bill No. 3
Senate Bill No. 4
Senate Bill No. 5

Has had the same under consideration, and finds that same are within the purview of the call, and directs that they be referred to the Committee on Governmental Efficiency.

Committee membership, 4; committee vote: Ayes 4.

SEAWELL, Chairman

INTRODUCTION, FIRST READING, AND REFERENCE OF SENATE BILLS (RESUMED)

The following bills were introduced, and read the first time:

Senate Bill No. 3: By Senators Rich, DeLap, Desmond, and Keating—An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Governmental Efficiency.

Senate Bill No. 4: By Senator Sutton—An act to declare an emergency with respect to rents for housing accommodations, and to provide relief therefor; to provide for the stay of summary proceedings for the recovery of the possession of housing accommodations, and to prescribe the effect thereof, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Governmental Efficiency.

Senate Bill No. 5: By Senator DeLap—An act in relation to the regulation, control and stabilization of rents and eviction of tenants in housing accommodations during an emergency, creating a Temporary State Housing Rent Commission, prescribing its powers and duties and making an appropriation therefor.

Referred to Committee on Governmental Efficiency.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 22, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 2

Has had the same under consideration, and finds that same is within the purview of the call, and directs that it be placed on file.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

REQUEST FOR UNANIMOUS CONSENT

Senator Gordon asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 2, at this time, for consideration.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 2

Senate Concurrent Resolution No. 2—Approving an amendment to the charter of the City of Napa, a municipal corporation in the County of Napa, State of California, voted for and ratified by the qualified electors of said city at the special municipal election held therein on the twenty-eighth day of May, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Deuel, Dillinger, Dilworth, Dorsey, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Swing, Tenney, Ward, and Weybret—31.

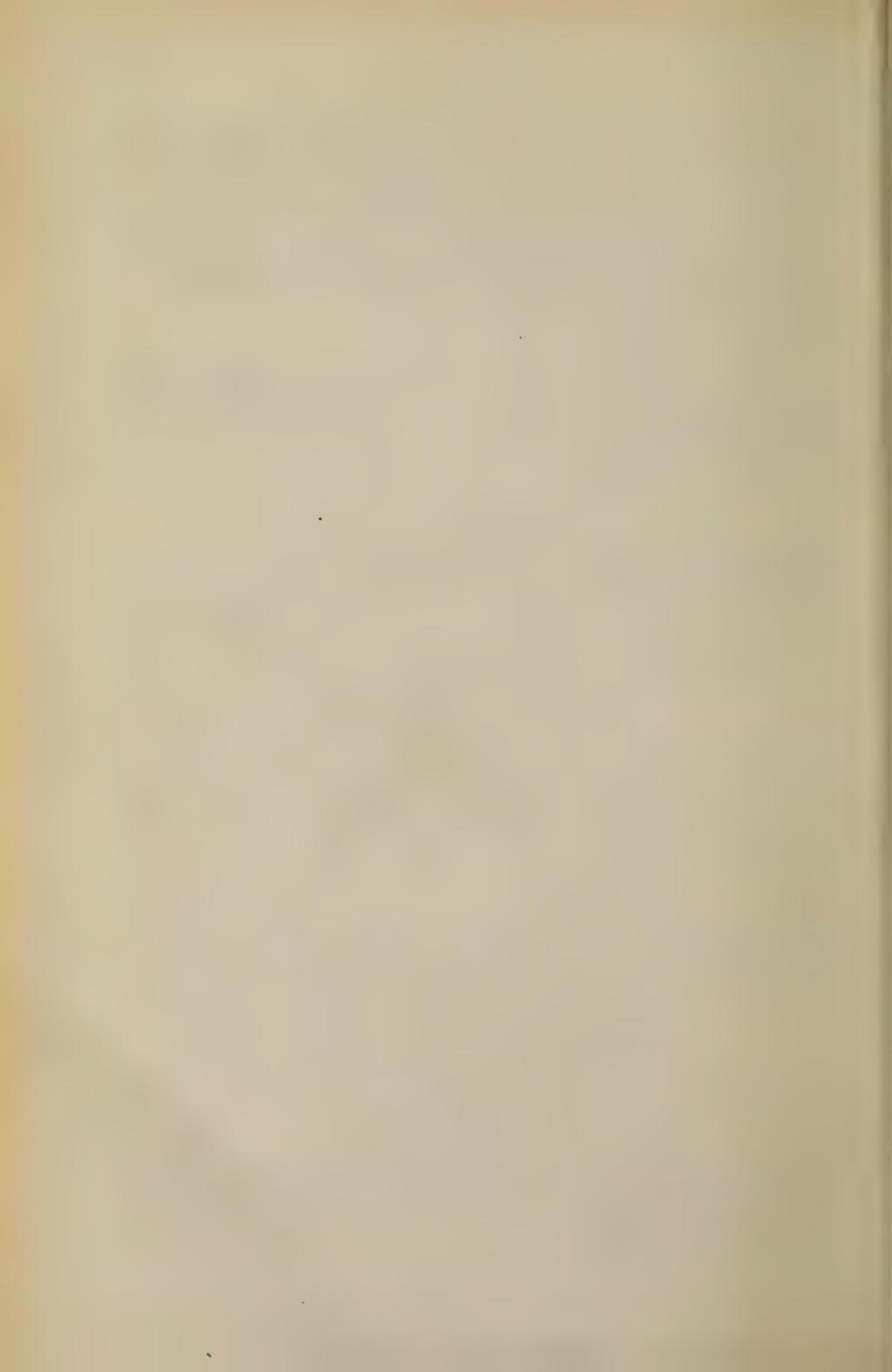
NOES—None.

Resolution ordered transmitted to the Assembly.

ADJOURNMENT

At 12.10 p.m., on motion of Senator Seawell, the President declared the Senate adjourned until 2 p.m., Tuesday, July 23, 1946.

JOHN F. LEA, Minute Clerk



CALIFORNIA LEGISLATURE
FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

SENATE DAILY JOURNAL

SECOND LEGISLATIVE DAY
SECOND CALENDAR DAY

IN SENATE

SENATE CHAMBER, SACRAMENTO
Tuesday, July 23, 1946

The Senate met at 2 p.m.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Senators Biggar, Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, Ward, and Weybret—37.

Quorum present.

PRAYER

Prayer was offered by the Chaplain, Rev. Dr. Clarence A. Kircher.

LEAVES OF ABSENCE FOR THE DAY

The following Senators were granted leaves of absence for the day:
Senator McCormack, on motion of Senator Seawell, due to illness.

Senator Salsman, on motion of Senator Seawell, legislative business in Washington, D. C.

GUESTS EXTENDED PRIVILEGE OF SENATE FLOOR

On request of Senator Biggar, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Dr. Donald White, director of youth activities with students of the University of California at Davis.

On request of Senator McBride, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Mrs. Katherine Dunn, and Miss Harriet Connelly.

On request of Senator Breed, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Supervisor Harry Bartell of Alameda County, and James D. Hahn of Oakland.

On request of Senator Fletcher, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Mrs. Frank B. Doyle

of San Diego; Mrs. J. W. Fisher, of San Diego; Mrs. Hillary Beachey, of La Jolla; and Mr. and Mrs. Geo. S. Baker, of San Diego.

On request of Senator Quinn, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Commander Fran Vinson, United States Maritime Service, Sacramento.

On request of Senator Tenney, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Mrs. Louise Middough, and Mrs. Walter Chisholm, of Long Beach.

On request of Senator Cunningham, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Capt. R. E. Cunningham and wife, Counter Intelligence Corps.

On request of Senator Fletcher, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Howard K. Cramer, Assemblyman-elect, Eightieth Assembly District.

PROCLAMATION OF THE GOVERNOR

The President of the Senate directed the Secretary to read the Proclamation of the Governor.

Whereupon the Secretary read the following Proclamation:

EXECUTIVE DEPARTMENT, STATE OF CALIFORNIA

Proclamation

WHEREAS, The Legislature of the State of California convened on July 22, 1946, in extraordinary session pursuant to my Proclamation dated July 18, 1946, and is now in session; and

WHEREAS, On account of extraordinary occasions which have arisen and now exist, it is deemed desirable and necessary to submit additional subjects to the Legislature for consideration; now, therefore,

I, EARL WARREN, Governor of the State of California, by virtue of the power vested in me by law, hereby amend and supplement my Proclamation dated July 18, 1946, by adding the following additional purposes thereto, and thereby permitting the Legislature to legislate upon the following subjects, in addition to the subjects specified in the original Proclamation:

3. To consider and act upon legislation to amend an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, to make the act applicable to any college or university operated by the State or by any State agency, and to make an additional appropriation in augmentation of the appropriation made by that act.

4. To consider and act upon legislation relating to the salaries of members of the board of supervisors of counties of the third class.

5. To consider and act upon legislation to validate the organization, boundaries, governing officers or boards, acts, proceedings and bonds of public bodies.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of California to be affixed this twenty-second day of July, 1946.

[SEAL]

Attest:

EARL WARREN, Governor of California

FRANK M. JORDAN, Secretary of State

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly on this day adopted:

Assembly Concurrent Resolution No. 8

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By H. F. LEWRIGHT, Assistant Clerk

FIRST READING AND REFERENCE OF ASSEMBLY BILLS

The following resolution was read:

Assembly Concurrent Resolution No. 8—Relative to approving a certain amendment to the charter of the City of Oakland, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the fourth day of June, 1946.

Request for Unanimous Consent

Senator Breed asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 8, at this time, for consideration.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 8

Assembly Concurrent Resolution No. 8—Relative to approving a certain amendment to the charter of the City of Oakland, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the fourth day of June, 1946.

Resolution read, and presented by Senator Breed.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Breed, Brown, Carter, Crittenden, Cunningham, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Jespersen, Judah, Mayo, McBride, Mixter, Quinn, Seawell, Slater, Sutton, Tenney, and Weybret—22.

NOES—None.

Resolution ordered transmitted to the Assembly.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 22, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly on this day adopted:

Assembly Concurrent Resolution No. 1

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By H. F. LEWRIGHT, Assistant Clerk

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was read:

Assembly Concurrent Resolution No. 1—Relative to Howard Hughes.

Request for Unanimous Consent

Senator Tenney asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 1, at this time, for consideration.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 1

Assembly Concurrent Resolution No. 1—Relative to Howard Hughes.

Resolution read, and presented by Senator Tenney.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Jespersen, Judah, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, Tenney, and Weybret—26.

NOES—None.

Resolution ordered transmitted to the Assembly.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly on this day adopted:

| | |
|--------------------------------------|--------------------------------------|
| Assembly Concurrent Resolution No. 2 | Assembly Concurrent Resolution No. 7 |
| Assembly Concurrent Resolution No. 3 | Assembly Concurrent Resolution No. 6 |
| Assembly Concurrent Resolution No. 4 | |

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By C. W. QUEALE, Assistant Clerk

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was read:

Assembly Concurrent Resolution No. 2—Approving certain amendments to the charter of the City of Glendale, State of California, voted for and ratified by the electors of such city at a special municipal election held therein on May 7, 1946.

Request for Unanimous Consent

Senator Tenney asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 2, at this time, for consideration.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 2

Assembly Concurrent Resolution No. 2—Approving certain amendments to the charter of the City of Glendale, State of California, voted for and ratified by the electors of such city at a special municipal election held therein on May 7, 1946.

Resolution read, and presented by Senator Tenney.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Hulse, Jespersen, Judah, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, Tenney, and Weybret—26.
NOES—None.

Resolution ordered transmitted to the Assembly.

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was read:

Assembly Concurrent Resolution No. 3—Approving amendment to the charter of the City of Berkeley, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the thirtieth day of April, 1946.

Request for Unanimous Consent

Senator Breed asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 3, at this time, for consideration.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 3

Assembly Concurrent Resolution No. 3—Approving amendment to the charter of the City of Berkeley, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the

qualified electors of said city at a special municipal election held therein on the thirtieth day of April, 1946.

Resolution read, and presented by Senator Breed.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Jespersen, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, Tenney, Ward, and Weybret—25.

NOES—None.

Resolution ordered transmitted to the Assembly.

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was read:

Assembly Concurrent Resolution No. 4—Relative to approving certain amendments to the charter of the City of San Jose, a municipal corporation of the County of Santa Clara, State of California, voted for and ratified by the qualified electors of said city at a general municipal election held therein on May 20, 1946.

Request for Unanimous Consent

Senator Weybret asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 4, at this time, for consideration.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 4

Assembly Concurrent Resolution No. 4—Relative to approving certain amendments to the charter of the City of San Jose, a municipal corporation of the County of Santa Clara, State of California, voted for and ratified by the qualified electors of said city at a general municipal election held therein on May 20, 1946.

Resolution read, and presented by Senator Weybret.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Hulse, Jespersen, Judah, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, and Weybret—24.

NOES—None.

Resolution ordered transmitted to the Assembly.

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was read:

Assembly Concurrent Resolution No. 6—Approving certain amendments to the charter of the City of Long Beach, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the ninth day of July, 1946.

Request for Unanimous Consent

Senator Tenney asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 6, at this time, for consideration.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 6

Assembly Concurrent Resolution No. 6—Approving certain amendments to the charter of the City of Long Beach, State of California, rati-

fied by the qualified electors of said city at a special municipal election held therein on the ninth day of July, 1946.

Resolution read, and presented by Senator Tenney.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, Tenney, Ward, and Weybret—26.

NOES—None.

Resolution ordered transmitted to the Assembly.

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was read:

Assembly Concurrent Resolution No. 7—Relative to welcoming the National Shrine Convention.

Request for Unanimous Consent

Senator Shelley asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 7, at this time, for consideration.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 7

Assembly Concurrent Resolution No. 7—Relative to welcoming the National Shrine Convention.

Resolution read, and presented by Senator Shelley.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Jespersen, Judah, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, Tenney, Ward, and Weybret—27.

NOES—None.

Resolution ordered transmitted to the Assembly.

RESOLUTIONS

The following resolution was offered:

By Senator Brown:

Senate Resolution No. 13

Resolved, That the State Controller be and he is hereby directed and ordered to draw his warrant upon the proper fund in favor of the following named Senator for the amount set opposite his name, and the State Treasurer is hereby directed and ordered to pay the same, being the mileage due him by law:

| Senator | County | Mileage | Total at 5 cents per mile |
|-------------------|----------|---------|---------------------------------|
| Collier, Randolph | Siskiyou | 590 | \$29 50 |

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Hulse, Jespersen, Judah, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, and Weybret—24.

NOES—None.

INTRODUCTION, FIRST READING, AND REFERENCE OF SENATE BILLS

The following bills were introduced, and read the first time:

Senate Bill No. 6: By Senator Breed—An act to amend Section 4232 of the Political Code, relating to compensation for public service in counties of the third class.

Referred to Committee on Rules.

Senate Bill No. 7: By Senator Slater—An act to validate the organization, boundaries, governing officers or boards, acts, proceedings, and bonds of public bodies, to take effect immediately.

Referred to Committee on Rules.

Senate Bill No. 8: By Senators Quinn, Hatfield, Mixter, Dilworth, Dorsey, Slater, Crittenden, and Tenney—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Referred to Committee on Rules.

Senate Bill No. 9: By Senator Hulse—An act to validate the formation, organization and existence of sanitary districts, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Rules.

Senate Concurrent Resolution No. 3: By Senator Seawell—Relative to distribution of legislative printing.

Referred to Committee on Rules.

Senate Concurrent Resolution No. 4: By Senator Breed—Relative to approving certain amendments to the charter of the County of Alameda voted for and ratified by the electors of said county at a special county election held therein on the fourth day of June, 1946.

Request for Unanimous Consent

Senator Breed asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 4, at this time, for consideration.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 4

Senate Concurrent Resolution No. 4—Relative to approving certain amendments to the charter of the County of Alameda voted for and ratified by the electors of said county at a special county election held therein on the fourth day of June, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Desmond, Denel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Jespersen, Judah, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, Tenney, and Weybret—24.

NOES—None.

Resolution ordered transmitted to the Assembly.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:
Senate Bill No. 6

Has had the same under consideration, and finds the same may be considered, and recommends that it be placed on file.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

Above reported bill ordered to second reading.

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:
Senate Bill No. 7

Has had the same under consideration, and finds the same may be considered, and reports the same back with the recommendation: Do pass.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

Above reported bill ordered to second reading.

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:
Senate Bill No. 8

Has had the same under consideration, and finds the same may be considered, and recommends that it be re-referred to the Committee on Finance.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

Above reported bill re-referred to Committee on Finance.

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:
Senate Bill No. 9

Has had the same under consideration, and finds the same may be considered, and reports the same back with the recommendation: Do pass.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

Above reported bill ordered to second reading.

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:
Senate Concurrent Resolution No. 3

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

Above reported resolution ordered to third reading.

Request for Unanimous Consent

Senator Seawell asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 3, at this time, for consideration.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 3

Senate Concurrent Resolution No. 3—Relative to distribution of legislative printing.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, Tenney, Ward, and Weybret—27.

NOES—None.

Resolution ordered transmitted to the Assembly.

RESOLUTION TO SUSPEND CONSTITUTIONAL PROVISION

The following resolution was offered:

By Senator Breed:

Resolved, That Senate Bills No. 6, 7, and 9 present a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, considered engrossed, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Mayo, McBride, Mixter, Quinn, Seawell, Shelley, Slater, Sutton, Tenney, Ward, and Weybret—27.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF SENATE BILLS NOS. 6, 7, AND 9

Senate Bill No. 6—An act to amend Section 4232 of the Political Code, relating to compensation for public service in counties of the third class.

Bill read second time.

Senate Bill No. 7—An act to validate the organization, boundaries, governing officers or boards, acts, proceedings, and bonds of public bodies, to take effect immediately.

Bill read second time.

Senate Bill No. 9—An act to validate the formation, organization and existence of sanitary districts, declaring the urgency thereof to take effect immediately.

Bill read second time.

RECESS

At 2.55 p.m., on motion of Senator Seawell the Senate recessed until 3.45 p.m.

REASSEMBLED

At 3.45 p.m., the Senate reconvened.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

REPORTS OF STANDING COMMITTEES**Committee on Governmental Efficiency**

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: Your Committee on Governmental Efficiency, to which was referred:

Senate Bill No. 3

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, and do pass, as amended.

Committee membership 11; committee vote: Ayes 10; absent 1.

SWING, Chairman

Above reported bill ordered to second reading.

Request for Unanimous Consent

Senator Swing asked for, and was granted, unanimous consent to take up Senate Bill No. 3, at this time, for consideration of committee amendments.

SECOND READING OF SENATE BILLS (OUT OF ORDER)

Senate Bill No. 3—An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

Bill read second time.

Consideration of Committee Amendments

The following amendments were proposed by the Committee on Governmental Efficiency:

Request for a Division

Senator Crittenden requested a division of the committee amendments to Senate Bill No. 3, that Amendments Nos. 1, 2, 3, 4, and 5 be voted upon together, and that Amendment No. 6 be voted upon separately.

Consideration of Amendments Nos. 1, 2, 3, 4, and 5**Amendment No. 1**

On page 2, line 3, of the printed bill, strike out "In the"; and strike out lines 4 to 9, inclusive, and insert "This act shall remain in effect until the ninety-first day after the Fifty-seventh Regular Session of the Legislature or such earlier date as legislation enacted by Congress affecting rent control takes effect."

Amendment No. 2

On page 3 of said bill, strike out line 52; and on page 4, strike out lines 1 to 6, inclusive, and insert "ices, furniture, furnishings or equipment required to be furnished a tenant on June 30, 1946, under any applicable Federal rent regulations in effect on said date and a landlord must as a minimum provide with the housing accommodations the same services, furniture, furnishings and equipment as were required to be furnished on June 30, 1946, under any applicable Federal rent regulations in effect on said date, except that if the landlord is unable to furnish the services, furniture, furnishings or equipment so required to be furnished by him on June 30, 1946, and therefore diminishes, withdraws, impairs, or discontinues any such service, furniture, furnishings or equipment so required to be furnished a tenant on June 30, 1946, he shall reduce the rent by an amount equivalent to the service, furniture, furnishings or equipment so discontinued or diminished."

Amendment No. 3

On page 5 of said bill, strike out lines 18 and 19; and in line 20, strike out "(h)", and insert "(g)".

Amendment No. 4

On page 5, line 39, of said bill, strike out "or (d)", and insert "(d), or (e)".

Amendment No. 5

On page 8 of said bill, between lines 19 and 20, insert

"(e) The landlord seeks in good faith not to offer the housing accommodations for rent for housing accommodations."

Amendments read and adopted.

Consideration of Amendment No. 6**Amendment No. 6**

On page 8 of said bill, strike out lines 44 to 52, inclusive; and on page 9, strike out lines 1 to 9, inclusive, and insert

"SEC. 10. For housing accommodations which were constructed or completed and first occupied after June 30, 1946, and housing accommodations which were not rented or offered for rent at any time between March 1, 1942, and midnight on June 30, 1946, the fair and equitable rent shall mean the first rental charged and collected for such accommodations after June 30, 1946.

If, in any housing accommodation the landlord shall make a capital expenditure as herein defined, the rent for said housing accommodation may be increased by an amount equal to not more than $2\frac{1}{2}$ per cent of such capital expenditure per month, but such increase may not be made in any housing accommodation occupied by a tenant at the time the capital expenditure is made unless the tenant, in writing, shall agree to the making of such capital expenditure. A "major capital improvement" as the term is used in this section consists of a substantial change in the housing accommodation which would materially increase its rental value in a normal market where free bargaining prevailed unaffected by a shortage in housing accommodations. It must be distinguished from ordinary repair, replacements, and maintenance and must fall into one of three categories, to wit:

- (a) A structural addition.
- (b) A structural betterment.
- (c) A complete rehabilitation.

In housing accommodations which include necessary furniture and furnishings in the premises rented, the landlord may charge and collect additional rental in an amount equal to 10 per cent of the maximum rent permitted by this act, or a sum of five dollars (\$5), whichever is greater, for each occupant in excess of the normal or basic occupancy of such housing accommodations in accordance with the following schedule, which is hereby established as the normal or basic occupancy of such basic housing accommodations, to wit: A housing accommodation consisting of a bedroom without housekeeping facilities, or in which there is a combination bedroom and living room without a separate bedroom, the normal or basic occupancy shall be one person, except in cases where the accommodations are on the effective date hereof occupied by two persons, in which case the basic occupancy shall be two persons. For each additional bedroom the normal or basic occupancy shall be one additional person. The provisions of this paragraph shall not apply to increased occupancy caused by a natural increase in a family occupying the housing accommodations."

Amendment read and adopted.

Further Amendment to Senate Bill No. 3**Motion to Amend**

Senator Crittenden moved the adoption of the following amendment:

Amendment No. 1

On page 3 of the printed bill, between lines 42 and 43, insert

"Notwithstanding any other provision of this act "housing accommodations" do not include any building or structure which is constructed or completed after June 30, 1946."

Amendment read and refused adoption.

Further Amendment to Senate Bill No. 3**Motion to Amend**

Senator Desmond moved the adoption of the following amendment:

Amendment No. 1

On page 3, line 42, of the printed bill, strike out the period, and insert "plus an amount equal to not more than 15 per cent of such rental as so authorized and permitted."

Amendment read.

Previous Question

Senator Collier moved the previous question.

The question being on the adoption of the amendment by Senator Desmond.

Roll Call Demanded

Senators Desmond, Hulse, and Jespersen demanded a roll call.

The roll was called, and the amendment adopted by the following vote:

AYES—Senators Breed, Cunningham, Desmond, Denel, Dillinger, Dilworth, Dorsey, Fletcher, Gordon, Hulse, Jespersen, McBride, Powers, Quinn, Rich, Seawell, Sutton, Tenney, Ward, and Weybret—20.

NOES—Senators Biggar, Brown, Burns, Carter, Collier, Crittenden, DeLap, Donnelly, Hatfield, Judah, Keating, Mayo, Mixter, Parkman, Shelley, Slater, and Swing—17.

Senate Bill No. 3 ordered printed, engrossed, and to third reading.

REPORTS OF STANDING COMMITTEES**Committee on Finance**

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: Your Committee on Finance, to which was referred:

Senate Bill No. 2

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

Committee membership 11.

RICH, Chairman

Above reported bill ordered to second reading.

SECOND READING OF SENATE BILLS (OUT OF ORDER) (RESUMED)

Senate Bill No. 2—An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately.

Bill read second time, ordered engrossed, and to third reading.

THIRD READING OF SENATE BILLS (OUT OF ORDER)

Senate Bill No. 6—An act to amend Section 4232 of the Political Code, relating to compensation for public service in counties of the third class.

Bill read third time.

The roll was called, and the bill passed by the following vote.

AYES—Senators Biggar, Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Denel, Dillinger, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, Ward, and Weybret—35.

NOES—None.

Bill ordered transmitted to the Assembly.

COMMUNICATIONS

The following communications were received, read, and, on motion of Senator Tenney, ordered printed in the Journal:

CULVER CITY CHAMBER OF COMMERCE
CULVER CITY, CALIFORNIA, July 20, 1946

*Senator Jack Tenney
State Capitol, Sacramento, California*

DEAR SIR: We are transmitting to you a copy of a resolution adopted by the Board of Directors of the Culver City Chamber of Commerce on the sixteenth of July, 1946. Respectfully submitted.

CULVER CITY CHAMBER OF COMMERCE
E. A. CROWLEY, Secretary

CULVER CITY CHAMBER OF COMMERCE
CULVER CITY, CALIFORNIA, July 19, 1946

*City Council of Culver City
City Hall, Culver City, California*

GENTLEMEN: Following your recent request that the Culver City Chamber of Commerce and the Culver City-Venice Realty Board conduct a rental survey in order to properly assist your body in the formulation of policies and possible recommendations, the committee respectfully submits the following:

(1) Personal investigation conducted in contacting individual tenants indicated a substantial adherance on the part of the landlords to present rentals.

(2) Publicity relative to the survey requesting reports in writing on exorbitant raises have been given with the result that but few cases have been registered with the committee.

(3) The lack of control, the uncertainty as to the trend of legislation governing rent controls, and the confusion that might arise as a result of the removal of all controls has created a condition of uncertainty in the minds of not only the tenant, but also of the property owners and it is recommended that every effort be made to encourage the enactment of legislation by State authority as recommended to you by the attached resolution.

Very truly yours,

E. A. CROWLEY
J. CLIFF JOHNSTON
N. JOHN NIELSEN
Members of Committee

**Resolution of the Board of Directors of the Chamber of Commerce
of the City of Culver City on Rent Control**

WHEREAS, Federal control of rental properties did not adequately provide for increased rental adjustments commensurate with the rapidly rising economic costs; and WHEREAS, Release of Federal controls is now a fact and its reestablishment a probability; and

WHEREAS, Both tenant and owner of rental properties are in a state of unrest and uncertainty as to the trend of legislation governing rent control; now, therefore, be it

Resolved, That the Board of Directors of the Culver City Chamber of Commerce recommend the following procedure:

(1) Enactment of legislation placing control under State authority.

(2) That controls be limited to a six-month's period only.

(3) That provisions be included in the legislation which would give the landlord the right to evict with cause and to apply for increased rentals not in excess of 15 per cent.

(4) The encouragement of veteran's preference in rentals.

ADOPTED this sixteenth day of July, 1946.

W. K. CRAIG, President
E. A. CROWLEY, Secretary

CALIFORNIA REAL ESTATE ASSOCIATION
LOS ANGELES, CALIFORNIA, July 20, 1946

*Hon. Jack B. Tenney
State Capitol, Sacramento, California*

DEAR SENATOR TENNEY: General Statewide opinion of the real estate industry and real property ownership, according to our survey, is reflected in the enclosed statement issued jointly by California Real Estate Association and Los Angeles Realty Board.

We will be pleased to have opportunity to present our views to the Judiciary Committee of State Legislature.

Best regards,

Sincerely yours,

CALIFORNIA REAL ESTATE ASSOCIATION
ARTHUR H. VOELKER, President
By GLENN D. WILLAMAN, State Secretary

C.R.E.A. HEADQUARTERS
HOTEL SENATOR, SACRAMENTO, CALIFORNIA, July 22, 1946

*Special joint statement on proposed rent control legislation by
LARB and CREÄ, July 19, 1946*

The Los Angeles Realty Board always has been, and now is, opposed to all types of rent and price control measures during times when the Nation is not actively engaged in war. However, in view of the emergency outlined by Governor Earl Warren in his call for a special session of the Legislature, to treat temporarily with the regulation of

rental housing accommodations, and in the spirit of cooperation with the views voiced by Governor Warren, the constructive suggestions set forth below are being offered for the consideration of the Members of the State Legislature:

1. In view of the general increase which has occurred in all costs, prices, and wages, effecting the operation and maintenance of housing accommodations since the original rent freeze of four and one-half years ago, and further, in view of the increased local taxes assessed against housing accommodations, a permissible increase of at least 15 per cent in rents above the former OPA rent levels should be provided.

2. Under OPA eviction regulations, existing housing facilities were not used to the maximum extent. Normal movement of families was prevented. The present State statutes regarding eviction and repossession of housing accommodations should not be changed since they offer ample protection to both tenant and landlord and if permitted to operate without hinderance will provide for greatly increased use of present housing facilities by more people including Veterans and their families.

3. Since State rent regulation is an emergency measure, it should provide for the earliest possible definite date of termination and in no event continue in force beyond the date of termination of any future Federal rent control which might later be enacted.

4. No new agency or bureau should be created which will increase the burden of the taxpayer as present laws are adequate and reliance for enforcement of State rent regulations should be left to the State Courts and the office of the Attorney General.

The CREA represented by several State Directors at the Los Angeles Conference on July 19th at which the above action was taken by the LARB Legislative and Fair Rental Committees. Past President Charles B. Shattuck presiding, concurs in this important action. Shattuck is co-chairman with Maury Read of our CREA Legislative and Fair Rental Committees. The statement enlarges upon the telegram sent by President Arthur H. Voelker to Governor Earl Warren on July 16th and published in this bulletin. State Secretary Glenn D. Willaman reported by phone on the LARB-CREA joint statement to the San Francisco Real Estate Board, which also concurred as did the Oakland, Berkeley, Sacramento, San Bernardino, Compton, and other boards. San Francisco Executive Vice President Raymond D. Smith said that they would add an additional plank that rent controls should not apply to new housing launched since July 1, 1946. Past President M. G. Read thought the Voelker telegram was so splendid that he advised Senator Arthur H. Breed, Jr. to be guided by it.

Also present at the Los Angeles meeting were President C. A. Saint, Charles Detoy, Henry deRoulet, Mark Cohn, Sherman Kadletz, Harold Huntsberger, Stewart L. Crebs, Corlett Wagner, Glenn D. Willaman and representatives of the Apartment House Association, and National Homes Foundation.

**CALIFORNIA REAL ESTATE ASSOCIATION
LEGISLATIVE AND FAIR RENT COMMITTEES**
MAURICE G. READ, Chairman
CHARLES B. SHATTUCK, Co-Chairman
By GLENN D. WILLAMAN, State Secretary

RESOLUTIONS

The following resolution was offered:

By Senators Fletcher and Biggar (concurred in by Ex-Senator Kuchel):

Senate Resolution No. 14

WHEREAS, Since 1939, the Senate of the State of California has had as one of its distinguished members a gentleman of standing and repute, the anniversary of whose birthday occurs today; and

WHEREAS, This member is the son of a former long-time California State Senator who established a record by serving as President pro tempore of this Senate for the unprecedented period of 18 years and who was twice Acting Lieutenant Governor of this State; and

WHEREAS, This member, the Honorable Arthur H. Breed, Jr., has added, and will continue to add, during the next four years, lustre to that name, and thus to the Senate of California as well; now, therefore, be it

Resolved, That the Senate of the State of California felicitate and congratulate Senator Arthur H. Breed, Jr., of the County of Alameda, on this occasion, his forty-third birthday; and be it further

Resolved, That the Secretary of the Senate be, and he is hereby requested to present a copy of this resolution, appropriately engrossed, to our friend and Senatorial brother, Arthur H. Breed, Jr.

Resolution read, and unanimously adopted.

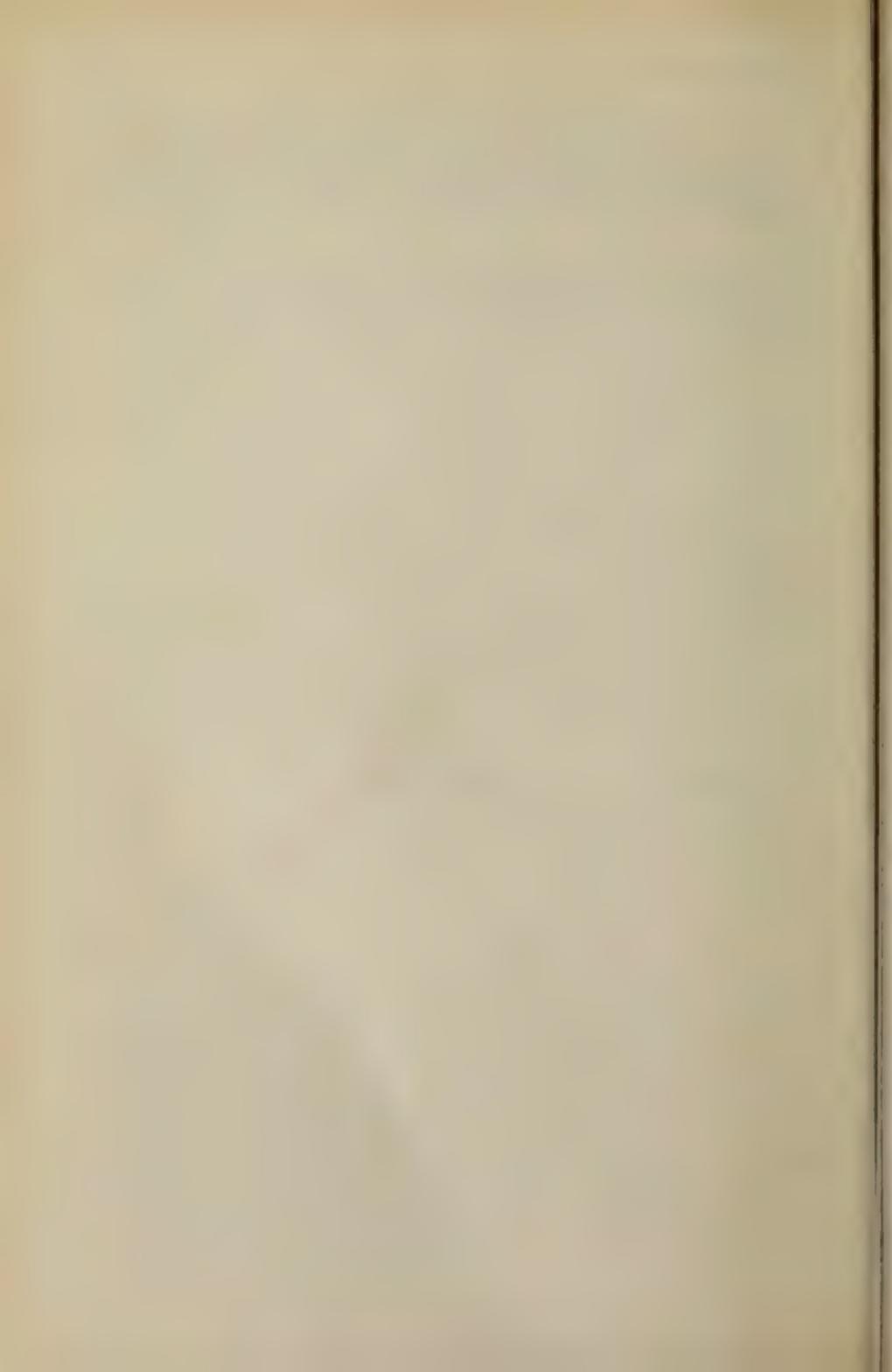
REQUEST FOR UNANIMOUS CONSENT

Senator Hatfield asked for, and was granted, unanimous consent to have the Partial Report of the Joint Interim Committee on Agriculture and Live Stock Problems printed in the concluding day's Journal of this session, and also that 1,000 additional copies of this report be printed.

ADJOURNMENT

At 5.38 p.m., on motion of Senator Seawell, the President declared the Senate adjourned until 10 a.m., Wednesday, July 24, 1946.

JOHN F. LEA, Minute Clerk



CALIFORNIA LEGISLATURE
FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

SENATE DAILY JOURNAL

THIRD LEGISLATIVE DAY
THIRD CALENDAR DAY

IN SENATE

SENATE CHAMBER, SACRAMENTO
Wednesday, July 24, 1946

The Senate met at 10 a.m.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Senators Biggar, Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, Ward, and Weybret—37.

Quorum present.

PRAYER

Prayer was offered by the Chaplain, Rev. Dr. Clarence A. Kircher.

LEAVES OF ABSENCE FOR THE DAY

The following Senators were granted leaves of absence for the day:

Senator McCormack, on motion of Senator Seawell, due to illness.

Senator Salsman, on motion of Senator Seawell, Legislative business in Washington, D. C.

GUESTS EXTENDED PRIVILEGE OF SENATE FLOOR

On request of Senator Tenney, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Wm. C. Robinson, managing director and secretary, California State Hotel Association of Los Angeles; and Mrs. Helen Zezulak of Oakland; and George E. Munyer, minister, Church of God, of Challenge.

On request of Senator Ward, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Miss Georgia Penn of Pomona; Mrs. Byrl Babcock of Sacramento; Mrs. H. W. Adams of Los Angeles; Gerald Wolfe of Los Angeles.

On request of Senator Dillinger, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Hon. O. H. Griggs of Placerville, California, former Member of the Minnesota State Senate.

On request of Senator Breed, the privilege of the floor of the Senate Chamber for this day was unanimously extended to the Teachers and Students of University High School of Oakland.

On request of Senator Slater, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Ella Quinn of Sacramento.

REQUEST FOR UNANIMOUS CONSENT

Senator Swing asked for, and was granted, unanimous consent to have the following digest, regarding rent control in California and estimated cost of administration prepared by the Legislative Auditor, printed in the Journal.

July 22, 1946

To: Senate Governmental Efficiency Committee

Subject: Cost of the Operation of the Rent Control Section of the OPA in California, and an Estimate of the Cost of the Administration of Rent Control by the State of California

Prepared by the Legislative Auditor

Introduction

It is difficult to give accurate statistics on the present cost of the operation of the Rent Control Section of OPA, for the reason that OPA performs several functions and the costs for rent control are not completely segregated. The following estimates are the best that can be secured without making an analysis of the statistics and allocations of costs to the several functions of OPA.

The work load required by rent control is considerably greater than is generally recognized. A statistical table follows showing the work load of OPA for rent control, using a typical month. From this table, the organization and cost thereof for California has been estimated. Table I follows:

Table I—Registered Accommodations

| | U. S. | California | North D | South D |
|--------------|------------|------------|---------|-----------|
| Housing | 15,571,000 | 1,400,000 | 525,000 | 875,000 |
| Hotels, etc. | 4,439,000 | 523,000 | 247,000 | 276,000 |
| Total | 19,000,000 | 1,923,000 | 772,000 | 1,151,000 |

Monthly Estimated Workload Based on OPA Statistics

| | California | North D | South D |
|---------------------------------|------------|---------|---------|
| | Total | | |
| First rents houses | 6,000 | 2,500 | 3,500 |
| First rents hotels | 750 | 250 | 500 |
| Questionnaires, etc. | 800 | 400 | 400 |
| Tenants' complaints and appeals | 5,000 | 2,000 | 3,000 |
| Landlords' reports | 14,000 | 6,000 | 8,000 |
| Certificates of eviction | 7,000 | 1,600 | 5,400 |
| Evictions | 9,000 | 3,800 | 5,200 |
| Personal calls | 90,000 | 25,000 | 65,000 |
| Telephone calls | 100,000 | 45,000 | 55,000 |
| Petitions for increases | 3,000 | 1,000 | 2,000 |
| Compliance actions | 4,500 | 2,000 | 2,500 |
| Overcharges | 600 | 200 | 400 |
| Enforcement actions | 170 | 150 | 20 |
| Field inspections | 15,500 | 8,500 | 7,000 |

Expenditures of OPA for Rent Control in California for One Year

Personnel

| | |
|-------------------------------------|-----|
| Total specifically for rent control | 502 |
| Area and district employees | 480 |
| Regional employees | 22 |

Costs of salaries and operations are \$1,500,000 annually. There must be added to this costs for functions that are combined with other services, such as investigation, legal costs, etc.

The cost will probably range between \$1,500,000 as a minimum to \$1,650,000.

**Probable Necessary Organization and Budget Thereof for the Administration
of Rent Control by the State of California**

It will be necessary to have an organization which would consist, in minimum requirements, of a headquarters, two district offices, and 24 area offices.

From the work load given in Table 1, it is estimated that it would require 536 employees to carry this load. An additional number would be required to make effective rent adjustments upward or downward.

| | |
|---|--------------|
| Minimum salaries of 536 employees a month----- | \$133,000 00 |
| Minimum operating expenses a month----- | 22,000 00 |
| Rent (under control) a month----- | 7,200 00 |
| Total operating costs a month----- | 162,000 00 |
| Total costs for interim period of eight months----- | 1,296,000 00 |

It will be necessary to make capital outlays in the way of office furniture and supplies just for operation. Experience shows that this costs the State approximately \$125 per employee. This does not include automobiles or elaborate statistical accounting machines or any other extraordinary costs.

| | |
|---|--------------|
| This capital outlay----- | \$67,000 00 |
| Total salaries, capital outlay, and operating costs for eight months----- | 1,363,000 00 |

Undoubtedly automobiles required for inspectors and others would exceed 100, or approximately another \$200,000. The operations costs for eight months is around \$80,000. The grand total of these costs is \$1,643,000.

We estimate that the minimum administrative overhead of personnel would consist of one director, two district managers, and 24 area managers. If a more elaborate management is established, additional money will have to be provided.

Auxiliary Costs:

Since it is proposed that the Attorney General's Office be made responsible for prosecutions and enforcements, the Attorney General states that he will require an addition to his budget for this proposal. He estimates that for the next eight months he will need \$75,000. This will provide for 10 attorneys, five stenographers, office supplies, and traveling expenses.

We believe that he can, with the assistance of district attorneys and city attorneys, perform this service for a somewhat smaller figure.

Respectfully submitted.

ROLLAND A VANDEGRIFT, Legislative Auditor

July 23, 1946

Costs of Rent Control in California Under OPA

Prepared by the Legislative Auditor

The following figures are as of the staffing of the OPA on May 31, 1946, which reflects a peak for both the Rent Administrative and Rent Enforcement Divisions:

For California Rent Enforcement

| | | Regional Office | |
|-----------------------|---|-----------------|--------------------------------------|
| No. of Positions | Type | Average Salary | (Annual) Total Salaries |
| 1 | Attorney ----- | \$7,102 20 | \$ 7,102 20 |
| 2 | Investigator ----- | 5,523 30 | 11,046 60 |
| 2 | Clerical ----- | 2,394 00 | 4,788 00 |
| | | | <hr/> <hr/> \$22,946 80 (Regional) |
| S. F. District Office | | | |
| 3 | Attorney ----- | \$5,236 40 | \$15,709 20 |
| 13 | Investigator ----- | 3,918 09 | 50,935 20 |
| 5 | Clerical ----- | 2,863 90 | 11,819 52 |
| | | | <hr/> <hr/> \$78,463 92 (S.F.Dist.) |
| L. A. District Office | | | |
| 6 | Attorney ----- | \$5,111 00 | \$30,666 00 |
| 13 | Investigator ----- | 3,927 73 | 51,060 60 |
| 9 | Clerical ----- | 2,368 92 | 21,320 24 |
| | | | <hr/> <hr/> \$103,046 84 (L.A.Dist.) |
| 54 | Total enforcement salaries for the State----- | | \$204,457 56 |

Rent Administrative (California) as of May 31, 1946:

The rent controls cover 36 counties and involve 32 offices and branch offices covering:
 1,410,723 Housing registrations and
 53,409 Hotel and rooming house registrations

 1,464,132 Total registrations

This requires 529 employees having a total annual salary of \$1,375,000. These employees' classifications are broken down as follows:

| | |
|--|-------|
| Executive—Grade CAF 11 and above..... | 44 |
| Examiners and section heads—Grade CAF 9 and above..... | 42 |
| Rent inspectors and technicians—Grade CAF 7..... | 81 |
| Hi grade clerical—Grade CAF 5..... | 32 |
| Clerical and stenographic—Grade CAF 2, 3, 4..... | 308 |
| Rent attorneys—Grade P-4..... | 22 |
| | <hr/> |
| | 529 |

Space and management expense is estimated at \$18,000 which is low and is based on an arbitrary allocation. If State were to assume rent control it is suggested that the figure be upped an additional \$50,000 for a total of \$68,000.

Larger offices (5) which account for 348 of the 529 employees in Rent Administrative are as follows:

| | |
|---------------------|---------------|
| Los Angeles ----- | 203 employees |
| San Diego ----- | 31 employees |
| Long Beach ----- | 24 employees |
| San Francisco ----- | 55 employees |
| Oakland ----- | 35 employees |

Recapitulation

| | |
|---|----------------|
| 1. Annual rent enforcement salaries----- | \$204,457 56 |
| 2. Annual rent administrative salaries----- | 1,375,000 00 |
| 3. Annual space and management expense (adm.)----- | 18,000 00 |
| 4. Suggested increase of No. 3 under State control----- | 50,000 00 |
| | <hr/> |
| | \$1,647,457 56 |

To the foregoing figures of \$1,647,457.56 additional consideration must be given to several factors. For example, rental space, lights, telephone and heat for the three district offices, and for the 32 offices and branch offices of Rent Administration.

Also, consideration must be given to the factor of office supplies and equipment for each of the foregoing offices. A still further consideration must be given to travel and per diem expenses of the representatives, with the official telephone calls and telegrams on the part of the travelers.

It has been customary for the OPA to secure some quarters on the basis of little or no rental through the cooperation of city and county officials and in the event that rent controls are taken over by the State this factor will have to be taken into consideration as considerably more will have to be expended for rentals than has been under Government control.

Additional information was just secured from the OPA in San Francisco in connection with the following:

| | |
|--|----------------------|
| Travel expenses for the regional offices, Rent Enforcement and Rent Administrative, average----- | \$11,000 00 per year |
| Travel expenses for the district offices----- | 38,000 00 per year |
| | <hr/> |
| | \$49,000 00 per year |

This figure should therefore be added to the above total of \$1,647,457.56, making a grand total of \$1,696,457.56.

Current expenses for office equipment and supplies, space rental, utilities and communications averaged \$30 per employee per year. There are 54 employees in Rent Enforcement and 529 employees in Rent Administrative for a total of 583 employees. This figure times the \$30 per year, gave the \$18,000 figure mentioned in the recap, which should be adjusted by another \$50,000 as if under State control.

If offices were to be set up by the State it was suggested by the OPA fiscal office that one desk at \$50 and one chair at \$15 to \$18 be considered for each employee. In addition, 10 per cent of the staff would require a typewriter at \$60 each and two file cabinets at \$30 each. Additional equipment such as accounting machines, etc., would be determined by the particular break-down of the offices.

A minimum consideration on the above figures for capital outlay for equipment would therefore approximate \$50,000.

REPORTS OF STANDING COMMITTEES

Committee on Finance

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. PRESIDENT: Your Committee on Finance, to which was referred:

Senate Bill No. 8

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

Committee membership 11; committee vote: Ayes 7; absent 4.

RICH, Chairman

Above reported bill ordered to second reading.

SECOND READING OF SENATE BILLS (OUT OF ORDER)

Senate Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Bill read second time.

Resolution to Suspend Constitutional Provision

The following resolution was offered:

By Senator Rich:

Resolved, That Senate Bill No. 8 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the third time, considered engrossed, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Burns, Collier, Crittenden, Cunningham, DeLap, Dueel, Dillinger, Dilworth, Donnelly, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, Ward, and Weybret—33.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

Senate Bill No. 8 ordered engrossed, and to third reading.

RESOLUTIONS

The following resolution was offered:

By Senator Hatfield:

Senate Resolution No. 15

Relative to memorializing and petitioning the Congress of the United States to pass H. R. 6932 of the Seventy-ninth Congress, Second Session, providing for promotion of agricultural marketing services and agricultural research.

WHEREAS, The Congress of the United States has now before it for consideration H. R. 6932 of the Seventy-ninth Congress, Second Session, which has for its objective the providing for further research into basic laws and principles relating to agriculture and to improve and facilitate the marketing and distribution of agricultural products; and

WHEREAS, A scientific approach to the problems of marketing, transportation, and distribution of agricultural products through research, study, experimentation, and

cooperation among Federal and State agencies, farm organizations, and private industry is of inestimable value to the achieving of a prosperous agriculture, and this scientific approach will be promoted by said bill; and

WHEREAS, The efficient farm production and the current problems of improved packaging, refrigeration, transportation, marketing, and distribution require coordination and correlation between official agencies of the Federal and State Governments for the benefit of producers, handlers and consumers, as envisaged by said bill; now, therefore, be it

Resolved by the Senate of the State of California. That it urgently represents to the Congress of the United States that the passage of H. R. 6932 is a matter of prime importance, and it hereby memorializes the Congress to enact said bill or a measure comparable in purpose and objective and containing due and adequate consideration for the right of each State to recommend and engage in research on marketing and distribution problems of local and Statewide significance; and be it further

Resolved, That the Secretary of the Senate is hereby directed to send a copy of this resolution to the President of the United States, the Speaker of the House of Representatives, the President pro tempore of the Senate, and to each of the Senators and Representatives from California in the Congress of the United States.

Resolution read and adopted.

INTRODUCTION, FIRST READING, AND REFERENCE OF SENATE BILLS

The following resolution was offered:

Senate Concurrent Resolution No. 5: By Senator Brown—Relative to the inclusion of certain lands within the State Park System.

Referred to Committee on Rules.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 5

Has had the same under consideration, and finds the same may be considered, and recommends that it be placed on file.

Committee membership 4; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

REQUEST FOR UNANIMOUS CONSENT

Senator Brown asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 5, at this time, for consideration.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 5

Senate Concurrent Resolution No. 5—Relative to the inclusion of certain lands within the State Park System.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, McBride, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, Ward, and Weybret—32.

NOES—None.

Resolution ordered transmitted to the Assembly.

RECESS

At 10.27 a.m., on motion of Senator Seawell, the Senate recessed to the call of the Chair.

REASSEMBLED

At 10.55 a.m., the Senate reconvened.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

COMMUNICATIONS

The following communication was received, read, and, on motion of Senator Swing, ordered printed in the Journal:

**STATE OF CALIFORNIA
INTER-DEPARTMENTAL COMMUNICATION**

*To: Senator Ralph Swing
From: Governor's Office*

Date: July 24, 1946

I have just talked by long distance telephone to the Washington Office of the Council of State Governments. That office informs me that the conference report on OPA, insofar as rent control is concerned, leaves the statute exactly as it was prior to June 30th, with the exception of the following provisions:

"Section 5, Section 2, paragraph (b) of the Emergency Price Control Act of 1942, is amended by the following new paragraphs:

After the date upon which this paragraph takes effect, the Administrator, when establishing rent ceilings on hotels or when passing upon applications for adjustments of rent ceilings on hotels, is authorized to take into consideration the distinction between transit hotels and residential or apartment hotels and the difference in investment, operation expenses and mechanical details of operation between the transit hotels and the residential and apartment hotels, and is directed to classify separately by regulation, 1, transit hotels, 2, residential and apartment hotels, and 3, tourist courts, rooming houses and boarding houses.

While maximum rents are in effect under this act with respect to housing accommodations in any defense rental area, such housing accommodations shall not be subject to rent control by any State or local government."

Debate was just beginning in the Senate on the measure, the general belief in Washington being that it will be approved by 6 o'clock Eastern Standard Time. The President has been quoted by his leaders in both houses as stating that he will sign the bill. It is believed that such signature might possibly be forthcoming today. The bill would be immediately effective upon signature by the President.

BEACH VASEY, Legislative Secretary

REPORTS OF STANDING COMMITTEES**Committee on Rules**

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: Your Committee on Rules has examined:

Senate Bill No. 3

And reports the same correctly engrossed.

SEAWELL, Chairman

**CONSIDERATION OF DAILY FILE
THIRD READING OF SENATE BILLS**

Senate Bill No. 3—An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

Bill read third time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, and Ward—32.

NOES—None.

The roll was called, and the bill passed by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, and Ward—33.

NOES—None.

Bill ordered transmitted to the Assembly.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly on this day adopted:

| | |
|------------------------------------|------------------------------------|
| Senate Concurrent Resolution No. 1 | Senate Concurrent Resolution No. 4 |
| Senate Concurrent Resolution No. 2 | Senate Concurrent Resolution No. 5 |
| Senate Concurrent Resolution No. 3 | |

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By H. F. LEWRIGHT, Assistant Clerk

Above resolutions ordered enrolled.

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly on this day adopted:

Assembly Concurrent Resolution No. 9

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By H. F. LEWRIGHT, Assistant Clerk

FIRST READING AND REFERENCE OF ASSEMBLY BILLS

The following resolution was read:

Assembly Concurrent Resolution No. 9—Approving the charter of the City of Vallejo, State of California, ratified by the qualified electors of said city at a special municipal election held on the nineteenth day of February, 1946.

Request for Unanimous Consent

Senator Gordon asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 9, at this time, for consideration.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 9

Assembly Concurrent Resolution No. 9—Approving the charter of the City of Vallejo, State of California, ratified by the qualified electors of said city at a special municipal election held on the nineteenth day of February, 1946.

Resolution read, and presented by Senator Gordon.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, and Ward—33.

NOES—None.

Resolution ordered transmitted to the Assembly.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly on this day adopted:

Assembly Concurrent Resolution No. 5

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was read:

Assembly Concurrent Resolution No. 5—Relative to the allowance of veterans' preference credits in State civil service examinations.

Referred to Committee on Rules.

RESOLUTIONS

The following resolutions were offered:

By Senators Keating, Powers, McBride, Collier, Seawell, Parkman, Brown, Mayo, Hatfield, Ward, Slater, Carter, Crittenden, Cunningham, Hulse, Deuel, and Desmond:

Senate Resolution No. 16

WHEREAS, The City Council of the City of Sacramento recently appointed a native son of said city in the person of Bartley W. Cavanaugh to the office of City Manager of said City of Sacramento; and

WHEREAS, The said Bartley W. Cavanaugh, affectionately known to all the Members of the Senate of California as "Bart" Cavanaugh has always been a most loyal and public spirited citizen of said city and of the State of California, and has been a loyal and trusted public servant of said city, and of the County of Sacramento; and

WHEREAS, In addition to his official duties in public offices held by him he has for many years voluntarily, and with considerable expenditure of his own time and effort, maintained a constant and most pleasant and friendly liaison between the various public agencies of said City of Sacramento and the Legislature of the State of California; and

WHEREAS, It is the sense of the Senate of California that said Bartley W. Cavanaugh has been and is one of Sacramento's most valuable and highly respected citizens, and has been most helpful in making known and understandable to the Legislature of California the wants and public feelings of said city and its citizens; now therefore, be it

Resolved by the Senate of the State of California, That we do hereby express to the City of Sacramento and the people thereof, through their duly elected city council, our commendation of the said council for its action in making the said appointment, and our felicitations to the citizens of said city in their acquisition of so valuable a servant in a position of so great importance to them; and be it further

Resolved, That the Secretary of the Senate is hereby directed to transmit suitably engrossed copies of this resolution to the said city council and to the said Bartley W. Cavanaugh.

Resolution read and adopted.

By Senator Fletcher:

Senate Resolution No. 17

WHEREAS, The future growth of Southern California requires a bountiful supply of water from the Colorado River; and

WHEREAS, Southern California, particularly San Diego County, has nearly doubled its population in the last five years; and

WHEREAS, The western slope of San Diego County has not sufficient water for its irrigation and domestic needs; and

WHEREAS, The United States Army and Navy activities are consuming today over forty per cent (40%) of the total amount of San Diego's water supply; and

WHEREAS, The natural resources of the State of California constitute the State's greatest asset; now, therefore, be it

Resolved, That the Senate of California in session this twenty-fourth day of July, 1946, unanimously adopt the resolution that every effort be put forth to conserve and retain for the State of California, and for its ownership and management, its fair share of the waters of the Colorado River; and be it further

Resolved, That the Secretary of the Senate be instructed to send to the President of the United States, the Secretary of the Navy, the Commandant of the Eleventh Naval District, and to each Member of Congress a copy of such resolution.

Resolution read and adopted.

RECESS

At 11.20 a.m., on motion of Senator Seawell, the Senate recessed to the call of the Chair.

REASSEMBLED

At 12 noon, the Senate reconvened.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

REPORTS OF STANDING COMMITTEES

Committee on Rules

Senate Chamber, Sacramento, July 24, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:
Assembly Concurrent Resolution No. 5

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

Committee membership 5; committee vote: Ayes 4; absent 1.
SEAWELL, Chairman

Above reported resolution ordered to third reading.

Senate Chamber, Sacramento, July 24, 1946

MR. PRESIDENT: Your Committee on Rules has examined:
Senate Bill No. 2
Senate Bill No. 7
Senate Bill No. 9

And reports the same correctly engrossed.

SEAWELL, Chairman

CONSIDERATION OF DAILY FILE (RESUMED)
THIRD READING OF SENATE BILLS (RESUMED)

Senate Bill No. 7—An act to validate the organization, boundaries, governing officers or boards, acts, proceedings, and bonds of public bodies, to take effect immediately.

Bill read third time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Judah, Keating, Mayo, Mixter, Parkman, Powers, Rich, Seawell, Slater, Sutton, Swing, Tenney, and Ward—31.

NOES—None.

The roll was called, and the bill passed by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, and Ward—33.

NOES—None.

Bill ordered transmitted to the Assembly.

Senate Bill No. 9—An act to validate the formation, organization and existence of sanitary districts, declaring the urgency thereof to take effect immediately.

Bill read third time.

Urgency Clause

Urgency clause read, and adopted by the following vote :

AYES—Senators Biggar, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Judah, Keating, Mayo, McBride, Mixer, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, and Ward—33.

NOES—None.

The roll was called, and the bill passed by the following vote :

AYES—Senators Biggar, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Judah, Keating, Mayo, McBride, Mixer, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, and Ward—33.

NOES—None.

Bill ordered transmitted to the Assembly.

Senate Bill No. 2—An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote :

AYES—Senators Biggar, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Judah, Keating, Mayo, Mixer, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, and Ward—32.

NOES—None.

Bill ordered transmitted to the Assembly.

INTRODUCTION, FIRST READING, AND REFERENCE OF SENATE BILLS

The following resolution was offered :

Senate Concurrent Resolution No. 6: By Senator Seawell—Relative to adjournment sine die of the Fifty-sixth (Second Extraordinary) Session of the Legislature of the State of California.

Referred to Committee on Rules.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT : Your Committee on Rules, to which was referred :

Senate Concurrent Resolution No. 6

Has had the same under consideration, and reports the same back with the recommendation : Be adopted.

Committee membership 5 ; committee vote : Ayes 4 ; absent 1.

SEAWELL, Chairman

Above reported resolution ordered to third reading.

THIRD READING OF SENATE BILLS (OUT OF ORDER)

Senate Concurrent Resolution No. 6—Relative to adjournment sine die of the Fifty-sixth (Second Extraordinary) Session of the Legislature of the State of California.

Resolution read.

The roll was called, and the resolution adopted by the following vote :

AYES—Senators Biggar, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon,

Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, and Ward—31.
NOES—None.

Resolution ordered transmitted to the Assembly.

RECESS

At 12.17 p.m., on motion of Senator Seawell, the Senate recessed until 3 p.m.

REASSEMBLED

At 3 p.m., the Senate reconvened.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly on this day passed:

Assembly Bill No. 8

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By H. F. LEWEIGHT, Assistant Clerk

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following bill was read the first time:

Assembly Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Referred to Committee on Rules.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: Your Committee on Rules has examined:

Senate Bill No. 8

And reports the same correctly engrossed.

SEAWELL, Chairman

RESOLUTIONS

The following resolutions were offered:

By Senator Powers:

Senate Resolution No. 18

Resolved, That the Secretary of the Senate be and he is hereby directed to prepare files of all bills and other records of the Senate and to deposit such books, bills and other records with the Secretary of State as provided by law, to attend to the correspondence of the Senate and to mail to such of the public as may apply therefor copies of legislative enactments as provided in the Joint Rules of the Senate and Assembly. The Secretary is further directed to supervise the indexing, correcting, comparing, and proof reading, of the Journal of the Senate and make the information therein con-

tained readily available for use of Members of the Legislature, State officers and the general public, as a permanent record of the business transacted during the Fifty-sixth (Second Extraordinary) Session of the Legislature. The Secretary is further directed to prepare and have published a Final Calendar of the business of the Fifty-sixth (Second Extraordinary) Session, said calendar to comprise the history of all bills introduced, their authors, the number that shall become laws, those that shall have been read a second time, and any and all such other information as will provide a perfect history of the session's business and a guide for the information of subsequent sessions of the Legislature. When said Final Calendar is prepared, the Secretary is directed to forward one copy to each public library in the State and shall distribute others as by Joint Rule No. 13 provided. The Secretary is further directed to have printed and bound and to distribute copies of the Constitution, the Vehicle Code, the book entitled The California Legislature, and such legislative publications and enactments as shall become exhausted or for which there shall be a demand.

The printing, binding, proof reading, etc., of such publications shall be performed under the direction of the Secretary and the Secretary may have the same charged to the Legislative Printing Fund or may pay for services rendered incidental to such printing from other funds within his control.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, Deuel, Dillinger, Dilworth, Donnelly, Gordon, Hatfield, Jespersen, Mayo, McBride, Mixter, Seawell, Slater, Sutton, Swing, and Tenney—22.

NOES—None.

By Senator Powers:

Senate Resolution No. 19

WHEREAS, It will be necessary for the Secretary of the State subsequent to adjournment to conduct the business of the Senate concluding the Fifty-sixth (Second Extraordinary) Session, and perform the duties provided by law, the Standing Rules of the Senate, Joint Rules and resolutions adopted by the Senate and to employ certain necessary assistance incident thereto; therefore be it

Resolved, That the Controller be and he is hereby authorized and directed to draw his warrants in favor of the Secretary of the Senate and in favor of officers and employees who render services to the Senate as certified weekly by the Secretary, from the fund set aside for the pay of officers and employees of the Senate at the per diem as certified by the Secretary of the Senate, and the Treasurer is hereby directed to pay the same.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, Deuel, Dillinger, Dilworth, Donnelly, Gordon, Hatfield, Jespersen, Judah, Mayo, Mixter, Seawell, Slater, Sutton, Swing, and Tenney—22.

NOES—None.

By the Committee on Rules:

Senate Resolution No. 20

Resolved, That Frank N. Killam, Chief of the Bureau of Buildings and Grounds, be, and he is hereby directed to leave the Senate Chamber and all the committee rooms and other rooms used by the Senators and officers of the Senate in such condition that they will be available for use of the Senate at any time; and it is further directed that no persons other than the members, officers and attaches of the Senate be permitted to occupy or use the offices, committee rooms and other rooms now occupied by the Senate without permission as hereinafter provided, and that the desks, furniture, and other equipment of the Senate be at the disposal of the Secretary of the Senate pursuant to adjournment of this session until the Senate shall reconvene, and that no person except Members of the Senate be permitted to occupy any of the Senate's offices or make use of Senate equipment without permission of the Secretary; and be it further

Resolved, That the Secretary be and he is hereby made responsible for the safe-keeping of Senate property after adjournment of this session until the Senate shall reconvene again; and be it further

Resolved, That the Secretary be directed to deliver a copy of this resolution to the Chief of the Bureau of Buildings and Grounds and a copy to the Director of Finance.

Resolution read, and unanimously adopted.

By the Committee on Rules:

Senate Resolution No. 21

Resolved, That the Controller be and he is hereby authorized and directed to draw his warrant on the Contingent Fund of the Senate in the sum of two thousand dollars (\$2,000) in favor of Joseph A. Beek, Secretary of the Senate, and the Treasurer is hereby directed to pay the same, for postage, telephone service, telegraph service, supplies, purchase of typewriters for the Senate, illuminating resolutions, bills from State Department of Finance, H. S. Crocker Company, traveling expenses and any other incidental expenses in connection with conducting and concluding the business of the Senate, including compensation for services rendered to the Senate prior to, during, or subsequent to the Fifty-sixth (Second Extraordinary) Session thereof, and performing any duties imposed by the Rules or Resolutions of the Senate, also to pay any bills for incidental expenses of the Senate for which payment has not been provided by any other resolution.

The Secretary of the Senate is instructed to file with the Controller receipts covering all expenditures made hereunder.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Deuel, Dillinger, Dilworth, Donnelly, Fletcher, Gordon, Hatfield, Judah, Mayo, McBride, Mixter, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, and Weybret—27.

NOES—None.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:

Assembly Bill No. 8

Has had the same under consideration, and finds the same may be considered, and reports the same back with the recommendation: Do pass.

Committee membership, 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

Above reported bill ordered to second reading.

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: The Committee on Rules, to which was referred the message from the Governor dated July 18, 1946, appointing

HARRY LUTGENS, as a Member of the State Personnel Board, vice self, for the term prescribed by law, ending January 15, 1947;

Has had the same under consideration and respectfully reports the same back, and recommends that the appointment of the Governor be confirmed.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

CONSIDERATION OF APPOINTMENT BY THE GOVERNOR

Motion to Confirm Appointment by the Governor

Senator Seawell moved that the Senate confirm and consent to the appointment of Harry Lutgens as a member of the State Personnel Board.

The President put the question, "Will the Senate confirm and consent to the appointment of Harry Lutgens?"

The roll was called, with the following result:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Deuel, Dillinger, Dilworth, Donnelly, Fletcher, Gordon, Hatfield, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, and Weybret—30.

NOES—None.

Appointment Confirmed

Whereupon the President announced that the Senate had confirmed and consented to the appointment of Harry Lutgens as a member of the State Personnel Board.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: The Committee on Rules, to which was referred the message of the Governor dated July 18, 1946, appointing

N. LOYALL McLAREN, as Member of the Board of State Harbor Commissioners, vice self, for the term at the pleasure of the Governor;

Has had the same under consideration and respectfully reports the same back, and recommends that the appointment of the Governor be confirmed.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

CONSIDERATION OF APPOINTMENT BY THE GOVERNOR**Motion to Confirm Appointment by the Governor**

Senator Seawell moved that the Senate confirm and consent to the appointment of N. Loyall McLaren as a member of the Board of State Harbor Commissioners.

The President put the question, "Will the Senate confirm and consent to the appointment of N. Loyall McLaren?"

The roll was called, with the following result:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Deuel, Dillinger, Donnelly, Dorsey, Fletcher, Gordon, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Quinn, Rich, Seawell, Slater, Sutton, Swing, Tenney, and Weybret—29.

NOES—None.

Appointment Confirmed

Whereupon the President announced that the Senate had confirmed and consented to the appointment of N. Loyall McLaren as a member of the Board of State Harbor Commissioners.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: The Committee on Rules to which was referred the message of the Governor dated July 18, 1946, appointing

CAPTAIN C. F. MAY, to the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo and Suisun, vice self, for the term at the pleasure of the Governor and Senate;

Has had the same under consideration and respectfully reports the same back, and recommends that the appointment of the Governor be confirmed.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

CONSIDERATION OF APPOINTMENT BY THE GOVERNOR**Motion to Confirm Appointment by the Governor**

Senator Seawell moved that the Senate confirm and consent to the appointment of Captain C. F. May as a member of the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo, and Suisun.

The President will be present. Will the Senate confirm and consent to the appointment of Robert C. F. Kline.

The Vice-Chairman will be in the Vying room.

John Andrew Brown, George Conrad, George Ladd, Oliver Marmen, Cunningham, Julian Davis, William Johnson, George Ladd, Peter Lee, Ernest Leichter, Joseph Louis Lusk, John Morrison, Powers, Quinn, Rich, Samuel Rosen, Thomas and Verner—10
Gates—None.

Appointment Confirmed

Whereas the President informed that the Senate had confirmed and consented to the appointment of Robert C. F. Kline to the Board of State Commissioners, for the State of San Francisco, San Francisco and Marin.

REPORTS OF STANDING COMMITTEES

Committee on Rules

Report of Standing Committee on Rules, July 16, 1946

All Present. The Vice-Chairman will be present to receive the message of the Governor and the Adjournment.

Robert W. Johnson, Member of the Statewide Transportation Commission and member of the Legislative Committee on Transportation, presented a bill entitled H.B. 1049.
The bill was read twice and referred to the Committee on Rules. It was read a third time and referred to the Committee on Rules and Adjourned.

WILLIAM Chairman

CONSIDERATION OF APPENDIX A ENT BY THE GOVERNOR

Message to Standing Committee on the Governor

Whereas the Governor has sent the Senate confirmation of the appointment of Robert W. Johnson, M.D., as a Member of the California Transportation Commission, Chairman of the Motor Vehicle Tax Commission and Motor Vehicle Tax Board.

The President will be present. Will the Senate confirm and consent to the appointment of Robert W. Johnson, M.D.?

The Vice-Chairman will be in the Vying room.

John Andrew Brown, George Conrad, George Ladd, Oliver Marmen, Cunningham, Julian Davis, William Johnson, George Ladd, Peter Lee, Ernest Leichter, Joseph Louis Lusk, John Morrison, Powers, Quinn, Rich, Samuel Rosen, Thomas and Verner—10
Gates—None.

Appointment Confirmed

Whereas the President informed that the Senate has confirmed and consented to the appointment of Robert W. Johnson, M.D., as a Member of the California Transportation Commission, Chairman of the Motor Vehicle Tax Commission and the Motor Vehicle Tax Board, and adjourned.

REPORTS OF STANDING COMMITTEES

Committee on Rules

Report of Standing Committee on Rules, July 16, 1946

All Present. The Vice-Chairman will be present to receive the message of the Governor and the Adjournment.

William Chairman. Robert F. Kline, State Commission, was sent by the State Commission to receive the message of the Governor.

William F. Kline, State Commission, received a message from the State Commission to be read presented to the Senate presented to the Senate.

Has had the same under consideration, and respectfully reports the same back, and recommends that the appointments of the Governor be confirmed.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

CONSIDERATION OF APPOINTMENTS BY THE GOVERNOR

Motion to Confirm Appointments by the Governor

Senator Seawell moved that the Senate confirm and consent to the appointment of William J. Silva and General H. H. Arnold as members of the State Fish and Game Commission.

The President put the question, "Will the Senate confirm and consent to the appointment of William J. Silva and General H. H. Arnold?"

The roll was called, with the following result:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, and Tenney—29.

NOES—None.

Appointments Confirmed

Whereupon the President announced that the Senate has confirmed and consented to the appointment of William J. Silva and General H. H. Arnold as members of the State Fish and Game Commission.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: The Committee on Rules to which was referred the message of the Governor dated July 18, appointing

COLONEL CURTIS D. O'SULLIVAN, to Adjutant General of California, vice self, for the term at the pleasure of the Governor;

Has had the same under consideration and respectfully reports the same back, and recommends that the appointment of the Governor be confirmed.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

CONSIDERATION OF APPOINTMENT BY THE GOVERNOR

Motion to Confirm Appointment by the Governor

Senator Seawell moved that the Senate confirm and consent to the appointment of Colonel Curtis D. O'Sullivan as The Adjutant General.

The President put the question, "Will the Senate confirm and consent to the appointment of Colonel Curtis D. O'Sullivan?"

The roll was called, with the following result:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Deuel, Dillinger, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Tenney, Ward, and Weybret—31.

NOES—None.

Appointment Confirmed

Whereupon the President announced that the Senate had confirmed, and consented to the appointment of Colonel Curtis D. O'Sullivan, as The Adjutant General of the State of California.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: The Committee on Rules to which was referred the message of the Governor dated July 18, 1946, appointing

CHARLES SWEENEY, as member, State Fire Advisory Board, vice self, for the term at the pleasure of the Governor;

Has had the same under consideration, and respectfully reports the same back, and recommends that the appointment of the Governor be confirmed.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

CONSIDERATION OF APPOINTMENT BY THE GOVERNOR

Motion to Confirm Appointment by the Governor

Senator Seawell moved that the Senate confirm and consent to the appointment of Charles Sweeney as a member of the State Fire Advisory Board.

The President put the question, "Will the Senate confirm and consent to the appointment of Charles Sweeney?"

The roll was called, with the following result:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Denel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Tenney, and Weybret—32.

NOES—None.

Appointment Confirmed

Whereupon the President announced that the Senate had confirmed and consented to the appointment of Charles Sweeney as a member State Fire Advisory Board.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: The Committee on Rules to which was referred the message of the Governor dated July 18, 1946, appointing

DANIEL JUDSON CALLAGHAN, JR., as Member California Veterans Board, for the term prescribed by law, ending January 15, 1947;

OBIEN W. TODD, as Member California Veterans Board, for the term prescribed by law, ending January 15, 1948;

LAURENCE W. CABR, as Member California Veterans Board, for the term prescribed by law, ending January 15, 1948;

EDWARD M. SEACORD, as Member California Veterans Board, for the term prescribed by law, ending January 15, 1949;

LOUIS H. BURKE, as Member California Veterans Board, for the term prescribed by law, ending January 15, 1949;

ERNEST R. ORFILA, as Member California Veterans Board, for the term prescribed by law, ending January 15, 1950;

AUSTIN M. HEALEY, as Member California Veterans Board, for the term prescribed by law, ending January 15, 1950;

Has had the same under consideration and respectfully reports the same back, and recommends that the appointments of the Governor be confirmed.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

CONSIDERATION OF APPOINTMENTS BY THE GOVERNOR

Motion to Confirm Appointments by the Governor

Senator Seawell moved that the Senate confirm and consent to the appointment of Daniel Judson Callaghan, Jr., Orien W. Todd, Laurence

W. Carr, Edward M. Seacord, Louis H. Burke, Ernest R. Orfila, and Austin M. Healey, as Members of the California Veterans Board.

The President put the question, "Will the Senate confirm and consent to the appointment of Daniel Judson Callaghan, Jr., Orien W. Todd, Laurence W. Carr, Edward M. Seacord, Louis H. Burke, Ernest R. Orfila, and Austin M. Healey?"

The roll was called, with the following result:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, and Weybret—31.

NOES—None.

Appointments Confirmed

Whereupon the President announced that the Senate had confirmed and consented to the appointment of Daniel Judson Callaghan, Jr., Orien W. Todd, Laurence W. Carr, Edward M. Seacord, Louis H. Burke, Ernest R. Orfila, and Austin M. Healey as Members of the California Veterans Board.

MOTION TO RE-REFER ASSEMBLY BILL NO. 8

Senator Seawell moved that Assembly Bill No. 8 be re-referred to the Committee on Finance.

Motion carried.

CONSIDERATION OF DAILY FILE (RESUMED) THIRD READING OF SENATE BILLS (RESUMED)

Senate Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Bill read third time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, and Weybret—32.

NOES—None.

The roll was called, and the bill passed by the following vote:

AYES—Senators Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, and Weybret—31.

NOES—None.

Bill ordered transmitted to the Assembly.

THIRD READING OF ASSEMBLY BILLS

Assembly Concurrent Resolution No. 5—Relative to the allowance of veterans' preference credits in State civil service examinations.

Resolution read, and presented by Senator Quinn.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Brown, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, and Weybret—26.

NOES—Carter, and DeLap—2.

Bill ordered transmitted to the Assembly.

RECESS

At 3.40 p.m., on motion of Senator Seawell, the Senate recessed to the call of the Chair.

REASSEMBLED

At 3.45 p.m., the Senate reconvened.

Hon. Frederick F. Houser, President of the Senate, presiding.
Chief Assistant Secretary Cleve V. Taylor at the desk.

REPORTS OF STANDING COMMITTEES

Committee on Finance

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: Your Committee on Finance, to which was referred:

Assembly Bill No. 8

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

Committee membership 11; committee vote: Ayes 9; absent 2.

RICH, Chairman

Above reported bill ordered to second reading.

REQUEST FOR UNANIMOUS CONSENT

Senator Quinn asked for, and was granted, unanimous consent to take up Assembly Bill No. 8, at this time, for consideration.

CONSIDERATION OF ASSEMBLY BILL NO. 8

Resolution to Suspend Constitutional Provision

The following resolution was offered:

By Senator Quinn:

Resolved, That Assembly Bill No. 8 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, and Weybret—30.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

Assembly Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Bill read second time.

Assembly Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Bill read third time, and presented by Senator Quinn.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, and Weybret—30.

NOES—None.

The roll was called, and the bill passed by the following vote:

AYES—Senators Biggar, Brown, Burns, Carter, Collier, Crittenden, Cunningham, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Slater, Sutton, Swing, and Weybret—30.

NOES—None.

Bill ordered transmitted to the Assembly.

RECESS

At 4.07 p.m., on motion of Senator Seawell, the Senate recessed until 8 p.m.

REASSEMBLED

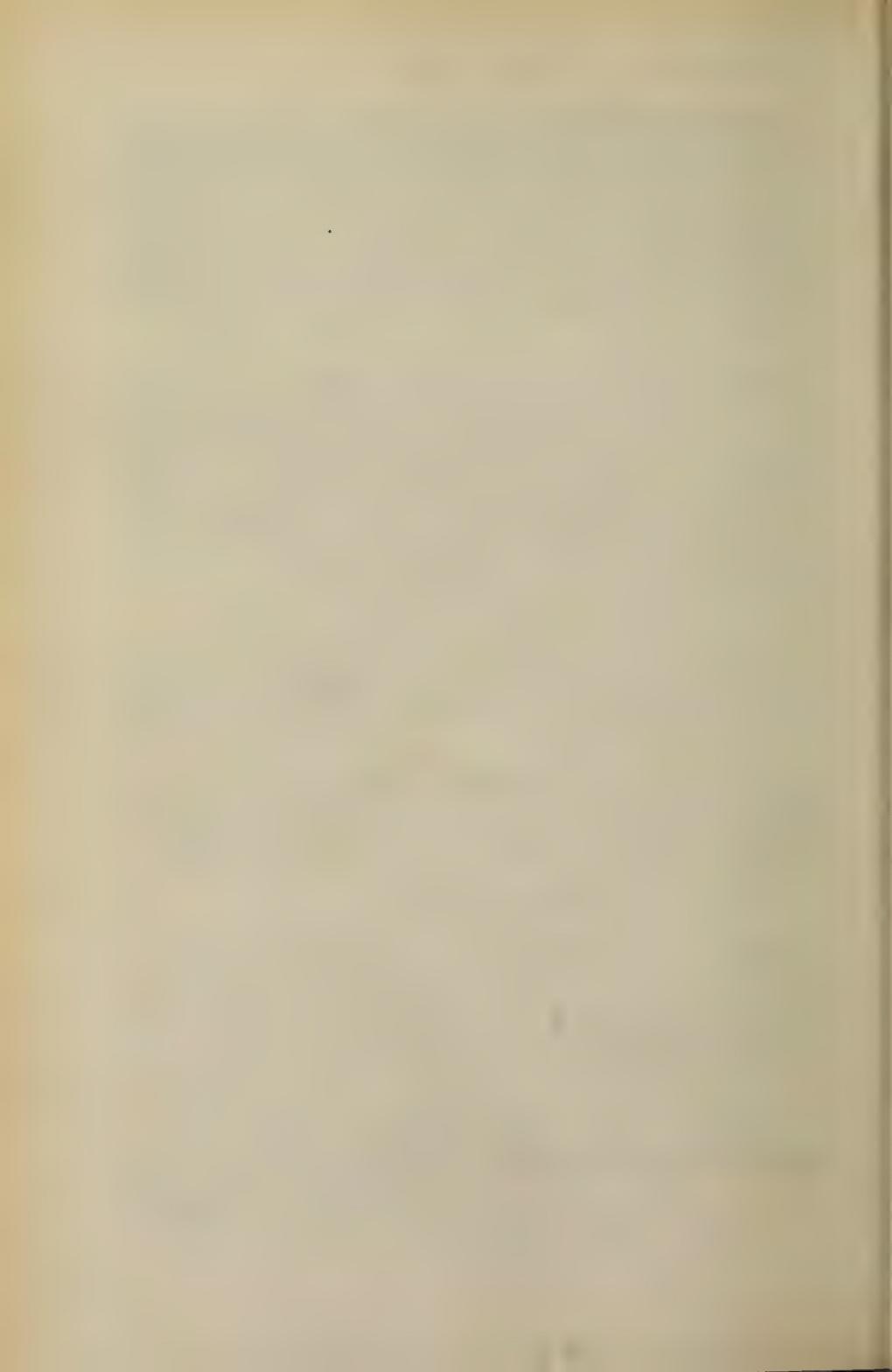
At 8 p.m., the Senate reconvened.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

ADJOURNMENT

At 8.10 p.m., on motion of Senator Seawell, the President declared the Senate adjourned until 10 a.m., Thursday, July 25, 1946.

JOHN F. LEA, Minute Clerk



CALIFORNIA LEGISLATURE
FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

SENATE DAILY JOURNAL

FOURTH LEGISLATIVE DAY
FOURTH CALENDAR DAY

IN SENATE

SENATE CHAMBER, SACRAMENTO
Thursday, July 25, 1946

The Senate met at 10 a.m.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Senators Biggar, Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Denel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Hatfield, Hulse, Judah, Keating, McBride, Mixer, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Ward, and Weybret—33.

Quorum present.

PRAYER

Prayer was offered by the Chaplain, Rev. Dr. Clarence A. Kircher.

LEAVES OF ABSENCE FOR THE DAY

The following Senators were granted leaves of absence for the day:
Senator McCormack, on motion of Senator Seawell, due to illness.

Senator Salsman, on motion of Senator Seawell, legislative business in Washington, D. C.

Senator Tenney, on motion of Senator Seawell, legislative business elsewhere.

Senator Fletcher, on motion of Senator Seawell, legislative business elsewhere.

Senator Mayo, on motion of Senator Parkman, legislative business elsewhere.

Senator Jespersen, on motion of Senator DeLap, legislative business elsewhere.

GUESTS EXTENDED PRIVILEGE OF SENATE FLOOR

On request of Senator Quinn, the privilege of the floor of the Senate Chamber for this day was unanimously extended to Loekie McLeod of Dunsmuir.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly on this day passed:

Senate Bill No. 2

Senate Bill No. 7

Senate Bill No. 6

Senate Bill No. 9

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By H. F. LEWIS, Assistant Clerk

Above bills ordered enrolled.

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: I am directed to inform your honorable body that:

Senate Bill No. 8
was this day stricken from the Assembly file.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly
on this day passed:

Assembly Bill No. 14

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By H. F. LEWRIGHT, Assistant Clerk

FIRST READING AND REFERENCE OF ASSEMBLY BILLS

The following bill was read the first time:

Assembly Bill No. 14—An act to add Section 4.5 to an act entitled
“An act to provide for the acquisition of temporary and emergency
housing facilities for veterans and families of servicemen by joint
action of the State and local agencies, providing for the operation of
such facilities, making an appropriation, and declaring the urgency
thereof, to take effect immediately,” approved February 15, 1946, relat-
ing to temporary and emergency housing for veterans, and the use of
public park and recreation property by local agencies as sites for such
temporary and emergency housing for veterans, and validating such
use of public park and recreation property by local agencies, declaring
the urgency thereof, to take effect immediately.

Referred to Committee on Rules.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly
on this day adopted:

Assembly Joint Resolution No. 2
Assembly Joint Resolution No. 4

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By H. F. LEWRIGHT, Assistant Clerk

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolutions were read:

Assembly Joint Resolution No. 2—Relative to urging the President
of the United States to approve legislation relinquishing the claim of
the United States to certain tide and submerged lands.

Referred to Committee on Rules.

Assembly Joint Resolution No. 4—Relative to memorializing the
President and the Secretary of State of the United States in relation
to the importation of almonds.

Referred to Committee on Rules.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly
on this day adopted:

Assembly Concurrent Resolution No. 11 Assembly Joint Resolution No. 5
Assembly Concurrent Resolution No. 12 Assembly Joint Resolution No. 6

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By H. F. LEWRIGHT, Assistant Clerk

FIRST READING AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolutions were read:

Assembly Concurrent Resolution No. 11—Relative to the establishment of a 40-hour work week for public employees.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 12—Approving a certain amendment to the charter of the City of Redwood City, a municipal corporation in the County of San Mateo, State of California, voted for and ratified by the qualified electors of said city at the general municipal election held therein on the ninth day of April, 1946.

Referred to Committee on Rules.

Assembly Joint Resolution No. 6—Relative to fixed base air carriers.
Referred to Committee on Rules.

Assembly Joint Resolution No. 5—Relative to memorializing the President and the Congress of the United States in relation to the inundation of State Highways 77 and 192 by the waters impounded by Prado Dam in Riverside County, California, and remedial legislation in connection with this and similar situations.

Request for Unanimous Consent

Senator Dilworth asked for, and was granted, unanimous consent to take up Senate Joint Resolution No. 5, at this time, for consideration.

CONSIDERATION OF ASSEMBLY JOINT RESOLUTION NO. 5

Assembly Joint Resolution No. 5—Relative to memorializing the President and the Congress of the United States in relation to the inundation of State Highways 77 and 192 by the waters impounded by Prado Dam in Riverside County, California, and remedial legislation in connection with this and similar situations.

Resolution read, and presented by Senator Dilworth.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Carter, Collier, Cunningham, Deuel, Dilworth, Donnelly, Dorsey, Gordon, Hatfield, Hulse, Judah, Keating, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Ward, and Weybret—26.

NOES—None.

Resolution ordered transmitted to the Assembly.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred:

Assembly Bill No. 14

Has had the same under consideration, and finds the same may be considered, and recommends that it be referred to the Committee on Military and Veterans Affairs.

Committee membership 5; committee vote: Ayes 4; absent 1.

SEAWELL, Chairman

Above reported bill re-referred to Committee on Military and Veterans Affairs.

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: Your Committee on Rules, to which was referred :
Assembly Concurrent Resolution No. 11

Has had the same under consideration, and finds the same may be considered, and recommends that it be referred to the Committee on Governmental Efficiency.
Committee membership 5 ; committee vote : Ayes 4 ; absent 1.

SEAWELL, Chairman

Above reported resolution re-referred to Committee on Governmental Efficiency.

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: Your Committee on Rules, to which were referred :
Assembly Concurrent Resolution No. 12 Assembly Joint Resolution No. 6
Assembly Joint Resolution No. 4 Assembly Joint Resolution No. 2

Has had the same under consideration, and reports the same back with the recommendation : Be adopted.

Committee membership 5 ; committee vote : Ayes 4 ; absent 1.

SEAWELL, Chairman

Above reported resolutions ordered to third reading.

RESOLUTIONS

The following resolution was offered :

By Senator Swing :

Senate Resolution No. 22

Relative to ventilating and lighting the Senate Chamber

Resolved by the Senate of the State of California, That the Director of Finance is hereby requested to provide for the ventilation of the Senate Chamber by making provision for inlet air grills, relocating exhaust grills, and taking such other steps as may be necessary to provide an efficient and satisfactory ventilating system ; and be it further

Resolved, That the Director of Finance is further requested to cause a fluorescent lighting system to be installed in the Senate Chamber.

Resolution read, and unanimously adopted.

RECESS

At 10.23 a.m., on motion of Senator Seawell, the Senate recessed to the call of the Chair.

REASSEMBLED

At 10.35 a.m., the Senate reconvened.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

REPORTS OF STANDING COMMITTEES

Committee on Military and Veterans Affairs

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: Your Committee on Military and Veterans Affairs, to which was referred :

Assembly Bill No. 14

Has had the same under consideration, and reports the same back with the recommendation : Do pass.

Committee membership 7 ; committee vote : Ayes 7.

QUINN, Chairman

RESOLUTION TO SUSPEND CONSTITUTIONAL PROVISION

The following resolution was offered :

By Senator Seawell :

Resolved, That Assembly Bill No. 14 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section

requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Gordon, Hatfield, Hulse, Judah, Keating, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Ward, and Weybret—31.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF ASSEMBLY BILL NO. 14

Assembly Bill No. 14—An act to add Section 4.5 to an act entitled “An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately,” approved February 15, 1946, relating to temporary and emergency housing for veterans, and the use of public park and recreation property by local agencies as sites for such temporary and emergency housing for veterans, and validating such use of public park and recreation property by local agencies, declaring the urgency thereof, to take effect immediately.

Bill read second time, and ordered held on file.

REQUEST FOR UNANIMOUS CONSENT

Senator Hatfield asked for, and was granted, unanimous consent to take up Assembly Bill No. 14, at this time, for final passage.

CONSIDERATION OF ASSEMBLY BILL NO. 14

Assembly Bill No. 14—An act to add Section 4.5 to an act entitled “An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately,” approved February 15, 1946, relating to temporary and emergency housing for veterans, and the use of public park and recreation property by local agencies as sites for such temporary and emergency housing for veterans, and validating such use of public park and recreation property by local agencies, declaring the urgency thereof, to take effect immediately.

Bill read third time and presented by Senator Hatfield.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Hatfield, Judah, Keating, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Ward, and Weybret—29.

NOES—None.

The roll was called, and the bill passed by the following vote:

AYES—Senators Biggar, Breed, Brown, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Hatfield, Judah,

Keating, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Ward, and Weybret—30.
NOES—None.

Bill ordered transmitted to the Assembly.

MOTION TO CONSIDER DAILY FILE

At 10.45 a.m., Senator Seawell moved that the Senate, at this time, take up the items on the Daily File for consideration.

Motion carried.

**CONSIDERATION OF DAILY FILE
THIRD READING OF ASSEMBLY BILLS**

Assembly Joint Resolution No. 4—Relative to memorializing the President and the Secretary of State of the United States in relation to the importation of almonds.

Resolution read, and presented by Senator Gordon.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Burns, Carter, Crittenden, Cunningham, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Hatfield, Judah, Keating, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Ward, and Weybret—28.

NOES—None.

Resolution ordered transmitted to the Assembly.

Assembly Concurrent Resolution No. 12—Approving a certain amendment to the charter of the City of Redwood City, a municipal corporation in the County of San Mateo, State of California, voted for and ratified by the qualified electors of said city at the general municipal election held therein on the ninth day of April, 1946.

Resolution read, and presented by Senator Parkman.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Burns, Carter, Crittenden, Cunningham, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Hatfield, Judah, Keating, McBride, Mixter, Parkman, Quinn, Rich, Seawell, Shelley, Slater, Ward, and Weybret—26.

NOES—None.

Resolution ordered transmitted to the Assembly.

Assembly Joint Resolution No. 2—Relative to urging the President of the United States to approve legislation relinquishing the claim of the United States to certain tide and submerged lands.

Resolution read, and presented by Senator Breed.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Judah, Keating, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Swing, Ward, and Weybret—28.

NOES—None.

Resolution ordered transmitted to the Assembly.

Assembly Joint Resolution No. 6—Relative to fixed base air carriers.
Resolution read, and presented by Senator Shelley.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Biggar, Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Gordon, Judah, Keat-

ing, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Swing, Ward, and Weybret—29.
NOES—None.

Resolution ordered transmitted to the Assembly.

REPORTS OF STANDING COMMITTEES

Committee on Governmental Efficiency

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: Your Committee on Governmental Efficiency, to which was referred:

Assembly Concurrent Resolution No. 11

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, and be adopted, as amended.

Committee membership 11; committee vote: Ayes 10; absent 1.

SWING, Chairman

Above reported resolution ordered to second reading.

MOTION TO READ ASSEMBLY CONCURRENT RESOLUTION NO. 11

Senator Swing moved that Assembly Concurrent Resolution No. 11 be given a second reading for the purpose of adopting the committee amendment.

Motion carried.

SECOND READING OF ASSEMBLY BILLS (OUT OF ORDER)

Assembly Concurrent Resolution No. 11—Relative to the establishment of a 40-hour work week for public employees.

Resolution read.

Consideration of Committee Amendments

The following amendment was proposed by the Committee on Governmental Efficiency:

Amendment No. 1

On page 1, line 5, of the printed resolution, strike out lines 5 to 8, inclusive.

Amendment read, and adopted.

Request for Unanimous Consent

Senator Weybret asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 11, at this time, for consideration.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 11

Assembly Concurrent Resolution No. 11—Relative to the establishment of a 40-hour work week for public employees.

Resolution read, and presented by Senator Weybret.

The roll was called, and the resolution adopted by the following vote:

AYES—Senators Breed, Brown, Carter, Collier, Crittenden, Cunningham, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Hatfield, Hulse, Judah, Keating, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Ward, and Weybret—28.

NOES—None.

Resolution ordered transmitted to the Assembly.

RECESS

At 11.30 a.m., on motion of Senator Seawell, the Senate recessed until 1.15 p.m.

REASSEMBLED

At 1.15 p.m., the Senate reconvened.

Hon. Frederick F. Houser, President of the Senate, presiding.
Secretary J. A. Beek at the desk.

RESOLUTIONS

The following resolutions were offered :

By Senators Hatfield, Biggar, Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Judah, Keating, Mayo, McBride, McCormack, Mixter, Parkman, Powers, Quinn, Rich, Salsman, Shelley, Slater, Sutton, Swing, Tenney, Ward, and Weybret:

Senate Resolution No. 23

Relative to the retirement of Honorable Jerrold L. Seawell as a Member of the Senate

WHEREAS, The Honorable Jerrold L. Seawell, President pro tempore of the Senate and Member from the Seventh District, will soon retire as a member of this body to assume the office of member of the State Board of Equalization; and

WHEREAS, Jerry Seawell has served diligently and faithfully as a member of this body since 1932, and the esteem and high regard of his fellow members is indicated by their selection and re-selection of him for many years for the office of President pro tempore of the Senate—which office he has filled with ability and dignity in a manner most gratifying to his fellow members; now, therefore, be it

Resolved by the Senate of the State of California, That the Members of the Senate hereby extend to Jerry Seawell their heartiest congratulations upon his elevation to the office of member of the State Board of Equalization and their sincere regret that his membership in the Senate is about to terminate; and be it further

Resolved, That the Secretary of the Senate shall transmit a suitably prepared copy of this resolution to Senator Seawell as an expression of the affection and regard in which he is held by the Members of the Senate.

Resolution read, and unanimously adopted.

By Senator Hulse:

Senate Resolution No. 24

Resolved, That the President of the Senate appoint a Committee of Three to notify the Governor that the Senate is ready to adjourn sine die the Fifty-sixth (Second Extraordinary) Session of the Legislature pursuant to the provisions of Senate Concurrent Resolution No. 6 and to ask if His Excellency has any further communications to transmit to the Senate.

Resolution read, and, on motion of Senator Hulse, adopted.

Appointment of Special Committee

The President announced, in accordance with the above resolution, the appointment of Senators Hulse, Brown, and Sutton.

By Senator Carter:

Senate Resolution No. 25

Resolved, That the President of the Senate appoint a Committee of Three to notify the Assembly that the Senate is ready to adjourn sine die the Fifty-sixth (Second Extraordinary) Session of the Legislature pursuant to the provisions of Senate Concurrent Resolution No. 6 and to ask if the Assembly has any further communications to transmit to the Senate.

Resolution read, and, on motion of Senator Carter, adopted.

Appointment of Special Committee

The President announced, in accordance with the above resolution, the appointment of Senators Carter, Dillinger, and Weybret.

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: I am directed to inform your honorable body that the Assembly amended, and on this day passed as amended :

Senate Concurrent Resolution No. 6
And respectfully requests your honorable body to concur in said amendments.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By **H. F. LEWRIGHT**, Assistant Clerk

CONSIDERATION OF ASSEMBLY AMENDMENTS

Senate Concurrent Resolution No. 6—Relative to adjournment sine die of the Fifty-sixth (Second Extraordinary) Session of the Legislature of the State of California.

The question being : Shall the Senate concur in the following Assembly amendment to Senate Concurrent Resolution No. 6 ?

Amendment No. 1

On page 1, line 7, of the resolution, strike out "5.00 p.m., July 24, 1946.", and insert "2 p.m., July 25, 1946."

The roll was called, and the Senate concurred in Assembly amendment to Senate Concurrent Resolution No. 6 by the following vote :

AYES—Senators Breed, Brown, Collier, Crittenden, Cunningham, Desmond, Deuel, Dillingar, Dilworth, Donnelly, Gordon, Hatfield, Judah, Keating, McBride, Powers, Quinn, Rich, Seawell, Shelley, and Slater—21.

NOES—None.

Above resolution ordered enrolled.

REPORTS OF STANDING COMMITTEES

Committee on Rules

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: Your Committee on Rules has examined :

Senate Bill No. 2—An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately ;

Senate Bill No. 6—An act to amend Section 4232 of the Political Code, relating to compensation for public service in counties of the third class ;

Senate Bill No. 7—An act to validate the organization, boundaries, governing officers or boards, acts, proceedings, and bonds of public bodies, to take effect immediately ;

Senate Bill No. 9—An act to validate the formation, organization and existence of sanitary districts, declaring the urgency thereof to take effect immediately ;

And reports that the same have been correctly enrolled, and presented to the Governor on the twenty-fifth day of July, 1946, at 1.45 p.m.

SEAWELL, Chairman

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: Your Committee on Rules has examined :

Senate Concurrent Resolution No. 1—Relative to Joint Rules of the Legislature ;

Senate Concurrent Resolution No. 2—Approving an amendment to the charter of the City of Napa, a municipal corporation in the County of Napa, State of California, voted for and ratified by the qualified electors of said city at the special municipal election held therein on the twenty-eighth day of May, 1946 ;

Senate Concurrent Resolution No. 3—Relative to distribution of legislative printing ;

Senate Concurrent Resolution No. 4—Approving certain amendments to the charter of the County of Alameda voted for and ratified by the electors of said county at a special county election held therein on the fourth day of June, 1946 ;

Senate Concurrent Resolution No. 5—Relative to the inclusion of certain lands within the State Park System ;

Senate Concurrent Resolution No. 6—Relative to adjournment sine die of the Fifty-sixth (Second Extraordinary) Session of the Legislature of the State of California ;

And reports that the same have been correctly enrolled, and presented to the Secretary of State on the twenty-fifth day of July, 1946, at 1.45 p.m.

SEAWELL, Chairman

MOTION TO APPROVE JOURNALS

Senator Seawell moved that the Journals of Monday, July 22, 1946; Tuesday, July 23, 1946; and Wednesday, July 24, 1946, be approved as corrected by the Minute Clerk.

Motion carried.

MOTION TO APPROVE MINUTES

Senator Seawell moved that the Minutes of this legislative day, July 25, 1946, be approved as corrected by the Minute Clerk.

Motion carried.

REPORTS OF SPECIAL COMMITTEES

Senators Hulse, Brown, and Sutton, appointed to wait upon the Governor and inform him of the readiness of the Senate to adjourn sine die in accordance with Senate Concurrent Resolution No. 6, reported that they had performed their duty.

Senators Carter, Dillinger, and Weybret, appointed to inform the Assembly of the readiness of the Senate to adjourn sine die in accordance with Senate Concurrent Resolution No. 6, reported they had performed their duty.

MESSAGES FROM THE ASSEMBLY

At 1.58 p.m., a committee from the Assembly, consisting of Messrs. Maloney, Emlay, Burkhalter, Middough, and Gaffney appeared at the bar of the Senate, and announced that the Assembly was prepared to adjourn sine die.

REPORTS OF STANDING COMMITTEES**Committee on Finance**

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: Your Committee on Finance, to which was referred:

Senate Bill No. 1

Respectfully reports the same back without recommendation for the reason that no committee action has been taken.

RICH, Chairman

Committee on Governmental Efficiency

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: Your Committee on Governmental Efficiency, to which were referred:

Senate Bill No. 4

Senate Bill No. 5

Respectfully reports the same back without recommendation for the reason that no committee action has been taken.

SWING, Chairman

MESSAGES FROM THE ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. PRESIDENT: I am directed to inform your honorable body that:

Senate Bill No. 3

on this day died on the Assembly file.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly

PRINTING OF REPORT IN JOURNAL

Pursuant to unanimous consent given to Senator Hatfield on July 23, 1946, page 55 of the Senate Journal, the following Report of the Joint Interim Committee on Agriculture and Live Stock Problems was ordered printed in the Journal of this date:

*To the Honorable Frederick F. Houser, President,
and to the Members of the Senate and to the
Honorable Charles W. Lyon, Speaker, and to the
Members of the Assembly of the State of California*

Under the provisions of Senate Concurrent Resolution No. 51, Statutes 1945, Resolution Chapter No. 141, this committee is authorized under Subsection No. 4 to study and analyze all facts relating to "present and contemplated activities of State institutions operating farms, dairies or other similar facilities."

In compliance with this your committee wishes to file its first partial report and a record of the action taken by the committee thereon.

The two following resolutions adopted by your committee are included as an integral part of this report as the specific recommendations of your committee.

SACRAMENTO, CALIFORNIA, July 22, 1946

RESOLUTION

Agriculture and Live Stock Problems Interim Committee
Established by Senate Concurrent Resolution No. 51, Statutes 1945,
Resolutions Chapter 141

WHEREAS, The Ways and Means Committee of the Assembly in considering the Appropriation Bill for the Budget in the 1945 Regular Session had an understanding with the Department of Finance and with the administrative heads of the State agencies concerned that no expenditures would be made for capital outlay for agricultural purposes to any State institution or agency until the Agriculture and Live Stock Interim Committee had made an investigation and report on such proposed capital outlay expenditures; and

WHEREAS, The problem to be investigated was large and complicated and required a large amount of time and attention two subcommittees of this main committee, one to cover the institutions in Southern California composed of Assemblyman Thomas M. Erwin, Chairman, and Assemblyman George R. Butters and Senator Ben Hulse, and the other for Northern California composed of Assemblyman George Clarke, Chairman, and Senators Fred Weybret and Earl D. Desmond, were appointed to make this investigation and report to the main committee; and

WHEREAS, These subcommittees have spent many days in this investigation and have carefully reviewed and studied the problems involved and have received the cooperation and assistance of the heads of the departments and institutions concerned, the State Architect, the Department of Finance, the Agricultural Adviser of this department, the Legislative Auditor, and other persons having information useful in this study; and

WHEREAS, These committees have filed with this committee full reports with the exception of a report on San Quentin and Folsom Prisons which will be subsequently filed; be it

Resolved, That the Agriculture and Live Stock Problems Interim Committee receive and adopt the Report of the Northern California Subcommittee of this committee with the request that it subsequently finish the report on San Quentin and Folsom, and secondly, that it receive and adopt the report of the Southern California Subcommittee.

Regularly moved, seconded and approved this twenty-second day of July, 1946, at Sacramento, California.

AGRICULTURE AND LIVE STOCK PROBLEMS INTERIM COMMITTEE
By GEORGE HATFIELD, Senator, Chairman

SACRAMENTO, CALIFORNIA, July 22, 1946

RESOLUTION

Agriculture and Live Stock Problems Interim Committee
Established by Senate Concurrent Resolution No. 51, Statutes 1945,
Resolutions Chapter 141

WHEREAS, The Ways and Means Committee of the Assembly in considering the Appropriation Bill for the Budget in the 1945 Regular Session had an understanding with the Department of Finance and with the administrative heads of the State agencies concerned that no expenditures would be made for capital outlay for agricultural purposes to any State institution or agency until the Agriculture and Live Stock Interim Committee had made an investigation and report on such proposed capital outlay expenditures; and

WHEREAS, The subcommittees appointed to make the study required have with the assistance of the heads of the departments and institutions concerned, the State Architect, the Department of Finance, the Agricultural Adviser of this Department, the Legislative Auditor, and other persons having information useful in this study, made a diligent study of the problems involved in the agricultural operations of the institutions and agencies of the State having agricultural operations and have filed a report which has been adopted by the full committee; be it

Resolved, That as an expression of the Legislature for the guidance of the Department of Finance and the administrative officers of the several State agencies having agricultural operations under their administration and for the purpose of establishing general principles for a basis of such operations and for future legislation effective in it, the Agriculture and Live Stock Problems Interim Committee approves the general recommendations set forth in these respective reports of the subcommittees as filed with the committee; be it further

Resolved, That the committee approves and adopts the specific recommendations for each of the several institutions as listed in these above-mentioned reports; and be it further

Resolved, That a copy of these reports be placed on file with the heads of the departments concerned, and that these reports be published in the respective Journals of both houses of the Legislature as a part of the report of the Committee on Agriculture and Live Stock Problems as established by Senate Concurrent Resolution No. 51, Statutes 1945, Resolution Chapter 141.

Regularly moved, seconded and approved this twenty-second day of July, 1946, at Sacramento, California.

AGRICULTURE AND LIVE STOCK PROBLEMS INTERIM COMMITTEE

By GEORGE HATFIELD, Senator, Chairman

June 5, 1946

REPORT OF THE NORTHERN CALIFORNIA SUBCOMMITTEE ON AGRICULTURE AND LIVESTOCK PROBLEMS APPOINTED TO INVESTIGATE THE AGRICULTURAL CONSTRUCTION ITEMS SET UP IN WORK ORDERS AND IN THE 1945-47 BUDGET FOR THE SEVERAL STATE INSTITUTIONS IN NORTHERN CALIFORNIA.

Subcommittee composed of
Assemblyman George Clarke, Chairman, and
Senators Fred Weybret and Earl D. Desmond

TO : Senator George Hatfield, Chairman of the Agriculture and Livestock Problems Interim Committee established by S. C. R. 51, Stats. 1945, Res. Ch. 141

DEAR SENATOR HATFIELD :

Your subcommittee composed of the above members has examined the agricultural operations at the following institutions in the order named and on the dates indicated after each:

Preston School of Industry at Ione, February 9, 1946
 Stockton State Hospital, March 4, 1946
 Agnew State Hospital, March 5, 1946
 Mendocino State Hospital, March 6, 1946
 Los Guilicos School for Girls, March 6, 1946
 Sonoma State Home, March 7, 1946
 Napa State Farm, March 7, 1946
 Veterans' Home at Yountville, March 7, 1946
 Napa State Hospital, March 8, 1946

The committee has not yet inspected the agricultural operations at the two prisons, San Quentin and Folsom, or at the Fricot Boys School. In order not to delay the major portion of the report which is completed, the committee has concluded to submit that part which is now completed, and it will subsequently file a report covering these three institutions.

The committee feels that its investigation has been very much worthwhile, both from the legislative and the administrative standpoint. This legislative committee has had an opportunity to view at first hand the agricultural operations and the problems and the benefits which may be derived for the inmates and for the State. The committee has a better appreciation of these problems. The members are ready to recommend a legislative policy to be followed in these matters. This, we believe, will be the first time that consideration has been given by any legislative body to the definite establishment of a policy as respects agricultural operations at the several State institutions.

We believe that the administrators of these institutions have for the first time been able to present to representatives of the Legislature the agricultural problems of the institutions and have thereby had an opportunity to recommend a policy for such agricultural operations, not only as respects an overall basis, but extending to even such minor matters as to the best procedure in the purchase of day-old chicks for the State institutions. The administrators have welcomed an opportunity to present their problems and desire to secure the guidance of a legislative policy which, we believe, should be enunciated.

Throughout this inspection, we were accompanied and assisted by Mr. James Dean, Director of Finance, and his agricultural advisor, Mr. R. B. Easson, by the State Architect, Mr. Anson Boyd, or by his assistant, P. T. Poage, by the Legislative Auditor, Mr. Rolland A. Vandegrift, and where the institutions of the Department of Mental Hygiene were concerned, by Mr. Carl Applegate, the Deputy Director, and Mr. Robert Conahan, Departmental Accounting Officer of the Department, and where the Department of Corrections, Division of Youth Authority, was concerned, by Mr. Ellsworth Frank of that division, and at each institution, the Superintendent and Business Managers in person assisted the committee.

The committee received the fullest cooperation and most valuable assistance from all of these persons and wishes to express its sincere appreciation.

This entire investigation of the agricultural operations at the several institutions was based upon the contemplated growth already determined for each institution; and should any material change be made in this contemplated inmate population, a corresponding increase or reduction to meet these changes should be made at each institution.

A review of the inspection and findings for each institution, together with a full questionnaire covering the entire aspect of agriculture and livestock problems for each State institution, is presented herewith. A consolidated summary of recommendations for all institutions is presented immediately following this transmittal letter.

The summary recommendations covering the particular object and appropriation considered at each institution and as determined by the committee is set up separately for each. Your committee recommends that the entire report be approved and adopted by the full committee.

Respectfully submitted,

GEORGE CLARKE, Chairman
FRED WEYBRI
EARL D. DESMOND

CONSOLIDATED SUMMARY OF RECOMMENDATIONS

General Recommendations

(1) It appears to be desirable that legislative review be made of the agricultural operations at the various State institutions at least each biennium, and it is suggested that a joint legislative interim committee be appointed to perform such services and to report back to the Legislature.

(2) The questionnaire developed by the Legislative Auditor and prepared by the department concerned for the subcommittee covering each institution is found to be particularly useful. It is recommended that this be brought up to date each biennium prior to the convening of the Legislature and be made available to the above committee.

(3) It is recommended that the agricultural operations at all State institutions be accounted for in a uniform fashion and a uniform report be prepared to determine the overall and unit cost of production so that such operation and cost may be compared and the advantages and disadvantages noted. In this connection it is also recommended that a table of comparative costs showing the unit price for the production of milk, pork, eggs, beef, vegetables, and other products be kept, and that the advantages in production at one institution be noted and used as a guidance for the reduction of the cost of production at other institutions. Particular notice is to be taken where costs of production are higher than current purchasing prices, and where such continues without remedy this operation should be abandoned and first the possibility should be investigated of having some other institution where production costs are favorable to produce this commodity for the institution where costs are high. Each institution should also keep a continuous record and include in its biennial report information showing the amount of commodities purchased and the unit prices paid.

(4) The committee observed that it was universally proven that where the business manager was particularly competent and energetic that agricultural operations were satisfactory to excellent, and where there was also a good head farmer more satisfactory results were secured, and in those individual farm activities where a competent poultryman, dairyman, or bogman was on the job, good results were secured. It is recommended therefore that the departments concerned endeavor to secure competent and energetic business managers, head farmers, and unit operation men, and that the examples of those now employed who are successful be utilized to aid operations where the records show conclusively that they are below average.

(5) An examination of the questionnaires for the several institutions show that very few institutions have an agricultural plan prepared at least a year in advance which carefully sets up the land use, the crops to be grown coordinated with the quality and quantity of land and water and the needs of the institution. It is recommended that such plan be prepared. It is also recommended that these be coordinated by the agricultural advisor in the Department of Finance so that the total production of all the institutions fulfill as nearly as practicable the State requirements. By this we mean that where one institution because of its available land, water, etc., can produce a surplus of some commodity needed in other institutions that this be done and the surpluses be distributed where they can be used.

(6) It was noted by the questionnaire and by inquiry that the number of inmate workers assigned to the agricultural operations and food preparation and preservation were generally inadequate. We recognize that the primary consideration is the welfare of the inmate. We also recognize that the production by State institutions of agricultural commodities for the use of State institutions is of importance to the entire State of California. It is recommended that the superintendent of the institution take every possible step to classify inmates and to discover working patients and to assign them to the business manager for the necessary work, and that a coordinated plan of occupational therapy adjusted to the production needs of each institution be developed and maintained. It was apparent that the assignment of inmates to working groups was much better organized and developed in certain of the institutions visited.

An examination of the questionnaires discloses striking differences in the relative number of paid employees used in agricultural production. In some instances very few inmate workers are used and relatively large number of employees. In other instances there are relatively few paid employees and a larger number of inmates. The cost of production is generally higher where there is a larger percentage of paid help. It is particularly noticeable that practically no inmate workers were used in the Veterans' Home, although apparently there were many able-bodied men about the institution. It is recommended that occupational therapy for these inmates coordinated with agricultural production be developed.

The committee wishes to emphasize its belief that such a procedure need not and should not result in retaining of good workers in the institution when they have progressed to a state when they should be eligible for discharge and parole. The committee feels that proper development of occupational therapy through agricultural labor can very well provide a stepping stone to preparing the patients to go out and at the same time a more adequate supply of labor for the institutions will be available.

It is also apparent that more inmate labor should be available in the institutions administered by the Department of Corrections, that is, the prisons and the Youth Authority establishments, than in the institutions operated by the Department of Mental Hygiene. The inmates in the institutions of the Department of Corrections are generally not mentally deficient and they are able-bodied. There would therefore be a greater amount of labor available and of a better quality. It is recommended that this be taken into account in relation to the number of hired employees in the agricultural operations, including the construction of buildings and facilities.

Enough labor should be available at all of these institutions except those that are for the younger ages to not only be practically self-sustaining, but also consideration should be given to the production of surplus products to be used at other institutions. For example, the committee sees no reason why the canning of agricultural products at Folsom can not be enlarged to fulfill the entire needs for any deficiencies now existing in the institutions in Northern California. The committee also suggests the possibility of using surplus labor at Folsom for the production of agricultural commodities that are now purchased and canned for Folsom and other institutions.

It is suggested that the possibility of using surplus inmate labor from the institutions of the Department of Corrections on the basis of occupational therapy be used in construction of building at other institutions. Such work might very well be considered as graduation work or honor work preparatory to parole or discharge.

It is also suggested that use might be made of such surplus labor by the establishment of agricultural camps at other institutions where surplus harvest labor is required, and that consideration be given to the use of such labor at the Napa State Farm.

(7) Your committee feels that building costs for agricultural purposes at all of the institutions are considerably higher than they should be, thus making the capital investment much in excess of that required by the private operator. The committee recommends that a strict endeavor be made to reduce such costs consistent with using inmate labor and the operation of a plant continuous and for many years. The committee recommends the development of standard plans using those which experience has demonstrated to be both satisfactory and economical. In this respect it suggests a careful consideration of the hog plant at Mendocino with certain modifications as follows:

- (a) When wire on top of concrete wall is replaced extend the height of the wall as much as necessary for this purpose, or by use of rigid fencing of welded pipe.
- (b) Replace the corrugated iron in the shelter houses by increasing the height of the concrete.
- (c) When any remodeling of plant is required effecting runways, reduce the width of the runway to approximately that at Stockton, or approximately 14 feet, and install gates so this could be closed off for feeding if desired.
- (d) The installation of gates from one pen to another so as to move the animals progressively to the fattening pens with greater ease.
- (e) The possibility of reducing the area of concrete in these pens by increasing the number of hogs in each or dividing the pens should be considered. It is suggested that the area of concrete per animal be worked out.
- (f) The concrete pens to the west now used for boars do not appear to be entirely satisfactory and consideration should be given to working out a better set up with the possibility of giving the boars access to green pasture.

The same general principles of developing standardized plans for other agricultural buildings should be developed.

(8) It was noted that at several of the institutions the breeding sows are too heavy and many of them are apparently kept too long. It is recommended that the agricultural advisor of the Department of Finance, the veterinary of the Department of Mental Hygiene and the institution managers study the matter of the best type of brood sows to be maintained, giving consideration to the size of the litters raised and the time and cost required to bring a hog to butchering weight and condition.

(9) No self-feeders were encountered at any of the hog ranches. It is recommended that consideration be given to the use of self-feeders, particularly with hogs being fattened for butchering.

(10) In relation to poultry plants in general the following is recommended:

- (a) That chicks be purchased on the basis of pullorum tested and egg production.
- (b) Consideration be given to the economy of buying cockerels to be grown for meat and sexed pullets for egg production.
- (c) That consideration be given to the growing of turkeys where land and conditions are ideal for such production. The experience of Napa should be considered in this respect.
- (d) That consideration be given to the collecting, preparation and grinding of all bones for use in poultry feed where the supply of bones is sufficient to justify this. The experience of Mendocino should be reviewed as an example.
- (e) Poultry plants should be large enough to supply the full needs of the institution, and during the peak production surplus eggs should be produced for preservation and stored for use when production is low.

(11) It was observed that in most instances the raising of calves except for replacement was not economical. In some instances the milk consumed in the growing of calves was far in excess of the value of the calves. It is recommended that a study be made of this, including the possibility of reducing the costs and increasing the vigor of calves by getting them out on green pasture as early as feasible.

The cost of growing replacements up to freshening at the several institutions should be studied and the possibility of producing these at one institution where range land is available and where costs are minimized should be considered.

(12) The committee found that at each institution one of the principal costs in the operation of the several livestock activities was in the purchase of feed. In some instances the great bulk of the feed was purchased from the outside and some of it transported long distances. It is clear that if feed costs could be materially reduced by production at the institution or by production at some other institution, the cost of producing milk, pork, eggs, and meat could be materially reduced. Only at one institution was there the fullest endeavor to produce the maximum feed at the lowest cost. Some of the institutions should produce more ensilage. Some of them should produce more alfalfa hay, and practically all of them could reduce costs by the development of more permanent pasture. This permanent pasture, we believe will materially reduce feed costs, together with planting of small grains to provide all-year-around pasture. Mendocino has worked out an excellent program for the production of corn, both for ensilage and grain. The recently developed permanent pasture there has cut down the necessity of purchasing alfalfa hay materially. Mendocino has also grown and made use of a large quantity of beets for feeding dairy cattle. These have proven to be excellent feed, economically produced with a large tonnage yielded per acre. Many others of the institutions, in fact, all of those that have acreage to produce dairy feed, could produce beets for stock feed satisfactorily. The other institutions have not developed the fullest potential program of permanent pasture.

(13) The failure to find but one of the institutions in Northern California using sheep to convert surplus green feed into meat rather surprised the committee. In many institutions they found an abundance of available spring feed remaining unused and found that the institutions had never considered the possibility of placing sheep on this feed, thereby not only utilizing the feed at the time of its highest feed value but also keeping down a potential fire danger later in the season. It is recommended that at these institutions where such surplus feed is available that either a small flock of ewes be maintained or that feeder lambs be purchased at a time when such feed is available. The lambs should be slaughtered when the feed is exhausted and surplus carried over in refrigeration to be used in accordance with the feeding program.

(14) At all of the institutions consideration should be given to coordinating the refrigerating plants with the needs of the institutions so that surplus agricultural products can be carried over from peak production to low production periods. The investment, however, in refrigeration should be coordinated with the advantages to be secured.

(15) Likewise the cannery and its operation should be geared to the agricultural production and the needs of the institution.

SPECIFIC RECOMMENDATIONS FOR EACH INSTITUTION**Preston School of Industry**

Only two appropriation items are being held pending the recommendation of the Agricultural and Live Stock Problems Committee. These are: (1) the removal and rebuilding of the hog plant for which an appropriation for \$15,200 is available. With this it was planned to construct new farrowing pens, shelter pens, feed storage building fence adjoining pasture; and (2) minor remodeling of the poultry plant for which an appropriation of \$1,000 is available.

Recommendations

(1) The committee recommends that the hog plant be removed from its present location and be rebuilt to the south and west across the main State highway to be placed on suitable land with proper drainage and so located that the breeding sows and pigs can have access to green pasture and so that other hogs may also be placed on pasture insofar as it is available. The present location of the hog plant is too close to buildings used as dormitories. Its removal to the site proposed by the institution would not place it at sufficient distance on account of the prevailing winds.

It is recommended that the State Architect, in conference with the authorities at Preston and the agricultural advisor of the Director of Finance, draw plans to meet the needs of the institution following the plans of the Stockton and Mendocino hog plants with such modifications as are desired to fit the needs of Preston.

The committee requested a study of all possible sites and specified that no construction be started until it had examined the proposed plans and recommended a specific location.

The committee concurs in the suggestion made by Mr. Chandler, the Superintendent, that the State purchase the necessary materials and the hog plant be constructed by inmate labor under the direction of the instructor in building construction and with the assistance of the State Architect. It is believed that this procedure will not only be economical but that it will have a large value in the training of inmates in useful work.

It is believed that Preston has more breeding sows than are necessary and in view of the fact that production of pork as shown on page 5 of the questionnaire is 22.11¢ per pound, which is considerably above the average cost of production at other institutions, the number of brood sows should be reduced and an endeavor made to raise a larger number of pigs per litter. The necessary number of farrowing pens should be provided to take care of the required number of breeding sows. The practice followed in the past of building farrowing pens and using them merely as holding pens is economically unsound.

The feed storage building to be constructed at the hog farm should be built to facilitate ease of feeding and to protect the feed from deterioration, particularly from rats.

(2) The committee recommends that the poultry plant be remodeled and agreed to release the \$1,000 item set up for this purpose. This remodeling is to be done with inmate labor.

In particular, adequate provision should be made for storing feed in a rat-proof place, for the present storage facilities are unsatisfactory and the waste from rats excessive.

These are the only two items at Preston involving the expenditure of funds at this time. Further details covering the committee's recommendation and comments on agricultural operations in general can be found in the detailed analysis on Preston.

Stockton State Hospital**Recommendations**

(1) The committee recommends that the additions proposed for the poultry plant and their Work Order No. 995 in the sum of \$12,000 be approved. This expansion is necessary to supply the demand and to provide for added population. See detail for suggested savings.

(2) In relation to the proposed new milk house at the dairy under Work Order No. 996 in the sum of \$41,641 the committee felt that while a new milk house that can comply with the sanitation laws was necessary, they felt the price is high and they believe that better plans with more suitable coordination with the rest of the plant can be developed.

They suggest that these be worked out in cooperation with the agricultural advisor in the Department of Finance. A strict endeavor will be exercised to hold down the amount.

(3) As respects the proposal for three new wells for irrigation to replace water now secured from the Woodbridge Irrigation District, the committee is unalterably opposed to giving up any water rights or the right to take water from a gravity system and recommends that all such rights be preserved. It approves, however, two wells as indicated on the institution map in the possession of the Business Manager, one in the southeast area to irrigate high ground and one for the vegetable garden. Since Work Order No. 1208 proposed three wells for \$10,000, there should be a saving in the cost

of the one well. The committee approved the turbine pump for irrigating the lower end of the ranch from the canal in the sum of \$1,500.

(4) The committee approved the proposal set up in Work Order No. 1169 in the sum of \$2,500 for the alteration of the slaughter house.

While the following items are not up for immediate approval but are in the 1945-47 budget and the appropriation available but Work Orders not issued they were likewise considered :

(1) The committee approved completion of the refrigeration plant and the butcher shop at the main building. The committee felt the costs, however, were high.

(2) The committee approved the lining of the drainage ditch from the sewage settling basin at the Farm Annex. It was suggested, however, that full investigation be made of using a new waterproof black-top asphalt for this purpose. It appears to be cheaper and much easier to maintain. It has proven satisfactory in other places.

(3) Completion of additional hog shelter sheds, estimated cost \$7,000, is approved. The committee recommends that these shelter sheds should be built as economical as possible, and that the type used at Mendocino should be considered.

(4) The completion of the farrowing barn at the hog ranch was approved with the suggestion that consideration be given to making additions to the present farrowing barn rather than a new structure.

(5) The committee approved the construction of a new cow and calf barn at the dairy. The committee suggested, however, that in constructing a calf barn consideration should be given to getting growing calves out onto green pasture as early as possible. The question of raising so many calves is raised in the detail under Stockton.

(6) The completion of approximately three fourths of a mile of road paving to the hog ranch is approved. It is suggested that this be gotten underway as soon as possible to take advantage of the fact that the Highway Division has equipment available at this time.

(7) The committee approved the construction of a link fence with steel posts along the highway at the Farm Annex. It was found upon checking with the State Architect that a very favorable price can be secured now for such fence. It is suggested that this order be placed as soon as possible to take advantage of the favorable market.

Agnew State Hospital

Recommendations

(1) The committee recommends that additional good agricultural land be secured as this institution has an area of only 629 acres.

(2) The committee recommends that a poultry ranch be established, but before work is started on this project a study and report thereon be submitted and approved. It is recommended that the agricultural advisor of the Director of Finance, the veterinarian of the Department of Mental Hygiene and the State Architect, together with a representative of Agnew Hospital make said study and report. It is recommended that the large quantity of bones at the institution be used in the feed for the chickens.

(3) The committee recommends against the establishment of a dairy.

(4) The committee recommends that a new well be drilled at the berry patch immediately so as to provide water for this coming season, as \$2,500 is now available under Work Order No. 1179.

(5) The committee recommends that a study of the entire hog plant be made and a report submitted by the agricultural advisor to the Director of Finance, the veterinarian of the Department of Mental Hygiene, the State Architect and a representative of Agnew Hospital. It is recommended that the matter of drainage and electric brooders be considered. It was recommended that feed troughs and watering troughs be removed to the outside of the pens.

(6) It was recommended by the committee that the allotted \$12,700 be spent for building a new stable, hay barn and blacksmith shop. However, it is felt that additional information was needed regarding location, type of construction and size of these structures.

(7) The committee recommends that a new horse barn be built at the back of the present barn and that the present barn be used for hay storage instead of remodeling.

(8) The committee recommends that definite plans be worked out by the agricultural advisor of the Director of Finance and the head farmer of the institution for the landscape units and vegetable hot houses before the expenditure of \$8,750 for this purpose is authorized.

(9) The committee recommends that a pipe line be installed from the well used to irrigate the orchard so as to reduce the loss of water and eliminate the necessity of the water passing through an open ditch through the hog ranch and dump area.

Mendocino State Hospital

Recommendations

(1) The committee recommends some minor improvements be made to the new hog plant as follows:

- (a) When wire on top of concrete wall is replaced extend the height of the wall as much as necessary for this purpose, or by use of rigid fencing of welded pipe.
- (b) Replace the corrugated iron in the shelter houses by increasing the height of the concrete.
- (c) When any remodeling of plant is required effecting runways, reduce the width of the runway to approximately that at Stockton, or approximately 14 feet, and install gates so this could be closed off for feeding if desired.
- (d) The installation of gates from one pen to another so as to move the animals progressively to the fattening pens with greater ease.
- (e) The possibility of reducing the area of concrete in these pens by increasing the number of hogs in each or dividing the pens should be considered. It is suggested that the area of concrete per animal be worked out.
- (f) The concrete pens to the west now used for boars do not appear to be entirely satisfactory and consideration should be given to working out a better set-up with the possibility of giving the boars access to green pasture.

It is also recommended that the pasture area of approximately two acres can be enlarged to good advantage.

(2) The committee approved expenditures under Work Order No. 1175 for improvements at the dairy which is now partially completed consisting of placing concrete slabs around water trough and connecting walks to feed sheds, and suggests that it would be advantageous to follow the same procedure throughout the corrals.

Although the following projects do not have Work Orders but are included in the 1945 budget, the committee inspected them.

(1) The committee approved the new implement shed already constructed. The committee recommends that the old stable be repaired completely instead of tearing it down and building a new one, as the building is too good to destroy. It was suggested by the committee that force account be used to make these repairs, using as much inmate labor as possible and using salvage material if possible.

(2) The committee recommends that two new concrete silos be built, and it approved the necessary addition to the present milking barn to provide connections with the new silos.

(3) The committee approved the construction of a feed storage barn in connection with the milking barn.

(4) The committee approved the building of line and cross fences with the suggestion that this be done by force account and inmate labor.

(5) The committee approved the lean-to shed at the hay barn adjacent to the present mill, and suggests that it be built by the institution's crew with the help of inmate labor.

(6) Although there is no appropriation set up for such a purpose, the committee recommends that if money is available in the budget that a proper poultry feed building be constructed, using if possible salvage material from several small sheds in the area.

(7) The committee approved the construction of a hay storage barn to hold approximately 400 tons of hay.

(8) The committee recommends that if possible more corn be produced, and if any surplus it be sold to other State institutions.

Los Guilicos School for Girls

Recommendations

(1) The committee recommends that an investigation be made of the possibility of increasing the water storage in the canyon by the constructing of an inexpensive earth-fill dam, or if this is not adequate, an investigation be made of the possibilities of developing a sufficient supply from a well. The committee recommends that an endeavor be made to repair the leak in one of the storage tanks.

The committee questioned the economy of the conversion of the water storage reservoir adjacent to the buildings into a swimming pool, and recommends that the matter be referred to the Division of Architecture for future study.

(2) The committee recommends that this institution concentrate on a vegetable garden, an orchard, a moderate-sized poultry plant, the maintenance of small food animals, such as rabbits, the sheep project, growing pigs from weaners or feeders, and a small dairy.

(3) The committee recommends that the prune orchard be kept and that it and all other fruit trees be pruned.

(4) The committee strongly recommends against the proposed establishment of a beef project as the area is not large enough and the difficulties are too great for this institution.

(5) The committee recommends that a complete study be made of the hog ranch and a subsequent plan be presented for growing pigs secured as weaners or feeders.

(6) The committee recommends that the stone winery not be destroyed, and that an endeavor be made to make it safe and develop it for recreational purposes and for storage.

Sonoma State Home

Recommendations

(1) The committee recommends that consideration be given to providing the business manager with an assistant to devote his primary efforts to agricultural problems.

(2) The committee recommends that a new and larger calf barn be placed north of the feed barn with proper underground drainage, and that the present calf barn be used for storage purposes. They also recommend that the farm house be left where it is and that no expense be entered into moving it. They recommend against demolishing the house now being used to house inmate farm labor and suggest further study and planning with the idea of rehabilitating the present building.

(3) The committee recommends the building of a new slaughter house, and requests that plans be drawn and submitted for further consideration.

(4) The committee recommends that the horse barn along the highway not be torn down, but instead repaired and install concrete floor and foundations wherever required, and suggests that the Division of Architecture do this and use day labor. The committee believes that additional employees' cottages can be built without interfering with the horse barn or storage shed.

(5) The committee recommends that an addition be constructed to Barn No. 3, together with necessary corrals and fences. The committee also felt that a comprehensive study should be made of the dairy plant and that certain changes should be made to the hospital barn to make it more usable.

(6) The committee recommends that consideration be given to continuing the operation of the dairy if it can produce milk cheaper than it can be purchased, and if it is decided to continue its operation a plan should be laid out to bring the milk production up to requirements and costs reduced.

(7) The committee recommends that necessary fence repairs be made, so that full use can be made of the available natural pasturage and also that more permanent pasture be developed.

(8) The committee recommends that a new rat-proof feed building be constructed at the hog plant even though such addition was not requested, and the present feed storage space should be given over to the pigs and this building rehabilitated.

(9) The committee recommends that one of the laying houses which is much narrower than the others at the poultry plant be torn down and a new building be built. However, the committee did concur with the proposal to remodel and extend all other existing laying houses to be done by force account and using material salvaged from the building to be torn down. The committee recommended the improvement of field houses and such new field houses as are necessary and the relocation of the road which goes through the poultry ranch to the dairy so that adjacent laying houses can be used.

Napa State Farm

Recommendations

(1) The committee recommends that all the feed that possibly can be produced be grown, particularly alfalfa, corn and other ensilage.

(2) The committee recommends that a large enough dairy be developed to supply the needs of the Veterans' Home and for Sonoma if the dairy there is abandoned and their stock taken over by the Napa State Farm.

(3) The committee recommends that the area of approximately 120 acres which Mr. Duffy proposes to check, level and drain for alfalfa be put into condition immediately for planting as water from the Rector Canyon Dam will be available in a short time.

(4) The committee recommends the use of inmate labor from other institutions as much as possible, and if necessary, that the Statutes be changed to make this possible. It also suggested that study should be made as to the establishment of a Youth Authority camp during the period of maximum demand for labor.

(5) The committee recommends that the Director of Finance allot the necessary money to carry out development of the Napa State Farm, although no money has been set up for this purpose in the budget.

Veterans' Home of California

Recommendations

(1) The committee recommends that the whole matter of the hog ranch be worked out in consultation with the agricultural advisor of the Department of Finance, and in

particular, that two new shelter houses be constructed on concrete slabs although it would require a larger expenditure than contemplated. The extension of farrowing barn was approved.

(2) The committee recommends that consideration be given to the expansion of the vegetable garden.

Napa State Hospital

Recommendations

(1) The committee recommends that an addition to the milk house be built. This is provided for in Work Order No. 860.

(2) The committee recommends that the hay sheds be built and approved Work Order No. 1191 which provides for this.

(3) The committee recommends that a new hog ranch be built, and suggests that a study be made of an appropriate site for the hog ranch.

(4) The committee approved the request of \$7,500 for construction of a new hay barn.

(5) The committee recommends that the possibility of raising more permanent pasture be considered.

(6) Approval was also given to the proposal to improve and wall up the creek channel north of the dairy barns and to fill in wet land there.

The committee suggested the use of inmate labor to do as much of this work as possible.

Preston School of Industry

This institution was visited February 9, 1946. The party was met at the institution by Superintendent Mr. Robert Chandler and Business Manager John D. Robertson.

First an office conference was held in which the problems of agricultural operations were explained by Mr. Chandler. He explained that in the future agricultural operations were to be conducted as an educational and training program for the inmates rather than as a punishment or the selection of those inmates most readily available for agricultural work. Mr. Chandler explained that construction of agricultural buildings and facilities would be part of the training. For this reason he would like to have the necessary supplies for building and competent instructors in carpentry, cement work and other building trades so that he could teach his inmates as they would build.

The committee concurred in the wisdom of this program.

After questioning Mr. Chandler as to the present status of agricultural operations and the needs as he saw them, the committee examined carefully agricultural operations.

Only two appropriation items are being held pending the recommendation of the Agriculture and Livestock Problems Committee. These are: (1) the removal and rebuilding of the hog plant, for which an appropriation of \$15,200, consisting of \$10,000 in Chapter 34, 1944, and \$5,200 from savings in Chapter 62, 1943, was made. This was for the construction of new farrowing pens, fattening pens, shelter pens, feed building and adjoining fenced pasture; and (2) minor remodeling of the poultry plant, for which an appropriation of \$1,000 from current appropriations for 1943-45 was made.

Hog Ranch

The committee recommends that the hog plant be removed from its present location and rebuilt across the main State highway to the south and west, placed on suitable land with proper drainage and so located that the breeding sows and pigs can have access to green pasture and that the other hogs may also be placed on pasture in as far as is available. It is recommended that the agricultural activities be better coordinated. The present location of the hog plant is too close to buildings used as dormitories. Its removal to the site proposed by the institution would not place it at sufficient distance in view of the prevailing winds to cure this condition.

It is recommended that the State Architect in conference with authorities at Preston and the agricultural advisor of the Director of Finance draw plans to meet the needs of the institution following somewhat the modification of the Stockton or Mendocino Hospitals' hog plants. We concur in the suggestion made by Mr. Chandler, Superintendent of the institution, that the State purchase the necessary material and that the hog plant be constructed by inmates under the direction of the instructor in building construction and with the assistance of the State Architect. It is believed that this procedure will not only be economical, but that it will have a large training value.

An examination disclosed that Preston is overproducing in pork in relation to its kill and had on hand approximately 42 breeding sows. This appears to be more than necessary, and in view of the fact that the cost of production of pork as indicated on page 5 is 22 1/4¢ per pound, which is considerably above the cost of production at the other institutions, the number of breed sows can be reduced and an endeavor made to raise a larger number of pigs per litter. The necessary number of farrowing pens to take care of the required number of breeding sows should be determined.

The feed barn should be constructed both to facilitate ease of feedings and to protect the feed from deterioration, particularly from rats.

Poultry Plant

It is recommended that remodeling of the poultry plant be carried out, and that in particular adequate provision be made for storing and caring for feed and this be made rat-proof for the present storage facilities are almost inexcusable in their wastefulness, the feed being subject to deterioration and loss by improper handling and excessive infestation of rats. At the time of inspection 14 rats were counted in the feed storage room, while evidence of their destruction was found on every side. The excess accumulation of empty feed bags should be disposed of, and the place in general cleaned up.

Reference to the questionnaire, pages 7 and 8, will indicate that the poultry ranch is not producing enough eggs, and that the cost per dozen of 76.69¢ is excessive.

Casual examination indicated that the flock is badly in need of culling. In fact, the poultryman stated that 50 per cent of his production was secured from one pen. It is believed that this poultry plant can be brought up to a high production at a much lower cost. An example might well be taken from operations at the Stockton State Hospital which is close enough to be visited.

It was found here, as in other institutions, that chicks are purchased on the basis of bid, and it was reported that the best quality was not in this way secured. This matter has been discussed with the Director of Finance, and he has agreed that the procedure of purchasing will be modified so as to secure quality chicks.

It is felt that the inmates under the supervision of the building instructor can remodel the present buildings and build such additions as are necessary.

It is also suggested that a sufficient number of inmates be assigned to work in the poultry plant to do all that is necessary to operate a plant of sufficient size to supply all of the eggs that are required. This includes proper feeding, sanitation, care of feed, culling of flock, proper care of eggs, and the proper instruction in poultry husbandry for those inmates who will benefit by this training.

Better Coordination of Agriculture

The committee strongly recommends a better coordination of agriculture at Preston. The lay-out could be much improved and the crops planned to make the institution a real training school for the inmates and at the same time as nearly self-supporting as possible.

Water Supply

One of the first requirements is to develop an adequate water supply. While the committee was inspecting the institution a series of test wells were being undertaken to determine if underground water could be developed. Results have been unsatisfactory. It is necessary therefore to secure outside water. The committee believes that the earth-filled dam recently constructed at the institution can be materially enlarged at relatively small cost and the capacity greatly increased. It is recommended that a study be made of this. This study should determine cost and the adequacy of the supply that could be stored. Study should also be made of building a reservoir on Sutter Creek as has been under contemplation for many years. Coordinated with this should be determination of whether it is desirable to continue generating power by water or to use all this water for agricultural purposes, or if it is used for general power will it be possible to impound the water that is used and conserve it for agricultural purposes.

More Feed Required

An endeavor should be made to produce as nearly as possible all of the feed required at the institution. This is particularly true of hay and ensilage. More alfalfa should be grown. The possible production of corn for ensilage should be studied.

For many years the spring feed on the pasture land on the hillside above the buildings has not been properly used but has been allowed to dry up and then was pastured off by work-horses. It is recommended that this feed be used when it is green and of its greatest value. Study should be made of the possibility of increasing this pasture with the sowing of burr clover, wild oats and alfilaria.

The excess number of work-horses could be disposed of and the feed they would consume used for other livestock.

The planting of ladino clover and other permanent pasture grasses should be undertaken.

The possibility of maintaining a small flock of sheep to take advantage of the pasture land should be considered. If this is not feasible the purchase of feeder lambs to make use of the surplus green feed in the spring should be studied.

Slaughter House

The slaughter house is obsolete and inadequate and with the moving of the hog ranch it is improperly located. The slaughter house should be moved and a modern adequate plant constructed. A cooling room should be built in conjunction with this.

Dairy

The existing dairy plant at Preston is a good example of how a dairy for a State institution should not be laid out. This plan is expensive in construction and does not lend itself to economy of operation and management. The feed barns are too far away

from the milking barn. The milk treating plant is not only larger and more expensive but is also more complicated than is necessary for an institution of this size. The silos and the contemplated feed barn are improperly located. The calf barn is too far removed from the other buildings. It is inadequate as part of it is now being used for a bull barn.

The whole plant should be redesigned, but so as to make use of as much of the present plant as possible the committee recommends that a proper plant be worked out in conference between the State Architect, the agricultural advisor of the Department of Finance and the management of Preston and be resubmitted to this committee.

Reference to page 3 of the questionnaire attached to the items concerning the dairy discloses that out of the total production of 94,217 gallons that 29,349 gallons, or approximately one-third, are used for livestock consumption. Item 23 shows, however, that there are only an average of 48 calves raised per year. The committee is led to believe that proper check is not kept on the production of milk and its disposition. Certainly it should not require one-third of all the milk produced to feed 48 calves.

It is believed that the dairy herd can be further culled, thereby reducing costs and increase average production.

The modernization of the dairy plant is proposed in the postwar projects. Twenty-four thousand dollars has been set up for that purpose.

Stockton State Hospital

This institution was visited on March 4, 1946. The party was met at the institution by Superintendent Doctor R. B. Toller and Business Manager Lester L. Clark.

An office conference was held to go over the problems of agricultural operations. The contemplated expansion of the institution was taken into consideration in considering the need for agricultural buildings.

The committee then proceeded to the annex to examine the agricultural operations. Careful examination was made of both the items now considered in existing work orders and those projects included in the 1945 budget not yet set up in work orders.

Additions to the Poultry Plant

The committee was very favorably impressed with the operation of the poultry plant and the efficiency of the poultry manager. The present plant houses between 3,000 and 4,000 layers and produces only approximately one-half of the eggs required by the institution, production 48,270 dozen while 90,000 dozen required. Buildings in use are in good condition and birds in excellent shape, the feed properly housed and withheld shows good management. The addition requested consists primarily of laying houses and equipment. The type in use seems satisfactory and the area location satisfactory. The front of the houses, however, had two-sash glass. One appears to be entirely satisfactory and the height can be lessened somewhat. The committee approved this addition.

Milk House

The present milk house is a converted feed storage barn which is improperly located and is crowded. It does not comply with the State law as to sanitary standards. The committee approved the construction of a new milk house. It should be located in such a position as to receive the approval of the sanitary inspectors. The committee feels that \$41,641 is an overly large sum for this item, and they suggest that if possible this figure be reduced.

Pumps and Wells

The ultimate plan of development at the Farm Annex calls for six wells distributed over the ranch and a turbine pump at the slough to provide water for farming operations. Water for irrigation is now being secured from the Woodbridge Water District. Since the hospital is at the end of the ditch, there is some difficulties in securing water and not having waste water dumped on the property. Apparently the management in place of solving these specific problems contemplated giving up this water supply and depending entirely upon the wells. The committee advises most strongly against this procedure and specifically recommends that all rights to secure water from a gravity system be maintained, and that the specific difficulties in securing this water be remedied. Only such wells should be drilled as are necessary to irrigate highlands or lands requiring frequent or continuous irrigation and where the supply of water from the irrigation district may not always be available. With this in mind, the committee recommended that only two wells be drilled and equipment installed, and that a new turbine pump be placed in the canal for pumping this surface water.

Slaughter House

Some minor modifications to the slaughter house in the sum of \$2,500 was approved. The committee called attention to the fact that this slaughter house was not well designed to meet the needs of the institution. Several features that would improve safety conditions were lacking, including an adequate walk with guard rail along the chute to the hog killing room, proper ladders for access to various parts of the building and other such items. The committee recommends that a model or typical plan be prepared by the State Architect for institution slaughter houses.

Construction Items in 1945-47 Budget

The committee reviewed all agricultural construction items in the 1945-47 budget.

Refrigeration Plant and Butcher Shop

Approval was given to enlargement of the refrigeration plant and addition to the butcher shop at the main institution. The committee felt the costs are high and recommended that a more careful study be made with the idea of reducing these costs.

Drainage Ditch

The committee examined the drainage ditch from the sewage settling basin at the Farm Annex and recommended that it be lined with suitable material. The committee suggested that study be made of a newly developed waterproof black-top asphalt for this purpose, and that consideration be given to the problem of repairing and maintenance in the future as well as the original investment. The committee recommended lining of the ditch rather than installation of a pipe because of the problems of keeping it open.

Hog Plant

In general the committee held that the hog plant is satisfactory and that the new additions for shelter sheds for \$7,000 be approved, but that they should be built as economically as possible and suggested that possibly the type used at Mendocino would be satisfactory.

The committee called attention to the fact that the pens where hogs are fattened are overly large and that they contain a greater area of concrete pavement than seemed to be necessary for the number of hogs. The concrete pavement feeding arrangements appeared to be very satisfactory. It was recommended that the pasture lots be made available for the several groups of animals and be completed as soon as possible as the area permits. The committee noted that this was one of the few institutions where sows and young pigs have access to green feed. However, the supply is not adequate.

The expansion of the farrowing barn was approved with the suggestion that consideration be given to making additions to the present farrowing barn rather than building a new structure. This is suggested with the idea of reducing labor in the operation of two farrowing barns.

The present unsatisfactory drainage in the pens should be corrected so that the back area remain dry. The committee concluded it also was advisable to install brooders to protect the young pigs. The type used at Mendocino have demonstrated their worth. Some commercial growers have found that an inexpensive brooder costing approximately \$1.50 consisting of a tin reflector and 100-watt globe placed in one corner and high enough so that the little pigs can not reach it is quite satisfactory.

The committee is of the opinion that the breeding sows are kept too long and are too large. They recommend consideration be given to developing smaller types and to butcher sows before they get too large.

An examination of the questionnaire on Stockton, Items 39-53 inclusive, will disclose that for the year ending June 30, 1945, the value of pork and products sold amounted to \$39,507, while the value of feed alone was \$44,820. Thus the feed purchased and produced, other than the garbage consumed, exceeded the value of the pork produced by approximately \$6,000. The production price, including labor, of 24.47¢ per pound is too high. Consideration should be given to reducing this cost. It is understood that the management of the hog ranch a short time back was not satisfactory. Considerable improvements apparently have been made since the new man took over. The institution manager is of the opinion that the costs can be reduced materially and a substantial profit shown.

It is noted in Item 9 that there are to be two paid hog ranch operators in the future. With an increase in the size of the herd this appears to be justified. It is noted in Item 10 that only 11 inmates are regularly assigned to the hog ranch. This supply is considered insufficient by at least four workers. In fact, in the entire occupational therapy there is a shortage of at least 158 workers. The committee believes that the medical department of the institution should make every endeavor to classify patients as rapidly as possible and to adjust them to work therapy so as to supply this deficiency.

Dairy

The committee is very favorably impressed with the Stockton dairy herd and in its management. The Legislative Auditor, however, pointed out that reference to the questionnaire, Item 15, shows that for the year 1945 the total value of production was \$149,487, while the cost for feed alone amounted to \$104,098 and labor \$16,560, or a total of \$120,658. Other miscellaneous costs of power, water, transportation, etc., would further increase this. Considering the investment in herd alone of approximately \$50,000 and the corresponding equipment, it is doubtful if the dairy shows a net profit over a modest return on investment. He suggests that it would be more important to maintain a cost production record for the guidance of the management than to maintain such elaborate records on the volume production of individual cows.

The cost of 37¢ per gallon for milk is only approximately \$12,000 per year less than this could be bought for on the market. It is self-evident that there is opportunity for improvement in costs. If the 300,000 gallons required per year could be produced for

approximately the same price as at Mendocino, or 25¢ per gallon, or a saving of 12¢ per gallon over present costs, there would be an increase in their profit of \$36,000 per year.

A comparison with Mendocino will at once indicate a number of improvements to be sought. For example, Mendocino produced in the year ending June 30, 1945, 238,268 gallons with a total herd of 259. Stockton produced 280,788 gallons with a total herd of 435. Stockton produced only 42,520 gallons more with a herd almost two-thirds larger than Mendocino. Mendocino raised only 112 calves and Stockton raised 200. Mendocino sold \$12,452 in livestock and Stockton \$22,847. It appears that careful study should be made of the matter of the raising of calves for it appears that Stockton possibly produced more heifers than was profitable.

While the committee approved construction of a new cow and calf barn, it appears that study should be completed to determine how many calves should be raised a year before this enlargement is made. The committee was of the opinion that in constructing a calf barn consideration should be given to getting growing calves out onto green pasture as early as possible. The allocation of \$16,000 may possibly be more money than is required.

The production of ensilage in a larger amount as done in Mendocino should be considered. Likewise the development of permanent pasture of ladino and mixed grasses should be undertaken as soon as possible. The experience of Mendocino in cutting down the amount of alfalfa hay to be purchased should be followed.

Paving Road to Hog Ranch

After traveling over the road to the hog ranch the committee concurred that it should be paved and enough spent from the \$9,000 allotment to reimburse the Division of State Highways.

Fencing on Highway

The committee felt that the present fence on the highway at the Farm Annex should be replaced by the proposed link fence with steel posts. Upon inquiry they found that the present price for this type of fencing is very favorable and they urge that advantage be taken of this very favorable market.

Pumps

When considering the wells above discussed the committee approved the installation of the necessary pumps in the two wells and the turbine in the canal. A saving of \$3,000 on one pump should be accomplished.

Agnew State Hospital

Agnew State Hospital was visited on March 5, 1946. The party was met at the institution by Superintendent Doctor E. W. Mullen. The position of business manager at present is vacant. We believe that this explains in part some of the unsatisfactory conditions the committee found at the institution. The committee recommends that the man to fill this position be competent and concerning this the committee refers back to its general recommendation in the matter of securing competent business managers and the results that can be secured. The committee requested a further report on the subject of a business manager for Agnew.

The usual procedure of holding an office conference first to go over the agricultural problems was followed. This conference, together with the questionnaire, discloses that Agnew has an area of only 629 acres. Money has been appropriated for additional land but this has not been secured. The committee believes that additional good agricultural land is desirable. The vegetable garden and orchard at Agnew are highly productive. The institution does not have a dairy or poultry ranch. The committee concluded that it would not be desirable to establish a dairy. It did agree that a poultry ranch is desirable.

Well at Berry Patch

There is immediately available under Work Order No. 1179, \$2,500 for a well at the berry patch. The committee found that the two old wells in this area are unsatisfactory. They approved the drilling of the new well and the use of the existing pump house and pump to provide water for this general area. This well should be put down as soon as possible so as to provide water for this coming season.

Hog Ranch

Work Order No. 1172 provides for drainage facilities at the hog ranch to remove unsanitary conditions. The amount of \$7,200 has been set up. The committee concluded that the whole matter of the hog ranch was unsatisfactory, and that this money should not be spent for drainage unless it was necessary even if the expenditure for the hog ranch of \$20,000 set up in the 1945 budget should not be undertaken. In other words, if the drainage depends on the hog ranch expenditure it should not be spent until that matter is settled.

The present hog ranch consists of an old farrowing house greatly in need of repair inside and out. Considerable concrete work on the outside is desirable to reduce possibility of contamination. The area in front of the hog ranch has been and was used

at the time of the committee's visit as a general dumping ground. This was most unsatisfactory and created a rat problem in the area and the bones and refuse were unsightly. The proposed plan to fill in this dumping area and construct feeding pens on the fill was questioned by the committee.

The slaughter house at the hog plant was unsatisfactory but no change was proposed. Unsatisfactory drainage in the farrowing pens required remedy. Feed troughs and watering troughs should be removed to the outside. Electric brooders appeared to be desirable. The committee considered that the proposed plans were not satisfactory and recommended study and further report and requested that the agricultural advisor to the Director of Finance, the veterinarian of the Department of Mental Hygiene and the State Architect, together with a representative of Agnew Hospital, prepare a plan and report before any further action be undertaken.

The hog ranch only produces approximately one-half of the pork required by the institution. It should produce all that is needed. The questionnaire, Item 45, shows the cost of production for the year ending June 30, 1945, to be 11.86 cents per pound. The committee questions the reliability of this figure and has requested the department to check it.

Poultry Plant

The committee looked over the proposed location of the poultry plant in the area north and northwest of the present hog plant. It was evident that insufficient thought had been given to the construction of a poultry plant. The committee therefore recommended that study should be made by the same group making the survey of the hog plant covering this entire project, including its location, size, etc. They recommend that none of the \$32,300 for the poultry plant be approved for expenditure until this plan and report is submitted and approved. In considering the plans for the poultry plant the success obtained by the Stockton, Mendocino and Napa hospitals should be considered in laying it out.

It is suggested that in the operation of a poultry plant for Agnew use be made of the large quantity of bones now found at the hog plant for mixed poultry feed as has been developed at Mendocino.

Horse Stable, Hay Barn and Blacksmith Shop

The committee found that the buildings used at present for the stable, hay barn and blacksmith shop are very old. They approved the expenditure of necessary moneys from the \$12,700 allotted for this purpose. The committee felt, however, that additional information was needed as to the location, type of construction and the size of these structures to meet the needs of the institution.

Horse Stables at Annex

The barn used for the stabling of horses at the ranch annex was unsatisfactory. The stalls are too narrow and the runway back of the horses entirely too narrow to properly handle the large draft horses used on the ranch. It appeared to be most satisfactory to build a new horse barn at the back of the present barn and use the present barn for hay storage rather than to remodel.

Vegetable Hot House

Although \$8,750 has been set up for landscape plants and vegetable hot houses the management did not appear to have very definite ideas regarding location and specifications. The building proposed is to be used jointly for the production of flowers and plants for landscaping and producing early vegetable plants. The amount set up for the particular purpose appears to be large, and it is therefore recommended that definite plans be worked out prior to the authorization of the expenditure. The committee recommends that this be worked out between the agricultural advisor of the Director of Finance, together with the head farmer of the institution.

Orchard Pipe Line

The irrigation water for the apple orchard which is east of the hog ranch comes from a well at the highway west of the hospital. Water is transported first by pipe and then by means of an open ditch. This open ditch passes the hog ranch and the dump area. The committee recommended that the dump be eliminated and the pipe line be installed to reduce the loss of water. The sum of \$1,000 was made available for this purpose.

Mendocino State Hospital

Mendocino State Hospital was visited on March 6, 1946. The party was met at the institution by Superintendent Doctor Walter Rapaport and Business Manager A. E. Spillman.

The established procedure of holding an office conference prior to an examination of the plant was followed. It was at once evident from this conference that both the superintendent and business manager were fully familiar with the agricultural problems of the institution, and it was particularly evident that the medical superintendent appreciated the necessity of the classification and assignment of inmate labor so as

to make inmate labor available to meet farming necessities. This institution early in 1944 established a system of work patient quotas. This established a definite index of what labor was needed. It seems to have worked quite satisfactory. The details of this program are included in the general questionnaire on Mendocino attached to this report. It is recommended that a similar plan be considered at other State institutions where it has not been tried.

Rebuilding of the Hog Ranch

Work Order No. 1114 set up \$23,182 for rebuilding the hog ranch. This work was practically completed at the time of the committee's visit and the new plant in full operation with only minor adjustments required. This plant was constructed by day labor account under the supervision of the State Division of Architecture with the use of a considerable amount of inmate labor and by making use of a large amount of second-hand material salvaged from old buildings torn down at the institution. The cost of the plant for what was secured appeared to be reasonable. The plant in its entirety is satisfactory. Some minor suggestions for improvement that might possibly reduce costs were made by the committee as follows:

- (a) When wire on top of concrete wall is replaced extend the height of the wall as much as necessary for this purpose, or by use of rigid fencing of welded pipe.
- (b) Replace the corrugated iron in the shelter houses by increasing the height of the concrete.
- (c) When any remodeling of plant is required effecting runways, reduce the width of the runway to approximately that at Stockton, or approximately 14 feet, and install gates so this could be closed off for feeding if desired.
- (d) The installation of gates from one pen to another so as to move the animals progressively to the fattening pens with greater ease.
- (e) The possibility of reducing the area of concrete in these pens by increasing the number of hogs in each or dividing the pens should be considered. It is suggested that the area of concrete per animal be worked out.
- (f) The concrete pens to the west now used for boars do not appear to be entirely satisfactory and consideration should be given to working out a better set-up with the possibility of giving the boars access to green pasture.

An examination of the questionnaire for this institution indicates that the hog ranch is being operated in a most satisfactory manner. The institution with two paid employees produces approximately 50 per cent more pork than the institution requires and has the cost of production down to 14.16 cents per pound.

The committee suggested that the pasture area for the hogs of approximately two acres might very well be enlarged to good advantage.

Improvement of the Dairy

Work Order No. 1175 in the sum of \$3,630 has been set up for improvements at the dairy now partially completed. This consisted of laying concrete slabs at the drinking fountains and graveling runways to the feed barns. This improvement reduced the mud around watering troughs and in the feed lots. The committee approved this expenditure and suggested that it would be advantageous to follow the same procedure throughout the plant.

Projects Included in 1945 Budget But Work Orders Not Yet Set Up Stable, Barn and Implement Shed, \$8,875

The implement shed has already been constructed. It is a great improvement over the unsatisfactory method of partial protection of some implements and the remainder being left out in the weather.

The committee examined carefully the old stable which it was proposed to tear down. Although this barn is more than 50 years old and was bought with the original farm, the committee concluded that it was well built and serviceable for many years and it was too good a structure to tear down. They suggested that it be fully repaired by raising it up to proper level and putting a concrete foundation around it and the installation of proper flooring. The objection that the stalls are too short to safely handle horses can be met by placing the mangers on the inside from the stalls in the center section. Sufficient additional stalls can be built to accommodate all the horses used. The rest of the stable can be used for hay storage and it is suggested that the institution secure a satisfactory bailer and a modern loader which can be used to stack hay in the center section of this barn.

The committee suggested that this repair be done by force account in the same manner the hog plant was constructed, using as much inmate labor as possible and using any available salvaged material. A considerable saving can possibly be made from the allotment of \$8,875 by repairing rather than replacing this barn.

Milking Barn—Two Concrete Silos, \$10,000

The budget contains an item for two concrete silos similar to the two now in use or doubling the present capacity of 260 tons. The two silos now in use supply silage for approximately six months. The additional silos will provide a year's supply.

Sufficient silage to fill four silos can be produced on this ranch. The committee recommended that these silos be built and consider them a good investment. They also approved the necessary addition to the present milking barn to provide connections with these new silos.

Feed Storage Barn

The committee approved the construction of a feed storage barn adjacent to the milking barn. Apparently funds for this are included in the \$10,000 allotment for silos and improvements to the milking barn.

Hay Storage Barn

An item for \$7,000 was included for a hay storage barn to store approximately 400 tons of hay. With the retaining of the old stable properly repaired with its available storage room, and with the increase in the ensilage capacity, the committee questions as to whether it will be necessary to build a barn large enough to hold 400 tons of hay. The committee approved the project itself, adjusted to necessary size.

Line and Cross Fences

The sum of \$5,625 was set up for building line and cross fences. The committee approved this item with the suggestion that this be done by force account and inmate labor.

Lean-to Shed

The committee approved the lean-to shed at the hay barn adjacent to the present mill to be built of corrugated iron on a concrete slab and suggests that it be built by the institution's crew with the help of inmate labor. The \$2,000 allocated should be adequate.

Although there is no specific item of appropriation set up for it, the committee when investigating the poultry ranch concluded that the poultry feed storage space was unsatisfactory. Also that numerous small sheds at the poultry plant were unsatisfactory and not conducive to the best operation. The committee recommended that if money is available in the budget that a proper poultry feed building be constructed. Possible salvaged material from the several small sheds can be made use of.

The Committee in general felt that the agricultural and food preservation part of this institution was being operated in a most satisfactory manner. An examination of the data in the questionnaire indicates that this is particularly true as respects the dairy where milk is produced at 24.39 cents per gallon. Large use is made of ensilage produced from vetch and corn. A considerable quantity of corn is also produced for grain. The committee recommended that if possible more corn be produced and the surplus sold to other State institutions.

This institution is the only one in Northern California to make major use of permanent pasture. It has developed 30 acres of ladino and mixed grasses with overhead irrigation. They also make very full use of seasonable pasture on wasteland. The institution likewise produces 50 per cent of its alfalfa needs.

It is interesting to note that this dairy herd has an exceptional high production per cow and that the surplus calves produced command a high price. It is also interesting to note that the dairy is operated with seven paid employees and that hand milking is done. The herd is apparently culled closely on the basis of low production, blemishes and old age.

Hog Ranch

The hog ranch also indicates a high efficiency in management and production. It is operated with two paid employees. A considerable amount of the feed used is produced at the institution. A surplus of almost 50 per cent of the pork needs is produced and the production costs per pound is 14.61 cents which is generally lower than commercial production.

Poultry Ranch

Examination of the statistics on the poultry, items 54-68 in the questionnaire, likewise shows a high degree of efficiency. This poultry ranch is operating with one paid employee. Eggs were produced in 1945 for 24.66 cents per dozen. All the eggs required by the institution were produced and in addition some \$4,720 worth of meat chickens were raised. A considerable amount of the chicken feed used is produced on the ranch. The poultryman was making full use of all bones at the institution by drying, grinding and mixing them in his poultry feed, an example that might well be followed in other institutions of a size to have surplus bones available.

Crops

The orchard, vegetable garden and field crops were also producing most satisfactorily. The vegetable garden products were valued at \$46,321.08 for 1945.

Cannery

The cannery was quite complete and effectively laid out. The crops were planned to provide a sufficient surplus above current consumption to be canned for use during off-season production.

Sheep Ranch

This is the only institution in Northern California that annually purchases feeder lambs to consume the excess spring pasture. Each year 150 feeder lambs are purchased. They are moved about the institution grounds to consume the surplus grass and they are fattened and butchered as needed. This program is suggested for other institutions.

Evidence of further good management is found in the fact that better accounts and more complete records and particularly in the inventory of equipment and supplies which exist at this institution are kept as compared with others that have been examined in Northern California.

It can not be stated that the satisfactory and commendable conditions are secured at Mendocino because they have more hired help for their number is lower than in many other institutions. Neither can it be said that they have a higher percentage of patients capable of working for at this institution are confined the criminally insane who must be kept under maximum security. These excellent results are secured by constant attention and good cooperation between all responsible administrators.

Los Guilucos School for Girls

The committee visited this institution on March 6, 1946. After holding a conference with the Superintendent, Elisabeth van Arsdale, and the acting Business Manager, George W. Winters, an examination was made of the property. The committee is of the opinion that no extensive agricultural operations can be carried on profitably at this institution. It makes the following recommendations:

Water

An investigation should be made of the possibility of increasing the water storage in the canyon by the constructing of an inexpensive earth-fill dam. The committee understands that the late Mr. Rockingham of the Division of Architecture had made some preliminary investigation and had recommended a further study. An endeavor should be made to repair the leak in one of the storage tanks. If sufficient water can not be developed in this manner investigation of the possibilities of developing a sufficient supply from a well should be studied.

The committee questioned the economy of the conversion of the water storage reservoir adjacent to the buildings into a swimming pool. This requires the destruction of a heavy concrete wall, the filling in of the reservoir and the construction of a new bottom. It is believed that a matter of this sort should have been referred to the Division of Architecture, and that determination should be made of the value of preserving such reservoir and the relative cost of constructing a new and adequate swimming pool. It does not appear that an adequate investigation was made of this matter before sacrificing an existing water storage plant for a swimming pool.

Agricultural Program

The committee is of the opinion that this institution should concentrate on a vegetable garden, a general orchard to supply its own needs for fruit, the maintenance of a moderate-sized poultry plant both for the production of eggs and chickens, the maintenance of small food animals, such as rabbits, the feeding of a limited number of sheep and the growing of a limited number of pigs to be secured as weaners, and the operation of a small dairy consisting of enough milk cows to supply the needs of the institution. It is suggested that a plan might be worked out with the Napa State Farm or some other State institution whereby the dry cows be kept until they come into production and that fresh cows be returned to Los Guilucos, thus making it unnecessary to maintain a bull at this institution or to handle and feed calves. They could also secure weaner pigs from other institutions and not have the burden of keeping breeding stock.

Sheep

The sheep feeding project in operation appeared to be satisfactory and a few more sheep could be maintained.

Prune Orchard

The prune orchard appeared to be thrifty and productive although old. It is in need of expert pruning which should probably be done by contract. At the same time the walnut, peach and other trees which are badly in need of pruning should be put in condition. The committee recommended that the prunes be kept. The process of knocking them rather than picking them can be learned and the prunes can be processed in a commercial dry-yard and the surplus disposed of to other institutions. Missing trees can be replaced in a selected area by a variety of fruit trees needed for a general orchard. In other areas the same type of prunes should be used for replacement.

Beef Projects

The committee strongly recommends against the proposed establishment of a beef project at this institution. A small dairy is far more profitable, easier of management and its products can be used by the institution. The area is not large enough for a satisfactory beef project and the difficulties of handling it are too great for an institution of this type.

Hog Plant

The hog ranch is in poor condition. No money has been allotted for its rehabilitation. The committee recommends that a complete study be made of this, and that a subsequent plan be presented. The purchase and growing of weaner or feeder pigs should be studied.

Disposition of the Old Winery Building

While it is not specifically an agricultural matter, the members of the committee were so impressed with the beauty of the possibilities of the old stone winery building that they recommend against its destruction and they believe that it should be preserved, and that an endeavor be made at once to make it safe. When repaired it can be developed for recreational purposes and for storage. At the same time an interesting and valuable landmark will be preserved. The committee feels that some of the State patriotic organizations, such as the Native Sons and Native Daughters, might be interested in the preservation and use of this building, particularly for this school.

Sonoma State Home

Sonoma State Home was visited on March 7, 1946. The party was met at the institution by Superintendent F. O. Butler and Business Manager H. H. Waterhouse.

After an office conference going over the present agricultural condition of the institution, its needs and its contemplated expansions, a careful examination was made of the property.

It was evident from this conference that the management was set upon some predetermined plan for agricultural operations as they kept referring to this as a determined policy. An examination, however, of the questionnaire, Item 7, indicates that there is no such established plan except what they indicate as "oral only."

The committee immediately recognized that in connection with this institution for the mental deficient, that a large number of the inmates are not capable of working. There are considerable number, however, of those of low intelligence that make good farm hands.

It was also evident from this conference that the business manager has so many responsibilities in connection with the postwar building program in addition to the present management problems that consideration should be given to providing him with an assistant who might relieve him of the responsibilities of the agricultural operations. There is no head farmer at this institution.

Calf Barn

Work Order No. 918 has been set up for \$22,000 for a calf barn, corrals and mechanical services. The committee considered that the proposal as outlined was not well considered, and they recommend the change in location for the calf barn and that it be placed north of the feed barn, and that proper underground drainage be provided to take care of the open drain where the calf barn would be constructed.

They recommend that the farm house be left where it is and that no expense be entered into moving it. The calf barn and corrals are to be so located as to not be too close to this farm house. The present calf barn can be used for storage purposes.

The present calf barn is too crowded and should be replaced. At the same time plans should be made to get these calves out onto green pasture as soon as possible.

The committee recommended against demolishing the house now being used to house inmate farm labor. They suggest that this be given further study and planning with the idea of rehabilitating the present building.

This modified procedure should produce a material saving over the plan as originally contemplated.

In the postwar building program there are a number of items for improvement in agricultural operations. These are as follows:

Slaughter House, \$16,000

The slaughter house at the hog farm is unsatisfactory and does not meet health specifications. The committee recommended that a new slaughter house be built and requests that plans be drawn including the proper cooling arrangements and that this plan be submitted for further consideration.

Replacement of Stable, Hay Storage, Implement and Tool Shed, \$31,400

The old horse barn along the highway, while of an old type, the committee held is too good a building to be torn down. It needs considerable repairing, but this can be accomplished at a relatively small price. The stalls can be rehabilitated, and if necessary, rearranged. A new concrete floor and concrete foundations can be put in whenever required. It is suggested that the Division of Architecture put this in proper shape, using day labor and inmate help.

The committee believes there is ample room to build employees' houses without interfering with this horse barn or storage sheds. An overly large space is allotted to the cottage along the highway just beyond the horse barn. There is room in this area for at least two more cottages and several can be built on the bench across the road in the region of the old railroad roadbed. A bulldozer in a short time can level off an area here for a number of houses.

All this project as suggested can be done from this appropriation and still leave a considerable saving.

Hay Barns, Sheds, Addition to Barn No. 3 and Fencing, \$26,000

The committee agreed that an addition should be constructed to Barn No. 3 and that necessary corrals and fences should be constructed. The committee felt that there should be a comprehensive study made of the plant and operation of the dairy. This should include additional structures, cross fences and the necessary concrete to take care of proper drainage on the hillside, concrete slabs around the watering troughs in the corrals and other necessary items.

Certain changes should be made to the hospital barn to make it more effective. The committee was of the opinion that this particular structure was excessively extravagant and was a good example of what State institutions should not do in the construction of such barns.

Dairy

The committee raised the specific question as to why the cost of milk at this institution of 51.11¢ per gallon, is out of line with the costs at all other institutions and the price is in excess of the market price which the institution would have to pay. The committee is of the opinion that the possibility of producing milk at this institution at a more reasonable figure should be determined, and if this can not be done consideration be given to leasing out the dairy to private operators on a contract basis, or this not proving feasible, to abandon the dairy. If the dairy is abandoned consideration should be given to the turning over of the cows to the Napa State Farm and have them operate the dairy and sell the milk to the Sonoma Home.

A plan should be laid out if the dairy is continued to bring the milk production up to requirements.

The committee directs attention to the fact that Sonoma has 10 paid employees at the dairy, that milking machines are used, that the herd consists of a total of 373 animals, and that the milk production for the Ninety-sixth Fiscal Year was 187,693 gallons. Mendocino, on the other hand, with a total herd of 259 animals produced in the same year 238,268 gallons, and they did this with only seven paid employees and all milking was done by hand. In addition Mendocino raises an average of 112 calves per year and Sonoma raises only 50. This comparison indicates that Sonoma's dairy is unsatisfactory and it likewise indicates that improvement is possible and conditions should approach those attained at Mendocino.

Feed

In the feeding program the committee was of the opinion that proper use had not been made of the available green feed. There was no sign that the hill pasture adjacent to the orchard had been used within the year and possibly not for two years. The management reported that the fences were not satisfactory, but specific information was not available as to just what they required. The committee recommends that the necessary fence repairing be made, and that full use be made of the available natural pasturage. If necessary, the cows can be moved to and from this feed as is the practice in commercial dairies.

The committee is also of the opinion that more permanent pasture should be developed, and that the rain-making machine should actually be used. An endeavor should be made to produce as much feed at the institution as is possible. Consideration should be given to the desirability of acquiring additional land if necessary to produce dairy feed.

Consideration should be given to the use of ensilage which has been found advantageous at other institution dairies. If the ensilage crop can not be produced at the institution consideration should be given to entering into a contract with Napa State Farm for its production. Likewise the purchase of hay from the Napa State Farm should be considered. (The recommendations for such production at Napa State Farm will be considered in the report on that institution.)

Hog Ranch

While there is no outstanding request for additions at the hog ranch, the committee recommends that a new feed building be constructed to the west or immediately adjacent of the building which is now being used both for feed and for a pig shelter. This building should be constructed so as to be rat-proof and the present space used for storage of feed should be given over entirely to the pigs. Likewise this building should be rehabilitated. It is believed that this can be accomplished out of the money made available for construction.

The production of pork appeared to be quite satisfactory and the cost of production favorable.

Poultry Plant

The plan contemplated included replacement and enlargement of the poultry building for which \$26,700 was set up. While the buildings are old and need considerable repair in general they seem to be satisfactory. The poultry plant is in good shape, well

managed, but its capacity is not sufficient to satisfy the present need and should be further enlarged to take care of the contemplated expansion at the institution.

The committee did not concur with the proposal to remodel and extend all existing buildings. The committee found that one of the laying houses was much narrower than the others. The committee recommended that this building be torn down, and that a new building be built in its place of a better type comparable with the other laying houses following the lines of those proven to be satisfactory in this locality.

The committee recommended the extension of the other laying houses to be built by force account using material salvaged from the building torn down.

The committee also recommended the improvement of field houses and such new field houses as are necessary.

The committee also recommended that the road that goes through the poultry ranch to the dairy which makes it impossible to use certain laying houses for laying be relocated. This would make possible using one of the laying houses now being used for feed storage. Feed should be stored in a more satisfactory place where it can be more properly protected from rats.

Napa State Farm

The committee visited the Napa State Farm March 7, 1946. It was met by Owen Duffy, the Farm Supervisor. After holding an office conference with the Farm Supervisor, Mr. Duffy, the committee made a tour of the institution including the Rector Canyon Dam now in the process of construction.

The committee was impressed with the agricultural possibilities of this farm when water is available from the Rector Canyon Dam. The committee feels that this farm can be brought to a high state of production and will go far towards supplying agricultural products for other State institutions within reasonable transportation distances.

Feed

The committee recommends that all the feed that possibly can be produced be grown. It particularly recommends the production of alfalfa, corn and other ensilage.

Dairy

The committee also suggests that a dairy be developed of sufficient size to supply the needs of the Veterans' Home, and if the dairy at Sonoma is to be abandoned that the stock be taken over by the Napa State Farm and that the necessary milk be produced for Sonoma.

Use of Land

Since water from the Rector Canyon Dam will be available in a short time the committee recommended that the area of approximately 120 acres which Mr. Duffy proposes to check, level and drain for alfalfa be put into condition at once so as to have it ready for planting at the earliest possible date.

Labor

The committee recommends that as far as possible inmate labor be used from other institutions on this property developing occupational therapy to the fullest extent, and if necessary, the Statutes be changed to make this possible. Study should be given to the establishment of a Youth Authority camp here during the period of the year when there is maximum demand for labor.

Appropriation

Although no money has been set up to carry out development of the Napa State Farm, it is recommended, since this is operated by the Department of Finance, that the Director of Finance allot the necessary money for the developments suggested. This can be repaid from the profits from production.

Veterans' Home of California

The committee visited the Veterans' Home of California on March 7, 1946. After an office conference with the Superintendent, Colonel Nelson M. Holderman, and the Executive Officer, Lieutenant Colonel Stanley Dunmire, the committee made an examination of the agricultural operations. No money had been set up for material improvements. The committee recommended the following be provided if possible from funds available to the Home.

Hog Ranch

The operation of the hog ranch, while satisfactory, can be materially improved. The committee felt that a better type of hog could be grown which would fatten more rapidly. The committee is also of the opinion that better results can be secured if the fattening lots are considerably reduced in size. Hogs can not be expected to put on fat running up and down hill over the large area now contained in the fattening lots.

The committee also suggested that there be closer segregation as to size of the pigs which will prove advantageous in their development.

The farrowing pens should be extended as contemplated to provide more capacity.

The repair of the shelter pens as contemplated was not considered adequate. The committee recommended that although it would require a larger expenditure than two new shelter houses be constructed on concrete slabs so as to eliminate the mud holes and insanitary conditions now existing.

The committee suggested that the whole matter of the hog ranch be worked out in consultation with the agricultural advisor of the Department of Finance.

Poultry Ranch

The operation of the poultry ranch appeared to be satisfactory, and no request for expansion was made.

Vegetable Garden

It appears that the vegetable gardens might very well be expanded and production increased, which is particularly true with the contemplated enlargement of the institution.

Napa State Hospital

The committee visited the Napa State Hospital on March 8, 1946. A general conference indicated that the water supply, which is inadequate, will be satisfactorily solved at the completion of Rector Canyon Dam. This will enable expansion of agricultural activities.

Additions to Milk House, \$13,000

Work Order No. 860 has been set up in the sum of \$13,000 for additions to the milk house. The present method of handling milk cans is unsatisfactory. The milk house must be separated from the milking barn to comply with the sanitary laws. It is necessary to have temporary facilities before this can be done. This depends upon the construction of a new feed barn which is in the postwar appropriation. The committee concurred that the addition to the milk house is necessary.

Replace Hay Shed, \$2,500

Work Order No. 1191 for the replacement of the hay shed for \$2,500 was approved. This is to replace a hay shed that burned some time ago. It is to be constructed in the area of the reservoir east of the dairy ranch.

Hog Ranch

Work Order No. 1217 has been set up for \$45,000 to move the present hog ranch and rebuild a new one. The committee approved the removal and construction of a new hog ranch. They examined the proposed site on the hill overlooking the institution and agreed that this would make a satisfactory location but they also point out that it is a desirable location for other purposes, and they suggest that the fullest study be made with the assistance of the State Architect to determine if there is not some other feasible site that can be used, thus making possible the saving of this hill-side for some other purpose.

The present hog ranch is not only unsatisfactory but it will be too close to buildings that are to be constructed with the expansion of this institution.

The committee is of the opinion that a complete and satisfactory plan for a hog ranch should be developed before any construction for this purpose is made on the new site, and that the costs for construction and maintenance should be determined in advance. The satisfactory structures and advantageous features developed at Stockton, Mendocino and others of the institutions should be given full consideration.

Hay Barn

The hay barn destroyed by fire February 11, 1946, should be replaced as it is necessary and the committee approved the request of \$7,500 for constructing a new barn.

Two items are included in the postwar building program. These are: (1) Dairy expansion, \$100,000, and (2) poultry ranch expansion and improvement, \$46,700. Both of these items are for the purpose of expansion to take care of the needs of a patient population approximately double the present. The committee examined the operation of the dairy and found it to be satisfactory, although its record is not nearly as good as that of Mendocino. The possibilities of producing some permanent pasture when Rector Dam is completed should be considered.

The operation of the poultry plant is found to be particularly favorable. This plant has had a very successful experience in the production of turkeys. The committee recommends that this be continued and that the success here be studied for use at other institutions.

It appeared to the committee that both of these expansions in plant facilities to take care of added population are desirable. They reserve the right to give them further consideration as part of the postwar building program.

**SUMMARY OF
AGRICULTURAL OPERATIONS
AT STATE INSTITUTIONS**

(For fiscal year ending June 30, 1945)

A Partial Summary of Agricultural Operations at State Institutions as Compiled from Questionnaires Submitted to the Sub-Committee of Agriculture and Livestock Problems in Relation to Agricultural Operations at State Institutions

| <i>State institutions</i> | <i>Superintendent</i> | <i>Business manager</i> | <i>Resident population (January 1, 1946)</i> | | |
|--|-------------------------------------|---------------------------|--|---------------|--------------|
| | | | <i>Male</i> | <i>Female</i> | <i>Total</i> |
| DEPARTMENT OF CORRECTIONS | | | | | |
| Chino ----- | K. J. Scudder | Allen Cook | 742 | --- | 742 |
| Folsom (Represa) ----- | R. A. Heinze | A. L. Oliver | 1,965 | --- | 1,965 |
| San Quentin ----- | C. T. Duffy | A. R. Todd | 3,761 | --- | 3,761 |
| Tehachapi ----- | Alma Holzschuh | J. Hamilton | --- | 211 | 211 |
| DEPARTMENT OF MENTAL HYGIENE | | | | | |
| Agnews ----- | E. W. Mullen, M.D. | Vacant | 1,569 | 2,077 | 3,646 |
| Camarillo ----- | T. W. Hagerty, M.D. | B. W. Macy | 1,902 | 2,491 | 4,393 |
| Mendocino (Talmage) ----- | W. Rapaport, M.D. | A. E. Spillman | 1,759 | 1,210 | 2,969 |
| Napa (Imola) ----- | T. K. Miller, M.D. | D. J. Bradley | 1,896 | 2,171 | 4,067 |
| Norwalk ----- | M. J. Rowe, M.D. | G. B. Alexander | 1,051 | 1,401 | 2,452 |
| Patton ----- | G. M. Webster, M.D. | L. A. Moisan | 1,973 | 2,201 | 4,174 |
| Pacific Colony (Spadra) ----- | T. F. Joyce, M.D. | A. C. McHugh | 936 | 716 | 1,652 |
| Stockton ----- | R. B. Toller, M.D. | L. L. Clark | 2,588 | 1,800 | 4,388 |
| Sonoma (Eldridge) ----- | F. O. Butler, M.D. | H. Waterhouse | 1,808 | 1,608 | 3,416 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | |
| Veterans' Home ----- | N. M. Holderman, Col. Commandant | S. F. Dunmire Lt. Col. | 1,193 | --- | 1,193 |
| YOUTH AUTHORITY | | | | | |
| Los Guilucos (Santa Rosa) ----- | E. Van Arsdale, M.D. | G. W. Winters | --- | 117 | 117 |
| Preston (Waterman) ----- | R. V. Chandler | J. Robertson | 690 | --- | 690 |
| Ventura ----- | H. Allen | J. J. Morton | --- | 150 | 150 |
| Whittier ----- | P. J. McKusick | G. G. Spencer | 320 | --- | 320 |
| Total ----- | | | 24,153 | 16,153 | 40,306 |

ACREAGE

| <i>State institutions</i> | <i>Buildings, lawns, etc.</i> | <i>Farm (field crop)</i> | <i>Orchard</i> | <i>Vegetable garden</i> | <i>Pasture</i> |
|--|-------------------------------|--------------------------|----------------|-------------------------|----------------|
| DEPARTMENT OF CORRECTIONS | | | | | |
| Chino ----- | 70 | 1,417.5 | 24 | 142 | 764.8 |
| Folsom ----- | 130 | 356 | 39 | 26 | 657.7 |
| San Quentin ----- | 155.1 | 23 | -- | -- | |
| Tehachapi ----- | 24 | 900 | 7 | 10 | 712 |
| DEPARTMENT OF MENTAL HYGIENE | | | | | |
| Agnews ----- | 140 | 135 | 85 | 235 | 15 |
| Camarillo ----- | 125 | 577 | 145 | 150 | 143 |
| Mendocino ----- | 30 | 390 | 38 | 75 | 127 |
| Napa ----- | 270 | 313 | 244.6 | 125 | 350 |
| Norwalk ----- | 86 | 148.7 | 6.1 | 76.7 | |
| Patton ----- | 125.5 | 131 | 46 | 170 | 25 |
| Pacific Colony ----- | 64.5 | 73.5 | 29.7 | 75.1 | 45.7 |
| Stockton ----- | 230 | 728 | 100 | 60 | 18 |
| Sonoma ----- | 80 | -- | 130 | 14 | 663 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | |
| Veterans' Home ----- | 93 | 72 | 20 | 14 | 400 |
| YOUTH AUTHORITY | | | | | |
| Los Guilucos ----- | 30 | 73 | 20 | 10 | 60 |
| Preston ----- | 52 | 435 | 46 | 35 | 360 |
| Ventura ----- | -- | -- | 16.4 | 10 | -- |
| Whittier ----- | 72.9 | -- | 95.5 | 35 | -- |
| Total ----- | 1,778 | 5,772.7 | 1,092.3 | 1,262.8 | 4,341.2 |

| <i>State institutions</i> | <i>Dairy</i> | <i>Hog Ranch</i> | <i>Poultry Ranch</i> | <i>Misc. wasteland, etc.</i> | <i>Total</i> |
|--|--------------|------------------|----------------------|------------------------------|--------------|
| DEPARTMENT OF CORRECTIONS | | | | | |
| Chino ----- | 34 | 10 | 10 | 63.7 | 2,536 |
| Folsom ----- | -- | -- | 25 | 79.6 | 1,313.3 |
| San Quentin ----- | 60 | 6.2 | -- | 158.9 | 403.2 |
| Tehachapi ----- | 3 | 20 | 2 | 44 | 1,722 |
| DEPARTMENT OF MENTAL HYGIENE | | | | | |
| Agnews ----- | -- | 3 | -- | 16.2 | 629.2 |
| Camarillo ----- | 20 | 15 | -- | 465.7 | 1,640.7 |
| Mendocino ----- | 50 | 15 | 8 | 482 | 1,215 |
| Napa ----- | 30 | 15 | 14 | 786.4 | 2,148 |
| Norwalk ----- | 7 | 8 | 1.6 | 3.6 | 337.7 |
| Patton ----- | 20 | 4 | 4 | 54 | 579.5 |
| Pacific Colony ----- | 63 | 32 | 10 | 409 | 697.5 |
| Stockton ----- | 10 | 5 | 10 | 29.8 | 1,270.8 |
| Sonoma ----- | -- | -- | -- | 758 | 1,670 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | |
| Veterans' Home ----- | -- | 6 | 6 | 312.8 | 923.8 |
| YOUTH AUTHORITY | | | | | |
| Los Guilucos ----- | -- | 5 | 2 | 120 | 320 |
| Preston ----- | 20 | 20 | 2 | 53.8 | 1,023.8 |
| Ventura ----- | -- | -- | -- | -- | 26.4 |
| Whittier ----- | -- | -- | 1 | 21.7 | 226.1 |
| Total ----- | 317 | 184.2 | 95.6 | 3,859.2 | 18,683 |

WATER SUPPLY

| <i>State institutions</i> | <i>Source of water supply</i> | <i>Adequacy of water supply</i> |
|--|---|--|
| DEPARTMENT OF CORRECTIONS | | |
| Chino | 7 wells—pumping plants, electric power— Approximately 700 miner's inches | Good |
| Folsom | Pumped from river to reservoirs from which gravity flow is used | Sufficient |
| San Quentin | Marin Municipal Water District | Sufficient |
| Tehachapi | 3 wells—1 spring | Inadequate |
| DEPARTMENT OF MENTAL HYGIENE | | |
| Agnews | Wells | 1 needed |
| Camarillo | Wells on property | Sufficient |
| Mendocino | 5 wells—4760 G.P.M. | Good |
| Napa | 3 deep wells domestic supply—Dam (approx. 304 acre feet) | Marginal during irrigation season Good |
| Norwalk | 2 wells—general irrigation | |
| Patton | North Fork Water Co., Bear Valley Mutual Water Co., City Creek Water Co., 3 pump wells—Domestic, 1 pump (Dairy and domestic), 2 artesian wells | Adequate |
| Pacific Colony | 4 wells—Irrigation Co. of Pomona | Not sufficient for irrigation at Narcotic Hospital |
| Stockton | Woodbridge Irrigation District, wells and river pumps | Minimum adequacy |
| Sonoma | 2 reservoirs and springs—storage capacity 552.99 acre feet—180,185,000 gallons | Sufficient |
| DEPARTMENT OF VETERANS' AFFAIRS | | |
| Veterans' Home | Rector Canyon and wells on Napa State Farm | Adequate when Rector Dam is completed in 1947 |
| YOUTH AUTHORITY | | |
| Los Guilicos | Deep well—Turbine pump—two 1 million gal. reservoirs—source of water from creek | Ample for domestic purposes only |
| Preston | Sutter Creek | 40% of require- ments |
| Ventura | City of Ventura Water Company | Ample |
| Whittier | 2 wells—5 shares local water | |

AUTHORIZED FARM PERSONNEL (NUMBER)

| <i>State institutions</i> | <i>Head or farm foreman</i> | <i>Dairy-man</i> | <i>Asst. dairy-man</i> | <i>Milkers and milking machine operators</i> | <i>Hog Ranch operator</i> | <i>Asst. hog ranch operator</i> | <i>Poultry man</i> |
|-------------------------------------|-----------------------------|------------------|------------------------|--|---------------------------|---------------------------------|--------------------|
| DEPARTMENT OF CORRECTIONS | | | | | | | |
| Chino ----- | 2 | 1 | -- | -- | 1 | -- | 1 |
| Folsom ----- | 1 | 1 | -- | -- | 1 | -- | 1 |
| San Quentin ----- | — | 1 | -- | -- | -- | -- | -- |
| Tehachapi ----- | 1 | -- | -- | -- | -- | -- | -- |
| DEPARTMENT OF MENTAL HYGIENE | | | | | | | |
| Agnews ----- | 1 | -- | 1 | 7 | 1 | -- | -- |
| Camarillo ----- | 1 | 1 | 2 | 4 | 1 | 1 | 1 |
| Mendocino ----- | 1 | 1 | 2 | 6 | 1 | 1 | 1 |
| Napa ----- | 2 | 1 | 2 | 4 | 1 | 1 | 1 |
| Norwalk ----- | 1 | 1 | 2 | 6 | 1 | 1 | 1 |
| Patton ----- | 1 | 1 | 2 | 6 | 1 | 1 | 1 |
| Pacific Colony ----- | — | — | — | — | — | — | — |
| Stockton ----- | 1 | 1 | 2 | 7 | 1 | 1 | 1 |
| Sonoma ----- | 1 | 1 | 1 | 8 | 1 | 1 | 1 |

DEPARTMENT OF VETERANS' AFFAIRS

| | | | | | | | |
|----------------|----|----|----|----|---|---|----|
| Veterans' Home | -- | -- | -- | -- | 1 | 1 | -- |
|----------------|----|----|----|----|---|---|----|

YOUTH AUTHORITY

| | | | | | | | |
|--------------------|----|----|----|----|----|----|----|
| Los Guilucos ----- | 1 | -- | 1 | -- | 1 | -- | -- |
| Preston ----- | 1 | 1 | 1 | -- | 1 | -- | -- |
| Ventura ----- | — | -- | -- | -- | -- | -- | -- |
| Whittier ----- | 1 | -- | -- | -- | -- | -- | -- |
| Total ----- | 16 | 11 | 13 | 42 | 12 | 6 | 7 |

DEPARTMENT OF CORRECTIONS

| <i>State institutions</i> | <i>Vegetable gardener</i> | <i>Asst. vegetable gardener</i> | <i>Orchard man</i> | <i>Farm-hands</i> | <i>Equip. operators (truck and tractors)</i> | <i>Misc. and part-time</i> | <i>Total</i> |
|---------------------------|---------------------------|---------------------------------|--------------------|-------------------|--|----------------------------|--------------|
| Chino ----- | 1 | -- | -- | -- | 2 | 6 | 12 |
| Folsom ----- | — | -- | -- | -- | -- | -- | 4 |
| San Quentin ----- | — | -- | -- | -- | -- | -- | 1 |
| Tehachapi ----- | — | -- | -- | -- | -- | -- | 1 |

DEPARTMENT OF MENTAL HYGIENE

| | | | | | | | |
|----------------------|---|----|---|----|---|---|----|
| Agnews ----- | 1 | 2 | 1 | 3 | 2 | 3 | 14 |
| Camarillo ----- | 1 | 1 | 1 | 11 | 7 | 1 | 33 |
| Mendocino ----- | 1 | 2 | — | 10 | — | 2 | 26 |
| Napa ----- | 1 | 1 | 1 | 6 | 4 | 3 | 30 |
| Norwalk ----- | 1 | 2 | — | 6 | — | — | 20 |
| Patton ----- | 2 | -- | 1 | 16 | 1 | 2 | 35 |
| Pacific Colony ----- | 1 | -- | — | 4 | 1 | — | 6 |
| Stockton ----- | 1 | 3 | 1 | 14 | 3 | 8 | 44 |
| Sonoma ----- | 1 | 4 | 1 | 5 | 1 | 1 | 27 |

DEPARTMENT OF VETERANS' AFFAIRS

| | | | | | | | |
|----------------|---|---|----|---|---|----|----|
| Veterans' Home | 1 | 3 | -- | 1 | 6 | -- | 13 |
|----------------|---|---|----|---|---|----|----|

YOUTH AUTHORITY

| | | | | | | | |
|--------------------|----|----|----|----|----|----|-----|
| Los Guilucos ----- | — | — | 1 | -- | 1 | 3 | |
| Preston ----- | 1 | 1 | 1 | 6 | -- | 1 | 14 |
| Ventura ----- | — | -- | -- | -- | -- | -- | -- |
| Whittier ----- | 1 | -- | -- | -- | -- | -- | 2 |
| Total ----- | 14 | 19 | 7 | 83 | 27 | 28 | 285 |

INMATES ASSIGNED TO AGRICULTURAL WORK PROJECTS

| <i>State institutions</i> | <i>Dairy</i> | <i>Hog ranch</i> | <i>Poultry</i> | <i>Vegetable garden</i> | <i>Orchard</i> | <i>Farm general</i> | <i>Total</i> |
|--|--------------|------------------|----------------|-------------------------|----------------|---------------------|--------------|
| DEPARTMENT OF CORRECTIONS | | | | | | | |
| Chino ----- | 12 | 10 | -- | 20 | 12 | 10 | 64 |
| Folsom ----- | 14 | 8 | 7 | 47 | 6 | 17 | 99 |
| San Quentin ----- | 16 | 18 | 10 | -- | -- | 13 | 57 |
| Tehachapi ----- | 3 | -- | 2 | -- | -- | -- | 5* |
| DEPARTMENT OF MENTAL HYGIENE | | | | | | | |
| Agnews ----- | -- | 11 | -- | 80 | 15 | 23 | 129 |
| Camarillo ----- | 18 | 4 | 4 | 26 | 3 | 26 | 81 |
| Mendocino ----- | 32 | 9 | 11 | 27 | -- | 18 | 97 |
| Napa ----- | 34 | 14 | 23 | 27 | 32 | 28 | 158 |
| Norwalk ----- | 4 | 5 | 3 | 16 | -- | 9 | 37 |
| Patton ----- | 17 | 10 | 10 | 43 | 12 | 40 | 132 |
| Pacific Colony ----- | -- | -- | -- | -- | -- | -- | 40** |
| Stockton ----- | 62 | 11 | 13 | 40 | 12 | 60 | 198 |
| Sonoma ----- | 23 | 3 | 15 | 11 | 7 | 4 | 63 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | | | |
| Veterans' Home ----- | -- | 3 | 4 | -- | -- | -- | 7 |
| YOUTH AUTHORITY | | | | | | | |
| Los Guilucos ----- | -- | -- | -- | 12 | -- | -- | 12 |
| Preston ----- | 16 | 5 | 6 | 12 | 6 | 26 | 71 |
| Ventura ----- | -- | -- | -- | -- | -- | -- | -- |
| Whittier ----- | -- | -- | 4 | 10 | 16 | -- | 30 |
| Total ----- | 251 | 111 | 112 | 371 | 121 | 274 | 1280 |

* Number of inmates used at vegetable garden and orchard are not noted on questionnaire.

** 40 inmates used in orchard, vegetable garden and general farming operations.

INMATE LABOR SUPPLY

| <i>State institutions</i> | <i>Is supply of inmate labor sufficient?</i> | <i>Is supply of inmate labor available in seasons when required?</i> | <i>Is assignment of inmate labor satisfactory in order to meet farming necessities?</i> |
|--|--|--|---|
| DEPARTMENT OF CORRECTIONS | | | |
| Chino ----- | Usually short in busy seasons | No | No |
| Folsom ----- | Yes | Yes | Yes |
| San Quentin ----- | Yes | Yes | Yes |
| Tehachapi ----- | Yes | | |
| DEPARTMENT OF MENTAL HYGIENE | | | |
| Agnews ----- | No | No | No |
| Camarillo ----- | No | Seldom | No |
| Mendocino ----- | No | Not entirely | Situation improving |
| Napa ----- | No | Some delays | Some inconvenience |
| Norwalk ----- | No | No | Not in busy season |
| Patton ----- | No | No | Not in all cases |
| Pacific Colony ----- | Yes (except rush seasons) | Yes | Fairly satisfactory |
| Stockton ----- | No | No | No |
| Sonoma ----- | No | No | No |
| DEPARTMENT OF VETERANS' AFFAIRS | | | |
| Veterans' Home ----- | Yes | Yes | Yes |
| YOUTH AUTHORITY | | | |
| Los Guilucos ----- | No | As near as possible | No |
| Preston ----- | Yes | Yes | Yes |
| Ventura ----- | | | |
| Whittier ----- | Yes | Yes | Not entirely |

DAIRIES (JAN. 31, 1946) (NUMBER)

| <i>State institutions</i> | <i>Cows (milking)</i> | <i>Cows (dry)</i> | <i>Heifers (2 yrs.)</i> | <i>Heifers (1 yr.)</i> | <i>Calves (weaned)</i> |
|---------------------------|-----------------------|-------------------|-------------------------|------------------------|------------------------|
|---------------------------|-----------------------|-------------------|-------------------------|------------------------|------------------------|

DEPARTMENT OF CORRECTIONS

| | | | | | |
|-------------------|-----|----|----|----|----|
| Chino ----- | 87 | 37 | -- | -- | 49 |
| Folsom ----- | 77 | 14 | 23 | 45 | 10 |
| San Quentin ----- | 103 | 26 | 5 | 12 | 5 |
| Tehachapi ----- | 7 | 2 | 3 | -- | 2 |

DEPARTMENT OF MENTAL HYGIENE

| | | | | | |
|----------------------|-----|----|----|----|----|
| Agnews ----- | -- | -- | -- | -- | -- |
| Camarillo ----- | 160 | 35 | 27 | 62 | 54 |
| Mendocino ----- | 120 | 19 | 1 | 46 | 26 |
| Napa ----- | 162 | 35 | 31 | 27 | 26 |
| Norwalk ----- | 112 | 17 | 26 | 30 | -- |
| Patton ----- | 143 | 38 | -- | 40 | 35 |
| Pacific Colony ----- | -- | -- | -- | -- | -- |
| Stockton ----- | 167 | 45 | 54 | 27 | 43 |
| Sonoma ----- | 159 | 47 | 18 | 41 | 40 |

DEPARTMENT OF VETERANS' AFFAIRS

| | | | | | |
|----------------------|----|----|----|----|----|
| Veterans' Home ----- | -- | -- | -- | -- | -- |
|----------------------|----|----|----|----|----|

YOUTH AUTHORITY

| | | | | | |
|--------------------|-------|-----|-----|-----|-----|
| Los Guilicos ----- | -- | -- | -- | -- | -- |
| Preston ----- | 67 | 19 | 11 | 15 | 18 |
| Ventura ----- | -- | -- | -- | -- | -- |
| Whittier ----- | -- | -- | -- | -- | -- |
| Total ----- | 1,364 | 334 | 199 | 345 | 308 |

| <i>State institutions</i> | <i>Calves (milkfed)</i> | <i>Bulls (service)</i> | <i>Bulls (immature)</i> | <i>Total Number</i> | <i>Total Value</i> |
|---------------------------|-------------------------|------------------------|-------------------------|---------------------|--------------------|
|---------------------------|-------------------------|------------------------|-------------------------|---------------------|--------------------|

DEPARTMENT OF CORRECTIONS

| | | | | | |
|-------------------|----|---|----|-----|----------|
| Chino ----- | 16 | 2 | 1 | 192 | \$22,300 |
| Folsom ----- | 15 | 3 | -- | 187 | 20,950 |
| San Quentin ----- | 12 | 3 | -- | 166 | -- |
| Tehachapi ----- | 1 | 1 | -- | 16 | 1,022 |

DEPARTMENT OF MENTAL HYGIENE

| | | | | | |
|----------------------|----|----|----|-----|--------|
| Agnews ----- | -- | -- | -- | -- | -- |
| Camarillo ----- | 44 | 3 | 3 | 388 | 41,900 |
| Mendocino ----- | 43 | 2 | 2 | 259 | 27,675 |
| Napa ----- | 38 | 4 | 1 | 324 | 38,475 |
| Norwalk ----- | 27 | 5 | 1 | 218 | 30,825 |
| Patton ----- | 18 | 5 | 1 | 280 | 34,350 |
| Pacific Colony ----- | -- | -- | -- | -- | -- |
| Stockton ----- | 91 | 8 | -- | 435 | 45,550 |
| Sonoma ----- | 64 | 2 | 2 | 373 | 42,375 |

DEPARTMENT OF VETERANS' AFFAIRS

| | | | | | |
|----------------------|----|----|----|----|----|
| Veterans' Home ----- | -- | -- | -- | -- | -- |
|----------------------|----|----|----|----|----|

YOUTH AUTHORITY

| | | | | | |
|--------------------|-----|----|----|-------|-----------|
| Los Guilicos ----- | -- | -- | -- | -- | -- |
| Preston ----- | 32 | 4 | -- | 166 | 18,650 |
| Ventura ----- | -- | -- | -- | -- | -- |
| Whittier ----- | -- | -- | -- | -- | -- |
| Total ----- | 401 | 42 | 11 | 3,004 | \$324,072 |

DAIRIES (JAN. 31, 1946)—Continued

| <i>State institutions</i> | <i>Milk requirements per year</i> | <i>Milk production per year</i> | <i>Deficiency or excess</i> | <i>Cost of milk per gallon</i> | <i>Average No. calves raised per year</i> |
|---------------------------|-----------------------------------|---------------------------------|-----------------------------|--------------------------------|---|
|---------------------------|-----------------------------------|---------------------------------|-----------------------------|--------------------------------|---|

DEPARTMENT OF CORRECTIONS

| | | | | | |
|-------------------|---------|---------|----------|-----|----|
| Chino ----- | 48,000 | 91,396 | + 43,396 | .31 | 50 |
| Folsom ----- | 110,000 | 110,000 | — | .36 | |
| San Quentin ----- | 190,000 | 187,872 | — 2,128 | .31 | 12 |
| Tehachapi ----- | 16,560 | 12,341 | — 4,219 | .20 | 4 |

DEPARTMENT OF MENTAL HYGIENE

| | | | | | |
|----------------------|---------|---------|----------|------|-----|
| Aguews ----- | 200,750 | — | —200,750 | — | — |
| Camarillo ----- | 303,102 | 291,421 | — 11,681 | .35 | 75 |
| Mendocino ----- | 238,268 | 238,268 | — | .244 | 112 |
| Napa ----- | 260,000 | 263,774 | + 3,774 | .302 | 40 |
| Norwalk ----- | 137,000 | 140,000 | + 3,000 | .375 | 41 |
| Patton ----- | 261,192 | 230,000 | — 31,192 | .32 | 180 |
| Pacific Colony ----- | 96,000 | — | — 96,000 | — | — |
| Stockton ----- | 300,000 | 280,000 | — 20,000 | .37 | 200 |
| Sonoma ----- | 219,000 | 187,693 | — 31,307 | .511 | 50 |

DEPARTMENT OF VETERANS' AFFAIRS

| | | | | | |
|----------------------|--------|---|----------|---|---|
| Veterans' Home ----- | 73,000 | — | — 73,000 | — | — |
|----------------------|--------|---|----------|---|---|

YOUTH AUTHORITY

| | | | | | |
|--------------------|-----------|-----------|----------|-----|----|
| Los Guilucos ----- | 6,000 | — | — 6,000 | — | — |
| Preston ----- | 88,873 | 94,217 | + 5,344 | .29 | 48 |
| Ventura ----- | 7,500 | — | — 7,500 | — | — |
| Whittier ----- | 30,000 | — | — 30,000 | — | — |
| Total ----- | 2,585,245 | 2,126,982 | —458,263 | | |

| <i>State institutions</i> | <i>Kind of bulls used</i> | <i>Replace- ments (buy or raise)</i> | <i>Is herd T.B. free?</i> | <i>Is herd tested for Bangs' Disease?</i> | <i>Herd hand milked?</i> |
|---------------------------|---------------------------|--------------------------------------|---------------------------|---|--------------------------|
|---------------------------|---------------------------|--------------------------------------|---------------------------|---|--------------------------|

DEPARTMENT OF CORRECTIONS

(Calfhood vaccination)

| | | | | | |
|-------------------|---------------|---------------|-----|-----|---------|
| Chino ----- | Reg. Holstein | Raise heifers | | | |
| Folsom ----- | Purebred | Buy bulls | Yes | No | Machine |
| San Quentin ----- | Holstein | Raise heifers | | | |
| Tehachapi ----- | Purebred | Buy bulls | Yes | Yes | Machine |
| | Holstein | Raise | Yes | Yes | Machine |
| | Holstein | Raise | Yes | Yes | Hand |

DEPARTMENT OF MENTAL HYGIENE

| | | | | | |
|----------------------|---------------|------------------|-----|----------------------|---------|
| Agnews ----- | — | — | — | — | — |
| Camarillo ----- | Reg. Holstein | Mostly purchased | Yes | Last test June, 1942 | Both |
| Mendocino ----- | Purebred | Mostly raised | Yes | Yes | Hand |
| Napa ----- | Holstein | Both | Yes | Yes | Machine |
| Norwalk ----- | Holstein | Buy | Yes | Yes | Machine |
| Patton ----- | Reg. Holstein | Both | Yes | Yes | Machine |
| Pacific Colony ----- | — | — | — | — | — |
| Stockton ----- | Purebred | Raise | Yes | Yes | Machine |
| Sonoma ----- | Reg. Holstein | Raise | Yes | Yes | Machine |

DEPARTMENT OF VETERANS' AFFAIRS

| | | | | | |
|----------------------|---|---|---|---|---|
| Veterans' Home ----- | — | — | — | — | — |
|----------------------|---|---|---|---|---|

YOUTH AUTHORITY

| | | | | | |
|--------------------|----------|-------|-----|-----|------|
| Los Guilucos ----- | Purebred | — | — | — | — |
| Preston ----- | Holstein | Raise | Yes | Yes | Hand |
| Ventura ----- | — | — | — | — | — |
| Whittier ----- | — | — | — | — | — |

DAIRIES (JAN. 31, 1946)—Continued

| <i>State institutions</i> | <i>Is milk Pasteurized?</i> | <i>Is equipment satisfactory?</i> | <i>Do you have adequate feed cutters and mixers?</i> | <i>What part of dairy feed is produced on property?</i> |
|--|-----------------------------|-----------------------------------|--|---|
| DEPARTMENT OF CORRECTIONS | | | | |
| Chino ----- | Yes | Fairly so | Yes | Normal years all roughage—50% of grain |
| Folsom ----- | Yes | Yes | Yes | 10% pasture |
| San Quentin --- | Yes | No | No— On order | Pasture only |
| Tehachapi ----- | No | No | No | None |
| DEPARTMENT OF MENTAL HYGIENE | | | | |
| Agnews ----- | --- | --- | None | --- |
| Camarillo ----- | Yes | No | None | Hay only |
| Mendocino ----- | Yes | Yes | Yes | All succulents, pasture—50% of alfalfa |
| Napa ----- | Yes | Yes | Will require larger mixer | 40% |
| Norwalk ----- | Yes | No | Ensilage cutter No mixer | All ensilage—975 tons—268 tons green alfalfa |
| Patton ----- | Yes | No | Yes | 49% roughage |
| Pacific Colony --- | --- | --- | --- | --- |
| Stockton ----- | Yes | Yes | No | 15 tons |
| Sonoma ----- | Yes | Not entirely | No cutter | Some pasture |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | |
| Veterans' Home----- | ---- | ---- | ---- | ----- |
| YOUTH AUTHORITY | | | | |
| Los Guilucos ----- | ---- | ---- | ---- | Hay and ensilage |
| Preston ----- | Yes | No | No | ----- |
| Ventura ----- | ---- | ---- | ---- | ----- |
| Whittier ----- | ---- | ---- | ---- | ----- |

HOG RANCHES

| <i>State institutions</i> | <i>Inventory as of</i> | <i>Hogs (fat)</i> | <i>Hogs (feeder, heavy)</i> | <i>Hogs (feeder, light)</i> | <i>Pigs (weaned)</i> | <i>Pigs (suckling)</i> |
|---------------------------|------------------------|-------------------|-----------------------------|-----------------------------|----------------------|------------------------|
|---------------------------|------------------------|-------------------|-----------------------------|-----------------------------|----------------------|------------------------|

DEPARTMENT OF CORRECTIONS

| | | | | | | |
|-----------------|---------|----|-----|-----|-----|-----|
| Chino ----- | 2/28/46 | 13 | 79 | 80 | — | 42 |
| Folsom ----- | 3/31/46 | 52 | 57 | 103 | 106 | 138 |
| San Quentin --- | 1/31/46 | 30 | 114 | 151 | 266 | 206 |
| Tehachapi ----- | 1/31/46 | -- | 57 | -- | -- | -- |

DEPARTMENT OF MENTAL HYGIENE

| | | | | | | |
|-------------------|---------|-----|-----|-----|-----|-----|
| Agnews ----- | 1/31/46 | 25 | 102 | 134 | 78 | 39 |
| Camarillo ----- | 1/31/46 | 87 | -- | 57 | 53 | — |
| Mendocino ----- | 1/31/46 | 121 | 221 | 151 | 34 | 117 |
| Napa ----- | 1/31/46 | 100 | 109 | 403 | 181 | 218 |
| Norwalk ----- | 1/31/46 | 30 | 138 | 154 | 163 | 119 |
| Patton ----- | 1/31/46 | 121 | 178 | 189 | 55 | 152 |
| Pacific Colony -- | 1/31/46 | 42 | 147 | 85 | 77 | 123 |
| Stockton ----- | 1/31/46 | 46 | 50 | 90 | 35 | 77 |
| Sonoma ----- | 2/28/46 | — | — | — | — | — |

DEPARTMENT OF VETERANS' AFFAIRS

| | | | | | | |
|----------------|---------|----|-----|----|----|---|
| Veterans' Home | 1/31/46 | -- | 115 | 68 | 81 | 7 |
|----------------|---------|----|-----|----|----|---|

YOUTH AUTHORITY

| | | | | | | |
|-----------------|---------|-----|-------|-------|-------|-------|
| Los Guilucos -- | 2/28/46 | 10 | -- | 17 | 10 | 16 |
| Preston ----- | 1/31/46 | -- | 90 | 35 | 90 | 99 |
| Ventura ----- | ----- | -- | -- | -- | -- | -- |
| Whittier ----- | ----- | -- | -- | -- | -- | -- |
| Total ----- | ----- | 677 | 1,457 | 1,697 | 1,229 | 1,353 |

| <i>State institutions</i> | <i>Sows (brood)</i> | <i>Boars</i> | <i>Gilts</i> | <i>Total number</i> | <i>Total production</i> <i>Year ending June 30, 1945</i> | <i>Total pounds</i> | <i>Value</i> |
|---------------------------|---------------------|--------------|--------------|---------------------|---|---------------------|--------------|
|---------------------------|---------------------|--------------|--------------|---------------------|---|---------------------|--------------|

DEPARTMENT OF CORRECTIONS

| | | | | | | |
|-------------------|-----|----|----|-----|---------|------------|
| Chino ----- | 44 | 5 | -- | 263 | 33,375 | \$8,010.00 |
| Folsom ----- | 84 | 4 | 20 | 564 | 86,634 | 16,460.46 |
| San Quentin ----- | 123 | 3 | -- | 893 | 180,259 | 30,358.97 |
| Tehachapi ----- | 1 | -- | -- | 58 | 6,286 | 1,199.73 |

DEPARTMENT OF MENTAL HYGIENE

| | | | | | | |
|----------------------|-----|---|----|-------|---------|-----------|
| Agnews ----- | 33 | 4 | -- | 415 | 54,799 | 10,235.66 |
| Camarillo ----- | 8 | 1 | -- | 206 | 63,524 | 11,141.72 |
| Mendocino ----- | 60 | 4 | -- | 708 | 123,562 | 27,599.57 |
| Napa ----- | 107 | 4 | -- | 1,122 | 68,070 | 12,973.39 |
| Norwalk ----- | 62 | 3 | -- | 669 | 98,580 | 17,847.00 |
| Patton ----- | 71 | 4 | -- | 750 | 165,429 | 28,990.83 |
| Pacific Colony ----- | — | — | — | — | — | — |
| Stockton ----- | 109 | 5 | -- | 588 | 195,249 | 34,473.83 |
| Sonoma ----- | 28 | 2 | -- | 328 | 95,140 | 16,215.09 |

DEPARTMENT OF VETERANS' AFFAIRS

| | | | | | | |
|----------------------|----|---|----|-----|--------|-----------|
| Veterans' Home ----- | 22 | 3 | -- | 296 | 94,093 | 16,426.68 |
|----------------------|----|---|----|-----|--------|-----------|

YOUTH AUTHORITY

| | | | | | (6-30-45 to 2-28-46) | |
|--------------------|-----|----|----|-------|----------------------------|--------------|
| Los Guilucos ----- | 4 | 1 | -- | 58 | 4,055 | — |
| Preston ----- | 42 | 2 | -- | 358 | 40,913 | 6,772.34 |
| Ventura ----- | — | — | — | — | — | — |
| Whittier ----- | — | — | — | — | — | — |
| Total ----- | 798 | 45 | 20 | 7,276 | 1,309,968 | \$238,705.27 |

HOG RANCHES—Continued

| <i>State institutions</i> | <i>Pork requirements per year (lbs.)</i> | <i>Pork production per year (lbs.)</i> | <i>Deficiency production or excess</i> | <i>Cost of production per lb.</i> | <i>Feeders purchased per year</i> | <i>Does institution produce ham and bacon?</i> |
|--|--|--|--|-----------------------------------|-----------------------------------|--|
| DEPARTMENT OF CORRECTIONS | | | | | | |
| Chino ----- | 32,000 | 33,375 | +1,375 | .12 | 0 | Yes |
| Folsom ----- | 110,000 | 110,000 | — | .175 | 0 | No |
| San Quentin - | 190,000 | 189,300 | —700 | .20 | 0 | No |
| Tehachapi ----- | 6,286 | 6,286 | — | .15 | 0 | No |
| DEPARTMENT OF MENTAL HYGIENE | | | | | | |
| Agnéw's ----- | 110,000 | 54,799 | —55,201 | .110 | 0 | No |
| Camarillo ----- | 107,300 | 16,000 | —91,300 | .173 | 240 | No |
| Mendocino ----- | 86,919 | 123,562 | +36,643 | .142 | 0 | Yes |
| Napa ----- | 154,400 | 160,000 | +5,600 | .177 | 0 | Yes |
| Norwalk ----- | 72,900 | 50,000 | —22,900 | .165 | 0 | No |
| Patton ----- | 120,000 | 160,000 | +40,000 | .12 | 0 | Yes |
| Pacific Colony- | 48,000 | — | —48,000 | — | — | — |
| Stockton ----- | 200,000 | 197,000 | —3,000 | .245 | 0 | Yes |
| Sonoma ----- | 83,200 | 95,140 | +11,940 | .149 | 0 | Yes |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | | |
| Veterans' Home | 94,093 | 94,093 | — | .173 | 0 | Yes |
| YOUTH AUTHORITY | | | | | | |
| Los Guilucos-- | 4,000 | 5,000 | +1,000 | — | 0 | No |
| Preston ----- | 44,000 | 40,913 | —3,087 | .22 | 0 | Yes |
| *Ventura ----- | — | — | — | — | — | — |
| Whittier ----- | 7,200 | — | —7,200 | — | — | — |
| Total----- | 1,470,298 | 1,335,468 | —134,830 | — | — | — |

POULTRY RANCHES

| <i>State institutions</i> | <i>Inventory as of</i> | <i>Hens (leghorn)</i> | <i>Hens (colored)</i> | <i>Other stock all ages</i> | <i>Total poultry</i> | <i>Are sexed chicks bought?</i> | <i>No. chicks purchased per year</i> | <i>Are eggs stored during winter?</i> |
|--|------------------------|-----------------------|-----------------------|-----------------------------|----------------------|---------------------------------|--------------------------------------|---------------------------------------|
| DEPARTMENT OF CORRECTIONS | | | | | | | | |
| Chino --- | 2/28/46 | 1,495 | — | 299 | 1,794 | No | 3,300 | No |
| Folsom -- | 3/ 1/46 | 1,474 | — | — | 1,474 | Yes | 2,500 | No |
| San Quentin 1/31/46 | 2,891 | 100 | — | 2,203 | 5,194 | No | 4,800 | No |
| Tehachapi-- | 1/31/46 | 26 | 152 | 435 | 613 | Yes | 630 | No |
| DEPARTMENT OF MENTAL HYGIENE | | | | | | | | |
| Agnews ----- | — | — | — | — | — | — | — | — |
| Camarillo - | — | — | — | — | — | — | — | — |
| Mendocino 1/31/46 | 5,490 | 367 | — | 255 | 6,112 | Yes | 7,000 | Yes |
| Napa ----- | 1/31/46 | 5,661 | 500 | 219 | 6,380 | No | 12,000 | Yes |
| Norwalk -- | 1/31/46 | 1,640 | — | 422 | 2,068 | No | 4,000 | No |
| Patton --- | 1/31/46 | 4,411 | — | 825 | 5,236 | No | 6,000 | Yes |
| Pacific Colony-- | — | — | — | — | — | — | — | — |
| Stockton -- | 1/31/46 | 3,855 | — | — | 3,855 | Yes | 2,500 | No |
| Sonoma --- | 2/28/46 | 4,190 | 4 | 3,974 | 8,168 | Yes | 16,500 | Yes |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | | | | |
| Veterans' Home -- | 1/31/46 | 3,557 | 52 | — | 3,609 | No | 3,600 | No |
| YOUTH AUTHORITY | | | | | | | | |
| Los Guilucos----- | — | — | — | — | — | — | — | — |
| Preston --- | 1/31/46 | 1,067 | — | 1,462 | 2,529 | No | 2,600 | No |
| Ventura ----- | — | — | — | — | — | — | — | — |
| Whittier -- | 1/31/46 | 2,187 | — | 162 | 2,349 | No | 4,000 | Yes |
| Total----- | — | 37,950 | 1,175 | 10,256 | 49,381 | — | 69,430 | — |

* No report submitted.

EGG REQUIREMENTS, PRODUCTION, AND COST OF PRODUCTION
(Fiscal Year to June 30, 1945)

| <i>State institutions</i> | <i>Egg requirements per year (dozen)</i> | <i>Egg-production per year (dozen)</i> | <i>Deficiency or excess (dozen)</i> | <i>Production cost fiscal year ending 6/30/45 (dozen)</i> |
|--|--|--|-------------------------------------|---|
| DEPARTMENT OF CORRECTIONS | | | | |
| Chino ----- | 26,520 | 7,402 | —19,118 | .46 |
| Folsom ----- | 52,000 | 13,861 | —38,139 | .39 |
| San Quentin ----- | 80,000 | 17,952 | —62,048 | .39 |
| Tehachapi ----- | 5,840 | 2,480 | —3,360 | .44 |
| DEPARTMENT OF MENTAL HYGIENE | | | | |
| Agnews ----- | 72,000 | ---- | —72,000 | -- |
| Camarillo ----- | 79,000 | ---- | —79,000 | -- |
| Mendocino ----- | 73,725 | 73,725 | — | .245 |
| Napa ----- | 89,836 | 84,012 | —5,824 | .293 |
| Norwalk ----- | 49,000 | 22,651 | —26,349 | .37 |
| Patton ----- | 91,000 | 63,970 | —27,030 | .24 |
| Pacific Colony ----- | 63,000 | ---- | —63,000 | |
| Stockton ----- | 90,000 | 48,270 | —41,730 | .249 |
| Sonoma ----- | 76,000 | 53,543 | —22,457 | .311 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | |
| Veterans' Home ----- | 52,770 | 40,320 | —12,450 | .322 |
| YOUTH AUTHORITY | | | | |
| Los Guilucos ----- | 3,684 | ---- | —3,684 | |
| Preston ----- | 21,400 | 15,055 | —6,345 | .77 |
| Ventura ----- | 5,000 | ---- | —5,000 | |
| Whittier ----- | 12,775 | 10,306 | —2,469 | .549 |
| Total ----- | 943,550 | 453,547 | —490,003 | |

STABLES

| <i>State institutions</i> | <i>Inventory as of</i> | <i>Horses (No.)</i> | <i>Colts (No.)</i> | <i>Mules (No.)</i> | <i>Usage</i> |
|--|------------------------|---------------------|--------------------|--------------------|---|
| DEPARTMENT OF CORRECTIONS | | | | | |
| Chino ----- | 1/31/46 | 43 | 10 | -- | General farming, grounds, gardens, cattle and farm transportation |
| Folsom ----- | 3/ 1/46 | 10 | 1 | 7 | General farm and vegetable garden work |
| San Quentin -- | | | | | |
| Tehachapi --- | 1/31/46 | 2 | -- | -- | General farm and vegetable garden work |
| DEPARTMENT OF MENTAL HYGIENE | | | | | |
| Agnews ----- | 1/31/46 | 15 | -- | 2 | General farm, vegetable planting and cultivation |
| Camarillo ---- | 1/31/46 | 12 | 2 | -- | General farm, vegetable planting and cultivation |
| Mendocino ---- | 1/31/46 | 15 | -- | 1 | General farm and vegetable garden work |
| Napa ----- | 1/31/46 | 17 | -- | -- | General farm, vegetable and dairy work |
| Norwalk ----- | 1/31/46 | 14 | -- | 5 | General farm work in field and garden |
| Patton ----- | 1/31/46 | 13 | 1 | -- | General farm and vegetable garden work |
| Pacific Colony | 1/31/46 | 11 | 1 | -- | General farm and vegetable garden work |
| Stockton ----- | 1/31/46 | 25 | -- | -- | General farm and vegetable garden work |
| Sonoma ----- | 2/28/46 | 12 | -- | -- | General farm and vegetable garden work |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | |
| Veterans' Home | 1/31/46 | 5 | -- | -- | General farm work and guard duty |
| YOUTH AUTHORITY | | | | | |
| Los Guilucos -- | | | | | |
| Preston ----- | 1/31/46 | 34 | 7 | -- | Agricultural and custodial use |
| Ventura ----- | | | | | |
| Whittier ----- | 1/31/46 | 5 | -- | -- | General farm work |
| Total ----- | | 233 | 22 | 18 | |

BEEF CATTLE AND SHEEP

| State institutions | Cows | Heifers | Bulls | | | Total | Sheep |
|--|------|------------------|--------|----------------|------------|-------|-------|
| | | 1 and 2 years | Calves | (serv- ice) | 2 years | | |
| DEPARTMENT OF CORRECTIONS | | | | | | | |
| Chino | 487 | 278 | 226 | 14 | 16 | 284 | 1,205 |
| Folsom | -- | -- | -- | -- | -- | -- | -- |
| San Quentin | -- | -- | -- | -- | -- | -- | -- |
| Tehachapi | -- | -- | -- | -- | -- | -- | -- |
| DEPARTMENT OF MENTAL HYGIENE | | | | | | | |
| Agnews | -- | -- | -- | -- | -- | -- | -- |
| Camarillo | -- | -- | -- | -- | -- | -- | -- |
| Mendocino | -- | -- | -- | -- | -- | -- | 150 |
| Napa | -- | -- | -- | -- | -- | -- | -- |
| Norwalk | -- | -- | -- | -- | -- | -- | 2 |
| Patton | -- | -- | -- | -- | -- | -- | -- |
| Pacific Colony | -- | -- | -- | -- | -- | -- | -- |
| Stockton | -- | -- | -- | -- | -- | -- | -- |
| Sonoma | -- | -- | -- | -- | -- | -- | -- |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | | | |
| Veterans' Home | -- | -- | -- | -- | -- | -- | -- |
| YOUTH AUTHORITY | | | | | | | |
| Los Guilucos | -- | -- | -- | -- | -- | -- | -- |
| Preston | -- | -- | -- | -- | -- | -- | -- |
| Ventura | -- | -- | -- | -- | -- | -- | -- |
| Whittier | -- | -- | -- | -- | -- | -- | -- |
| Total | 487 | 278 | 226 | 14 | 16 | 284 | 1,205 |
| | | | | | | | 653 |

HAY, GRAIN AND CONCENTRATES PURCHASED

Fiscal Year ending June 30, 1945

(Tons)

| State institutions | Alfalfa hay | Alfalfa meal | Barley, whole, | Other grains | Concen- trates or mashes | Total |
|--|----------------|-----------------|-------------------|-----------------|--------------------------------|--------|
| | | | rolled, ground | | | |
| DEPARTMENT OF CORRECTIONS | | | | | | |
| Chino | -- | -- | -- | -- | 160 | 160 |
| Folsom | 700 | -- | 50* | -- | 380 | 1,130 |
| San Quentin | 800 | -- | 30 | -- | 1,025 | 1,855 |
| Tehachapi | 105 | -- | 17 | -- | 30* | 152 |
| DEPARTMENT OF MENTAL HYGIENE | | | | | | |
| Agnews | 2 | 1 | 59 | 1 | -- | 63 |
| Camarillo | 309 | -- | 51 | 15 | 298 | 673 |
| Mendocino | 400 | -- | -- | -- | 280 | 680 |
| Napa | 1,222 | 26 | 133 | 184 | -- | 1,565 |
| Norwalk | 493 | 2 | 343 | 45 | -- | 883 |
| Patton | 900 | -- | 240 | -- | -- | 1,140 |
| Pacific Colony | -- | -- | -- | -- | -- | -- |
| Stockton | 1,146 | 66 | 171 | 162 | -- | 1,545 |
| Sonoma | 1,418 | -- | -- | -- | -- | 1,418 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | | |
| Veterans' Home | -- | -- | 205 | -- | 232 | 437 |
| YOUTH AUTHORITY | | | | | | |
| Los Guilucos | -- | -- | -- | -- | -- | -- |
| Preston | -- | -- | 159 | -- | 120 | 279 |
| Ventura | -- | -- | -- | 50* | 50* | 100 |
| Whittier | -- | -- | -- | -- | -- | -- |
| Total | 7,495 | 95 | 1,456 | 457 | 2,575 | 12,080 |

*Estimates based on total stock, questionnaires incomplete.

PRODUCTION OF PRINCIPAL FRUIT CROPS

(Fiscal Year Ending June 30, 1945)

(Tons)

| <i>State institutions</i> | <i>Apples</i> | <i>Apricots</i> | <i>Pears</i> | <i>Peaches</i> |
|--|---------------|-----------------|--------------|----------------|
| DEPARTMENT OF CORRECTIONS | | | | |
| Chino ----- | -- | -- | -- | -- |
| Folsom ----- | -- | 7.5 | -- | 40. |
| San Quentin ----- | -- | -- | 10.2 | -- |
| Tehachapi ----- | 1.3 | -- | -- | -- |
| DEPARTMENT OF MENTAL HYGIENE | | | | |
| Agnews ----- | 85. | -- | 95.5 | 38.4 |
| Camarillo ----- | -- | 2.5 | -- | -- |
| Mendocino ----- | 1.1 | -- | 2. | 12.2 |
| Napa ----- | 43.3 | 8.9 | 37.7 | 13.1 |
| Norwalk ----- | -- | -- | -- | .5 |
| Patton ----- | -- | 31.7 | -- | 20. |
| Pacific Colony ----- | -- | .7 | -- | 3.5 |
| Stockton ----- | -- | 41.5 | -- | 1.7 |
| Sonoma ----- | 86.2 | 34.7 | 50.1 | 176. |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | |
| Veterans' Home ----- | -- | -- | -- | -- |
| YOUTH AUTHORITY | | | | |
| Los Guilucos ----- | -- | -- | -- | -- |
| Preston ----- | 7.5 | 3. | 7.8 | 1.4 |
| Ventura ----- | -- | -- | -- | -- |
| Whittier ----- | -- | -- | -- | -- |
| Total ----- | 224.4 | 130.5 | 203.3 | 306.8 |

| <i>State institutions</i> | <i>Grapes</i> | <i>Plums or prunes* and lemons)</i> | <i>Citrus (oranges)</i> | <i>Walnuts and almonds</i> | <i>Total (all fruit and nuts)</i> |
|--|---------------|-------------------------------------|-------------------------|----------------------------|-----------------------------------|
| DEPARTMENT OF CORRECTIONS | | | | | |
| Chino ----- | -- | 3.1 | -- | -- | 3.1 |
| Folsom ----- | 3 | 3.7 | -- | .5 | 52. |
| San Quentin ----- | -- | -- | -- | -- | -- |
| Tehachapi ----- | -- | 2 | -- | -- | 11.7 |
| DEPARTMENT OF MENTAL HYGIENE | | | | | |
| Agnews ----- | 6. | 34.3 | -- | .3 | 259.5 |
| Camarillo ----- | -- | -- | 11.2 | 41. | 54.7 |
| Mendocino ----- | 2.3 | 33.8 | -- | -- | 51.4 |
| Napa ----- | 8.9 | 76.7 | -- | -- | 188.6 |
| Norwalk ----- | -- | -- | -- | -- | .5 |
| Patton ----- | 4.9 | 14. | 67.2 | -- | 137.8 |
| Pacific Colony ----- | 3.2 | 4.4 | 65.6 | -- | 80.4 |
| Stockton ----- | 51.6 | 16.1 | -- | .3 | 111.2 |
| Sonoma ----- | 13.2 | 171. | -- | -- | 531.2 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | |
| Veterans' Home ----- | 2.6 | 3.6 | -- | .1 | 6.3 |
| YOUTH AUTHORITY | | | | | |
| Los Guilucos ----- | -- | -- | -- | -- | -- |
| Preston ----- | 5.8 | 6.3 | -- | 1.6 | 33.4 |
| Ventura ----- | -- | -- | -- | -- | -- |
| Whittier ----- | -- | -- | 895.4** | .3. | 898.4 |
| Total ----- | 98.8 | 367.2 | 1039.4 | 49.8 | 2420.2 |

* Not comparable--some green basis, others dried basis.

** Primary citrus acreage to be sold.

POTATO, ONION AND MISCELLANEOUS VEGETABLE PRODUCTION

(Fiscal Year Ending June 30, 1945)

| State institutions | (Tons) | | Dry Potatoes | Leafy onions | Root vegetables | Total |
|--|-------------------------|-------|-----------------|-----------------|--------------------|---------|
| | | | | | | |
| DEPARTMENT OF CORRECTIONS | | | | | | |
| Chino ----- | 3. | 8. | 35.8 | 20.5 | 67.3 | |
| Folsom ----- | --- | --- | 63. | 22. | 85. | |
| San Quentin ----- | 17.5 | .2 | ---- | 5 | 18.2 | |
| DEPARTMENT OF MENTAL HYGIENE | | | | | | |
| Agnews ----- | 13.4 | 58.3 | 631.5 | 421.2 | 1,124.4 | |
| Camarillo ----- | --- | --- | 1,207.9* | --- | 1,207.9 | |
| Mendocino ----- | --- | 36.8 | 530.5 | 169.8 | 737.1 | |
| Napa ----- | --- | 18. | 549.8 | 332.2 | 900. | |
| Norwalk ----- | 61. | 40. | 263. | 108. | 472. | |
| Patton ----- | 40. | 82. | 507.2 | 196.8 | 826. | |
| Pacific Colony ----- | 19.5 | 30.3 | 196.8 | 134.7 | 381.3 | |
| Stockton ----- | --- | 249.5 | 897. | 301.7 | 1,448.2 | |
| Sonoma ----- | --- | .5 | 162. | 91.1 | 253.6 | |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | | |
| Veterans' Home ----- | --- | --- | 37.1 | 27.5 | 64.6 | |
| YOUTH AUTHORITY | | | | | | |
| Los Guilucos ----- | } -- Incomplete reports | 154.4 | 523.6 | 5,081.6 | 1,826. | 7,585.6 |
| Preston ----- | | --- | --- | --- | --- | --- |
| Ventura ----- | | --- | --- | --- | --- | --- |
| Whittier ----- | | --- | --- | --- | --- | --- |

* No distinction made between leafy and root vegetables.

MILK, PORK (DRESSED) AND EGG PRODUCTION

(Fiscal Year Ending June 30, 1945)

| State Institutions | Milk production Gallons | Value | Pork production Gallons | Value | Egg production Dozen | Value |
|--|----------------------------|-----------|----------------------------|-----------|-------------------------|-----------|
| DEPARTMENT OF CORRECTIONS | | | | | | |
| Chino ----- | 91,396 | \$39,390 | 33,375 | \$8,010 | 7,402 | \$3,330 |
| Folsom ----- | 103,931 | 44,690 | 86,634 | 16,460 | 13,861 | 5,521 |
| San Quentin ----- | 187,872 | 77,278 | 180,259 | 30,359 | 17,952 | 6,542 |
| Tehachapi ----- | 12,340 | 5,076 | 6,287 | 1,199 | 2,480 | 956 |
| DEPARTMENT OF MENTAL HYGIENE | | | | | | |
| Agnews ----- | 291,421 | 110,753 | 54,799 | 10,236 | ----- | ----- |
| Camarillo ----- | 238,268 | 100,558 | 63,524 | 11,142 | ----- | ----- |
| Mendocino ----- | 263,749 | 108,568 | 123,562 | 27,599 | 73,725 | 34,015 |
| Napa ----- | 138,074 | 59,730 | 68,070 | 12,973 | 84,012 | 32,002 |
| Norwalk ----- | 231,180 | 94,629 | 98,580 | 17,847 | 22,651 | 9,835 |
| Patton ----- | 280,788 | 116,681 | 165,429 | 28,991 | 63,970 | 24,727 |
| Pacific Colony ----- | 187,693 | 75,869 | 195,249 | 34,474 | 48,270 | 21,705 |
| Stockton ----- | ----- | ----- | 95,140 | 16,215 | 53,543 | 18,955 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | | | |
| Veterans' Home ----- | ----- | ----- | 94,093 | 16,426 | 40,320 | 15,421 |
| YOUTH AUTHORITY | | | | | | |
| Los Guilucos ----- | 94,217 | 38,897 | 40,913 | 6,772 | 15,055 | 6,097 |
| Preston ----- | ----- | ----- | ----- | ----- | 10,306 | 4,037 |
| Ventura ----- | ----- | ----- | ----- | ----- | ----- | ----- |
| Whittier ----- | ----- | ----- | ----- | ----- | ----- | ----- |
| Total ----- | 2,120,929 | \$872,119 | 1,305,914 | \$238,703 | 453,547 | \$183,143 |

VALUE OF PRINCIPAL PRODUCTS PRODUCED FOR LOCAL USE
(Fiscal Year Ending June 30, 1945)

| <i>State institutions</i> | <i>Milk</i> | <i>Dressed pork</i> | <i>Eggs</i> | <i>Chickens and turkeys (meat)</i> |
|--|-------------|--|-------------|------------------------------------|
| DEPARTMENT OF CORRECTIONS | | | | |
| Chino ----- | \$39,390 | \$8,010 | \$3,330 | \$1,775 |
| Folsom ----- | 44,690 | 16,460 | 5,521 | 2,774 |
| San Quentin ----- | 77,278 | 30,359 | 6,542 | 4,306 |
| Tehachapi ----- | 5,076 | 1,199 | 956 | 349 |
| DEPARTMENT OF MENTAL HYGIENE | | | | |
| Agnews ----- | | 10,236 | --- | --- |
| Camarillo ----- | 110,753 | 11,142 | | |
| Mendocino ----- | 100,558 | 27,599 | 34,015 | 4,720 |
| Napa ----- | 108,568 | 12,973 | 32,002 | 8,607 |
| Norwalk ----- | 59,730 | 17,847 | 9,835 | 1,205 |
| Patton ----- | 94,629 | 28,991 | 24,727 | 2,796 |
| Pacific Colony ----- | | | | |
| Stockton ----- | 116,681 | 34,474 | 21,705 | 6,791 |
| Sonoma ----- | 75,869 | 16,215 | 18,955 | 7,452 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | |
| Veterans' Home ----- | --- | 16,426 | 15,421 | 1,642 |
| YOUTH AUTHORITY | | | | |
| Los Guilucos ----- | | Records incomplete for Fiscal Year 1944-45 | | |
| Preston ----- | 38,897 | 6,772 | 6,097 | 1,050 |
| Ventura * ----- | --- | --- | | |
| Whittier ----- | --- | --- | 4,037 | 280 |
| Total ----- | \$872,119 | \$238,703 | \$103,143 | \$43,747 |

* Incomplete records.

| <i>State institutions</i> | <i>Fruit and nut crops</i> | <i>Vegetables*</i> | <i>Meat (from dairy)</i> | <i>Total</i> |
|--|----------------------------|--|--------------------------|--------------|
| DEPARTMENT OF CORRECTIONS | | | | |
| Chino ----- | | \$15,587 | ** | \$68,092 |
| Folsom ----- | \$3,398 | 5,206 | \$1,914 | 79,963 |
| San Quentin ----- | --- | --- | 2,857 | 121,342 |
| Tehachapi ----- | 1,182 | 154 | 110 | 9,035 |
| DEPARTMENT OF MENTAL HYGIENE | | | | |
| Agnews ----- | 23,825 | 86,397 | 11,326 | 131,784 |
| Camarillo ----- | 22,277 | 118,404 | 11,910 | 274,486 |
| Mendocino ----- | 4,038 | 46,321 | 3,006 | 220,257 |
| Napa ----- | 24,595 | 59,201 | 6,265 | 252,211 |
| Norwalk ----- | 1,841 | 40,105 | 2,854 | 133,417 |
| Patton ----- | 12,317 | 58,478 | 11,272 | 233,210 |
| Pacific Colony ----- | 8,543 | 24,052 | | 32,595 |
| Stockton ----- | 13,381 | 98,200 | 9,607 | 300,839 |
| Sonoma ----- | 38,303 | 17,383 | 10,518 | 184,695 |
| DEPARTMENT OF VETERANS' AFFAIRS | | | | |
| Veterans' Home ----- | 1,086 | 4,319 | --- | 38,894 |
| YOUTH AUTHORITY | | | | |
| Los Guilucos ----- | | Records incomplete for Fiscal Year 1944-45 | | |
| Preston ----- | 6,256 | 690** | 1,626 | 61,388 |
| Ventura ** ----- | --- | --- | --- | |
| Whittier ----- | 49,065 | --- | --- | 53,382 |
| Total ----- | \$210,107 | \$574,497 | \$73,274 | \$2,195,590 |

* Includes potatoes, dried onions, and dried beans.

** Incomplete records.

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 6, 1946

| | | | | |
|--|-------------------------------------|-----------------|---------------------------|------------------|
| 1. Name of Institution: | Preston School of Industry | | | |
| a. Superintendent: | Robert V. Chandler | | | |
| b. Business Manager: | John D. Robertson | | | |
| 2. Post Office and Location: | Waterman, Amador County, California | | | |
| 3. Resident Patient Population (as of January 1, 1946): | | | | |
| Male 690 | Female 0 | Total 690 | Budgeted 97th Fiscal Year | |
| 592 | 0 | 592 | Actual January 31, 1946 | |
| | | <i>1/2 Time</i> | <i>Inter.</i> | <i>Full time</i> |
| 4. Total number authorized positions (97th F.Y.) | 9 | 4 | 212 | |
| 5. Acreage: | | | | |
| Buildings, lawns, shrubs, etc. | 52.0 acres | | | |
| Farm (field crops) | 435.0 acres | | | |
| Orchard | 46.0 acres | | | |
| Vegetable Garden | 35.0 acres | | | |
| Pasturage | 360.0 acres | | | |
| Dairy | 20.0 acres | | | |
| Hog Ranch | 20.0 acres | | | |
| Poultry Ranch | 2.0 acres | | | |
| Stable | 0.17 acre | | | |
| Cemeteries | 0.5 acre | | | |
| Watersheds | 53.17 acres | | | |
| Total acreage | | | 1,023.84 | |
| 6. Water: | | | | |
| Source of water supply: | Sutter Creek | | | |
| Adequacy of water supply: | 40% of requirements | | | |
| 7. Do you have a master plan for the Institution? | Yes | | | |
| 8. Does this plan include a lay-out for agricultural operations? | Yes | | | |
| 9. Schedule of authorized Farm Personnel: | | | | |
| Head Farmer or Farm Foreman | 1 | | | |
| Dairyman | 1 | | | |
| Assistant Dairyman | 1 | | | |
| Milkers and Milking Machine Operators | 0 | | | |
| Hog Ranch Operator | 1 | | | |
| Assistant Hog Ranch Operator (farmhand) | 0 | | | |
| Vegetable Gardener | 1 | | | |
| Assistant Vegetable Gardener | 1 | | | |
| Orchardman | 1 | | | |
| Farmhands | 6 | | | |
| Equipment Operators (truck and tractor) | 0 | | | |
| Canningman | 0 | | | |
| Assistant Canningman | 0 | | | |
| Blacksmith | 1 | | | |
| Total | | | 14 | |
| 10. Number of inmates assigned to work (therapy) projects: | | | | |
| | <i>Col. 1</i> | <i>Col. 2</i> | | |
| Dairy | 16 | None | | |
| Hog Ranch | 5 | None | | |
| Poultry Ranch | 6 | None | | |
| Vegetable Garden | 12 | 6 | | |
| Orchard | 6 | None | | |
| Farm General | 26 | None | | |
| Cannery | 0 | None | | |
| Grounds | 29 | None | | |
| Janitorial and Housekeeping (other than wards) | 20 | None | | |
| Storeroom | 2 | None | | |
| Kitchen | 37 | None | | |
| Butchershop | 7 | None | | |
| Maintenance Crews | 43 | None | | |
| Office | 18 | None | | |
| Total | 227 | 6 | | |

Enter in Column 1 now assigned.

Enter in Column 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? Yes
12. Is it available in the seasons when it was required? Yes
13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? Yes
14. Does the Institution operate a dairy? Yes
Inventory as of: January 31, 1946

| | Number | Value |
|--------------------------|--------|----------|
| Cows, milking----- | 67 | \$10,050 |
| Cows, dry----- | 19 | 2,850 |
| Heifers, 2-year----- | 11 | 1,100 |
| Heifers, 1-year----- | 15 | 1,125 |
| Calves, weaned----- | 18 | 900 |
| Calves, milkfed----- | 32 | 800 |
| Bulls, service----- | 4 | 1,000 |
| Bulls, immature----- | 0 | 0 |
| Steers, weaned----- | 0 | 0 |
| Steers, 1 and 2 yr.----- | 5 | 750 |
| | 1 | 75 |
| Total ----- | 172 | \$18,650 |

15. Milk Production for year ending June 30, 1945:
Total gallons produced: 94,217.3 Value \$38,897.23
Quantity and value of minor products:
Beef (cow)-----7,156 lbs. \$1,366.26
Veal -----1,731 lbs. 259.65
Hides (cow)-----1,113 lbs. 131.95
Total value of production-----\$40,655.09
16. What is the milk requirement per year? 59,524. Gal. Human Consumption
17. What is the milk production per year? 94,217.3 Gal.
18. Is there any surplus milk or milk products available for feeding? No
19. What is average milk production per cow? 1,338. Gal. per year.
20. Cost of milk per gallon? .2902
21. How many paid employees at dairy? 2
22. How many inmates work at dairy? 16
23. Average number of calves raised per year? 48
24. Kind of bulls used? Holstein—Pure Bred
25. Do you buy or raise replacements? Raise
26. What is policy of culling milk cows? Continuous on basis of production.
27. What disposal is made of rejects? Sold or slaughtered.
28. Is a T.B. free herd maintained? Yes
29. Is herd tested for Bangs Disease? Yes
30. Is hand milking used or are milking machines used? Hand milking.
31. Is milk pasteurized? Yes
32. Is equipment for pasteurization and cooling satisfactory? No
33. If not, what is required? New Pasteurizer
34. Do you have adequate feed cutters and feed mixers? No
35. What part of the dairy feed is produced on the property? Hay and Ensilage
36. What is the nature and arrangement of permanent pasture, if any? Ladino and native grasses.
37. How much feed is purchased per year and the kind? 224,394 lbs. Grain; 94,356 lbs. Mash.

Dairy

38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Postwar Construction Program.)

The present facilities include a milk barn, milk processing building, calf and maternity barn, two silos and two feeding barns. The feeding barns are situated approximately one-half mile from the balance of the plant. The present structures are a part of an incomplete dairy building plan begun some 10 years ago. The calf and maternity barn is being used partly as a bull barn. The newer buildings are in good condition. The equipment of the milk barn is obsolete, in poor condition generally and does not meet State requirements for this type of building and this type of equipment.

It is imperative that new feed barns be allocated to complete the original dairy project and the sum of \$24,000 has been set up in the Postwar Construction Program for this purpose. The milk processing equipment including pasteurizer, boiler and refrigeration machinery must be replaced.

Present inventory value, \$60,521.32.

Hog Ranch

39. Does the Institution operate a Hog Ranch? Yes
 Inventory as of January 31, 1946.

| | Number | Value |
|----------------------------------|---------|-------------|
| Hogs, feeder, heavy—100 lbs..... | 90 | \$900 |
| Hogs, feeder, light—100 lbs..... | 35 | 245 |
| Pigs, weaned | 90 | 450 |
| Pigs, suckling | 99 | 297 |
| Sows, brood | 42 | 1,470 |
| Boars | 2 | 200 |
| Total..... | 358 | \$3,562 |

40. Pork production for year ending June 30, 1945:
 Total pounds produced—40,913; Value, \$6,772.34.

Other production:

- A.
- B. 0
- C.

41. What is pork requirement per year? 44,000
 42. What is pork production per year? 40,913
 43. Deficiency or excess? Excess Hog Production Could not slaughter on account of Ration Program.
 44. How met? Sale of surplus hogs
 45. Cost production per pound? 0.2211
 46. How many paid employees at hog ranch? 1
 47. How many inmates work at hog ranch? 5
 48. Number required if hog ranch adequately supplies need? Same
 49. Does the Institution buy weaner or feeder pigs? No
 50. How many weaner or feeder pigs purchased per year? None
 51. Does Institution produce its own ham and bacon? Yes
 52. Source of feed:

- a. Institution garbage? Yes
- b. Pasture? Yes
- c. Other feeds produced at Institution? Milk and Vegetables
- d. Feed purchased? Grains

53. Present facilities. (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not *adequate*, please so indicate. Furnish comments.) Proposed projects either in Work Order, 1945-1947. Budget and/or Post War Construction Program.)

The present facilities consist of wooden farrowing sheds, concrete feeding pens and wooden shelter sheds.

Buildings, pens and fences have deteriorated to the point where they are no longer repairable. They are part of the original institution construction. An appropriation of \$15,000 was made available in the 1945-47 budget for the purpose of constructing new farrowing pens, fattening pens and shelter pens with necessary feed buildings and adequate fenced pasturage adjoining. It is imperative that this work be done as soon as possible.

Poultry Ranch

54. Does the Institution operate a Poultry Ranch? Yes
 Inventory as of January 31, 1946.

| | Number | Value |
|----------------------------|-----------|----------------|
| Hens, Leghorn | 1,067 | \$1,067.00 |
| Pullets, leghorn | 630 | 698.50 |
| Chicks, 2 to 5 months..... | 832 | 367.47 |
| Broilers | 0 | ----- |
| Capon | 0 | ----- |
| Turkey | 0 | ----- |
| Turkey Poult | 0 | ----- |
| Total | 2,529 | \$2,032.97 |

55. Egg production for year ending June 30, 1945:

| | Value |
|----------------------------|----------------|
| Total dozen—15,055.5 | \$6,096.97 |
| Other production: | |
| a. 3,401 lbs. Poultry..... | 1,050.90 |
| Totals, 3,401 lbs..... | \$7,147.27 |

56. What is egg requirement per year? 21,400
 57. What is egg production per year per inmate? 21.5

58. Deficiency or excess? Deficiency
 59. How met? By purchase.
 60. Cost production per dozen? .7699
 61. How many paid employees at Poultry Ranch? 1
 62. How many inmates work at Poultry Ranch? 6
 63. Number required if Poultry Ranch adequately supplies need? Same.
 64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels? Sexed.
 65. Number of chicks purchased per year? 2,600
 66. Do you preserve eggs during seasonal high production to tie over low production seasons, and what method? No.
 67. Source of feed:
 a. Purchased Feed: Grains, etc.
 b. Locally Produced Feed: Green feed and skim milk.
 68. Present facilities and equipment:

(Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)

Present poultry ranch consists of one feed storage building, one brooder house and four laying houses; four shelter and feed houses for young chicks. All buildings are of frame construction and obsolete in design.

The accommodations will house approximately 1,500 laying hens which is not adequate to supply sufficient eggs for this institution.

Present conditions are crowded and the type of building does not lend itself to proper care, feeding and sanitation. The present buildings should be remodeled inside and modernized and sufficient new buildings added to this plant to accommodate at least 1,800 laying hens. Some funds have been provided for improvements in our present budget.

69. Stable:

Inventory as of January 13, 1946:

| | |
|--------------|----|
| Horses ----- | 34 |
| Colts ----- | 7 |
| Mules ----- | 1 |

Present facilities:

| | |
|--------------------|------------|
| 1 Horse Barn ----- | \$3,848.34 |
| 1 Horse Barn ----- | 6,061.33 |
| 1 Shed ----- | 25.00 |
| 1 Wagon Shed ----- | 250.00 |

Usage: \$10,184.67

1. Agricultural use
 2. Custodial use—for guarding inmates

70. Orchard:

1. Have you an orchard? Yes

Inventory:

| Trees, number and kind: | Grapes ----- 6 acres | Berries ----- 1 acre |
|-------------------------|----------------------|----------------------|
| Apricots ----- 69 | | |
| Apples ----- 279 | | |
| Pears ----- 414 | | |
| Peaches ----- 276 | | |
| Prunes ----- 1,242 | | |
| Plums ----- 69 | | |
| Figs ----- 15 | | |
| Walnut, English 300 | | |

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|-----------------------------|-------------|------------|
| a. Apples ----- | 15,095 lbs. | \$1,160.93 |
| b. Apricots ----- | 6,165 lbs. | 369.90 |
| c. Figs ----- | 1,735 lbs. | 248.00 |
| d. Grapes and Raisins ----- | 11,678 lbs. | 809.46 |
| e. Pears ----- | 15,775 lbs. | 836.63 |
| f. Prunes ----- | 9,752 lbs. | 1,215.73 |
| g. Walnuts ----- | 3,375 lbs. | 883.90 |
| h. Peaches ----- | 2,820 lbs. | 564.00 |
| i. Plums ----- | 2,770 lbs. | 167.80 |

3. How many paid employees at Orchard? 1

4. How many inmates work at Orchard? 6

Regular: 6 Seasonal: 20

Surplus from fruit is canned at the Folsom Prison cannery for use of the Preston School of Industry.

71. Cannery :

1. Does the institution have a cannery? No.

72. Farm general (field crops) :

1. Commodities produced (year ending June 30, 1945)

| Item | Quantity | Value | Average |
|--------------------|-------------|----------|---------|
| Beans, pink ----- | 7,220 lbs. | \$444.03 | 10 |
| Beans, Pinto ----- | 3,575 lbs. | 219.86 | 10 |
| Ensilage ----- | 131 tons | 524.00 | 13 |
| Hay, alfalfa----- | 168 tons | 3,360.00 | 60 |
| Hay, grain ----- | 445½ tons | 8,910.00 | 220 |
| Pumpkins ----- | 13,400 lbs. | 26.80 | 2 |

73. Inventory agricultural equipment.

| | | Conditions | | |
|--------|---|---------------|------------------------------|------|
| | | Inv. Value | Satisfactory; Fair; Poor; | Junk |
| 3.7.1 | Farming machinery and equipment----- | \$12,864.00 | Satisfactory | |
| 3.7.4 | Milking and other dairy machinery and equipment ----- | 5,098.21 | Satisfactory | |
| 3.7.5 | Poultry raising equipment----- | 1,073.44 | Satisfactory | |
| 3.7.6 | Hog raising equipment----- | 299.83 | Satisfactory | |
| 3.7.7 | Harness, saddlery and other stable equipment ----- | 2,912.12 | Satisfactory | |
| 3.7.10 | Orchard and vineyard machinery and equipment ----- | 822.95 | | |

74. Accounting :

- What system of accounts is set up covering agricultural operations? Uniform State System—Quarterly Farm Report Form 590 and Analysis of Locally Prod. Stores, Forms 180, 180A.
- Who is responsible for keeping such records? Accounting Officer.
- Is a full inventory of equipment, livestock and products on hand maintained? Yes.
- Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? Yes.

75. Sheep ranch :

If any. None.

76. Beef cattle ranch :

If any, furnish full information. None.

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 9, 1946

- Name of Institution: Stockton State Hospital
 - Superintendent: R. B. Toller, M. D.
 - Business Manager: Lester L. Clark.
- Post Office and Location: P. O. Box 1170, Stockton.
- Resident Patient Population (as of January 31, 1946):

| | | |
|------------|--------------|-------------|
| Male 2,588 | Female 1,800 | Total 4,388 |
|------------|--------------|-------------|
- Total number authorized positions (97th F. Y.): 646.

5. Acreage:

| | | |
|--------------------------------|----------|-------|
| Buildings, lawns, shrubs, etc. | 230 | acres |
| Farm (field crops) ----- | 728 | acres |
| Orchard ----- | 100 | acres |
| Vegetable garden ----- | 60 | acres |
| Pasturage ----- | 18 | acres |
| Dairy ----- | 63 | acres |
| Hog ranch ----- | 32 | acres |
| Poultry ranch ----- | 10 | acres |
| Stable ----- | | acres |
| Cemeteries ----- | 14 | acres |
| Watersheds ----- | | acres |
| Wasteland ----- | 15.75 | acres |
| Total acreage ----- | 1,270.75 | |

6. Water:

Source of water supply: Woodbridge Irrigation District, wells and river pumps.
 Adequacy of water supply: Minimum adequacy, below on higher area west of entrance road, at new Hog Ranch and vegetable garden. Six new wells proposed. Public Works Work Order No. 1208 provides funds for three wells. 1945-47 Budget appropriation provides for three additional wells. The need for the last three wells is to be studied further before proceeding.

7. Do you have a master plan for the institution? Yes
 8. Does this plan include a layout for agricultural operations? Yes
 9. Schedule of authorized farm personnel:

| | |
|---|----|
| Head farmer or farm foreman | 1 |
| Dairyman | 1 |
| Assistant dairyman | 2 |
| Milkers and milking machine operators | 7 |
| Hog ranch operator | 1 |
| Assistant hog ranch operator (farmhand) | 1 |
| Vegetable gardener | 1 |
| Assistant vegetable gardener and farmhand | 3 |
| Orchardman | 1 |
| Farmhands: Field crops—13, dairy—1 | 14 |
| Equipment operators (truck and tractor) | 3 |
| Canningman | 1 |
| Assistant canningman | 2 |
| Blacksmith | 1 |
| Part time farmhands, 7 months | 4 |
| Poultryman | 1 |
| Total | 41 |

10. Number of inmates assigned to work (therapy) projects:

| | Col. 1 | Col. 2 |
|---|--------|--------|
| Dairy | 62 | 8 |
| Hog ranch | 11 | 4 |
| Poultry ranch | 13 | 7 |
| Vegetable garden | 40 | 20 |
| Orchard | 12 | 8 |
| Farm general | 60 | 15 |
| Cannery | 40 | 25 |
| Grounds | 20 | 30 |
| Janitorial and housekeeping (other than wards) and laundry | 159 | 14 |
| Storeroom | 3 | 2 |
| Kitchen | 131 | 10 |
| Butchershop | 3 | 0 |
| Maintenance crews | 25 | 15 |
| Office | 0 | 0 |
| Total | 570 | 158 |

Enter in Column 1 now assigned.

Enter in Column 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? No.
 12. Is it available in the seasons when it was required? Not of recent years.
 13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? No; very inadequate because of lack of patients capable of normal patient efficiency.

Dairy

14. Does the institution operate a dairy? Yes.

Inventory as of: January 31, 1946

| | Number | Value |
|-----------------------|--------|----------|
| Cows, milking | 167 | \$25,050 |
| Cows, dry | 45 | 6,750 |
| Heifers, 2-year | 54 | 5,400 |
| Heifers, 1-year | 27 | 2,025 |
| Calves, weaned | 43 | 2,150 |
| Calves, milkfed | 91 | 2,275 |
| Bulls, service | 8 | 1,900 |
| Bulls, immature | nil | ---- |
| Steers, weaned | nil | ---- |
| Steers, 1- and 2-year | nil | ---- |
| Total | 435 | \$45,550 |

15. Milk production for year ending June 30, 1945.

Total gallons produced: 280,788 Value----- \$116,681.13

Quantity and value of minor products:

| | | |
|---------------------------------|-------------|--------------|
| Beef (cow) ----- | 31,069 lbs. | \$7,419.57 |
| Beef (steer) ----- | 11,662 lbs. | 2,187.33 |
| Veal ----- | 42 lbs. | 206.62 |
| Hides (cow) ----- | 58 lbs. | 145.14 |
| Livestock sold ----- | | 22,847.75 |
| | | \$32,806.41 |
| Total value of production ----- | | \$149,487.54 |

16. What is the milk requirement per year? 300,000 gallons.

17. What is the milk production per year? Average last three years, 280,000 gal.

18. Is there any surplus milk or milk products available for feeding? Yes.

19. What is average milk production per cow? January, 1946, 4.43 gal. per day.

20. Cost of milk per gallon? 96th fiscal year July 1, 1944 to June 30, 1945, .37 per gal.

21. How many paid employees at dairy? February 1946, 9-10.

22. How many inmates work at dairy? 62.

23. Average number of calves raised per year? 200.

24. Kind of bulls used? Purebred.

25. Do you buy or raise replacements? Raise.

26. What is policy of culling milk cows? Babcock test.

27. What disposal is made of rejects? Slaughter and sale.

28. Is a T.B. free herd maintained? Yes.

29. Is herd tested for Bangs Disease? Yes.

30. Is hand milking used or are milking machines used? Machines.

31. Is milk pasteurized? Yes.

32. Is equipment for pasteurization and cooling satisfactory? Yes.

33. If not, what is required?

34. Do you have adequate feed cutters and feed mixers? No.

35. What part of the dairy feed is produced on the property? 304,618 lbs. \$7,774.08
(96th fiscal year).

36. What is the nature and arrangement of permanent pasture, if any? Ladino areas under development, water needed.

37. How much feed is purchased per year and the kind? Feed purchased per year, and kind, for dairy: Ninety-sixth fiscal year July 1, 1944 to June 30, 1945:

| | Quantity | Value |
|---|----------------|-----------------|
| Alfalfa leaf meal----- | 3,680 lbs. | \$96.82 |
| Alfalfa stem meal----- | 128,750 lbs. | 2,952.15 |
| B-alfa-G ----- | 4,100 lbs. | 252.15 |
| Barley, rolled ----- | 125,850 lbs | 3,517.86 |
| Beet pulp molasses----- | 332,600 lbs | 6,887.44 |
| Bran ----- | 40,700 lbs | 1,002.03 |
| Cocoanut meal ----- | 13,200 lbs. | 382.32 |
| Cottonseed meal ----- | 22,900 lbs. | 683.48 |
| Economy dairy powder----- | 4,700 lbs. | 461.01 |
| Linseed meal ----- | 66,800 lbs. | 1,944.07 |
| Manamar ----- | 27,600 lbs. | 1,634.35 |
| Mill run ----- | 60,700 lbs. | 1,395.36 |
| Oats, ground ----- | 79,300 lbs. | 2,443.78 |
| Oats, rolled ----- | 68,080 lbs. | 2,146.56 |
| Soy bean meal ----- | 15,300 lbs. | 534.43 |
| Salt ----- | 9,000 lbs. | 87.94 |
| Wheat, ground ----- | 18,000 lbs. | 381.41 |
| Wheat, rolled ----- | 58,490 lbs. | 1,671.62 |
| Total concentrates purchased----- | 540 tons | \$28,474.78 |
| Alfalfa hay, tons----- | 1,064 | 32,277.90 |
| Straw, tons ----- | 35 | 609.18 |
| Total roughage and straw purchased----- | 1,099 | \$32,887.08 |
| Total purchased feeds and roughage----- | 1,639 tons | \$61,361.86 |
| Miscellaneous supplies purchased----- | | 5,486.37 |
| Total supplies purchased----- | | \$66,848.23 |

[July 25, 1946]

Local products consumed at dairy, 96th fiscal year July 1, 1944 to June 30, 1945:

| | Quantity | Value |
|--|--------------|-----------------|
| Barley, rolled ----- | 88,425 lbs. | \$2,136.13 |
| Oats, ground ----- | 27,550 lbs. | 719.27 |
| Oats, rolled ----- | 90,314 lbs. | 2,362.14 |
| Wheat, rolled ----- | 98,329 lbs. | 2,556.54 |
| Total concentrates, locally produced ----- | 152 tons | \$7,774.08 |
| Ensilage, tons ----- | 650 | 2,600.00 |
| Hay, alfalfa, tons ----- | 520 | 10,336.50 |
| Straw, tons ----- | 96 | 768.00 |
| Total roughage and straw, locally produced ----- | | \$13,754.50 |
| Dairy milk fed to calves, gallons ----- | 43,800 | 14,560.80 |
| Horse days consumed by dairy ----- | 223 | 1,160.60 |
| Total local produced consumed by dairy ----- | | \$37,249.98 |

38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Post War Construction Program.)
 Milking barn—5 silos—milk house—3 hay barns.
 Calf barn—bull barn.
 New milk house \$45,000. Appropriated funds available
 Cow barn 16,000. Appropriated funds available

Hog Ranch

39. Does the institution operate a hog ranch? Yes.
Inventory as of January 31, 1946:

| | Number | Value |
|-----------------------------------|---------|----------------|
| Hogs, fat | 42 | \$840.00 |
| Hogs, feeder, heavy | 147 | 1,470.00 |
| Hogs, feeder, light | 83 | 637.50 |
| Pigs, weaned | 77 | 385.00 |
| Pigs, suckling | 123 | 369.00 |
| Sows, brood | 109 | 3,905.00 |
| Boars | 5 | 375.00 |
| Gilts, not separated on inventory | --- | --- |
| Total | 588 | \$7,981.50 |

- 40. Pork production for year ending June 30, 1945:**

| | |
|---|--------------------|
| Total pounds produced—195,249 lbs., dressed | \$34,473.83 |
| Other production : | |
| A. Livestock sold, 187 head | 5,195.50 |
| B. Grease sold, 1,197 lbs. | 35.91 |
| C. | |
| Total | \$39,705.24 |

41. What is pork requirement per year? 200,000
 42. What is pork production per year? Average last 3 years, 197,000 lbs.
 43. Deficiency or excess? Normal
 44. How met?
 45. Cost production per pound? 96th F. Y. 7-1-44 to 6-30-45, .2447 per lb.
 46. How many paid employees at hog ranch? Feb., 1946—2
 47. How many inmates work at hog ranch? 11
 48. Number required if hog ranch adequately supplies need? 15
 49. Does the institution buy weaner or feeder pigs? No
 50. How many weaner or feeder pigs purchased per year? None
 51. Does institution produce its own ham and bacon? Yes

52. Source of feed:

- a. Institution garbage?
- b. Pasture?
- c. Other feeds produced at institution:

| | <i>Quantity</i> | <i>Value</i> |
|--|-----------------|----------------|
| Barley, whole | 215,270 lbs. | \$5,381.75 |
| Oats, ground | 26,235 lbs. | 639.68 |
| Wheat, ground | 11,000 lbs. | 286.00 |
| Wheat, rolled | 62,999 lbs. | 1,637.97 |
| Total concentrates, locally produced | 158 tons | \$7,905.40 |
| Hay, alfalfa, tons | 82 | 1,638.48 |
| Hay, grain, tons | 90 | 1,543.15 |
| Straw, tons | 20 | 160.00 |
| Total roughage and straw, locally produced | 192 tons | \$3,341.63 |
| Horse days consumed by hog ranch | 56 days | 78.40 |
| Total local products consumed at hog ranch | | \$11,415.43 |

d. Feed purchased:

| | <i>Quantity</i> | <i>Value</i> |
|-------------------------------------|-----------------|-----------------|
| Alfalfa leaf meal | 106,840 lbs. | \$2,826.81 |
| Alfalfa stem meal | 27,210 lbs. | 625.93 |
| B-Alf-G | 26,000 lbs. | 1,598.99 |
| Barley, whole | 211,285 lbs. | 5,831.46 |
| Bran | 17,300 lbs. | 425.93 |
| Bran rice | 46,280 lbs. | 853.93 |
| Corn, ground, fine | 45,000 lbs. | 1,260.79 |
| Corn, ground, medium | 107,600 lbs. | 3,014.08 |
| Economy hog powder | 3,900 lbs. | 346.17 |
| Fish meal or bone meal | 17,700 lbs. | 721.93 |
| Linseed meal | 32,300 lbs. | 945.67 |
| Manamar, swine | 21,200 lbs. | 1,385.72 |
| Middlings | 4,900 lbs. | 103.39 |
| Mill run | 28,700 lbs. | 675.77 |
| Milo maize, ground | 31,197 lbs. | 978.53 |
| Oats, ground | 44,700 lbs. | 1,425.38 |
| Powdered whey | 18,000 lbs. | 1,395.48 |
| Soy bean meal | 8,500 lbs. | 290.75 |
| Tankage | 47,010 lbs. | 1,559.43 |
| Salt | 1,000 lbs. | 10.50 |
| Wheat, ground | 51,585 lbs. | 1,089.42 |
| Wheat, rolled | 44,095 lbs. | 1,265.76 |
| Economy dairy powder | 4,500 lbs. | 439.21 |
| Milo maze, whole | 91,223 lbs. | 2,599.85 |
| Manamar, cattle | 7,400 lbs. | 431.03 |
| Barley rolled | 300 lbs. | 8.01 |
| Beet pulp | 5,000 lbs. | 111.73 |
| Barley hulled and ground | 2,000 lbs. | 67.17 |
| Oats hulled and ground | 2,000 lbs. | 100.25 |
| Total concentrates purchased | 527 tons | \$32,389.07 |
| Straw, tons | 15 | 262.50 |
| Total purchased feeds and straw | | \$32,651.57 |
| Miscellaneous supplies purchased | | 754.13 |
| Total supplies purchased | | \$33,405.70 |

53. Present facilities. (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects either in Work Order, 1945-1947 Budget and/or Postwar Construction Program.)

1—Farrowing barn
1—Granary
1—Hay barn
Shelter sheds
1945 Budget
Farrowing barn
Shelter sheds

Poultry Ranch

54. Does the Institution operate a poultry ranch? Yes
Inventory as of January 31, 1946.

| | Number | Value |
|-----------------------|--------|---------|
| Hens, leghorn | 3,855 | \$3,833 |
| Hens, colored | --- | --- |
| Chicks, 2 to 5 months | --- | --- |
| Broilers | --- | --- |
| Capon | --- | --- |
| Turkey | --- | --- |
| Turkey, poult | --- | --- |
| Total | 3,855 | \$3,833 |

55. Egg production for year ending June 30, 1945:
Total dozen 48,270 doz. Value \$21,705.00

| Other production: | | | |
|-------------------|-------------|-------------|--|
| a. Chicken | 4,743 lbs. | \$1,254.77 | |
| b. Turkey | 13,504 lbs. | 5,536.64 | |
| Totals | | \$28,496.41 | |

56. What is egg requirement per year? 90,000 doz.
57. What is egg production per year? 48,270 doz.
58. Deficiency or excess? Deficiency
59. How met? Purchase
60. Cost of production per dozen? Ninety-sixth Fiscal year, 7-1-44 to 6-30-45—
.2491 per doz.
61. How many paid employees at poultry ranch? 1
62. How many inmates work at poultry ranch? 13
63. Number required if poultry ranch adequately supplies need? 30
64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
Yes
65. Number of chicks purchased per year? 2,500
66. Do you preserve eggs during seasonal high production to tie over low production
seasons, and what method? No
67. Source of feed: Ninety-sixth Fiscal Year, 7-1-44 to 6-30-45:
a. Purchased feed, 231 tons----- \$12,570.77
b. Locally produced feed, 35 tons----- 1,803.10
c. Other purchased supplies ----- 555.04
d. Other locally produced charges----- 23.80

68. Present facilities and equipment:
(Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)
Incubator house—double span—basement type, good, o.k.
Brooder houses—double span, frame—poor.
Flock houses—shed type, frame—good.
Feed storage and mixing house—good.
Appropriated funds available, amount \$12,000.00 for additions to present
poultry plant in order to increase production of eggs. Production approxi-
mately 48,000 dozen per year. Requirement 90,000 dozen per year.

69. Stable:
Inventory as of January 31, 1946.
Horses 25 \$3,944.00
Colts None
Mules None
Present facilities:
Usage:

70. Orchard:

1. Have you an orchard? Yes

Inventory :

| | |
|---|--|
| Trees, number and kind: (Elberta-Hale-Maxime-Rochester) | |
| Peaches, 3,500—Rio Oso Gem—Guam, Paldræ—Sims—Johnson—Phillips | |
| Apricots, 1,500—Blenheim—Tilton | |
| Plums, 1,000—Washington—Anita—Duarte—Santa Rosa—Satsuma | |
| Prunes, 300—French | |
| Walnuts, 100—Eureka | |
| Almonds, 350— | |

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|-------------|--------------|-------------|
| a. Almonds | 129 lbs. | \$32.25 |
| b. Apricots | 83,060 lbs. | 2,893.86 |
| c. Grapes | 103,130 lbs. | 8,249.60 |
| d. Peaches | 3,400 lbs. | 83.20 |
| e. Plums | 33,160 lbs. | 1,989.60 |
| f. Walnuts | 658 lbs. | 132.68 |
| Total | | \$13,381.19 |

3. How many paid employees at orchard? 1

4. How many inmates work at orchard? Regular, 12-20; seasonal, 40

71. Cannery:

1. Does the institution have a cannery? Yes
2. Present facilities:

3. Production for year ending June 30, 1945:

| | Quantity | Value |
|------------------------------|----------|-------------|
| a. Apricots, No. 10 cans | 15,064 | \$9,957.66 |
| b. Peaches, No. 10 cans | 40,410 | 26,610.00 |
| c. Asparagus, No. 10 cans | 11,371 | 1,589.58 |
| d. Sauerkraut, No. 10 Cans | 3,100 | 1,043.40 |
| e. Spinach, No. 10 cans | 1,029 | 428.75 |
| f. Tomatoes, No. 10 cans | 34,707 | 11,569.00 |
| g. Tomato juice, No. 10 cans | 10,323 | 2,445.75 |
| h. Tomato puree, No. 10 Cans | 12,650 | 3,854.06 |
| Total | | \$57,498.20 |

4. Is there a surplus or deficiency? Surplus

5. If a surplus, how disposed of? Sold to other State agencies

6. If a deficiency, how supplied? -----

72. Farm General (field crops):

1. Commodities produced (year ending June 30, 1945)

| Item | Quantity | Value |
|--------------------|----------|-------------|
| Barley, whole | 388,630 | \$9,715.75 |
| Barley, ground | 33,000 | 803.16 |
| Barley, rolled | 91,725 | 2,216.97 |
| Ensilage, tons | 650 | 2,600.00 |
| Hay, alfalfa, tons | 718 | 14,360.00 |
| Hay, grain, tons | 250 | 5,000.00 |
| Oats, whole | 152,010 | 4,332.28 |
| Oats, ground | 51,085 | 1,332.00 |
| Oats, rolled | 90,304 | 2,362.14 |
| Straw, tons | 221 | 1,768.00 |
| Wheat, whole | 163,100 | 4,240.60 |
| Wheat, ground | 57,400 | 1,492.40 |
| Wheat, rolled | 81,228 | 2,111.92 |
| Sheep, pasture | | 115.50 |
| Total | | \$52,450.72 |

July 25, 1946

7. L'AVANTAGE D'UN LOGICIEL

| | <i>Inv. Value</i> |
|----------------------------|-----------------------|
| Wagon, spring, hvy. | \$225.00 |
| Wagon, sprinkling | 586.00 |
| Wagon, stock | 50.00 |
| Wagon, Studebaker, laundry | 100.00 |
| Wagon, gas | 50.00 |
| Wagon, hay | 135.00 |

74. Accounting :

1. What system of accounts is set up covering agricultural operations? As required by State Dept. of Finance with additional analysis for local management.
2. Who is responsible for keeping such records? Bookkeeper.
3. Is a full inventory of equipment, livestock and products on hand maintained? Yes.
4. Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? -----

75. Sheep Ranch : If any. Full information.

76. Beef Cattle Ranch :

If any, furnish full information.

77. Vegetable :

| | | |
|--|-------------|------|
| Potatoes | ----- | |
| Dried Onions | 499,104 | lbs. |
| Dried Beans | ----- | |
| Leafy Vegetables | 1,794,130 | lbs. |
| Root Vegetables | 603,465 | lbs. |
| Total value vegetable garden products year ending 6/30/45 | \$98,199.55 | |

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date March 4, 1946

1. Name of institution: Agnews State Hospital
 - a. Superintendent: E. W. Mullen, M.D.
2. Post office and location: Agnew, Santa Clara County
3. Resident patient population (as of January 31, 1946):

Male 1,569. Female 2,077. Total 3,646.
4. Total number authorized positions (ninety-seventh fiscal year): 514.
5. Acreage:

| | | |
|--------------------------------|-------|-------|
| Buildings, lawns, shrubs, etc. | 140 | acres |
| Farm (field crops) | 135 | acres |
| Orchard | 85 | acres |
| Vegetable garden | 235 | acres |
| Pasturage | 15 | acres |
| Dairy | --- | acres |
| Hog ranch | 3 | acres |
| Poultry ranch | --- | acres |
| Stable | 2 | acres |
| Cemeteries | 2 | acres |
| Watersheds | 5 | acres |
| Wasteland | 7.2 | acres |
| Total acreage | 629.2 | |

6. Water:

Source of water supply: Wells

Adequacy of water supply: One well needed

Public Works Work Order No. 1179—amount \$2,500—now set up for one well.

7. Do you have a master plan for the institution? Yes

8. Does this plan include a lay-out for agricultural operations? Yes

9. Schedule of authorized farm personnel

| | |
|---|----|
| Head farmer or farm foreman | 1 |
| Dairyman | 0 |
| Assistant dairyman | 0 |
| Milkers and milking machine operators | 0 |
| Hog ranch operator | 1 |
| Assistant hog ranch operator (farmhand) | 0 |
| Vegetable gardener | 1 |
| Assistant vegetable gardener | 2 |
| Orchardman | 1 |
| Farmhands | 3 |
| Equipment operators (truck and tractor) | 2 |
| Canningman | 1 |
| Assistant canningman | 0 |
| Blacksmith | 1 |
| Part-time farmhand | 1 |
| Total | 14 |

10. Number of inmates assigned to work (therapy) projects:

| | <i>Col. 1</i> | <i>Col. 2</i> |
|--|---------------|---------------|
| Dairy | 0 | 0 |
| Hog ranch | 11 | 9 |
| Poultry ranch | 0 | 0 |
| Vegetable garden | 80 | 30 |
| Orchard | | |
| Regular | 15 | 0 |
| Seasonal | 60 | 15 |
| Farm general | 23 | 10 |
| Cannery | 84 | 0 |
| Grounds | 40 | 10 |
| Janitorial and housekeeping (other than wards) | 15 | 0 |
| Storeroom | 4 | 2 |
| Kitchen | 45 | 11 |
| Butchershop | 2 | 2 |
| Maintenance crews | 42 | 38 |
| Office | 13 | 2 |
| Art and needle work | 40 | 0 |
| Sewing and marking rooms | Part time 22 | full time 7 |
| Total | 481 | 136 |

Enter in Column No. 1 now assigned.

Enter in Column No. 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? No
 12. Is it available in the seasons when it was required? No
 13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? No

Dairy

14. Does the institution operate a dairy? No

Inventory as of: January 31, 1946

| | <i>No.</i> | <i>Value</i> |
|----------------------|------------|--------------|
| Cows, milking | -- | -- |
| Cows, dry | -- | -- |
| Heifers, 2-year | -- | -- |
| Heifers, 1-year | -- | -- |
| Calves, weaned | -- | -- |
| Calves, milkfed | -- | -- |
| Bulls, service | -- | -- |
| Bulls, immature | -- | -- |
| Steers, weaned | -- | -- |
| Steers, 1 and 2 year | -- | -- |
| Total | None | None |

15. Milk production for year ending June 30, 1945.

Total gallons produced: Value none
 Quantity and value of minor products:

| | | |
|--------------------------------|-------|-------|
| Beef (cow) ----- | ----- | ----- |
| Beef (steer) ----- | ----- | ----- |
| Veal ----- | ----- | ----- |
| Hides (cow) ----- | ----- | ----- |
| Hides (calf) ----- | ----- | ----- |
| Total value of production----- | ----- | ----- |

16. What is the milk requirement per year? 200,750 gal.

17. What is the milk production per year? Purchased

18. Is there any surplus milk or milk products available for feeding? No

19. What is average milk production per cow?

20. Cost of milk per gallon?

21. How many paid employees at dairy?

22. How many inmates work at dairy?

23. Average number of calves raised per year?

24. Kind of bulls used?

25. Do you buy or raise replacements?

26. What is policy of culling milk cows?

27. What disposal is made of rejects?

28. Is a T.B. free herd maintained?

29. Is herd tested for Bangs Disease?

30. Is hand milking used or are milking machines used?

31. Is milk pasteurized?

32. Is equipment for pasteurization and cooling satisfactory?

33. If not, what is required?

34. Do you have adequate feed cutters and feed mixers?

35. What part of the dairy feed is produced on the property?

36. What is the nature and arrangement of permanent pasture, if any?

37. How much feed is purchased per year and the kind?

 Milk
 Purchased

38. Present facilities none. Milk purchased: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Post War Construction Program.)

Hog Ranch

39. Does the institution operate a hog ranch? Yes.

Inventory as of January 31, 1946:

| | Number | Value |
|---------------------------|------------|----------------|
| Hogs, fat ----- | 25 | \$500 |
| Hogs, feeder, heavy ----- | 102 | 1,020 |
| Hogs, feeder, light ----- | 134 | 1,005 |
| Pigs, weaned ----- | 78 | 585 |
| Pigs, suckling ----- | 39 | 117 |
| Sows, brood ----- | 33 | 1,155 |
| Boars ----- | 4 | 215 |
| Gilts ----- | -- | -- |
| Total ----- | 415 | \$4,597 |

40. Pork production for year ending June 30, 1945:

Total pounds produced—54,799. Value, \$10,235.66.

Other production:

| | | |
|-------------------------------|--------------------|----------|
| a. Pork fat trimmings----- | 6,520 lbs. | \$811.91 |
| b. Hogs, livestock, sold----- | 3 hogs | 12.00 |
| Total ----- | \$11,059.57 | |

41. What is pork requirement per year? 110,000 lbs.

42. What is pork production per year? 54,799 lbs.

43. Deficiency or excess? Deficiency.

44. How met? Substitution of purchased meats.

45. Cost production per pound? \$.1186 (year ending June 30, 1945).

46. How many paid employees at hog ranch? 1.

47. How many inmates work at hog ranch? 11.

48. Number required if hog ranch adequately supplies need? 20.

49. Does the institution buy weaner or feeder pigs? No.

50. How many weaner or feeder pigs purchased per year?

51. Does institution produce its own ham and bacon? No.
 52. Source of feed:
 a. Institution garbage? Yes.
 b. Pasture? 4 acres.
 c. Other feeds produced at institution? None.
 d. Feed purchased? Year 1945:

| | | | |
|--------------|--------------|--------------|------------|
| Alfalfa hay | 2,990 lbs. | Bran | 2,240 lbs. |
| Alfalfa meal | 2,440 lbs. | Oats, rolled | 975 lbs. |
| Barley | 117,500 lbs. | Powders | 1,100 lbs. |

 53. Present facilities. (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects either in Work Order, 1945-1947, Budget, and/or Post War Construction Program.)

1 Slaughter house, 24 feet x 20 feet, 2 inches
 8 Hog houses
 1 Feed shed, 20 feet x 38 feet
 1 Farrowing house
 8 Feed pens, concreted
 2 Brood sow pens, partly concreted
 Fences in hog ranch proper, iron post and wire
 Farrowing shed pens are partly concreted and have wooden fences
 All buildings are wood structure, shingle or paper roofed
 All pasture fences wood

Institution plans to double production. Present production 54,000 lbs. per year and requirements are 110,000 lbs. per year.

The institution has an appropriation for \$20,000 for the contemplated expansion of hog plant referred to above.

Projects for correcting drainage facilities and to eliminate unsanitary condition at hog ranch now under way by Division of Architecture.

Poultry Ranch

54. Does the institution operate a poultry ranch? No.
 55. Egg production for year ending June 30, 1945.
 56. What is egg requirement per year? 72,000 dozen per year.
 57. What is egg production per year per inmate?
 58. Deficiency or excess?
 59. How met? Purchased.
 60. Cost production per dozen?
 61. How many paid employees at poultry ranch?
 62. How many inmates work at poultry ranch?
 63. Number required if poultry ranch adequately supplies need?
 64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
 65. Number of chicks purchased per year?
 66. Do you preserve eggs during seasonal high production to tie over low production seasons, and what method?
 67. Source of feed:
 a. Purchased feed?
 b. Locally produced feed?
 68. Present facilities and equipment: (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)
 Postwar Building Program provides for construction of new poultry plant to take care of egg requirements. (Priority No. 71—amount \$32,300.)

69. Stable:
 Inventory as of January 31, 1946
 Horses ----- 15
 Colts ----- 2
 Mules ----- 2

Present facilities:

- 1 stable, should be replaced
 1 stable, should be remodeled—enlarged
 (a) Priority Item No. 128, Postwar Building Program
 (b) 1945-47 Budget Appropriation, amount \$4,700.00

Usage: General farm and vegetable garden work, also maintenance of grounds.

70. Orchard:

1. Have you an orchard? Yes

Inventory :

Trees, number and kind :

| |
|---|
| 26 acres apples |
| 36 acres pears |
| 5 acres prunes |
| 1 acre cherries |
| 13 acres peaches |
| 1 acre grapes |
| 2 acres walnuts |
| 1 acre mixed (plums, nectarines, almonds) |

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|-------------|--------------|-------------------|
| a. Apples | 170,151 lbs. | \$11,862.16 |
| b. Almonds | 21 lbs. | 8.40 |
| c. Cherries | 1,915 lbs. | 299.48 |
| d. Grapes | 12,262 lbs. | 951.26 |
| e. Peaches | 76,819 lbs. | 1,800.34 |
| f. Pears | 191,035 lbs. | 6,863.55 |
| g. Plums | 3,907 lbs. | 234.42 |
| h. Quince | 1,400 lbs. | 49.00 |
| i. Prunes | 64,756 lbs. | 1,627.14 |
| j. Walnuts | 499 lbs. | 129.74 |
| | | <hr/> \$23,825.49 |

3. How many paid employees at orchard? 2

4. How many inmates work at orchard? 15

Regular, 15; seasonal, 60

NOTE:—1945-47 Budget Appropriation—amount \$1,000 for orchard pipe line.

71. Cannery:

1. Does the institution have a cannery? Yes

2. Present facilities: Facilities for processing all fruits and vegetables with the exception of spinach

3. Production for year ending June 30, 1945:

| | 2½s | 10's | |
|---------------|-------|----------|-------------|
| | | Quantity | Value |
| a. Vegetables | 1,726 | 28,319 | \$10,082.36 |
| b. Relishes | — | 856 | 328.92 |
| c. Fruit | 896 | 34,422 | 22,507.09 |
| d. Berries | 111 | 4,252 | 3,780.32 |
| e. Grapes | — | 130 | ----- |

4. Is there a surplus or deficiency?

5. If a surplus, how disposed of?

6. If a deficiency, how supplied?

72. Farm general (field crops):

1. Commodities produced (year ending June 30, 1945)

| Item | Quantity | Value | Acreage |
|----------------|-----------|------------|---------|
| Hay, grain | 113 tons | \$2,260.00 | 100 |
| Hay, rye grass | 29½ bales | 313.91 | 20 |

COMMENTS: Low production for year was due to flood damage. During the current season 248 tons hay was produced on 135 acres.

73. Inventory agricultural equipment:

EQUIPMENT AT AGNEWS FARM

| | <i>Inv.</i> | <i>Value</i> | <i>Condition</i> |
|---|-------------|--------------|------------------|
| Truck, Ford PU 1933----- | \$482.24 | Poor | |
| Gravel chute----- | 40.65 | Satisfactory | |
| Gasoline pump, hand----- | 60.00 | Satisfactory | |
| Row boat, 14' HP----- | 71.98 | Satisfactory | |
| Leveling board, 8' x 16'----- | 20.00 | Satisfactory | |
| Breaking cart, 2 wheel----- | 15.00 | Fair | |
| Grain drill 10'----- | 219.00 | Fair | |
| Grader, 8'----- | 150.00 | Poor | |
| Harrow, spring tooth----- | 50.00 | Satisfactory | |
| Mowing machine, McCormick 5'----- | 91.00 | Poor | |
| Harrow, HP----- | 55.08 | Satisfactory | |
| Harrow, tractor----- | 35.00 | Fair | |
| Mower, 5' McCormick----- | 91.00 | Fair | |
| Mower, 5' Deering----- | 91.00 | Poor | |
| Plow, John Deere----- | 26.10 | Poor | |
| Plow, Oliver----- | 33.62 | Fair | |
| Plow, John Deere (tractor)----- | 208.62 | Fair | |
| Plow, 12"----- | 30.00 | Fair | |
| Plow, 12" Oliver----- | 30.00 | Fair | |
| Rake, hay, McCormick----- | 51.50 | Poor | |
| Blade ridger----- | 58.40 | Satisfactory | |
| Scraper, Fresno, 3 only----- | 47.00 | Satisfactory | |
| Scraper, slip round----- | 20.00 | Satisfactory | |
| Seeder, grain----- | 33.00 | Fair | |
| Sheller, corn, McCormick Deering 2 hole----- | 52.75 | Satisfactory | |
| Seed sower, Baker Hamilton----- | 30.00 | Poor | |
| Spreader, manure----- | 25.00 | Poor | |
| Road sprinkler tank----- | 50.00 | Poor | |
| Tank, garbage----- | 902.00 | Poor | |
| Tractor, Caterpillar Diesel w/attach- ments----- | 2,997.74 | Satisfactory | |
| Tractor, Caterpillar "30"----- | 2,353.32 | Satisfactory | |
| Trailer, horse----- | 333.11 | Satisfactory | |
| Wagon, truck, 4-wheel, 2 only----- | 50.00 | Fair | |
| Wagon, two-yard----- | 378.75 | Fair | |
| Wagon, gravel----- | 265.00 | Fair | |
| Wagon, farm, 2 only----- | 300.00 | Poor | |
| Wagon, dump----- | 30.90 | Fair | |
| Wagon, spray----- | 140.00 | Poor | |
| Engine and pump "Bean"----- | 150.00 | Poor | |
| Electric grinder, tool----- | 45.53 | Fair | |
| Hoist, chain, Yale, 1½-ton----- | 120.00 | Satisfactory | |
| Hoist, chain, Yale, 3-ton----- | 150.00 | Satisfactory | |
| Asphalt roller, 500 lbs.----- | 94.76 | Satisfactory | |
| Diesel fuel tank, 550-gal., w/pump----- | 85.00 | Satisfactory | |
| Miscellaneous tools, etc.----- | | \$10,564.05 | |
| | | 4,414.36 | |
| | | <hr/> | |
| | | \$14,978.41 | |

Equipment at Vegetable Garden

| | <i>Inv. Value</i> | <i>Condition</i> |
|---|-----------------------|------------------|
| Wagon, goose neck----- | \$100.00 | Poor |
| Cultivator, McCormick Deering----- | 53.75 | Fair |
| Cultivator, Killefer----- | 262.50 | Satisfactory |
| Cultivator, Planet Jr.----- | 87.37 | Satisfactory |
| Cultivator, John Deering----- | 68.50 | Satisfactory |
| Potato digger, International Harvester----- | 147.50 | Poor |
| Harrow, spike, 2 only----- | 50.00 | Fair |
| Harrow, spring tooth, Roderick Lean----- | 47.90 | Satisfactory |
| Harrow, disc, Killefer----- | 332.79 | Satisfactory |
| Harrow, disc, McCormick----- | 56.00 | Poor |
| Harrow, disc----- | 56.00 | Poor |
| Hiller, celery----- | 28.04 | Satisfactory |
| Land leveler----- | 100.94 | Satisfactory |
| Corn planter, Superior----- | 57.00 | Poor |
| Plow, Rimple & Morgan----- | 755.00 | Fair |
| Plow, Oliver----- | 30.00 | Satisfactory |
| Forward----- | \$2,233.29 | |
| Plow, Middlebreaker----- | 22.40 | Fair |
| Plow, 2-way sulky----- | 110.80 | Poor |
| Ringroller----- | 95.00 | Fair |
| Scrapers, Solano-Pacific----- | 150.00 | Poor |
| Subsoiler, Killifer----- | 225.10 | Satisfactory |
| ----- | \$2,836.59 | |
| Miscellaneous tools, etc.----- | 837.54 | |
| ----- | \$3,674.13 | |
| Equipment at Orchard | | |
| Spray rig, w/attachments and 15-HP Ford Motor----- | \$1,384.73 | Satisfactory |
| Disc harrow, Killefer----- | 288.40 | Satisfactory |
| Plow, Rimple----- | 543.15 | Satisfactory |
| Cider press----- | 20.00 | Poor |
| Ridger, Winsor----- | 118.97 | Satisfactory |
| Counter scale, Fairbanks-Morse----- | 24.72 | Satisfactory |
| ----- | \$2,379.97 | |
| Miscellaneous tools, etc.----- | 1,238.81 | |
| ----- | \$3,618.78 | |

74. Accounting :

1. What system of accounts is set up covering agricultural operations? California State Uniform System of Accounts, Stores System.
2. Who is responsible for keeping such records? Accounting office.
3. Is a full inventory of equipment, livestock and products on hand maintained? Yes.
4. Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? -----

75. Sheep Ranch. If any. None.

76. Beef Cattle Ranch. If any, furnish full information. None.

77. Vegetable Garden :

| | <i>Produced Locally</i> |
|--|-----------------------------|
| Potatoes----- | 26,800 |
| Onions, Dried----- | 116,778 |
| Dry Beans----- | 453 |
| Leafy Vegetables----- | 1,263,104 |
| Root Vegetables----- | 842,400 |
| Value of vegetable garden products year ending 6/30/45----- | \$86,397.47 |

Note : 1945-47 Budget Appropriation for \$8,750 for Vegetable Hot House.

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 4, 1946

1. Name of Institution: Mendocino State Hospital
 - a. Superintendent: Walter Rapaport, M.D.
 - b. Business Manager: A. E. Spillman
2. Post Office and Location: Talmage
3. Resident Patient Population (as of January 31, 1946):

| | | |
|------------|--------------|-------------|
| Male 1,759 | Female 1,210 | Total 2,969 |
|------------|--------------|-------------|

4. Total number authorized positions (Ninety-seventh Fiscal Year): 410

5. Acreage:

| | |
|--------------------------------|-----------|
| Buildings, lawns, shrubs, etc. | 30 acres |
| Farm (field crops) | 390 acres |
| Orchard | 38 acres |
| Vegetable garden | 75 acres |
| Pasturage | 127 acres |
| Dairy | 50 acres |
| Hog ranch | 15 acres |
| Poultry Ranch | 8 acres |
| Stable | |
| Cemeteries | 2 acres |
| Watersheds | 470 acres |
| Wasteland | 10 acres |
| Total acreage | 1,215 |

6. Water:

Source of supply:

Domestic water storage tank capacity is 100,000 gallons.

Domestic Supply Wells:

Sterling Pump No. 8629—10" 37 ft., 760 Gpm., 60 hp.
Sterling Pump No. 8584—10" 37 ft., 400 Gpm., 40 hp.

Irrigation, Farm and Vegetable Garden

| | |
|--|---------|
| Big Clark Ranch, Byron Jackson, 2200 Gpm. | 40 hp. |
| North Garden, Johnston No. 4874, 185 Gpm. | 7.5 hp. |
| South Garden, Sterling Booster 79 375 Gpm. | 20 hp. |
| West Garden, Sterling, 1000 Gpm. | 20 hp. |
| River Pump, Sterling, 1000 Gpm. | 20 hp. |

Reservoir, Mill Creek Dam

Supplies through 8 inch line to all sanitary fixtures, fire hydrants, lawn irrigation, including overhead system at dairy ladino clover field.

Capacity of dam when constructed, 92 acre feet.

Adequacy of water supply: In normal years has been ample to supply as stated. During dry months necessary to use water from domestic wells. This dam has collected much silt over the years.

There are possibilities for a somewhat better system for retarding the run-off waters and preserving our supply by installing catch basins fur her up the stream. This is not institution land, however, and is probably a matter for the Division of Natural Resources to handle.

An additional supply of water is available at strategic points on the farm ground at a depth of not over 50 feet.

7. Do you have a master plan for the institution? Yes.
8. Does this plan include a layout for agricultural operations? Yes.

9. Schedule of authorized farm personnel:

| | |
|---|-------------------|
| Head farmer or farm foreman | 1 |
| Dairyman | 1 |
| Assistant dairyman | 2 |
| Milkers | 4 |
| Hog ranch operator | 1 |
| Assistant hog ranch operator (farmhand) | 1 |
| Vegetable gardener | 1 |
| Assistant vegetable gardener | 2 |
| Orchardman | none |
| Farmhands | 10 |
| Equipment operators (truck and tractor) | none |
| Canningman | 1 |
| Assistant canningman (farmhand) | (1) one-half time |
| Blacksmith | none |
| Part time | (1) one-half time |
| Poultryman | 1 |
| Total | 26 |

10. Number of inmates assigned to work (therapy) projects.

| | Col. 1 | Col. 2 |
|--|--------------------------------|---------------|
| Dairy | 32 | 8 |
| Hog Ranch | 11 | 4 |
| Poultry Ranch | 9 | 5 |
| Vegetable Garden | { 27 | 10 |
| Orchard | { 18 | 5 |
| Farm General | 3 | 3 |
| Cannery (male) | 18 | 20 |
| Grounds | 15 M, 3 fem. | -- |
| Janitorial and housekeeping (other than wards) | 5 | 2 |
| Storeroom | 30 M, 10 fem. | -- |
| Kitchen | 4 | 1 |
| Butchershop | 52 M, 30 fem. | 15 |
| Maintenance crews | 2 | -- |
| Office | 40 | -- |
| Tailor Shop (custodial) | 30 | 15 (seasonal) |
| Cannery (female) | 43 M, 41 fem. | 4 M, 3 fem. |
| Laundry | 26 | 25 |
| Roving Details, (truck) | | |
| Total | 327 M, 114 fem. 101 M, 18 fem. | |

Enter in Column No. 1 now assigned.

Enter in Column No. 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? No. See column 2.
 12. Is it available in the seasons when it was required? Not entirely.
 13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? Situation improving. Efforts being made to meet need for both inmate labor and attendant supervision.

STATE OF CALIFORNIA, TALMAGE
INTER-DEPARTMENTAL COMMUNICATION

To: Dora Shaw Heffner, Director, Department of Institutions

Attention: Mr. Carl Applegate

From: Mendocino State Hospital

Subject: Working Patient Detail

File No.
Date: May 19, 1944

Thanks very much for your letter of May 5th concerning the establishment of working patient quotas.

The system has been in effect several weeks now at Mendocino, and with what we believe are good results. Of course it must be realized that setting up a quota is only the means for improving our previous established custom, but it does have the effect of providing a guide to those who are responsible for the development and assignment of patients to outside work. There is no doubt in our mind that this establishment of something definite in the way of a visible index means much, both to those in charge of the working groups as well as the general ward supervision. Of course the success or failure of this program is in the hands of our medical staff making the patient assignments.

A. E. SPILLMAN, Business Manager.

MENDOCINO STATE HOSPITAL

Requisition for Patient Detail

Department _____ Date _____

Quota _____

Number Required _____

Remarks: _____

Signature _____

JOB QUOTA IN LAUNDRY

| <i>Job</i> | <i>Quota</i> | <i>Description</i> | <i>Suggestions, Precautions</i> |
|--------------------|--------------|---|---------------------------------|
| Wash room | 10 men | Sorting, loading, unloading | 2 and 3d grade |
| Washer helper | 2 men | Assist operating washers. Loads and unloads machine | 1st grade Time pressure |
| Extractors | 7 men | Load and unload extractor | 2d grade |
| Flat work operator | 6 men | Handling trucks to ironers. Shake out wet articles ready for mangle | 6—2d grade |
| Drying tumblers | 5 men | Assist operator load and unload dryers | 4—2d grade 1—1st grade |
| Flat work ironers | 6 men | Feeders and receivers. Must be able to work together | 2—1st grade 4—2d grade |
| Flat work ironers | 4 men | Folding and sorting | 2—1st grade 2—2d grade |
| Sorting room | 5 men | Sort finish for wards (skilled) | 4—1st grade 1—bookkeeper |
| Total: | 45 men | | |
| Iron room | 27 women | Ironers, shirts, uniforms, (moderate skill) | 5—1st grade 22—2d grade |
| | 4 women | Folders | 1st grade |
| | 9 women | Pressers | 1st grade |
| Sorting room | 4 women | Sort employees laundry, etc. | 1st grade |
| Total: | 44 women | | |

JOB QUOTA IN MAIN KITCHEN

A. D. R., BUTCHER SHOP AND BAKERY

| <i>Job</i> | <i>Quota</i> | <i>Description</i> | <i>Suggestions, Precautions</i> |
|-----------------------------|---|--|---|
| Food truck | 3 parole (essential) | Deliver hot foods to wards | Closely supervised. Strong, active, alert |
| Butcher shop | 3 parole (essential) | Help butcher cut meats, etc. | Strong, active. Works with knives, etc., usually but not always supervised |
| Vegetable room and scullery | 5 parole (essential) also 6 women | Monotonous routine. Clean vegetables, washes cooking pots, clean floors, etc. Vegetable cleaners. | Supervised by cooks. Work with knives. Supervised by attendant |
| Main kitchen crew | 10 parole | Good for patient ready to assume responsibility. Help prepare food, coffee, etc., load food wagons | Good strong men. Work mostly on slippery floor. Use knives, work under time pressure schedules |
| A. D. R. | 6 parole (female) | Help make up trays, serve at counter, bus girls, clean up tables, silverware and laundry, stack dishes, cut butter for all wards | Some supervision. Work with knives. Should be clean appearing. Average |
| Tunnel crew | 5 parole | Help load and unload food trucks to inside wards, clean up tunnel and kitchen floors, etc. | Supervised by kitchen helper. |
| Bakers | 7 parole | Interesting work. Kneads dough, operate bread cutter, handle pastry and bread | Experience desirable but not necessary. Patients have considerable responsibility in handling dough, etc. |
| Storeroom | 4 parole | General storeroom work | |

JOB QUOTA, MAINTENANCE CREWS

| <i>Job</i> | <i>Quota</i> | <i>Description</i> | <i>Suggestions, Precautions</i> |
|------------------------|-------------------------|--|--|
| Chief engineer | 1 or 2 | Electrical odd jobs, with employees, through the hospital | Parole |
| Chief engineer | 6 or 7 | Oiling and cleaning engine room and garage. Clean State cars. Operate dump garbage truck. Assist the plumber and tinner | Parole |
| Roving details (truck) | Normal need 30 to 45 | Roving details on call required for various work on farm and grounds, for hauling heavy materials, freight, gravel, produce, etc. Care of salvage yard | Under normal times these details are divided into two groups under supervision of 2 attendants, each group |

GREEN HOUSE AND FLOWER GARDEN CREWS—GROUNDS

| <i>Job</i> | <i>Quota</i> | <i>Description</i> | <i>Suggestions, Precautions</i> |
|---------------------------|--------------|---|---|
| General garden | 20 | Spading and clean up work. Hoeing weeds. Year round work. | Semiparole. Not heavy work. Cheerful atmosphere |
| Special gardening | 10 | Spring and summer work. Watering lawns and shrubs | Must be parole |
| Special flower gardening | 8 | Spring and summer to plant, trim hedges, help pick flowers for wards, etc. | Parole |
| Lawn cutters | 12 | Full year round work. Cut lawns 9 to 10 months of year. Balance cleaning up lawns in fall, spading, etc. Picking up papers. | Not parole. These men under close supervision |
| Lawn cutters | 2 | Ditto | Parole |
| Doctors' cottages gardens | as required | General chore men for each cottage under staff supervision | Parole |

| <i>Job</i> | <i>Quota</i> | <i>Description</i> | <i>Suggestions, Precautions</i> |
|-----------------|--------------|---|--|
| Mason | 3 to 5 | Plaster repairs, cement work, general construction | Physical strength necessary. Parole |
| Mattress shop | 3 male | Stitches mattresses. Stuff mattresses. Pick hair | Parole |
| Paint shop | 5 to 10 | Paint furniture and beds. Crew painting in various buildings | 1 parole (shop-alcohol, turp.) 4 or more semi-parole under supervision |
| Industrial shop | 20 to 25 | Occupational therapy. Number of men used varies with amount of work scheduled. Usually requires 20 to 25. Furniture weaving, brush making, sloyd work, chair caning, refinishing. | Supervised closely at present |

CANNERY

| <i>Job</i> | <i>Quota</i> | <i>Description</i> | <i>Suggestions, Precautions</i> |
|---------------------|-----------------|--|--|
| Assistant to canner | Male 1 | Straw boss of cannery group. Keeps work flowing to tables for women patients to peel, wash, etc. | Grade 1, semiparole |
| Helpers | 2 | Handle crates of vegetables, etc., heavy work | Physical strength necessary. Supervised |
| Peelers | Female 25 to 30 | Seasonal requirement | Supervised by attendant. Should be physically o.k. |

SEWING AND MENDING ROOM

| <i>Job</i> | <i>Quota</i> | <i>Description</i> | <i>Suggestions, Precautions</i> |
|-------------|--------------|--|--|
| Sewing room | 15 | Chiefly machine sewing. Power. Put together new clothing such as dresses, cases, gowns, etc. | Must be able to run machines under close supervision |
| Mending | 12 | Mending by hand. Sewing buttons, socks, towels, etc. | Any kind able to use a needle |
| Cutting | 1 | Cutter helper | Must be A-1 |

NOTE.—This department is vital to keep clothing of patients in good repair, and should have preference in assignment over other sewing room activities. A good place for patients showing aptitude on wards where small household type sewing machines are allowed for use of patients but where not yet ready for responsibilities of regular industrial placement such as art shops, etc.

| <i>Job</i> | <i>Quota</i> | <i>Description</i> | <i>Suggestions, Precautions</i> |
|-------------|--------------|---|--|
| Carpenter | 5 | General carpenter work | Tools can not be closely supervised |
| Shoe shop | 5 | Repair shoes. Help make new ones | Under close supervision. Tools, hammers, awls, etc. |
| Tailor shop | 40 | In criminal ward at present. Make needs for all men's clothing. Also required to manufacture clothing orders for other State institutions | Locked ward, but requires men with ability to operate power machines. Under supervision, but handles some tools, needles, etc. |

DAIRY

| <i>Job</i> | <i>Quota</i> | <i>Description</i> | <i>Suggestions, Precautions</i> |
|------------|--------------|----------------------|--|
| | 25 | Partially supervised | Active men. Must be able to handle feed, clean stalls, milk cows |

FARMING

| | | |
|------------------------|----|--|
| Vegetable garden ----- | 30 | Average |
| Farm truck ----- | 3 | Select |
| Regular crew ----- | 12 | Regular farm crew. Handle grain, bale hay, harvest, etc. Average |
| Hog ranch ----- | 11 | Average and below |
| Poultry ----- | 10 | Average |

66 (Total number of beds at farm ward)

Special details as required due to stress of season activities.

Dairy

14. Does the institution operate a dairy? Yes.

Inventory as of January 31, 1946:

| | Number | Value |
|-----------------------|--------|----------|
| Cows, milking | 120 | \$18,000 |
| Cows, dry | 19 | 2,850 |
| Heifers, 2-year | 1 | 100 |
| Heifers, 1-year | 46 | 3,450 |
| Calves, weaned | 26 | 1,300 |
| Calves, milkfed | 43 | 1,075 |
| Bulls, service | 2 | 600 |
| Bulls, immature | 2 | 200 |
| Steers, weaned | -- | --- |
| Steers, 1- and 2-year | -- | --- |
| Total | 259 | \$27,675 |

15. Milk production for year ending June 30, 1945:

Total gallons produced—238,268. Value, \$100,558.32.

Quantity and value of minor products:

| | | |
|------------------------------------|-------------|-------------|
| Beef (cow) | \$2,404.07 | 13,334 lbs. |
| Beef (sets) | 93.40 | 43 sets |
| Veals | 508.36 | 2,801 lbs. |
| Hides (cow) | 88.65 | 34 |
| Hides (calf) | -- | -- |
| Livestock sold (see attached list) | \$12,452.44 | |

Total value of production ----- \$116,016.55

16. What is the milk requirement per year? 238,268 gallons.
 17. What is the milk production per year? 238,268 gallons.
 18. Is there any surplus milk or milk products available for feeding? No.
 19. What is average milk production per cow? 14,691.1 lbs. (per cow on 126 head, includes all except heifers milking less than 8 months).
 20. Cost of milk per gallon- .2439.
 21. How many paid employees at dairy? 7.
 22. How many inmates work at dairy? 27.
 23. Average number of calves raised per year? 112.
 24. Kind of bulls used? Purebred Holstein.
 25. Do you buy or raise replacements? Mostly raised. Occasional purchase for out-cross breed.
 26. What is policy of culling milk cows? Low production, blemishes, old age.
 27. What disposal is made of rejects? Slaughtered for local feeding.
 28. Is a T.B. free herd maintained? Yes.
 29. Is herd tested for Bangs Disease? Yes.
 30. Is hand milking used or are milking machines used? Hand milker.
 31. Is milk pasteurized? Yes.
 32. Is equipment for pasteurization and cooling satisfactory? Yes.
 33. If not, what is required? None.
 34. Do you have adequate feed cutters and feed mixers? Yes.
 35. What part of the dairy feed is produced on the property? All succulents, pasture, and 50% alfalfa.
 36. What is the nature and arrangement of permanent pasture, if any? 30 acres, overhead irrigation. Balance seasonal wasteland.
 37. How much feed is purchased per year and the kind? 280 tons Cone.; 400 tons alfalfa.

SALE OF SURPLUS LIVESTOCK, SURVEY REPORT 445

| <i>Date</i> | <i>Sold to</i> | <i>Inv. No.</i> | <i>Item</i> | <i>Amount</i> |
|-------------|---------------------------------|-----------------|---------------------------------|---------------|
| 1944— | | | | |
| 7-28 | Harold E. Bills, Orland | 4208 | 1 bull calf | \$250.00 |
| 8-31 | Napa State Hospital | 4221 | 8,305-lb. dressed pork, 19¢ | 1,577.95 |
| 9-12 | Ricci Bros., Napa | 4235 | 1 bull calf | 250.00 |
| 9-18 | Ben M. Woodworth, Sebastopol | 4237 | 1 service age bull | 300.00 |
| | | | 1 bull calf | 200.00 |
| 10- 4 | Harold Fiorini, Turlock | 4252 | 1 bull calf | 500.00 |
| 10- 5 | Napa State Hospital | 4253 | 2,076-lb. dressed pork | 394.44 |
| 10- 9 | Wm. Bondietti, Jr., Tomalies | 4256 | 1 bull calf | 100.00 |
| 10-12 | Calif. Holstein Friesan, Fresno | 4260 | 1 bull calf | 359.25 |
| | | | 1 cow | 805.50 |
| | | | 1 heifer | 474.00 |
| 10-12 | Napa State Hospital | 4262 | 2,055-lb. dressed pork | 390.45 |
| 10-17 | Napa State Hospital | 4263 | 2,019-lb. dressed pork | 383.61 |
| 10-23 | Fred Holmes, Gerber | 4265 | 1 bull calf | 300.00 |
| 10-30 | Memeo Bros., McCloud | 4268 | 1 bull calf | 250.00 |
| 11-12 | Napa State Hospital | 4285 | 2,046-lb. dressed pork | 388.74 |
| 11- 3 | Napa State Hospital | 4286 | 2,048-lb. dressed pork | 389.12 |
| 11- 9 | Michele Milas, Sonoma | 4289 | 1 bull calf | 100.00 |
| 11-20 | L. B. McCohn, Standish | 4293 | 1 bull calf | 200.00 |
| 11-20 | George Elledge, Standish | 4294 | 1 bull calf | 200.00 |
| 11-20 | Irvin Adams, Susanville | 4295 | 1 bull calf | 200.00 |
| 11-27 | M. Clementino & Son, Novato | 4302 | 2 bull calves | 200.00 |
| 11-30 | Golden State Co., Ltd., Orland | 4303 | 1 bull calf | 200.00 |
| 12- 4 | Edgar Freeman, Ukiah | 4307 | 50 hogs, wt. 11,030 lb. | 1,516.63 |
| 12- 6 | Alva Mitchell | 4315 | 1 heifer calf | 25.00 |
| 12- 8 | Edgar Freeman | 4317 | 60 hogs, wt. 13,120 lb. | 1,804.00 |
| 12-13 | A. E. Morehead, Sebastopol | 4319 | 1 bull calf | 200.00 |
| 1945— | | | | |
| 2- 7 | Hansen & Orloff, Pleasanton | 4353 | 3 bull calves | 550.00 |
| 2- 7 | J. H. Garner, Modesto | 4354 | 1 bull calf | 250.00 |
| 2-10 | H. & E. Maggetti, Marshall | 4357 | 1 bull calf | 150.00 |
| 2-28 | Dos Palos Future Farmers | 4362 | 4 bull calves | 325.00 |
| 3-14 | Youth Authority, Sacramento | 4372 | 1 Hampshire boar | 50.00 |
| 4- 2 | Sonoma State Home | 4386 | 5 Holstein cows | 1,250.00 |
| 4-12 | J. H. Mendoza, Point Reyes | 4394 | 1 bull calf | 200.00 |
| 4-12 | Geo. P. Nunes, Point Reyes | 4395 | 1 bull calf | 250.00 |
| 5-28 | George Bauer, Covelo | 4414 | 1 bull calf | 150.00 |
| 6-18 | James Montera, Santa Rosa | 4425 | 1 bull calf | 200.00 |
| 6-20 | Dos Palos Future Farmers | 4427 | 1 bull calf, 1 heifer calf | 175.00 |
| 6-20 | Napa State Hospital | 4430 | 3,970-lb. hogs (100 animals) | 794.00 |
| 6-27 | Sonoma State Home | 4431 | 15 bred heifers | 3,750.00 |
| | | | Total | \$20,052.69 |

38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Post War Construction Program.)

| <i>Structure</i> | <i>Capacity</i> | <i>Condition</i> | <i>Value</i> |
|-------------------|-----------------|------------------|--------------|
| Feed barn | 160 cows | Good---- | |
| Milk barn | 80 cows | Good---- | |
| Hospital barn | 16 cows | Good---- | \$68,802.41 |
| Calf barn | 48 calves | Good---- | |
| Shelter sheds (3) | 120 cows | Good---- | |
| Silos (2) | 130 tons each | Good---- | |
| Hay storage | 400 tons | Good---- | 6,282.79 |
| Bull barn | 4 bulls | Good---- | 1,200.00 |
| | | | <hr/> |
| | | | \$76,285.20 |

Requirements:

| | |
|--|-------------|
| 2 additional silos are needed as addition to milk barn in 45-47 Budget----- | \$10,000.00 |
| 1 Drive-through hay barn needed to replace old red barn ----- | 7,000.00 |
| Div. Architecture W. O. No. 1175----- (to erect concrete slabs at drinking fountain and other improvements at calf and cow barns) now under way | 3,630.00 |
| | <hr/> |
| | \$20,630.00 |

The old red barn, long a fire hazard and structurally unsafe, was razed with the approval of the department and much of the old material used to rebuild the hog pens. It had previously been used to store hay and grain for dairy feeding. Replacement by a drive-through fire resisting structure within the group of the present dairy buildings is needed.

Two new modern concrete silos are needed to replace the old wooden ones at the original dairy barn site. It has not been possible to use these old ones during the past two years, because of the dilapidated condition, and they are almost ready to fall apart. When the old red barn was razed these silos were removed because of their dangerous condition. A small addition to the present milking barn to connect with these new silos would be required.

Hog Ranch

39. Does the institution operate a hog ranch? Yes

Inventory as of January 31, 1946

| | <i>Number</i> | <i>Value</i> |
|--------------------------|---------------|--------------|
| Hogs, fat ----- | 121 | \$2,420.00 |
| Hogs, feeder, heavy----- | 221 | 2,210.00 |
| Hogs, feeder light----- | 151 | 1,122.50 |
| Pigs, weaned ----- | 34 | 170.00 |
| Pigs, suckling ----- | 117 | 351.00 |
| Sows, brood ----- | 60 | 2,100.00 |
| Boars ----- | 4 | 200.00 |
| Gilts ----- | --- | ----- |
| Total ----- | 708 | \$8,583.50 |

40. Pork production for year ending June 30, 1945:

Total pounds produced, 123,562. Value, \$27,590.57

Other production:

| | |
|---------------------------|------------|
| A. Hogs, fat, sold----- | \$7,628.94 |
| B. (to other Insts.)----- | ----- |
| C. ----- | ----- |
| Total ----- | \$7,628.94 |

41. What is pork requirement per year? 86,919

42. What is pork production per year? 123,562

43. Excess? 36,643

44. How met? Sold

45. Cost production per pound? .1416+

46. How many paid employees at hog ranch? 2

47. How many inmates work at hog ranch? 11

48. Number required if hog ranch adequately supplies need? 15
 49. Does the institution buy weaner or feeder pigs? No
 50. How many weaner or feeder pigs purchased per year? None
 51. Does institution produce its own ham and bacon? Yes
 52. Source of feed:
 a. Institution garbage? Yes
 b. Pasture? Yes. 2 acres
 c. Other feeds produced at institution? 100 per cent alfalfa hay, 25 per cent barley, oats
 d. Feed purchased? Concentrates, 75 per cent (250 tons purchased)

53. Present facilities. (Please list structures, type of construction, etc. and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments.) Proposed projects either in Work Order, 1945-1947. Budget and/or Post War Construction Program.)

| | |
|--|------------|
| Cost of original group of pens, including feed house and farrowing | \$4,920.92 |
| Feed platforms | 423.36 |
| Corrals and runways | 462.23 |

| | |
|-------------|------------|
| Total cost: | \$5,806.51 |
|-------------|------------|

| | |
|--|-----------|
| At present, new sheds replacing pens, Division of Architecture Work Order 1114 (figures are not final). (Some Inst. labor furnished) | 23,182.00 |
|--|-----------|

Total 12 pens, 50 pigs to pen.

Farrowing pen, 12 stall, needs some remodeling as to water troughs, brooders, etc. This can be done locally.

Poultry Ranch

54. Does the Institution operate a Poultry Ranch? Yes.
 Inventory as of January 31, 1946.

| | Number | Value |
|-----------------------|--------|------------|
| Hens, Leghorn | 5,490 | \$5,490.00 |
| Hens, Colored | 367 | 367.00 |
| Chicks, 2 to 5 months | — | — |
| Broilers | — | — |
| Capon | 255 | 510.00 |
| Turkey | — | — |
| Turkey Poult | — | — |
| Total | 6,112 | \$6,367.00 |

55. Egg production for year ending June 30, 1945:

Total dozen 73,725 doz. Value \$34,015.68

Other production

| | |
|-------------|------------|
| a. Chickens | \$4,719.93 |
| b. — | — |
| c. — | — |
| Totals | \$4,719.93 |

56. What is egg requirement per year? 73,725 doz.
 57. What is egg production per year? 73,725 doz.
 58. Deficiency or excess? None.
 59. How met? —
 60. Cost production per dozen? .2466+
 61. How many paid employees at Poultry Ranch? 1
 62. How many inmates work at Poultry Ranch? 10
 63. Number required if Poultry Ranch adequately supplies need? —
 64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
 * 6,000 sexed white leghorns, 1,000 New Hampshire reds.
 65. Number of chicks purchased per year? See above.
 66. Do you preserve eggs during seasonal high production to tide over low production seasons, and what method? Yes.
 67. Source of feed:
 a. Purchased Feed. Concentrates 75%
 b. Locally Produced Feed. Green alfalfa, kale, corn.

* Bought as sexed chicks. Cockerels fattened and fed patients as fricassee.

68. Present facilities and equipment:

(Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)

| <i>Structure</i> | <i>Cost</i> | <i>Capacity</i> | <i>Condition</i> |
|---|-------------|-----------------|------------------|
| Brooder House No. 1, Frame----- | \$217.26 | 16 x 24 | fair |
| Brooder House No. 2, Frame----- | 250.00 | 16 x 30 | fair |
| Brooder House No. 3, Frame----- | 112.70 | 16 x 30 | fair |
| Brooder House No. 4, Frame----- | 150.00 | 16 x 30 | fair |
| Brooder House No. 5, Frame----- | 150.00 | 16 x 30 | fair |
| Egg House G.I. Cement floor----- | 190.68 | 16 x 24 | fair |
| Incubator House, Frame----- (So. Garage) | 270.00 | | |
| House No. 1, pullets, frame----- | 665.83 | 25 x 165 | fair |
| Houses Nos. 2 and 3, frame----- (90' cement, 50' dirt) | 2,686.21 | 18 x 140 | fair |
| House No. 4—frame----- (80' cement) | 1,026.11 | 18 x 130 | fair |
| House No. 5, frame, all cement floor----- | 958.66 | 18 x 140 | fair |
| House No. 6, frame, cement floor----- | 2,572.21 | 25 x 230 | fair |
| House No. 7, frame, cement floor----- | 448.00 | 24 x 150 | fair |
| House No. 8, frame, cement floor----- | 559.58 | 20 x 80 | fair |
| Feed shed, G.I.----- | 250.00 | 20 x 40 | fair |
| Feed shed, G.I.----- | 350.00 | 20 x 60 | fair |
| Cement troughs, etc., 36----- (18" x 10') | 188.58 | | |

None of the buildings are new, but they are serviceable. We do need one more building for grain storage, approximately 40' x 100' with drive-through arrangement and side bins. Would like to include this in our next biennial budget.

69. Stable:

Inventory as of January 31, 1946.

Horses 15
Colts —
Mules 1

Present facilities: Old barn needs replacing. Stable and Hay Barn needed at Farm. The old barn is more than 50 years old, bought with the original farm. Beyond repair and unsafe for further use. Included in current budget—\$8,875.00.

Usage: General farm work.

70. Orchard:

1. Have you an orchard? Yes

Inventories: Trees, number and kind:

1050 prune, 800 bearing
85 pear
30 apple
353 peach
59 plum
1 cherry
6 olive

2. Production for year ending June 30, 1945.

| | Lbs. | Quantity | Value |
|-----------------------|--------|----------|------------|
| a. Apples ----- | 2,330 | | \$186.40 |
| b. Peaches ----- | 24,412 | | 533.11 |
| c. Pears ----- | 4,180 | | 125.40 |
| d. Prunes ----- | 67,645 | | 1,691.13 |
| e. Blackberries ----- | 4,030 | | 1,118.51 |
| f. Grapes ----- | 4,794 | | 383.82 |
| Total ----- | | | \$4,038.37 |

3. How many paid employees at Orchard? 1 (farmhand)

4. How many inmates work at Orchard? —

Regular 3 Seasonal 50

71. Cannery:

1. Does the Institution have a cannery? Yes.

2. Present facilities: Complete retort cooking and lidded equipment, capacity up to 1200 #10 cans per day.

3. Production for year ending June 30, 1945:

CANNERY PRODUCTION

| <i>Item</i> | <i>Quantity</i> | <i>Value</i> |
|---------------------------|-----------------|--------------|
| Apples, No. 10 cans----- | 2,369 | \$1,353.16 |
| Apple Juice ----- | 106 | 71.25 |
| Apricots, No. 10----- | 302 | 201.32 |
| Beans, string ----- | 2,792 | 1,396.00 |
| Beets, No. 10----- | 3,711 | 1,237.00 |
| Carrots, No. 10 can----- | 4,085 | 1,358.33 |
| Chard, Swiss ----- | 1,667 | 764.50 |
| Peaches, No. 2½----- | 1,200 | 275.00 |
| Peaches, No. 10----- | 895 | 596.67 |
| Pears, No. 2½----- | 863 | 161.81 |
| Pears, No. 10----- | 6,644 | 4,429.25 |
| Pickles, No. 10----- | 292 | 97.33 |
| Plums, No. 10----- | 2,408 | 1,204.00 |
| Pumpkin, No. 10----- | 1,712 | 535.00 |
| Sauerkraut, No. 2½----- | 150 | 15.65 |
| Sauerkraut, No. 10----- | 2,714 | 787.06 |
| Sauerkraut, Bbl.----- | 45 | 675.00 |
| Tomatoes, No. 10----- | 20,870 | 6,956.70 |
| Tomato Juice, No. 10----- | 3,134 | 783.50 |
| | | \$22,898.53 |

4. Is there a surplus or deficiency? Surplus some items.
 5. If a surplus, how disposed of? Sold to other institutions.
 6. If a deficiency, how supplied? —

72. Farm General (Field Crops) :

1. Commodities produced (year ending June 30, 1945)

| <i>Item</i> | <i>Quantity</i> | <i>Value</i> | <i>Acreage</i> |
|----------------------------------|-----------------|--------------|----------------|
| Barley, grain ----- | 23,580 lb. | \$589.50 | 45 |
| Hay, alfalfa, baled----- | 757,031 lb. | 9,069.57 | |
| Hay, alfalfa, loose----- | 4,000 lb. | 40.00 | |
| Hay, alfalfa, green----- | 15,000 lb. | 150.00 | |
| Corn on cob----- | 110,965 lb. | 3,619.00 | 15 |
| Hay, grain, baled----- | 93,485 lb. | 1,121.00 | 55 |
| Green feed, kale----- | 163,910 lb. | 327.82 | 2 |
| Stock beets ----- | 328,690 lb. | 657.38 | 14 |
| Grain, Oats ----- | 73,440 lb. | 2,093.04 | 45 |
| Straw, baled ----- | 185,695 lb. | 1,114.17 | |
| Grain, wheat ----- | 95,360 lb. | 2,479.36 | 48 |
| 1. Ensilage, vetch and oats----- | 96,585 lb. | 965.85 | 25 |
| 2. Ensilage, green corn----- | 450,000 lb. | 900.00 | 25 |
| | | \$23,126.69 | |

COMMENTS :

POST WAR ITEM 66

Warehouse for cannery production and industrial supplies----- \$26,700

At present this item is listed as No. 88, Part 3 of the post-war building program. We believe the necessity for having this item moved up as emergency minor construction is of sufficient importance that we ask that it be given consideration now. The reason for this is because the only available storage for canned goods etc., at present is in the old Industrial Building in the rear of the main kitchen. Before any work can be started on the new commissary building it will be necessary to tear away this present storage building completely, which would leave us without any storage facilities at all. Therefore, the sooner the new warehouse could be built the better for all concerned. At the time the post-war list was set up it was, of course, not known that the commissary would be placed at the head of the post-war program here. We feel very strongly that if this item could be considered as an emergent need it would have the effect of establishing it in a priority far ahead of its present standing. The need for this building is tremendous.

There are also attached copies of a letter from the Bureau of Cannery Inspection who are familiar with the conditions under which we have to work at the cannery, and giving their reasons for immediate correction of these difficulties.

**STATE OF CALIFORNIA, DEPARTMENT OF PUBLIC HEALTH
BUREAU OF CANNERY INSPECTION, 620 Phelan Building
760 Market Street, SAN FRANCISCO 2, CALIFORNIA, August 22, 1945.**

**State Department of Mental Hygiene,
Sacramento, California**

Attention : Mrs. Dora Shaw Heffner, Director of Institutions.

DEAR MRS. HEFFNER: When my assistant, Mr. Wheeler, called at the small cannery at Mendocino State Hospital, Talmage, last week he found that there was inadequate storage facilities near the cannery for canned food products and empty cans, fresh fruits and vegetables, etc. It is our understanding that the building previously used as a cannery and warehouse, is to be torn down. This will leave no storage space near the new canning plant, which is under the supervision of the cannery man, Mr. Brunges.

We are calling this to your attention because we feel it is essential that empty cans be properly stored to prevent damage and contamination, that filled cans of food products be held under proper storage to prevent spoilage and that there be storage facilities for fresh fruits and vegetables immediately adjacent to the cannery. This would enable the storage of these items to be under the immediate supervision of the cannery man and would result in considerable saving financially to the institution, as well as preventing spoilage of food products. It would also aid in efficient operation of the cannery.

May I suggest that consideration be given in your post-war planning to include under minor structural improvements, a warehouse immediately adjacent to the present cannery which will enable food products to be handled and stored in accordance with the provisions of our California Food Sanitation Act, copy of which is enclosed.

Yours very truly,

**MILTON P. DUFFY, Chief
Bureau Food and Drug Inspection.**

MN FK

**CC: Mr. Applegate
Deputy Director
Lien
A. E. Spillman**

FARM (VEGETABLE CROPS)

| <i>Item</i> | <i>Quantity lbs.</i> | <i>Value</i> | <i>Acreage</i> |
|-----------------------|----------------------|--------------|----------------|
| Beans, string ----- | 15,160 | \$1,320.96 | 4 |
| Beets ----- | 42,470 | 862.20 | 1½ |
| Broccoli ----- | 19,250 | 1,050.00 | |
| Cabbage ----- | 160,480 | 4,428.90 | 3 |
| Carrots ----- | 96,200 | 2,295.35 | 3½ |
| Cauliflower ----- | 30,200 | 1,371.00 | 1 |
| Celery ----- | 16,390 | 460.20 | 1½ |
| Chard, Swiss ----- | 183,420 | 5,879.34 | |
| Corn on cob ----- | 2,122 doz. | 1,061.00 | 7 |
| Cucumbers ----- | 56,550 | 2,589.02 | 1 |
| Egg plant ----- | 1,600 | 128.00 | |
| Garlic ----- | 1,058 | 211.60 | |
| Lettuce ----- | 70,642 | 3,597.50 | 2 |
| Mellons, musk ----- | 32,160 | 868.31 | 1½ |
| Watermelons ----- | 34,727 | 347.27 | 2½ |
| Onions, dry ----- | 73,990 | 1,528.80 | |
| Onions, green ----- | 41,650 | 3,900.00 | 8 |
| Parsnips ----- | 43,875 | 2,137.50 | 1 |
| Peas ----- | 6,475 | 647.50 | 2 |
| Peppers, bell ----- | 3,675 | 381.15 | 1 |
| Radishes ----- | 14,565 | 182.07 | |
| Rhubarb ----- | 8,520 | 426.00 | |
| Rutabagas ----- | 2,200 | 132.00 | 2 |
| Spinach ----- | 60,090 | 1,549.80 | 1 |
| Summer squash ----- | 32,960 | 1,371.20 | |
| Tomatoes, fresh ----- | 316,150 | 5,585.01 | 10 |
| Turnips ----- | 97,780 | 2,009.40 | 2 |
| | | | \$46,321.08 |

72. Leandro grain storage at hay barn

This is a small addition to be built adjacent to the present mill and small storage room which is entirely inadequate. It would consist of a concrete floor slab foundation and corrugated iron sides and roof to match the present barn. It would be simply designed and could be erected by our own crews, with the aid of patient labor.

There is \$2,000 in the current biennial budget for this work.

73. Inventory agricultural equipment

| Article | Purchase price | Inv. Value | Conditions |
|--|----------------|------------|-------------------------------------|
| Novo hay press, size 18" x 22" baler-- | \$1,230.00 | | Satisfactory ; Fair; Poor ; Junk |
| Tractor, Cat. 20, 4 cyl., 20 HP----- | 2,065.75 | | Fair |
| Tractor, D-4, Diesel----- | 2,949.65 | | Fair |
| Tractor, McCormack Deering, 12 HP----- | 719.95 | | Fair |
| Tractor, Fordson, 12 HP----- | 49.00 | | Fair |
| Weed cutter, 2 horse----- | 40.00 | | Fair |
| Rake, sulky, 10 ft., 2 horse----- | 63.00 | | Fair |
| Rake, side delivery, John Deere----- | 120.00 | | Fair |
| Roller, 2 horse (ring roller)----- | 17.50 | | Fair |
| Corn binder, Case----- | 197.00 | | Fair |
| Corn planter, 2 row----- | 74.50 | | Fair |
| Cultivator, farm, spring tooth, 2 horse----- | 172.20 | | Fair |
| Cultivator, farm, wiggle tail, 2 horse----- | 24.25 | | Fair |
| Cultivator, farm, Planet, 1 horse----- | 30.90 | | Fair |
| Mower, power, John Deere----- | 174.37 | | Fair |
| Disc, Kellifer, Model 208----- | 280.32 | | Fair |
| Drill, grain, 8 ft., J. I. Case, single disc----- | 144.10 | | Fair |
| Drill, grain, 6 ft., Kentucky, 4 horse----- | 125.00 | | Fair |
| Derrick, hay, alfalfa, 8 ft----- | 30.00 | | Fair |
| Drill, alfalfa, 8 ft----- | 50.00 | | Fair |
| Harvester, Case, combine, 20 HP----- | 2,096.20 | | Fair |
| Harrow, disc, 8', cover crop----- | 167.45 | | Fair |
| Harrow, tractor disc, 5 ft----- | 30.00 | | Fair |
| Harrow, 2 section, spike tooth----- | 28.00 | | Fair |
| Harrow, 3 section, spike tooth----- | 126.85 | | Fair |
| Harrow, 3 section, 16 ft----- | 48.00 | | Fair |
| Land leveller, 12' x 21'----- | 226.60 | | Fair |
| Mower, McCormack Deering, Big 6'- drawn----- | 49.07 | | Fair |
| Mower, Mack, No. 6, 5 ft. cut, horse- drawn----- | 105.00 | | Fair |
| Mower, Mack, No. 7, 5 ft. cut, horse- drawn----- | 89.92 | | Fair |
| Mower, Mack, No. 5, 5 ft. cut, horse- drawn----- | 85.25 | | Fair |
| Mill, roughage (Letz hay cutter)----- | 535.70 | | Fair |
| Mill, hammer, feed, Case Model N----- | 333.93 | | Fair |
| Plow, tractor-12, No. 602, Oliver----- | 30.00 | | Fair |
| Plow, 2 horse, Syracuse----- | 15.00 | | Fair |
| Plow, 2 horse, No. 12 Syracuse Chilled----- | 14.25 | | Fair |
| Plow, 3 gang disc, tractor (Fordson)----- | 132.00 | | Fair |
| Plow, 4 horse, 2 gang, Oliver----- | 111.35 | | Fair |
| Plow, 5 gang, tractor, John Deere----- | 300.00 | | Fair |
| Plow, 4 gang, 12-inch, Little Genius----- | 249.80 | | Fair |
| Scraper, Fresno, 4 horse----- | 40.00 | | Fair |
| Scraper, Fresno, 2 horse----- | 25.25 | | Fair |
| Scales, Fairbanks, 30-ton platform----- | 679.00 | | Fair |
| Scraper, 6 ft. tractor, revolving----- | 135.50 | | Fair |
| Scraper, 7 ft., Thorp, heavy duty----- | 316.47 | | Fair |
| Seeder, beet, Deere, 2 row----- | 50.00 | | Fair |
| Subsoiler, No. 30, Brenner's----- | 174.50 | | Fair |
| Seed broadcaster, Gem----- | 16.00 | | Fair |
| Truck, Ford, V8, 1½ ton, E 6104----- | 1,131.80 | | Fair |
| 3 wagons, 2 horse, hay racks----- | 630.00 | | Fair |
| 1 wagon, 2 horse, box bed----- | 200.00 | | Fair |
| Rake, side delivery----- | 139.56 | | Fair |
| Spray rig, Hayes, 300 gal.----- | 640.00 | | Fair |
| Stretcher, fence----- | 3.50 | | Fair |
| 1 Chevrolet Pickup, License E 54665----- | 600.00 | | Fair |
| <i>Poultry:</i> | | | |
| 1 horse wagon----- | 150.00 | | Fair |
| 1 bone crusher, Gruendler, 5 HP----- | 409.94 | | Fair |
| 1 feed cutter----- | 42.00 | | Fair |
| 1 clover cutter, Silver Mfg. Co. "Model"----- | 17.40 | | Fair |

73. Inventory agricultural equipment (continued)

| Article | Purchase price | Inv. Value | Conditions |
|--|-------------------|---------------|-----------------------------------|
| | | | Satisfactory; Fair; Poor; Junk |
| 1 mixer, feed, 6' Clive Elec., Petaluma | \$171.92 | Fair | |
| 1 mixer, feed, Howe No. 3, Berg. Imp. Co. | 417.15 | Fair | |
| <i>Hog Ranch:</i> | | | Fair |
| 1 one-horse wagon | 83.95 | | |
| <i>Dairy:</i> | | | |
| 1 auto truck, E 52009, Ford V 8, 1½ ton | 935.28 | Fair | |
| 1 De Laval cream separator | 144.00 | Fair | |
| 1 double wagon | 140.00 | Fair | |
| 1 single wagon | 90.50 | Fair | |

74. Accounting:

- What system of accounts is set up covering agricultural operations? State of California Manual of Uniform System of Accounting.
- Who is responsible for keeping such records? Bookkeeper, under supervision of business manager.
- Is a full inventory of equipment, livestock and products on hand maintained? Yes.
- Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? Yes.

75. Sheep ranch:

If any. 150. Purchase 150 feeder lambs annually.

Full information. These are fattened and butchered as needed. Present inventory, 56.

76. Beef cattle ranch:

If any, furnish full information. None.

77. Vegetable garden:

| | <i>Produced locally</i> |
|--|-------------------------|
| Potatoes | 73,000 lbs. |
| Dried onions | 73,000 lbs. |
| Dried beans | 1,061,181 lbs. |
| Leafy vegetables | 339,798 lbs. |
| Root vegetables | 1,061,181 lbs. |
| Value of vegetable garden products year ending June 30, 1945, \$46,321.08. | |

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 11, 1946

- Name of institution: Los Guilicos School for Girls.
 - Superintendent: Dr. Elisabeth van Arsdale.
 - Business manager: George W. Winters, Acting.
- Post office and location: 7501 Sonoma Highway, Santa Rosa.
- Resident patient population (as of January 31, 1946) (female, all): 117.
- Total number authorized positions (ninety-seventh fiscal year): 3.
- Acreage:

| | |
|--------------------------------|-----------|
| Buildings, lawns, shrubs, etc. | 30 acres |
| Farm (field crops) | 73 acres |
| Orchard | 20 acres |
| Vegetable garden | 10 acres |
| Pasturage | 60 acres |
| Hog ranch | 5 acres |
| Poultry ranch | 2 acres |
| Watersheds | 120 acres |
| Total acreage | 320 |

6. Water:

Source of water supply: Deep well and turbin pump. Two 1,000,000-gallon reservoirs, source of water from creek.

Adequacy of water supply: Ample for domestic purposes only in the ultimate institution. At present it is ample for domestic and vegetable garden irrigation.

7. Do you have a master plan for the institution? Yes.

8. Does this plan include a layout for agricultural operations? Yes.

9. Schedule of authorized farm personnel:

Head farmer or farm foreman—Head farmer Grade I.

Vegetable gardener (vegetable gardener $\frac{1}{2}$ time and $\frac{1}{2}$ time landscape gardener).

Farmhands—One farm hand.

Total: 2½ men for farming.

10. Number of inmates assigned to work (therapy) projects:

| | Col. 1 | Col. 2 |
|--|--------|--------|
| Poultry ranch | None | 6 |
| Vegetable garden | 12 | -- |
| Grounds | 2 | 6 |
| Janitorial and housekeeping (other than wards) | 2 | -- |
| Kitchen | 7 | -- |
| Dining room | 8 | -- |
| Employees quarters | 4 | -- |
| Total | 35 | 12 |

Enter in Column 1 now assigned.

Enter in Column 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? No.

12. Is it available in the seasons when it was required? As near as possible.

13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? No.

The inmates we have are not adapted nor suitable for farming.

14. Does the institution operate a dairy? No.

Hog Ranch

15. Does the institution operate a hog ranch? Yes.

Inventory as of February 28, 1946:

| | Number |
|---------------------|--------|
| Hogs, fat | 10 |
| Hogs, feeder, light | 17 |
| Pigs, weaned | 10 |
| Pigs, suckling | 16 |
| Sows, brood | 4 |
| Boars | 1 |
| Total | 52 |

As our hog unit has not been in operation very long the best production record which I am giving is from June 30, 1945 to February 28, 1946. Total pounds produced, 4,055 lbs. live weight.

16. What is pork requirement per year? 4,000 lbs.

17. What is pork production per year? Will reach 5,000 lbs. this year.

18. Deficiency or excess? Will meet our requirements as school grows.

19. How many inmates work at hog ranch? None.

20. Does institution produce its own ham and bacon? We are just starting to.

21. Source of feed:

a. Institution garbage? Yes.

b. Pasture? Yes.

c. Other feeds produced at institution? Barley.

d. Feed purchased? Rolled barley.

22. Present facilities. (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments.) Proposed projects either in Work Order, 1945-1947. Budget and/or Postwar Construction Program.

The present hog unit is located in the old Pythian Home hog lot. It is in a sad state and should be abandoned. Its capacity is inadequate and the location is poor. There is a dire need for fencing, hog shelters, farrowing sheds, feeding platforms, feed storage and slaughterhouse.

At present we have no money allocated for farm buildings and will have to maintain the plant as is with a few minor improvements till such time as funds are available to build on the new proposed site.

Poultry Ranch

We have just received our first shipment of day old chicks. Received March 1, 1946.
 23. What is egg requirement per year? 307 gross.

24. How met? All purchased at present.

25. Number required if poultry ranch adequately supplies need? 200 laying hens.

26. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
 Yes. Any cockerels will be served to inmates.

27. Source of feed:

a. Purchased feed: All hard feeds and mashes.

b. Locally produced feed: All green feeds.

28. Present facilities and equipment: (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)

One brooder house with electric heat. Three hovers. Ample chick feeders and watering containers. One chicken house, 30 feet by 120 feet. Complete with nests, roosts, and chicken runs. Both of these buildings in fair condition and we have some funds to repair them. Feed storage building in fair condition but needs some repairs which we will soon be in process of doing.

29. Stable? None.

30. Orchard:

1. Have you an orchard? Yes.

Inventory:

Trees, number and kind: Twenty acres of prunes. Poor condition. Trees old and many missing. Of this 20 acres about two acres are Imperials and the rest French. We have also approximately 80 trees of mixed citrus. One acre of mixed peaches all about dead. One hundred walnut trees. Twelve fig trees.

2. Production for year ending June 30, 1945:

| | Quantity |
|--------------------|-------------|
| a. Imperial prunes | 7,700 lbs. |
| b. French prunes | 37,751 lbs. |
| c. Oranges | --- |
| d. Lemons | --- |
| e. Grapefruit | --- |
| f. Walnuts | --- |
| g. Figs | --- |
| h. Peaches | --- |

3. How many inmates work at orchard? None.

Seasonal: Picking prunes we use all the inmates available.

31. Cannery:

1. Does the institution have a cannery? No.

32. Farm general (field crops):

1. Commodities produced (year ending June 30, 1945):

Red oat hay.

Barley hay.

33. Inventory agricultural equipment:

| | Condition |
|------------------------|--------------|
| Ford Ferguson tractor | Satisfactory |
| 2-14 plow | New |
| Harrow disc | New |
| Spring tine cultivator | New |
| Crow foot cultivator | New |
| Spring tooth harrow | Fair |
| Mowing machine | New |
| Hay rake | Junk |
| Iron tooth harrow | Poor |
| Broadcast seeder | Junk |

34. Accounting:

Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? Yes.

35. Sheep ranch:

We buy each year enough feeder lambs to meet our requirements for the coming year. These lambs are pastured alternately on green and dry feeds and supplemented with our own hay when pasture is fed down. They are slaughtered as needed.

35. Beef cattle ranch: None.

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 11, 1946

1. Name of institution: Sonoma State Home
 - a. Superintendent: Dr. F. O. Butler, Supt.
 - b. Business Manager: H. H. Waterhouse, Bus. Mgr.
2. Post office and location: Eldridge, Sonoma County
3. Resident patient population (as of 1/31/46):

Male, 1,808. Female, 1,608. Total, 3,416
4. Total number authorized positions (97th F. Y.) 503

5. Acreage:

| | |
|--------------------------------|-----------|
| Buildings, lawns, shrubs, etc. | 80 acres |
| Farm (field crops) | |
| Orchard | 130 acres |
| Vegetable garden | 14 acres |
| Pasturage | 663 acres |
| Dairy | 10 acres |
| Hog ranch | 5 acres |
| Poultry ranch | 10 acres |
| Stable | 2 acres |
| Cemeteries | 12 acres |
| Watersheds | 736 acres |
| Wasteland | |
| Vineyard | 8 acres |

Total acreage 1,670

6. Water:

Source of water supply: Two reservoirs and springs
Storage capacity: 552.99 A. ft.—180,185,000 gals.

Adequacy of water supply: Sufficient for all uses for ultimate requirements to 4,500 bed capacity

7. Do you have a master plan for the institution? Oral only—beyond budget plans
8. Does this plan include a layout for agricultural operations? Oral—except for vegetables, where plot plan and rotation is used

9. Schedule of authorized farm personnel

| | |
|---|---|
| Head farmer or farm foreman | 1 |
| Dairyman | 1 |
| Assistant dairyman | 1 |
| Milkers and milking machine operators | 8 |
| Hog ranch operator | 1 |
| Assistant hog ranch operator (farmhand) | 1 |
| Vegetable gardener | 1 |
| Assistant vegetable gardener | 4 |
| Orchardman | 1 |
| Farmhands | 5 |
| Equipment operators (truck and tractor) | 1 |
| Canningman, part time | — |
| Assistant canningman, part time | — |
| Blacksmith | 1 |
| Part time | — |
| Poultryman | 1 |

Total 27

10. Number of inmates assigned to work (therapy) projects

| | Col. 1 | Col. 2 |
|--|--------|--------|
| Dairy | 23 | 12 |
| Hog ranch | 3 | 2 |
| Poultry ranch | 15 | 9 |
| Vegetable garden | 11 | 4 |
| Orchard | 7 | 3 |
| Farm general | 4 | 6 |
| Cannery, male and female, 5 mos. | 40 | 20 |
| Grounds | 37 | 13 |
| Janitorial and housekeeping (other than wards) | 41 | 9 |
| Storeroom | 3 | 1 |
| Kitchen, vegetable room, dining room | 114 | 36 |
| Butcher shop | 3 | 1 |
| Maintenance crews | 45 | 30 |
| Office | 2 | -- |
| Garage | 3 | -- |
| Hospitals | 60 | 40 |
| Laundry | 75 | 25 |
| Total | 486 | 211 |

Enter in Column No. 1 now assigned.

Enter in Column No. 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? No
 12. Is it available in the seasons when it was required? No
 13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? No
 14. Does the institution operate a dairy? Yes

Inventory as of: January 31, 1946

| | Number | Value |
|--------------------|--------|-------------|
| Cows, milking | 159 | \$25,550.00 |
| Cows, dry | 47 | 7,050.00 |
| Heifers, 2-year | 18 | 2,100.00 |
| Heifers, 1-year | 41 | 3,075.00 |
| Calves, weaned | 40 | 2,000.00 |
| Calves, milkfed | 64 | 1,600.00 |
| Bulls, service | 2 | 400.00 |
| Bulls, immature | 2 | 600.00 |
| Steers, weaned | — | — |
| Steers, 1 and 2 yr | — | — |
| Total | 373 | \$42,375.00 |

15. Milk production for year ending June 30, 1945

Total gallons produced: 187,693 Value----- \$75,868.90
Quantity and value of minor products:

| | | |
|--------------|-------|----------|
| Beef (cow) | ----- | 9,765.35 |
| Beef (steer) | ----- | 752.70 |
| Veal | ----- | 315.00 |
| Hides (cow) | ----- | 35.00 |
| Hides (calf) | ----- | ----- |

Total value of production----- \$86,738.95

16. What is the milk requirement per year? 219,000 gallon minimum
 17. What is the milk production per year? 187,693 gal., Ninety-sixth Fiscal Year
 18. Is there any surplus milk or milk products available for feeding? Seldom
 19. What is average milk production per cow? 4½ gal. daily
 20. Cost of milk per gallon? .5111
 21. How many paid employees at dairy? 10
 22. How many inmates work at dairy? 23
 23. Average number of calves raised per year? 50
 24. Kind of bulls used? Registered Holstein
 25. Do you buy or raise replacements? Raise, except occasional purchase
 26. What is policy of culling milk cows? Age—diseased—nonbreeders—low producers
 27. What disposal is made of rejects? Butchered, or to vendors if diseased
 28. Is a T.B. free herd maintained? Yes
 29. Is herd tested for Bangs Disease? Yes
 30. Is hand milking used or are milking machines used? Machines
 31. Is milk pasteurized? Yes
 32. Is equipment for pasteurization and cooling satisfactory? Not entirely

33. If not, what is required? Correction of unreliable cooling capacity
 34. Do you have adequate feed cutters and feed mixers? Mixer O.K., no cutters
 35. What part of the dairy feed is produced on the property? None, some pasture
 36. What is the nature and arrangement of permanent pasture, if any? 35 acres being planted and fenced; one-half ready to use this spring
 37. How much feed is purchased per year and the kind?
 Hay : 2,832,335 lbs. \$45,148.89 Grain : 822,834 lbs. \$21,542.01

Dairy

38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement costs. Proposed projects either Work Orders, 1945-47 Budget or Post War Construction Program.)

Existing:

| | <i>Cost</i> |
|----------------------------------|---------------------|
| Milking barn and grain storeroom | \$33,813.54 |
| Milk house | 36,415.19 |
| Hay and feeding barn | 6,000.00 |
| Hay and feeding barn | 9,982.26 |
| Hay and feeding barn | 8,234.32 |
| Hospital barn | 14,883.86 |
| Calf barn | 3,000.00 Inadequate |
| Bull barn and corrals | 3,065.61 |
| Horse barn | 875.00 |
| Fencing, corrals, etc. | 1,223.24 |
| Total | \$117,493.02 |

Proposed:

Work Order 918, Chap. 796-1937 Calf Barn----- \$22,000.00

Post War Program:

Item 121 Hay Barns, etc.----- \$26,000.00

| <i>Item</i> | <i>No.</i> | <i>Capacity</i> | <i>Cost</i> | <i>Condition</i> | <i>Adequate</i> | <i>Repl. Cost</i> |
|--------------------------------------|------------|-----------------|-------------|------------------|-----------------|-------------------|
| Milk cans | 76 | 10 gal. | \$302.76 | Fair | Yes | \$500.00 |
| Milk cans | 16 | 5 gal. | 55.53 | Fair | Yes | 90.00 |
| Milk cans | 112 | 3 gal. | 329.63 | Fair | Yes | 500.00 |
| Feed mixer | 1 | | 400.00 | Good | Yes | ----- |
| Milking machine | 1 | | 728.00 | Good | Yes | ----- |
| Milk pails | 9 | | 15.75 | Poor | Yes | 45.00 |
| Jack lift truck | 1 | | 36.05 | Good | Yes | ----- |
| Platforms for truck | 6 | | 235.87 | Good | Yes | ----- |
| Bottle crates | 3 | | 6.77 | Fair | Yes | 12.00 |
| Clipper, elec. | 1 | | 14.39 | Good | Yes | ----- |
| Spray machine | 1 | | 21.22 | Good | Yes | ----- |
| Scales, platform | 1 | 500 lbs. | 32.60 | Good | Yes | ----- |
| Scales, milk | 3 | | 14.53 | Good | Yes | ----- |
| Truck, grain | 1 | | 22.76 | Good | Yes | ----- |
| Cream separator | 2 | | 327.15 | Old | Yes | 400.00 |
| Tester, cream | 1 | 24 bot. | 92.00 | Good | Yes | ----- |
| Pasteurizers | 3 | 200 gal. | 3,494.00 | Good | Yes | ----- |
| Filter | 1 | | 9.76 | Good | Yes | ----- |
| Sterilizer | 1 | | 61.80 | Good | Yes | ----- |
| Sterilizer, oven | 1 | | 75.00 | Good | Yes | ----- |
| Bottle washer | 1 | | 95.00 | Good | Yes | ----- |
| Water cooler | 1 | | 151.00 | Good | Yes | ----- |
| Compressor | 1 | 4 x 4 | 1,080.00 | Good | Yes | ----- |
| Can washer | 1 | | 900.00 | Good | Yes | ----- |
| Unit cooler | 1 | | 110.00 | Good | Yes | ----- |
| Milk hopper | 1 | | 39.55 | Good | Yes | ----- |
| Can dump | 1 | | 70.00 | Good | Yes | ----- |
| Pumps, brine & water | 3 | | 275.00 | Good | Yes | ----- |
| Boiler | 2 | | 431.88 | Fair | Yes | 1,500.00 |
| Wagons, 2 horse | 1 | | 300.00 | Old | Yes | 500.00 |
| Harness, team | 2 | | 50.00 | Old | Yes | 150.00 |
| Misc. small tools and equipment----- | | | | | | \$3,697.00 |
| Dairy total ----- | | | | | | \$10,595.51 |

Hog Ranch

39. Does the institution operate a hog ranch? Yes.
 Inventory as of February 28, 1946.

| | Number | Value |
|---------------------|--------|------------|
| Hogs, fat | 46 | \$920.00 |
| Hogs, feeder, heavy | 50 | 500.00 |
| Hogs, feeder, light | 90 | 675.00 |
| Pigs, weaned | 35 | 175.00 |
| Pigs, suckling | 77 | 231.00 |
| Sows, brood | 28 | 980.00 |
| Boars | 2 | 100.00 |
| Gilts | — | — |
| Total | 328 | \$3,581.00 |

40. Pork production for year ending June 30, 1945:
 Total pounds produced, 95,140, dressed. Value ----- \$16,215.09

Other production:

| | | |
|-----------------|-------|-------|
| A. | ----- | ----- |
| B. | ----- | ----- |
| C. Sale of pigs | ----- | 55.00 |

Total ----- \$16,270.09

41. What is pork requirement per year? 83,200 lbs. minimum.
 42. What is pork production per year? 95,140 lbs.
 43. Deficiency or excess? Neither.
 44. How met? Substitute if necessary. None purchased.
 45. Cost production per pound? .1486.
 46. How many paid employees at hog ranch? 2.
 47. How many inmates work at hog ranch? 3.
 48. Number required if hog ranch adequately supplies need? 5.
 49. Does the institution buy weaner or feeder pigs? No.
 50. How many weaner or feeder pigs purchased per year? None.
 51. Does institution produce its own ham and bacon? Yes.
 52. Source of feed:
 a. Institution garbage Yes.
 b. Pasture? Yes.
 c. Other feeds produced at institution? Green feed.
 d. Feed purchased? Grains, etc.
 53. Present facilities (Please list structures, type of construction, etc. and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments.) Proposed projects either in work order, 1945-1947. Budget and/or Postwar Construction Program):

| <i>Existing</i> | <i>Date built</i> | <i>Cost</i> | <i>Condition</i> |
|-----------------|-------------------|-------------|------------------|
| Farrowing house | 1927 | \$3,209.55 | Good |
| Piggery | 1912 | 980.00 | Poor |
| Piggery | 1912 | 98.60 | Poor |
| Piggery | 1908 | 268.00 | Fair |
| Piggery | 1915 | 245.00 | Fair |
| Total | | \$4,801.15 | |

Postwar program

| | | | | | | |
|--------------------------------|---|-----------|-----------------|------|------------|--------------------|
| Item 40, slaughterhouse | | | | | | \$16,000.00 |
| Hog scalding cradle | 1 | | \$26.59 | Fair | Yes | \$30 |
| Cleaning table | 1 | | 19.84 | Fair | Yes | 25 |
| Rope hoist | 1 | | 3.09 | Fair | Yes | 5 |
| Butcher's saw | 1 | | 3.00 | Fair | Yes | 4 |
| Cleaver | 1 | | 3.50 | Good | Yes | |
| Thermometer | 1 | | 3.00 | Fair | Yes | 4 |
| Steelyards | 1 | 600 lb. | 12.98 | Old | Not needed | |
| Ear marker | 1 | | 2.50 | Good | Yes | |
| Self feeder | 3 | | 90.00 | Fair | Yes | 120 |
| Breeding crate | 1 | | 30.17 | Old | Yes | 40 |
| Cart, feeding | 1 | 6 cu. ft. | 33.83 | Good | Yes | |
| Push cart | 1 | | 20.00 | Old | Yes | 25 |
| Wheelbarrows | | | 16.55 | Old | Yes | 20 |
| Kerokil, burner | 1 | | 13.39 | Good | Yes | |
| Spray machine | 1 | | 20.39 | Good | Yes | |
| Rifle, repeating | 1 | 22 cal. | 11.21 | Good | Yes | |
| Subtotal | | | \$310.04 | | | \$273 |
| Misc. small tools | | | 45.70 | | | |
| Total | | | \$355.74 | | | |

Poultry Ranch

54. Does the institution operate a poultry ranch? Yes.
Inventory as of February 28, 1946.

| | Number | Value |
|-----------------------|--------------|-------------------|
| Hens, leghorn | 4,190 | \$4,190.00 |
| Hens, colored | 4 | 4.00 |
| Chicks, 2 to 5 months | 2,339 | 701.70 |
| Broilers | 1,633 | 489.90 |
| Capons | 2 | 4.00 |
| Turkey | 3 | 3.45 |
| Turkey poult | -- | -- |
| Total | 8,171 | \$5,393.05 |

55. Egg production for year ending June 30, 1945.

| | | | |
|-------------------|--------|-------|--------------------|
| Total dozen. | 53,543 | Value | \$18,955.27 |
| Other production: | | | |
| a. Chicken | | | 4,053.82 |
| b. Turkeys | | | 3,398.81 |
| c. | | | |
| Totals | | | \$26,407.90 |

53. What is egg requirement per year? 76,000 doz. minimum.
 57. What is egg production per year? 53,500 dozen.
 58. Deficiency or excess? Last year 30 per cent short.
 59. How met? Sometimes reduced use—occasional purchase.
 60. Cost production per dozen? .3109.
 61. How many paid employees at poultry ranch? 1.
 62. How many inmates work at poultry ranch? 17.
 63. Number required if poultry ranch adequately supplies need? 25.
 64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
 Alternate. Served hospitals and staff occasionally.
 65. Number of chicks purchased per year? Sexed 5,500. Str. run 11,000.
 66. Do you preserve eggs during seasonal high production to tie over low production
 seasons, and what method? Yes. Candled, dipped, cold stored.
 67. Source of feed:
 a. Purchased feed. Grains, etc.
 b. Locally produced feed. Green feed raised.

68. Present facilities and equipment: (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)

Existing:

| | | Date built | Cost | Condition |
|----------------------|-------|------------|-------------|-----------|
| Laying house | ----- | 1904 | \$392.00 | Fair |
| Laying house | ----- | 1908 | 740.75 | Fair |
| Hospital | ----- | 1907 | 220.00 | Fair |
| Brooder house | ----- | 1912 | 834.00 | Good |
| Brooder house | ----- | 1914 | 1,544.00 | Good |
| Laying house | ----- | 1922 | 1,700.00 | Good |
| Laying house | ----- | 1924 | 1,914.00 | Good |
| Laying house | ----- | 1935 | 2,300.00 | Good |
| Laying house | ----- | 1935 | 5,959.36 | Good |
| Capon house 8 x 10 | ----- | ----- | 40.00 | Fair |
| Pedigree houses (2) | ----- | ----- | 130.00 | Good |
| Cockerel shed | ----- | ----- | 360.00 | Good |
| Brooder houses (5) | ----- | ----- | 480.00 | Good |
| Store room | ----- | ----- | 480.00 | Good |
| Club house 12 x 16 | ----- | ----- | 125.00 | Fair |
| Barn 17 x 22 | ----- | 1905 | 460.00 | Poor |
| Turkey house 20 x 40 | ----- | ----- | 520.00 | Good |
| Pullet houses (3) | ----- | ----- | 780.00 | Good |
| Total | ----- | ----- | \$18,979.11 | |

Post War Program:

Item 198, Replacements, incl. increased capacity-----\$26,700

| Item | No. | Capacity | Cost | Condition | Adequate | Repl. Cost |
|---------------------------------|---------|-----------|------------|-----------|------------|------------|
| Scales, platform | 2 | 500 lbs. | \$53.40 | Fair | Yes | \$80 |
| Water heater | 1 | ----- | 8.71 | Good | Yes | ----- |
| Wheelbarrows | 9 | ----- | 54.00 | Old | Yes | 180 |
| Hand carts | 4 | ----- | 100.00 | Old | Yes | 200 |
| Fire extinguisher | 13 | 3 gal. | 120.10 | Good | Yes | --- |
| Fire extinguisher | 1 | on wheels | 140.00 | Good | Yes | --- |
| Fire hose | 200 ft. | ----- | 180.00 | Old | No | 300 |
| Feed mixer | 1 | 2000 lbs. | 384.38 | Good | Yes | --- |
| Grain trucks | 2 | ----- | 19.47 | Good | Yes | --- |
| Caponizing set | 1 | ----- | 6.70 | Good | Yes | --- |
| Feet cutters | 3 | ----- | 399.55 | Old | Yes | 200 |
| Bone cutter | 1 | ----- | 170.00 | Old | Not needed | ----- |
| Brooders, gas | 7 | 500 | 160.88 | Good | Yes | --- |
| Incubators, large | 1 | 5376 | 654.50 | Old | Not used | Not used |
| Incubators | 3 | ----- | 151.00 | Old | Yes | Not used |
| Spray pump | 1 | wheeled | 34.50 | Good | Yes | --- |
| Spray, wheelbarrow | 1 | ----- | 12.64 | Good | Yes | --- |
| Firekil | 1 set | ----- | 25.00 | Good | Yes | --- |
| Skinner sprinkling system | ----- | ----- | 556.21 | Old | Yes | 1,000 |
| Mash hoppers | 22 | 150 lbs. | 132.00 | Good | Yes | --- |
| Mash hoppers | 24 | 100 lbs. | 182.00 | Good | Yes | --- |
| Water founts | 18 | ----- | 54.00 | Fair | Yes | 180 |
| Misc. small equipment and tools | ----- | 486.82 | | | | |
| Total | ----- | ----- | \$4,085.86 | | | \$2,140 |

69. Stable:

Inventory as of February 28, 1946.

| | | |
|--------|-------|----|
| Horses | ----- | 12 |
| Colts | ----- | 0 |
| Mules | ----- | 0 |

Present facilities:

1 stable with implement sheds ----- \$3,405.29 Poor

Post War Program:

Item 118, Replacement of stables-----\$41,300.00

Equipment list to follow.

Usage:

70. Orchard:

1. Have you an orchard? Yes.

Inventory: Trees, number and kind, list will follow.

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|-------------------|-----------|-------------|
| a. Apples ----- | 172,591 | \$12,801.12 |
| b. Apricots ----- | 69,417 | 2,325.41 |
| c. Cherries ----- | 4,418 | 751.06 |
| d. Figs ----- | 940 | 94.00 |
| e. Grapes ----- | 26,540 | 2,100.70 |
| f. Peaches ----- | 352,319 | 8,003.17 |
| g. Pears ----- | 101,100 | 3,032.96 |
| h. Plums ----- | 62,169 | 2,144.50 |
| i. Prunes ----- | 279,890 | 6,997.25 |
| j. Quince ----- | 2,595 | 53.40 |
| | 1,071,979 | \$38,303.57 |

3. How many paid employees at orchard? 3.

4. How many inmates work at orchard? Regular, 7 to 10; seasonal, 100 to 150.

Stable

69. Present facilities.

| Item | No. | Capacity | Cost | Condition | Adequate | Rep. Cost |
|------------------------|-----|----------|------------|-----------|----------|-----------|
| Wagons, two horse | 6 | | \$980.12 | Old | Yes | \$1,200 |
| Wagons | 3 | | 330.00 | Old | Not used | 600 |
| Wagon beds | 2 | | 100.00 | Old | Not used | --- |
| Chain harness, team | 15 | | 461.70 | Old | Yes | 600 |
| Harness, leather | 2 | | 101.00 | Old | Yes | 125 |
| Harness, single | 2 | | 37.70 | Old | Yes | 80 |
| Saddles | 2 | | 65.50 | Old | Yes | --- |
| Collars, horse | 25 | | 147.00 | Old | Yes | 160 |
| Bridles, riding | 5 | | 18.38 | Old | Yes | 20 |
| Halters | 5 | | 10.00 | Old | Yes | 12 |
| Total ----- | | | \$2,251.40 | | | \$2,797 |

Orchard

70. Present facilities.

| Item | No. | Capacity | Cost | Condition | Adequate | Rep. Cost |
|------------------------|-----|------------|------------|-----------|-----------|-----------|
| Spray machine | 1 | 300 gal. | \$919.89 | Good | Yes | --- |
| Spray machine | 1 | | 1,268.00 | Old | To survey | --- |
| Spray machine | 1 | | 312.00 | Old | To survey | --- |
| Dust sprayer | 1 | | 20.60 | Good | Yes | --- |
| Prune dipper | 1 | | 240.00 | Old | To survey | --- |
| Prune grader (used) | 1 | | 10.00 | Good | Yes | --- |
| Cider mill | 1 | | 210.00 | Old | To survey | --- |
| Fire exting., large | 1 | | 143.75 | Fair | Yes | 150 |
| Fire exting. | 2 | 3 gal. | 20.00 | Fair | Yes | 20 |
| Scales, portable | 1 | 500 lb. | 62.45 | Good | Yes | --- |
| Pruning shears | 28 | | 100.38 | Fair | Yes | 150 |
| Tank, vinegar | 1 | 2,000 gal. | 20.00 | Old | To survey | --- |
| Step-ladders | 58 | | 223.40 | Old | Yes | 500 |
| | | | \$3,550.47 | | | \$820 |

FRUIT TREES

| | | | |
|---------------------------------|-------|-------------|----------|
| Apple trees | 813 | | |
| Apricot trees | 439 | | |
| Peach trees | 3,689 | | |
| Prune trees | 3,195 | | |
| Plum trees | 481 | | |
| Pear trees | 980 | | |
| Cherry trees | 160 | | |
| Quince trees | 40 | | |
| | | 9,797 | .8435 |
| Misc. small tools and equipment | | 8,263.77 | 1,460.90 |
| Total orchard | | \$13,275.14 | |

71. Cannery:

1. Does the institution have a cannery? Yes—fruit only
2. Present facilities:

| | | |
|-------------|----------|------|
| Cannery | \$899.37 | Good |
| Fruit house | 539.78 | Good |

3. Production for year ending June 30, 1945:

| | Quantity | Value |
|---|----------|-------------|
| a. Dry yard (see list attached for details) | 139,813 | \$13,987.84 |
| b. Cannery | 55,122 | 31,603.09 |
| c. ----- | ----- | ----- |
| d. ----- | ----- | ----- |

4. Is there a surplus or deficiency? Surplus

5. If a surplus, how disposed of? To other institutions

6. If a deficiency, how supplied? From other institutions or market

72. Farm general (field corps):

1. Commodities produced (year ending June 30, 1945)

| Item | Quantity | Value | Acreage |
|------------------------------|-----------------|--------------|---------|
| None | | | |
| <i>Dry yard</i> | <i>Quantity</i> | <i>Value</i> | |
| Dry apricots, lbs. | 1,080 | \$226.80 | |
| Dry peaches, lbs. | 13,680 | 2,736.00 | |
| Dried pears, lbs. | 9,090 | 1,818.00 | |
| Dry prunes, lbs. | 115,963 | 9,207.04 | |
| Total | 139,813 | \$13,987.84 | |
| <i>Cannery</i> | <i>Quantity</i> | <i>Value</i> | |
| Apples, No. 10 can | 5,231 | \$2,615.50 | |
| Apricots, No. 10 can | 8,534 | 5,632.44 | |
| Apricots, No. 2½ can | 36 | 7.56 | |
| Jelly, No. 10 can | 210 | 165.90 | |
| Fruit butter, No. 10 can | 3,373 | 1,787.13 | |
| Peaches, No. 10 can | 14,951 | 9,867.66 | |
| Peaches, No. 2½ can | 48 | 8.00 | |
| Peaches, pickled, No. 10 can | 1,592 | 859.68 | |
| Pears, No. 10 can | 5,610 | 4,214.50 | |
| Plums, No. 10 can | 8,146 | 4,073.00 | |
| Tomatoes, S. P., No. 10 can | 4,633 | 1,544.32 | |
| Tomatoes, puree, No. 10 can | 2,758 | 827.40 | |
| Total | 55,122 | \$31,603.09 | |

Cannery

71. Present Facilities.

| Item | No. | Capacity | Cost | Condition | Adequate | Repl. Cost |
|-----------------------|-----|----------|------------|-----------|-----------|------------|
| Exhaust box | 1 | 101 cans | \$715.85 | Good | Yes | --- |
| Vari-drive | 1 | | 386.25 | Good | Yes | --- |
| Temperature control | 1 | | 122.57 | Good | Yes | --- |
| Thermometer | 1 | | 269.89 | Good | Yes | --- |
| Sealer, automatic | 1 | | 28.33 | Fair | Yes | \$40 |
| Retort | 1 | | 550.00 | Old | Yes | 1,000 |
| Kettle, steam | 1 | 150 gal. | 721.65 | Old | Yes | 1,000 |
| Kettle, steam | 2 | 100 gal. | 200.00 | Old | Yes | 300 |
| Kettle, steam | 2 | 20 gal. | 60.40 | Old | Yes | 100 |
| Scales, platform | 1 | 50 lbs. | 25.00 | Good | Yes | --- |
| Sink, scalding | 1 | | 12.50 | Good | Yes | --- |
| Racks for retort | 3 | | 12.00 | Good | Yes | --- |
| Trucks for retort | 3 | | 15.00 | Good | Yes | --- |
| Apple peelers | 4 | | 92.58 | Good | Yes | --- |
| Apple peeler, small | 3 | | 19.13 | Old | Too small | --- |
| Truck jack | 1 | | 36.05 | Good | Yes | --- |
| Flats for jack | 4 | | 85.28 | Good | Yes | --- |
| Washing vats | 4 | | 20.00 | Good | Yes | --- |
| Misc. small equipment | | | 670.08 | | | \$2,440 |
| Total | | | \$4,042.56 | | | |

73. Inventory Agricultural Equipment:

| <i>Item</i> | <i>No.</i> | <i>Capacity</i> | <i>Cost</i> | <i>Condition</i> | <i>Adequate</i> | <i>Repl. Cost</i> |
|------------------------------|------------|-----------------|-------------------|------------------|-----------------|-------------------|
| Tractor, rubber tire | 1 | 2 cyl. | \$999.36 | Good | Yes | --- |
| Tractor, Caterpiller | 1 | Diesel | 1,996.42 | Good | Yes | --- |
| Tank, diesel oil | 1 | 550 gal. | 49.44 | Good | Yes | --- |
| Trailers | 2 | | 328.56 | Good | Yes | --- |
| Manure spreader | 1 | | 322.42 | Poor | Yes | \$500 |
| Subsoiler | 1 | | 229.59 | Good | Yes | --- |
| Gang plow | 1 | 3 bottom | 172.83 | Good | Yes | --- |
| Gang plow | 1 | 3 bottom | 125.25 | Old | No | 200 |
| Mowers | 3 | | 180.75 | Old | Yes | --- |
| Grain drill | 2 | | 274.00 | Old | for trade | --- |
| Disc harrow | 1 | | 377.66 | Good | Yes | --- |
| Culti-packer | 1 | | 104.00 | Good | Yes | --- |
| Disc harrows | 2 | | 354.15 | Old | No | 400 |
| Disc harrows | 2 | | 97.50 | Old | No | 125 |
| Harrows, tooth | 5 | | 103.80 | Old | No | 125 |
| Fauning mill | 1 | | 30.00 | Old | to survey | --- |
| Rake, sulky | 1 | | 55.90 | Old | Yes | 100 |
| Buck rakes | 2 | | 36.00 | Old | not used | --- |
| Hay press | 1 | | 1,300.00 | Old | not used | --- |
| Weed cutter | 1 | | 22.50 | Good | Yes | --- |
| Circular saw | 1 | | 74.00 | Old | not used | --- |
| Road grader | 1 | | 201.50 | Old | to survey | --- |
| Fresno scrapers | 2 | | 30.00 | Old | to survey | --- |
| Scraper, revolving | 1 | | 79.43 | Old | Yes | 150 |
| Grass seeder | 1 | | 5.51 | Good | Yes | --- |
| Pump, hand, for oil | 1 | | 28.33 | Good | Yes | --- |
| Sprayers, knapsack | 4 | | 26.80 | Old | No | 50 |
| Scythes and handle | 5 | | 16.07 | Good | Yes | --- |
| Wire stretcher | 1 | | 1.91 | Good | Yes | --- |
| Drag saw | 1 | | 146.00 | Old | not used | --- |
| Grindstones | 3 | | 22.30 | Old | Yes | 45 |
| Crosscut saws | 4 | | 20.00 | Fair | Yes | 32 |
| Wheelbarrows | 6 | | 39.65 | Old | Yes | 60 |
| Plow, side hill | 1 | | 17.75 | Old | not used | --- |
| Plow, double disc | 1 | | 245.00 | Old | not used | --- |
| Plows, double disc | 2 | | 105.00 | Old | not used | --- |
| Plow, road | 1 | | 63.32 | Old | not used | --- |
| Plow, road rooter | 1 | | 53.00 | Old | Yes | --- |
| Plows, two horse | 10 | | 212.39 | Old | Yes | --- |
| Plows, one horse | 3 | | 34.90 | Old | Yes | --- |
| Sub Total | | | \$8,582.99 | | | \$1,787 |
| Misc. small equipment | | | 359.34 | | | |
| Total | | | \$8,942.33 | | | |

74. Accounting:

- What system of accounts is set up covering agricultural operations? Uniform system of accounting—Department of Finance
- Who is responsible for keeping such records? Department heads and Accounting Officer
- Is a full inventory of equipment, livestock and products on hand maintained? Yes
- Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and condition of the land and available water? Yes

Within restrictive limits of patient help and insufficient cultivating equipment to serve Orchard and Gardens at same time, as usually is necessary for best results.

75. Sheep Ranch:

If any. None

Full information.

76. Beef Cattle Ranch: None

If any, furnish full information.

Vegetable Garden

77. Vegetable Garden:

| | | |
|------------------------|--|--------------|
| Potatoes ----- | | 1,274 lbs. |
| Dried Onions ----- | | |
| Dried Beans ----- | | |
| Leafy Vegetables ----- | | 324,186 lbs. |

Root Vegetables ----- 195,243 lbs.

Total value of vegetable garden products year ending June 30, 1945 \$17,383.38

Production for year ending June 30, 1945

| Kinds: | Quantity | Value |
|-------------------------|-------------|------------|
| Beets ----- | 57,374 lbs. | \$1,373.80 |
| Beans, String ----- | 12,568 lbs. | 1,206.62 |
| Blackberries ----- | 154 lbs. | 20.79 |
| Cabbage ----- | 67,707 lbs. | 1,717.86 |
| Carrots ----- | 73,057 lbs. | 2,177.00 |
| Corn ----- | 5,915 lbs. | 621.07 |
| Cauliflower ----- | 28,895 lbs. | 1,375.56 |
| Cucumbers ----- | 19,310 lbs. | 330.47 |
| Garlic ----- | 457 lbs. | 101.75 |
| Greens ----- | 2,960 lbs. | 77.30 |
| Onions, Dry ----- | 1,274 lbs. | 31.71 |
| Onions, Green ----- | 201 lbs. | 20.10 |
| Lettuce ----- | 12,362 lbs. | 626.93 |
| Parsley ----- | 37 lbs. | 3.70 |
| Peppers, Bell ----- | 7,488 lbs. | 744.66 |
| Pumpkin ----- | 23,370 lbs. | 276.09 |
| Squash ----- | 10,301 lbs. | 368.30 |
| Swiss Chard ----- | 36,567 lbs. | 1,711.53 |
| Tomatoes, Feed ----- | 23,873 lbs. | 1,193.65 |
| Tomatoes, Canning ----- | 44,873 lbs. | 560.91 |
| Turnips ----- | 40,784 lbs. | 836.45 |
| Zucchini ----- | 51,330 lbs. | 2,027.92 |

Total ----- 520,857 lbs. \$17,404.17

Is there a surplus? No

How many paid employees? 5

How many inmates? 11

What are vegetable requirements per year? Top veg.--- 442,000 lbs.
Root veg.--- 442,000 lbs.

Total ----- 884,000 lbs.

| Present Facilities: | Cost | Condition |
|---------------------------------|----------|-----------|
| Root House ----- | \$750.00 | Fair |
| Implement and storage shed----- | 750.00 | Fair |

Total ----- \$1,500.00

Facilities

| Item | No. | Capacity | Cost | Adequate | Condition | Repl. cost |
|----------------------|-----|-----------|---------|----------|-----------|------------|
| Seeder ----- | 1 | 2 row | \$53.30 | Yes | Good | |
| Cultivator ----- | 1 | 7 tooth | 12.98 | Yes | Fair | |
| Cultivators ----- | 2 | | 20.62 | Yes | Old | \$30.00 |
| Cultivator, hand -- | 5 | | 23.75 | Yes | Old | 50.00 |
| Cabinet, seed ----- | 1 | 12 drawer | 12.00 | No | Old | 25.00 |
| Scales, portable --- | 1 | | 62.45 | Yes | Old | 60.00 |
| Spray, knapsack -- | 1 | | 6.70 | Yes | Old | 10.00 |
| Spray, hand ----- | 1 | | 6.55 | Yes | Old | 10.00 |
| Wheelbarrows ----- | 2 | | 12.00 | Yes | Old | 20.00 |

\$205.00

Misc. small tools and equipment ----- 243.55

Total ----- \$453.00

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: April 11, 1946

1. Name of Institution: Napa State Farm
 a. Superintendent: Owen Duffy
 b. Business Manager:

2. Post Office and Location:

3. Resident Patient Population (as of January 31, 1946):
 Male _____ Female _____ Total _____

4. Total number authorized positions (Ninety-seventh Fiscal Year):

5. Acreage: There is a total of approximately 500 acres that can be farmed.
 Approximately 2,278 acres pasture, watershed, and waste land.

| | |
|--------------------------------|-----------|
| Buildings, lawns, shrubs, etc. | 15 acres |
| Farm (Field Crops) | 400 acres |
| Orchard | 5 acres |
| Vegetable Garden | 2 acres |
| Pasturage | --- |
| Dairy | --- |
| Hog Ranch | --- |
| Poultry Ranch | --- |
| Stable | --- |
| Cemeteries | --- |
| Watersheds | --- |
| Wasteland | --- |
| Total Acreage | 2,700 |

6. Water:

Source of water supply: Rector Canyon—Domestic use only

Adequacy of water supply: Sufficient next year. Dam under construction.

7. Do you have a master plan for the Institution? Yes

8. Does this plan include a layout for agricultural operations? In the making.
 We plan to level and check as much of the available farming land as we can this fall so as to have it ready for irrigation next spring. The principle crop will be alfalfa to be sold to Napa State Hospital and Sonoma State Hospital.

9. Schedule of authorized farm personnel

| | |
|---|-----|
| Head farmer or farm foreman | 1 |
| Dairyman | 1 |
| Assistant dairyman | --- |
| Milkers and milking machine operators | --- |
| Hog ranch operator | --- |
| Assistant hog ranch operator (farmhand) | --- |
| Vegetable gardener | --- |
| Assistant vegetable gardener | --- |
| Orchardman | --- |
| Farmhands | 2 |
| Equipment operators (truck and tractor) | --- |
| Canningman | --- |
| Assistant canningman | --- |
| Blacksmith | --- |
| Part time | --- |
| Total | 3 |

10. Number of inmates assigned to work (therapy) projects.

| | Col. 1 | Col. 2 |
|--|--------------|-----------|
| Dairy ----- | ----- | -- |
| Hog ranch ----- | ----- | -- |
| Poultry ranch ----- | ----- | -- |
| Vegetable garden ----- | ----- | -- |
| Orchard ----- | ----- | -- |
| Farm general ----- | ----- | -- |
| Cannery ----- | ----- | -- |
| Grounds ----- | ----- | -- |
| Janitorial and housekeeping (other than wards) ----- | ----- | -- |
| Storeroom ----- | ----- | -- |
| Kitchen ----- | ----- | -- |
| Butchershop ----- | ----- | -- |
| Maintenance crews ----- | ----- | -- |
| Office ----- | ----- | -- |
| Total ----- | ----- | -- |

Enter in Column No. 1 now assigned.

Enter in Column No. 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? We have none.
 12. Is it available in the seasons when it was required?
 13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities?

Dairy14. Does the institution operate a dairy?
Inventory as of: January 31, 1946.

| | No. | Value |
|--------------------------|----------|--------------|
| Cows, milking ----- | 1 | ----- |
| Cows, dry ----- | -- | -- |
| Heifers, 2-year ----- | -- | -- |
| Heifers, 1-year ----- | -- | -- |
| Calves, weaned ----- | -- | -- |
| Calves, milkfed ----- | -- | -- |
| Bulls, service ----- | -- | -- |
| Bulls, immature ----- | -- | -- |
| Steers, weaned ----- | -- | -- |
| Steers, 1 & 2-year ----- | -- | -- |
| Total ----- | 1 | ----- |

15. Milk Production for year ending June 30, 1945.
Total gallons produced: _____ Value _____

Quantity and value of minor products:

| | |
|---------------------------|--|
| Beef (cow) | |
| Beef (steer) | |
| Veal | |
| Hides (cow) | |
| Hides (calf) | |
| Total value of production | |

16. What is the milk requirement per year?
 17. What is the milk production per year?
 18. Is there any surplus milk or milk products available for feeding?
 19. What is average milk production per cow?
 20. Cost of milk per gallon?
 21. How many paid employees at dairy?
 22. How many inmates work at dairy?
 23. Average number of calves raised per year?
 24. Kind of bulls used?
 25. Do you buy or raise replacements?
 26. What is policy of culling milk cows?
 27. What disposal is made of rejects?
 28. Is a T.B. free herd maintained?
 29. Is herd tested for Bangs Disease?
 30. Is hand milking used or are milking machines used?
 31. Is milk pasteurized?
 32. Is equipment for pasteurization and cooling satisfactory?

33. If not, what is required?
 34. Do you have adequate feed cutters and feed mixers?
 35. What part of the dairy feed is produced on the property?
 36. What is the nature and arrangement of permanent pasture, if any?
 37. How much feed is purchased per year and the kind?
 38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Post War Construction Program.)

Three feed barns in good condition.

All of the buildings are in good condition.

We have building program.

Hog Ranch

39. Does the Institution operate a Hog Ranch?
 Inventory as of _____, 1946.

| | Number | Value |
|---------------------|--------|-------|
| Hogs, fat | -- | ---- |
| Hogs, feeder, heavy | -- | ---- |
| Hogs, feeder, light | 24 | 480 |
| Pigs, weaned | -- | ---- |
| Pigs, suckling | -- | ---- |
| Sows, brood | -- | ---- |
| Boars | 7 | 280 |
| Gilts | 1 | 50 |
| Total | 32 | 810 |

40. Pork production for year ending June 30, 1945:
 Total pounds produced _____ Value \$_____

Other production:

- A.
 B.
 C.

Total

41. What is pork requirement per year?
 42. What is pork production per year?
 43. Deficiency or excess?
 44. How met?
 45. Cost production per pound?
 46. How many paid employees at hog ranch?
 47. How many inmates work at hog ranch?
 48. Number required if hog ranch adequately supplies need?
 49. Does the Institution buy weaner or feeder pigs?
 50. How many weaner or feeder pigs purchased per year?
 51. Does Institution produce its own ham and bacon?

52. Source of feed:

- a. Institution garbage?
- b. Pasture?
- c. Other feeds produced at Institution?
- d. Feed purchased?

53. Present facilities. (Please list structures, type of construction, etc. and equipment, capacity. Indicate conditions. If not *adequate*, please so indicate. Furnish comments.) Proposed projects either in Work Order, 1945-1947. Budget and/or Post War Construction Program)

Three feed barns in good condition.

All of the buildings are in good condition.

Poultry Ranch

54. Does the institution operate a poultry ranch?

Inventory as of _____ 1946.

| | <i>Number</i> | <i>Value</i> |
|-----------------------------|---------------|--------------|
| Hens, leghorn ----- | ----- | ----- |
| Hens, colored ----- | ----- | ----- |
| Chicks, 2 to 5 months ----- | 50 | \$25 |
| Broilers ----- | ----- | ----- |
| Capon ----- | ----- | ----- |
| Turkeys ----- | ----- | ----- |
| Turkey poult ----- | ----- | ----- |
| Total ----- | 50 | \$25 |

55. Egg production for year ending June 30, 1945:

Total dozen ----- Value -----

56. What is egg requirement per year?

57. What is egg production per year per inmate?

58. Deficiency or excess?

59. How met?

60. Cost production per dozen?

61. How many paid employees at poultry ranch?

62. How many inmates work at poultry ranch?

63. Number required if poultry ranch adequately supplies need?

64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?

65. Number of chicks purchased per year?

66. Do you preserve eggs during seasonal high production to tide over low production seasons, and what method?

67. Source of feed:

- a. Purchased feed.
- b. Locally produced feed.

68. Present facilities and equipment:

(Please list structures, type of construction, etc. and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)

Three feed barns in good condition. All of buildings are in good condition. We have no building program.

69. Stable:

Inventory as of _____ 1946.

| | | |
|--------------|-------|-------|
| Horses ----- | ----- | 2 |
| Colts ----- | ----- | ----- |
| Mules ----- | ----- | ----- |

Present facilities:

Usage:

70. Orchard:

1. Have you an orchard? 5

Inventory:

Trees, number and kind: Old orchard.

2. Production for year ending June 30, 1945:

| | <i>Quantity</i> | <i>Value</i> |
|----------|-----------------|--------------|
| a. ----- | ----- | ----- |
| b. ----- | ----- | ----- |
| c. ----- | ----- | ----- |
| d. ----- | ----- | ----- |
| e. ----- | ----- | ----- |
| f. ----- | ----- | ----- |
| g. ----- | ----- | ----- |
| h. ----- | ----- | ----- |
| i. ----- | ----- | ----- |

3. How many paid employees at orchard?

4. How many inmates work at orchard?

Regular ----- Seasonal -----

71. Cannery:

1. Does the institution have a cannery?
 2. Present facilities:
 3. Production for year ending June 30, 1945:

| | <i>Quantity</i> | <i>Value</i> |
|----|-----------------|--------------|
| a. | ----- | ----- |
| b. | ----- | ----- |
| c. | ----- | ----- |
| d. | ----- | ----- |

4. Is there a surplus or deficiency?
 5. If a surplus, how disposed of?
 6. If a deficiency, how supplied? _____

All records are kept in the office of Department of Finance.

72. Farm General (field crops):

- 1. Commodities produced (year ending June 30, 1945)**

| <i>Item</i> | <i>Quantity</i> | <i>Value</i> | <i>Acreage</i> |
|---------------------------------------|-----------------------|---------------------|-------------------|
| 73. Inventory agricultural equipment. | | | |
| | <i>Inv. Value</i> | | <i>Conditions</i> |
| | | Satisfactory; Fair; | |
| | | Poor; Junk | |

There is a few pieces of Farm Mach. on the property. We have not purchased any equip't. for a number of years. However, we have approximately \$10,000 of new equip't. ordered.

74. Accounting:

1. What system of accounts is set up covering agricultural operations?
 2. Who is responsible for keeping such records?
 3. Is a full inventory of equipment, livestock and products on hand maintained? Yes.
 4. Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water?

75. Sheep ranch:

If any, full information.

76 Beef cattle ranch:

If any, furnish full information. We supply the Veterans' Home with beef, mutton and veal.

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

5. Acreage:

| | | |
|--------------------------------|--------|--------|
| Buildings, lawns, shrubs, etc. | 96 | acres |
| Farm (field crops) | 72 | acres |
| Orchard (12) Vineyard (8) | 20 | acres |
| Vegetable garden | 14 | acres |
| Pasturage | 400 | acres |
| Dairy | 0 | acres |
| Hog ranch | 6 | acres |
| Poultry ranch | 6 | acres |
| Stable | 1 | acres |
| Cemeteries | 10 | acres |
| Watersheds | 0 | acres |
| Wasteland | 295.78 | acres |
| Total acreage | | 920.78 |

6. Water:

Source of water supply: Rector Canyon and wells located on Napa State Farm
 Adequacy of water supply: Will be adequate when Rector Canyon Dam now
 under construction is completed. Dam will be completed about January, 1947,
 and water should be available from dam in 1947

7. Do you have a master plan for the institution? Yes

8. Does this plan include a layout for agricultural operations? No

9. Schedule of authorized farm personnel

| | Number |
|---|--------|
| Head farmer or farm foreman | -- |
| Dairyman | -- |
| Assistant dairyman | -- |
| Milkers and milking machine operators | -- |
| Hog ranch operator, civilian | 1 |
| Assistant hog ranch operator (farm hand) civ. | 1 |
| Vegetable gardener, civilian | 1 |
| Assistant vegetable gardener, members | 3 |
| Orchardman | -- |
| Farmhands, civilian | 1 |
| Equipment operators (truck and tractor) 5 civilians, 1 member | 6 |
| Canningman | -- |
| Assistant canningman | -- |
| Blacksmith | -- |
| Part time | -- |
| Total | 13 |

10. Number of inmates assigned to work projects

| | Col. 1 | Col. 2 |
|--|--------|--------|
| Dairy | -- | -- |
| Hog ranch | 3 | -- |
| Poultry ranch | 4 | -- |
| Vegetable garden | -- | -- |
| Orchard | -- | -- |
| Farm general | -- | -- |
| Cannery | -- | -- |
| Grounds | 40 | 10 |
| Janitorial and housekeeping (other than wards) | 8 | 7 |
| Storeroom | 1 | -- |
| Kitchen | 25 | 5 |
| Butcher shop | 1 | -- |
| Maintenance crews | 20 | -- |
| Office | -- | -- |
| Hospital | 13 | 5 |
| Laundry | 8 | -- |
| Total | 123 | 27 |

Enter in Column No. 1 now assigned

Enter in Column No. 2 how many additional could be used advantageously.

11. Is the supply of inmate labor sufficient? Yes
 12. Is it available in the seasons when it was required? Yes
 13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? Yes

NOTE: Special fatigue parties are sent out to the various farm departments when needed. All housekeeping and janitorial work in the members' barracks is performed by members without pay. All gardening work around the members' barracks is also performed by the members of the home without pay.

Dairy

14. Does the institution operate a dairy? No.
Inventory as of January 31, 1946.

| | <i>Number</i> | <i>Value</i> |
|-------------------------|---------------|--------------|
| Cows, milking ----- | --- | ---- |
| Cows, dry ----- | --- | ---- |
| Heifers, 2-year ----- | --- | ---- |
| Heifers, 1-year ----- | --- | ---- |
| Calves, weaned ----- | --- | ---- |
| Calves, milkfed ----- | --- | ---- |
| Bulls, service ----- | --- | ---- |
| Bulls, immature ----- | --- | ---- |
| Steers, weaned ----- | --- | ---- |
| Steers, 1 & 2 yr. ----- | --- | ---- |
| Total ----- | --- | ---- |

15. Milk production for year ending June 30, 1945.

Total gallons produced :

Quantity and value of minor products :

| | |
|--------------|--|
| Beef (cow) | |
| Beef (steer) | |
| Veal | |
| Hides (cow) | |
| Hides (calf) | |

Total value of production

16. What is the milk requirement per year?
 17. What is the milk production per year?
 18. Is there any surplus milk or milk products available for feeding?
 19. What is the average milk production per cow?
 20. Cost of milk per gallon?
 21. How many paid employees at dairy?
 22. How many inmates work at dairy?
 23. Average number of calves raised per year?
 24. Kind of bulls used?
 25. Do you buy or raise replacements?
 26. What is policy of culling milk cows?
 27. What disposal is made of rejects?
 28. Is a T.B. free herd maintained?
 29. Is herd tested for Bangs Disease?
 30. Is hand milking used or are milking machines used?
 31. Is milk pasteurized?
 32. Is equipment for pasteurization and cooling satisfactory?
 33. If not, what is required?
 34. Do you have adequate feed cutters and feed mixers?
 35. What part of the dairy feed is produced on the property?
 36. What is the nature and arrangement of permanent pasture, if any?
 37. How much feed is purchased per year and kind?
 38. Present facilities (Please list structures, such as milk barns, silos, feed barns, etc.)
 Indicate condition. If not adequate, please so indicate and furnish comments.
 Inventory value and replacement cost. Proposed projects either work orders, 1945-47 Budget or Postwar Construction Program.) None.

Hog Ranch

39. Does the institution operate a hog ranch? Yes.

Inventory as of January 31, 1946.

| | <i>Number</i> | <i>Value</i> |
|---------------------------|---------------|-------------------|
| Hogs, fat ----- | --- | ---- |
| Hogs, feeder, heavy ----- | 115 | \$1,115.00 |
| Hogs, feeder, light ----- | 68 | 510.00 |
| Pigs, weaned ----- | 81 | 405.00 |
| Pigs, suckling ----- | 7 | 24.50 |
| Sows, brood ----- | 22 | 770.00 |
| Boars ----- | 3 | 200.00 |
| Gilts ----- | --- | ---- |
| Total ----- | 296 | \$3,024.50 |

40. Pork production for year ending June 30, 1945:

| | | | |
|--|-----------------------------------|---------------------|-------------|
| Total pounds produced | 94,093. | Value | \$16,426.68 |
| Other production: | | | |
| A. 5,750 lbs. ham and bacon | | Included in | \$1,675.08 |
| B. 14,053 lbs. lard | | total lbs. produced | 2,514.18 |
| C. 5368 lbs. cracklings | | | 134.24 |
| D. Sale of live hogs (30) for | | | 1,179.00 |
| Total | | | \$5,502.80 |
| 41. What is pork requirement per year? | About right. | | |
| 42. What is pork production per year? | 94,093. | | |
| 43. Deficiency or excess. | About right. | | |
| 44. How met? | | | |
| 45. Cost production per pound? | .173495. | | |
| 46. How many paid employees at hog ranch? | 1. | | |
| 47. How many inmates work at hog ranch? | 3. | | |
| 48. Number required if hog ranch adequately supplies need? | | | |
| 49. Does the institution buy weaner or feeder pigs? | No. | | |
| 50. How many weaner or feeder pigs purchased per year? | None. | | |
| 51. Does institution produce its own ham and bacon? | Partly. | | |
| 52. Source of feed: | | | |
| a. Institution garbage? | Yes. | | |
| b. Pasture? | No. | | |
| c. Other feeds produced at institution? | Grain and feed tops, 113,959 lbs. | | |
| d. Feed purchased? | Barley, etc., 410,130 lbs. | | |

ANALYSIS OF OPERATIONS—HOG RANCH

July 1, 1945 to March 31, 1946

| | Salaries and Wages | Materials and Supplies | Property and Equipment | Totals |
|--|--------------------------|------------------------------|------------------------------|--|
| Direct expenditures | \$2,476.81 | \$6,800.25 | \$100.00 | \$9,377.06 |
| Local products consumed | ----- | ----- | ----- | 549.54 |
| Total | ----- | ----- | ----- | \$9,926.60 |
| Add: Adjustment in Livestock | | | | |
| Inventory | ----- | ----- | ----- | 155.00 |
| Labor from other departments | ----- | ----- | ----- | 878.87 |
| Net expense | ----- | ----- | ----- | \$10,960.47 |
| Value of prod. pork 43,916 lbs. at .19 and .1925 | ----- | \$8,414.68 | ----- | |
| Sale of 40 live hogs | ----- | 1,611.75 | ----- | 10,026.43 |
| Net operating loss | ----- | ----- | ----- | \$934.04 Cr. |
| Net expense | \$10,960.47 | | | |
| Less value live hogs | 1,611.75 | | | |
| | \$9,348.72 | | | |
| Divided by--- | 43,916 lbs. | | | = .212877 production cost per lb. dressed pork |

Per cent
total of
Expenditures

Detail of Salaries and Wages:

| | |
|--------------------|------------|
| A. Lang ----- | \$2,066.05 |
| G. Bednar ----- | 126.45 |
| Veterinarian ----- | 75.00 |
| Member help ----- | 209.31 |

\$2,476.81 25%

Detail of Materials and Supplies:

| | |
|----------------------|------------|
| Feeds ----- | \$6,471.14 |
| Brooms, stable ----- | 7.91 |
| Vaccine ----- | 193.65 |
| Cartridges ----- | 1.07 |
| Sheep dip ----- | 104.05 |
| Rubber boots ----- | 5.64 |
| Drugs ----- | 16.79 |

\$6,800.25 68%

Detail of Property and Equipment:

| | |
|--------------|-----------------|
| 1 boar ----- | \$100.00 |
| | 100.00 01% |

Proof \$9,377.06

Detail of Local Products Consumed:

| | |
|-----------------------------|----------|
| Hay, alfalfa, loose ----- | \$475.00 |
| Vegetable tops, green ----- | 5.30 |
| Straw, baled ----- | 69.24 |

\$549.54 549.54 06%

Total expenditures----- Proof \$9,926.60

Inventory of Hogs on Hand March 31, 1946:

| | | |
|-------------------------|------------|----------|
| Hogs over 100 lbs----- | 66@\$10.00 | \$660.00 |
| Hogs under 100 lbs----- | 128@ 7.50 | 960.00 |
| Pigs, weaned ----- | 11@ 5.00 | 55.00 |
| Pigs, suckling ----- | 138@ 3.50 | 483.00 |
| Sows, brood ----- | 19@ 35.00 | 665.00 |
| Boars ----- | 1@ 50.00 | 50.00 |
| Boars ----- | 1@100.00 | 100.00 |

Total ----- 364 \$2,973.00 Inventory

53. Present facilities. (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not *adequate*, please so indicate. Furnish comments.) Proposed projects either in Work Order, 1945-1947. Budget and/or Postwar Construction Program.)

| | |
|--|----------|
| 1 Smokehouse, 1 story, brick----- | \$325.00 |
| 1 12' x 20' Corrugated with concrete floor----- | 150.00 |
| 1 14' 6" x 20' frame shed----- | 150.00 |
| 1 10' x 19' 6" frame shed----- | 75.00 |
| 1 38' x 15' frame shed----- | 287.58 |
| 1 116' x 30', 2-story frame, concrete floor----- | 5,180.00 |
| 1 15' 2 x 19 grain shed, concrete floor----- | 200.00 |
| 1 20' x 29' slaughter house, frame----- | 1,170.00 |
| 2 32' x 37' shelters, G.I. roof----- | 450.00 |
| 5 Floors, feeding, cement, misc. sizes----- | 419.08 |
| 2 Floors, feeding, w. wallow----- | 1,729.72 |
| 2 Wallow, hog, 10 x 10 x 21----- | 37.20 |
| Miscellaneous equipment----- | 200.00 |

Total ----- \$10,373.58

54. Does the Institution operate a poultry ranch? Yes
 Inventory as of January 31, 1946.

| | Number | Value |
|-----------------------|--------|------------|
| Hens, leghorn | 3,557 | \$4,446.25 |
| Hens, colored | 52 | 65.00 |
| Chicks, 2 to 5 months | — | — |
| Broilers | — | — |
| Capons | — | — |
| Turkey | — | — |
| Turkey poults | — | — |
| Total | 3,609 | \$4,511.25 |

55. Egg production for year ending June 30, 1945:

| | Value |
|-----------------------------|-------------|
| Total dozen—40,320 | \$15,420.60 |
| Other production : | |
| a. Chickens for consumption | |
| b. ————— | |
| c. ————— | |
| Totals : 6,040½ lbs. | \$1,642.18 |

56. What is egg requirement per year? 52,770
 57. What is egg production per year per inmate? 44.26 dozen
 58. Deficiency or excess? Deficiency
 59. How met? Purchased
 60. Cost production per dozen? .321582
 61. How many paid employees at poultry ranch? One
 62. How many inmates work at poultry ranch? Four
 63. Number required if poultry ranch adequately supplies need? Eight
 64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
 Cockerels fed to members.
 65. Number of chicks purchased per year? 3,600
 66. Do you preserve eggs during seasonal high production to tie over low production
 seasons, and what method? No
 67. Source of feed :
 a. Purchased feed: 333,787 lbs.
 b. Locally produced feed: 54,445 lbs.
 Egg allowance:
 Employees—60.72 dozen per year
 Hospital members—45.44 dozen per year
 Domiciliary members—30.32 dozen per year

ANALYSIS OF OPERATIONS—POULTRY RANCH

July 1, 1945 to March 3, 1946

| | Salaries and wages | Materials and supplies | Property and equipment | Totals |
|-------------------------------|-----------------------|---------------------------|---------------------------|---------------------------|
| Direct expenditures | \$2,868.00 | \$6,857.42 | \$410.00 | \$10,135.42 |
| Local products consumed | — | — | — | 984.98 |
| Total | — | — | — | \$11,120.40 |
| Add, adjustment in livestock | — | — | — | 108.81 |
| Labor from other departm'ts | — | — | — | 147.90 |
| Net expense | — | — | — | \$11,377.11 |
| Value of products : | | | | |
| 28,545 doz. eggs @ .37 to .50 | — | — | \$12,586.65 | — |
| 5,807 lb. chix. @ .25 to .30 | — | — | 1,565.01 | 14,151.66 |
| Net operating gain | \$11,377.11 | — | — | \$2,774.55 |
| Net expense | — | — | — | — |
| Less value chix. | 1,565.01 | — | — | — |
| | <u>\$9,812.10</u> | — | — | — |
| Divided by | 28,545 doz. | = | .34374 | production cost per dozen |

*Per cent
of total
expenditures*

Detail of salaries and wages:

| | | | |
|--------------------|------------|------------|-----|
| A. Lindebeck ----- | \$2,115.00 | | |
| Member help ----- | 753.00 | | |
| | | \$2,868.00 | 26% |

Detail of material and supplies:

| | | | |
|--------------------|------------|------------|-----|
| Feeds ----- | \$6,826.19 | | |
| Barrow wheel ----- | 9.23 | | |
| Diesel oil ----- | 11.69 | | |
| Steel traps ----- | 1.85 | | |
| Medicines ----- | 8.46 | | |
| | | \$6,857.42 | 61% |

Detail of property and equipment:

| | | | |
|--------------------------|----------|----------|-----|
| 1,800 pullets, baby----- | \$378.00 | | |
| 200 baby chickens----- | 32.00 | | |
| | | \$410.00 | 04% |

Detail of local products consumed:

| | | | |
|----------------------------|----------|----------|-----|
| Hay alfalfa, loose ----- | \$240.40 | | |
| Barley com. field run----- | 744.58 | | |
| | | \$984.98 | 09% |

Total expenditures ----- Proof \$11,120.40

Inventory of poultry on hand

March 31, 1946:

| | | | |
|-------------------------|--------------------------|--|-----------------------------|
| Hens, leghorn ----- | 3,200 @ \$1.25 | | \$4,000.00 |
| Hens, red ----- | 43 @ 1.25 | | 53.75 |
| Chix., red, baby----- | 192 @ .16 | | 30.72 |
| Chix., white, baby----- | 1,775 @ .21 | | 372.72 |
| | Total ----- 5,210 | | Inventory \$4,457.19 |

68. Present facilities and equipment: (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)

| | | |
|----|---|----------|
| 1 | Brooding house, 16 ft. by 80 ft., frame----- | \$500.00 |
| 2 | Laying houses, 27 ft. by 100 ft., frame----- | 3,000.00 |
| 1 | Laying house, 16 ft. by 80 ft., frame----- | 426.25 |
| 2 | Laying houses, 27 ft. by 100 ft., frame----- | 3,000.00 |
| 3 | Brooding houses, 40 ft. by 16 ft., frame----- | 1,050.00 |
| 1 | Brooding house, 24 ft. by 100 ft., frame----- | 1,500.00 |
| 1 | 16 ft. by 50 ft. corrugated egg house----- | 75.00 |
| 1 | Laying house, 27 ft. by 100 ft.----- | 1,471.00 |
| 1 | Miscellaneous equipment ----- | 350.00 |
| 1 | Debeaker, electric ----- | 14.86 |
| 1 | Scale, platform ----- | 25.00 |
| 4 | Brooders ----- | 156.20 |
| 1 | Hand cart ----- | 4.75 |
| 5 | Coops, broody ----- | 25.00 |
| 1 | Green food cutter ----- | 20.00 |
| 3 | Drums, metal ----- | 9.00 |
| 1 | Sawdust fork ----- | 2.24 |
| 40 | Hoppers ----- | 178.00 |
| 8 | Mash hoppers ----- | 50.80 |
| 4 | Ladders ----- | 11.00 |
| 1 | Pump, spray ----- | 19.80 |
| 1 | Scale ----- | 2.50 |
| 1 | Sprayer, comp. air ----- | 2.47 |
| 2 | Sprinklers, lawn ----- | 6.00 |
| 2 | Tables ----- | 10.00 |
| 6 | Wheelbarrows ----- | 36.00 |
| | Total ----- | |
| | \$11,945.57 | |

69. Stable:

Inventory as of January 31, 1946
 Horses 5 Value \$656.87
 Colts 0
 Mules 0

Present facilities:

| | |
|---------------------------------------|------------|
| Blacksmith shop, one-story frame----- | \$370.00 |
| Hay barn, feed shed, 30' x 90'----- | 1,000.00 |
| Horse barn, 40' x 48'----- | 5,000.00 |
| | <hr/> |
| | \$6,370.00 |

Usage:

3 farm work horses
 2 saddle horses for guards

70. Orchard:

1. Have you an orchard? Yes

Inventory:

Trees, number and kind:
 40 plum trees
 1030 prune trees
 3890 grape vines

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|-----------------------|------------|----------|
| a. Dried prunes ----- | 7,355 lbs. | \$584.50 |
| b. Oranges ----- | 23 boxes | 34.50 |
| c. Grapes ----- | 5,276 lbs. | 422.08 |
| d. Walnuts ----- | 176 lbs. | 45.76 |
| e. ----- | -- | ---- |
| f. ----- | -- | ---- |
| g. ----- | -- | ---- |
| h. ----- | -- | ---- |
| i. ----- | -- | ---- |

3. How many paid employees at orchard? One part time

4. How many inmates work at orchard? Regular, 0 Seasonal 5

71. Cannery:

1. Does the institution have a cannery? No

2. Present facilities:

3. Production for year ending June 30, 1945:

| | Quantity | Value |
|----------|----------|-------|
| a. ----- | ----- | ----- |
| b. ----- | ----- | ----- |
| c. ----- | ----- | ----- |
| d. ----- | ----- | ----- |

4. Is there a surplus or deficiency?

5. If a surplus, how disposed of?

6. If a deficiency, how supplied?

72. Farm general (field crops):

1. Commodities produced (year ending June 30, 1945):

| Item | Quantity | Value | Acreage |
|------------------------|--------------|------------|---------|
| Alfalfa, green ----- | 110,445 lbs. | \$907.11 | 3 |
| Hay grain, baled----- | 40,375 lbs. | 484.50 | { 10 |
| Hay grain, loose----- | 3,550 lbs. | 35.50 | |
| Barley, field run----- | 33,900 lbs. | 764.78 | 59 |
| Total ----- | 188,270 lbs. | \$2,192.55 | 72 |

Comments:

73. Inventory agricultural equipment

| | <i>Inv.</i> | <i>Value</i> | Satisfactory ; Fair ; Poor ; Junk |
|-------------------------------|-------------|--------------|--------------------------------------|
| | | | <i>Conditions</i> |
| 1 Plow, 2-horse | | \$19.75 | Fair |
| 1 Cultivator, 2-horse | | 20.00 | Fair |
| 5 Ladders, orchard | | 42.00 | Satisfactory |
| 1 Ladders, 40' extension | | 21.20 | Satisfactory |
| 1 Seeder, Planet Junior | | 17.84 | Satisfactory |
| 1 Anvil, 150 lb. | | 30.00 | Fair |
| 1 Forge, w. blower | | 100.00 | Fair |
| 1 Blacksmith horn | | 20.00 | Fair |
| 2 Iron vices | | 50.00 | Fair |
| 1 Horse collar | | 7.75 | Fair |
| 1 Cultivator, 1-horse | | 13.60 | Fair |
| 1 Scraper, revolving | | 145.25 | Fair |
| 1 Cultivator, 16" wheel | | 8.91 | Fair |
| 1 Disc, vineyard | | 46.00 | Fair |
| 1 Fork, hay | | 5.00 | Fair |
| 1 Harrow, rotary | | 29.70 | Fair |
| 1 Harrow, spike tooth | | 33.48 | Fair |
| 1 Harrow, Killefer, disc | | 504.70 | Fair |
| 3 Clod masher | | 30.00 | Fair |
| 1 Planter, corn | | 125.66 | Fair |
| 1 Pulverizer | | 70.00 | Fair |
| 1 Pump, grease | | 10.00 | Fair |
| 6 Racks, feed | | 30.00 | Fair |
| 1 Rake, bunch | | 131.25 | Fair |
| 1 Rake, hay | | 100.00 | Fair |
| 1 Saw, 30' power | | 145.00 | Fair |
| 1 Scales, platform | | 40.00 | Fair |
| 1 Seeder, drill | | 140.00 | Fair |
| 3 Sled, 2-horse, wheel | | 20.00 | Fair |
| 1 Subsoiler | | 251.60 | Fair |
| 1 Tractor, Diesel 35 | | 5,193.41 | Fair |
| 1 Chisel, tractor, Killefer | | 310.00 | Fair |
| 1 Wagon, sprinkling | | 400.00 | Fair |
| 1 Wagon, 2-horse | | 100.00 | Fair |
| 1 Wagon, hay | | 100.00 | Fair |
| 1 Wagon, dump | | 183.00 | Fair |
| 1 Weeder, wood frame | | 40.00 | Fair |
| 1 1,000' pipe, irrigation | | 100.00 | Fair |
| 3 Log chains | | 32.00 | Fair |
| Miscellaneous small equipment | | 300.00 | Fair |
| Total | | \$8,976.10 | |

74. Accounting :

- What system of accounts is set up covering agricultural operations? System prescribed by the State Department of Finance
- Who is responsible for keeping such records? Accounting office
- Is a full inventory of equipment, livestock and products on hand maintained? Yes
- Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? Yes

75. Sheep ranch :

If any : None

Full information.

76. Beef cattle ranch : None

If any, furnish full information.

77. Vegetable production :

1. Commodities produced (year ending June 30, 1945)

| <i>Item</i> | <i>Quantity</i> | <i>Value</i> | <i>Acreage</i> |
|------------------|-----------------|--------------|----------------|
| Potatoes | --- | --- | -- |
| Dry onions | --- | --- | -- |
| Leafy vegetables | 74,284 lbs. | 2,871.96 | 8 |
| Root vegetables | 55,103 lbs. | 1,447.38 | 6 |

Comments :

INSTITUTION: VETERANS' HOME OF CALIFORNIA

QUARTERLY REPORT OF FARMING OPERATIONS

For the period July 1, 1945, to March 31, 1946, of the Ninety-seventh Fiscal Year

Expenses Charged to Production

| | Total Value Production (Per analysis) | Direct Expenditures (Per statement) | Local Products Consumed (Per statement) | Adjustment of Livestock Inventories | *Labor from Other Hepts. | Total Net Charge for Production | Excess Production Value Over Expenses |
|--------------------------|---|---|---|---|-----------------------------|---------------------------------------|--|
| Farm (field crops) ----- | \$2,272.00 | \$799.34 | \$753.91 | | | \$1,553.25 | \$718.75 |
| Dairy ----- | | | | | | | |
| Hog ranch ----- | 10,026.43 | 9,377.06 | 549.54 | \$155.00 | \$878.87 | 10,960.47 | 934.04 |
| Poultry ranch ----- | 14,151.66 | 10,135.42 | 984.98 | 108.81 | 147.90 | 11,377.11 | 2,774.55 |
| Orchard ----- | 3,683.74 | 11.40 | 1,553.11 | | 278.31 | 1,842.82 | 1,840.92 |
| Vegetable garden ----- | 3,908.62 | 2,930.63 | 259.95 | | | 3,190.58 | 718.04 |
| Stable, tractor ----- | 1,915.58 | 3,710.31 | 355.26 | | 475.83 | 3,589.74 | 1,674.16 |
| Food processing ----- | 3,662.61 | 15.72 | 3,586.20 | | | 3,601.92 | 60.69 |
| Totals ----- | \$39,620.64 | \$26,979.88 | \$8,042.95 | \$263.81 | \$829.25 | \$36,115.89 | \$3,504.75 |

Summary of production

Total value farm production—as above----- \$39,620.64

Less value local products consumed in produc-
tion ----- 8,042.95

Net value farm production----- \$31,577.69

UNIT COSTS

| | Dairy | Hog ranch | Poultry ranch |
|---|-------|--------------|------------------|
| Total net charge for production—as above----- | | \$10,960.47 | \$11,377.11 |
| Deduct: Value minor products*—per analysis----- | | | |
| Beef (cow) ----- | | | |
| Beef (steer) ----- | | | |
| Veal ----- | | | |
| Hides, cow ----- | | | |
| Hides, calf ----- | | | |
| Chickens ----- | | | 1,565.01 |
| Turkeys ----- | | | |
| Live hogs—sold ----- | | 1,611.75 | |
| Total value minor products----- | | | |
| Net charge for milk production----- | | | |
| *Total gallons of milk produced----- | | | |
| Cost per gallon for production----- | | | |
| Net charge for pork production----- | | 9,348.72 | |
| *Total pounds (dressed) of pork produced----- | | 43,916 | |
| Cost per pound for production----- | | .212877 | |
| Net charge for egg production----- | | | 9,812.10 |
| Total dozens of eggs produced----- | | | 28,545 |
| Cost per dozen for production----- | | | 34374 |

*Labor distribution represents salary of employees in other classifications, but engaged part time in farming activities.

*“Minor Products” should not include products made from the “major” product such as cream, skim milk, butter, ham, bacon, etc., but total production of milk and pork should include total fresh milk and pork produced.

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 7, 1946

1. Name of Institution: Napa State Hospital
 a. Superintendent: Theo. K. Miller, M.D.
 b. Business Manager: Delbert J. Bradley

2. Post Office and Location: Inola—two miles south of Napa—Napa Vallejo Highway

Male _____ 1,896 Female _____ 2,171 Total _____ 4,067

3. Resident patient population (as of January 31, 1946):

4. Total number authorized positions (Ninety-seventh Fiscal Year): 565

5. Acreage:

| | | |
|--------------------------------|-------|-------|
| Buildings, lawns, shrubs, etc. | 270 | acres |
| Farm (field crops) | 313 | acres |
| Orchard | 244.6 | acres |
| Vegetable Garden | 125 | acres |
| Pasturage | 350 | acres |
| Dairy | 30 | acres |
| Hog Ranch | 15 | acres |
| Poultry Ranch | 14 | acres |
| Stable | 2 | acres |
| Cemeteries | --- | acres |
| Watersheds | 734.4 | acres |
| Wasteland | --- | acres |
| Total Acreage | 2,148 | |

6. Water:

Source of water supply: Three (3) deep wells domestic supply.

Dam (approx. 304 acres feet) and above wells for irrigation

Adequacy of water supply: Marginal during irrigation season. Further development necessary to enable (1) more patient bathing (2) to handle increasing population and (3) as standby protection.

Rector Dam when completed.

7. Do you have a master plan for the Institution? Not printed for entire program

8. Does this plan include a lay-out for agricultural operations? Not printed

Further land required for vegetable growing.

9. Schedule of authorized Farm Personnel:

| | |
|---|----|
| Head farmer or farm foreman—1 each | 2 |
| Dairyman | 1 |
| Assistant dairyman | 2 |
| Milkers and milking machine operators | 6 |
| Hog ranch operator | 2 |
| Assistant hog ranch operator (farmhand) | — |
| Vegetable gardener | 1 |
| Assistant vegetable gardener | 1 |
| Orchardman | 1 |
| Farmhands | 6 |
| Equipment operators (truck and tractor) | 4 |
| Canningman | 1 |
| Assistant canningman | 1 |
| Blacksmith | 1 |
| Poultryman | 1 |
| Total | 30 |

10. Number of inmates assigned to work (therapy) projects:

| | Col. 1 | Col. 2 |
|--|--------|-----------------|
| Dairy ----- | 34 | 6 |
| Hog ranch ----- | 14 | 2 |
| Poultry ranch ----- | 23 | 18 |
| Vegetable garden ----- | 27 | -- |
| Orchard—2 yr. round; Hy seasons 30----- | 32 | -- |
| Farm general ----- | 28 | -- |
| Cannery—6 M and 40 F ----- | 46 | 20 |
| Grounds and flower gardens ----- | 35 | (Aug.-Sept.) 12 |
| Janitorial and housekeeping (other than wards) ----- | 16 | -- |
| Storeroom ----- | 2 | 2 |
| Kitchen-Scullery—40 M and 28 F ----- | 68 | 2 |
| Butchershop ----- | 3 | -- |
| Maintenance crews—roving ----- | 13 | 12 |
| Office—1 M and 2 F ----- | 3 | -- |
| Shops—trucks ----- | 68 | 6 |
| Laundry-Bakery—47 M and 85 F ----- | 132 | 2 |
| Drug-Lab.-Residences ----- | 19 | -- |
| Total ----- | 563 | 82 |

Enter in Column 1 now assigned.

Enter in Column 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? No

12. Is it available in the seasons when it was required? Some delays

13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? Some inconvenience

14. Does the Institution operate a dairy? Yes

Inventory as of: January 31, 1946

| | Number | Value |
|----------------------------|--------|----------|
| Cows, milking ----- | 162 | \$24,300 |
| Cows, dry ----- | 35 | 5,250 |
| Heifers, 2-year ----- | 31 | 3,100 |
| Heifers, 1-year ----- | 27 | 2,025 |
| Calves, weaned ----- | 26 | 1,300 |
| Calves, milkfed ----- | 38 | 950 |
| Bulls, service ----- | 4 | 1,250 |
| Bulls, immature ----- | 1 | 300 |
| Steers, weaned ----- | -- | -- |
| Steers, 1 and 2 yrs. ----- | -- | -- |
| Total ----- | 324 | \$38,475 |

15. Milk Production for year ending June 30, 1945.

Total gallons produced: 263,749 Value----- \$108,568.37 \$108,568.37
Quantity and value of minor products:

| | |
|------------------------------|------------|
| 18,588 lbs. Beef (cow) ----- | \$4,931.07 |
| Beef (steer) ----- | -- |
| 6,984 lbs. Veal ----- | 1,334.25 |
| 30 Hides (cow) ----- | 167.81 |
| 68 Hides (calf) ----- | 79.98 |
| 30 Calf sales ----- | 670.50 |

| | |
|---------------------------------|------------|
| Total value of production ----- | \$7,183.61 |
| 600 yds. Fertilizer ----- | 600.00 |

\$116,351.98

16. What is the milk requirement per year? 260,000

17. What is the milk production per year? 263,744

18. Is there any surplus milk or milk products available for feeding? above

19. What is average milk production per cow? 4.7 gal. per day

20. Cost of milk per gallon? .302 last year: .205—10 yr. average

21. How many paid employees at dairy? 10

22. How many inmates work at dairy? 34

23. Average number of calves raised per year? 35/40

24. Kind of bulls used? Registered Holstein

25. Do you buy or raise replacements? Both

26. What is policy of culling milk cows? Culled when less than 6,000 lb. or somewhat higher if replacement available
 27. What disposal is made of rejects? Meat, or sale, depending on condition
 28. Is a T.B. free herd maintained? Yes
 29. Is herd tested for Bangs Disease? Yes
 30. Is hand milking used or are milking machines used? Machines—hand stripped
 31. Is milk pasteurized? Yes
 32. Is equipment for pasteurization and cooling satisfactory? Yes—temporarily
 33. If not, what is required? Will need increased capacity soon
 34. Do you have adequate feed cutters and feed mixers? Will require larger mixer 4/5 years
 35. What part of the dairy feed is produced on the property? see attached
 36. What is the nature and arrangement of permanent pasture, if any? Volunteer 350 acres (874 poor-watershed used some by dry stock)
 37. How much feed is purchased per year and the kind? see attached

(Item 35)

Local Feeds Produced and Consumed
Year ending June 30, 1945

Dairy :

| | <i>Pounds</i> | <i>Value</i> |
|-------------------------|---------------|--------------|
| Hay, grain, loose ----- | 181,400 | \$1,772.64 |
| Vetch ----- | 184,000 | 1,840.00 |
| Baled Hay, grain ----- | 88,100 | 894.23 |
| Oats ----- | 101,435 | 2,891.21 |
| Ensilage ----- | 732,680 | 1,465.36 |
| Stock Beets ----- | 169,600 | 339.20 |
| Straw ----- | 119,640 | 723.28 |
| | 1,576,855 | \$9,925.92 |

(Item 37)

Dairy :

| | <i>Quantity</i> | <i>Cost</i> | <i>Total for year</i> |
|-------------------------|-----------------|-------------|-----------------------|
| | | | |
| Alfalfa hay ----- | 2,040,005 | \$31,520.85 | |
| Alfalfa meal ----- | 15,000 | 375.00 | |
| Barley, ground ----- | 25,000 | 722.50 | |
| Beet pulp ----- | 60,140 | 1,347.75 | |
| Bone meal ----- | 1,500 | 42.65 | |
| Charcoal ----- | | | |
| Cocoanut meal ----- | 5,500 | 148.25 | |
| Cottonseed meal ----- | 6,500 | 199.04 | |
| Linseed meal ----- | 5,500 | 161.21 | |
| Millrun ----- | 81,600 | 1,946.74 | |
| Minerals, Manomar ----- | 3,000 | 65.25 | |
| Oats, ground ----- | 6,000 | 195.00 | |
| Oats, rolled ----- | 4,500 | 153.00 | |
| Wheat, ground ----- | 10,000 | 280.00 | |
| Wheat, rolled ----- | 15,000 | 415.50 | |
| Barley, rolled ----- | 40,000 | 989.50 | |
| | 2,319,245 | \$38,562.24 | |

Dairy

38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Post War Construction Program.)

| | Condition |
|--|--------------|
| Milking barn ----- | Good |
| (1) Milk room (needs rebuilding)----- | Poor |
| Hospital barn ----- | Fair |
| (2) Feed room ----- | Poor |
| Boiler room ----- | Fair |
| Bull barn ----- | Good |
| 1 Barn—dry stock } ----- | Fair |
| 1 Shed } ----- | Poor |
| Testing chute ----- | Satisfactory |
| A and B feed barns ----- | Replace |
| No. 2 barn ----- | Fair |
| No. 3 barn ----- | Poor |
| Calf barn ----- | Fair |
| Feed barn No. 1 (dry stock) ----- | Fair |
| (3) Feed barn No. 2 (should be replaced) ----- | Fair |
| Test barn ----- | Fair |
| Outside mangers ----- | Fair to good |
| Fences ----- | Poor |
| (4) Patients' quarters (insufficient) ----- | Good |
| Employees' cottage ----- | Good |
| Dairymen's cottage ----- | Good |
| (1) Work Order 860—Addition to Milk House ----- | \$13,000.00 |
| (2) Priority 93—Dairy expansion and improvements, includes feed storage, office, laboratory, wash room, etc. ----- | 100,000.00 |
| (3) Work Order 1191—Replace shed burned, 1944 ----- | 2,500.00 |
| (4) Patients housing only. ----- | |

DAIRY POST WAR EXPANSION

| | |
|---|--------------|
| Feed Storage—1st Priority—(Includes office, laboratory, wash room, parts storage) 6000 square feet----- | \$40,000.00 |
| Feed sheds (4x7,000) milk cows----- | 28,000.00 |
| Feed barns, calves (3x4,000)----- | 12,000.00 |
| Corrals—fences----- | 3,000.00 |
| Pasteurization, milking machines and equipment----- | 13,000.00 |
| Silo----- | 4,000.00 |
| | <hr/> |
| | \$100,000.00 |

Hog Ranch

39. Does the Institution operate a Hog Ranch? Yes
Inventory as of January 31, 1946.

| | Number | Value |
|--------------------------|--------|-------------|
| Hogs, fat ----- | 100 | \$2,000.00 |
| Hogs, feeder, heavy----- | 109 | 1,090.00 |
| Hogs, feeder, light----- | 403 | 3,022.50 |
| Pigs, weaned ----- | 181 | 905.00 |
| Pigs, suckling ----- | 218 | 654.00 |
| Sows, brood ----- | 107 | 3,745.00 |
| Boars ----- | 4 | 160.00 |
| Gilts ----- | — | — |
| Total ----- | 1,122 | \$11,576.50 |

40. Pork production for year ending June 30, 1945:

*Total pounds produced: 68,070 Value----- \$12,973.39

Other production:

| | | |
|---------------|-------------|-------------|
| A. Trim ----- | 17,142 lbs. | \$2,470.80 |
| B. Sets ----- | 1,812 lbs. | 343.45 |
| Total ----- | \$2,814.25 | \$2,814.25 |
| | | <hr/> |
| | | \$15,787.64 |

* Short production a/c cholera in 1944 affecting two fiscal years.
Now back to good production.

41. What is pork requirement per year? 154,400 lbs.
42. What is pork production per year? 160,000 lbs. Can produce 180,000 at present
doing at that rate now to offset
beef unable to get
43. Deficiency or excess?
44. How met?
45. Cost production per pound? .1768 last year—.076 ten year average
46. How many paid employees at hog ranch? two
47. How many inmates work at hog ranch? 14
48. Number required if hog ranch adequately supplies need? 16
49. Does the Institution buy weaner or feeder pigs? No
50. How many weaner or feeder pigs purchased per year?
51. Does Institution produce its own ham and bacon? Yes
52. Source of feed:
- a. Institution garbage? 600 gal. per day wet: 1,000 lbs. green dry
 - b. Pasture? 6 acres natural
 - c. Other feeds produced at Institution? see attached
 - d. Feed purchased?

| | | |
|----------------------------|----------------|-------------------|
| Oats ----- | 20,780 | \$593.92 |
| Straw ----- | 45,775 | 273.61 |
| Peelings, fruit culls----- | 77,020 | 154.04 |
| | 143,575 | \$1,021.57 |

Total for year

| | | |
|-------------------------|----------------|-------------------|
| Alfalfa meal ----- | 16,000 | \$377.50 |
| Barley, rolled ----- | 107,445 | 3,045.30 |
| Bone meal, steamed----- | 1,000 | 28.65 |
| Buttermilk, mulch ----- | 28,558 | 1,065.31 |
| Concentein ----- | 4,000 | 154.00 |
| Corn, Egypt Kaffir----- | 5,980 | 148.90 |
| Charcoal ----- | 2,000 | 61.20 |
| Limestone meal ----- | 1,000 | 6.00 |
| Linseed meal ----- | 1,000 | 27.30 |
| Manamar ----- | 13,000 | 726.00 |
| Milo maize ----- | 13,000 | 350.00 |
| Oats, rolled ----- | 800 | 33.60 |
| Rice polish ----- | 18,130 | 398.63 |
| Rice bran ----- | 32,040 | 648.30 |
| Rye flour ----- | 600 | 18.00 |
| Wheat, ground ----- | 26,920 | 580.04 |
| Wheat, rolled ----- | 6,375 | 181.69 |
| Millrun ----- | 20,000 | 472.40 |
| Vigortone ----- | 1,000 | 110.00 |
| Soybean meal ----- | 23,000 | 773.07 |
| Tankage ----- | 2,000 | 69.70 |
| | 323,848 | \$9,275.59 |

53. Present facilities: (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not *adequate*, please so indicate. Furnish comments. Proposed projects either in Work Order, 1945-1947 Budget and/or Postwar Construction Program.)

(No electricity at ranch)

| | | |
|-----------------------|----------|----------------------|
| 1 Slaughter house | 20 x 38 | Fair |
| 1 Toilet | 5 x 5 | Good |
| 1 Kindling shed | 10 x 10 | Fair |
| 1 Scale house | 12 x 14 | Poor |
| 1 Office | 8 x 10 | Good |
| 1 Patients' lounge | 10 x 20 | Poor |
| 3 Portable hog houses | 6 x 8 | Good |
| 9 "A" houses | 6 x 6 | Good |
| 1 Feed house | 16 x 18 | Fair (not rat proof) |
| 1 Feed house | 12 x 64 | Poor (not rat proof) |
| 1 Feed house | 18 x 30 | Poor (not rat proof) |
| 1 Brooder house | 18 x 84 | Fair |
| 1 Brooder house | 18 x 132 | Poor—bad location |
| 1 Brooder house | 18 x 88 | Poor—bad location |
| 4 Sheds | 10 x 20 | Poor |
| 1 Shed | 14 x 50 | Good |
| 1 Shed | 14 x 60 | Good |
| 1 Shed | 10 x 48 | Good |
| 1 Shed | 12 x 46 | Good |
| 1 Shed | 12 x 50 | Good |
| 1 Shed | 12 x 20 | Poor |
| 1 Shed | 12 x 36 | Poor |

35

Entire plant to be replaced Postwar Public Works Work Order 1217
 (funds available), includes roads, pens, buildings, etc. Good
 structures now in use may be reconverted into feeding sheds
 or shelters for dairy stock.

\$45,000.00

Poultry Ranch

54. Does the Institution operate a Poultry Ranch? Yes
 Inventory as of January 31, 1946.

| | Number | Value |
|-----------------------|--------|------------|
| Hens, Leghorn | 5,661 | \$5,661.00 |
| Hens, colored | 500 | 500.00 |
| Chicks, 2 to 5 months | 219 | 109.50 |
| Broilers | — | — |
| Capon | — | — |
| Turkey | 17 | 204.00 |
| Turkey Poulets | 3,219 | 482.85 |
| Chicks, 1 month | — | — |
| Total | 9,616 | \$6,957.35 |

55. Egg production for year ending June 30, 1945:

| | | | |
|------------------------|--------|------------|--------------------|
| Total dozen: | 84,012 | Value | \$32,001.90 |
| Other production: | | | |
| a. Chicken—27,483 lbs. | — | \$8,607.95 | |
| b. Rabbits—299 lbs. | — | 87.91 | |
| Totals | | | <u>\$8,695.86</u> |
| | | | <u>\$40,697.85</u> |

56. What is egg requirement per year? 89,830
 57. What is egg production per year? 84,012 doz.
 58. Deficiency or excess? 5,820
 59. How met? Purchased last year.
 60. Cost production per dozen? .29315 last year; .168 cents ten year average
 61. How many paid employees at poultry ranch? 1
 62. How many inmates work at poultry ranch? 23
 63. Number required if poultry ranch adequately supplies need? 23
 64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
 No; fed as fryers and roasters
 65. Number of chicks purchased per year? 12,000
 66. Do you preserve eggs during seasonal high production to tie over low production
 seasons, and what method? Yes

67. Source of feed:

- a. Purchased feed: See attached
- b. Locally produced feed:

Item 67 (a)

| | | <i>Total for year</i> |
|------------------------|---------|-----------------------|
| Alfalfa hay | 2,160 | \$32.32 |
| Alfalfa meal | 20,000 | 478.00 |
| Barley, wh. and rolled | 46,305 | 1,171.12 |
| Barley, ground | 48,000 | 1,292.80 |
| Bonemeal | 5,000 | 205.63 |
| Buttermilk, semi-solid | 2,927 | 125.86 |
| Corn, cracked | 24,000 | 681.80 |
| Corn, whole | 92,520 | 2,694.80 |
| Cornmeal | 20,000 | 561.50 |
| Fishmeal | 19,000 | 819.50 |
| Grits, med. | 1,000 | 6.50 |
| Gypsum | 7,000 | 54.33 |
| Kafir corn | 58,850 | 1,682.38 |
| Limestone | 3,000 | 19.25 |
| Manamar | 24,000 | 1,656.00 |
| Minerals | 20,000 | 320.00 |
| Millrun | 44,200 | 1,434.05 |
| Milo, ground | 16,080 | 474.36 |
| Milo maize | 40,775 | 947.73 |
| Oats, rolled | 3,000 | 126.00 |
| Oyster shell | 8,000 | 46.00 |
| Rabbit pellets | 1,800 | 54.30 |
| Tobacco dust | 500 | 22.50 |
| Soyabean meal | 6,000 | 195.00 |
| Shavings | 69,940 | 450.09 |
| Wheat, wh. and gr. | 29,840 | 817.38 |
| Wheat, rolled | 9,000 | 249.30 |
| Whey | 20,950 | 1,110.00 |
| | 643,847 | \$17,728.50 |

Item 67 (b)

| Local feeds | | | |
|-------------|---------|--|------------|
| Oats | 21,180 | | \$604.30 |
| Straw | 61,200 | | 374.05 |
| Baled hay | 7,800 | | 75.92 |
| Wheat | 22,300 | | 579.80 |
| | 112,480 | | \$1,634.07 |

68. Present facilities and equipment:

(Please list structures, type of construction, etc. and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments.)

Proposed projects.)

| | | |
|--|---------------|------|
| Laying house No. 1 | 900 hens | Fair |
| Laying house No. 2 | 600 hens | Good |
| Laying house No. 3 | 600 hens | Good |
| Laying houses Nos. 4 and 5 | 1,200 hens | Good |
| Laying house No. 6 | 400 hens | Poor |
| Laying house No. 7 | 800 hens | Good |
| Laying houses Nos. 8 and 9 | 1,400 hens | Good |
| Laying house No. 10 | 13/1,400 hens | Good |
| Brooder house | 4,000 chicks | Good |
| 13 small houses 12' x 10' | 650 | Good |
| Old brooder house | 400 | Fair |
| Turkey house | 1,000 poults | Good |
| Feed house 20' x 50', capacity 50 tons | | Good |
| Feed house 60' x 20' | | Good |

Postwar Expansion

| | |
|--|--|
| 12,000 sq. ft. (4- 20 x 150) laying hens (5,000) | |
| 3,200 sq. ft. (1-160 x 20) brooder space (4,000) | |
| 4,000 sq. ft. feed storage | |
| 800 sq. ft. litter and straw storage | |

20,000 sq. ft.

| | |
|---|-------------|
| Priority No. 94, postwar list | \$46,700.00 |
| Necessary to expand for ultimate institution population of 7,000. | |

69. Stable:

Inventory of January 31, 1946.

| | | |
|-------------|-------------------------|----------------|
| Horses----- | 15 work and 2 saddle--- | 17 |
| Colts----- | none | Mules-----none |

Present facilities:

| | |
|-------------------------------|--------------|
| 1 Stable ----- | Satisfactory |
| 2 Stables (Smith-Brown) ----- | Poor |
| 1 Stable (Coombs) ----- | Good |
| 1 Wagon shed ----- | Satisfactory |

Usage:

| | | |
|----------------------|---------------|------------------------------|
| 2 single horses----- | garbage | 2 saddle horses—dairy |
| 1 team ----- | fertilizer | |
| 1 team ----- | trash wagon | |
| 1 single ----- | poultry ranch | 1 single—Vegetable garden |
| 1 single ----- | Coombs ranch | 2 teams stand-by and harvest |
| 1 team ----- | Veg. garden | |

70. Orchard:

1. Have you an orchard? Yes

Inventory: Trees, number and kind:

| | |
|---|-------|
| Apple, 6 varieties (early and late) ----- | 2,900 |
| Apricot, Royal ----- | 600 |
| Peach, cling ----- | 1,000 |
| Pear, Bartlett ----- | 2,500 |
| Plum } 3 varieties ----- | 5,800 |
| Prune } Cherries, 3 varieties ----- | 1,300 |
| Berries, 3½ acres ----- | --- |
| Grapes, 7 acres ----- | --- |
| Walnuts ----- | 70 |

14,170

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|---|----------|-------------------|
| a. Apples ----- | 86,625 | \$5,473.09 |
| b. Apricots ----- | 17,960 | 798.60 |
| c. Peaches ----- | 26,330 | 658.25 |
| d. Pears ----- | 75,560 | 2,456.24 |
| e. Plums ----- | 22,600 | 828.45 |
| f. Prunes ----- | 130,870 | 8,264.67 |
| g. Cherries ----- | 17,860 | 2,978.88 |
| h. Berries ----- | 5,815 | 1,511.26 |
| i. Grapes ----- | 17,930 | 1,434.40 |
| j. Walnuts 225#-Fruit culls 66320# ----- | -- | 191.14 |
| | | <hr/> \$24,594.98 |

3. How many paid employees at Orchard? 1 full time (3 additional--3 mo.)
 4. How many inmates work at Orchard? 32
 Regular 2; Seasonal 30

71. Cannery :

1. Does the institution have a cannery? Yes
2. Present facilities: Washer (tomato); 8 cutting tables; 1 finisher; 1 lye machine and washer; 1 kraut cutter; 3 steam jacketed kettles—(each 390-gal. capacity); 2 canning tables; 1 exhaust box; 1 cooker; 1 cooler; 1 retort; 3 syrup tanks (200-gal.); on lease 1 No. 10 capper and 1 No. 2½ hand capper

3. Production for year ending June 30, 1945:

| <i>Item</i> | <i>Can Size</i> | <i>Quantity</i> | <i>Value</i> |
|------------------------|-----------------|-----------------|--------------|
| Apples ----- | No. 10 | 245 | \$131.67 |
| Applesauce ----- | No. 10 | 3,680 | 1,877.00 |
| Apricots ----- | No. 10 | 2,840 | 1,893.43 |
| Beans, string ----- | No. 10 | 1,535 | 767.50 |
| Berries ----- | No. 10 | 292 | 243.33 |
| Cherries ----- | No. 10 | 1,483 | 1,445.00 |
| Jam ----- | No. 10 | 233 | 129.71 |
| Jelly ----- | No. 10 | 76 | 56.20 |
| Peaches ----- | No. 10 | 5,357 | 3,571.40 |
| Pears ----- | No. 10 | 14,149 | 10,611.75 |
| Pickles ----- | No. 10 | 957 | 478.50 |
| Plums ----- | No. 10 | 3,481 | 915.29 |
| Prunes ----- | No. 10 | 10,590 | 4,853.71 |
| Sauerkraut ----- | No. 10 | 2,736 | 820.80 |
| Tomatoes ----- | No. 10 | 23,092 | 7,812.45 |
| Tomato preserves ----- | No. 10 | .39 | 14.63 |
| Tomato puree ----- | No. 10 | 22,272 | 6,499.15 |
| | | 93,057 | |
| Apricots ----- | No. 2½ | 705 | \$146.87 |
| Beans ----- | No. 2½ | 300 | 30.00 |
| Peaches ----- | No. 2½ | 300 | 50.00 |
| Pears ----- | No. 2½ | 530 | 99.37 |
| Plums ----- | No. 2½ | 318 | 159.00 |
| Tomatoes ----- | No. 2½ | 490 | 65.33 |
| Tomato puree ----- | No. 2½ | 460 | 57.50 |
| Jam ----- | No. 2½ | 56 | 9.33 |
| Jelly ----- | No. 2½ | 107 | 17.83 |
| | | 3,266 | |
| Grand total ----- | | | \$42,756.75 |

4. Is there a surplus or deficiency? Usual surplus of tomato products
5. If a surplus, how disposed of? Sale to other institutions
6. If a deficiency, how supplied? Buy corn, asparagus and products not grown at institution

72. Farm general (field crops):

1. Commodities produced (year ending June 30, 1945)

| <i>Item</i> | <i>Quantity</i> | <i>Value</i> | <i>Acreage</i> |
|------------------------|-----------------|--------------|----------------|
| Hay, grain, loose----- | 616,300 | \$6,103.00 | |
| Hay, baled ----- | 111,500 | 1,338.00 | 118 |
| Oats ----- | 210,000 | 5,985.00 | 126 |
| Wheat ----- | 37,100 | 964.60 | 24 |
| Straw ----- | 282,900 | 1,697.40 | 150 |
| Ensilage (corn) ----- | 1,056,700 | 2,113.40 | 67 |
| Stock beets ----- | 169,600 | 339.20 | 9 |
| | | | |
| | | \$18,540.60 | |

COMMENTS: We believe price of \$4 per ton furnished by Purchasing Department exceptionally low for year above on ensilage and stock beets.

73. Inventory agricultural equipment

| | <i>Inv. value</i> | <i>Conditions</i> |
|---|-------------------|------------------------|
| 1 Tractor, Caterpillar Model 22 | \$1,762.78 | Satisfactory; Fair; |
| 1 Tractor, Caterpillar D6 track layer | 3,911.16 | Poor; Junk |
| 1 Tractor, Case Model RC 3 wheel | 698.34 | Satisfactory |
| 1 Plow, tractor drawn 12" 5 gang Case | 287.37 | Satisfactory |
| 1 Plow, 4-12 Oliver, very old | 183.00 | Poor |
| 8 Walking plow | 333.56 | Fair (most are poor) |
| 1 Middle buster-two-way plow | 18.00 | Fair |
| 1 Plow, power lift, tractor drawn 5-12 | 350.00 | Fair |
| 1 Disc-plow—6 disc | 366.00 | Poor |
| 1 Killefer subsoiler | 200.00 | Fair |
| 1 Scraper-scoop | 7.00 | Junk |
| 1 Beet driller—4 row | 125.65 | Satisfactory |
| 1 Grain drill | 296.64 | Satisfactory |
| 1 Land leveler, N S H. | 50.00 | Junk |
| 1 Scraper, Fresno, 4 horse | 22.00 | Fair |
| 1 Scraper, Fresno, 2 horse | 22.00 | Fair |
| 1 Bean sprayer | 77.50 | Poor |
| 1 Bean engine sprayer | 172.50 | Fair |
| 3 Hudson sprayers, 5 gallon | 20.76 | Satisfactory |
| 1 Hay rack, Case No. 170 tractor drawn, 4 bar | 160.68 | Satisfactory |
| 2 Buck rakes | 16.00 | Poor |
| 1 Clover cutter | 25.00 | Junk |
| 1 Corn binder, Case R3 | 328.31 | Fair |
| 1 Corn planter | 76.00 | Fair |
| 1 Ditcher, Martin | 65.00 | Fair |
| 1 Seed drill, 10' Van Brunt | 490.00 | Satisfactory |
| 1 Ensilage cutter, Blizzard No. 1600 | 462.00 | Satisfactory |
| 1 Garden seeder and planter | 20.00 | Fair |
| 1 Grain binder, 8' Deere | 221.00 | Junk |
| 1 Offset disc, Killefer 10' | 361.31 | Fair |
| 1 Mill, ball bearing, Bauer | 200.00 | Poor |
| 1 Packer and mulcher | 210.00 | Fair |
| 1 Potato digger | 12.00 | Junk |
| 3 Hay rakes, Deering | 102.00 | 1 satisfactory, 2 poor |
| 10 Hay rakes, 10' McCormick | 50.25 | Junk |
| 1 Seeder, end gate, Dike | 31.45 | Fair |
| 1 Sprinkler, Rain King | 12.54 | Junk |
| 2 Weed cutters, Golden Gate | 119.50 | 1 satisfactory, 1 poor |
| 1 Wheel hoe, No. 11 Planet Junior | 14.68 | Fair |
| 1 Wheel hoe, No. 9 | 12.77 | Fair |
| 1 Sickle grinder | 5.37 | Junk |
| 2 Hay forks, 1 6-tine, 1 4-tine, Jackson | 12.50 | Satisfactory |
| 1 Block and rope | 9.00 | Junk |
| 1 Hay press, 2 HP Monarch | 1,800.00 | Junk |
| 1 Combine harvester, 9' Caterpillar drawn Case "M" | 1,405.79 | Satisfactory |
| 1 Mower, John Deere No. 2 | 100.00 | Fair |
| 2 Mower, McCormick | 175.00 | |
| 1 Mower, McCormick-Deering 5' No. 7 | 106.00 | Satisfactory |
| 1 Roller, solid iron, 3' | 20.00 | Poor |
| 1 Harrow, spring tooth | 36.00 | Fair |
| 1 Harrow, spike tooth, tractor drawn | 55.00 | Fair |
| 1 Harrow, 5' J.D. Dive B518 | 36.00 | Fair |
| 2 Harrows, horse drawn | 120.00 | Poor |
| 1 Disc harrow | 100.00 | Poor |
| 1 Disc harrow, 10' Deere | 175.00 | Junk |
| 1 Disc harrow, 8' | 177.00 | Junk |
| 1 Harrow, 3-section 126 tooth | 92.94 | Poor |
| 1 Harrow, 140 tooth steel lever Deere | 61.91 | Satisfactory |
| 1 Cultivator, 2 row Case, RC tractor drawn | 176.13 | Satisfactory |
| 1 Cultivator, 7 shovel | 20.00 | Satisfactory |
| 1 Cultivator shovel-5 | 8.80 | Fair |
| 1 Cultivator, 11 shovel, tractor drawn | 138.00 | Poor |
| 3 Corn cultivator | 150.00 | 1 satisfactory, 2 junk |
| 1 Pulverizer, Brilliant King | 65.80 | Fair |
| 1 Pulverizer | 20.00 | Poor |
| 1 Manure spreader, 50 bushel | 212.80 | Junk |
| 1 Tractor plow, 3-12 Deere | 175.00 | Fair |

73. Inventory agricultural equipment—Continued

| | Inv. value | Conditions |
|-----------------------------------|------------|------------------------|
| 5 Dump wagons | 1,086.25 | Satisfactory; Fair; |
| 1 Dump wagon, 2 horse Studebaker | 30.00 | Poor; Junk |
| 6 Flat bed wagons | 750.00 | 2 fair, 1 poor, 2 junk |
| 6 Wagons, 1 horse orchard type | 576.00 | Poor |
| 1 Wagon, single | 60.00 | Fair |
| 1 Wagon, steel oil truck | 45.00 | Poor |
| 1 Wagon, oil tank truck | 100.00 | Junk |
| 2 Wagons, Express, milk wagons | 200.00 | Fair |
| 2 Disston saws, 7" | 13.50 | Fair |
| 2 Disston buck cross cut saws, 6' | 22.88 | Fair * |
| 1 Disston buck cross cut saw 7" | 14.07 | Fair |
| 1 Grindstone | 6.00 | Poor |

74. Accounting :

1. What system of accounts is set up covering agricultural operations? Department of Finance Uniform System. Credit production at wholesale price. Charge labor, supplies, inventory, losses, tractor, horse, labor
2. Who is responsible for keeping such records? Institution bookkeeper, under business manager
3. Is a full inventory of equipment, livestock and products on hand maintained? Yes
4. Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? Yes

75. Sheep ranch :

If any. None
Full information.

76. Beef cattle ranch :

If any, furnish full information. None

77. Vegetable garden :

| | | |
|------------------|-------|----------------|
| Potatoes | ----- | 36,156 lbs. |
| Dried onions | ----- | |
| Dried beans | ----- | |
| Leafy vegetables | ----- | 1,099,657 lbs. |
| Root vegetables | ----- | 664,528 |

Value of vegetable garden products year ending 6/30/45. \$59,201.33

| 6/30 | Fiscal Milk | | Eggs | | Pork | | |
|-----------------|-------------|---------------------|----------------|--------------------|----------------|--------------------|----------------|
| | Year | Profit | Cost | Profit | Cost | Profit | Cost |
| 1945 | 96 | \$28,822.81 | \$0.30235 | \$7,373.08 | \$0.29315 | \$399.96 | \$0.1768 |
| 1944 | 95 | 31,835.22 | .27083 | 10,003.86 | .28119 | 6,223.70 | .14122 |
| 1943 | 94 | 31,741.39 | .2236 | 16,006.35 | .1944 | 15,006.81 | .0601 |
| 1942 | 93 | 16,342.10 | .19213 | 12,696.65 | .1585 | 6,346.07 | .09237 |
| 1941 | 92 | 18,418.19 | .16323 | 9,511.84 | .10519 | 6,623.54 | .04741 |
| 1940 | 91 | 15,572.49 | .16997 | 6,580.22 | .12093 | 4,792.71 | .03973 |
| 1939 | 90 | 10,476.49 | .17799 | 11,224.89 | .10095 | 7,648.39 | .05895 |
| 1938 | 89 | 7,706.52 | .20765 | 4,422.84 | .14734 | 5,674.46 | .04724 |
| 1937 | 88 | 5,605.22 | .201 | 5,206.90 | .139 | 5,730.43 | .065 |
| 1936 | 87 | 12,103.31 | .141 | 6,528.42 | .137 | 5,580.32 | .031 |
| | | <u>\$178,623.74</u> | | <u>\$89,555.05</u> | | <u>\$64,026.39</u> | |
| 10-year average | | <u>\$17,862.37</u> | <u>\$0.205</u> | <u>\$8,955.50</u> | <u>\$0.168</u> | <u>\$6,402.64</u> | <u>\$0.076</u> |

REPORT OF THE SOUTHERN CALIFORNIA SUBCOMMITTEE ON AGRICULTURE AND LIVE STOCK PROBLEMS APPOINTED TO INVESTIGATE THE AGRICULTURAL CONSTRUCTION ITEMS SET UP IN WORK ORDERS AND IN THE 1945-47 BUDGET FOR THE SEVERAL STATE INSTITUTIONS IN SOUTHERN CALIFORNIA

Subcommittee composed of Assemblyman Thomas M. Erwin, Chairman, and Assemblyman George R. Butters and Senator Ben Hulse

To: Senator George Hatfield, Chairman of the Agriculture and Live Stock Problems Interim Committee established by S. C. R. 51, Stats. 1945, Res. Ch. 141

DEAR SENATOR HATFIELD: Your subcommittee composed of the above members has examined the agricultural operations at the following institutions in the order named and on the dates indicated after each:

Patton State Hospital, April 1, 1946
 Pacific Colony, April 3, 1946
 Norwalk State Hospital, April 3, 1946
 Camarillo State Hospital, April 4, 1946
 Nelles School for Boys at Whittier, April 5, 1946
 Institution for Men at Chino, April 5, 1946
 Institution for Women at Tehachapi, April 6, 1946

The committee did not inspect the agricultural operations at the Ventura School for Girls for the reason that they are of such a limited nature that they did not justify the additional time.

The committee feels that its investigation has been very much worthwhile. It has been beneficial in our opinion both from the legislative and the administrative standpoint. Your committee, representing the Legislature, has viewed at first hand the agricultural problems. It has reviewed the difficulties and has observed the benefits which may be derived for the inmates of these institutions and for the State from these operations. The committee has a far better appreciation of the agricultural operations of the institutions than it could have secured merely from reports. The members of this committee are prepared to recommend to the full committee a legislative policy to be followed in the matter of agricultural operations at State institutions. We have learned that this is the first time that consideration has been given by any legislative body in this State directed to the establishment of a definite policy as respects agricultural operations at the several State institutions. The establishment of such a policy should be of material benefit in budgeting for these institutions.

We believe that the administrators of these institutions have for the first time had an opportunity to present to representatives of the Legislature the agricultural problems of their several institutions. And for the first time they have had an opportunity to recommend definite policies for such agricultural operations. These recommendations not only cover overall operations but they extend to minor matters, such as the proper direction of exposure of poultry houses; the kinds of litters for chicken houses; and other minor operational procedures. The administrators have welcomed the opportunity to present their problems, and they desire to secure the guidance of a legislative policy which we believe should be enunciated on the recommendation of your full committee.

Throughout this inspection we were accompanied and assisted by Mr. James Dean, Director of Finance, and his Agricultural Adviser, R. B. Easson, by the State Architect, Mr. Anson Boyd, or by his assistant, P. T. Poage, by the Legislative Auditor, Rolland A. Vandegrift, and where the institutions of the Department of Mental Hygiene were concerned, by Mr. Carl Applegate, the Deputy Director, and Mr. Robert Conahan, Departmental Accounting Officer of the Department, and where the Department of Corrections was concerned, by Samuel R. McBride, Manager of Prison Industries, and at each institution its Superintendent and Business Manager in person assisted the committee.

The committee received the fullest cooperation and valuable assistance from all of these persons and wishes to express its sincerest appreciation.

In making this investigation of the agricultural operations at the several institutions, consideration was given to the contemplated growth already determined in the postwar building program or any other changes, such as the possible removal of an institution or the curtailment of activities through contemplated disposal of property. Should any material changes be made in this contemplated inmate population or reduction of the size of an institution, a corresponding adjustment to meet these changes should be made at each institution.

This report consists of, first, a consolidated summary of recommendations for all the institutions surveyed. This follows immediately after this transmittal letter. Following this is a review of the inspection and findings for each institution. This is accompanied by a questionnaire fully covering the entire aspects of agricultural operations and live stock problems for each institution.

The summary of recommendations by the committee covering the particular object and appropriation considered at each institution as determined is set up separately. Your subcommittee recommends that the entire report be approved and adopted by the full committee and from this report a definite legislative policy as respects agricultural operations at the several State institutions and the capital outlay therefor be developed and promulgated.

Respectfully submitted,

THOMAS M. ERWIN, Chairman
GEORGE R. BUTTERS
BEN HULSE

CONSOLIDATED SUMMARY OF RECOMMENDATIONS

General Recommendations

(1) The agricultural operations at the State institutions in Southern California alone have grown to such a magnitude, and will continue to increase in successive years, so that it appears necessary that a legislative review be made of these operations at least each biennium. It is recommended that a joint legislative interim committee be appointed to make such review and report back to the Legislature at each regular session.

(2) The questionnaire covering the agricultural operations at each institution developed by the Legislative Auditor and prepared by the departments concerned for the subcommittee was found to be particularly useful. It is recommended that this questionnaire be further improved and brought up to date each biennium prior to the convening of the Legislature and be made available to the above suggested committee.

(3) Your committee recommends that the agricultural operations of all State institutions be covered by uniform set of accounts, and that uniform reports, including a statement unit of costs, be maintained and presented to the Legislature. This report should show both the overall and the unit costs of production so that such operations and the cost thereof may be compared for the several years of operation and with similar operations at other institutions. The report should be of sufficient detail so that the advantages and disadvantages experienced at the several institutions can be noted. It is recommended that a table of comparative costs showing the unit price for the production of milk, eggs, pork, beef, vegetables, fruit, and other products be kept so that the advantages in production at one institution can be noted and used as a guide for the reduction of cost of production at other institutions.

Particular notice should be taken where cost of production is higher than current purchasing prices. Where such a condition continues without remedy being found, this operation should be abandoned. First, the possibility of reducing costs should be considered. If this is not feasible, the possibility of having some other institution where production costs are favorable produce the commodity for the institution where costs are high should be considered. Each institution should keep a continuous record of agricultural operations.

(4) Your committee observed that it was universally true that wherever the business manager was particularly competent and energetic that agricultural operations ranged from satisfactory to excellent, and if there was also a good head farmer more than satisfactory results were secured. Also it was noted that in those individual farm activities where a competent operator, such as a poultryman, dairyman or hogman, was on the job, results secured were also much improved. It is recommended, therefore, that the department concerned endeavor to secure competent and energetic business managers, head farmers, and unit operation men. The institution should consider as examples those now employed who are successful in their operations. The larger the agricultural operations, the more competent should be the business managers and operators.

(5) An examination of the questionnaire for the several institutions indicates that most of the institutions have some sort of an agricultural plan. Very few of them, however, are as complete as they should be or are they prepared at least a year in advance, carefully setting up the land use and the scheduled crops to be grown coordinated with the quantity and quality of the land and water and the requirements of the institution.

It is recommended that such plans be prepared. We wish to point out that these plans should be coordinated by the Agricultural Adviser in the Department of Finance so that the total production of all the institutions will fulfill as nearly as possible the State requirements. By this we mean that each institution should become as nearly self-supporting as possible, but that they should produce those things which can be produced most advantageously from the soil, water and production conditions which exist. Where one institution, because of its available land, climate and water, etc., can produce a surplus of some commodity needed in another institution, such surplus should be produced. Such surpluses should be distributed where they can best be used.

Your committee feels that the agricultural adviser to the Director of Finance can perform a valuable function in making effective such production and coordination.

(6) Inquiry at the several institutions inspected confirmed information on the questionnaire that the number of inmate workers assigned to agricultural operations and food preparation and preservation were generally inadequate. The only exception to this was the Women's Institution at Tehachapi and the Nelles School for Boys at Whittier. Particular explanation for these institutions is given under the individual institutions.

The situation at the Institution for Men at Chino also deserves particular treatment, for this institution has an adequate labor supply from inmates who are both mentally and physically sound in contrast with the hospitals for the mentally ill.

It is recommended that the superintendent of the several institutions take every possible step to classify inmates and to discover work patients and to assign them to the business manager for necessary work. It is suggested that a coordinated plan of occupational therapy adjusted to the production needs of each institution be developed and maintained. It was apparent that the assignment of inmates to working groups was much better organized and developed in certain of the institutions visited. The upkeep of the grounds, buildings and agricultural operations clearly demonstrates this.

The questionnaires disclose large differences in the relative number of paid employees used in agricultural production at the several institutions. In some instances very few inmate workers are used and a relatively large number of employees. In other instances there are relatively few paid employees and a large number of inmates. The cost of production is generally higher where there is a larger percentage of paid help. For example, Camarillo, with a male population of 1,902 and a total population of 4,393, when compared with Patton, with a male population of 1,973 and a total population of 4,174, presents an interesting comparison. Camarillo has 33 paid farm personnel. Patton has 34. Camarillo has 229 patients assigned to all work projects and requires 149 more according to the statement in the questionnaire. Patton had 441 inmates so assigned and required 60 more to do the job.

The committee feels it is self-evident that more capable inmate labor should be available in the institutions administered by the Department of Corrections than in the institutions operated by the Department of Mental Hygiene. The inmates in the former are generally mentally and physically capable. The labor available should be of a better quality.

At the three correctional institutions visited the Women's Prison at Tehachapi appeared to have their occupational therapy better organized. Much of the farm work required labor which they could not supply. Occupational therapy also was well organized at the Nelles School for Boys. The inmates here, however, are generally too young to do the heavier type of agricultural operations. The work they can do seemed to be satisfactorily scheduled.

The situation at the Institution for Men, on the other hand, presents ample opportunity for improvement. With an inmate population of 740, some 454 are residents at Chino and the remainder in the camps operated by the Youth Authority. From this number of inmates there should be ample for full work assignments. The schedule of weekly crew assignments on page 4 of the questionnaire appears to be in good form. The actual results do not demonstrate satisfactory performances. For example, the hog pens are in a bad condition with several objectionable mud holes. The roads also in many places need gravel. The gravel supply is available for the hauling. The labor supplied on construction projects has been inadequate and unsatisfactory. First the number required was seldom if ever supplied. The number was irregular and the crews were broken up repeatedly at various and unexpected times during the day by withdrawal of men for every other purpose than working. Frequently the number of men assigned to a job at one time is in excess of the number required which leads to soldiering on the job, and at other times far inadequate. This situation is readily noticed by the inmates themselves and lessens the value of occupational therapy.

It is apparent that considerable improvement in the use of inmate labor has been made in past months at Chino. There is room for more improvement. It is believed that when the population is increased to 200 or 300 more, that there will be enough labor above that required to operate the institution to perform more agricultural labor and to also do a larger amount of construction work at the institution. The committee feels that this institution should have available enough inmate labor so that the very minimum of hired labor should be required. This hired labor should be in the nature of supervisors and instructors. It appears that the twelve paid employees making up the farm personnel, together with competent supervisors, should be sufficient to manage and instruct the inmates employed in agricultural operations.

The committee feels that enough labor should be available at all of these institutions, except the Institution For Women and Nelles School For Boys, so that the institutions should be practically self-sustaining. Moreover, consideration should be given to the production of surplus products to be used at other institutions where they are not as readily produced. The committee feels in particular that agricultural operations at Chino with its large area of 2,566 acres can be expanded so that they can produce a large share of all the meat required at the other institutions in Southern California. They should also consider producing weaner and feeder pigs in sufficient number to consume the garbage at the other institutions where full hog plants are

not feasible. The institution is now producing a surplus of milk beyond its own needs and is supplying a major portion of that required by Pacific Colony. It should step up this production so as to be able to supply all of Pacific Colony's demand.

The slaughtering of cattle and hogs for other State institutions in Southern California during the period of time that meat could not be purchased on the market has been very commendable and has helped solve a very difficult situation in supplying other institutions with meat. The committee recommends that definite plans for continuing this be developed. This institution should be able to slaughter beef cattle and sell to other institutions competing with normal markets and make a good profit for the institution. Past experience in normal times with the State Farm at Napa has not always demonstrated that competitive prices can be met. To operate this successfully will require a close cooperation and understanding between the manager of the Institution For Men, the State Purchasing Agent, and the institution to be supplied.

(7) Building costs for agricultural purposes at all of the institutions appeared to be considerably higher than appeared necessary resulting in a capital investment much in excess of that of the private operator. Your committee recommends that a strict endeavor be made to reduce such costs consistent with using inmate labor and the operation of the plant continuously for a long period of time. The committee recommends the development of standard plans for agricultural buildings making use of those which experience has demonstrated to be both satisfactory and economical. In this respect it suggests a careful consideration of the poultry plant at Patton and the dairy at the same institution as possible models. The hog ranch at Chino is one of the best set up in Southern California. With some modifications it might very well be used as a guide. It is our understanding that the State's experience with hog ranches at some of the institutions in Northern California has developed even more satisfactory plans. It is recommended that the agricultural coordinator of the Department of Finance and the State Architect cooperate in developing typical plans for all future agricultural building.

(8) It was noted that at practically every institution where hogs were raised in Southern California that they had a different breed or a mixture than at the other institutions. It appeared that the Duroc or a cross with the Duroc produced the best results for an institution animal. However, the mixed breed at Norwalk appeared to be as satisfactory. The best results developed from experience should be determined and followed.

(9) Self-feeders, particularly with the hogs in the fattening pen for butchering, are recommended. At some of the institutions there was a considerable waste of feed in the process of feeding which could thus be avoided.

- (10) The following general recommendations are made in relation to poultry :
- (a) That chicks be purchased on the basis of pullorum tested and egg production basis.
 - (b) That consideration be given to the use of Austra-whites or White Austras in place of White Leghorns for institutional purposes where inmate labor is used for the reason that they are not as flighty as the White Leghorn and that there is a much larger meat salvage when culled.
 - (c) That consideration be given to the growing of turkeys where land and conditions are ideal and where they may be separated at a considerable distance from chickens.
 - (d) Poultry plants in all institutions should be large enough to *supply the full need of the institution*, and during the peak production surplus eggs should be produced for preservation and should be stored for use when production is low.
 - (e) Study should be made at the larger institutions of the possibility of grinding all bones for use in poultry feed.

(11) It was the conclusion of the committee that with the exception of Chino the growing of calves for replacement using high priced land and equipment and high priced feed is not economical. The cost, including the milk consumed, is far in excess of the value of the calf. It is recommended that these calves be grown to the age of replacement at an institution where there is cheap range.

Cost of growing replacements up to freshening at the several institutions where it is now practiced in Southern California should be studied and the possibility of producing them at some other institution under the conditions above stated should be considered.

(12) At each institution examined the committee found that the principal cost of the operation of livestock projects was the purchase of feed. Where the institution produced the bulk of feed used, production costs are low. Where the bulk of feed was purchased from the outside, costs are high. At some institutions, namely Chino and Camarillo where plenty of good land is available, programs have not been worked out to reduce the purchase of feed to the minimum and to produce practically all that is required. Camarillo purchased a large amount of alfalfa hay, yet there is land idle that is capable of producing alfalfa. The fullest endeavor should be made to produce

the maximum amount of feed at the lowest cost. Improvement of permanent pasture is recommended. The pasture at Chino is not doing as well as it should. It needs better irrigation and rehabilitation and possibly some reseeding and a phosphate dressing.

(13) Some of the institutions should give definite consideration to the acquiring of additional acreage so as to expand the production of its agricultural products so as to more fully meet the needs of the institution. It appears to be desirable to acquire an additional acreage both at Patton and Pacific Colony. The value of the investment and the value of the product which could be secured from this land should be used in determining whether it is advisable to make such expansion.

(14) At all of the institutions refrigeration plants should be coordinated with the needs of the institution so that surplus agricultural products can be carried over from peak production to low production periods.

(15) Surplus products should be produced and canned so as to meet the needs of the institution, and the whole canning program adjusted and coordinated in the Southern California area to meet the needs of all the institutions. Canneries need not be established at each institution but only at those where inmate labor is available and where they can pack for other institutions not so favorably situated. Chino should be able to do a large part of the canning for Southern California institutions.

SPECIFIC RECOMMENDATIONS FOR EACH INSTITUTION

Patton State Hospital

There are no Work Orders issued and pending for the Patton State Hospital. There are two items included in the 1945-47 Budget.

The first is for the horse barn and hay shed at the Taylor Ranch for \$4,500. This had already been completed by the time the committee visited the institution. The superintendent and business manager had concluded that in place of building a new barn, repairing the existing structure would be satisfactory. *It was done under the supervision of the institution crew and by inmate labor and such material as was required was paid for out of minor construction.* The \$4,500 has been saved. This horse barn and shed should last at least 15 years.

The second item in the Budget was \$6,000 for a tile drainage system at the Taylor Ranch so as to make possible the tilling of approximately 15 acres of valuable garden land.

The water table under this acreage has receded so it was concluded to delay this project until such time as the water table might rise and interfere with farming operations. This money can therefore be made available for other purposes.

Another tile line had just been installed at the time of the committee's inspection. It was paid for from minor construction and made usable some additional land and solved a drainage problem of long standing.

The committee examined both of these works and considered them very satisfactory. The committee recommended, however, that additional drainage be installed where required.

No postwar building program for agricultural operations has been set up. The committee, however, made a careful examination of the entire agricultural operations and made the following specific recommendations.

Recommendations

(1) The area is small for an institution of its size and they suggested that definite study be made of the desirability of securing more land, possibly 120-acre tract across from the dairy on Warm Creek. The committee suggested that more feed be produced and that a further rotation of alfalfa and vegetables be undertaken.

(2) The committee recommended that some additional room for pigs and an improvement in their housing be made. Shelter and runs for 25 litters of pigs with sows are required.

(3) The committee was favorably impressed with the poultry plant and particularly with the type of hens (Austra-whites) being kept. The advantages of having good layers and heavy birds with large salvage value when culled and having a more quiet breed to be worked by the inmates appealed to the committee.

The poultry buildings and runs at this institution were quite satisfactory. Their cost of approximately \$1,000 each is economical. This was secured through the purchasing of material and erection by the institution staff and inmate labor. Four new poultry houses and runs appeared to be necessary. The estimated cost for material was \$1,000 each, or a total of \$4,000. The present cost of material will be somewhat higher and adjustments will have to be allowed. The committee is of the opinion that these are necessary and desirable so as to bring up egg production to that required. Other institutions might well endeavor to equal Patton's plant and production costs.

(4) The dairy plant is quite satisfactory and the cost of milk per gallon of 32¢ is favorable.

The pasteurizer is not entirely adequate and should be replaced when available. The institution prefers three 200-gallon pasteurizers rather than larger ones, the

management believing that the smaller machines do a more complete job. A new compressor will also be required with the pasteurizers.

(5) The committee noted that there was more evidence of the use of inmate labor at this institution than at any other of the institutions visited. Practically every inmate on the grounds at the agricultural operations was actively doing something useful. Similar activity was noted throughout the grounds where inmates were taking care of trees and shrubs and the lawns and the results were reflected in their favorable appearance.

Pacific Colony

There are no Work Orders issued and pending for Pacific Colony.

Two items are included in the 1945-47 Budget for agricultural purposes. The first is for a farm irrigation system at a cost of \$5,400. The second is in the sum of \$2,700 for increased vegetable storage space.

Recommendations

(1) The budget request for \$5,400 for the replacement of the irrigation system in the vegetable garden and orchard is for the purpose of installing a concrete flume system similar to that installed at Patton and a continuation of the section already installed. The committee approved this for the reason that the present system is inadequate and does not allow full control of the water. The flume system will be more efficient and reduce labor and save in water costs. The amount requested is reasonable as it only includes the price of material, such as pipe, cement, gravel and fittings. The installation will be made with their own employees and inmate help.

(2) The committee approved the construction of additional vegetable storage space. The estimated cost is \$2,700. The present method of storing dry onions and winter squash is inadequate and results in a large loss of products.

(3) In the postwar building program under Priority No. 213 a poultry plant and hay barn, estimated cost being \$31,300, has been set up. This is based on an ultimate capacity of 1,803 patients, 100 of these tuberculosis cases. With this contemplated capacity it appeared to the committee that it would be economically sound to establish a poultry plant. This plant should be large enough to carry from 3,000 to 5,000 hens.

A hay barn sufficient for storage and to take care of the necessary work horses is required.

(4) After a rather full examination of the entire plant and a careful examination of the Narcotic Hospital site, the committee concluded that it would be best from the standpoint of efficient management to dispose of the Narcotic Hospital site and salvage as much as is possible, and it would be better to buy from 80 to 100 acres or more of good agricultural land adjacent to Pacific Colony. A piece of excellent land adjacent to the vegetable garden was examined. This appeared to have adequate water and seemed desirable.

The committee recommends that full study be made of the Narcotic Hospital site to determine whether or not it is suitable for use as a new location for the Nelles School for Boys.

(5) No definite area has been decided on for a poultry plant, and as practically all the available land at the institution is now used for vegetable or fruit, the committee recommended that prior to any construction work a decision be made as to whether Pacific Colony will use the Narcotic Hospital or acquire additional land adjacent to the institution.

(6) The committee is also of the opinion that if additional land is secured that study should be made of the possibility of the institution securing feeder pigs from Chino and feeding their garbage. The committee does not recommend the establishment of a complete hog plant but merely the growing of feeder pigs. The size of this activity should be such as to most efficiently consume the available garbage. The present contract for selling garbage and securing pigs in return is advantageous and should be continued until the feeder pig project is determined.

(7) This institution has no dairy and in the opinion of the committee it should not establish one. It should continue to secure its milk on contract. The committee is of the opinion that Chino should supply this milk, that Chino should increase its dairy to the point where it can supply the amount required continuously and without any question as to quality or service. This would be advantageous to both institutions, and certainly Chino should be able to fulfill such a contract.

Norwalk State Hospital

Two Work Orders have been set up for agricultural projects at Norwalk.

Recommendations

(1) Work Order No. 948 for fertilizer pit to cost \$500 has already been approved and work thereon may be undertaken at any time.

(2) Work Order No. 1147 is for improvement at the dairy farm, including the paving of the corrals and runways. Part of this work has already been completed. The

necessity for doing it is so apparent. Some additional paving should be carried out as soon as possible.

This Work Order also includes \$17,340 for additional improvements for agricultural operations including a complete poultry plant, dairy feed barn and hog corrals. The committee agrees with the management that the present poultry plant is inadequate, poorly located and should be moved to a new site. The plant should be enlarged so as to produce all the eggs required. The committee recommends that this plant be held up pending further study as to the full requirements for production, location and the efficiency of the present poultry plant management. The present operation does not appear to be very satisfactory.

Improvement to the hog plant consists of additional shelter sheds. The hog plant appeared to be satisfactory. The recent physical improvements show a better management than has existed previously.

The committee questions if all that is required can be secured with the \$17,340 available.

(3) Provisions have been made in the 1945 Budget in the sum of \$18,156 for the alteration of the dairy milk house and providing equipment. The milk house used at present is inadequate and improvement is needed. Pasteurization is done at the commissary. This is not entirely satisfactory. The committee agreed that this milk house is not adequately equipped and should be remodeled.

(4) The committee noted in its examination that the roof and floor of the horse stalls of the bay barn are in very poor condition and repair should be carried out as soon as possible. Otherwise, this structure appeared to be in very good shape.

The committee also recommended that the horses stabled in this barn be moved across the road and the necessary shelters and stalls be constructed in this area close to where they are used. The stalls could be removed from the hay barn and the floor repaired and this entire structure used for cattle.

(5) The committee noted that there was not a large use of inmate labor at this institution, not nearly so much as at Patton. It was explained that this institution is receiving a very high percentage of aged senile inmates who are unable to work. In fact, a considerable number are brought in ambulances and only live a short time. However, the committee felt that there could be an improvement in general management and a better use of such inmate labor as is available.

Camarillo State Hospital

This institution is to be expanded from a present inmate population of 4,393 to approximately 7,000. Agricultural operations will have to be practically doubled. The committee recommended that the expansion of agricultural operations be started immediately so it may be stepped up so as to eventually provide the full agricultural needs of the institution.

The deficiencies in production of pork, eggs and poultry should be supplied by the establishment of the hog ranch and poultry plant, neither of which have been established at this institution.

There are four Work Orders set up for agricultural construction at Camarillo.

Recommendations

(1) Work Order No. 489 provides for a pipe line for carrying sewage effluent and using it for irrigation. There has been \$41,577.71 set up for this purpose. The committee recommended that this installation be made. They suggest, however, that the effluent be carried to a higher elevation in Lemon Canyon than was contemplated, and that an earth-filled reservoir be constructed so as to be protected from floods for the storage of effluent, and that approximately 100 acres be planted to alfalfa to be irrigated from this source.

(2) Work Order No. 502 sets up \$9,824.23 for improvement of a temporary hog ranch adjacent to the dairy. This proposal was abandoned for the reason that it appeared undesirable and unsanitary to place this hog ranch adjacent to the dairy. It was concluded therefore to use some of the money to provide for the extension of a water line and the building of a concrete slab for feeding at the site being used. The committee recommended that these be completed and some temporary shelter houses be provided, but that no further expenditure be made at the hog ranch at this site in view of the contemplated program to build a new and permanent hog ranch. The committee is of the opinion that no further expenditures should be made on the temporary site for a hog ranch in view of the contemplated postwar program to build a first unit of the hog ranch at a cost of \$60,000.

Postwar construction Priority No. 139 provides \$60,000 and Priority No. 140 sets up \$20,000 for a slaughter house in conjunction therewith.

(3) Work Order No. 503 provides \$6,500 for additions to the milking barn. This would provide for the construction of an additional capacity for the milking parlor from 12 to 24. This increase will be necessary with the increasing patient load for the present production is approximately 30,000 gallons a year short of the need.

required at the institution for feed should likewise be provided. Metal grain bins will eventually be most satisfactory. Their purchase should be delayed until it is determined definitely what use will be made of this institution. When they are constructed they should be placed at an elevated level so they can be filled and emptied by gravity.

(6) The sum of \$600 has been set aside to provide piping of water for irrigation of the orchard. This is desirable. However, the committee found that the entire water situation was unsatisfactory. The committee recommends that the Division of Water Resources be made to study the area and the log of wells and production of adjacent wells for the purpose of determining if more water can be produced, location and cost. When this is in hand the desirability of producing more water should be further considered in light of the ultimate use of this property. In the meantime the leaky reservoir should be repaired and the pipe line to the orchard installed if the water for irrigation is sufficient.

(7) The farm equipment is not satisfactory for the operation of this property, but the present limited operation does not justify much of an investment in additional farm equipment. Only 10 acres is actually farmed by the institution. There is no heavy plowing or discing to be done. Light equipment only is necessary. A new light tractor is difficult to secure. The committee therefore recommends against the purchase of a new tractor and equipment at this time. It does recommend that the old tractor and other equipment be sent to Chino for repair and rehabilitation and that all that can be used satisfactorily at Tehachapi be returned and the other surplus equipment be used by Chino if desired. The Chino machine shop is adequately equipped to make these necessary repairs, build spare parts, etc.

(8) The poultry plant is too close to the buildings occupied by the inmates. It is also in very poor condition. These houses should be moved from inside the enclosure and located within the general farm area. These houses should be rebuilt with proper sanitation facilities. Laying houses should be built with a 800 to 1,000 hen capacity. The flocks should be culled and the production brought up to proper level.

(9) While the committee commended very favorably the efforts of the inmate in building up the rabbithry, we believe that a better plant should be built. It should be moved from inside the present enclosure to the general farm area. An area east of the present hog plant and adjacent to the poultry plant would be satisfactory.

(10) The committee considered carefully the suitability of this institution from all angles for a women's institution. It found the per capita costs are considerably higher and will continue to be because of its small population and isolation. It is most difficult to secure and keep help because of isolation.

(11) The area of 1,722 acres with almost half of it pasture land and some 900 acres available for field crops can not be operated satisfactorily by women. The small number of inmates this institution will have precludes institutional operation even if they were able to do the work required. The most valuable crop is potatoes followed by barley, wheat and hay.

(12) The committee feels that the difficulty of maintaining a separate institution with all the necessary overhead services of management, custody, laundry, water supply, steam plant, sanitary facilities, hospital, medical and dental services and their attendant high per capita cost can be remedied by placing this institution in close proximity to a larger institution where these overhead costs could be distributed over a larger number of inmates.

(13) This institution requires nearly all women employees. Women do not normally establish families at or near where they are employed. The isolation of Tehachapi prevents the establishment of a normal home life and does not provide recreation outside the family circle as a substitute. If this institution required mainly men employees, this would be overcome. An institution for men would provide the necessary labor to operate the agricultural enterprises of the institution with an industrial type of occupational therapy similar to the sewing project now being carried on provides a much better means of training.

For all of these reasons the committee recommends that full consideration be given to moving the women's institution from this establishment and if possible converting it for some other use where all the above objections will be avoided and the fullest agricultural production can be established. The entire production could be readily consumed by other State institutions. Potatoes in particular are in demand for they are not produced at other places.

Patton State Hospital

This institution was visited on April 1, 1946. The party was met at the institution by Superintendent Doctor G. M. Webster and Business Manager Lewis A. Moisan.

An office conference was held for the purpose of going over the agricultural problems of the institution. The contemplated expansion of this institution was taken into consideration when considering the need for agricultural buildings.

Senate Interjects in House Budget

At the conclusion of the session it was agreed that all of the unanticipated agricultural increases and all of the local 4-H Budget increases of one year have been completed.

This was the construction of a new road and the sale of the Taylor Ranch. The original agreement for this was \$2,000. The state's money and the business interests were to share equally in the cost of building a new road, replacing the existing structure which had been washed away by a flood. This was the most unanticipated item. The sale of the Taylor ranch is another. This would have subsequently increased the unanticipated agricultural increase by approximately 10% for the 15 years estimated life of the new road.

The second major item is \$8,000 for a new fire line system at the Taylor Ranch which would make possible the burning of some 15 acres of land previously too wet for burning.

The third major item of interest has received so little consideration to date, this project may well prove to be the most valuable single use and function of all farm programs. This may be the function to those in charge of other purposes.

It is true the fire has just been initiated in the name of the timberline & inspection. It was not a fire that makes management and may be useful some additional acre and some additional protection of some standing.

The timberline inspection tool needs.

In addition there are the further administrative items set up in the 1945-47 Budget. An additional item appears to be the possible budget reduction proposed for the administration of the unanticipated program to reduce a greater percentage of the unanticipated items as they will likely be able to make recommendations to the fall agricultural reductions and through the committee in the 1947 Legislature.

Local Roads

The committee proposed to the Senate an amendment concerning the local roads. The proposal concerned the roads and the roads from county to county of the same level, some of which are unopened county roads each year. The committee was of the opinion that the roads of this class were best left to the discretion of the state highway department. This is particularly true since the roads, in view of their condition and usage 100 miles and 20 miles or whatever, could be subject to inspection of the recommended amount of 150 pounds a year. Inasmuch as previous law has indicated of inspection of these roads one-half mile per year, this is a much larger amount of time, money and fuel can be spent. As far as the inspection of roads is concerned, there will be some 900 miles of county and local roads for a total of 150 miles. The committee suggested that perhaps there be more in the form of a road map of county roads, and that instead of a 120-mile trip around from the town of Waukesha and back, that it will be required at a reasonable figure to visit roads around the inspection of a considerable amount of roads and to establish a better relation with the inspection crew.

End Phase

The committee is fully in agreement with the production of ports and the issuance of bonds and bonds are ports. The committee recommended that agricultural products and up to 25 percent of pigs will be considered for the new bonds. The process of setting these items should be left to inspection and given certain day marks, and will be considered for other items as far as 15% of the total that failed under the bonding is determined in the amount of 100,000 pounds a year. The inspection will produce 150,000 pounds of port in its present production cost of 100.

Social Structure

The social welfare department in the fall session will be the last point requiring attention. It is returning to us in the committee regulated by the Senate.

Ending Phase

The committee will now discuss in closer with the public utility department the type of power plant which is being used. The 100% of the power we have that they are doing nothing with the 100% that will be taken care of in a very short time, leaving a much smaller portion for the department than Waukesha. They will be visited by someone who is to be designated. The power companies are to be the ones who will be given some kind of a rate of return. Each of these companies will do this. They were informed of the power situation the fact that insurance was purchased and the insurance carried by the electric utility staff will continue after which insurance might well follow the example.

The committee found that electric power was used to a very large degree in the construction of power buildings,即 electrical offices and other small buildings and institutions on the property. This was a question which the inspection found at Glendale, and for this reason, it is felt that the estimates are not classified as monetarily ill, they have not received compensation equal to.

For our new power houses and lines are necessary to increase the capacity to produce the required 10,000 extra eggs per year to provide each minute with the proper diet.

requirement. The estimated cost of material was placed at \$4,000. The committee is of the opinion that these buildings are necessary and should be provided at the earliest opportunity.

The committee also wishes to go on record in approving the extension of the poultry plant in the area where it is not located and expressed disapproval of the building of a tuberculosis ward in this area which would occupy valuable agricultural land and require the removal of water lines and other expensive changes. The committee concurred that placing this proposed building where the old peach orchard is now located would probably be more economical as this peach orchard has passed its period of economical production.

Dairy Plant

The committee found the dairy plant quite satisfactory. Its appearance, condition and organization is most satisfactory. In fact, the entire set up was more favorable than any other dairy examined by the committee. The cost of producing milk for \$.32 a gallon was very favorable despite the fact that the institution has only 15 acres of alfalfa for pasture and is required to purchase approximately 900 tons of alfalfa hay and 500 tons of mill feed per year. The committee recommended above the possible acquisition of 120 acres additional alfalfa land to make it possible to produce a considerable portion of the alfalfa hay now purchased.

The pasteurizer is not entirely adequate. It should be replaced when new ones are available. The committee agreed with the medical superintendent that it is better to secure three 200 gallon pasteurizers rather than one large one. The management holds that the smaller machines do a more complete job. A new compressor will also be required.

Use of Inmate Labor

We have already called attention above in several of the items to the use of inmate labor. The committee, however, wishes to call particular attention to the fact that there was more evidence of the use of inmate labor at this institution than at any other of the institutions visited. Throughout the entire plant practically every inmate capable of working was actively doing something useful. The agricultural operations were being carried on largely by inmate labor. Considering the class and conditions of the patients, this situation seemed to be most commendable. It is demonstrated to a high degree the value of occupational therapy and apparently a consistent endeavor to classify patients available for work and to get them onto the job. There apparently was a close cooperation between the medical staff and the business manager. The effectiveness and benefits were noted on every hand.

Pacific Colony State Hospital

This institution was visited on April 3, 1946. At the institution an office conference was held with the Superintendent, Doctor Thomas F. Joyce, and the Business Manager, A. C. McHugh. The agricultural problems of the institution were considered carefully. This was followed by an examination of the entire institution.

Items Included in the 1945-47 Budget

Two items only are included in the Governor's Budget for the current biennium. One is for a farm irrigation system for \$5,400. This is to provide for material only for the construction of additional concrete irrigation flumes for the vegetable garden. The institution maintenance force will carry on construction with the use of inmate labor. The committee found that this project was desirable for it will conserve water, which is expensive in this area, and also allow irrigation at night which is necessary in order to take water from the district when available. The management believes that this structure will result in saving 15 per cent of the water. The committee approved the project, but expressed the opinion that the amount of money required appeared to be large for the area to be irrigated.

The second item is for \$2,700 to provide increased vegetable storage space. It is primarily for the storing of dry onions, winter squash, and such other vegetables as required. The present method of storing onions in open shelves in the back of one of the farm buildings is unsatisfactory and wasteful. This institution produced a surplus of 61 tons of dry onions in 1945. The committee approved this expenditure.

Postwar Construction Project

In the postwar building program under Priority No. 213 a poultry plant and bay barn was included for Pacific Colony, the estimated cost being \$31,300. This is to house from 3,000 to 5,000 chickens. This capacity is based on an ultimate inmate population of 1,803 patients, 100 of these tuberculosis. With this contemplated capacity it appeared to the committee that it is economically sound to establish a poultry plant. It should be of sufficient size to supply all the needs of the institution.

In considering the location of this plant, the question of its location arose. All of the available land at Pacific Colony is already occupied by buildings and necessary grounds or is intensively used for orchards and gardens. The expansion at the Pacific

Colony site or the use of the Narcotic Hospital site now leased to the Navy is a matter that should be decided before the location of the poultry plant or the proposed hog unit can be determined. The committee definitely recommends that a decision be made on this matter in relation to such location. If it is decided to dispose of the Narcotic Hospital site, then additional land should be secured at Pacific Colony and the poultry plant located on a portion of it and the rest of it used for the additional production of vegetables. The committee's views on additional land and the use of the Narcotic Hospital are in a subsequent paragraph.

Hog Project

The committee examined carefully the hog plant at the Narcotic Hospital and found there a very complete plant which apparently has never been used. Its location was not ideally chosen from the standpoint of drainage. Flood waters, unless diverted, will run through a part of the plant. If Pacific Colony is to retain the Narcotic Hospital, this plant is more than adequate. If additional land is secured at the institution, the feeder pigs project should also be located on this land. The committee is of the opinion that this institution should not go into the full production of hogs but should secure feeder pigs from Chino in sufficient number to consume their garbage, the size of the activity to be such as to most efficiently consume available garbage and feed that can be produced on the institution. The present contract for selling garbage and securing fat hogs in return is advantageous and should be continued until the feeder pig project is determined.

Retaining Narcotic Hospital or Securing Additional Land

After a full examination of the Pacific Colony site and a careful examination of the Narcotic Hospital site, the committee concluded that it would be best from the standpoint of efficient management to dispose of the Narcotic Hospital site and salvage as much as is possible and to buy from 80 to 100 acres or more of good agricultural land adjacent to Pacific Colony. A piece of excellent land with good water wells adjacent to the vegetable gardens was examined. This appears to be land of high productivity, well located, and suitable for the needs of the institution.

The contemplated lease of the Narcotic Hospital for school purposes to the surrounding school district appeared to be desirable as it will help supply needed school housing. Possibly this school district will be in a position to buy this property to meet its ultimate needs.

Before disposing of this site, the committee recommends that a full study be made of the possibility of using this location for the Nelles School for Boys.

Milk Supply

This institution has no dairy, and it is the opinion of the committee that none should be established here. The present contract that the institution has with Chino Institution for Men for supplying milk appears to be a very satisfactory arrangement which will assist in using the available labor at Chino. At the present time Chino is unable to supply the full requirements of Pacific Colony. The committee feels that Chino should increase its dairy to the point where it can supply the amount necessary continuously and without any question as to quality or service. The management at Chino should certainly be able to fulfill such a contract.

Norwalk State Hospital

This institution was visited on April 3, 1946. An office conference was held with the Superintendent, Doctor M. J. Howe, and the Business Manager, G. B. Alexander. The agricultural problems were carefully discussed followed by an examination of the entire plant.

Items Included In Work Orders

Two Work Orders have been set up for agricultural projects at Norwalk. Work Order No. 948 for fertilizer pit in the sum of \$500 was previously approved by the Department of Finance and work thereon may be undertaken at any time.

Work Order No. 1147 included two specific projects. One part, estimated cost \$11,000, was set up for improvement at the dairy including paving of corrals and runways. The need for paving to get the cows out of the mud and filth was so necessary that the committee has advised this be proceeded with at once. Part of this work has already been completed, and the committee considered it a great improvement. Some additional paving should be carried out. The details of this were discussed with the business manager and the dairy farmer.

The second part of Work Order No. 1147 was in the sum of \$17,340. This was for a complete and new poultry plant which was to be placed on the west side of the road from the dairy.

Poultry Plant

The committee agreed with the management that the present poultry plant is inadequate, poorly located, and it should be moved to a new site. The operation of the present plant, while better than some other institutions, has not reached the efficiency

of the better operated poultry plants at other institutions. For example, eggs cost 37.67¢ a dozen in 1945 compared with 24¢ a dozen at Patton. The plant only produced approximately 50 per cent of the eggs required for 1945 with 26,651 dozen and the requirement set at 49,000 dozen. The committee recommends that the plant be increased to a sufficient capacity of approximately 4,000 hens to supply all the needs.

The committee recommends that this plant be held up pending further study by the Agricultural Advisor of the Department of Finance and the institution as to full requirements for production, location and the efficiency of the present poultry plant management. The committee also recommends that all of the usable material in the present plant be salvaged and sufficient new material be supplied to provide for a sufficient number of laying hens, for the brooding of baby chicks proper feed storage and proper space for the handling of eggs. Approximately five laying houses will be required. This would mean the addition of two new units and possibly almost rebuilding of the other units.

Consideration should be given to the advantages of using the same breed of hens, Austra-whites, as maintained at Patton.

Dairy Feed Barn

The committee noted in this examination that the roof of the hay barn is in very poor condition. Repairs should be carried out as soon as possible. Otherwise this structure appeared to be in very good shape.

The committee also recommended that the horses stabled in this barn be moved across the road and the necessary shelters and stalls be constructed in this area close to where they are used. The stalls could be removed from the hay barn and the floor repaired and this entire structure used for cattle.

Hog Ranch

Although it is not included in the contemplated improvement program, the committee recommends that study be made of the matter of rebuilding the slaughter house at the hog ranch so that it will conform with the sanitary requirements of the State.

The additions requested for the hog ranch consist of additional shelter sheds. The hog plant has been recently improved, the land graded and properly finished, and it appears to be in a much more satisfactory condition than it was a few months previously. These physical improvements and a definite improvement in the hogs show the results of better management than had existed previously.

The committee questioned if all of these improvements can be secured with the \$17,340 available unless the largest possible use is made of salvaged material and much of the work done by the maintenance crew with the assistance of inmate labor.

Items Included in 1945-47 Budget.

Provisions have been made in the 1945 Budget in the sum of \$18,156 for the alteration of the milk house and for providing the necessary equipment. The milk house in use at the present time is inadequate. Milk cans are washed adjacent to where the milk is cooled. Pasteurization is done in the commissary room. The committee agreed when men and material are available, required alterations should be made to the milk house.

The questionnaire prepared by the institution indicates that the supply of inmate labor is insufficient. The committee noted that there did not appear to be a large use of inmate labor at this institution and not nearly so much as at other institutions, particularly Patton. It was explained that this institution, being close to Los Angeles is receiving a very large percentage of aged senile inmates who are unable to work. For example, out of the last 202 cases received by the institution, 123 came in ambulances and 32 of them died within the first thirty days. The committee questioned allowing this procedure to be continued. However, the committee did feel there could be an improvement in the use of more inmate labor and that this could be brought about through a general strengthening of the business management, a closer coordination with the medical staff and a better use of such inmate labor as is available.

Examination of the questionnaire and a discussion of the matter of agricultural production indicated that it may be desirable to secure more agricultural land. The total institution comprises 317.7 acres, 86 acres of this being occupied by buildings, lawns, landscaping and recreation area. Only 148 acres is available for field crops and 77 acres for a vegetable garden and but six acres for orchard. The institution is required to buy approximately \$25,000 worth of dairy feed per year, approximately \$15,000 worth of hog feed. Study should be made of the possibility of producing more of this feed. If this were done better rotation with the vegetable crop could be carried out. The land could be improved in this way.

Camarillo State Hospital

This institution was visited on April 4, 1946. A whole day was given to the consideration of the agricultural problems here for the reason that they are the largest and most costly contemplated for any of the institutions in Southern California.

The institution is to be expanded from a present inmate population of 4,393 to approximately 7,000. Its agricultural operations will therefore have to be practically doubled if production is to meet the requirements of the institution. Some deficiencies already exist.

It seemed to the committee that it would be wise to immediately start the expansion of agricultural operations and to gradually step these up as capacity is increased so as to always keep abreast of the demands. Present deficiencies such as a poultry plant and hog ranch, neither of which have now, should be established as soon as proper plans are prepared and approved, sites determined and material and labor available for construction.

The committee spent the entire day at Camarillo. It followed its usual custom of first holding an office conference and then examining on the ground the proposed development. A conference was held with the Superintendent, Doctor Thomas W. Hagerty, and Business Manager, B. W. Macy, as well as the other members of the party from the office of the State Architect, Department of Finance and the Department of Mental Hygiene.

Four Work Orders as follows have already been set up and money allocated in the sums indicated; Work Order No. 489 provided a pipe line for sewage effluent irrigation system, \$41,577.71; Work Order No. 502 for improvement of a temporary hog ranch, \$9,824.23; Work Order No. 503 addition to the milk barn, \$6,500; Work Order No. 955 additional dairy equipment, \$3,465.24.

Sewage Pipe Line

The existing pipe line for carrying sewage effluent has deteriorated so that it will not last much longer. It was temporary in its first installation. In addition it does not carry the effluent to a high enough elevation to be used most satisfactorily. It is desired to put in a new line and to extend it beyond the end of the present line to a reservoir to be constructed in Lemon Canyon. The Committee after examining the proposed site of this reservoir concluded it was not being carried to a high enough elevation, and if carried further up the canyon and a small earth-filled reservoir constructed there it would make possible the use of more area so that approximately 100 acres of alfalfa land could be put in. Additional alfalfa is needed for the enlarged dairy. The committee therefore recommended this procedure and recommended that the reservoir be so located that it would not be damaged by flood waters coming out of Lemon Canyon. They recommended that the reservoir be so located that it would not be damaged by flood waters coming out of Lemon Canyon. They recommended that as much of Work Order No. 489 as necessary be expended for this purpose. They recommended that pipe be secured which would not be deteriorated by carrying sewage effluent. The commission feels that this area below the reservoir should be prepared and planted to alfalfa at the earliest time possible.

Hog Ranch

Work Order No. 502 set up \$9,824.23 for improvements at the temporary hog ranch adjacent to the dairy. This proposal was abandoned for the reason that it appeared undesirable and unsanitary to place this hog ranch adjacent to the dairy. It was concluded therefore to use some of the money for extension of a water line and the building of a form for a concrete slab. However, the postwar construction program Priority No. 139, sets up \$60,000 for the first unit of a hog plant and Priority No. 140 sets up \$20,000 for a slaughter house. In view of the contemplated program to build a new and permanent hog ranch, the committee felt that no further expenditure should be made at the temporary hog ranch. They agreed that the water line should be completed to the present site and the concrete slab poured where the form has already been prepared and some temporary shelter houses be provided. They felt that no more should be done until a complete plan is determined on for hog ranch under the postwar building program which will be covered subsequently.

Addition to Milking Barn

Work Order No. 503 sets up \$6,500 for an addition to the milking barn. This would provide for the construction of an additional capacity for the milking parlor, doubling the present stanchions from 12 to 24. This would make it possible to start increasing the milking herd, building it up as the patient number increased, and would thus provide enough milking space to produce the milk necessary for the 7,000 patients contemplated. No more expansion of the milking parlor in the plant would be required.

The production at the present time is about 30,000 gallons short per year. It is expected to bring up reduction to cover this deficiency as soon as possible. The production of the alfalfa mentioned above will be necessary in this program.

More feed barns and corrals with proper drainage and paved runways will be required. The committee recommended that these be constructed insofar as possible out of funds available in Work Order No. 502.

In connection with the building of an addition to the milking barn, the committee pointed out that the drainage southwest of the dairy was bad and suggested that this be corrected. This is set up in the 1945-47 Budget in the sum of \$2,650. The management proposed the construction of a closed or pipe drain. The committee pointed out that such a closed drain under the building which could be flushed satisfactorily could be used, but that a closed drain extending for any distance into the field will present a difficult problem, and that at Stockton a similar situation had to be solved by an open concrete lined ditch for the reason that the closed drain became clogged with debris coming from the dairy.

Dairy Equipment

Work Order No. 955 has been set up in the sum of \$3,465.24 for dairy equipment. This was for enlarging the pasteurizer to handle additional milk and for other auxiliary equipment. The committee agreed this would be desirable when the expansion and demand arrived.

Items Included in 1945-47 Budget

The five items set up in the 1945-47 Budget were all considered by the committee with the following recommendations.

The request for \$2,768 for the construction of concrete manure bins, which manure will be held during the time it can not be placed in the fields, was disapproved by the committee. They recommended that the manure be removed frequently from the dairy barn into the fields, and if necessary satisfactory roads be constructed. The committee found that the institution has on its own property a more than sufficient supply of good material (granite) which can be used for the construction of farm roads.

The Budget item of \$2,120 for the drainage of farm land adjacent to the Booster Plant was approved by the committee, since this will make it possible to bring into use some highly productive land.

The item in the Budget of \$5,716 for a concrete storm drain along the south road and the parking area in the rear of Male Unit No. 11 with a 30-car capacity is not entirely an agricultural expenditure. Only the storm drain might be included as an agricultural operation as necessary to carry off storm waters and to protect agricultural lands. The committee concurred in the recommendation that the storm drain should be constructed. They felt, however, that the money spent on a parking area should be reduced to a minimum and that considerable thought should be given to filling this parking area with decomposed granite and thereby reducing the expense.

The Budget item of \$2,650 for correcting the drainage problem west of the dairy was approved as indicated above.

The \$3,696 in the Budget to provide irrigation lines for a 90-acre tract was approved by the committee. They wish to go on record, however, to the effect that any expenditures that are made in such large amounts for irrigation lines for such a small area that consideration should be given to producing high valued crops and to double-cropping such areas, thereby making the return justify the original investment. The committee recommends that the management at Camarillo consider the method of production being used at Patton where a very much larger production is secured from a much smaller acreage of land and at a favorable cost.

Postwar Construction Program

The postwar construction program for Camarillo approximates \$180,000 in four items. These four items are to establish plants for the first time for the four facilities concerned.

Priorities No. 139 provides \$60,000 for the first unit of a completely new hog plant. The committee wishes to call attention to the fact that this is only for the first unit and a second unit is contemplated to cost \$60,000. See Item 63 in the questionnaire. This appears to be a very large sum and is far in excess of what any commercial producer would spend. It must be considered, however, that this plant is for the producing of pork for an inmate population of 7,000. It will be used to consume the garbage from the largest institution in the State. The committee looked over the present temporary plan and concluded it was unsatisfactory and in the above recommended that no further expenditures be made from Work Order No. 502 than is necessary to complete the water line and concrete slab partially finished and some temporary shelter houses. The remainder of this allotment should be saved.

The committee recommended that the hog ranch be placed if possible in Lemon Canyon at an elevation high enough to provide proper drainage and so it will be adequately protected from flood waters either by embankments, canals or whatever work is necessary and that is economically feasible. Using this location will require the construction of a road and the extension of utilities from the dairy. The cost will be high. This should be taken into account in considering this location in relation to another. However, if the poultry plant is placed also in Lemon Canyon, the road and utilities will be required so that the costs should be divided between the two in figuring costs for the several possible locations. They recommend that before the hog plant is built that a complete study be made by the Division of Architecture, the Agricultural Advisor to the Department of Finance, the veterinarian of the Department of Mental Hygiene, and the management at Camarillo, and in this plan they give consideration to the failures and successes at other State institutions and that they adopt in the plan the features that have been both economic and successful. They recommend that consideration be given to moving from the Narcotic Hospital at Spadra all that can be salvaged there that will not be used at Pacific Colony if the Narcotic Hospital site is to be disposed of or the hog plant there not otherwise used. They also recommend that consideration be given to whether or not it would be more desirable to buy feeders from Chino and just grow them out at Camarillo rather than entering into a full program of breeding. The committee is inclined to believe that this institution will be so large, and since it

has plenty of land available, it probably would be desirable to have a complete hog plant including the necessary number of brood sows.

The committee strongly recommends that the experiences, mistakes and successes of other institutions be used in determining the most satisfactory breed to be grown at Camarillo.

Priority No. 140 in the postwar construction program provides \$20,000 for a slaughter house. This institution has never had a slaughter house of any kind. The committee approved this construction but recommends that an adequate and satisfactory plan be drawn up by the same group recommended to study and plan for the hog ranch and the same general principles be followed. This slaughter house should conform to the State requirements for sanitation but it should not necessarily be a model of the ultimate. Due regard should be had for proper economy and an adequate plan.

Priority No. 159 provides \$84,000 for a poultry plant which will include brooder houses, laying houses, yards in connection therewith, feed houses, egg handling and storage room and possibly a feed plant and the other necessary facilities. The sum of \$84,000 appears to be a very large sum of money for such a plant. Some additional expense over just the plant itself will be necessary for the construction of water, gas and electric lines and necessary roads and drainage works to the proposed location in Lemon Canyon. These facilities would also be used for the hog plant if located in that vicinity. The cost of these extensions should be charged jointly.

The committee also notes that this plant would provide for an estimated egg production of 378 dozen daily to meet the basic requirements of an inmate population of 7,000. It is estimated that it will be necessary to provide space for 10,000 laying hens. The committee is of the opinion that the State should not spend very much more for a poultry plant than is spent by a commercial producer. It is found that commercial producers spend from \$2.50 to \$4 per laying hen for what is considered an adequate poultry plant. This does not include the cost of constructing roads, drainage works and utility extensions appearing above. It appears therefore that with the exception of these extraordinary costs that an investment of possibly \$40,000 should be all that is required to provide a necessary plant. The committee recommends that the same group of persons that was recommended for study of the hog plant and slaughter house also make a study of the poultry plant, and that the same principles be used, that is, the duplication of plants found to be satisfactory at other institutions be considered.

Particular care should be given to the location of this poultry plant so as to secure proper drainage, exposure and protection from prevailing objectionable winds. This plant should be built in units and expanded to meet the needs of a growing population. It should therefore be located in an area in the first instance where there was adequate room for expansion.

Priority No. 219 sets up \$15,700 for a nursery, greenhouse and horticultural center. The location suggested on the south boundary of the property sheltered somewhat by rising ground appeared to be desirable. This facility was approved by the committee with the suggestion that an adequate plant can possibly be secured for less money.

Use of Inmate Labor

Examination of the questionnaire prepared by the institution and observation indicated that greater use can possibly be made of inmate labor. The business manager and head farmer report that they could use 200 additional patients or more on farm labor, and that their paid employees could handle more patients. The committee believes that the administration should give serious consideration to this matter. It suggests that the program of scheduling work patient needs and assignments worked out at Mendocino State Hospital be given consideration at this institution.

Greater Use of Land

The area of the Camarillo Hospital of 1,648.675 acres is the largest of any institution in the Department of Mental Hygiene. It has a larger area devoted to farm crops than any other institution. It appears that it has adequate land, adequate water, and yet we find that in the past year the institution purchased 309 tons of baled alfalfa. We believe that the area is sufficient to produce all of the hay required.

The committee noted the absence of silos and use of ensilage at this institution. This is a departure from the experience of other institutions, particularly those where milk is being produced at a very favorable price. The committee has noted that the institution has proposed the postwar project, Item 38 in the survey, the last paragraph, four silos and related equipment. The possibility of successfully using trench silos which are much cheaper than the other type should be given consideration. The committee recommends that study be made of expediting the building of these silos if it is discovered that will increase the economy of milk production and the economy in the production of feed. The committee finds that ensilage corn can be produced at Camarillo very satisfactorily.

The committee also believes that greater use can be made of the so-called waste and pasture land. The committee is of the opinion that replacement heifers can not be produced economically on high-priced land with high-priced feed, and it suggests

that if replacement production can not be produced at least in part by the using of pasture land, consideration be given to having replacement heifers at some other institution such as Chino where there is cheap feed.

Nelles School for Boys

This institution was visited by the committee on April 5, 1945. There are no Work Orders issued and pending for this institution for agricultural construction, and no items are included in the 1945-47 Budget for this purpose. The committee visited this institution for the purpose of reviewing its operations and to observe specifically whether or not it appeared to be desirable to dispose of a part of the area of this institution devoted to citrus production and to also consider the possibilities of ultimately disposing of the entire institution and moving the school to some other location.

The committee first held an office conference with Superintendent Paul J. McKusick and the Business Manager Gerald G. Spencer, Assistant Superintendent. A full and careful discussion was held covering the needs of the institution, the work projects it could successfully carry out, the acreage required, and the difficulties of operating this property for a population of some 320 boys ranging in age from 5 to 16.

The committee at once noted the management appeared to be alert and effective, and we were fully informed as to their needs and possible successful operation, the problems existing and the difficulties that might be remedied by an adjustment both in the size and location of the institution.

These administrators presented conclusive reasons why the area that is contemplated being disposed of should be disposed of.

Orchard

This institution has a total acreage of 226 for an inmate population of 320. The institution is limited to boys between the ages of 5 and 16. They are not of sufficient age and strength to carry on the more laborious type of agricultural operations. The agricultural activities are therefore devoted to a general orchard, chicken project, and a vegetable garden. The orchard consists of 95½ acres. By far, the largest proportion is devoted to citrus, there being 3,207 orange trees and 2,085 lemon trees, the production in 1945 being approximately 11,000 boxes of lemons and approximately 15,000 boxes of oranges, the total value being \$48,000. It is evident from these statistics that this is a grove of rather large commercial size. The labor requirements on it are too great and too heavy to be performed by the boys at this institution. The production is far in excess of what they can consume. The committee therefore recommends that the area contemplated for disposal be sold, and that the orchard retained be primarily devoted to supplying the institution.

Removal of School

The location of this institution almost in the heart of the City of Whittier and now almost surrounded due to the expansion of the city and on a main State highway artery is not the most desirable location. The committee recognizes that the State has a very large investment in buildings which probably can only be used for educational purposes, although some of these buildings could be converted into apartments. The committee recommends that a full and careful study be made of the possibility of disposing of this real estate while the values are high and the institution be moved to a more suitable site. The committee recommends that before the Narcotic Hospital at Spadra be disposed of a study be made of the possibility of using this site for this school.

Use of Inmate Labor

This institution showed evidence of good management and good organization. The inmates do practically all the work under close supervision. It was noted that there are 127 employees for the 320 inmates. However, a full educational program is conducted.

Poultry Ranch

The poultry ranch operated by the institution does not evidence as efficient operation as it should. The inventory consists of 2,349 fowls, 2,187 being laying hens. There was produced in 1945 10,306 dozens of eggs. This was 2,469 dozen short of the need. The committee recommends that the capacity be increased so that production will at least equal the need and possibly exceed it.

The cost of production for 1945 of 55¢ per dozen is excessive with the inmate labor available. We believe this cost can be and should be materially reduced. The poultry management at the State hospitals might very well be considered and the successful plan, say of Pacific Colony where eggs are produced at 32¢ per dozen or at Patton where they are produced for 24¢ per dozen, be followed.

Consideration might be given to using the type of hens used at Patton, the Austrawhites, in place of the plan outlined on page 3 of the questionnaire which suggests the securing of 4,000 sexed chicks per year, keeping them through the one laying season and killing them for food at the time of drop-offs at moulting season. The com-

mittee is at a loss to see how it would be possible for the 320 inmates of this institution to consume 4,000 heavy Hampshire Reds per year.

The committee questioned the poultry operation in its general setup, particularly the confining of the hens entirely to the poultry house and cement-covered runs, since other more successful plants operated by the State use runs on open ground and frequently give the hens access to growing green feed.

Institution for Men

This institution was visited April 5, 1946. Particular attention was given by the committee to this institution for the reason that it is primarily an agricultural operation, and since it is part of the Department of Corrections in a penal institution its inmates are mentally and physically capable of performing all of the labor that is required to operate the institution and to carry on all of the agricultural operations desired. The committee is of the opinion that this institution should not only be practically self-supporting but it should be able to produce a surplus of agricultural products for State use at other institutions.

The committee followed its usual custom of first holding an office conference with the Superintendent, Kenyon J. Scudder, and Business Manager Allen Cook and their several assistants. The agricultural problems were discussed thoroughly after which an examination was made of the institution property covering all agricultural aspects followed by an inspection of the grazing land under lease.

Items Included in Work Orders

There are balances remaining in three Work Orders covering agricultural projects for this institution.

Work Order No. 804 has a balance of \$516.88. It was originally set up to provide for the construction of farm buildings and other improvements. This work has been completed, and the balance will be converted if not subject to transfer to other work orders.

Work Order No. 927 was set up for the construction of farm buildings and other agricultural improvements in the sum of \$41,472.

The individual items covered were a feed mill which is partially completed and in use, to bring the hog unit up to capacity, to provide sheep sheds including lambing sheds, for a poultry plant which has practically been completed, to build a rabbitry, and for the construction and installation of truck scales. The committee's recommendations on these several items are presented below.

Work Order No. 986 was set up to provide additional irrigation lines and plans for a completed irrigation system covering lines not yet installed. All of the lines to be installed have been completed. The balance in this Work Order is \$9,468.02. All of the proposed irrigation lines have been completed except the laying out of a complete irrigation plan and the actual drawing thereof.

1945-47 Budget Items

There are no agricultural construction items set up in the 1945-47 Budget for this institution.

Agricultural Items in the Postwar Construction Plan

There are no agricultural construction items set up in the postwar construction plan for this institution.

Items in Work Order No. 927

Considering specifically the items remaining under Work Order No. 927, the committee recommended that the necessary materials be purchased and that construction be carried out by the institution itself, making these projects proper types of occupational therapy and fully using and training inmate labor.

The committee's comments on the several items are as follows:

Feed Mill

The feed mill which is partially completed should be completed at an early date as soon as material is available so that roughage can be treated with molasses and thereby increase the feed value.

Hog Unit

It is proposed to bring the hog ranch up to the desired capacity by constructing additional shelter houses, cement flooring, farrowing sheds, etc. The committee agrees that additional expansion will be desirable, particularly if feeder pigs are to be produced for other institutions as has been previously suggested. Again the committee is of the opinion that this construction can be done by the institution and recommends this procedure with the institution buying the necessary materials out of the Work Order funds.

In the survey or questionnaire prepared by the institution April 6, 1946, page 7, it is stated that additional needs are as follows:

- (a) Water lines
- (b) Water troughs and floats
- (c) Additional cement flooring
- (d) Storage for straw and bedding materials
- (e) Additional portable type shelters
- (f) Hog oilers
- (g) Self-feeders

It is the committee's opinion that all of these items, including the hog oilers, can be constructed at the institution providing sufficient and proper material is secured. These additional items listed here are exactly the same items that the private operator provides and installs in a hog ranch.

This institution has far more facilities for doing such construction than the private operator has. In fact, the shops and in particular the welding equipment are complete enough to do credit to a well-established commercial enterprise.

The committee noted that the facilities provided at the hog plant are quite satisfactory and compare favorably with other institutions examined. The expenditure of \$8,368 for these favorable to compare with costs at other institutions. The cost of producing pork at 12¢ per pound is favorable, but it is no lower than secured at some of the mental institutions where their labor is limited and their land area such that they can not produce at the institution nearly as much of their hog feed as can be produced at Chino. For these reasons Chino's production cost, particularly with the operation of the slaughter house, should be much lower than is secured at other institutions.

Sheep Ranch

The proposal to construct sheep sheds including lambing sheds should be given further study. It is desirable to have some shelter for the sheep from stormy weather and adequate provision for giving them supplementary feed when sufficient pasture is not available. A shed should provide for proper hay storage in conjunction therewith so as to reduce the cost of handling. Such sheds can also be used for lambing by constructing panels consisting of two four-feet sections hinged together to be used as a jail by beginning in one corner of the sheep shed and extending them on as required. These are only necessary for use in very stormy weather or to confine a ewe and lamb where the ewe refused to claim it or when getting a ewe to act as a foster mother. Most lambing should be done in the open, and certainly, if proper occupational therapy is carried on with the sheep project, the same practices as are used in producing market lambs should be used at Chino.

It appears to the committee that there is an excellent opportunity to train those inmates who may wish to follow sheep production in the entire gamut of the industry, including proper breeding, proper care and the feeding and fattening of lambs, shearing, proper preparation and marketing of the wool and, last but not least, the proper evaluation and use of the fertilizer which should be worth to the institution in added production of agricultural products in excess of 50¢ per animal per year.

It appears to the committee that the sheep project can probably be the most profitable to the institution, both from the standpoint of what it will yield in material value and also what it will yield in the way of occupation therapy considering the investment and the return.

It was apparent from the lambs that the rams being used are not of sufficient quality to produce the best lambs. The business manager and the superintendent of livestock operations presented excellent reason from the standpoint of facilities of operations why Suffolk rams could more easily be used, the entire reason in short being that they could not get the inmate labor to do a first class job at lambing time where there was considerable difficulty in the ewes giving birth to lambs with large heads.

This in effect was viewed by the committee as an admission that the highest degree of occupational therapy is not carried out. In other words, the occupational therapy program is not sufficient to teach the inmates to do a good job with the conditions that they will meet on the outside if they expect to be employed in the sheep business on the majority of the sheep ranches where they are producing market lambs. California Institution for Men in this instance in place of solving their occupational therapy problem by teaching the inmates and seeing that the inmates perform a first-class job, take the line of least effort by reducing the care and the degree of training which must be instilled in the inmate.

The committee raises the question if this not the general procedure in other activities. It seemed to be so in the matter of irrigation and caring for the permanent pasture. It was evidenced on the slashed carcasses of the lambs that had just been slaughtered, and it was evidenced in a number of other instances.

These inmates are only in this institution a short time, and they are going out to jobs on the outside under supervision of an expensive parole system. If they can not be taught to do jobs well on the inside, how will they acquire it on the outside and keep jobs when the labor market turns to a situation where there is selective hiring and it becomes an employer's market in place of an employee's labor market? The real test

for Chino will come when jobs are hard to secure. This condition has not existed during the past five years, and the record of the employment of inmates during this period can not be considered as a valuable guide for what may happen in the next five years.

The committee saw two sheep at Pacific Colony that were not being properly cared for or managed so as to yield any economic return. One of them was bearing an exceptionally fine fleece apparently two or three years old which should be clipped before it is spoiled and for the comfort of the animal. Pacific Colony has no means of properly handling these two animals and possibly Chino could secure them at a little expense.

The Poultry Ranch

The poultry ranch was practically completed and at a rather recent date. With the four new laying houses and the sunshine brooders, this project should achieve a better record.

The institution states on page 8 of the questionnaire that they need a wind-break fence along the west side of the sunshine brooder section and also the north and east side of the new poultry unit. They also state that they require the supervision of poultry specialists for the economic use of proper feed, culling, etc.

It was evident to the committee that this plant had only been recently cleaned up and that although some culling had taken place, the job was incomplete. The hens did not appear to be properly segregated and were not fully culled.

The cost of production per dozen eggs of 46¢ is much higher than the cost of production at a number of the mental institutions. For example, Patton produced eggs for the same period for 24¢ per dozen. If Chino could accomplish comparable results, or at a saving of 22¢ per dozen on the 3,330 dozen produced, they would have made a saving of \$732.60 on the eggs they produced and a saving of \$5,834 on the 26,520 dozen which they state that they require. We wish to call attention to the fact that the cost of production at Patton included the salary of two paid employees. Chino should do even better.

The poultry unit at Chino has been too small an operation to justify employing help, and it has been too costly in its operation. The management should have discovered this many months ago. The capacity should be increased to a number sufficient to produce all of the eggs required and probably should be enlarged to take care of 2,500 to 3,000 hens. This would then justify the employment of a poultry specialist.

The committee suggests that the operation of the poultry plant at Patton be carefully studied by the Chino management, consideration being given to using the same breed, or Austra-whites, at Chino. Certainly some of the previous practices which included raising turkeys and chickens together should be discontinued.

The occupational therapy demonstrated at the poultry plant in the past has certainly not been of a kind to demonstrate to the inmates proper poultry husbandry or the possibility of making a living out of poultry keeping.

In connection with any future building at the poultry plant the committee strongly recommends that any needed fences, additional housing, laying nest, feed troughs, etc., be constructed by the inmates. It appears that the old poultry houses can be worked over by the inmates and turned into satisfactory brooding houses. Inexpensive shelter sheds can be built on skids for growing stock which can be kept on range until ready to be placed in the laying houses.

Rabbithy

This is the only institution where rabbits are produced on a relatively large scale. The request for the construction of a rabbithy caused the committee to ask some very pertinent questions as to cost and returns in this activity. It stated on page 9 of the questionnaire of this institution that the rabbithy was operated in connection with the poultry unit.

The committee noted that the value of the rabbits at a cost of 44¢ per pound was almost equivalent to the estimated value of the feed used. The value of the hides therefore represented the return on capital and labor cost. It appears therefore that this activity has not been conducted with sufficient profit to justify the expenditure of more than a minimum amount of paid labor, and it will not justify any very large capital investment for plant. The committee feels that this activity can have a considerable value as an occupational therapy project and to demonstrate whether the rabbit business can be made to provide a living for an operator and also its value when used by a family as a supplementary production of food by feeding waste vegetables and garden waste which otherwise could not be converted into a consumable product. It is clear that the inmates should be taught how to care for the hides if any profit is to be yielded from this activity. The committee feels that any building for the rabbithy could and should be done by inmate labor.

Truck Scales

Provision was made in Work Order No. 927 for truck scales. We presume that this is for the purpose of providing for the weighing of products produced and materials purchased by weight so that better accounting can be carried on. The committee believes this to be highly desirable in order to determine production of hay and grain and other material that is hauled. The committee also suggests that consideration be

given to constructing these scales so that they may also be used for weighing animals on the hoof, and that the practice be developed of determining the value of permanent pasture by weighing animals when they are put on it and when they are removed so as to determine not only what the carrying capacity of such pasture is but what it will produce in beef or sheep poundage per acre per month. This should be used to determine when a pasture should be used to return the most and also what grass mixtures return the most beef. Permanent pasture with proper moisture and mineral and feed value content and properly used with properly selected feeders can be made to return from 250 to 400 pounds of beef per acre for a pasture season. This requires proper pasture management and the scales are necessary to determine results. And it is more convenient and easier when animals are moved on the hoof to run them onto the scales and weigh them if properly located and set up than it is to load them in a truck and haul them to the scales and then unload them again at the chute and then move them where desired.

General Comments

In addition to the above comments the committee wishes to make a number of other recommendations.

First of all, the area of this institution being 2,566 acres as stated in the questionnaire on page 2, together with the leased land of the Prado Tract consisting of approximately 2,500 acres, makes it a very large agricultural operation. It should be viewed as such and developed and operated as such.

Beef Project

Its primary activity is apparently the production of beef cattle. With this in view some 784 acres of permanent pasture has been developed and the Prado lease has been entered into at a cost of \$5,000 per year rent. This activity therefore is in fact the major production activity. It must be recognized that this activity does not require the maximum use of labor, but, on the other hand, requires a very limited amount of labor. The possibilities of occupational therapy is therefore very much limited. To get the most out of a beef production project under the circumstances existing at this institution there can be no large saving on labor because a relatively small amount is used, particularly after fences are once built. This means that there must be the fullest production of feed not only from natural and permanent pasture but also in the production of supplementary feed, including grains for concentrates.

The committee feels that first of all the irrigated permanent pasture should be developed to its fullest extent and productivity. The committee was not satisfied with the condition of the permanent pasture. It did no show proper care or proper yield. The irrigation seemed to be insufficient or improperly done. Possibly the soil is deficient in some required minerals. The records as to the productivity of the pasture, that is, what it yields per acre and what stock it will carry and what beef it will produce and the cost of operation, are entirely lacking. The committee is at a loss to understand how a proper occupational therapy project of any sort in agriculture can be conducted without the proper and adequate records so as to show those learning the operation, what it costs and what are the returns. Just doing a job of work by an inmate because he is told to without any incentive of securing results, we doubt does very much in the way of true occupational therapy which we believe should teach the inmate not only that here is work he can perform but here is work which will pay its way and yield a livelihood. Since no member of this committee is expert in penology or in the desired results in all phases to be secured from occupational therapy, we may be grossly in error in our observations on this matter. The records nevertheless are required by the Legislature so that they may determine whether the State is wise to engage in such large way in beef production at this institution.

These same observations are repeated for the other animal husbandry projects, including the dairy, hog ranch, sheep ranch, poultry ranch and rabbitry, and we trust without the necessity of further reiteration.

Saddle Horses

The committee noted in the inventory on page 10 of the questionnaire that this institution has 26 saddle horses with saddles and other riding equipment. This is in addition to the 17 work horses and 10 colts. The committee is of the opinion that this is an excess number of saddle horses and only enough should be maintained to properly handle the cattle and to provide a sufficient reserve in case of sickness or injury to the saddle animals. The committee understands that this number is to be reduced to seven or eight saddle horses with enough colts for replacement. They approve of this procedure and likewise of the disposal of the excess saddles. The committee further recommends that before any purchase of livestock for this institution in the future be undertaken a careful determination of the need, use and the return on such investment be carefully weighed.

Dairy

On the whole the dairy has been operated on a satisfactory basis. The cost of milk production of 31¢ per gallon is favorable.

The committee observed cows that were apparently nonproducers and one registered one in this class. The committee recommends closer culling and suggests that the services of the veterinarian in the Department of Mental Hygiene might be secured to give advice in this matter.

The committee found that Chino was not able to supply all the milk needed by Pacific Colony. It recommends that the dairy be increased so that the supply will be sufficient and on the safe side to continuously supply Pacific Colony to most advantageously use the feed produced at Chino.

Inmate Labor

The committee is of the opinion that inmate labor is not used to the best advantage at this institution. It is apparent that more labor can be used advantageously in the agricultural operations, and it appears that the number of inmates should be increased at this institution and the agricultural production increased. With the distribution of a large number of inmates in camps and the high percentage apparently required just for the maintenance of the institution, a larger number of inmates can be used. The committee sees no reason why these inmates can not be housed in barracks which they themselves can construct and which is recognized as approved and satisfactory for agricultural workers. The committee believes that the fullest consideration should be given to this suggestion. This procedure should have the effect of increasing agricultural production, making fuller use of the fine area of land available and at the same time reducing their per capita cost of maintaining these inmates and that of inmates of the other institutions in the Department of Corrections which can be benefited by the production at Chino.

Increased Production for Other Institutions

In this connection the committee has already stated in their discussion on other institutions that they might well look to Chino to secure feeder pigs, milk, beef and other agricultural products. We believe this should be carefully reviewed by the management and such needs supplied. The increase in the inmate labor suggested in the preceding paragraph will be a part of such program.

Better Records and Accounting Desired

The committee is of the opinion that more complete and adequate records should be kept of the cost of operation and unit production costs for each separate project. Such recommendation has been made above in considering several of the projects. Such cost records should cover independently the operation of the dairy, hog ranch, poultry ranch, rabbitry, beef cattle herd and the general agricultural operations. In relation to the dairy, production record of each cow based on proper testing will be necessary. As respects the beef herd the cost of pasture, cost of producing beef per pound, number of pounds produced per breeding animal, pounds of beef produced per acre, number of concentrates fed per pound of beef produced, the ratio of the calf crop to breeding animals, and other miscellaneous data required. The committee feels that these records are an essential part of the occupational training program as well as being absolutely essential for proper management.

California Institution for Women

This institution was visited on April 6, 1946. The committee gave particular consideration to this institution for the reason that since its first establishment difficult problems have arisen over its administration. Per capita costs are exceedingly high and constant complaints have been made over its isolated location, all of which finally culminated in a proposal in the 1945 session of the Legislature and again in the Special Session of January, 1946, that this location be abandoned as an institution for women, and that some other use be made of the institution. It has been suggested that it be converted into an institution for the older boys committed to the Youth Authority who could more advantageously operate the agricultural parts of the establishment.

It was quite clear to the committee immediately that the some 1,722 acres was far more than was necessary for a women's institution with a maximum population to date of 211 inmates. It is self-evident that they can not make satisfactory use of some 712 acres of pasture land and 900 acres of farm land available for field crops. The impossibility of operating the farm lands becomes even more pronounced when it is discovered that the most valuable crop which can be produced is potatoes and that this acreage is so suited to this high valued crop that undoubtedly it should not be used to any large extent for other purposes.

With this situation in view, the committee followed its usual custom of first holding an office conference during which the entire agricultural aspects of the institution were gone over with the Superintendent, Miss Alma Holzschuh, and Mr. Samuel R. McBride, General Manager of Prison Industries of the Department of Corrections, and the recently employed head farmer of the institution. After discussing the present and future agricultural problems of the institution, a thorough survey was made of the institution property.

Construction Items Pending

The following construction items were pending at the time of the visit:

| | |
|------------------------------------|---------|
| Dairy feed and shelter shed----- | \$8,000 |
| Pasteurizing equipment ----- | 4,500 |
| Hog farrowing shed----- | 4,500 |
| Other structures for hogs----- | 1,500 |
| Improving barn in ranch area----- | 1,500 |
| Piping for orchard irrigation----- | 600 |

| | |
|-------------|----------|
| Total ----- | \$20,600 |
|-------------|----------|

That is, this sum of money has already been allocated for the purposes indicated.

The committee is of the opinion that while some agricultural improvements are necessary to keep the institution going and active, that none of the above improvements should be undertaken without further study and furthermore, that only those agricultural improvements shall be made which are necessary to preserve the State's property or to carry on current production. No capital outlay is to be made which would not be made if the Institution for Women was to be moved to some other location. The following specific recommendations are therefore presented.

Dairy

(1) The handling of the stock at present is not satisfactory.

(2) The location of the dairy is improper.

(3) Milk is produced under unsatisfactory conditions. This applies both to the stable and to the utensils used which are both in poor condition and not thoroughly cleaned and sterilized. It appeared to the committee that the cleanup of utensils prior to bacteria tests is not continuously maintained and therefore gives only temporary protection.

(4) Pasteurization is the only safe method of providing the largest protection. However, pasteurization equipment will not be available for many months and the expenditure is not justified until it is finally determined what will be the outcome of the institution. Even if pasteurization equipment is provided it would have to be kept in absolutely sanitary conditions to provide proper protection.

(5) It does not appear to be good economy to make the expenditure of the funds set up for the dairy barn and pasteurization equipment, that is, \$12,500, to handle the milk from eight or ten cows or 30 to 40 gallons of milk per day.

To meet the unsatisfactory conditions that exist, to provide an adequate supply of milk, it is recommended that the dairy be discontinued and the stock sold, or transferred to some other institution, and that a contract be entered into either directly with some producer or with a dealer in Bakersfield to supply the institution. It was found that a supply can be purchased in Bakersfield at 43 cents a gallon. It can be satisfactorily transported to the institution, and while it will cost considerably more than it will cost the institution to produce it, the safety of the supply and its probable effect upon the health of the inmates is a major consideration.

Hog Ranch

In the above items \$6,000 has been allocated for a hog ranch. The present hog ranch is entirely unsatisfactory if the whole process of raising hogs is followed.

The only justification for a hog ranch at this institution is to consume the garbage and as much locally produced grain as is profitable.

The provisions for slaughtering are inadequate and can only be done during the winter months. The storage place for meat at the commissary is not large enough to handle what is now being slaughtered.

For these reasons and because the future of the institution is uncertain, it is recommended that the hog enterprise at the institution should be on a feeder pig basis. To provide a proper plant for this a relatively small expenditure will provide the necessary concrete runs and shelter pens to handle all the feeders required. Two concrete pens, each large enough to handle 15 feeder pigs with suitable shelter sheds is recommended. The area now used is satisfactory. Plans can be laid out for future expansion and the necessary structures to handle the immediate set-up built.

Breeding stock should be disposed of and 60 to 80 feeder pigs secured.

It is suggested that these feeders be grown up to weigh from 200 to 225 pounds and then be sold to Chino and pork be purchased from this institution.

Barn Repair

For repairing and improving the barn at the ranch house \$1,500 has been set aside. This barn is in poor condition but otherwise is a substantial structure. It is cluttered up with spare and waste material. For example, beef hides that might readily have been sold during the war-time plea for hides for leather have been allowed to spoil and to attract rats. Feed stored in the barn has been invaded by rats and a consider-

able waste and loss has resulted. This barn should be repaired at once and cleaned up. No matter who uses this institution the property should be adequately preserved.

Storage of Crops

In connection with the storage of crops the committee recommends that adequate provision be made to store crops and to protect them. In the event the ranch is farmed by the State in its entirety rather than being leased out as at present adequate grain bins will be desired. If the dairy is discontinued and hog production based on a feeder pig basis, there will be a much larger surplus of grain, alfalfa hay and possibly other feed. This should be transported to other State institutions where it is required. Based on past production and the estimated requirements of the institution there has been available 450 bales of alfalfa. One hundred bales will be required for poultry, rabbits and hogs, leaving 350 bales available to be disposed of at other institutions. The State's share of the barley production has averaged 1,219 sacks. The institution will require approximately 400, leaving 819 sacks available for other institutions. Wheat production has averaged 230 sacks. Probably all of this will be required for feed.

Grain bins will eventually be desirable but they are not recommended at the present time. When they are purchased, they should be placed on an elevation which is available in the general farm area. A road should be constructed at high enough level above them so they may be filled from a spout by gravity, and a road can be constructed below them so that the grain may also be taken out through a spout by gravity. Fortunately, there are several available sites of this nature at no great distance from the present barn.

Irrigation Pipe Line

The sum of \$600 is listed in the above to provide piping for orchard irrigation. Considering this item the committee went into the whole matter of water supply, including both domestic and irrigation. It was found that the water supply is inadequate. The reservoir on the hill northeast of the institution buildings is leaking and the necessary parts for repairing it are hard to obtain. The committee recommends that this be repaired as soon as possible.

The two wells supplying water produce approximately 200 gallons per minute. This is both for domestic use and for irrigation of the vegetable garden and pear orchard. It is not sufficient. The well on the property used by the tenant farmer is reported to be very good and produces 800 gallons per minute. The committee did not check this production but suggests that it should be checked. Other wells in the valley drilled recently have been deep wells and others are under construction. When these are brought in during irrigation season they may adversely affect the water output of the institution's wells. The committee recommends that the Division of Water Resources be requested to make a study of the area and the location of wells adjacent to the property to determine if more water can be produced and where such wells should be drilled. When this is done the desirability of producing more water should be further considered.

Farm Equipment

The new farmer complained that he had inadequate and unsatisfactory equipment. He was then hauling manure from the dairy to the garden and found it a very slow process. The tractor is geared to run not more than 10 or 15 miles per hour. If the present dairy is to be maintained and expanded, agricultural operations undertaken, new equipment will be required. If the recommendations of the committee are followed and they are not expanded, a modification of this need is in order.

The survey shows that only 10 acres is usually farmed by the institution producing potatoes and vegetables. This acreage has been prepared for the 1946 season. Only approximately two acres of the 10 will be planted to potatoes. There is no heavy plowing, discing, or other expansive work to be done. A small tractor and light equipment is all that is necessary. A new small tractor and suitable equipment can not readily be obtained and a premium price is not justified for this small acreage. The committee therefore recommends against the purchase of a new tractor and tractor equipment at the present time. It recommends that the old tractor and the other farming equipment be sent to Chino for repairs and all of the items which can be used satisfactorily at Tehachapi returned and that the others be used at Chino. The Chino machine shop is adequately equipped to make these necessary repairs and build spare parts, and we believe they might even change the gear ratio of the tractor if it is found to be desirable.

Poultry Enterprise

The poultry houses are too close to the buildings occupied by inmates. The poultry houses are also in very poor condition. The poultry houses face in several directions in place of being located so as to be protected from the prevailing winds and to let in as much sunshine as possible. These poultry houses have dirt floors and therefore the hens are probably infected with worms. We suggest that proper examination be made; and if so, remedy be provided. The poultry house should be moved from inside the enclosure and located within the general farm area. Several of the houses could be

used wholly or in part or the material therefrom for the hog shelter sheds. The other houses should be rebuilt on concrete floors and laying houses should be of 800 to 1,000 hen capacity. The area east of the present hog ranch appeared to be very suitable for the poultry plant. A number of sickly hens were noted in the flock. Further culling and improvement should be carried out.

Rabbitry

The rabbitry has been built up through the efforts of one inmate. She has constructed the houses and has demonstrated initiative and ability which should be rewarded by providing a better plant. This enterprise, like the poultry plant, is also too close to the buildings housing inmates. The rabbitry plant should also be moved from the enclosure to the general farming area. An area close to that suggested for the poultry plant would be satisfactory but an area distinct from the poultry plant should be used. The farmer could easily supervise these two enterprises and depend on inmate help for specific and short periods during the day.

Institution Unsuitable for Women Inmates

While this institution was built and designed to care for women inmates and while the buildings are very attractive and in themselves appear to be well-suited for the purpose, there are many obstacles to its operation. A women's penal institution probably will always be relatively small in California. It now has 211 inmates which means its per capita cost as a separate institution, maintaining all necessary overhead services of management, custody, laundry, water supply, steam plant, sanitary facilities, hospital, medical and dental services and educational opportunities, will also be exceedingly high.

In addition to this, its location 11 miles southwest of Tehachapi at a relatively isolated spot makes it difficult to secure and keep women help. Women do not ordinarily establish families at or near the scene of their work as do men. They therefore must travel a long distance from Tehachapi to visit their families or to find recreation and amusement. It is therefore a constant struggle to keep adequate and competent help.

This institution with its large acreage of 1,772 acres is primarily an agricultural enterprise where the principal crop should be potatoes, the land yielding a very heavy high-quality crop, and the secondary crops should probably be grain, and the third, livestock. It is self-evident that women can not operate such an enterprise successfully and probably a small institution of only approximately 200 working inmates, either men or women, could not operate this plant. Considering everything, the women have done a good job.

What is more important, very few inmates when released will ever engage in agricultural operations. Agriculture will therefore provide little advantages as occupational therapy. Women will not learn from this a useful occupation. The plan of the institution to develop an industrial type of occupational therapy appears to be the proper course. The sewing enterprise now in operation in a temporary makeshift building appears to have proven most satisfactory, both from the standpoint of occupational therapy and from the value of production. Ample work was found during the war in producing sheets, pillowcases, clothing and other products for the Army and Navy and sufficient work can be secured in peacetime manufacturing clothing and bedding and other products for other State institutions. Orders are on hand now to keep this enterprise going for some time. When the inmates are trained in this kind of work they can readily secure employment when they are released. Such an activity could be better conducted if it were nearer some large city where supplies and equipment and instructors well advanced in current operations of such industry could be readily secured.

For all of these reasons this committee further recommends that full consideration be given to removing the Women's Institution from this establishment and if possible converting it to some other use where the present objections will be avoided and the fullest agricultural production can be established. The entire products which could be produced here could readily be consumed at other State institutions. Potatoes in particular are in demand for they are not produced in any considerable quantities at any of the other institutions, and most of the institutions produce no potatoes. The other major agricultural products, such as feed, hay, beef and pears, are likewise in demand by the other institutions.

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 5, 1946

1. Name of institution: Patton State Hospital
 - a. Superintendent: G. M. Webster, M.D.
 - b. Business Manager: Lewis A. Moisan
2. Post office and location: Patton, California
3. Resident patient population (as of January 31, 1946):

| | | |
|------------|--------------|-------------|
| Male 1,973 | Female 2,201 | Total 4,174 |
|------------|--------------|-------------|
4. Total number authorized positions (97th F. Y.) 582

5. Acreage:

| | |
|--------------------------------|------------|
| Buildings, lawns, shrubs, etc. | 125½ acres |
| Farm (Field Crops) | 131 acres |
| Orchard | 46 acres |
| Vegetable Garden | 170 acres |
| Pasturage | 25 acres |
| Dairy | 20 acres |
| Hog Ranch | 4 acres |
| Poultry Ranch | 4 acres |
| Stable | 2 acres |
| Cemeteries | 6 acres |
| Watersheds | 23 acres |
| Wasteland | 23 acres |
| Total Acreage | 579½ |

6. Water:

Source of water supply: North Fork Water Co., Bear Valley Mutual Water Co., City Creek Water Co., and Deep Wells
 Adequacy of water supply: Yes the water supply is adequate
 919 shares Bear Valley Mutual Water Co.
 800 shares North Fork Water Co.
 60 shares City Creek Water Co.
 3 pump wells—domestic
 1 pump—dairy and domestic
 2 artesian wells with pumps

7. Do you have a master plan for the institution? No

8. Does this plan include a layout for agricultural operations? No

9. Schedule of authorized Farm Personnel.

| | |
|---|-------------|
| Head Farmer or Farm Foreman | 1 |
| Dairyman | 1 |
| Assistant Dairyman | 2 |
| Milkers and Milking Machine Operators | 6 |
| Hog Ranch Operator | 1 |
| Assistant Hog Ranch Operator (Farmhand) | 1 |
| Vegetable Gardener | 2 |
| Assistant Vegetable Gardener | 0 |
| Orchardman | 1 |
| Farmhands | 16 |
| Equipment Operators (Truck and Tractor) | 1 |
| Canningman | 1 part time |
| Assistant Canningman | 0 |
| Blacksmith | 1 |
| Part time | — |
| Poultryman | 1 |
| Total | 35 |

10. Number of inmates assigned to work (therapy) projects.

| | Col. 1 | Col. 2 |
|--|------------|-----------|
| Dairy | 17 | 5 |
| Hog Ranch | 10 | 0 |
| Poultry Ranch | 10 | 2 |
| Vegetable Garden | 43 | 7 |
| Orchard | 12 | 0 |
| Farm General | 40 | 5 |
| Cannery | 65 | 0 |
| Grounds | 20 | 5 |
| Janitorial and Housekeeping (other than wards) | 80 | 0 |
| Storeroom | 3 | 1 |
| Kitchen | 104 | 17 |
| Butchershop | 4 | 0 |
| Maintenance Crews | 25 | 10 |
| Office | 8 | 8 |
| Total | 441 | 60 |

Enter in Column No. 1 now assigned.

Enter in Column No. 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? No
 12. Is it available in the seasons when it was required? No
 13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? Not in all cases

Dairy

14. Does the Institution operate a dairy? Yes
 Inventory as of January 31, 1946.

| | No. | Value |
|----------------------|------------|--------------------|
| Cows, milking | 143 | \$21,450.00 |
| Cows, dry | 38 | 5,700.00 |
| Heifers, 2-year | -- | -- |
| Heifers, 1-year | 40 | 3,000.00 |
| Calves, weaned | 35 | 1,750.00 |
| Calves, milkfed | 18 | 450.00 |
| Bulls, service | 5 | 1,600.00 |
| Bulls, immature | 1 | 400.00 |
| Steers, weaned | -- | -- |
| Steers, 1 and 2 year | -- | -- |
| Total | 280 | \$34,350.00 |

15. Milk Production for year ending June 30, 1945.

Total gallons produced: 231,180 gal. Value \$94,628.70

Quantity and value of minor products:

| | | |
|------------------------|-------------|-------------|
| Beef (cow) | 45,338 lbs. | \$10,880.12 |
| Beef (steer) | 1,634 lbs. | 392.16 |
| Calves | 114 | 384.00 |
| Hides (cow) | 67 | 143.28 |
| Hides (bulls and cows) | 6 | 530.00 |

Total value of production _____ \$106,958.26

16. What is the milk requirement per year? 261,192 gal.
 17. What is the milk production per year? 230,000 gal.
 18. Is there any surplus milk or milk products available for feeding? No
 19. What is average milk production per cow? 36 lbs. per day
 20. Cost of milk per gallon? 32 cents
 21. How many paid employees at dairy? 9
 22. How many inmates work at dairy? 17 to 21
 23. Average number of calves raised per year? 180
 24. Kind of bulls used? Registered Holsteins
 25. Do you buy or raise replacements? Both
 26. What is policy of culling milk cows? Nonproducers butchered
 27. What disposal is made of rejects? Butchered and used for feeding
 28. Is a T.B. free herd maintained? Yes
 29. Is herd tested for Bangs Disease? Yes
 30. Is hand milking used or are milking machines used? Milking Machines
 31. Is milk pasteurized? Yes
 32. Is equipment for pasteurization and cooling satisfactory? No

33. If not, what is required? 3—200 gal. pasteurizers and 1—new compressor
 34. Do you have adequate feed cutters and feed mixers? Yes
 35. What part of the dairy feed is produced on the property? 49% Roughage
 36. What is the nature and arrangement of permanent pasture, if any? 15 acres of alfalfa pasture connected to dairy pens
 37. How much feed is purchased per year and the kind? 900 tons alfalfa hay 480 tons of mill feed and is mixed at the institution.
 38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either work orders, 1945-47 Budget or Postwar Construction Program.)
 1 only barn used for milking, feeding, feed storage, pasteurizing, washing and sterilizing all equipment.
 1 only maternity barn
 1 only calf barn
 1 only bull barn
 2 large hog barns
 2 large silos, will store 250 ton ensilage each.
 4 large shelter sheds in cow pens.
 1 only house for dairyman

All buildings constructed 1937 and in good condition.

Hog Ranch

39. Does the Institution operate a Hog Ranch? Yes

Inventory as of January 31, 1946.

| | Number | Value |
|---------------------|------------|-------------------|
| Hogs, fat | 121 | \$2,420.00 |
| Hogs, feeder, heavy | 178 | 1,780.00 |
| Hogs, feeder, light | 169 | 1,267.50 |
| Pigs, weaned | 55 | 275.00 |
| Pigs, suckling | 152 | 456.00 |
| Sows, brood | 71 | 2,485.00 |
| Boars | 4 | 270.00 |
| Gilts | -- | -- |
| Total | <u>750</u> | <u>\$8,953.50</u> |

40. Pork production for year ending June 30, 1945:

Total pounds produced 165,429 Value \$28,990.83

Other production:

| | | |
|----------|--------------|--------------------|
| A. pigs | 1 only | 50.00 |
| B. ----- | ----- | ----- |
| C. ----- | ----- | ----- |
| Total | <u>-----</u> | <u>\$29,040.83</u> |

41. What is pork requirement per year? 120,000 lbs.
 42. What is pork production per year? 160,000 lbs.
 43. Deficiency or excess? Excess
 44. How met? Feed more pork and less beef
 45. Cost production per pound? 12 cents
 46. How many paid employees at hog ranch? 1
 47. How many inmates work at hog ranch? 10
 48. Number required if hog ranch adequately supplies need? 10
 49. Does the Institution buy weaner or feeder pigs? No
 50. How many weaner or feeder pigs purchased per year? None
 51. Does Institution produce its own ham and bacon? Yes
 52. Source of feed:
 a. Institution garbage? Yes
 b. Pasture? None
 c. Other feeds produced at Institution? Stock beets, pumpkins, and cull vegetable, alfalfa hay green
 d. Feed purchased? Rolled Barley: 480,000 lbs. per year
 53. Present facilities. (Please list structures, type of construction, etc. and equipment, capacity. Indicate conditions. If not adequate please so indicate. Furnish comments.) Proposed projects either in work order, 1945-1947. Budget and/or Postwar Construction Program.)
 1 Farrowing house and pens, wood construction, fair condition.
 1 Slaughtering house, wood frame, corrugated iron sides and roof, cement floors, good condition.

53. Present facilities—continued

1 Feed storage barn and office constructed of wood, brick and cement floor, fair condition.

25 Feeding pens, cement floors and cement walls, fair condition.

Need—New shelter and runs for 25 litters of pigs with sows.

Poultry Ranch54. Does the Institution operate a Poultry Ranch? Yes
Inventory as of January 31, 1946.

| | Number | Value |
|---------------------------------|--------|------------|
| Hens, Leghorn Oster-White ----- | 4,411 | \$4,411.00 |
| Hens, colored ----- | ----- | ----- |
| Chicks, 2 to 5 months ----- | 825 | 412.50 |
| Broilers ----- | -- | -- |
| Capon ----- | -- | -- |
| Turkey ----- | -- | -- |
| Turkey Poult ----- | -- | -- |
| Total ----- | 5,236 | \$4,823.50 |

55. Egg production for year ending June 30, 1945:

| | |
|--------------------|-------------------|
| Total dozen 63,970 | Value \$24,727.50 |
|--------------------|-------------------|

Other production :

| | | |
|-------------------|------------|----------|
| a. Hens ----- | 3,664 lbs. | 1,318.69 |
| b. Chickens ----- | 3,594 lbs. | 1,477.06 |
| c. ----- | ----- | ----- |

| | |
|--------------|-------------|
| Totals ----- | \$27,523.25 |
|--------------|-------------|

56. What is egg requirement per year? 91,000 doz.

57. What is egg production per year per inmate? 186 eggs

58. Deficiency or excess? Deficiency

59. How met? Purchase

60. Cost production per dozen? 24 cents

61. How many paid employees at Poultry Ranch? 2

62. How many inmates work at Poultry Ranch? 10

63. Number required if Poultry Ranch adequately supplies need? 2

64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
Cockerels are grown out and used at institution.

65. Number of chicks purchased per year? 5600 to 6000

66. Do you preserve eggs during seasonal high production to tide over low production seasons, and what method? Yes, cold storage

67. Source of feed :

- a. Purchased Feed All mill feed and mixed at institution.
- b. Locally Produced Feed All green feeds produced at institution.

68. Present facilities and equipment:

(Please list structures, type of construction, etc. and equipment, capacity.
Indicate conditions. If not adequate, please so indicate. Furnish comments.
Proposed projects.)

17 Colony houses for 350 hens each, wood construction and cement floors. All in fair condition.

6 Houses for 200 small birds each, same construction.

3 Brooder houses, capacity 2,800 baby chicks in all, same construction.

1 Feed house for feed storage with mixer. Same construction.

2 Green feed choppers.

We need 4 additional colony houses with a capacity of 350 birds each in order to increase our flock and produce sufficient eggs for our institution.

69. Stable:

Inventory as of January 31, 1946

| | |
|--------------|------|
| Horses ----- | 13 |
| Colts ----- | 1 |
| Mules ----- | none |

Present facilities:

- 1 large hay storage barn also used for horses at the main institution.
 1 barn at Shay & Taylor Ranch, used for hay storage and horses.
 1 harness shed. All of wood construction and in fair condition.

Usage:

70. Orchard:

1. Have you an orchard? Yes

Inventory:

Trees, number and kind:

| | |
|------------------|-------|
| Peaches ----- | 230 |
| Apricots ----- | 368 |
| Oranges ----- | 1,740 |
| Grapefruit ----- | 297 |
| Lemon ----- | 64 |
| Grapes ----- | 2,519 |
| Plums ----- | 129 |

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|------------------------|--------------|-------------|
| a. Apricots ----- | 63,425 lbs. | \$3,805.50 |
| b. Grapes ----- | 9,820 lbs. | 448.80 |
| c. Boysenberries ----- | 1,550 lbs. | 434.00 |
| d. Grapefruit ----- | 41,995 lbs. | 1,706.75 |
| e. Peaches ----- | 40,416 lbs. | 1,020.88 |
| f. Plums ----- | 29,410 lbs. | 1,764.60 |
| g. Youngberries ----- | 1,060 lbs. | 281.96 |
| h. Oranges ----- | 91,650 lbs. | 2,826.45 |
| i. Lemons ----- | 870 lbs. | 27.80 |
| Totals ----- | 280,196 lbs. | \$12,316.74 |

3. How many paid employees at orchard? 1

4. How many inmates work at orchard? 12

Regular 12 Seasonal 24

71. Cannery:

1. Does the institution have a cannery? Yes

2. Present facilities: 2 Retorts that will handle 300 No. 10 cans each. 1 exhaust box, 3 open steamers, 2 50-gal. kettles rented from the American Can Company.

3. Production for year ending June 30, 1945:

| | Quantity | Value |
|----------------------------|-------------|-------------|
| a. Pork products ----- | 50,240 lbs. | \$9,430.75 |
| b. Canned fruits ----- | 66,262 cans | 40,141.43 |
| c. Canned vegetables ----- | 38,477 cans | 14,429.49 |
| d. Sauerkraut, bulk ----- | 400 lbs. | 120.00 |
| Total ----- | | \$64,111.67 |

4. Is there a surplus or deficiency? Deficiency

5. If a surplus, how disposed of?

6. If a deficiency, how supplied? Purchases

72. Farm General (field crops):

1. Commodities produced (year ending June 30, 1945):

| Item | Quantity | Value | Acreage |
|-----------------------------------|----------------|-------------|---------|
| Corn and ensilage ----- | 935,165 lbs. | \$2,311.13 | 47 |
| Alfalfa ----- | 441,550 lbs. | 3,080.39 | 16 |
| Hay, oats, and barley ----- | 470,025 lbs. | 2,792.83 | 72 |
| Pumpkins ----- | 417,675 lbs. | 835.35 | 11 |
| Root crops ----- | 488,500 lbs. | 977.00 | 15 |
| Green feeds (from above items) | 285,375 lbs. | 570.75 | -- |
| Totals ----- | 3,038,290 lbs. | \$10,567.45 | 161 |

Comments:

73. Inventory agricultural equipment

Satisfactory ; Fair ;
Poor ; Junk

| | <i>Inv. value</i> | <i>Conditions</i> |
|---|-------------------|------------------------|
| 6 Cultivators ----- | \$53.83 | Fair |
| 1 Furrowing out machine----- | 138.65 | Fair |
| 1 Cultivator and harrower----- | 160.42 | Fair |
| 6 Cultivators ----- | 258.22 | Fair |
| 1 Drill, "Moline Monitor"----- | 244.35 | Poor |
| 12 Harrows ----- | 958.91 | Poor |
| 5 Markers ----- | 51.00 | Fair |
| 5 Mowers ----- | 497.31 | 2 good, 3 fair |
| 1 Planter ----- | 66.38 | Fair |
| 12 Plows ----- | 1,004.69 | 1 good, 2 fair, 9 poor |
| 1 Press, hay ----- | 918.75 | Poor |
| 5 Rakes ----- | 280.82 | Fair |
| 1 Roller, pulverizer ----- | 32.25 | Poor |
| 3 Scrapers ----- | 64.00 | Fair |
| 4 Seeders ----- | 46.15 | Fair |
| 1 Spray, orchard ----- | 692.00 | Poor |
| 4 Sprayers ----- | 48.90 | Good |
| 2 Tractors ----- | 4,755.87 | 1 good, 1 poor |
| 1 Tractor and equipment—cultiva- tor, harrow, mower, plow----- | 963.17 | Fair |
| 1 Subsoiler ----- | 113.30 | Good |
| 1 Trailer, wood, tractor----- | 40.00 | Poor |
| 8 Wagons ----- | 579.46 | 3 fair, 5 poor |
| 1 Beet puller ----- | 32.40 | Fair |
| 1 Weed cutter ----- | 31.58 | Fair |
| 1 Wheelbarrow ----- | 6.08 | Fair |

\$12,038.58

74. Accounting :

1. What system of accounts is set up covering agricultural operations? State of California Uniform System of Accounting
2. Who is responsible for keeping such records? Institution Employees
3. Is a full inventory of equipment, livestock and products on hand maintained? Yes
4. Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? Yes

75. Sheep Ranch :

If any. Full information. None

76. Beef Cattle Ranch : None

If any, furnish full information.

77. Vegetable Garden :

| | |
|------------------------|----------------|
| Potatoes, sweet ----- | 80,085 lbs. |
| Onions, dried ----- | 164,430 lbs. |
| Leafy vegetables ----- | 1,014,416 lbs. |
| Root vegetables ----- | 393,839 lbs. |
| Total values ----- | \$58,478.38 |

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 8, 1946

1. Name of institution: Pacific Colony.
 - a. Superintendent: Dr. Thos. F. Joyce.
 - b. Business Manager: A. C. McHugh.
2. Post Office and Location: Spadra, Calif.
3. Resident patient population (as of January 31, 1946):

| | | |
|----------|------------|-------------|
| Male 936 | Female 716 | Total 1,652 |
|----------|------------|-------------|
4. Total number authorized positions (97th fiscal year). 6 (farm).

5. Acreage:

| | |
|--------------------------------|--------------|
| Buildings, lawns, shrubs, etc. | 64.52 acres |
| Farm (field crops) | 73.50 acres |
| Orchard | 29.75 acres |
| Vegetable garden | 75.11 acres |
| Pasturage | 45.67 acres |
| Dairy | 0 acres |
| Hog ranch | 0 acres |
| Poultry ranch | 0 acres |
| Stable | 0 acres |
| Cemeteries | 0 acres |
| Watersheds | 0 acres |
| Wasteland | 13.00 acres |
| * Under lease | 391.00 acres |
| ** Double cropped | 5.00 acres |
| Total Acreage | 687.55 |

* To U. S. Navy, includes buildings and grounds of S.N.H., hog ranch buildings, land suitable for vegetables.

** Used for hay and later for vegetables.

6. Water:

Source of water supply: Irrigation Co. of Pomona supplemented by four wells; two at P. C. and two at S. N. H.

Adequacy of water supply: P. C. has an adequate supply of water for domestic and irrigation use. However, there would not be sufficient water to do any extensive irrigation at the Narcotic Hospital.

7. Do you have a master plan for the institution? Yes.

8. Does this plan include a lay-out for agricultural operations? No.

9. Schedule of authorized farm personnel.

| | |
|---|---|
| Head farmer or farm foreman | — |
| Dairyman | — |
| Assistant dairyman | — |
| Milkers and milking machine operators | — |
| Hog ranch operator | — |
| Assistant hog ranch operator (farmhand) | — |
| Vegetable gardener | 1 |
| Assistant vegetable gardener | — |
| Orchardman | — |
| Farmhands | 4 |
| Equipment operators (truck and tractor) | 1 |
| Canningman | — |
| Assistant Canningman | — |
| Blacksmith | — |
| Part time | — |
| Total | 6 |

10. Number of inmates assigned to work (therapy) projects.

| | Col. 1 | Col. 2 |
|--|--------|--------|
| Dairy | — | — |
| Hog ranch | — | — |
| Poultry ranch | — | — |
| Vegetable garden | — | — |
| Orchard | 40 | 10* |
| Farm general | — | — |
| Grounds | 10 | — |
| Janitorial and housekeeping (other than wards) | 8 | — |
| Storeroom | 3 | — |
| Kitchen | 25 | — |
| Butchershop | 2 | — |
| Maintenance crews | 15 | — |
| Office | — | — |
| Total | 103 | 10 |

* During rush seasons only.

Enter in Column 1 now assigned.

Enter in Column 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? Yes, except during rush seasons.
12. Is it available in the seasons when it was required? Yes.
13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? Fairly satisfactory only.

Dairy

14. Does the Institution operate a dairy? No

Inventory as of January 31, 1946:

| | Number | Value |
|----------------------------|--------------|--------------|
| | \$----- | |
| Cows, milking ----- | --- | ----- |
| Cows, dry ----- | --- | ----- |
| Heifers, 2-year ----- | --- | ----- |
| Heifers, 1-year ----- | --- | ----- |
| Calves, weaned ----- | --- | ----- |
| Calves, milkfed ----- | --- | ----- |
| Bulls, service ----- | --- | ----- |
| Bulls, immature ----- | --- | ----- |
| Steers, weaned ----- | --- | ----- |
| Steers, 1 and 2 year ----- | --- | ----- |
| Total ----- | ----- | ----- |

15. Milk production for year ending June 30, 1945:

Total gallons produced: Value

Quantity and value of minor products:

Beef (cow)

Beef (steer)

Veal

Hides (cow)

Hides (calf)

Total value of production

16. What is the milk requirement per year? 96,000 gallons.

17. What is the milk production per year?

18. Is there any surplus milk or milk products available for feeding?

19. What is average milk production per cow?

20. Cost of milk per gallon?

21. How many paid employees at dairy?

22. How many inmates work at dairy?

23. Average number of calves raised per year?

24. Kind of bulls used?

25. Do you buy or raise replacements?

26. What is policy of culling milk cows?

27. What disposal is made of rejects?

28. Is a T.B. free herd maintained?

29. Is herd tested for Bangs Disease?

30. Is hand milking used or are milking machines used?

31. Is milk pasteurized?

32. Is equipment for pasteurization and cooling satisfactory?

33. If not, what is required?

34. Do you have adequate feed cutters and feed mixers?

35. What part of the dairy feed is produced on the property?

36. What is the nature and arrangement of permanent pasture, if any?

37. How much feed is purchased per year and the kind?

38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments.)
Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Postwar Construction Program.)

Hog Ranch

39. Does the Institution operate a Hog Ranch? No

Inventory as of _____, 1946.

| | Number | Value |
|---------------------------|--------------|----------------|
| | \$----- | |
| Hogs, fat ----- | --- | ----- |
| Hogs, feeder, heavy ----- | --- | ----- |
| Hogs, feeder, light ----- | --- | ----- |
| Pigs, weaned ----- | --- | ----- |
| Pigs, suckling ----- | --- | ----- |
| Sows, brood ----- | --- | ----- |
| Boars ----- | --- | ----- |
| Gilts ----- | --- | ----- |
| Total ----- | ----- | \$----- |

40. Pork production for year ending June 30, 1945:

Total pounds produced: Value \$

Other production:

A.

B.

C.

Total

41. What is pork requirement per year? 48,000 lbs.

42. What is pork production per year?

43. Deficiency or excess?

44. How met?

45. Cost production per pound?

46. How many paid employees at hog ranch?

47. How many inmates work at hog ranch?

48. Number required if hog ranch adequately supplies need?

49. Does the institution buy weaner or feeder pigs?

50. How many weaner or feeder pigs purchased per year?

51. Does institution produce its own ham and bacon?

52. Source of feed:

a. Intitution garbage?

b. Pasture?

c. Other feeds produced at institution?

d. Feed purchased?

53. Present facilities. (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments.) Proposed projects either in Work Order, 1945-1947. Budget and/or Postwar Construction Program.)

HOG RANCH:STATE NARCOTIC HOSPITAL

The following data is taken from property and equipment cards on file in accounting office:

Buildings: Code 2.1.17 D.P.W.-W.O. No. 601. Acq. 286. January, 1943

| | |
|--|---------------|
| Slaughter house (1) ----- | \$7,260.00 |
| Hog houses—portable (8) ----- | 2,065.00 |
| Shed—farrowing (1) ----- | 1,998.00 |
| Sheds—for fattening (4) ----- | 1,350.00 |
| Sheds—for boars (4) ----- | 560.00 |
| Electric service: Material bought but not installed----- | 1,272.00 |
| Fence—hog unit only----- | 373.00 |
| Roads—within hog unit—decomposed granite----- | 388.00 |
| Sewer System: Hog unit----- | 2,547.00 |
| Water service: Hog unit (includes fire protection)----- | 2,085.00 |
| Water chlorinator----- | 881.38 |
| Water tank: Storage----- | 2,870.00 |
| | Code 2.2.5.3. |
| | Code 2.2.5.2. |

Poultry Ranch

54. Does the Institution operate a Poultry Ranch? No

Inventory as of _____, 1946.

| | Number | Value |
|-----------------------------|--------|---------|
| Hens, Leghorn ----- | ----- | \$----- |
| Hens, colored ----- | ----- | ----- |
| Chicks, 2 to 5 months ----- | ----- | ----- |
| Broilers ----- | ----- | ----- |
| Caponas ----- | ----- | ----- |
| Turkey ----- | ----- | ----- |
| Turkey Poult----- | ----- | ----- |
| Total ----- | ----- | \$----- |

55. Egg production for year ending June 30, 1945:

Total dozen ----- Value -----

Other production:

a. -----

b. -----

c. -----

Totals ----- \$-----

56. What is egg requirement per year? 63,000 dozen
 57. What is egg production per year per inmate?
 58. Deficiency or excess?
 59. How met?
 60. Cost production per dozen?
 61. How many paid employees at poultry ranch?
 62. How many inmates work at poultry ranch?
 63. Number required if poultry ranch adequately supplies need?
 64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
 65. Number of chicks purchased per year?
 66. Do you preserve eggs during seasonal high production to tie over low production seasons, and what method?
 67. Source of feed:
 a. Purchased feed
 b. Locally produced feed
 68. Present facilities and equipment: (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)
 69. Stable: See Code: 3.7.9.1.

Inventory as of January 31, 1946.

| | | |
|--------|-------|----|
| Horses | ----- | 11 |
| Colts | ----- | 1 |
| Mules | ----- | -- |

Present facilities:

Usage:

70. Orchard (Pacific Colony):

1. Have you an orchard? Yes

INVENTORY

Trees, number and kind:

| Kind—Trees | Number | Book value | Code |
|-----------------------|--------|------------|----------|
| Walnut "Placentia" | 114 | \$193.17 | 2.5.1.3. |
| Navels | 393 | 577.71 | 2.5.1.1. |
| Valencias | 195 | 286.65 | 2.5.1.1. |
| Grapefruit | 160 | 235.20 | 2.5.1.1. |
| Lemons | 6 | 8.82 | 2.5.1.1. |
| Plum | 162 | 63.64 | 2.5.1.2. |
| Deciduous Misc. fruit | 359 | 198.69 | 2.5.1.2. |

STATE NARCOTIC HOSPITAL

| Kind—Trees | Number | Book value | Code |
|-------------------|--------|------------|----------|
| Orange "Valencia" | 382 | \$553.90 | 2.5.1.1. |
| Orange "Navels" | 311 | 450.95 | 2.5.1.1. |
| Lemons | 59 | 85.55 | 2.5.1.1. |
| Grapefruit | 2 | 2.90 | 2.5.1.1. |

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|------------------|----------|------------|
| a. Citrus | 131,216 | \$3,686.66 |
| b. Boysenberries | 7,103 | 1,926.64 |
| c. Apricots | 1,406 | 84.36 |
| d. Figs | 7,690 | 769.00 |
| e. Grapes | 6,412 | 512.96 |
| f. Peaches | 7,138 | 178.45 |
| g. Persimmons | 56 | 3.36 |
| h. Plums | 8,890 | 533.40 |
| i. Quinces | 288 | 11.52 |
| j. Walnuts | 6,490 | 837.20 |
| | 176,689 | \$8,543.55 |

3. How many paid employees at Orchard? 6*
 4. How many inmates work at Orchard? 50*
 Regular 50 Seasonal 50

71. Cannery:

1. Does the Institution have a cannery? No
 2. Present facilities:

*Vegetable garden—Field and orchard; all together.

3. Production for year ending June 30, 1945:

| | Quantity | Value |
|----|----------|-------|
| a. | ----- | ----- |
| b. | ----- | ----- |
| c. | ----- | ----- |
| d. | ----- | ----- |

4. Is there a surplus or deficiency?

5. If a surplus, how disposed of?

6. If a deficiency, how supplied?

72. Farm General (Field Crops):

1. Commodities produced (year ending June 30, 1945)

| Item | Quantity | Value | Acreage |
|------------------------|----------|------------|---------|
| Alfalfa Hay, Lb. | 17,810 | \$178.10 | 4½ |
| Grain Hay, Lb. | 89,020 | 890.20 | { |
| Grain Hay, Bale | 1,393 | 1,630.82 | 53 |
| Barley, Field Run, Lb. | 23,280 | 523.80 | 16 |
| Total | 131,503 | \$3,222.92 | 73½ |

73. Inventory agricultural equipment

The following data is taken from P. E. E. cards. Code 3.7.1.

| Description | Inv. value | Satisfactory ; Fair; Poor ; Junk | Conditions |
|---|------------|-------------------------------------|--------------|
| Electric horse clippers, "Clipmaster" - | \$15.50 | | Fair |
| Cultivator, "Deere Garden Set" - | 15.00 | | Fair |
| Cultivator, "Planet" 5-tooth horse drawn - | 10.00 | | Poor |
| Cultivator, "Shawnee" 7-tooth horse drawn - | 5.88 | | Poor |
| Cultivator, "Planet" 5-tooth horse drawn - | 9.60 | | Fair |
| Cultivator harrow, 10-spike horse drawn - | 8.25 | | Poor |
| Cultivator, "Planet" 1-row, 2 horse drawn - | 97.23 | | Satisfactory |
| Cultivator, horse drawn - | 11.28 | | Fair |
| Cultivator, horse drawn - | 5.12 | | Fair |
| Drag, w/elevate blade - | 36.50 | | Poor |
| Drag, 24' x 10' tractor drawn - | 20.00 | | Satisfactory |
| Drill, grain, 8' w/tractor and horse hitch - | 275.22 | | Satisfactory |
| Drill, fertilizer w/hill shovel attach - | 21.30 | | Fair |
| Duster, "American Beauty" - | 15.37 | | Fair |
| Grader, road, horse drawn - | 216.00 | | Fair |
| Harrow, disc, horse drawn - | 91.00 | | Poor |
| Harrow, disc, 2 horse drawn - | 59.08 | | Poor |
| Harrow, spike tooth horse drawn - | 23.32 | | Fair |
| Harrow, spring tooth horse drawn - | 23.32 | | Fair |
| Harrow, spring tooth horse drawn - | 51.30 | | Satisfactory |
| Harrow, 60 spikes - | 46.00 | | Fair |
| Harrow, double disc, tractor drawn - | 306.94 | | Satisfactory |
| Harrow, spring tooth, tractor drawn - | 69.50 | | Fair |
| Hydrants, portable, 4 @ \$19.20 - | 76.80 | | Satisfactory |
| Hydrants, portable, 2 for - | 57.53 | | Satisfactory |
| Leveler, w/elevat. steel blade - | 25.00 | | Poor |
| Mower, "Deere No. 2" steel - | 60.00 | | Fair |
| Mower, "Case Osborne" - | 85.00 | | Fair |
| Mower, "Deere No. 4" - | 116.39 | | Satisfactory |
| Pipe, irrigating, 690 ft - | 330.00 | | Fair |
| Planter, corn - | 23.53 | | Fair |
| Planter, "Planet Jr. No. 4" - | 23.53 | | Satisfactory |
| Planter, 2 row, corn - | 18.00 | | Fair |
| Planter and seeder, "Deere" 2 horse - | 76.50 | | Fair |
| Plow, 14" "Deere" sulky - | 98.00 | | Poor |
| Plow, "Oliver No. 40" 14" - | 21.19 | | Poor |
| Plow, 12" Wing shovel - | 7.80 | | Poor |

73. Inventory agricultural equipment (continued)

| Description | Inv. value | Conditions |
|--|------------|--------------|
| Plow, "Case No. 12" walking----- | \$27.00 | Fair |
| Plow, furrow, 1 horse----- | 27.00 | Satisfactory |
| Plow, Disc. Oliver, 4 gang w/26" discs | 408.99 | Satisfactory |
| Plow, 10" Oliver ----- | 19.67 | Poor |
| Plow, 7" turning----- | 17.10 | Fair |
| Plow, "Chatt." disc, sidehill----- | 140.00 | Poor |
| Plow, 7" "Deere"----- | 11.70 | Poor |
| Plow, 10" turning, 2 horse----- | 19.68 | Fair |
| Pulverizer, culti-packer ----- | 80.00 | Poor |
| Pulverizer, iron ----- | 58.80 | Poor |
| Rack, hay, truck bed size----- | 12.05 | Fair |
| Rack, hay, 2 @ \$10 ea.----- | 20.00 | Fair |
| Rake, hay, mountain wheels----- | 61.80 | Satisfactory |
| Rake, hay, "Deere"----- | 35.00 | Fair |
| Rake, hay, Oliver, 2 horse----- | 82.92 | Fair |
| Scraper, Fresno, tractor drawn----- | 168.75 | Poor |
| Scraper, Fresno, 2 horse drawn----- | 14.00 | Fair |
| Scraper, Fresno, 2 horse drawn----- | 31.50 | Fair |
| Seeder, "Standard No. 9"----- | 13.85 | Fair |
| Seeder, "Planet Jr. No. 157"----- | 33.75 | Fair |
| Seeder "Pacific" broadcast----- | 12.40 | Fair |
| Sled, 4' x 5' ----- | 15.00 | Satisfactory |
| Thresher, harvester, "Case Mod. C" w/tractor, straw dump and sacking attachment----- | 1,380.20 | Satisfactory |
| Tractor, Caterpillar, 20 h.p.----- | 2,040.00 | Poor |
| Tractor, Inter. McCor.-Deering, track-layer, 6 cyl. 35 h.p.----- | 2,180.51 | Satisfactory |
| Trailer, platform----- | 102.19 | Poor |
| Troughs, cement, 2 @ \$25 each----- | 50.00 | Satisfactory |
| Wagon, "Bain"----- | 183.00 | Fair |
| Wagon, 8' x 16'----- | 82.40 | Poor |
| Wagon, "Bain"----- | 136.00 | Poor |
| Wagon (single horse)----- | 64.13 | Poor |

In addition to above are "expendable" hand tools and miscellaneous farm hand implements that are not here listed.

Harness: Code 3.7.7.

| | |
|--------------------------------|----------|
| 12—sets—single and double----- | \$511.03 |
|--------------------------------|----------|

In addition there are horse collars, pads, halters and other miscellaneous items under Code 3.7.7.

74. Accounting:

- What system of accounts is set up covering agricultural operations? Planting and production records
- Who is responsible for keeping such records? Vegetable gardener
- Is a full inventory of equipment, livestock and products on hand maintained?
Yes
- Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? No

75. Sheep Ranch:

Full information, if any.

76. Beef cattle ranch:

If any, furnish full information.

77. Vegetable garden:

| | |
|------------------------|--------------|
| Potatoes, sweet ----- | 39,148 lbs. |
| Onions, dried ----- | 60,655 lbs. |
| Leafy vegetables ----- | 393,667 lbs. |
| Root vegetables ----- | 269,483 lbs. |

| | |
|-------------------|-------------|
| Total value ----- | \$24,052.51 |
|-------------------|-------------|

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date March 4, 1946

1. Name of institution : Norwalk State Hospital
 - a. Superintendent : M. J. Rowe, M.D.
 - b. Business Manager : G. B. Alexander
2. Post office and location : Norwalk, California
3. Resident patient population (as of 1/31/46) :

Male, 1,051 ; female, 1,401 ; total, 2,452.
4. Total number authorized positions (97th Fiscal Year) : 398
5. Acreage :

| | | |
|--------------------------------|-------|-------|
| Buildings, lawns, shrubs, etc. | 86 | acres |
| Farm (field crops) | 148.7 | acres |
| Orchard | 6.1 | acres |
| Vegetable garden | 76.7 | acres |
| Pasturage | — | acres |
| Dairy | 7 | acres |
| Hog ranch | 8 | acres |
| Poultry ranch | 1.6 | acres |
| Stable | — | acres |
| Cemeteries | 1 | acre |
| Watersheds | — | acres |
| Wasteland | 2.6 | acres |
| Total Acreage | 337.7 | |
6. Water :

Source of water supply: General irrigation, 2 wells. Chlorine treated sewage effluent for corn and grain crops
Adequacy of water supply: Yes.
7. Do you have a master plan for the institution? No specified plan but rotation of crops
8. Does this plan include a lay-out for agricultural operations? Yes, practiced generally. Barley sowed in fall produces one green cutting for dairy cows which is followed by a fair crop of barley hay. After hay crop removed corn for silo filling is planted and matures before frost.
9. Schedule of authorized farm personnel :

| | |
|---|------|
| Head farmer or farm foreman | 1 |
| Dairyman | 1 |
| Assistant dairyman | 2 |
| Milkers and milking machine operators | 4 |
| Hog ranch operator | 1 |
| Assistant hog ranch operator (farmhand) | 1 |
| Vegetable gardener | 1 |
| Assistant vegetable gardener | 2 |
| Orchardman | None |
| Farmhands | 6 |
| Equipment operators (truck and tractor) | 0 |
| Canningman | None |
| Assistant canningman | None |
| Blacksmith | None |
| Part time | None |
| Poultryman | 1 |
| Total | 20 |

10. Number of inmates assigned to work (therapy) projects.

| | Col. 1 | Col. 2 |
|--|--------|--------|
| Dairy ----- | 4 | 6 |
| Hog ranch ----- | 5 | 7 |
| Poultry ranch ----- | 3 | 4 |
| Vegetable garden ----- | 16 | 26 |
| Orchard (included in farm general) ----- | 9 | 15 |
| Farm general ----- | --- | -- |
| Cannery ----- | --- | -- |
| Grounds ----- | 16 | 50 |
| Janitorial and housekeeping (other than wards) ----- | 7 | 7 |
| Storeroom ----- | 6 | 6 |
| Kitchen (farm) ----- | 5 | 6 |
| Butchershop ----- | 2 | 2 |
| Maintenance crews ----- | 14 | 25 |
| Office ----- | 3 | 3 |
| Cafeteria (women) ----- | 13 | 13 |
| See list attached for additional departments. | | |
| Total ----- | 282 | 384 |

Enter in Column No. 1 now assigned.

Enter in Column No. 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? No
 12. Is it available in the seasons when it was required? No
 13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? Not during the busy season
 Additional departments using patient labor

| | 1 | | | 2 |
|--|-----|-------|-----|-------|
| | Men | Women | Men | Women |
| Laundry ----- | 46 | 25 | 55 | 30 |
| Sewing room ----- | -- | 13 | -- | 15 |
| Tailor shop ----- | -- | 14 | -- | 17 |
| Shoe shop and weaving ----- | 21 | -- | 26 | -- |
| Furniture manufacturing, mattresses, brooms ----- | 22 | -- | 25 | -- |
| Greenhouse ----- | 2 | -- | 3 | -- |
| Kitchen—main ----- | 12 | 18 | 15 | 18 |
| Bakery ----- | 6 | -- | 10 | -- |
| (Total included on amount shown on mimeographed sheet) | | | | |

Dairy

14. Does the institution operate a dairy? Yes

Inventory as of: January 31, 1946.

| | Number | Value |
|----------------------------|--------|-------------|
| Cows, milking ----- | 112 | \$18,000.00 |
| Cows, dry ----- | 17 | 2,550.00 |
| Heifers, 2-year ----- | 26 | 5,450.00 |
| Heifers, 1-year ----- | 30 | 2,250.00 |
| Calves, weaned ----- | -- | -- |
| Calves, milkfed ----- | 27 | 675.00 |
| Bulls, service ----- | 5 | 1,500.00 |
| Bulls, immature ----- | 1 | 400.00 |
| Steers, weaned ----- | -- | -- |
| Steers, 1 and 2 year ----- | -- | -- |
| Total ----- | 218 | \$30,825.00 |

15. Milk production for year ending June 30, 1945.

Total gallons produced: 138,074; value, \$59,730.21.
 Quantity and value of minor products:
 Beef (cow) 11,893 lbs., value \$2,854.32 1 bull calf sold \$100
 Beef (steer) 57 calves sold \$342
 Veal 4 cow carcasses sold \$12
 Hides (cow) 994½ lbs., value \$38.78 1 sick cow sold \$5
 Hides (calf) -----
 -----Total value of production

*Fed to pigs 276 gal.

*Fed to calves 1,893 gal. during fiscal year ending June 30, 1945.

16. What is the milk requirement per year? 137,000 gallons

17. What is the milk production per year? 140,000 gallons
 18. Is there any surplus milk or milk products available for feeding? See above *
 19. What is average milk production per cow? 1,200 gals. per year
 20. Cost of milk per gallon? \$0.3746
 21. How many paid employees at dairy? 7
 22. How many inmates work at dairy? 4
 23. Average number of calves raised per year? Born 106, sold 53, died 12, raised 41
 24. Kind of bulls used? Holstein
 25. Do you buy or raise replacements? Buy bulls, 26 head of cows recently
 26. What is policy of culling milk cows? Beefed for institutional use when not paying
 27. What disposal is made of rejects? Used for beef
 28. Is a T. B. free herd maintained? Yes
 29. Is herd tested for Bangs disease? Yes
 30. Is hand milking used or are milking machines used? Milking machines
 31. Is milk pasteurized? Yes
 32. Is equipment for pasteurization and cooling satisfactory? No
 33. If not, what is required? New pasteurizer; new cooling equipment
 34. Do you have adequate feed cutters and feed mixers? Ensilage cutter; no mixer
 35. What part of the dairy feed is produced on the property? All ensilage, 975 tons**
 36. What is the nature and arrangement of permanent pasture, if any? None
 37. How much feed is purchased per year and the kind? See attached list

37. How much feed is purchased per year and the kind? Purchases for one year:

| | |
|----------------------------|-------------|
| 986,450 lbs. Alfalfa Hay | \$15,170.42 |
| 87,500 lbs. Rolled Barley | 1,671.41 |
| 169,000 lbs. Ground Barley | 4,202.00 |
| 3,600 lbs. Mineral Meal | 180.00 |
| 55,000 lbs. Beet Pulp | 1,216.13 |
| 20,000 lbs. Linseed Meal | 510.20 |
| 51,200 lbs. Wheat | 1,454.00 |

38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Postwar Construction Program.) Adequate except as follows:

- 1 Mill barn, 2 sections joined at ends. Total capacity 100 cows. Condition fair. New stanchions needed. Inventory value \$13,133.32.
- 4 Silos, 1 concrete, 3 redwood. Condition fair. Capacity each 200 tons, total 800 tons. Inventory value \$5,817.96.
- 1 Feeding barn, condition fair. Inventory value \$15,000.
- Corrals and pens, condition fair. Inventory value \$1,573.43.
- Bull barn and corrals, condition fair. Inventory value \$500.
- Calf barn, condition good. Inventory value \$517.54.
- Maternity cow barn, condition good. Inventory value \$1,926.21.
- Milk house, condition good. Inventory value \$7,000.

Ninety-seventh, ninety-eighth fiscal year Budget item of \$13,156 for alteration of dairy milk house and equipment, Chapter 644-45.

New pasteurizer, boiler, and cold storage equipment requested. Present plan of pasteurizing in main kitchen building to be discontinued and all operations pertaining to milk handling to be done at dairy.

** Green alfalfa produced for dairy cows in 1945, 268 tons.

Hog Ranch

39. Does the institution operate a hog ranch? Yes

Inventory as of: January 31, 1946

| | <i>Number</i> | <i>Value</i> |
|--------------------------|---------------|--------------|
| Hogs, fat ----- | 30 | \$600.00 |
| Hogs, feeder, heavy----- | 138 | 1,380.00 |
| Hogs, feeder, light----- | 154 | 1,155.00 |
| Pigs, weaned ----- | 163 | 815.00 |
| Pigs, suckling ----- | 119 | 357.00 |
| Sows, brood ----- | 62 | 3,100.00 |
| Boars ----- | 3 | 105.00 |
| Gilts ----- | ----- | ----- |
| Total ----- | 669 | \$7,512.00 |

40. Pork production for year ending June 30, 1945:

Total pounds produced, 98,580. Value, \$17,847.

Other production:

- A. 14,870 lbs. hog bones sold, \$178.44.
- B. 3 stags sold, \$217.87.
- C. 1 sow sold, \$51.26.

Total

41. What is pork requirement per year? 72,000 lbs.

42. What is pork production per year? Approximately 50,000 lbs.

43. Deficiency or excess?

44. How met? Plan to increase facilities.

45. Cost production per pound? .1654

46. How many paid employees at hog ranch? 2

47. How many inmates work at hog ranch? 5

48. Number required if hog ranch adequately supplies need? 5

49. Does the institution buy weaner or feeder pigs? Buy boars for service only.

50. How many weaner or feeder pigs purchased per year? None.

51. Does institution produce its own ham and bacon? No.

52. Source of feed:

a. Institution garbage? Yes.

b. Pasture? None.

c. Other feeds produced at institution?

d. Feed purchased? Purchases for one year:

| | |
|----------------------------------|-------------|
| 429.325 lbs. Rolled Barley ----- | \$12,548.50 |
| 3,500 lbs. Alfalfa Meal ----- | 81.25 |
| 9,000 lbs. Linseed Meal ----- | 226.83 |
| 1,500 lbs. Fish Meal ----- | 62.25 |
| 1,980 lbs. Oats ----- | 61.38 |
| 3,990 lbs. Middlings ----- | 118.77 |
| 500 lbs. Vigortone ----- | 55.00 |

53. Present facilities. (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not *adequate*, please so indicate. Furnish comments. Proposed projects either in Work Order, 1945-1947, Budget and/or Postwar Construction Program.) Not adequate.

1 10 pen unit, size of each pen 18' x 80' including 15 x 18 shed. Construction, cement floors throughout; concrete walls 2' high with two 2" x 6" planks on top, secured to pipes imbedded in concrete wall. Normal capacity of each pen, 25 full grown hogs. As the situation now is 35 to 40 head have to be cared for in each pen.

In addition to the above there is a farrowing house that accommodates 30 brood sows. Total area 94' x 120', pens 8' x 32', sheds 8' x 10', alleyway through center 10' x 120'.

1 Pen, 33 x 144', for sows and older suckling pigs.

1 Pen, 39 x 144', for sows and older suckling pigs.

1 Pen, 96 x 138', for older brood sows and boars.

1 Pen, 78 x 160', for gilts.

1 Range of approximately 4 acres used at present for 80 head of weaned pigs.

A tentative plan that will be considered later is to install a unit for hogs similar to the main unit first listed above that will care for 250 full grown animals; also additional cross fences in the four acre area noted above. This is included in Work Order No. 1147 but deferred temporarily for approval of legislative committee.

Poultry Ranch

54. Does the institution operate a poultry ranch? Yes
Inventory as of January 31, 1946:

| | Number | Value |
|-----------------------|--------|------------|
| Hens, Leghorn | 1,646 | \$1,646.00 |
| Hens, colored | --- | --- |
| Chicks, 2 to 5 months | 422 | 126.60 |
| Broilers | --- | --- |
| Capon | --- | --- |
| Turkey | --- | --- |
| Turkey Poult | --- | --- |
| Total | 2,068 | \$1,772.60 |

55. Egg production for year ending June 30, 1945:

| | | |
|------------------------|-------------------|------------|
| Total dozen 22,651. | Va'lue \$9,834.50 | |
| Other production: | | Value |
| a. 4,244½ lbs. chicken | | \$1,205.55 |
| b. ----- | | ----- |
| c. ----- | | ----- |
| Totals | | ----- |

56. What is egg requirement per year? 49,000 doz.
 57. What is egg production per year per inmate?
 58. Deficiency or excess? Deficiency
 59. How met? By purchase
 60. Cost production per dozen? .3767
 61. How many paid employees at poultry ranch? 1
 62. How many inmates work at poultry ranch? 3
 63. Number required if poultry ranch adequately supplies need? 4
 64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?
 No sexed chicks bought. Cockerels used for fryers or broilers
 65. Number of chicks purchased per year? Approximately 4,000
 66. Do you preserve eggs during seasonal high production to tie over low production
 seasons, and what method? No—production too low for preserving
 67. Source of feed:
 a. Purchased feed? Yes
 b. Locally produced feed? None—see list

Purchases for One Year

| | |
|-------------------------------------|----------|
| 17,000 lbs. Corn milo | \$466.00 |
| 4,300 lbs. Fish scraps | 163.45 |
| 15,000 lbs. Growing chick scratch | 451.10 |
| 103,000 lbs. Mash for laying hens | 3,348.00 |
| 4,000 lbs. Oyster shells | 27.95 |
| 17,000 lbs. Mash for growing chicks | 543.90 |
| 20,000 lbs. Wheat | 579.15 |
| 1,100 lbs. Powdered milk | 95.10 |
| 3,000 lbs. Mash for baby chicks | 113.00 |

68. Present facilities and equipment:

(Please list structures, type of construction, etc. and equipment, capacity.
 Indicate conditions. If not adequate, please so indicate. Furnish comments.
 Proposed projects.)

Poultry department consists of

- 6 Houses 26' x 40', capacity 350 hens each house. Cement floors, shingle
 and paper roof. Floor plates and some of studding has dry rot.
 Roost and dropping boards need replacing. Laying nests and
 feeders are good. Two of these houses and sometimes three are
 used for raising of replacements of stock. These cement floors
 are damp and are hard to keep dry; very unhealthy and cold,
 and in no way modern.
- 2 Houses 22' x 60', capacity 400 hens each. Board floors need replace-
 ing. Paper roof. Roosts and nests in fair condition, also feeders.
 Board floors are dryer and better than cement floors—fairly
 modern.
- 1 Brooder house consisting of three apartments—capacity 1,000 chick-
 ens. Board floor—fair condition.
- 1 Egg and feed room 12' x 16'—too small and not adequate for large
 supply of feed.
- 1 Office and storage space including toilet.

68. Present facilities and equipment: (continued)

Equipment

- 28 Hen feeders for mash. Nests of all houses adequate.
 24 Feeders for baby chicks—condition fair.
 3 Gas heaters—fair condition.
 1 Hot water heater—condition poor.
 2 Rubber tired wheelbarrows—condition good.

The moving of the entire poultry plant to a new location has been under consideration since before the war. It has for sometime been listed as one of the projects on Division of Architecture Work Order No. 1147.

In addition to the moving of all usable materials in the present set up, it is planned that sufficient new materials be supplied to provide housing room for 4,000 laying hens, baby chick room, feed storage space, and all necessary equipment, needed in a modern poultry plant.

The Division of Architecture supplied a sketch in October, 1944, for the new set up, a copy of which is on file at this institution. This showed five laying houses with a capacity of 800 birds, or a total of 4,000 laying hens. It noted also that the three houses now in use could be moved and rebuilt along with two new units. It is doubtful if all portions of the three old structures could be used again as the two original ones were built a good many years ago and have suffered more or less termite damage. The third is one that was secured from Baldwin Park a few years back, being transported by truck after being sawed in three sections and fitted together again in setting up.

69. Stable:

Inventory as of January 31, 1946

| | Number | Value |
|--------------|--------|------------|
| Horses ----- | 8 | \$1,337.00 |
| Colts ----- | 5 | 1,162.50 |
| Mules ----- | 6 | 854.05 |
| | --- | \$3,353.55 |

Present facilities:

$\frac{1}{2}$ of large feed barn

Usage: General farm work in field and garden, hauling dirt, etc.

70. Orchard:

1. Have you an orchard? Yes
 Inventory :

Trees, number and kind:

196 Fig Trees
 23 acres berries
 200 Peach Trees—seedlings

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|------------------------|-------------|----------|
| a. Boysenberries ----- | 6,882 boxes | \$926.31 |
| b. Figs ----- | 8,875 lbs. | 887.50 |
| c. Peaches ----- | 1,130 lbs. | 28.05 |
| d. ----- | ----- | ----- |
| e. ----- | ----- | ----- |
| f. ----- | ----- | ----- |
| g. ----- | ----- | ----- |
| h. ----- | ----- | ----- |
| i. ----- | ----- | ----- |

3. How many paid employees at orchard? Cared for by farm general crew as required

4. How many inmates work at orchard?
 Regular -- Seasonal --

71. Cannery:

1. Does the Institution have a cannery? No
2. Present facilities:
3. Production for year ending June 30, 1945:

| | Quantity | Value |
|----------|----------|-------|
| a. ----- | ----- | ----- |
| b. ----- | ----- | ----- |
| c. ----- | ----- | ----- |
| d. ----- | ----- | ----- |

4. Is there a surplus or deficiency?
5. If a surplus, how disposed of?
6. If a deficiency, how supplied?

72. Farm General (field crops):

1. Commodities produced (year ending June 30, 1945)

| Item | Quantity | Value | Acreage |
|------|----------|-------|---------|
|------|----------|-------|---------|

See list attached. Acreage for each individual crop raised is rather difficult to segregate as much of the land raises three crops per year and is switched around from one lot to the other in rotating crops.

72. Farm General (Field Crops):

1. Commodities produced (year ending June 30, 1945):

Farm Crops

| Item | Quantity | Value | Acreage |
|-------------------------|----------------|----------|----------------------------|
| Alfalfa hay ----- | 12,450 lbs. | \$124.50 | 148.7 acres for farm crops |
| Alfalfa, green ----- | 522,795 lbs. | 1,707.80 | |
| Barley hay ----- | 93,000 lbs. | 930.00 | |
| Barley, green ----- | 1,050,250 lbs. | 2,247.45 | |
| Broom corn straw ----- | 3,175 lbs. | 12.70 | |
| Broom corn seed ----- | 4,700 lbs. | 168.00 | |
| Corn stalks ----- | 39,535 lbs. | 39.04 | |
| Corn seed ----- | 2,968 lbs. | 74.20 | |
| Broom corn fodder ----- | 30,250 lbs. | 60.50 | |
| Corn, shelled ----- | 3,956 lbs. | 98.90 | |
| Ensilage ----- | 1,950,655 lbs. | 3,901.31 | |
| Oat hay, green ----- | 119,900 lbs. | 299.75 | |
| Oat hay ----- | 140,450 lbs. | 1,404.50 | |

Vegetable Garden Crops

| Item | Quantity | Value | Total |
|--------------------------|--------------|----------|---------------------------------------|
| Asparagus ----- | 3,050 lbs. | 265.70 | 76.7 acres for vegetable garden crops |
| Beans, lima, dried ----- | 2,950 lbs. | 236.00 | |
| Beans, lima, green ----- | 5,485 lbs. | 534.31 | |
| Beans, string ----- | 36,117 lbs. | 3,385.53 | |
| Beets, table ----- | 65,092 lbs. | 1,837.45 | |
| Cabbage ----- | 109,950 lbs. | 2,631.53 | |
| Carrots ----- | 70,402 lbs. | 1,760.41 | |
| Cauliflower ----- | 39,942 lbs. | 1,088.61 | |
| Celery ----- | 57,743 lbs. | 2,100.59 | |
| Corn, sweet ----- | 14,040 doz. | 4,988.06 | |
| Cucumbers ----- | 5,905 lbs. | 278.04 | |
| Egg plant ----- | 3,035 lbs. | 261.55 | |
| Endive ----- | 3,320 lbs. | 136.60 | |
| Lettuce ----- | 21,485 lbs. | 992.15 | |
| Mustard greens ----- | 7,370 lbs. | 213.15 | |
| Okra ----- | 60 lbs. | 12.00 | |
| Onions, dry ----- | 80,300 lbs. | 1,831.91 | |
| Onions, green ----- | 25,390 lbs. | 2,488.20 | |
| Onion sets ----- | 8,900 lbs. | 133.50 | |
| Parsnips ----- | 7,755 lbs. | 387.75 | |
| Peppers ----- | 3,000 lbs. | 305.06 | |
| Potatoes, Irish ----- | 76,200 lbs. | 2,281.15 | |
| Potatoes, sweet ----- | 46,385 lbs. | 2,375.86 | |
| Pumpkin ----- | 14,381 lbs. | 260.30 | |
| Radishes ----- | 22,195 lbs. | 1,110.75 | |
| Rhubarb ----- | 16,175 lbs. | 695.70 | |
| Spinach ----- | 10,100 lbs. | 236.15 | |
| Summer squash ----- | 15,835 lbs. | 300.78 | |
| Tomatoes ----- | 133,920 lbs. | 6,073.38 | |
| Turnips ----- | 50,821 lbs. | 1,037.18 | |

73. Inventory agricultural equipment

Satisfactory; Fair;
Poor; Junk

| | <i>Inv. value</i> | <i>Conditions</i> |
|--|-------------------|-------------------|
| 1 Animal clipper ----- | \$10.40 | Poor |
| 1 Disc cultivator ----- | 25.00 | Very poor |
| 1 Hand cultivator ----- | 8.42 | Good |
| 2 Single cultivators ----- | 24.00 | Fair |
| 1 Single cultivator ----- | 14.25 | Good |
| 1 Corn cultivator ----- | 77.90 | Fair |
| 1 Corn cultivator ----- | 65.41 | Good |
| 1 Orchard cultivator (marker) ----- | 82.25 | Fair |
| 1 Corn cultivator ----- | 76.49 | New |
| 1 Single cultivator ----- | 10.13 | Very good |
| 1 Cultivator, Planet Jr. 101 ----- | 8.88 | Good |
| 1 Cultivator, Planet Jr. No. 82 ----- | 20.25 | New |
| 1 Mann bone cutter (not used) ----- | 40.00 | Fair |
| 1 Ensilage cutter ----- | 359.62 | Fair |
| 1 Root cutter ----- | 43.00 | Poor |
| 1 Ditcher ----- | 82.56 | Fair |
| 1 Road drag ----- | 15.00 | Poor |
| 1 Grain drill ----- | 234.30 | Fair |
| 1 Grease gun ----- | 38.69 | New |
| 1 Grinding stone ----- | 4.54 | Good |
| 2 Grindstones ----- | 27.00 | Fair |
| 1 Celery Hiller Planet Jr. No. 3 ----- | 21.24 | Good |
| 1 Springtooth 2 section harrow ----- | 29.00 | Good |
| 1 Harrow, 11 ft. (homemade) ----- | 24.28 | Fair |
| 1 Springtooth harrow ----- | 44.29 | Good |
| 1 Harrow (homemade) ----- | 10.00 | Fair |
| 1 Harrow, wood, 9 ft. ----- | 18.76 | Fair |
| 1 Killefer disc harrow ----- | 408.98 | Very good |
| 1 Single wheel hoe ----- | 9.73 | Very good |
| 1 Markers from beet cultivator (25 ea.) ----- | 50.00 | Fair |
| 1 Bean planter ----- | 86.71 | Good |
| 1 Avery Shawnee planter ----- | 25.27 | Fair |
| 1 Potato planter ----- | 116.40 | Poor |
| 1 Black Hawk planter ----- | 26.16 | Good |
| 1 Black Hawk corn planter ----- | 76.14 | Good |
| 1 Grader, 7 ft. ----- | 75.00 | Good |
| 1 Grinder ----- | 30.00 | Fair |
| 1 Dixon Griswold road plow ----- | 38.00 | Fair |
| 1 John Deere No. 4, 14" plow ----- | 123.75 | Fair |
| 1 8" Empire walking plow ----- | 10.00 | Good |
| 1 Emerson 14" walking plow ----- | 21.38 | Poor |
| 1 Tractor plow, 4-16" PO ----- | 291.52 | Fair |
| 1 F.H.C. tractor plow ----- | 144.40 | Fair |
| 1 14" 2 way plow, John Deere ----- | 118.45 | Good |
| 1 Avery 2 way plow ----- | 120.40 | Very good |
| 1 Potato digger, Planet Jr. ----- | 34.65 | Fair |
| 1 Potato digger ----- | 35.88 | Fair |
| 3 Farm racks ----- | 65.00 | Fair |
| 1 10 ft. McCormick Deering rake ----- | 76.59 | Very good |
| 1 Massey-Harris, 10 ft. hay rake ----- | 60.26 | Fair |
| 1 10 ft. hay rake, McCormick Deering ----- | 65.92 | Good |
| 1 Hog scalders ----- | 77.00 | Good |
| 1 Farm scales ----- | 872.25 | Good |
| 1 Tractor scraper ----- | 270.00 | Fair |
| 2 Drag scrapers ----- | 26.80 | Poor |
| 1 Fresno scraper ----- | 34.20 | Poor |
| 1 Fresno scraper ----- | 26.40 | Poor |
| 1 Fresno scraper ----- | 32.63 | Poor |
| 1 Wheel scraper ----- | 112.90 | Fair |
| 1 Iron King No. 45 seeder ----- | 30.90 | Good |
| 1 Hand seeder No. 5 Planet Jr. ----- | 33.93 | Good |
| 1 Sprayer attachment and drum ----- | 15.00 | Good |
| 2 Dusters ----- | 9.90 | Good |
| 1 Broom corn threader ----- | 10.00 | Good |
| 1 McCormick Deering tractor ----- | 3,114.72 | Good |
| 1 Truck transport for discs ----- | 26.18 | Good |

73. Inventory agricultural equipment (continued)

| | <i>Inv. value</i> | Satisfactory ; Fair; Poor ; Junk | <i>Conditions</i> |
|-------------------------|-------------------|-------------------------------------|-------------------|
| 1 Stock trailer ----- | \$125.00 | Fair | |
| 1 Tractor trailer ----- | 225.00 | Fair | |
| 1 Sprinkler wagon ----- | 100.00 | Fair | |
| 3 Ranch wagons ----- | 375.00 | Fair | |
| 1 Farm wagon ----- | 20.60 | Fair | |
| 1 Farm wagon ----- | 10.00 | Fair | |
| 9 Wheelbarrows ----- | 99.94 | Good to fair | |
| 8 Dump wagons ----- | 501.80 | Good to fair | |
| Stable | | | |
| 10 Horse collars ----- | 50.00 | Fair | |
| 11 Sets harness ----- | 605.00 | Fair | |

74. Accounting :

1. What system of accounts is set up covering agricultural operations? System required by Department of Finance
2. Who is responsible for keeping such records? Head bookkeeper
3. Is a full inventory of equipment, livestock and products on hand maintained? Yes
4. Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and condition of the land and available water? Yes

75. Sheep Ranch, if any: None
2 sheep only for laboratory purposes.
Full information

76. Beef Cattle Ranch, if any, furnish full information: None
77. Vegetable Garden (See Item No. 72)

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 5, 1946

1. Name of institution: Camarillo State Hospital
 - a. Superintendent: Thos. W. Hagerty, M.D.
 - b. Business Manager: B. W. Macy
2. Post office and location: Box A, Camarillo, California
3. Resident patient population (as of January 31, 1946):

| | | |
|------------|--------------|-------------|
| Male 1,902 | Female 2,491 | Total 4,393 |
|------------|--------------|-------------|
4. Total number authorized positions (97th F. Y.) 616

| | | |
|--------------------------------|---------|-----------|
| 5. Acreage: | | |
| Buildings, lawns, shrubs, etc. | 125 | acres |
| Farm (field crops) | 577 | acres |
| Orchard | 145 | acres |
| Vegetable garden | 150 | acres |
| Pasturage | 143 | acres |
| Dairy | 20 | acres |
| Hog ranch | 15 | acres |
| Poultry ranch | 0 | acres |
| Stable | 4 | acres |
| Cemeteries | 0 | acres |
| Watersheds | 104 | acres |
| Wasteland | 357.675 | acres |
| Berries | 5 | acres |
| Grapes | 3 | acres |
| Total Acreage | | 1,648.675 |

6. Water:

Source of water supply: Wells on property
Adequacy of water supply: Considered to be sufficient
7. Do you have a master plan for the institution? Yes
8. Does this plan include a layout for agricultural operations? Yes

9. Schedule of authorized farm personnel.

| | |
|---|----|
| Head farmer or farm foreman | 1 |
| Dairymen | 1 |
| Assistant dairyman | 1 |
| Milkers and milking machine operators | 7 |
| Hog ranch operator | 1 |
| Assistant hog ranch operator (farmhand) | 0 |
| Vegetable gardener | 1 |
| Assistant vegetable gardener | 1 |
| Orchardman | 1 |
| Farmhands | 11 |
| Equipment operators (truck and tractor) | 7 |
| Canningman | 0 |
| Assistant canningman | 0 |
| Blacksmith | 1 |
| Part time | 0 |
| Total | 33 |

10. Number of inmates assigned to work (therapy) projects.

| | Col. 1 | Col. 2 |
|--|--------|--------|
| Dairy | 18 | 12 |
| Hog ranch | 4 | 2 |
| Poultry ranch | 26 | 14 |
| Vegetable garden | 3 | 3 |
| Orchard | 26 | 27 |
| Farm general | 25 | 30 |
| Cannery | 25 | 6 |
| Grounds | 5 | 1 |
| Janitorial and housekeeping (other than wards) | 82 | 14 |
| Storeroom | 5 | 3 |
| Kitchen | 8 | 37 |
| Butchershop | 2 | -- |
| Maintenance crews | 2 | -- |
| Office | 229 | 149 |
| Total | | |

Enter in Column No. 1 now assigned.

Enter in Column No. 2 how many additional patients could be used advantageously.

11. Is the supply of inmate labor sufficient? No

12. Is it available in the seasons when it was required? Seldom

13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? No

Dairy

14. Does the institution operate a dairy? Yes
Inventory as of: January 31, 1946

| | Number | Value |
|----------------------|--------|-------------|
| Cows, milking | 160 | \$24,000.00 |
| Cows, dry | 35 | 5,250.00 |
| Heifers, 2-year | 27 | 2,700.00 |
| Heifers, 1-year | 62 | 4,650.00 |
| Calves, weaned | 54 | 2,700.00 |
| Calves, milkfed | 44 | 1,100.00 |
| Bulls, service | 3 | 900.00 |
| Bulls, immature | 3 | 600.00 |
| Steers, weaned | --- | --- |
| Steers, 1 and 2 year | --- | --- |
| Total | 388 | \$41,900.00 |

15. Milk production for year ending June 30, 1945

Total gallons produced: 291,421 Value \$110,753.22

Quantity and value of minor products:

| | | |
|--------------|-------------|-----------|
| Beef (cow) | 43,098 lbs. | 10,343.53 |
| Beef (steer) | 5,028 lbs. | 982.08 |
| Veal | --- | --- |
| Hides (cow) | --- | --- |
| Hides (calf) | --- | --- |
| Calves | 59 | 585.00 |

Total value of production----- \$122,663.83

16. What is the milk requirement per year? 303,102 gals.
 17. What is the milk production per year? 291,421 gals.
 18. Is there any surplus milk or milk products available for feeding? No
 19. What is average milk production per cow? 4.4 gals. per day
 20. Cost of milk per gallon? .35
 21. How many paid employees at dairy? 10
 22. How many inmates work at dairy? 18
 23. Average number of calves raised per year? 75
 24. Kind of bulls used? Reg. Holstein
 25. Do you buy or raise replacements? Both—majority are purchased
 26. What is policy of culling milk cows? Age and production
 27. What disposal is made of rejects? Slaughtered
 28. Is a T.B. free herd maintained? Yes
 29. Is herd tested for Bangs Disease? Last test—June 1942
 30. Is hand milking used or are milking machines used? Both
 31. Is milk pasteurized? Yes
 32. Is equipment for pasteurization and cooling satisfactory? No
 33. If not, what is required? Need standby equipment—see Item No. 38
 34. Do you have adequate feed cutters and feed mixers? None
 35. What part of the dairy feed is produced on the property? Hay only
 36. What is the nature and arrangement of permanent pasture, if any? None
 37. How much feed is purchased per year and the kind? See item No. 37A

37A. Purchased Dairy Feed

| <i>Quantity</i> | <i>Item</i> | <i>Cost</i> |
|-----------------|---------------|-------------|
| 51 Tons | Rolled Barley | \$2,833.01 |
| 40 Tons | Beet Pulp | 2,105.20 |
| 1 Ton | Bone Meal | 58.00 |
| 164½ Tons | Dairy Mash | 9,388.22 |
| 5½ Tons | Calf Meal | 952.15 |
| 10 Tons | Soy Bean Meal | 672.50 |
| 10 Tons | Linseed Meal | 521.50 |
| 15 Tons | Ground Oats | 987.57 |
| ½ Ten | Salt | 75.04 |
| 1 Ton | Minerals | 136.00 |
| 309 Tons | Baled Alfalfa | 9,312.53 |
| 606½ Tons | TOTALS | \$27,041.72 |

38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Postwar Construction Program.)

Existing Structures—all in good condition

Hay Barn
 Calf and Maternity Barn
 Feed Storage Shed
 Milking Barn
 Feeding Corrals

Bull Barn and Runways

Milking Parlor inadequate. Feeding facilities inadequate. Additional boiler and refrigeration compressor unit needed. Auxiliary light generating unit needed, and water softening equipment.

1945-47 Budget Items

| | |
|--------------------------------|------------|
| Correct Drainage Problem | \$2,650.00 |
| Construct Concrete Manure Bins | 2,768.00 |

Uncompleted Division of Architecture Work Orders

| <i>Chapter</i> | <i>W.O.</i> | <i>Project</i> | <i>Balance 8/15/44</i> |
|----------------|-------------|-----------------------|------------------------|
| 796/37 | 503 | Addition to Milk Barn | \$6,378.19 |

Postwar Projects (Proposed)

Dairy improvements estimated to cost \$87,750.00 (6. 18 '42) will include: additional boiler; water softening equipment; salt storage; repairs to and extension of water supply lines; drainage of dairy area; additional refrigeration; additional feed corrals; paving, fencing and mangers; sheltered feed mangers and hay storage for dry bay; 4 silos and related equipment; additional milking unit.

Hog Ranch

39. Does the institution operate a hog ranch? Yes
 Inventory as of January 31, 1946

| | Number | Value |
|---------------------------|--------|------------|
| Hogs, fat ----- | 81 | \$1,620.00 |
| Hogs, feeder, heavy ----- | ----- | ----- |
| Hogs, feeder, light ----- | 57 | 456.00 |
| Pigs, weaned ----- | 53 | 424.00 |
| Pigs, suckling ----- | ----- | ----- |
| Sows, brood ----- | 8 | 200.00 |
| Boars ----- | 1 | 65.00 |
| Gilts ----- | ----- | ----- |
| Total ----- | 200 | \$2,765.00 |

40. Pork production for year ending June 30, 1945:

Total pounds produced 63,524 Value \$11,141.72

Other production:

- A.
- B.
- C.

Total

41. What is pork requirement per year? 107,300 lbs.
 42. What is pork production per year? 16,000 lbs.
 43. Deficiency. 100,000 lbs.
 44. How met? To be purchased
 45. Cost production per pound? .173
 46. How many paid employees at hog ranch? 1
 47. How many inmates work at hog ranch? 4
 48. Number required if hog ranch adequately supplies need? 6
 49. Does the Institution buy weaner or feeder pigs? Yes
 50. How many weaner or feeder pigs purchased per year? 240 (no facilities to raise and breed hogs.)
 51. Does Institution produce its own ham and bacon? No
 52. Source of feed:
 a. Institution garbage? Yes
 b. Pasture? No
 c. Other feeds produced at Institution? Some grain and cull beans
 d. Feed purchased? None
 53. Present facilities. (Please list structures, type of construction, etc. and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments.) Proposed projects either in Work Order, 1945-1947. Budget and/or Postwar Construction Program.)
 Present facilities are temporary and wholly inadequate. Existing construction from salvage material.

Proposed Project

Work Order No. 502, Chapt. 600/41—Hog Plant and Manure Storage--
 \$9,824.23

Proposed Postwar Construction (Estimated prepared 6/22/42)

First unit of Hog Ranch estimated to cost \$60,000.00 and to include boar houses and corrals, farrowing shed and pens for 20 sows, hog sheds, granary and loading chute, Herdsman's Cottage, feed storage, roads and service lines.

Second unit estimated to cost \$60,600.00 and include additional boar houses and corrals, farrowing sheds, hog sheds, feed barns and paving, garbage cooking equipment, meat smoking and meat pickling facilities, irrigation for alfalfa, roads and fencing.

Above estimates based on a total population of 7,500 patients and employees to be served pork two servings per week—34—225 lb. hogs per week.

Total herd required estimated as follows:

| | |
|-------|-----------------------|
| 6 | Boars |
| 148 | Brood Sows |
| 38 | Replacement Sows |
| 1,768 | Hogs of Assorted Ages |

1,960 Total Herd

Slaughter House \$20,000

Poultry Ranch

54. Does the institution operate a poultry ranch? Yes

Inventory as of _____ 1946

| | Number | Value |
|-----------------------|--------|---------|
| Hens, leghorn | --- | --- |
| Hens, colored | --- | --- |
| Chicks, 2 to 5 months | --- | --- |
| Broilers | --- | --- |
| Capon | --- | --- |
| Turkey | --- | --- |
| Turkey Poult | --- | --- |
| Total | ----- | \$----- |

55. Egg production for year ending June 30, 1945:

Total dozen _____ Value _____

Other production :

- a. -----
- b. -----
- c. -----

Totals _____ \$-----

56. What is egg requirement per year? 79,000 dozen

57. What is egg production per year per inmate?

58. Deficiency or excess?

59. How met?

60. Cost production per dozen?

61. How many paid employees at poultry ranch?

62. How many inmates work at poultry ranch?

63. Number required if poultry ranch adequately supplies need? No poultry plant at present. See next page

64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels?

65. Number of chicks purchased per year?

66. Do you preserve eggs during seasonal high production to tide over low production seasons, and what method?

67. Source of feed:

- a. Purchased feed
- b. Locally produced feed

68. Present facilities and equipment: None

(Please list structures, types of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects)

Proposed postwar project estimated to cost \$84,000 (June 22, 1942) and based on a daily estimated egg requirement of 378 dozen. Project to provide for 10,000 laying hens, brooder houses, rearing pens, laying houses, egg and feed storage, roads and fencing.

69. Stable:

Inventory as of January 31, 1946

| | Number | Value |
|--------|--------|---------|
| Horses | 12 | \$2,173 |
| Colts | 2 | 200 |
| Mules | 0 | ----- |

Present facilities: Adequate

Usage: Mowing and raking hay; vegetable planting and cultivation

70. Orchard:

1. Have you an orchard? Yes

Inventory:

Trees, number and kind:

| | | | |
|-----------------|--------------------|-----------|--|
| Grapefruit } | | | |
| Lemons | 951 trees, approx. | 12 acres | |
| Oranges | | | |
| Apricots | | 8 acres | |
| English walnuts | | 125 acres | |

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|--------------------|-------------|-----------|
| a. Grapefruit | ----- | ----- |
| b. Lemons | 801 lbs. | \$31.18 |
| c. Oranges | 21,706 lbs. | 620.84 |
| d. Apricots | 5,030 lbs. | 301.80 |
| e. English walnuts | 82,175 lbs. | 21,323.62 |
| f. | ----- | ----- |
| g. | ----- | ----- |
| h. | ----- | ----- |
| i. | ----- | ----- |

3. How many paid employees at orchard? 1

4. How many inmates work at orchard? 52

Regular 2 Seasonal 50*

* Average of 50 patients from Women's Occupational Therapy Department and Juvenile Department assist in walnut harvest and apricot pickling.

71. Cannery:

1. Does the Institution have a cannery? No
2. Present facilities:

3. Production for year ending June 30, 1945:

| | Quantity | Value |
|----|----------|-------|
| a. | ----- | ----- |
| b. | ----- | ----- |
| c. | ----- | ----- |
| d. | ----- | ----- |

4. Is there a surplus or deficiency?

5. If a surplus, how disposed of?

6. If a deficiency, how supplied?

72. Farm general (field crops):

1. Commodities produced (year ending June 30, 1945)

| Item | Quantity | Value | Acreage |
|---------------------|----------------|-------------|---------|
| Alfalfa, green | 1,778 tons | \$11,846.48 | |
| Alfalfa, loose, dry | 404 tons | 8,025.00 | |
| Alfalfa, baled | 104 tons | 2,436.00 | |
| Grain hay, baled | 78 tons | 1,878.00 | |
| Grain hay, loose | 15 tons | 300.00 | |
| Straw, baled | 98 tons | 1,034.50 | |
| Lima beans, dry | 376,900 lbs. | 30,152.00 | |
| Lima beans, green | 1,192 lbs. | 114.43 | |
| Pink beans | 22,610 lbs. | 1,469.65 | |
| White beans | 1,480 lbs. | 97.68 | |
| Bean screenings | 10,700 lbs. | 107.00 | |
| Vegetables | 2,415,850 lbs. | 86,527.18 | |

COMMENTS:

73. Inventory agricultural equipment

| <i>Description</i> | <i>Inv. Value</i> | <i>Satisfactory ; Fair ; Poor ; Junk</i> |
|---|---------------------------|--|
| 1 Bean grader | \$298.10 | Fair |
| 1 Fuel tank, Diesel | 92.00 | Good |
| 2 Bean sleds | 85.84 | Fair |
| 1 2-horse disc | 25.00 | Poor |
| 4 Chisel cultivators | 100.00 | Fair |
| 1 Bean thresher | 850.00 | Poor |
| 1 Bean derrick wagon | 50.00 | Poor |
| 1 Comb. harvester | 1,774.17 | Good |
| 1 Fertilizer spreader | 40.00 | Fair |
| 1 Fertilizer distributor | 36.25 | Good |
| 1 Manure spreader | 150.00 | Poor |
| 4 Walnut sorting tables 4" irrig. pipe, 111 pcs., 4" x 10" 10" irrig. pipe, 140 pcs., 10" x 10" | 48.00 327.75 840.00 | Poor Fair Fair |
| 1 Wagon scales | 500.00 | Good |
| 12 Step ladders | 38.32 | Fair |
| 1 Land leveler | 633.03 | Good |
| 1 Sub soiler | 488.99 | Good |
| 1 Fresno scraper | 12.50 | Fair |
| 1 V-Ditcher | 50.00 | Fair |
| 1 Iron roller | 17.75 | Junk |
| 1 Crosskill | 285.00 | Fair |
| 1 Atlas scraper | 156.00 | Fair |
| 1 Road grader | 300.00 | Fair |
| 1 Middlebuster, 1-horse | 10.00 | Poor |
| 1 Float leveler | 12.00 | Junk |
| 1 Eversman leveler | 427.45 | Good |
| 1 Check smoother | 107.93 | Poor |
| 1 Land packer | 140.20 | Poor |
| 8 Knapsack dusters | 145.46 | Fair |
| 16 Walnut drying racks | 160.64 | Good |
| 1 Hay loader | 174.25 | Poor |
| 1 Hay derrick | 246.39 | Fair |
| 1 Hay baler | 821.75 | Fair |
| 8 Cyclone weeders | 250.00 | Fair |
| 1 Tractor, 22 Cat. | 1,617.10 | Poor |
| 1 Tractor, RDG Cat. | 4,477.56 | Poor |
| 1 Tractor, Oliver row crop | 1,273.75 | Fair |
| 1 Tractor, Farmall | 678.60 | Fair |
| 4 Mowers | 560.00 | Fair |
| 1 Mower attach., power | 111.98 | Fair |
| 10 Bean wagons | 425.00 | Junk |
| 1 Tank wagon | 40.00 | Poor |
| 1 Cook wagon | 50.00 | Junk |
| 1 Trap wagon | 25.00 | Junk |
| 1 Dump wagon | 100.00 | Junk |
| 1 Ranch wagon | 40.00 | Junk |
| 2 Beet wagons | 106.00 | Junk |
| 9 Spike tooth harrows | 45.00 | Poor |
| 8 Swede harrows | 160.00 | Fair |
| 1 10' spring tooth harrow | 96.75 | Good |
| 1 6' disk harrow | 176.00 | Good |
| 1 D.D. harrow, 2-6' | 310.00 | Junk |
| 12 Spring tooth | 80.00 | Poor |
| 1 Beet plow | 100.00 | Junk |
| 1 Subsoiler | 217.50 | Fair |
| 1 Tractor plow, 14" 3-bottom | 141.50 | Good |
| 1 Tractor plow, 14" 2-bottom | 119.00 | Good |
| 2 Side delivery rakes | 296.32 | Poor |
| 3 Walking plows | 45.00 | Good |
| 2 Hay rakes | 135.96 | Poor |
| 1 Sweep rake | 149.50 | Fair |
| 21 Cultivators | 895.98 | Fair |
| 14 Seeders and planters | 685.59 | Fair |

74. Accounting :

1. What system of accounts is set up covering agricultural operations? Manual of Accounting, State of California
 2. Who is responsible for keeping such records? Bookkeeper
 3. Is a full inventory of equipment, livestock and products on hand maintained? Yes
 4. Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? Yes
75. Sheep Ranch, if any, full information : None
76. Beef Cattle Ranch, if any, furnish full information : None
77. Vegetables (see item No. 72)

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date: March 15, 1946

1. Name of Institution: Fred C. Nelles School for Boys
 - a. Superintendent: Paul J. McKusick
 - b. Business Manager: Gerald G. Spencer, assistant superintendent
2. Post Office and Location: Whittier, California
3. Resident Patient Population (as of January 31, 1946): Male 320; Total 320
4. Total number authorized positions (97th F. Y.) 127 (this includes temporary help)

5. Acreage:

| | | |
|--------------------------------|-------------|-------|
| Buildings, lawns, shrubs, etc. | 72.889 | acres |
| Orchard | 95.5 | acres |
| Vegetable garden | .35 | acres |
| Poultry ranch | .1 | acres |
| Watersheds | 21.69 | acres |
| Total acreage | 226.079 | acres |

6. Water:

Source of water supply. Two wells belonging to school and five shares of local water

Adequacy of water supply: Ample

7. Do you have a master plan for the Institution? Yes

8. Does this plan include a lay-out for agricultural operations? Yes

9. Schedule of authorized Farm Personnel

| | |
|-----------------------------|-------|
| Head farmer or farm foreman | 1 |
| Vegetable gardener | 1 |
| Total | 2 |

10. Number of inmates assigned to work (therapy) projects:

| | |
|--|--------|
| Poultry ranch | 4 |
| Vegetable garden | 10 |
| Farm general | 16 |
| Janitorial and housekeeping (other than wards) | 4 |
| Storeroom | 4 |
| Kitchen | 12 |
| Maintenance crews | 34 |
| Total | 84 |

11. Is the supply of inmate labor sufficient? Yes

12. Is it available in the seasons when it was required? Yes

13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? Not entirely

14. Does the institution operate a dairy? No

15. What is the milk requirement per year? 30,000 gallons

Dairy

16. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-47 Budget or Postwar Construction Program): None

Hog Ranch

17. Does the Institution operate a Hog Ranch? No
 18. What is pork requirement per year? 7,200 pounds
 19. Present facilities: (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments.) Proposed projects either in Work Order, 1945-47. Budget and/or Postwar Construction Program) : None

Poultry Ranch

20. Does the Institution operate a Poultry Ranch? Yes
 Inventory as of January 31, 1946:

| | Number | Value |
|---------------|--------|------------|
| Hens, Leghorn | 2,187 | \$1,909.17 |
| Broilers | 162 | 132.84 |
| Total | 2,349 | \$2,123.01 |

21. Egg production for year ending June 30, 1945:
 Total dozen, 10,306. Value ----- \$4,037.46
 a. Chickens butchered ----- 280.10
 Totals ----- \$4,317.56

22. What is egg requirement per year? 12,775 doz.
 23. Deficiency or excess? 2,469 doz.
 24. How met? Purchased
 25. Cost production per dozen? .5491
 26. How many paid employees at Poultry Ranch? 0
 27. How many inmates work at Poultry Ranch? 4
 28. Number required if Poultry Ranch adequately supplies need? 4
 29. Are sexed chicks bought, and if not, what method is used to dispose of cockerels? Not exclusively—cockerels used for food
 30. Number of chicks purchased per year? 4,000
 31. Do you preserve eggs during seasonal production to tide over low production seasons, and what method? Yes—refrigeration.
 32. Source of feed:
 a. Purchased Feed xxx
 b. Locally Produced Feed 0

Poultry Ranch

33. Present facilities and equipment:

(Please list structures, type of construction, etc. and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects.)

7 wooden sheds including roosts and feeding troughs with wire fence, running yards for each shed.
 2 brooders

3550 capacity.
 Our plans for raising poultry are based upon the desirability of producing both eggs and meat for food. We are, therefore, planning to buy 4000 sexed chicks per year and raise them through one laying season; then kill them for food as the laying drops off at time of moult. We are buying New Hampshire reds for this purpose as their laying record up to moulting is good and their weight of meat produced is high.

34. Stable:

Inventory as of January 31, 1946.

| | |
|--------|---|
| Horses | 5 |
| Colts | 0 |
| Mules | 1 |

Present facilities:

Wooden structure stable and corral attached: capacity 8-10

Usage:
 Daily

35. Orchard:

1. Have you an orchard? Yes

Inventory:

Trees, number and kind:

| | | | |
|------------|------|-----------|-----|
| Orange | 3207 | Peach | 178 |
| Lemon | 2085 | Plum | 90 |
| Tangerine | 4 | Pear | 26 |
| Grapefruit | 2 | Apricot | 35 |
| Avocado | 28 | Fig | 70 |
| Walnut | 100 | Nectarine | 25 |
| Cherry | 9 | | |

2. Production for year ending June 30, 1945:

| | Quantity | Value |
|---------------|------------|-----------|
| a. Avocados | 200 lbs. | \$60.00 |
| b. Tangerines | 335 lbs. | 21.79 |
| c. Lemons | 10,637 bx | 19,634.33 |
| d. Grapefruit | 40 lbs. | .80 |
| e. Oranges | 14,567 bx | 28,425.23 |
| f. Walnuts | 7,377 lbs. | 923.01 |

3. How many paid employees at Orchard? 0

4. How many inmates work at Orchard? 6

Seasonal 6

36. Cannery:

1. Does the Institution have a cannery? No

37. Farm General (field crops):

1. Commodities produced (year ending June 30, 1945) None

38. Inventory Agricultural Equipment:

| | Inv. | Value | Conditions |
|--|-------|-----------|--------------|
| 1936 Caterpillar Tractor | ----- | \$1699.50 | Poor |
| Farmall Tractor | ----- | 929.99 | Fair |
| Garden Tractor | ----- | 318.52 | Fair |
| Corn and Bean Planter | ----- | 78.07 | Satisfactory |
| Seven Wagons | ----- | 474.12 | Satisfactory |
| Tractor Plow | ----- | 416.83 | Satisfactory |
| Other small equipment as required for ordinary small farming operations. | | | |

39. Accounting:

- What system of accounts is set up covering agricultural operations? System set up by Department of Finance.
- Who is responsible for keeping such records? Farm Superintendent and Bookkeeper.
- Is a full inventory of equipment, livestock and products on hand maintained? Yes.
- Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? Yes.

40. Sheep Ranch: None.

41. Beef Cattle Ranch: None.

QUESTIONNAIRE

for

**SUB-COMMITTEE OF AGRICULTURAL AND LIVESTOCK
PROBLEMS IN RELATION TO AGRICULTURAL
OPERATIONS**

at

**CALIFORNIA INSTITUTION FOR MEN
Chino, California**

Submitted April 5, 1946

**EXHIBIT II OF THE LATEST OFFICIAL AUDIT OF THE CALIFORNIA
INSTITUTION FOR MEN BY THE DEPARTMENT OF FINANCE**

California Institution for Men
Correctional Industries Revolving Fund
Statement of Financial Condition as of June 30, 1945

ASSETS

Current Assets:

| | |
|---|------------------|
| Correctional industries revolving fund in treasury----- | \$19,496.63 |
| Purchased stores ----- | 977.37 |
| Produced stores ----- | 631.51 |
| Livestock inventories ----- | 112,225.79 |
| Accounts receivable ----- | 14,998.72 |
| Total current assets ----- | \$148,330.02 |

Fixed Assets:

| | |
|---------------------------------------|------------------|
| Machinery and equipment----- | \$79.37 |
| Deduct: Reserve for depreciation----- | 18.40 |
| Total assets ----- | \$148,390.99 |

LIABILITIES

Current Liabilities:

| | |
|--|------------------|
| Claims payable filed ----- | \$21,667.81 |
| Stores invoices pending ----- | 7,916.00 |
| Liability for E. O. No. 1007----- | 50,000.00 |
| Liability to California Institution for Men----- | 36,382.40 |
| Total liabilities ----- | \$115,966.21 |

NET WORTH

| | |
|--|------------------|
| Net profit Ninety-fifth Fiscal Year----- | \$8,110.78 |
| Net profit Ninety-sixth Fiscal Year----- | 24,314.00 |
| Surplus ----- | 32,424.78 |
| Total liabilities and surplus----- | \$148,390.99 |

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURAL AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT CALIFORNIA INSTITUTION FOR MEN, CHINO

1. Name of Institution : California Institution for Men.
 - a. Superintendent: Kenyon J. Scudder
 - b. Business manager: Allen Cook
2. Post office and location : Chino, California
3. Resident population, (As of January 31, 1946)

Male: 740. Female: None. Total: 740 (*)
4. Total number authorized positions (Ninety-seventh Fiscal Year)
C.I.M.: 156. (C.I.M. and camps 144, C.I.R.F. 12)

5. Acreage :

| | | |
|--|--------|--------|
| Buildings, lawns, shrubs, etc. | 70 | acres |
| Farm (field crops) | 1417.5 | acres |
| Orchard (Edison Co., R of W) | 24. | acres |
| Vegetable garden (tomatoes and sweet corn) | 142. | acres |
| Pasture | 764.8 | acres |
| Dairy | 34 | acres |
| Hog ranch and slaughterhouse | 10 | acres |
| Poultry ranch, storage and tractor sheds | 10 | acres |
| Stable | 2.1 | acres |
| Cemeteries: None. (C. F. P. C.**) see note | 30 | acres |
| Watersheds—Magnolia Ave and Drain | 51.6 | acres |
| Wasteland—Wood Lot and Lake | 10 | acres |
| | | |
| Total | 2566 | acres. |

| | | |
|-----------------|-----|-----------------|
| (*) Institution | 454 | |
| Mira Loma | 104 | (Army QM Depot) |
| Yermo | 35 | (Army QM Depot) |
| Camp 38 | 75 | (Highway Camp) |
| Sycamore | 37 | (US Forestry) |
| Chilao | 35 | (US Forestry) |

(C. F. P. S.**) This 30 acres now occupied by California Farm Production Council (Former SRA Camp)

6. Water :

Source of water supply : 7 wells—pumping plants, electric power, approximately 700 miners inches.

Adequacy of water supply : Good. 894 acres under irrigation.

7. Do you have a master plan for the Institution? Yes

8. Does this plan include a lay-out for agricultural operations? Yes

9. Schedule of authorized farm personnel :

| | |
|--------------------------|----|
| Farm manager | 1 |
| Crops farmer | 1 |
| Dairyman | 1 |
| Livestock farmer | 1 |
| Vegetable gardener | 1 |
| Heavy equipment mechanic | 1 |
| Heavy truck driver | 1 |
| Irrigation man | 1 |
| Canning man (half time) | 1 |
| Butcher | 1 |
| Cattle herdsman (prado) | 1 |
| Farm bookkeeper | 1 |
| | |
| Total | 12 |

10. Number of inmates assigned to work projects:

| Name of crew | S | A | L.U. | WL | P | I |
|-------------------------------------|----|----|------|----|----|----|
| Accounting Office | 7 | -- | -- | -- | -- | -- |
| Administration Building maintenance | 6 | -- | -- | -- | -- | -- |
| Bakery | 5 | -- | -- | -- | -- | -- |
| Barracks maintenance | 1 | -- | -- | -- | -- | -- |
| Business Manager, clerks | 2 | -- | -- | -- | -- | -- |
| Cabinet Shop | 17 | -- | -- | -- | -- | -- |
| Cannery | 12 | -- | -- | -- | -- | -- |
| Canteen | 2 | -- | -- | -- | -- | -- |
| Chaplain | 2 | -- | -- | -- | -- | -- |
| Clothing Room | 3 | -- | -- | -- | -- | -- |
| Dairy | 8 | 12 | 2 | 2 | -- | -- |
| Dental Clinic | 3 | -- | -- | -- | -- | -- |
| Education Office | 5 | -- | -- | -- | -- | -- |
| Electric Shop | 5 | -- | -- | -- | -- | -- |
| Farm construction | 9 | 10 | -- | -- | -- | -- |
| Farm equipment | 12 | 10 | -- | 10 | -- | -- |
| Fire Department | 2 | -- | -- | -- | -- | -- |
| Garage | 11 | -- | -- | -- | -- | -- |
| Harvest | 14 | 12 | 1 | -- | -- | -- |
| Hobby Shop | 1 | -- | -- | -- | -- | -- |
| Hospital | 16 | -- | -- | -- | -- | -- |
| Identification Department | 4 | -- | -- | -- | -- | -- |
| Irrigation | 20 | 2 | -- | -- | -- | -- |
| Laundry | 30 | -- | -- | -- | -- | -- |
| Livestock | 16 | 17 | -- | -- | -- | 17 |
| Machine Shop | 4 | -- | -- | -- | -- | -- |
| Main kitchen | 30 | -- | -- | -- | -- | -- |
| Medium unit | -- | -- | -- | -- | -- | -- |
| Nursery | 14 | -- | -- | -- | -- | -- |
| Personnel barber | -- | -- | -- | -- | -- | -- |
| Personnel kitchen | 9 | -- | -- | -- | -- | -- |
| Plumbing | 6 | -- | -- | -- | -- | -- |
| Powerhouse | 8 | -- | -- | -- | -- | -- |
| Procurement clerk | 2 | -- | -- | -- | -- | -- |
| Property clerk | 3 | -- | -- | -- | -- | -- |
| Recreation Department | 3 | -- | -- | -- | -- | -- |
| Shoe Shop | 4 | -- | -- | -- | -- | -- |
| Slaughterhouse | 10 | 12 | -- | 2 | -- | 1 |
| South Dormitory Barber | -- | -- | -- | -- | -- | -- |
| South Dormitory maintenance | 5 | -- | -- | -- | -- | -- |
| Stockyards | 5 | 10 | -- | 1 | -- | 2 |
| Supervisor's clerks | 3 | -- | -- | -- | -- | -- |
| Tailor Shop | 6 | -- | -- | -- | -- | -- |
| Type Shop | 1 | -- | -- | -- | -- | -- |
| Vegetable garden | 18 | 18 | -- | -- | -- | 4 |
| Warehouse | 8 | -- | -- | -- | -- | -- |
| Warehouse butchers | 2 | -- | -- | -- | -- | -- |
| Welding Shop | 1 | -- | -- | -- | -- | -- |
| Welfare Office clerks | 7 | -- | -- | -- | -- | -- |
| West Dormitory Barber | -- | -- | -- | -- | -- | -- |
| West Dormitory maintenance | 2 | -- | -- | -- | -- | -- |
| Unassigned laid up | -- | -- | -- | -- | -- | -- |
| Other | 2 | -- | -- | -- | -- | -- |

Weekly Crew Breakdown

Date: March 21, 1945

Bed capacity: 502

Standard: 370

C.I.M. count: 438

Laid in: 8

No assignments: *2

Hospitalized: 10

No assignments: *3

Not assigned: *2

Total unassigned: *7

Actual: 431; plus (*) 7

Totals: 438

ASSIGNMENT OFFICE

By M. K. REILEY, assignment officer

Code

A Actual
 LU Laid up from job
 WL Waiting list
 P Parolee's for week
 $\frac{1}{2}$ Half-day men
 S Standard

Distribution

Cc: Executive Superintendent
 Associate Superintendent
 Classification and Parole Representative
 Business Manager

11. Is the supply of inmate labor sufficient? Usually short in the busy seasons and frequently experienced inmates not available.
12. Available in the seasons when required? (See answer to No. 11.)
13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities? (See answer to No. 11.)
14. Does the institution operate a dairy? Yes

Inventory as of: January 31, 1946

| | Number | Value |
|----------------------|--------|-------------|
| Cows, milking | 87 | \$13,050.00 |
| Cows, dry | 37 | 5,550.00 |
| Heifers, 2-year | --- | ----- |
| Heifers, 1-year | --- | ----- |
| Calves, weaned | 49 | 2,940.00 |
| Calves, milkfed | 16 | 160.00 |
| Bulls, service | 2 | 300.00 |
| Bulls, immature | 1 | 300.00 |
| Steers, weaned | --- | ----- |
| Steers, 1 and 2 year | --- | ----- |
| Total | --- | \$22,300.00 |

15. Milk production for year ending December, 1945

| | | |
|---------------------------------------|--------|-------------|
| Total gallons produced | 91,396 | \$39,390.28 |
| Quantity and value of minor products: | | |
| Beef (cow) | | |
| Beef (steer) | | |
| Veal | | |
| Hides (cow) | | |
| Hides (calf) | | |
| (Cleared through slaughterhouse) | | |

16. What is the milk requirement per year? 48,000 gallons
17. What is the milk production per year? 91,396 gallons
18. Is there any surplus milk or milk products available for feeding? Yes.
19. What is the average milk production per cow? 90 gallons.
20. Cost of milk per gallon? 31 cents.
21. How many paid employees at dairy? 1
22. How many inmates work at dairy? 12
23. Average number calves raised per year: 50
24. Kind of bulls used: Registered Holstein.
25. Do you buy or raise replacement? Raise heifers—purchase bulls.
26. What is policy of culling milk cows? Slaughter.
27. What disposal is made of rejects? Slaughter.
28. Is a TB free herd maintained? Yes.
29. Is herd tested for Bangs Disease? No. Calfhood vaccination.
30. Is hand milking used or are machines used? Machines. DeLaval.
31. Is milk pasteurized? Yes.
32. Is equipment for pasteurization and cooling satisfactory? Fairly so.
33. If not, what is required? Freon cooler.
34. Do you have adequate feed cutters and mixers? Yes.
35. What part of the dairy feed is produced on the property? Normal years all roughage and 50 per cent of the grain.

36. What is the nature and arrangement of permanent pasture, if any? Irrigated permanent pastures. Barley and oats; Sudan and alfalfa.
 37. How much feed is purchased per year and kind? Processed—\$3,849.80.
 38. Surplus milk sold to Pacific Colony—Spadra.
 38. Present facilities: Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either Work Orders, 1945-1947, Budget or Postwar Construction Program.

| | | |
|--------------------------------|--|-------------|
| Dairy barn—milking | | \$9,846.00 |
| Silos—3 | | 6,824.00 |
| Plumbing, water and sewer | | 7,200.00 |
| Fencing and corrals | | 2,000.00 |
| Feeding barns | | 5,838.00 |
| Creamery | | 20,000.00 |
| Total value present facilities | | \$55,208.00 |

From segregation of contract. Costs.

Equipment: \$6,458.91
 Purchased: \$3,426.60
 SRA and Co-ops: \$3,032.31

Requirements:

Feed racks for roughage.
 Maternity barn or shed.
 Calf barn or shed.
 Bull sheds and corral.
 Additional water tank.
 Completion of feed barn ends (authorized).
 Completion of milking barn holding pen
 Septic tank
 Pipe line for irrigation of dairy unit.
 Granary or feed storage building.

Hog Ranch

39. Does the institution operate a hog ranch? Yes

Inventory as of: February 28, 1946

| | Number | Value |
|---------------------|--------|------------|
| Hogs, fat | 13 | \$511.88 |
| Hogs, feeder, heavy | 79 | 1,866.37 |
| Hogs, feeder, light | 80 | 630.00 |
| Pigs, weaned | — | — |
| Pigs, suckling | 42 | 66.15 |
| Sows, brood | 44 | 1,386.00 |
| Boars | 5 | 174.00 |
| Gilts | — | — |
| Totals | 263 | \$4,634.40 |

40. Production for year ending June 30, 1945:

- Total pounds purchased: 33,375; value, \$8,010.00
 41. What is pork requirements per year? 32,000 pounds.
 42. What is pork production per year? 33,375 pounds.
 43. Deficiency or excess? Excess.
 44. How met? Sales to other State institutions.
 45. Cost production per pound? 12 cents.
 46. How many paid employees at hog ranch? One correctional officer.
 47. How many inmates work at hog ranch? Ten.
 48. Number required if hog ranch adequately supplies need? Ten.
 49. Does the institution buy weaner or feeder pigs? No.
 50. How many weaner or feeder pigs purchased per year? None.
 51. Does institution produce its own ham and bacon? Yes—in 1946.
 52. Source of feed:
 a. Institution garbage? Yes. No basis of charge set up.
 b. Pasture? Yes. No basis of charge set up.
 c. Other feeds produced at institution? Yes. Waste.
 d. Feed purchased? \$200.00.

53. Present facilities. (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects either in Work Order, 1945-47 Budget and/or Postwar Construction Program.)

Present facilities:

| | |
|--------------------------------------|------------|
| Farrowing sheds ----- | \$3,968.00 |
| Fencing ----- | 2,000.00 |
| Plumbing, water and sewer lines----- | 2,400.00 |
| Total ----- | \$8,368.00 |

Needed:

- Additional water lines.
- Water troughs and floats.
- Additional cement flooring.
- Storage for straw and bedding materials.
- Additional portable type shelters.
- Hog oilers.
- Self-feeders.

Poultry Ranch

54. Does the institution operate a poultry ranch? Yes

Inventory as of February 28, 1946:

| | Number | Value |
|-----------------------------|-----------|----------------|
| Hens, Leghorn ----- | 1,495 | \$2,018.25 |
| Hens, colored ----- | --- | ----- |
| Chicks, 2 to 5 months ----- | 293 | 219.75 |
| Broilers, roosters ----- | 6 | 9.00 |
| Capon ----- | --- | ----- |
| Turkeys ----- | 45 | 228.00 |
| Turkey Poult ----- | --- | ----- |
| Totals ----- | 1,839 | \$2,475.00 |

55. Egg production for year ending June 30, 1945:

Total dozen: 7,402 (*) See footnote. \$3,330.90

Other production:

| | | |
|----------------------------|------------|----------|
| a. Chickens, dressed ----- | 897.20 | |
| b. Turkeys, dressed ----- | 877.84 | 1,775.04 |
| Total ----- | \$5,105.94 | |

56. What is egg requirement per year? 26,520 doz.
 57. What is egg production per year per inmate? 12 doz.
 58. Deficiency or excess? Deficiency
 59. How met? Purchased
 60. Cost production per dozen? 46 cents
 61. How many paid employees at poultry ranch? None
 62. How many inmates work at poultry ranch? Three
 63. Number required if poultry ranch adequately supplied? Three
 64. Are sexed chicks bought, and if not, what method is used to dispose of cockerels. Straight run purchased. Cockerels used as part of meat supply to kitchen.
 65. Number of chicks purchased per year? 3,300
 66. Do you preserve eggs during seasonal high production to tide over low production seasons, and what method? No. No surplus
 67. Source of Feed:
 a. Purchased feed: Laying mash and oyster shells
 b. Locally produced feed: Alfalfa and grain

(*) Of the 1,495 hens and pullets in the laying houses on February 28, 1946, approximately 35 per cent or 500 pullets are just now starting to lay. Balance laying approximately 35 per cent.

68. Present facilities and equipment. (Please list structures, type of construction, etc., and equipment capacity. Indicate conditions. If not adequate, please so indicate. Furnish projects):

| | | |
|---------------------|---------------------------|--|
| Present Facilities: | 4 new laying houses----- | |
| | 1 old laying house----- | |
| | 1 feed building ----- | |
| | 6 sunshine brooders ----- | |
| | Blacktop pavement ----- | |

\$15,000.00

Proposed Projects: For the purpose of a windbreak a fence is needed along the west side of sunshine brooders section, also along the north and east side of new poultry unit.

The poultry project requires supervision of a man trained in this specialized industry for the purpose of proper and economical feeding and culling of the non producers. The unit at present is being operated almost wholly by inmates.

Rabbitry

(Operated in Connection with Poultry Unit)

Inventory as of February 28, 1946:

| | | |
|-------------------------------------|-----|--|
| Killers ----- | 204 | |
| Does ----- | 208 | |
| Bucks ----- | 23 | |
| Junior does ----- | 24 | |
| Not weaned ----- | 901 | (80 per cent approximately, to mature) |
| Total value ----- | | \$600.00 |
| Production (year) to June 30, 1945: | | |
| 6,099 lbs. dressed, value----- | | \$2,684.27 |
| Hides ----- | | 723.75 |
| Total ----- | | \$3,408.02 |
| Estimated feed cost ----- | | \$2,680.00 |

69. Stable:

Inventory as of February 28, 1946:

| | | |
|--------------|----|--|
| Horses ----- | 43 | |
| Colts ----- | 10 | |
| Mules ----- | 0 | |

Present facilities:

| | Purchased | Co-ops. | Total |
|------------------------------|-----------|----------|------------|
| Harness ----- | \$954.17 | \$322.03 | \$1,276.20 |
| Halters, saddles, etc. ----- | 1,129.53 | 48.79 | 1,178.32 |
| Total ----- | | | \$2,454.52 |

Usage: 17 work horses—General farming, grounds and gardens. 26 saddle horses—Cattle and farm transportation.

70. Orchard:

1. Have you an orchard: Yes—3-years old. 24A; 3A this year. Total 27 A.

Inventory:

| | Number trees |
|---------------------|---------------------|
| Figs ----- | 288 |
| Olives ----- | 98 |
| Plums ----- | 434 |
| Quince ----- | 30 |
| Peaches ----- | 850 |
| Apricots ----- | 136 |
| Miscellaneous ----- | 50 |
| | (experimental plot) |
| Total ----- | 1,886 |

2. Production for year ending June 30, 1945. None

3. How many paid employees at orchard? None

4. How many inmates work at orchard? Part of farm crew. No definite number

73. Cannery

The cannery is set up in part of the main kitchen. The equipment was secured from the North Hollywood Co-Op. It is operated by a half-time cannery man. An allotment of 12 inmates, and such additional inmate help as may be available by reassignment during the canning season and emergency needs are required for operations.

The costs as charged for the equipment is \$6,307.74 and it was installed by employees of the institution.

During the year 1945, January through December, there was canned 41,190 No. 10 cans of various commodities. (See Sheet 9-A).

Commodities purchased:

| | | |
|-----------------------|-------------|-------------|
| Sugar ----- | 10,500 lbs. | \$605.85 |
| Apples ----- | 46,455 lbs. | 929.10 |
| Apricots ----- | 50,180 lbs. | 2,383.55 |
| Cucumbers ----- | 4,640 lbs. | 231.87 |
| Green beans ----- | 2,709 lbs. | 176.08 |
| Peaches ----- | 35,220 lbs. | 1,496.85 |
| Pears ----- | 46,330 lbs. | 1,055.65 |
| Spices ----- | | 173.70 |
| Pectin ----- | 200 lbs. | 225.00 |
| Glucose ----- | 700 lbs. | 87.50 |
| Vinegar ----- | 250 gal. | 55.00 |
| No. 10 Cans ----- | | 2,470.03 |
| Cartons (6 can) ----- | | 799.80 |
| Total ----- | | \$10,689.98 |
| | | \$10,689.98 |

Local Production

| | | |
|--------------------------------|--------------|------------|
| Tomatoes ----- | 133,521 lbs. | \$1,936.05 |
| Corn ----- | 31,051 lbs. | 776.27 |
| Green beans ----- | 1,000 lbs. | 70.00 |
| Berries ----- | 1,435 lbs. | 240.55 |
| Cucumbers ----- | 3,503 lbs. | 140.12 |
| Miscellaneous vegetables ----- | | 500.00 |
| Total Value ----- | | \$3,658.99 |
| | | \$3,658.99 |

Meat Pack

| | | |
|---------------------|------------|------------|
| Beef (C.I.M.) ----- | 9,000 lbs. | \$1,170.00 |
| White beans ----- | 1,000 lbs. | 73.00 |
| Potatoes ----- | 4,000 lbs. | 136.00 |
| Onions ----- | 500 lbs. | 22.50 |
| Salt ----- | 1,000 lbs. | 12.50 |
| Meat salt ----- | 2,000 lbs. | 19.90 |
| Spices ----- | | 9.18 |
| Salad oil ----- | | 19.50 |
| Vinegar ----- | | 13.75 |
| Total ----- | | \$1,476.33 |
| | | \$1,476.33 |

Total Material Cost ----- \$15,825.30
 Cost per can—Materials only ----- .385

73. Cannery (continued)

Cannery Production—Calendar Year 1945

| <i>Commodity</i> | <i>No. 10 Cans</i> |
|---------------------|--------------------|
| Apples—Pie pack | 3,764 |
| Apple sauce | 2,831 |
| Apricot—Table pack | 4,539 |
| Apricot—Pie pack | 1,869 |
| Apricot—Jam | 945 |
| Boysenberries | 379 |
| Beets | 160 |
| Beef hash | 408 |
| Beef and beans | 302 |
| Beef and vegetables | 111 |
| Beef and spaghetti | 222 |
| Chili con carne | 160 |
| Corn | 1,864 |
| Corn on cob | 99 |
| Green beans | 834 |
| Pears—Table pack | 3,790 |
| Pear jam | 130 |
| Pear butter | 406 |
| Peaches—Spiced | 126 |
| Peaches—Table pack | 1,863 |
| Peach—Butter | 406 |
| Pickles | 429 |
| Pumpkin | 44 |
| Relish | 1,007 |
| Sauerkraut | 382 |
| Sorghum | 208 |
| Tomato puree | 4,140 |
| Tomato—Solid pack | 5,398 |
| Tomato juice | 126 |
| Tomato—Catsup | 2,653 |
| Total | 41,190 |

73. Cannery (continued)

Cannery Equipment :

| <i>Item</i> | <i>Value</i> | <i>Purchased</i> | <i>Co-op</i> |
|----------------------------------|--------------|------------------|--------------|
| 1 Balance Pan ----- | \$2.53 | \$2.53 | ----- |
| 1 Balance Trip ----- | 14.94 | 14.94 | ----- |
| 11 Baskets—Retort ----- | 208.27 | ----- | \$208.27 |
| 3 Burette Supports ----- | 9.23 | 9.23 | ----- |
| 1 Copper Coil 2-inch ----- | 50.00 | ----- | 50.00 |
| 2 Conveyors—wood ----- | 21.32 | ----- | 21.32 |
| 2 Conveyors—tables ----- | 150.00 | ----- | 150.00 |
| 7 Corers and Peelers ----- | 75.76 | ----- | 75.76 |
| 1 Crane Carriage ----- | 3.58 | ----- | 3.58 |
| 2 Cutters, Beans and Kraut ----- | 25.50 | ----- | 25.50 |
| 1 Dropper—Oil ----- | 10.00 | ----- | 10.00 |
| 1 Exhaust Box ----- | 600.00 | ----- | 600.00 |
| 3 Funnels ----- | 9.84 | 9.84 | ----- |
| 1 Grader ----- | 25.00 | ----- | 25.00 |
| 1 Grader—Cyl. ----- | 3.06 | ----- | 3.06 |
| 1 Hydrometer ----- | 7.50 | ----- | 7.50 |
| 2 Hydrometer ----- | 30.76 | 30.76 | ----- |
| 1 Mill Sorghum ----- | 75.00 | 75.00 | ----- |
| 1 Peanut Butter Mill ----- | 269.50 | ----- | 269.50 |
| 1 Packing Outfit ----- | 50.00 | ----- | 50.00 |
| 1 Peeler and Parer ----- | 319.30 | ----- | 319.30 |
| 2 Plates—Lithograph ----- | 50.00 | ----- | 50.00 |
| 1 Pulpit ----- | 509.85 | ----- | 509.85 |
| 5 Racks—Can ----- | 25.00 | ----- | 25.00 |
| 1 Regulator ----- | 19.06 | ----- | 19.06 |
| 4 Retorts and Fittings ----- | 999.33 | ----- | 999.33 |
| 1 Scalder—Tomatoes ----- | 325.00 | ----- | 325.00 |
| 2 Sealers ----- | 22.32 | ----- | 22.32 |
| 4 Sinks ----- | 62.20 | ----- | 62.20 |
| 1 Slicer—Apples ----- | 638.60 | ----- | 638.60 |
| 1 Slicer—Pickles ----- | 115.00 | ----- | 115.00 |
| 2 Stencils ----- | 5.64 | 5.64 | ----- |
| 1 Syruper ----- | 150.00 | ----- | 150.00 |
| 11 Vats—all sizes ----- | 948.15 | ----- | 948.15 |
| 1 Washer—Tomatoes ----- | 275.00 | ----- | 275.00 |
| 2 Washers—Cans ----- | 70.00 | ----- | 70.00 |
| 1 Wire Strapping Machine ----- | 50.00 | 50.00 | ----- |
| Miscellaneous—small items ----- | 81.20 | ----- | 81.20 |
| Total ----- | \$6,307.74 | \$284.24 | \$6,059.50 |

Inventory Agricultural Equipment

TRACTORS HARVESTERS

| <i>Item</i> | <i>From Whom Purchased</i> | <i>Original Cost</i> | <i>Year Model</i> | <i>Depreciation</i> |
|------------------------|----------------------------|----------------------|-------------------|---------------------|
| TRACTORS : | | | | |
| T-20 McCormick Deering | Independence Co-op | \$1,432.99 | 1935 | \$1,432.99 |
| T-20 McCormick Deering | Newhall Co-op | 1,189.40 | 1935 | 1,189.40 |
| J. I. Case (wheel) | Newhall Co-op | 1,151.76 | 1937 | 1,036.59 |
| Ford-Ferguson | J. M. Fisher | 755.00 | 1941 | 408.87 |
| Ford-Ferguson | J. M. Fisher | 755.00 | 1941 | 412.30 |
| International (TD-9) | Drew Carriage | 2,849.00 | 1941 | 1,139.60 |
| International (TD-9) | Drew Carriage | 3,074.00 | 1941 | 1,537.00 |
| IHC Mod. H Farmall | Mulhart Oxnard | 1,052.78 | 1943 | 298.21 |
| Allis-Chalmers (wheel) | U. S. Dept. Com. | 600.00 | 1945 | ----- |
| | | \$11,902.93 | | \$7,455.06 |

HARVESTERS

| | |
|---|------------|
| Massey Harris Motor-Driven All-Crop Harvester | |
| Independence Co-op ----- | \$1,257.35 |
| No. 36 Combine Caterpillar ----- | |
| Independence Co-op ----- | 2,616.00 |
| | \$3,873.35 |

[July 25, 1946]

Inventory Agricultural Equipment (Continued)

HEAVY FARM EQUIPMENT

Property Cards

| <i>Item</i> | <i>Amount</i> | <i>Purchased</i> | <i>Co-op</i> |
|---------------------------------|---------------|------------------|--------------|
| 1 Cultipacker ----- | \$216.31 | ----- | \$216.31 |
| 1 Cultipacker ----- | 210.50 | \$210.50 | ----- |
| 1 Cultivator ----- | 240.00 | 240.00 | ----- |
| 1 Cultivator ----- | 124.00 | 124.00 | ----- |
| 1 Cultivator ----- | 41.20 | ----- | 41.20 |
| 1 Cultivator ----- | 75.00 | ----- | 75.00 |
| 1 Cultivator—seeder ----- | 332.95 | ----- | 332.95 |
| 1 Cultivator—corn ----- | 64.00 | 64.00 | ----- |
| 1 Cultivator—draw bar ----- | 26.50 | 26.50 | ----- |
| 1 Cutter ----- | 88.62 | ----- | 88.26 |
| 1 Cutter ----- | 125.00 | ----- | 125.00 |
| 1 Disc harrow ----- | 167.92 | 167.92 | ----- |
| 1 Disc harrow ----- | 308.50 | 308.50 | ----- |
| 1 Disc harrow ----- | 360.00 | 360.00 | ----- |
| 1 Disc ridger ----- | 20.00 | ----- | 20.00 |
| 1 Disc furrowing ----- | 75.95 | ----- | 75.95 |
| 7 Disc harrows ----- | 538.56 | ----- | 538.56 |
| 1 Disc harrow ----- | 162.45 | ----- | 162.45 |
| 1 Disc border ----- | 87.20 | 87.20 | ----- |
| 1 Disc tractor hitch ----- | 75.00 | ----- | 75.00 |
| 1 Ditcher ----- | 66.63 | ----- | 66.63 |
| 1 Ditcher and ridger ----- | 428.88 | ----- | 428.88 |
| 1 Drill, grain ----- | 220.40 | ----- | 220.40 |
| 1 Drill, seed ----- | 135.00 | 135.00 | ----- |
| 1 Drill, grain ----- | 198.70 | 198.70 | ----- |
| 2 Eveners ----- | 15.15 | ----- | 15.15 |
| 14 Fertilizer attachments ----- | 190.49 | ----- | 190.49 |
| 1 Grader blade ----- | 148.50 | ----- | 148.50 |
| 10 Harrows, spike ----- | 215.54 | ----- | 215.54 |
| 1 Harrow, tractor hitch ----- | 108.00 | ----- | 108.00 |
| 1 Harrow, tractor hitch ----- | 90.00 | ----- | 90.00 |
| 1 Harrow, tractor hitch ----- | 139.66 | ----- | 139.66 |
| 1 Harrow, tractor hitch ----- | 99.05 | 99.05 | ----- |
| 1 Hay rake (see rake) ----- | 90.40 | 90.40 | ----- |
| 1 Hay stacker ----- | 170.00 | 170.00 | ----- |
| 1 Hiller, celery ----- | 22.29 | ----- | 22.29 |
| 1 Leveler, land ----- | 134.40 | ----- | 134.40 |
| 1 Leveler, land ----- | 891.50 | 891.50 | ----- |
| 1 Leveler, land ----- | 355.50 | ----- | 355.50 |
| 1 Lister ----- | 144.40 | 144.40 | ----- |
| 1 Mower, hay ----- | 117.42 | ----- | 117.42 |
| 1 Mower, hay ----- | 149.68 | 149.68 | ----- |
| 1 Planter, corn ----- | 128.48 | 128.48 | ----- |
| 2 Planters ----- | 51.15 | ----- | 51.15 |
| 1 Plow, disc ----- | 205.00 | 205.00 | ----- |
| 1 Plow, disc ----- | 394.30 | 394.30 | ----- |
| 1 Plow, disc ----- | 296.45 | ----- | 296.45 |
| 1 Plow, disc ----- | 232.00 | ----- | 232.00 |
| 1 Plow, gang ----- | 162.00 | ----- | 162.00 |
| 1 Plow, disc ----- | 117.97 | ----- | 117.97 |
| 1 Plow, disc ----- | 172.01 | ----- | 172.01 |
| 1 Plow, disc ----- | 625.21 | ----- | 625.21 |
| 9 Plows, horse ----- | 66.40 | ----- | 66.40 |
| 1 Plow, disc ----- | 275.00 | ----- | 275.00 |
| 2 Plows, horse ----- | 29.07 | ----- | 29.07 |
| 1 Potato digger ----- | 135.96 | ----- | 135.96 |
| 1 Pulverizer ----- | 188.00 | 188.00 | ----- |
| 2 Rakes, hay ----- | 81.42 | ----- | 81.42 |
| 1 Rake, hay ----- | 67.00 | 67.00 | ----- |
| 1 Rake, hay ----- | 74.00 | 74.00 | ----- |
| 1 Rake, hay ----- | 123.95 | ----- | 123.95 |
| 1 Rake, hay ----- | 98.06 | 98.06 | ----- |
| 1 Rake, hay ----- | 139.50 | 139.50 | ----- |
| 1 Scraper, Fresno ----- | 365.00 | ----- | 365.00 |
| 1 Scraper, Fresno ----- | 26.14 | ----- | 26.14 |

Inventory Agricultural Equipment (Continued)

| <i>Item</i> | <i>Amount</i> | <i>Purchased</i> | <i>Co-op</i> |
|---|--------------------|-------------------|-------------------|
| 1 Seeder, horse ----- | \$88.00 | ----- | \$88.00 |
| 1 Sprayer ----- | 599.12 | 599.12 | ----- |
| 1 Spreader, fertilizer ----- | 189.60 | 189.60 | ----- |
| 1 Spreader, manure ----- | 177.66 | ----- | 177.66 |
| 1 Spreader, manure ----- | 262.70 | ----- | 262.70 |
| 2 Tarpaulins ----- | 219.52 | ----- | 219.52 |
| 8 Tarpaulins ----- | 271.00 | 271.00 | ----- |
| 1 Weeder, Cyclone ----- | 75.00 | 75.00 | ----- |
| 1 Weeder ----- | 155.07 | 155.07 | ----- |
| 1 Weeder ----- | 118.45 | 118.45 | ----- |
| 1 Windmill ----- | 282.68 | 282.68 | ----- |
| 1 Planter, vegetable ----- | 400.00 | 400.00 | ----- |
| 1 Planter, potato ----- | 112.17 | ----- | 112.17 |
| Totals ----- | \$14,476.29 | \$6,842.61 | \$7,623.77 |
| Carts, Wagons, Trailers, Farm | | | |
| 1 Cart ----- | \$5.00 | ----- | \$5.00 |
| 1 Cart ----- | 28.00 | \$28.00 | ----- |
| 1 Cart ----- | 49.00 | 49.00 | ----- |
| 3 Trucks ----- | 192.05 | 192.05 | ----- |
| 1 Wagon ----- | 81.88 | ----- | 81.88 |
| 1 Wagon ----- | 5.00 | ----- | 5.00 |
| 1 Wagon ----- | 100.00 | ----- | 100.00 |
| 1 Wagon ----- | 61.75 | ----- | 61.75 |
| 1 Wagon ----- | 30.00 | 30.00 | ----- |
| Totals ----- | \$552.68 | \$299.05 | \$253.63 |
| Tools, Small Parts, Farm (small tools over \$2.00) | | | |
| Tools and parts ----- | \$578.98 | \$420.70 | \$158.19 |
| Feed Mills, Grinders, Processors | | | |
| Blowers ----- | \$15.00 | ----- | \$15.00 |
| Blowers ----- | 56.65 | ----- | 56.65 |
| Braces ----- | 18.00 | ----- | 18.00 |
| 1 Cutter, ensilage ----- | 540.75 | \$540.75 | ----- |
| 1 Feeder, power ----- | 342.50 | 342.50 | ----- |
| 1 Mill, grain ----- | 582.05 | 582.05 | ----- |
| 1 Clipper, fanning ----- | 91.67 | 91.67 | ----- |
| 1 Pully belt ----- | 29.00 | 29.00 | ----- |
| 1 Cutter, green feed ----- | 35.00 | 35.00 | ----- |
| Totals ----- | \$1,710.62 | \$1,620.97 | \$89.65 |

72. Farm General—Field Crops.

1. Commodities produced (year ending June 30, 1945)

| <i>Item</i> | <i>Quantity</i> | <i>Value</i> | <i>Acreage</i> (See * notation below) |
|-------------------------------|-----------------|--------------------|--|
| Alfalfa—loose ----- | 135.4 Tons | \$3,385.00 | |
| Grain hay ----- | 23.0 | 575.00 | |
| Oats and barley mix hay ----- | 42.4 | 1,060.00 | |
| Oat hay—loose ----- | 106.5 | 2,662.50 | |
| Ensilage ----- | 240.0 | 2,040.00 | |
| Sorghum ----- | 14.2 | 85.00 | |
| Grain—barley ----- | 241.5 | 9,669.00 | |
| Grain—wheat ----- | 48.0 | 1,920.00 | |
| Grain—oats ----- | 33.8 | 1,352.00 | |
| Oat straw ----- | 9.4 | 141.00 | |
| Total value ----- | | \$22,880.50 | |

* Acreage: It is not possible to present a true picture of acreage usage producing the above crops on a fiscal year basis because of the varying usages of acreages from one crop season to another. On a fiscal year basis breaks right into the middle of many crop harvests.

72 Farm General—Field Crops (continued)

The extension of the irrigation system is required for crop rotation and production of more diversified crops.

Crops farming is under the supervision of a crops farmer. The handling and upkeep of farm equipment is under the supervision of a heavy equipment mechanic who directs the operation with a normal crew of ten (10) inmates.

The irrigation man (correctional officer) has an inmate crew with assignments according to the seasonal requirements, normally from 2 to 20 inmates. This correctional officer, although on pay of the revolving fund, is in charge of the crews.

The harvesting, storage and distribution of field crops has a normal crew of 14 inmates with re-enments as the crop season may require. The crews are under the supervision of a correctional officer.

The farm manager is required to spend a large portion of his time planning and directing supervision.

74 Accounting:

- What system of accounting is set up covering agricultural operations? None. Farmers produce in advance through warehouse. (Farm bookkeeper employed for month in job.)
- Who is responsible for keeping such records? Farm manager.
- Is a full account of equipment, livestock and products on hand maintained? Yes by farm manager and farming farmers.
- Is there a plan of farm operation made it annually in advance setting production schedules to meet need and based on the nature and condition of the land and available water? Yes.

75 Sheep Ranch:

Inventory as of February 28, 1946:

| | Value |
|----------------------|----------------|
| Ewes ----- | 283 \$2,849.00 |
| Rams ----- | 3 45.00 |
| Wethers ----- | 1 .00 |
| Lambs ----- | 214 963.00 |
| | <hr/> |
| Wool and hides ----- | \$2,849.00 |
| | <hr/> |
| | \$2,921.34 |

76 Beef Cattle Ranch:

(See analysis)

77 Vegetable Production:

1. Crop statistics previous year ending June 30, 1945:

| Item | Quantity | Value | Acreage |
|------------------------|--------------|-------------|---------|
| Potatoes ----- | 7,750 lbs. | \$310.00 | |
| Deep vegetables ----- | 17,254 lbs. | 686.76 | |
| Leafy vegetables ----- | 71,600 lbs. | 2,872.00 | |
| Root vegetables ----- | 42,795 lbs. | 1,697.62 | |
| Berries ----- | 6,005 lbs. | 240.22 | |
| Cane—sweet ----- | 79,325 lbs. | 3,174.20 | |
| Tomatoes ----- | 199,736 lbs. | 6,667.10 | |
| Total ----- | 389,904 lbs. | \$15,587.60 | |
| Garden equipment ----- | | 1,303.59 | |
| Purchased ----- | 8,222.85 | | |
| On Crops ----- | 1,080.74 | | |

1 paid employee; 20 inmates.

Beef Cattle Ranch

76. Inventory as of February 28, 1946:

| | <i>Head</i> | <i>Value</i> |
|------------------------|-------------|-----------------|
| Cows ----- | 487 | \$43,830.00 |
| Heifers—2 years ----- | 175 | 8,750.00 |
| Heifers—1 year ----- | 103 | 3,605.00 |
| Calves—Milk fed ----- | 226 | 4,520.00 |
| Bulls—Service ----- | 14 | 1,680.00 |
| Bulls—2 years ----- | 8 | 720.00 |
| Bulls—1 year ----- | 8 | 400.00 |
| Steers—Fat ----- | 32 | 2,880.00 |
| Steers—Yearlings ----- | 252 | 12,600.00 |
| Total ----- | 1,305 | \$78,985.00 |

Beef cattle operation is supported from the carrying capacity of the permanent pastures of the institution, the utilization of poor quality roughage such as grain, hay, straw, some grain in full feeding. Grazing of the grain fields, temporary irrigated pasture and the utilization of the leased Prado Tract, consisting of approximately 2,500 acres, costing the State \$5,000 annually, plus wages for the cattle herdsman (\$220 per month) who spends his full time with beef cattle both at Prado and the institution.

Additional feed bunks, completion of the feed mill for the molassizing of roughage is needed at the institution. Additional grain storage (steel grain bins), portable grain elevator for the handling of grain, portable feed racks for feeding roughage during wet seasons are also needed.

Beef Production Program

January 27, 1946

*Mr. Richard A. McGee, Director, Department of Corrections,
417-29 State Office Building No. 1
Sacramento 14, California*

Attention : Mr. J. M. Roberts, Comptroller

1. In response to your request for definite plans for our beef production enterprise we hand you herewith our program. You will note that this consists of two five-year schedules, the first of which is for the years 1945-1949 and the second is for the years 1950-1954.
2. This program as we have planned it, is very flexible. The first five years provide for a gradual and normal increase in the herd. At the end of the period, in 1949, we will be producing enough to slaughter for our present population plus a few more. By that time our population will be increased so that we will be using our entire production ourselves. Beginning in 1950 we can continue to increase the herd if it seems advisable at that time, or we can stabilize the number of our breeding cows at any point.

The plan anticipates a herd of 705 breeding cows at the end of 1949. This would produce 280 animals to slaughter each year. A normal selection and culling program during the next five years would develop our breeding cows to approximately 1,000 and produce, roughly, 840 animals for slaughter each year.

It would seem advisable, according to present trends, to first develop a herd that will produce our beef needs. Five years from now we can decide whether to stabilize the numbers or continue to increase. By that time conditions may be such as to make it more desirable to purchase feeder steers, or yearlings, and fatten them for slaughter rather than to develop a larger cow herd. The more important features of our program are as follows:

3. Provides for greater flexibility to meet changing conditions.
4. Anticipates a yearly calf crop from 88 per cent of the cows and a yearly mortality of 2 per cent on each class of cattle.
5. During the calendar year of 1944 we slaughtered 1,198 cattle for this and other institutions. In round numbers and based on present population this anticipates 240 cattle per year for Chino and 960 cattle per year for other State institutions we are serving at the present. Any increase in population at any of these institutions would be reflected in an increase in the number of animals to be slaughtered and can be placed on a mathematical basis. The program anticipates that we will continue to provide beef for Patton, Pacific Colony, Whittier and Norwalk. If service to other institutions is added, the number to be slaughtered will be increased accordingly. So far as other institutions are concerned, the Bureau of Purchases will own the animals and this institution will perform slaughtering service only for the Bureau.

6. This plan does not anticipate the purchase of any cattle in the future operation of the herd. The good cows recently added to the herd will be kept on permanent pasture at the institution and handled so as to produce herd bulls needed in connection with herd management and the heifer calves will be used to up grade the herd in general.
7. The program anticipates the building up of a well selected and uniform herd of breeding cows and bulls. By 1950 we will have slaughtered all of the mature cows that are at present in our breeding herd and these will have been replaced with an entirely young and selected herd of breeding cows of our own raising.
8. The program anticipates the sale of cattle only through our slaughterhouse. There will be no development of a herd for show or exhibition purposes.
9. Our locally produced steers will be of a high quality that will be more economical to fatten and have a higher dressing percentage than is the case with the lower quality of animals available for purchase.
10. Cows will be calved once a year in every month of the year and thus mature slaughter animals will be available the year round accordingly.
11. This program anticipates the completion of the institutions' irrigation project thus making it possible to farm more intensively and produce more abundantly on our present Chino acreage. The Division of Architecture has surveyed the institution ground and are developing a complete plan for this irrigation project. The beef project and the irrigation project should be developed simultaneously.
12. The plan anticipates a well-planned pasture improvement program of the Prado pasture which we have under lease for a ten-year period. The pasture is owned by River Development Companies primarily for the protection of their water rights below us. For this reason the land will never be sold to others. Also, we have the first option on renewing the lease upon its expiration. Therefore, this pasture use is more or less perpetual to this institution and makes it possible to do long time planning of the beef enterprise. The pasture improvement will make possible the grazing of many more animals on the tract than can be done at present. We hope to improve it to the extent that all of our breeding cows with their calves will be pastured at Prado, except the cow herd that is to be kept on the permanent pasture at Chino for the production of herd bulls.
13. The beef enterprise is educational and therapeutic as well as productive. The men working on the productive herd learn the fundamentals of breeding, feeding and management. Those working in the slaughterhouse develop skills in this trade that guarantee them immediate employment at very attractive wages.
14. Proper development of a herd will require the purchase of protein supplement to be fed during the four winter months. Approximately 50 tons per year will be needed for the herd at the end of the first five-year period. It will also be necessary to purchase certain grains for feed but the amounts to be purchased will depend upon the development of our irrigation project, weed control and farming program at Chino.
15. Present conditions make it difficult to estimate the production costs and inventory values for any length of time in the future. Also our local production is increasing as our facilities develop. Pasture rental of \$5,000 per year and the salaries of personnel assigned to the cattle project are about the only fixed charges we have.
16. To summarize, we believe that our proposed beef production program is a logical one to follow at this institution for the following reasons:
 - (a) The program is one that adapts itself to the efficient use of our inmate manpower and our training program as it is both productive and exceptionally educational.
 - (b) The program works exceptionally well with our land management plans which anticipate weed eradication, irrigation development, growing of alfalfa and permanent pasture and the continued improvement of soil fertility.
 - (c) The program anticipates efficient food production for this and other State institutions which should meet with the approval of both budget makers and taxpayers.

Should there be any further question concerning the chart of the proposed program we would be glad to explain our plans in even more detail.

Very truly yours,

KENYON J. SCUDDER
Executive Superintendent

Slaughterhouse Operations

Animals Slaughtered During Calendar Year 1945. (From C. I. R. F. herds; and purchased by and slaughtered for the Bureau of Purchases.)

| <i>For</i> | <i>No. head</i> |
|----------------------------------|-----------------|
| Beef | |
| C. I. M. | 109 |
| Cannery (C. I. R. F.) | 9 |
| Pacific Colony | 258 |
| Patton | 447 |
| Norwalk | 225 |
| Whittier | 63 |
| | <u>1,111</u> |
| Hogs | |
| C. I. M. | 143 |
| Pacific Colony | 193 |
| Whittier | 23 |
| Camarillo | 42 |
| Ventura | 2 |
| | <u>403</u> |
| Sheep | |
| C. I. M. | 678 |
| Pacific Colony | 115 |
| Patton | 121 |
| Norwalk | 90 |
| Whittier | 133 |
| Camarillo | 14 |
| Ventura | 2 |
| | <u>1,153</u> |
| Veal | |
| C. I. M. | 39 |
| | <u>39</u> |
| Total animals slaughtered | 2,706 |

For other institutions, the animals were purchased by the Bureau of Purchases. Beef were slaughtered for the offal and hides and hogs slaughtered for 2 cents per pound, dressed weight.

| | <i>Pounds</i> | <i>Value</i> |
|--------------------------------|---------------|-------------------|
| Sale of offal (edible) | | |
| Norwalk | 415 | \$102.46 |
| Pacific Colony | 2,697 | 562.94 |
| Whittier | 1,552 | 380.46 |
| | | <u>\$1,045.86</u> |
| Slaughter charges | | |
| Pacific Colony | 714.64 | |
| Whittier | 121.94 | |
| | | <u>836.58</u> |
| Hides, bones, fat, etc. | | |
| Bones | 261.85 | |
| Fat | 713.71 | |
| Hides | 1,357.78 | |
| | | <u>6,507.62</u> |
| Total | | <u>\$8,390.06</u> |

Sales to California Institution for Men

| | |
|---------------|--------------------|
| Beef | \$15,052.79 |
| Veal | 1,128.57 |
| Mutton | 9,427.91 |
| Hogs | \$6,576.04 |
| Less fat | 2,038.56 |
| | <u>4,537.48</u> |
| Offal | 3,288.94 |
| Total | <u>\$33,535.69</u> |

Meat ration (feeding) 121,200 pounds, or an institutional cost of 22.14 cents per pound which is within the average price set for meat cost by the department.

By slaughtering for other institutions the C. I. R. F. slaughterhouse earned a gross profit of \$8,390.06 and it must be admitted that, working in conjunction with the Bureau of Purchases it has been a convenience, a source of meat supply during the

period of meat shortages and a saving in the institutions' feeding costs. Also it produced offal such as livers, hearts, tongues, etc., in the amount \$3,288.94 which saved the slaughtering of animals of equal value.

Inedible offal from the slaughterhouse is cooked, producing animal protein which is used in feeding to hogs and is approximately one-fourth of their feeding requirements.

Inedible fats were processed into soap, etc., with a total value of \$5,500.86.

Sales of Cattle and Hogs by C. I. R. F. to Institutions Other Than C. I. M.

| Institution | No. head | Animal | Value |
|---------------------|----------|--------|-------------|
| Camarillo | 42 | Hogs | \$2,287.35 |
| Ventura | 2 | Hogs | 118.00 |
| Pacific Colony | 25 | Hogs | 1,273.97 |
| Whittier | 10 | Hogs | 549.90 |
| Patton | 57 | Cattle | 5,826.92 |
| Norwalk | 34 | Cattle | 3,132.34 |
| Pacific Colony | 31 | Cattle | 2,531.94 |
| Whittier | 8 | Cattle | 599.07 |
| Bureau of Purchases | 1 | Cattle | 132.60 |
| Total | | | \$16,452.09 |

Due to ration point regulations and surplus the following sales were made through the Bureau of Purchases:

| | |
|-----------|------------|
| 52 Hogs | \$3,120.07 |
| 31 Steers | 5,078.22 |

Land Use History of California Institution for Men Property at Chino

This property consisting of approximately 2,800 acres runs from Euclid Avenue on the east to Central Avenue on the west and from Edison Avenue on the north to Robles Road on the south.

Approximately 40 years ago this land was the property of the Crystal Sugar Beet Company and was used in the production of sugar beets. For many years it was the practice of the sugar beet company to haul out refuse lime from their sugar factory and put it on the land. That practice was continued for a long period of years and during that period there was very little, if any soil correctives used.

This land is not too well drained and has always contained considerable basic materials. This is characteristic of the entire south half of the Chino Valley.

Some of the heaviest yields of sugar beets ever recorded in California came off the lots 9, 9A and 14. In one particular instance it was 62 tons per acre.

The accumulation of alkaline materials from use of the water and the long continued use of the lime has caused an extremely fine condition of the soil. The general tendency for the heaviest alkaline content and the highest Ph is at Robles Road on the south, and the tendency is to decrease in this from there as we go north to Edison Avenue.

The entire property has been farmed intensively with sugar beets and alfalfa, interspersed at times with grain. The sugar beets were the principal crop, alfalfa second and grain third.

It was sold to the B. B. Company in the late 30's and from the time the B. B. Company took possession until it was purchased by the State it was farmed principally by tenant farmers and practically all of the accumulated plant foods that had been applied for the sugar crops—chiefly superphosphate—were farmed out by the tenant grain farmers. During construction by the State it was also tenant farmed to grain.

On lots 21, 22, 23, 24 and 25 running between your drainage and Euclid Avenue the grain farms, sugar beets and alfalfa rotated for many years. On lots 23, 24 and 25 there were always spots at that time where alkaline materials prevented a good stand of crops.

On lots 13, 14, 15, 16, 17, 18 and 20 while the stand was reasonably regular, the production was never entirely satisfactory. On lots 8, 8A, 11 and 12 there was some alfalfa and sugar beets grown in alternating years—approximately three to alfalfa and two to sugar beets. The application of lime was extraordinarily heavy in this portion due to the heavier characteristics of the soil.

On lots 1, 4, 5, 6, 7, 8, 9, 9A and 10 were the best crops over many years of production including a record production in sugar beets. These crops consisted mainly of sugar beets, alfalfa and interspersed some with grain. Lots 2A, 2B, 2C, 3 and 3A had approximately the same treatment with the exception of possibly a lighter application of the lime due to the soil texture in that area being somewhat lighter.

The past agricultural history was conducted at a time when much less was known about soil Ph's and reactions than is known today and less importance was placed on the Ph's at that time.

You may find your cattle will use very little of the salt you provide for them. This is explained by the fact that the grasses they eat are loaded with salts of varying types, some of which may be detrimental. This condition is common on soils where the Ph is above 7.5.

One of the reasons that the sugar beet business was discontinued was the increasing difficulties in production due to the soil conditions and the increasing Ph conditions and the fouling of the land by nematode. Since the disbanding of the sugar production and until the time the land was taken over by the State no program of soil improvement of any kind was ever practiced. The use of water has been faulty as well. Many cases of over-irrigation have been observed.

There is little question but that considerable reservoirs of valuable plant foods exist in these soils and that the Ph condition has prevented the mining out of these essential plant foods. This condition is general in the Chino Valley.

Suggested Treatment

There is little use in purchasing vast quantities of plant foods, particularly if they have an avid nature while we have the destructive elements of alkaline materials present. It would serve only to destroy or eliminate part of your purchases. The basis here is to eliminate and reduce the alkalinity with the use of volcanic soil sulphur. We specify volcanic type due to the greater speed of its action over the ordinary ore sulphurs, which though they run a higher sulphur content ton for ton, will not respond with the results of the volcanic type sulphurs. The trace plant neutral elements are found largely in this co-called impure sulphur. Our trace elements in volcanic sulphurs furnish food for the soil bacteria and therefore this sulphur is decomposed more readily than the ordinary purer type sulphurs, and it has been our experience that while this is a lower analysis sulphur it has given better results per ton than the purer type sulphurs.

1. We suggest a program of Ph control by use of volcanic type sulphur. An initial application of 1,500 pounds per acre over the entire area. This may not reduce the Ph values to the desired degree, but if necessary moderate applications could be used in future years, and much of the cost, if indeed not all, could readily be made from the gains from this initial treatment.

2. After sulphur application, broadcast on finished checks for pastures 400 pounds of 18 per cent superphosphate per acre. When grasses of the grain family have established themselves, you should apply the equivalent of 75 to 80 pounds of sulphate of ammonia, (50 pounds of ammonium nitrate or 40 to 50 pounds of Dupont uramon per acre.)

3. For legumes, such as alfalfa, use 600 pounds of superphosphate and no nitrogen. In this type of soil it would pay well to add 100 to 150 pounds of sulphate of iron per acre. This would have to be suspended in sacks in sand boxes to apply.

It is our belief that if this program is followed for the first year, and possibly with lighter application of sulphur the second year, that your livestock will handle the greater portion of your fertilization from then on, with the purchase of great quantities of plant foods made unnecessary in future years.

We have cases almost adjacent to this land, and in similar soils, where vastly increased production has shown a fine profit the first year.

NOTE—The foregoing report furnished by Mr. D. L. Vashbinder, 1840 S. Fern Ave., Ontario, California. Mr. Vashbinder has had many years experience in soil analysis and corrective measures in the Chino Valley.

Tractor Assignments—Tractor and Acreage Operations, December, 1945

Farm operations at California Institution for Men are carried on in direct relationship to the institutional program. This results in the adoption of farm working program restricted to the hours when the inmate help is available. The work program at this institution calls for a $7\frac{1}{2}$ -hour day $5\frac{1}{2}$ days per week. Assuming that it would be possible to utilize every working day in the year would give us $(5\frac{1}{2} \times 52)$ 286 working days per year. From this, however, we deduct the five (5) recognized legal holidays and an estimated 60 working days per year due to inclement weather, and we thus have a net productive work days of 221.

The total tractor day requirements reflected by the accompanying individual tractor day assignments totals 1,610.

We have seven (7) tractors that are now dependable for field operations. 7 tractors \times 221 available tractor days gives us a total of 1,547, or 63 days less than our program calls for.

It will be noted that the heavy burden falls upon the four caterpillar type tractors, or 927 days. This divided equally allows us 232 days each. Obviously these tractors can not carry this burden, therefore, it has been necessary to supplement their assignments with lighter wheel type tractors. The use of wheel type tractors on heavy duty assignments has not proven satisfactory under our soil and working conditions. It not only slows down the completion of the jobs but it too often results in overloading, excessive fuel and oil consumption, excessive wear and tear on the equipment, shortened serviceable life of the units and maintenance costs above that required of normal operation. Our present complement of tractors of the wheel type, including the recently acquired Allis-Chalmers tractor, is adequate to meet our immediate needs so long as they can be operated exclusively in assignments best suited to their ability to perform.

Furthermore, the peak tractor service demand occurs at certain periods of the year. Under the attached statement of "Tractor Assignments" those periods are in most cases indicated for each function. The over-all farm program requires that all tractor power be operated simultaneously at certain periods and this often results in a shortage of tractor power when and where most needed.

The caterpillar type tractor has proven the most efficient and best suited to our requirements for heavy duty assignments. Our shortage of tractor power lies in this type.

WESLEY S. COBLENTZ, Head Farmer

Approved:

ALLEN COOK, Business Manager

Tractor and Acreage Operation

| Tractors Owned and Operated | Acreage | |
|---|-------------------------------|-------|
| International Diesel. Model TD-9 (2) | Grains—Barley, oats and wheat | 700 |
| McCormick-Deering. Model T-20 (2) | Grain hay—Barley and oats | 300 |
| International Farmall. Model H (1) | Alfalfa—Hay | 125 |
| Minneapolis Moline. Model KTA (1) | Sudan—Hay | 50 |
| J. I. Case. Model CC3 (1) | Row crops—various | 110 |
| Ford Ferguson. Model 1941 (2) | Garden—diversified | 35 |
| Total, 9 | Orchard | 35 |
| | Miscellaneous | 160 |
| | Total acreage | 1,515 |

Crop and tractor operations—one year period:

Grains—Planting only—700 acres

| | Number times over | Equivalent acres once over |
|-----------|-------------------|----------------------------|
| Plowing | 1 | 700 |
| Discing | 2 | 1,400 |
| Harrowing | 2 | 1,400 |
| Seeding | 1 | 700 |
| | | 4,200 |

Grain hay—Planting only—300 acres

| | | |
|-----------|---|-------|
| Plowing | 1 | 300 |
| Discing | 2 | 600 |
| Harrowing | 2 | 600 |
| Seeding | 1 | 300 |
| | | 1,800 |

Alfalfa hay—Planting only—50 acres yearly

| | | |
|------------------------|---|-----|
| Plowing | 1 | 50 |
| Discing | 3 | 150 |
| Harrowing | 3 | 150 |
| Floating and bordering | 2 | 100 |
| Seeding | 1 | 50 |
| | | 500 |

Permanent pasture—Planting only—50 acres yearly

| | | |
|------------------------|---|-----|
| Plowing | 1 | 50 |
| Discing | 2 | 100 |
| Harrowing | 3 | 150 |
| Floating and bordering | 2 | 100 |
| Seeding | 1 | 50 |
| | | 450 |

Sudan hay—Planting only—50 acres yearly

| | | |
|------------------------|---|-----|
| Plowing | 1 | 50 |
| Discing | 2 | 100 |
| Harrowing | 3 | 150 |
| Floating and bordering | 2 | 100 |
| Seeding | 1 | 50 |
| | | 450 |

Row crops—Planting only—110 acres

| | |
|--------------|----|
| Field corn | 30 |
| Edible beans | 15 |
| Sorghum | 15 |
| Sweet corn | 25 |
| Tomatoes | 25 |

| | Number times over | Equivalent acres once over |
|--|-------------------|----------------------------|
| Plowing ----- | 1 | 110 |
| Discing ----- | 2 | 220 |
| Harrowing ----- | 2 | 220 |
| Rod weeding ----- | 2 | 220 |
| Furrowing for irrigation ----- | 1 | 110 |
| Planting ----- | 1 | 110 |
| | | 990 |
| Garden—Preparation for planting (*)—35 acres | | |
| Plowing ----- | 2 | 70 |
| Discing ----- | 4 | 140 |
| Harrowing ----- | 8 | 280 |
| Floating for seed beds ----- | 2 | 70 |
| | | 560 |
| Orchard and tree areas—45 acres | | |
| Discing ----- | 3 | 135 |
| Furrowing for irrigation ----- | 3 | 135 |
| Rod weeding ----- | 3 | 135 |
| Spraying—Power spray ----- | 1 | 45 |
| | | 450 |
| Hay and grain harvest | | |
| Mowing grain and grain hay—1,000 acres ----- | 1 | 1,000 |
| Windrowing ----- | 1 | 1,000 |
| Combine—Grain only ----- | 1 | 700 |
| Alfalfa—Mowing—125 acres ----- | 5 | 625 |
| Alfalfa—Raking and windrowing ----- | 5 | 625 |
| Buckraking for baler ----- | 5 | 625 |
| | | 4,575 |
| Miscellaneous | | |
| Making deep irrigation ditches for row crops, pasture and alfalfa where not equipped with concrete irrigation lines; mowing roadsides; clean-up work; leveling; moving dirt; land-scraping, grading and floating dirt roads: | | |
| Established time required, 120 days. | | |
| Equivalent to 15 A. per day, 1,800 | | |
| Total ----- | | 15,575 A. |

* Double cropped yearly.

Tractor Assignment

International Diesel, Caterpillar Type, Model TD-9 (two only)

| Function | Season operated | Estimated days per year |
|---|--|-------------------------|
| Plowing—grain, grain hay, alfalfa and row crops | Mar., Apr., May, Sept., Oct., Nov., Dec. | 120 |
| Discing—all plowed ground (minimum twice over) | Mar., Apr., May, Sept., Oct., Nov., Dec. | 120 |
| Leveling—alfalfa ground for planting | Mar., Apr., May | 11 |
| Leveling—permanent pasture and Sudan for planting | Mar., Apr., May | 11 |
| Bordering—alfalfa, permanent pasture and Sudan | Mar., Apr., May | 5 |
| Irrigation ditches | Apr. | 10 |
| Orchard discing | Apr., May, June, July, Aug., Sept. | 10 |
| Garden—plowing and discing | Year 'round | 10 |
| Moving dirt—leveling fields and ditches | Mar., Apr., Oct., Nov. | 30 |
| Grading and floating roads | Jan., Feb., Mar. | 5 |
| Subsoiling | Any time | 10 |
| Harvesting grain | June, July, Aug. | 110 |
| Harvester—windrowing | June, July, Aug. | 110 |
| Moving buildings, logs, and miscellaneous | Any time | 5 |

McCormick Deering, Caterpillar Type, Model T-20 (two only)

| <i>Function</i> | <i>Season operated</i> | <i>Estimated days per year</i> |
|--|---|--------------------------------|
| Discing garden | Year 'round | 30 |
| Discing orchard | Apr., May, June, July, Aug., Sept., Oct. | 30 60 |
| Leveling (Everaman) garden and fields | All the year | 15 |
| Plowing—small plots | All the year | 15 |
| Harrowing | Mar., Apr., May, Sept., Oct., Nov., Dec. | 30 20 |
| Seeding (on soft dry ground) | Oct., Nov., Dec. | 20 |
| Bordering (on soft dry ground) | Apr., May, June, Sept., Oct., Nov., Dec. | 20 |
| Rod weeding—orchard, row crops, grain fields | Apr., May, June, July, Aug., Sept. | 30 |
| Furrowing—gardens | Year 'round | 30 |
| Furrowing—fields | April to Nov. | 20 |
| Spring tooth harrowing | Feb. to Nov. | 15 |
| Bedding and Planting—garden | All the year | 60 |
| | | 360 |

International Farmall, Model H (one only)

| <i>Function</i> | <i>Season operated</i> | <i>Estimated days per year</i> |
|--|--|--------------------------------|
| Mowing—grain hay and alfalfa 5 to 6 times yearly | Apr., May, June, July, Aug., Sept., Oct., Nov. | 50 |
| Raking hay—grain hay and alfalfa 5 to 6 times yearly | Apr., May, June, July, Aug., Sept., Oct., Nov. | 10 |
| Buckraking hay | Apr., May, June, July, Aug., Sept., Oct., Nov. | 8 |
| Drilling grain | Oct., Nov., Dec. | 50 |
| Mowing pastures—roadsides, etc. | June to Nov. | 20 |
| Drilling—pastures, alfalfa, Sudan | Mar., Apr., May | 15 |
| Spraying buildings | Any time | 5½ |
| Spraying orchard | Feb., Mar. | 5½ |
| Hauling and spreading manure fertilizer | Any time | 20 |
| Harrowing | Feb. to Dec. | 25 |
| | | 219 |

J. I. Case—Model CC 3 (one only)

| <i>Function</i> | <i>Season operated</i> | <i>Estimated days per year</i> |
|--------------------------------|--|--------------------------------|
| Drilling Grain | Oct., Nov., Dec. | 20 |
| Drilling—Alfalfa—Pasture—Sudan | Mar., April, May | 5½ |
| Harrowing | Feb., Mar., April | 10 |
| Belt Work : | | |
| Grain blower—Threshing | July, Aug., Sept., Oct., Nov., Dec. | 110 20 |
| Silage cutter | July to Nov. | 3 |
| Pumping | Any time | |
| | | 183½ |

This tractor is the only one available with power belt take-off and is used primarily for that purpose. At other times is used to supplement heavy power in field work. Only fair condition. Wheel type.

Minneapolis-Moline—Model KTA (one only)

| <i>Function</i> | <i>Season operated</i> | <i>Estimated days per year</i> |
|--|------------------------|--------------------------------|
| Discing | March to December | 20 |
| Hauling and spreading manure fertilizers | Any time | 5½ |
| Plowing | | 10 |
| Rod weeding | April to November | 15 |
| | | 50½ |

This tractor is an old wheel type, difficult to keep in running condition. Uses fuel and oil excessively and overheats badly. Its use to supplement heavier track-layer types has not been satisfactory. Should be surveyed.

Ford-Ferguson—1941 Year Model (two only)

| <i>Function</i> | <i>Season operated</i> | <i>Estimated days per year</i> |
|---|------------------------|--------------------------------|
| Mowing hay—Grain and alfalfa and pastures | April to December | 30 |
| Raking hay—Dump rake | April to December | 75 |
| Buckraking—Hay | April to December | 15 |
| Pulling trailer and miscellaneous equipment | All the year | 20 |
| Drilling grain and alfalfa | Feb. to December | 20 |
| Light harrowing | March to November | 10 |
| Mowing roadsides and pastures | April to October | 20 |
| Hauling and spreading manure fertilizers | All the year | 30 |
| Fertilizer broadcasting | Any time | 10 |

At this date—December 1945—these tractors have had well over 6,000 hours service. Suitable for light work only. Maintenance costs are increasing. Should be retired, surveyed and replaced with one Farmall type.

QUESTIONNAIRE FOR SUBCOMMITTEE OF AGRICULTURE AND LIVESTOCK PROBLEMS IN RELATION TO AGRICULTURAL OPERATIONS AT STATE INSTITUTIONS

Date, March 21, 1946

1. Name of institution: California Institution for Women
 - a. Superintendent: Alma Holzschuh
 - b. Business manager: Position vacant
2. Post office and location: 11 miles southwest of Tehachapi, California
3. Resident population (as of January 31, 1946):

Male _____. Female 211. Total 211.
4. Total number authorized positions (Ninety-seventh Fiscal Year): 44

5. Acreage:

| | |
|--------------------------------|------------|
| Buildings, lawns, shrubs, etc. | 24 acres |
| Farm (field crops) | 900 acres |
| Orchard | 7 acres |
| Vegetable garden | 10 acres |
| Pasturage | 712 acres* |
| Dairy | 3 acres |
| Hog ranch | 20 acres |
| Poultry ranch | 2 acres |
| Stable | 4 acres |
| Cemeteries | acres |
| Watersheds | acres |
| Wasteland | 40 acres |
| Total acreage | 1722 acres |

* 480 acres of good pasture land, other fenced but no particular pasture value.

6. Water:

Source of water supply: 3 wells; one spring
 Adequacy of water supply: Inadequate
7. Do you have a master plan for the institution? Yes
8. Does this plan include a layout for agricultural operations? Yes

9. Schedule of authorized farm personnel:

| | Number |
|--|---------|
| Head farmer or farm foreman..... (No other farm personnel)..... | 1 -- |
| Total | 1 |

10. Number of inmates assigned to work projects.

| | Col. 1 | Col. 2 |
|--|--------------------|--------|
| Dairy | 3 | -- |
| Hog ranch | -- | -- |
| Poultry ranch | 2 | -- |
| Vegetable garden | Varies with season | |
| Orchard | Varies with season | |
| Farm general | Varies with season | |
| Cannery | Varies with season | |
| Grounds | Varies with season | |
| Janitorial and housekeeping (other than wards) | 15 | -- |
| Storeroom | 3 | -- |
| Kitchen | 40 | -- |
| Butchershop | -- | -- |
| Maintenance crews | -- | -- |
| Office | 5 | -- |
| Sewing | 80 | -- |
| Hospital | 7 | -- |
| Laundry | 17 | -- |
| Total | -- | 172 |

Enter in Column No. 1 now assigned.

Enter in Column No. 2 how many additional could be used advantageously.

11. Is the supply of inmate labor sufficient? Yes*
 12. Is it available in the seasons when it was required?
 13. Is the assignment of inmate labor satisfactory and available in order to meet farming necessities?

14. Does the institution operate a dairy? Yes
 Inventory as of: January 31, 1946

| | Number | Value |
|----------------------------|--------|---------|
| Cows, milking | 7 | \$497 |
| Cows, dry | 2 | 60 |
| Heifers, 2-year | 3 | 225 |
| Heifers, 1-year | 2 | 20 |
| Calves, weaned | 1 | 5 |
| Calves, milkfed | 1 | 215 |
| Bulls, service | 1 | -- |
| Bulls, immature | -- | -- |
| Steers, weaned | -- | -- |
| Steers, 1 and 2-year | -- | -- |
| Total | 16 | \$1,022 |

15. Milk production for year ending June 30, 1945:

| | Value |
|--|------------|
| Total gallons produced: 12,340.85..... | \$5,075.86 |
| Quantity and value of minor products: Veal: 496 lbs. | 119.04 |
| Total value of production..... | \$5,194.90 |

16. What is the milk requirement per year? 16,560 gallons
 17. What is the milk production per year? 12,340.85 gallons
 18. Is there any surplus milk or milk products available for feeding? No
 19. What is the average milk production per cow? 1,763 gallons
 20. Cost of milk per gallon? \$0.20
 21. How many paid employees at dairy? None
 22. How many inmates work at dairy? 3
 23. Average number of calves raised per year? 4
 24. Kind of bulls used? Holstein
 25. Do you buy or raise replacements? Raise
 26. What is policy of culling milk cows? Owing to shortage, have not been culled.
 27. What disposal is made of rejects? None
 28. Is a T.B. free herd maintained? Yes

* Do not always have sufficient staff supervisors for women to work on farm outside of enclosure.

29. Is herd tested for Bangs Disease? Yes
 30. Is hand milking used or are milking machines used? Hand
 31. Is milk pasteurized? No
 32. Is equipment for pasteurization and cooling satisfactory? None
 33. If not, what is required? New equipment and building
 34. Do you have adequate feed cutters and feed mixers? No
 35. What part of the dairy feed is produced on the property? None
 36. What is the nature and arrangement of permanent pasture, if any? Hills are fenced.
 37. How much feed is purchased per year and kind? 104.41 tons alfalfa hay; 16.5 tons dairy feed; 4.5 tons beet pulp.

Dairy

38. Present facilities: (Please list structures, such as milk barns, silos, feed barns, etc. Indicate condition. If not adequate, please so indicate and furnish comments. Inventory value and replacement cost. Proposed projects either work orders, 1945-1947 Budget or Postwar Construction Program.)
 1 milking barn and corral
 1 hay, feeding and shelter shed and corral
 1 dairy house—too small to install pasteurizer and cooler
 1 calf yard and shed
 Do not meet State dairy requirements.
 Plans have been drawn for new farm buildings, including dairy buildings, estimated cost (prewar figures), \$20,500.

Hog Ranch

39. Does the institution operate a hog ranch? Yes

Inventory as of January 31, 1946:

| | Number | Value |
|--------------------------|--------|---------|
| Hogs, feeder, heavy..... | 57 | \$1,425 |
| Sows, brood | 1 | 12 |
| Total | 58 | \$1,437 |

40. Pork production for year ending June 30, 1945:

| | Value |
|-------------------------------------|------------|
| Total pounds produced: 6,286.5..... | \$1,199.73 |
| Other production: (None) | _____ |
| Total: 6,286.5 lbs..... | \$1,199.73 |

41. What is pork requirement per year? 6,286.5
 42. What is pork production per year? 6,286.5
 43. Deficiency or excess? Use only what is produced
 44. How met?
 45. Cost production per pound? 15 cents
 46. How many paid employees at hog ranch? 1 part time
 47. How many inmates work at hog ranch?
 48. Number required if hog ranch adequately supplies need? 2 part time
 49. Does the institution buy weaner or feeder pigs? No
 50. How many weaner or feeder pigs purchased per year?
 51. Does institution produce its own ham and bacon?

52. Source of feed:

- a. Institution garbage?
- b. Pasture?
- c. Other feeds produced at institution?

| | |
|---------------------|----------|
| Rolled barley | \$962.45 |
| Hay | 16.00 |
| | _____ |
| | \$978.45 |

- d. Feed purchased?

53. Present facilities. (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments.) Proposed projects either in work order, 1945-1947. Budget and/or Postwar Construction Program.
 Permanent pasture (hill fenced).
 Four sheds in poor condition.
 Four lots fenced, poor condition.
 No pasture or facilities for brood sows.
 Lots are flat and muddy.
 No place to feed feeder pigs garbage or grain except on ground.
 Improvements are planned and money is available for hog farrowing house and hog and boar houses, amounting to \$5,500.

Poultry Ranch

54. Does the institution operate a poultry ranch? Yes

Inventory as of January 31, 1946:

| | Number | Value |
|-----------------------|--------|----------|
| Hens, leghorn | 26 | \$26.00 |
| Hens, colored | 152 | 152.00 |
| Chicks, 2 to 5 months | 216 | 66.96 |
| Broilers | 219 | 67.89 |
| Rabbits, young | 26 | 26.00 |
| Rabbits, bucks | 3 | 7.05 |
| Rabbits, does | 21 | 48.30 |
| Rabbits, jr. does | 1 | 1.00 |
| Total | 664 | \$395.20 |

55. Egg production for year ending June 30, 1945:

| | Value |
|----------------------------------|--|
| Total dozen: 2,480 $\frac{1}{2}$ | \$955.96 |
| Other production: | |
| a. Broilers | 355 $\frac{1}{2}$ lbs. |
| b. Hens | 1,138 lbs. |
| c. Turkey | 13 $\frac{1}{2}$ lbs. |
| d. Rabbits | 121 lbs. |
| Totals | 1,627 $\frac{1}{2}$ lbs. \$1,404.63 |

56. What is egg requirement per year? 5,840 dozen.
 57. What is egg production per year per inmate? 10 $\frac{1}{2}$ dozen.
 58. Deficiency or excess? Deficiency.
 59. How met? Bought.
 60. Cost production per dozen? 44.2 cents.
 61. How many paid employees at poultry ranch? 1 part time.
 62. How many inmates work at poultry ranch? 2.
 63. Number required if poultry ranch adequately supplies need? 4.
 64. Are sexed checks bought, and if not, what method is used to dispose of cockerels?
 Yes.
 65. Number of chicks purchased per year? 630.
 66. Do you preserve eggs during seasonal high production to tie over low production seasons, and what method? No, supply inadequate.
 67. Source of feed:
 a. Purchased feed. 1,097.83.
 b. Locally produced feed. None.
 68. Present facilities and equipment (Please list structures, type of construction, etc., and equipment, capacity. Indicate conditions. If not adequate, please so indicate. Furnish comments. Proposed projects):
 3 Chicken houses, adequate for present flock of hens
 1 Brooder house
 1 Brooder and feed house
 2 Chicken yards
 Should be range and additional buildings to brood and house turkeys. Estimated cost for poultry group, \$5,750.

69. Stable:

Inventory as of January 31, 1946:

| | | |
|--------------|---|----------|
| Horses ----- | 2 | \$160.00 |
| Mules ----- | 1 | 92.70 |

Present facilities:

- 1 Shelter and feed barn; needs new roof and much new siding.
- 1 Bull corral
- 1 Horse corral and small pasture

Usage:

Barn used to store hay, potatoes and equipment.

70. Orchard:

1. Have you an orchard? Yes.

Inventory:

Trees, number and kind:

| | |
|-----|--------|
| 6 | peach |
| 2 | cherry |
| 2 | plum |
| 16 | apple |
| 420 | pear |

2. Production for year ending June 30, 1945:

| | Quantity | Value | |
|-------------------------------|--------------|----------|---------------------|
| a. Apples ----- | 2,566.5 lbs. | \$210.86 | |
| b. Currants ----- | 75 | 11.07 | |
| c. Plums ----- | 201 | 12.06 | |
| d. Raspberries ----- | 30 | 14.70 | |
| e. Pears ----- | 500 | 16.25 | |
| f. Pears for processing ----- | 20,000 | 917.14 | after processing |

3. How many paid employees at orchard? 1 part time.

4. How many inmates work at orchard? 20 part time.

71. Cannery:

1. Does the institution have a cannery? No.
2. Present facilities. None.
3. Production for year ending June 30, 1945. None.
4. Is there a surplus or deficiency?
5. If a surplus, how disposed of?
6. If a deficiency, how supplied?

72. Farm general (field crops):

1. Commodities produced (year ending June 30, 1945)

| Item | Quantity | Value | Acreage |
|-----------------|-------------|------------|---------|
| Barley ----- | 34,213 lbs. | \$1,215.61 | * |
| Hay ----- | 260 bales | 390.00 | * |
| Loose hay ----- | 2 tons | 16.00 | * |
| Wheat ----- | 95 sacks | 247.00 | * |

Comments: None.

* The above production is the institution share under sharecrop lease.

73. Inventory agricultural equipment

| | <i>Inv. value</i> | <i>Conditions</i> |
|---|-------------------|-------------------|
| 1 Farm-all tractor with attachments | \$800 | Fair |
| 1 A.C. tractor | 1,000 | Fair |
| 1 Caterpillar tractor | 500 | Poor |
| 7 Sections spike tooth harrow | 35 | Fair |
| 1 Spring tooth harrow | 20 | Fair |
| 1 Mower | 25 | Fair |
| 1 Rake | 15 | Fair |
| 1 Grader | 600 | Satisfactory |
| 1 4-gang plow | 40 | Fair |
| 2 discs | 75 | Fair |
| 2 discs | 20 | Poor |
| 2 2-horse cultivators | 60 | Satisfactory |
| 2 12-in. walking plows | 10 | Poor |
| 1 8-in. walking plow | 3 | Poor |
| 4 Hand planters | 20 | Fair |
| 2 Hammer mills | 50 | Fair |
| 1 Manure spreader | 35 | Satisfactory |
| 1 Check disc | 5 | Poor |
| 1 Garden tractor with attachments | 40 | Poor |
| Hand garden cultivators, hoes, rakes, etc. | 25 | Fair |
| 1 Potato planter | 5 | Poor |
| 1 Potato digger | 5 | Poor |
| 1 4-disc plow | 25 | Poor |
| 1 Tractor trailer | 25 | Poor |

74. Accounting:

1. What system of accounts is set up covering agricultural operations? State procedure.
2. Who is responsible for keeping such records? Bookkeeping office.
3. Is a full inventory of equipment, livestock and products on hand maintained? Yes.
4. Is there a plan of farm operations made annually in advance setting production schedules to meet need and based on the nature and conditions of the land and available water? Has not been done because position of Head Farmer has been vacant for over 4 years.

75. Sheep ranch:

If any: None.

76. Beef cattle ranch:

If any, furnish full information. None.

77. Vegetable production:

1. Commodities produced (year ending June 30, 1945) :

| <i>Item</i> | <i>Quantity</i> | <i>Value</i> | <i>Acreage</i> |
|------------------|-----------------|--------------|----------------|
| Potatoes | 35 sacks | \$78.75 | 2 |
| Dry onions | 514.5 lbs. | 11.50 | -- |
| Leafy vegetables | 417.5 lbs. | 18.31 | -- |
| Root vegetables | 794.5 | 46.08 | -- |

Comments: None.

MOTION TO ADJOURN

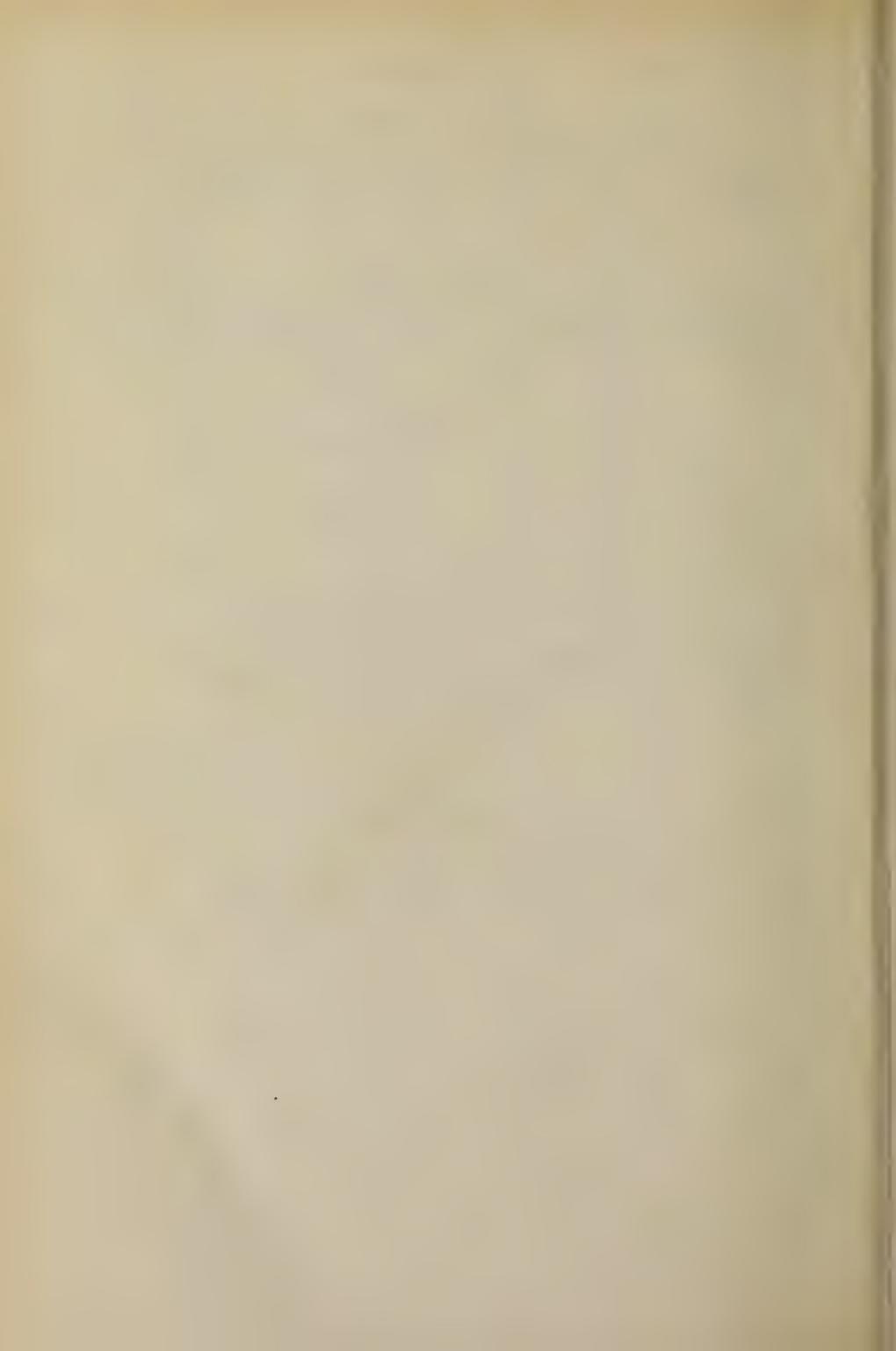
Senator Seawell moved that, pursuant to Senate Concurrent Resolution No. 6, the Fifty-sixth (Second Extraordinary) Session do now adjourn sine die.

Motion carried.

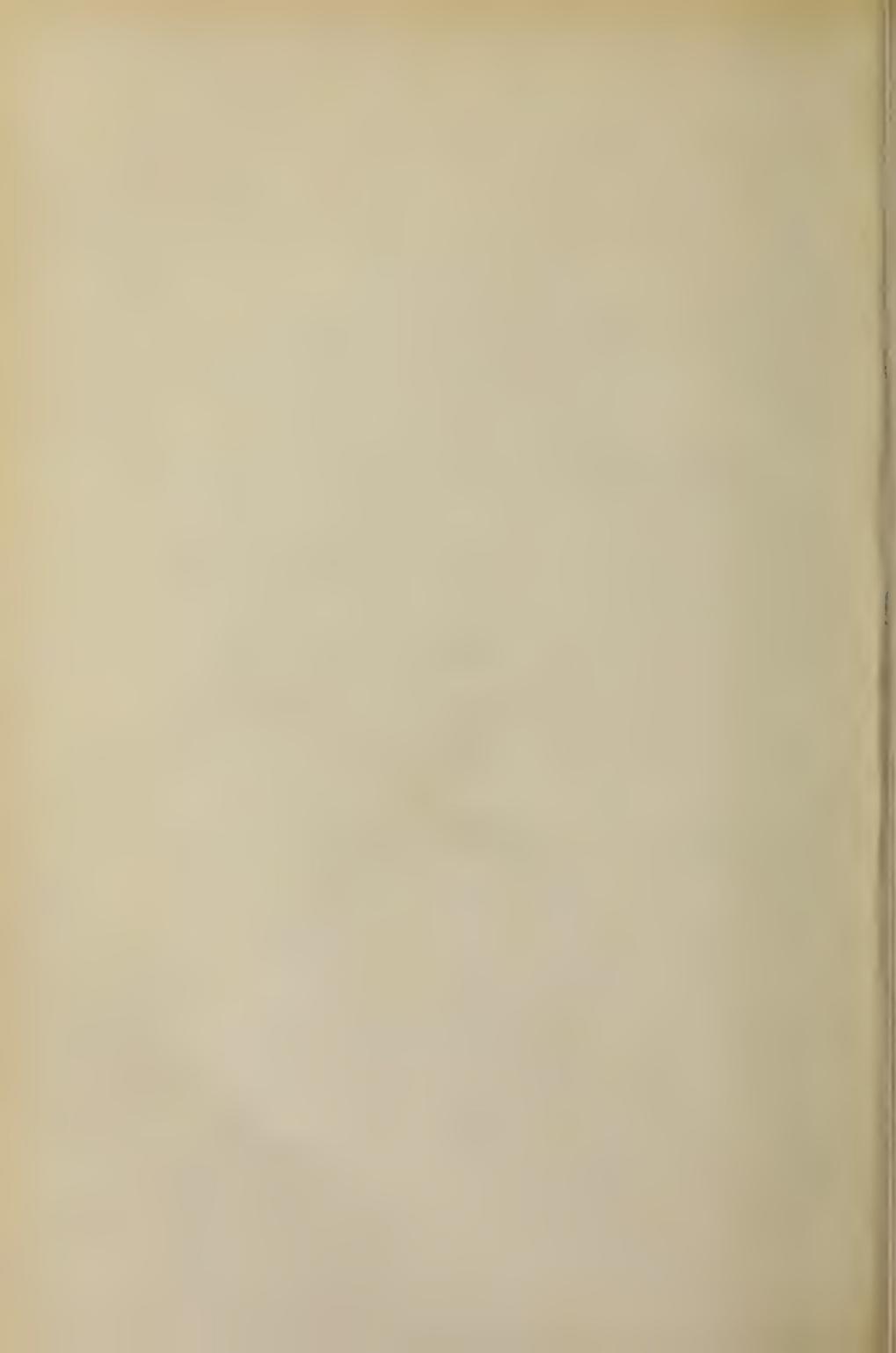
FINAL ADJOURNMENT

Whereupon, at 2 p.m., the President of the Senate declared the Fifty-sixth (Second Extraordinary) Session of the Senate of the State of California adjourned sine die.

JOHN F. LEA, Minute Clerk



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CALIFORNIA LEGISLATURE
AT SACRAMENTO
FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION
1946

Senate Final History

Showing the Action on All

SENATE BILLS, AND CONCURRENT RESOLUTIONS
INTRODUCED

Including Also Lists of Officers, Members, Interim and
Standing Committees of the Senate

Duration of Session

Began Monday, July 22, and Adjourned Thursday, July 25, 1946
Days Senate Was in Session (Legislative Days).... 4 Days
Number of Calendar Days..... 4 Days

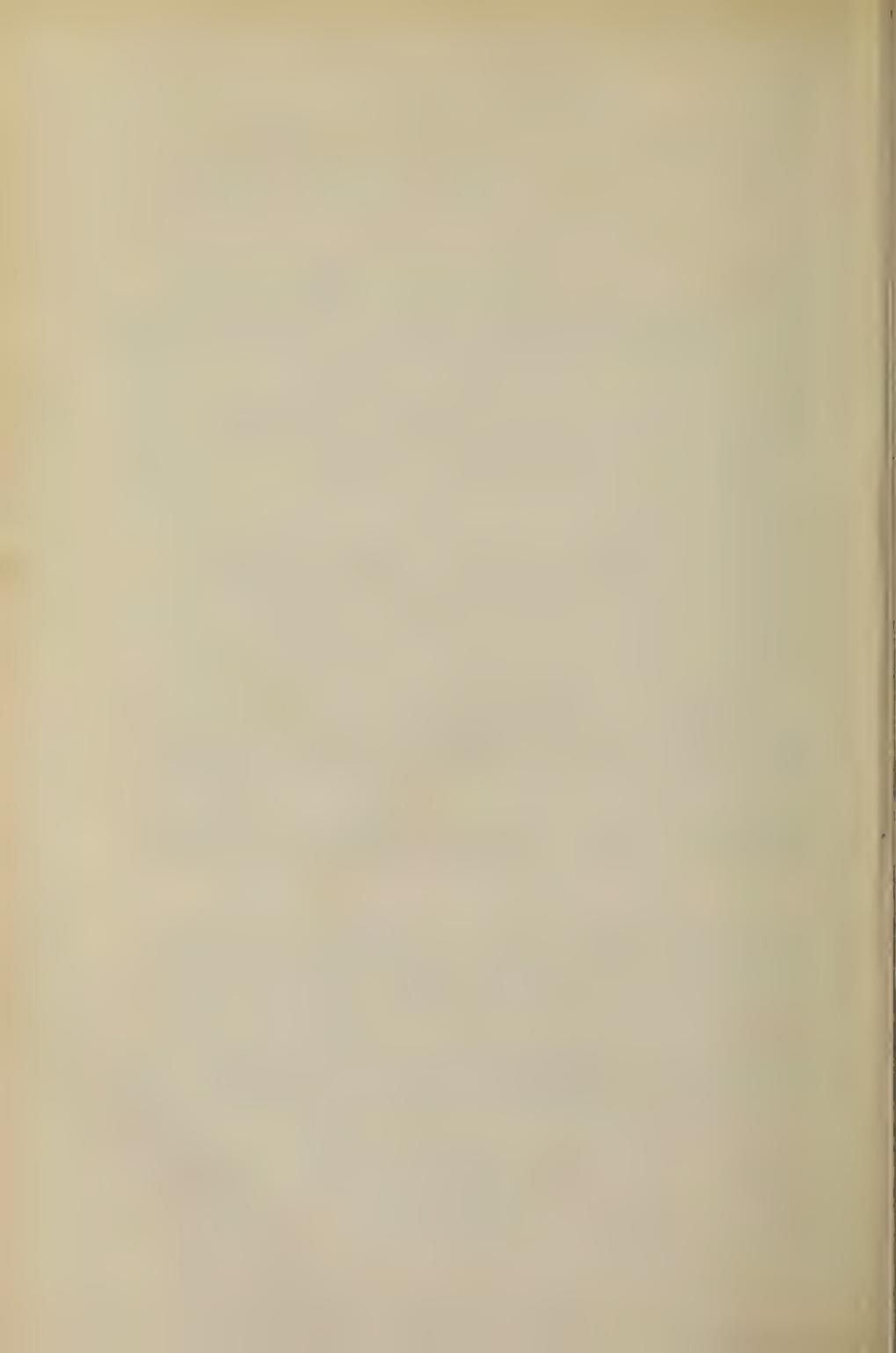
LAST DAY FOR SIGNING BILLS BY GOVERNOR, AUGUST 29, 1946

ALL BILLS APPROVED BY THE GOVERNOR, UNLESS OTHERWISE
SPECIFICALLY PROVIDED FOR IN THE BILL, BECOME
EFFECTIVE OCTOBER 24, 1946

HON. FREDERICK F. HOUSER
President of the Senate

JERROLD L. SEAWELL
President Pro Tempore

COMPILED UNDER THE DIRECTION OF
JOSEPH A. BEEK
Secretary of the Senate



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LIEUT. GOVERNOR FREDERICK F. HOUSER
President of the Senate

JERROLD L. SEAWELL
President pro tempore

JOSEPH A. BEEK
Secretary of Senate

JOHN F. LEA
Minute Clerk

JOSEPH F. NOLAN
Sergeant-at-Arms

DR. CLARENCE A. KIRCHER
Chaplain

SENATE ORDER OF BUSINESS

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1. Roll Call.
 2. Prayer by the Chaplain.
 3. Leaves of Absence.
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 5. Communications and Petitions.
 6. Messages From the Governor.
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 10. Introduction and First Reading of Bills.
 11. Special Orders.
 12. Unfinished Business.
 13. Consideration of Daily File.
 14. Announcement of Committee Meetings.
 15. Adjournment.

MEMBERS OF THE SENATE—NAMES, ADDRESSES, OCCUPATIONS

| Name | Occupation | Party | Distr. | Counties | Home Address | Local Address |
|-------------------------|----------------------------|-------|--------|--------------------------------------|--------------------------------------|------------------|
| Biggs, George M. | Farmer | R-D | 4th | Mendocino, Lake. | Coralo, Corelo. | Senate Chamber |
| Breed, Arthur H., Jr. | Real Estate | R-D | 16th | Alameda. | 1111 Jackson St., Oakland. | Senate Chamber |
| Brown, Charles | Merchant | D-R | 28th | Inyo, Mono. | Shoshone. | Senate Chamber |
| Burns, Hugh M. | Funeral Director | D | 30th | Fresno | 2055 San Joaquin, Fresno. | Senate Chamber |
| Carter, Oliver J. | Lawyer | D | 5th | Shasta, Trinity. | Carter Blvd., Redding. | Senate Chamber |
| Collier, Randolph | Title Business | R | 2d | Siskiyou, Del Norte. | Yreka. | Senate Chamber |
| Crittenden, Bradford S. | Attorney | R-D | 20th | First National Bank Bldg., Stockton. | First National Bank Bldg., Stockton. | Senate Chamber |
| Cunningham, R. R. | Real Estate, Insurance | D | 27th | Hanford. | Hanford. | Senate Chamber |
| DeLap, T. H. | Attorney | R-D | 17th | Contra Costa. | American Trust Bldg., Richmond. | Senate Chamber |
| Desmond, Earl D. | Attorney | D | 18th | Sacramento. | 2022 23d St., Sacramento. | Senate Chamber |
| Deuel, Charles H. | Publisher | D-R | 6th | Butte | 2124 Spruce Ave., Chico. | Senate Chamber |
| Dillingham, H. E. | Merchant | D | 9th | El Dorado, Amador, Alpine. | 6138 Main St., Placerville. | Senate Chamber |
| Dilworth, N. S. | Farmer | R | 37th | Riverside. | Rt. 1, Box 18, Hemet. | Senate Chamber |
| Donnelly, Hugh P. | Insurance | R | 22d | Stanislaus. | 963 Sierra Drive, Turlock. | Senate Chamber |
| Dorsey, Jessie B. | Attorney | R | 34th | Kern. | 1028 Q St., Bakersfield. | Senate Chamber |
| Fletcher, Ed. | Land and Water Development | R-D | 40th | San Diego. | 1020 9th St., San Diego. | Senate Chamber |
| Gordon, Frank L. | Farmer | R | 11th | Napa, Yolo. | Suisun. | Senate Chamber |
| Hatfield, George J. | Farmer | R-D | 24th | Merced, Madera. | P. O. Box C, Newman. | Senate Chamber |
| Hulse, Ben | Machinist | R | 39th | Imperial. | P. O. Box 221, El Centro. | Senate Chamber |
| Jespersen, Chris N. | Farmer | R-D | 29th | San Luis Obispo. | Atascadero. | Hotel Sacramento |
| Judah, H. R. | Clinic Auditorium Manager | D-R | 13th | Santa Cruz. | 42-30 St., Santa Cruz. | Senate Chamber |
| Keating, Thomas F. | Attorney | D-R | 13th | Martin. | Frettas Bldg., San Rafael. | Senate Chamber |
| Mayo, Jessie M. | Publisher | R-D | 26th | Tuolumne, Mariposa, Calaveras. | Angels Camp. | Senate Chamber |
| McCorckack, Thomas | Insurance | D | 33d | Ventura. | P. O. Box 708, Ventura. | Senate Chamber |
| Mizler, Frank W. | Rancher | R-D | 15th | Solano. | Rio Vista. | Senate Chamber |
| Parkman, Harry L. | Druggist | R-D | 32d | Tulare. | Exeter. | Hotel Sacramento |
| Powers, Harold J. | Wholesaler & Jobber | R | 21st | San Mateo. | 8 Corto Dorado, Millbrae. | Hotel Sacramento |
| Quinn, Irvin T. | Rancher | R-D | 1st | Modoc, Lassen, Plumas. | 8 Corto Dorado, Millbrae. | Eagleville. |
| Rich, W. P. | Attorney | D-R | 3d | Humboldt. | First National Bank Bldg., Eureka. | Senate Chamber |
| Salzman, Bryl R. | Attorney | R-D | 10th | Yuba, Sutter. | Marshall. | Senate Chamber |
| Seawell, Jerry L. | Insurance | R | 18th | Santa Clara. | 2030 Webster St., Palo Alto. | Senate Chamber |
| Shelley, John F. | Attorney | R-D | 7th | Placer, Sierra, Nevada. | 303 Mariposa Ave., Roseville. | Senate Chamber |
| Slater, Herbert W. | Labor Executive | D-P | 14th | San Francisco. | 618 State Bldg., San Francisco. | Senate Chamber |
| Sutton, L. G. | Publisher | D-R | 12th | Sonoma. | Box 96, Santa Rosa. | Senate Chamber |
| Tenny, Jack B. | Rancher | R | 8th | Tehama, Glenn, Colusa. | Maxwell. | Senate Chamber |
| Ward, Clarence C. | Attorney | R-D | 38th | 313 Central Bldg., San Bernardino. | 313 Central Bldg., San Bernardino. | Senate Chamber |
| Weybright, Fred. | Bettled. | R | 31st | 649 South Olive St., Los Angeles. | 649 South Olive St., Los Angeles. | Senate Chamber |
| | | R | 25th | 220 La Arcada Bldg., Santa Barbara. | 220 La Arcada Bldg., Santa Barbara. | Senate Chamber |
| | | | | Sailings. | Sailings. | Senate Chamber |

OFFICERS OF THE SENATE WITH ADDRESSES

| Title | Name | Local Address | Home Address |
|---------------------------|--------------------------|------------------------|------------------------------------|
| President of Senate | Hon. Frederick F. Houser | Rm. 209, State Capitol | 19 W. Pine St., Alhambra |
| President pro tempore | Jerrold L. Scawell | Rm. 205, State Capitol | 303 Mariposa Ave., Roseville |
| Secretary of Senate | Joseph A. Beek | 625 36th St. | P.O. Box 537, Balboa |
| Minute Clerk | John F. Lea | 1709 39th St. | Sacramento |
| Sergeant-at-Arms | Joseph F. Nolan | Hotel Senator | 1009 Higgins Bldg., Los Angeles |
| Chief Assistant Secretary | Cleve V. Taylor | Hotel Travelers | San Mateo |
| Assistant Secretary | Pat Rollins | Hotel Sacramento | Balboa Island |
| Chaplain | Dr. Clarence A. Kircher | 1300 N St. | Sacramento |

STANDING COMMITTEES OF THE SENATE AND THEIR MEMBERS

1. *Agriculture*—(11)—Crittenden (Chairman), Hatfield (Vice Chairman), Hulse, McCormack, Mixter, Jespersen, Powers, Gordon, Sutton, Donnelly, Weybret.
2. *Business and Professions*—(9)—DeLap (Chairman), Judah (Vice Chairman), Shelley, Fletcher, McBride, Desmond, Burns, Tenney, Dilworth.
3. *Education*—(9)—Slater (Chairman), Salsman (Vice Chairman), Jespersen, Deuel, Biggar, Ward, Dilworth, Donnelly, Tenney.
4. *Elections*—(9)—Biggar (Chairman), Ward, Weybret, Breed, Dilworth, Donnelly, Brown, Slater.
5. *Finance*—(11)—Rich (Chairman), Desmond (Vice Chairman), Breed, Collier, DeLap, Swing, Jespersen, Fletcher, Quinn, Crittenden, Biggar.
6. *Financial Institutions*—(8)—McBride (Chairman), Sutton (Vice Chairman), Salsman, Swing, Deuel, Parkman, Seawell, Shelley, Cunningham.
7. *Fish and Game*—(11)—Gordon (Chairman), Burns (Vice Chairman), Slater, Powers, Keating, Brown, Mayo, Carter, Judah, Dillinger, Swing.
8. *Governmental Efficiency*—(11)—Swing (Chairman), Powers (Vice Chairman), McCormack, Rich, Parkman, Seawell, Keating, DeLap, Collier, Burns, Hatfield.
9. *Institutions*—(9)—Breed (Chairman), Dorsey (Vice Chairman), McBride, Crittenden, Gordon, Keating, Desmond, Biggar, Slater.
10. *Judiciary*—(12)—Keating (Chairman), Carter (Vice Chairman), Swing, Rich, Quinn, Ward, Dorsey, Tenney, Salsman, Desmond, DeLap.
11. *Labor*—(7)—Shelley (Chairman), Judah (Vice Chairman), Fletcher, Sutton, Carter, Weybret, Hulse.
12. *Local Government*—(9)—Cunningham (Chairman), Dillinger (Vice Chairman), Salsman, Deuel, Hulse, Sutton, Desmond, Dilworth.
13. *Military and Veterans Affairs*—(9)—Quinn (Chairman), Dilworth (Vice Chairman), Hulse, Mixter, DeLap, Sutton, Dorsey, Tenney, Hatfield.
14. *Natural Resources*—(9)—Fletcher (Chairman), Brown (Vice Chairman), Parkman, Biggar, Cunningham, McBride, Mayo, Dorsey.
15. *Public Health and Safety*—(9)—Collier (Chairman), Donnelly (Vice Chairman), Keating, Gordon, Carter, Burns, McCormack, Seawell, Hatfield.
16. *Public Utilities*—(9)—Parkman (Chairman), Weybret (Vice Chairman), Fletcher, McBride, Seawell, Collier, Burns, Mayo, Gordon.
17. *Revenue and Taxation*—(11)—Mixter (Chairman), Tenney (Vice Chairman), Crittenden, Rich, McCormack, Parkman, Quinn, Collier, Breed, Ward.
18. *Rules*—(5)—Seawell (Chairman), Deuel (Vice Chairman), Brown, Powers, Salsman.
19. *Social Welfare*—(11)—Mayo (Chairman), Ward (Vice Chairman), Mixter, Weybret, Shelley, Brown, Dillinger, Judah, Donnelly, Deuel, Cunningham.
20. *Transportation*—(11)—McCormack (Chairman), Dillinger (Vice Chairman), Hatfield, Slater, Jespersen, Quinn, Breed, Mayo, Shelley, Judah, Powers.
21. *Water Resources*—(9)—Jespersen (Chairman), Hulse (Vice Chairman), Rich, Mixter, Crittenden, Cunningham, Carter, Dorsey, Dillinger.

LIEUTENANT GOVERNOR FREDERICK F. HOUSER
President of the Senate

| | | | |
|-------|-----------------------------|-------------------------------------|---------------------------------|
| Press | Press | | Pred Frederick Lieutenant |
| Press | Press | History Clerk Q. A. Spaulding | Minute Clerk John P. Lea |
| Press | Press | | U U U Pages |
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OFFICIAL
SENATE CHAMBER
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HON. JERROLD L. SEAWELL
President Pro Tempore

dent
F. Houser
Governor

Assistant Secretaries

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Secretary
Joseph A.
Bennett

File

File

Senate
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1945

(Committees Authorized to Act After Final Adjournment
of the Fifty-Sixth Session)

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- Fish and Game Problems** (All phases). (S. R. 160)—
Gordon, Carter, and Keating.
- Fish and Game Problems** (Southern Part of State). (S. R. 123)—
Swing, Brown, and Dilworth.
- Forestry Study.** (S. R. 151)—
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- Governmental Efficiency.** (S. R. 37, 1st Ex.)—
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- Governmental Reorganization.** (S. R. 142)—
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- Harbors.** (S. R. 148)—
Shelley, Breed, Weybret,* Desmond, and Ward.
- Japanese Problems.** (S. R. 138)—
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- Japanese Resettlement.** (Created by S. R. 122, 1943. Continued by S. R. 18, 1945)—
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- Local Governmental Agencies.** (S. R. 129)—
Brown, Mayo, Hatfield, Crittenden, and Tenney.
- Medical and Hospital Care, Payment of.** (S. R. 131, S. R. 165)—
Salsman, Sutton, Shelley, Jespersen, and Breed.
- Mentally Deficient, State-wide Supervision and Control of the.** (S. R. 158)—
Slater, Quinn, Donnelly, Dorsey, and Sutton.
- Putah Creek.** (S. R. 31, 1st Ex.)—
Carter (Chairman), Gordon, Biggar, McCormack, and Collier.
- Schools for Boys and Girls, State Training.** (S. R. 144)—
Dorsey, Mixter, Judah, Jespersen, and Sutton.
- Shoreline Development and Beach Erosion.** (S. R. 136)—
Judah, Jespersen, DeLap, Fletcher, and Ward.
- Taxation, State and Local.** (S. R. 127)—
Hulse, Ward, Parkman, Powers, and Burns.
- Veterans-Affairs.** (S. R. 150)—
Quinn, Dilworth, DeLap, Mixter, and Biggar.
- Workmen's Compensation Benefits.** (S. R. 34, 1st Ex.)—
Ward (Chairman), Carter, McBride, Weybret, and Dilworth.

* Vice Kuchel, resigned.

SENATORS AND COMMITTEES OF WHICH THEY ARE MEMBERS

- BIGGAR—Elections (Chairman), Education, Finance, Institutions, Natural Resources.
- BREED—Institutions (Chairman), Elections, Finance, Revenue and Taxation, Transportation.
- BROWN—Natural Resources (Vice Chairman), Elections, Fish and Game, Rules, Social Welfare.
- BURNS—Fish and Game (Vice Chairman), Business and Professions, Governmental Efficiency, Public Health and Safety, Public Utilities.
- CARTER—Judiciary (Vice Chairman), Fish and Game, Labor, Public Health and Safety, Water Resources.
- COLLIER—Public Health and Safety (Chairman), Finance, Governmental Efficiency, Public Utilities, Revenue and Taxation.
- CRITTENDEN—Agriculture (Chairman), Institutions, Finance, Revenue and Taxation, Water Resources.
- CUNNINGHAM—Local Government (Chairman), Financial Institutions, Natural Resources, Social Welfare, Water Resources.
- DELAP—Business and Professions (Chairman), Finance, Governmental Efficiency, Judiciary, Military and Veterans Affairs.
- DESMOND—Finance (Vice Chairman), Business and Professions, Institutions, Judiciary, Local Government.
- DEUEL—Rules (Vice Chairman), Education, Financial Institutions, Local Government, Social Welfare.
- DILLINGER—Local Government (Vice Chairman), Transportation (Vice Chairman), Fish and Game, Social Welfare, Water Resources.
- DILWORTH—Military and Veterans Affairs (Vice Chairman), Business and Professions, Elections, Education, Local Government.
- DONNELLY—Public Health and Safety (Vice Chairman), Agriculture, Education, Elections, Social Welfare.
- DORSEY—Institutions (Vice Chairman), Judiciary, Military and Veterans Affairs, Natural Resources, Water Resources.
- FLETCHER—Natural Resources (Chairman), Business and Professions, Finance, Labor, Public Utilities.
- GORDON—Fish and Game (Chairman), Agriculture, Institutions, Public Health and Safety, Public Utilities.
- HATFIELD—Agriculture (Vice Chairman), Governmental Efficiency, Military and Veterans Affairs, Public Health and Safety, Transportation.
- HULSE—Water Resources (Vice Chairman), Agriculture, Labor, Local Government, Military and Veterans Affairs.
- JESPERSEN—Water Resources (Chairman), Agriculture, Education, Finance, Transportation.
- JUDAH—Business and Professions (Vice Chairman), Labor (Vice Chairman), Fish and Game, Social Welfare, Transportation.
- KEATING—Judiciary (Chairman), Fish and Game, Governmental Efficiency, Institutions, Public Health and Safety.

**SENATORS AND COMMITTEES OF WHICH THEY ARE
MEMBERS—Continued**

MAYO—Social Welfare (Chairman), Fish and Game, Natural Resources, Public Utilities, Transportation.

McBRIDE—Financial Institutions (Chairman), Business and Professions, Institutions, Natural Resources, Public Utilities.

MCCORMACK—Transportation (Chairman), Agriculture, Governmental Efficiency, Public Health and Safety, Revenue and Taxation.

MIXTER—Revenue and Taxation (Chairman), Agriculture, Military and Veterans Affairs, Social Welfare, Water Resources.

PARKMAN—Public Utilities (Chairman), Financial Institutions, Governmental Efficiency, Natural Resources, Revenue and Taxation.

POWERS—Governmental Efficiency (Vice Chairman), Agriculture, Fish and Game, Rules, Transportation.

QUINN—Military and Veterans Affairs (Chairman), Finance, Judiciary, Revenue and Taxation, Transportation.

RICH—Finance (Chairman), Governmental Efficiency, Judiciary, Revenue and Taxation, Water Resources.

SALSMAN—Education (Vice Chairman), Financial Institutions, Judiciary, Local Government, Rules.

SEAWELL—Rules (Chairman), Financial Institutions, Governmental Efficiency, Public Health and Safety, Public Utilities.

SHELLEY—Labor (Chairman), Business and Professions, Financial Institutions, Social Welfare, Transportation.

SLATER—Education (Chairman), Elections, Fish and Game, Institutions, Transportation.

SUTTON—Financial Institutions (Vice Chairman), Agriculture, Labor, Local Government, Military and Veterans Affairs.

SWING—Governmental Efficiency (Chairman), Finance, Financial Institutions, Fish and Game, Judiciary.

TENNEY—Revenue and Taxation (Vice Chairman), Business and Professions, Education, Judiciary, Military and Veterans Affairs.

WARD—Social Welfare (Vice Chairman), Education, Elections, Judiciary, Revenue and Taxation.

WEYBRET—Public Utilities (Vice Chairman), Agriculture, Elections, Labor, Social Welfare.

The following Joint Interim Committees have been appointed by the Committee on Rules of the Senate and the Honorable Charles W. Lyon, Speaker of the Assembly, pursuant to the resolutions or bills creating them:

JOINT INTERIM COMMITTEES

Agricultural and Live Stock Problems. (S. C. R. 51, Stats. 1945, Res. Ch. 141)—

Senate Committee: Hatfield (Chairman), Weybret, Hulse, Desmond, Powers, and Crittenden.

Assembly Committee: Clarke, Erwin (Vice Chairman), Thompson, Lowrey (Vice Chairman), ***Brown, and Butters.

Agricultural Research Study. (S. B. 124, 1st Ex.)—

Senate Member: Hulse.

Assembly Member: Clarke.

Allocation Board. (A. B. 60, 1st Ex.)—

Senate Members: Salsman and Hatfield.

Assembly Members: Field, and Collins, Sam L.

Aviation. (A. C. R. 26, 1st Ex.)—

Senate Committee: Brown, Mayo, Powers, Swing, Salsman, McBride, and Cunningham.

Assembly Committee: Debs, Waters, McMillan, Burkhalter, Crichton, Sawalisch, and Collins, Sam L.

Budget Committee. (S. C. R. 3, Stats. 1945, Res. Ch. 20)—

Senate Committee: Rich (Chairman), Breed, Swing, DeLap, and Seawell.*

Assembly Committee: Knight (Vice Chairman), Wollenberg, Field, Lowrey, and Lyon.*

Capitol, Remodeling the. (S. C. R. 68, Stats. 1945, Res. Ch. 144)—

Senate Committee: Seawell,* (Chairman), Powers, and Deuel.

Assembly Committee: Lyon,* Heisinger, and Gannon (Vice Chairman).

Centennial and World's Fair. (S. C. R. 19, Stats. 1945, Res. Ch. 146)—

Senate Committee: Weybret (Chairman), Desmond, Dillinger, Fletcher, and Breed.

Assembly Committee: Doyle, Stephenson, Wollenberg, Stream, and Dills, Ralph C. (Secretary).

Disaster Council, California State. (S. B. 1302, Stats. 1945, Ch. 1024)—

Senate Committee: Seawell.*

Assembly Committee: Lyon.*

Highways, Streets and Bridges. (S. C. R. 27, Stats. 1945, Res. Ch. 133)—

Room 214, State Capitol.

Senate Committee: Tenney, Hulse, McBride, Collier (Chairman), McCormack, Hatfield, and Seawell.*

Assembly Committee: Haggerty, Burns, Sheridan, Field, Waters, Stream (Vice Chairman), and Lyon.* Executive Secretary, Francis J. Carr.

Housing Emergency. (A. C. R. 20, 1st Ex.)—

Senate Committee: Ward and Keating.

Assembly Committee: Stewart and Field.

Insurance Regulations. (S. C. R. 40, Stats. 1945, Res. Ch. 140)—

Senate Committee: McBride (Chairman), Rich, and Cunningham.

Assembly Committee: Waters (Vice Chairman), Maloney, and Miller.

Interstate Cooperation. (Gov. Code, Secs. 8000 and 8001, S. R. 168, H. R. 214, and H. R. 337)—

Senate Committee: Mayo (Chairman), Collier, Cunningham, Fletcher, and Keating.

Assembly Committee: Johnson, Massion, Thorp,** Call, and Dills, Ralph C.

JOINT INTERIM COMMITTEES—Continued**Pacific Relations.** (A. C. R. 25, Stats. 1945, Res. Ch. 131)—

Senate Committee: Swing, Shelley, and Biggar.[‡]
Assembly Committee: Lyon (Chairman), Leonard, and Robertson.

Pre School and Primary Training of Children. (A. C. R. 3, 1st Ex.)—

Senate Committee: Breed, Deuel, Tenney, Jespersen, and Desmond.
Assembly Committee: Johnson, Davis, Geddes, Debs, and Dunn.

State Public Works Board. (S. B. 37, 1st Ex.)—

Senate Members: Mayo and Seawell.
Assembly Members: Middough and Knight.

Un-American Activities. (S. C. R. 66, Stats. 1945, Res. Ch. 143)—

Senate Committee: Tenney (Chairman), Burns, Dilworth, and Gordon.
Assembly Committee: Dickey, Kraft, Sawallisch, and Thompson.

Water Problems. (S. C. R. 62, Stats. 1945, Res. Ch. 142)—

Senate Committee: Crittenden (Chairman), Deuel, Carter, Cunningham, and Rich.
Assembly Committee: Weber, Heisinger, Burkhalter, Watson, and Maloney (Vice Chairman).
Executive Secretary, Elizabeth J. Spaulding.

* Resolution provides that Speaker and President pro tempore be members of the committee.

** Mr. Kraft served for Mr. Thorp at Portland meeting.

† Speaker pro tempore Maloney served for Speaker Lyon.

*** Vice Mr. Guthrie, deceased.

‡ Vice Kuchel, resigned.

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| BREED— | HULSE— |
| 6. S.C.R. 4. | 9. |
| BROWN— | KEATING— |
| S.C.R. 5. | 3. |
| CRITTENDEN— | MIXTER— |
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| DELAP— | QUINN— |
| 3, 5. | 8. |
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| DILWORTH— | SEAWELL— |
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| DORSEY— | SLATER— |
| 8. | 7, 8. |
| GORDON— | SUTTON— |
| S.C.R. 2. | 4. |
| HATFIELD— | TENNEY— |
| 8. | 8. |

**CHAPTER NUMBERS OF SENATE BILLS APPROVED
BY THE GOVERNOR**

| Chapter No. | Bill No. | Date Signed | Chapter No. | Bill No. | Date Signed |
|-------------|----------|-------------|-------------|----------|-------------|
| 3 | 2 | July 30 | 5 | 9 | July 30 |
| 4 | 6 | July 30 | 6 | 7 | July 30 |

**SENATE BILLS APPROVED BY THE GOVERNOR, CHAPTERED
AND FILED WITH THE SECRETARY OF STATE**

| Number | Chapter | Author | Subject of Title | Approved by Governor |
|--------|---------|---------|--|----------------------|
| 2 | 3 | Seawell | An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately | July 30 |
| 6 | 4 | Breed | An act to amend Section 4232 of the Political Code, relating to compensation for public service in counties of the third class | July 30 |
| 7 | 6 | Slater | An act to validate the organization, boundaries, governing officers or boards, acts, proceedings, and bonds of public bodies, to take effect immediately | July 30 |
| 9 | 5 | Hulse | An act to validate the formation, organization and existence of sanitary districts, declaring the urgency thereof to take effect immediately | July 30 |

**SENATE CONCURRENT RESOLUTIONS CHAPTERED AND
FILED WITH THE SECRETARY OF STATE**

| Number | Chapter | Author | Subject of Title | Date filed with Secretary of State |
|--------|---------|---------|---|------------------------------------|
| 1 | 10 | Seawell | Relative to Joint Rules of the Legislature | July 25 |
| 2 | 11 | Gordon | Relative to approving charter amendments to the City of Napa | July 25 |
| 3 | 12 | Seawell | Relative to distribution of legislative printing | July 25 |
| 4 | 13 | Breed | Relative to approving charter amendments to the County of Alameda | July 25 |
| 5 | 14 | Brown | Relative to the inclusion of certain lands within the State Park System | July 25 |
| 6 | 21 | Seawell | Relative to adjournment sine die | July 25 |

ACTIONS ON SENATE BILLS**1—Seawell, July 22. To Com. on Fin.**

An act making an appropriation for the contingent expenses of the Senate for the Fifty-sixth (Second Extraordinary) Session of the Legislature, including expenses of committees created at that session, and declaring that this act shall take effect immediately.

July 22—Read first time. To printer.
July 23—From printer. To committee.
July 25—From committee without further action.

2—Seawell, July 22. To Com. on Fin.

An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately.

July 22—Read first time. To printer.
July 23—From printer. To committee. From committee with recommendation:
Do pass. Read second time; to engrossment and third reading.
July 24—Reported correctly engrossed. Read third time, passed, title approved.
To Assembly.
July 24—In Assembly. Read first time. Made case of urgency. Art. IV, Sec. 15
of Constitution suspended. Bill read second time. Urgency clause read and
adopted. Read third time, passed, title approved. To Senate.
July 25—In Senate. To enrollment. Reported correctly enrolled. To Governor.
July 30—Approved by Governor. Chapter 3.

3—Rich, DeLap, Desmond, and Keating, July 22. To Com. on Gov. Eff.

An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

July 22—Read first time. To printer.
July 23—From printer. To committee. From committee with recommendation:
Do pass as amended. Read second time. Amended, to print, engrossment, and
third reading.
July 24—Urgency clause read and adopted. Read third time, passed, title
approved. To Assembly.
July 24—In Assembly. Read first time. To Com. on Jud.
July 25—From Assembly without further action.

4—Sutton, July 22. To Com. on Gov. Eff.

An act to declare an emergency with respect to rents for housing accommodations, and to provide relief therefor; to provide for the stay of summary proceedings for the recovery of the possession of housing accommodations, and to prescribe the effect thereof, declaring the urgency thereof, to take effect immediately.

July 22—Read first time. To printer.
July 23—From printer. To committee.
July 25—From committee without further action.

5—DeLap, July 22. To Com. on Gov. Eff.

An act in relation to the regulation, control and stabilization of rents and the eviction of tenants in housing accommodations during an emergency, creating a Temporary State Housing Rent Commission, prescribing its powers and duties and making an appropriation therefor.

July 22—Read first time. To printer.
July 23—From printer. To committee.
July 25—From committee without further action.

6—Breed, July 23. To Com. on Rls.

An act to amend Section 4232 of the Political Code, relating to compensation for public service in counties of the third class.

July 23—Read first time. To printer. From printer. To committee. From committee with recommendation : Be placed on file. Made case of urgency. Art. IV, Sec. 15 of Constitution suspended. Bill read second time. Urgency clause read and adopted. Read third time, passed, title approved. To Assembly.

July 24—In Assembly. Read first time. Made case of urgency. Art. IV, Sec. 15 of Constitution suspended. Bill read second time. Urgency clause read and adopted. Read third time, passed, title approved. To Senate.

July 25—In Senate. To enrollment. Reported correctly enrolled. To Governor.

July 30—Approved by Governor. Chapter 4.

7—Slater, July 23. To Com. on Rls.

An act to validate the organization, boundaries, governing officers or boards, acts, proceedings, and bonds of public bodies, to take effect immediately.

July 23—Read first time. To printer. From printer. To committee. From committee with recommendation : Do pass. Made case of urgency. Art. 4, Sec. 15 of Constitution suspended. Bill read second time.

July 24—Reported correctly engrossed. Urgency clause read and adopted. Read third time, passed, title approved. To Assembly.

July 24—In Assembly. Read first time. Made case of urgency. Art. 4, Sec. 15 of Constitution suspended. Bill read second time. Urgency clause read and adopted. Read third time, passed, title approved. To Senate.

July 25—In Senate. To enrollment. Reported correctly enrolled. To Governor.

July 30—Approved by Governor. Chapter 6.

8—Quinn, Hatfield, Dilworth, Mixter, Dorsey, Slater, Crittenden, and Tenney, July 23. To Com. on Rls.

An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

July 23—Read first time. To printer. From printer. To committee. From committee with recommendation : Be re-referred to Com. on Fin.

July 24—From committee with recommendation : Do pass. Bill read second time. Made case of urgency. Art. 4, Sec. 15 of Constitution suspended. To engrossment, and third reading. Reported correctly engrossed. Urgency clause read and adopted. Read third time, passed, title approved. To Assembly.

July 24—In Assembly. Read first time. To Com. on Mil. & Vet. Aff. Withdrawn from committee. Stricken from Assembly File.

9—Hulse, July 23. To Com. on Rls.

An act to validate the formation, organization and existence of sanitary districts, declaring the urgency thereof to take effect immediately.

July 23—Read first time. To printer. From printer. To committee. From committee with recommendation : Do pass. Made case of urgency. Art. 4, Sec. 15 of Constitution suspended. Read second time, to engrossment, and third reading.

July 24—Reported correctly re-engrossed. Urgency clause read and adopted. Read third time, passed, title approved. To Assembly.

July 24—In Assembly. Read first time. Made case of urgency. Art. 4, Sec. 15 of Constitution suspended. Bill read second time. Urgency clause read and adopted. Read third time, passed, title approved. To Senate.

July 25—In Senate. To enrollment. Reported correctly enrolled. To Governor.

July 30—Approved by Governor. Chapter 5.

SENATE CONCURRENT RESOLUTIONS

S.C.R. No. 1—Seawell, July 22. To Com. on Rls.

Relative to Joint Rules of the Legislature.

July 22—Read. To printer. From printer. To committee. From committee with recommendation: Be adopted. Read and adopted. To Assembly.

July 24—In Assembly. Read and considered without reference to committee or file. Read and adopted. To Senate.

July 24—In Senate. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State.

July 25—Filed with Secretary of State. Chapter 10.

S.C.R. No. 2—Gordon, July 22. To Com. on Rls.

Approving an amendment to the charter of the City of Napa, a municipal corporation in the County of Napa, State of California, voted for and ratified by the qualified electors of said city at the special municipal election held therein on the twenty-eighth day of May, 1946.

July 22—Read. To committee. From committee with recommendation: Be placed on file. Considered by unanimous consent without reference to file or printer. Read and adopted. To Assembly.

July 24—In Assembly. Read. Considered by unanimous consent without reference to committee or file. Read and adopted. To Senate.

July 24—In Senate. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State.

July 25—Filed with Secretary of State. Chapter 11.

S.C.R. No. 3—Seawell, July 23. To Com. on Rls.

Relative to distribution of legislative printing.

July 23—Read. To committee. From committee with recommendation: Be adopted. Considered by unanimous consent without reference to file or printer. Read and adopted. To Assembly.

July 24—In Assembly. Read. Considered by unanimous consent without reference to committee or file. Read and adopted. To Senate.

July 24—In Senate. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State.

July 25—Filed with Secretary of State. Chapter 12.

S.C.R. No. 4—Breed, July 23. Without reference to committee.

Approving certain amendments to the charter of the County of Alameda voted for and ratified by the electors of said county at a special county election held therein on the fourth day of June, 1946.

July 23—Read. Considered by unanimous consent without reference to committee, file or printer. Read and adopted. To Assembly.

July 24—In Assembly. Read. Considered by unanimous consent without reference to committee or file. Read and adopted. To Senate.

July 24—In Senate. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State.

July 25—Filed with Secretary of State. Chapter 13.

S.C.R. No. 5—Brown, July 24. To Com. on Rls.

Relating to the inclusion of certain lands within the State Park System.

July 24—Read. To committee. From committee with recommendation: Be placed on file. Considered by unanimous consent without reference to file or printer. Read and adopted. To Assembly.

July 24—In Assembly. Read. Considered by unanimous consent without reference to committee or file. Read and adopted. To Senate.

July 24—In Senate. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State.

July 25—Filed with Secretary of State. Chapter 14.

S.C.R. No. 6—Seawell, July 24. To Com. on Rls.

Relative to adjournment sine die of the Fifty-sixth (Second Extraordinary) Session of the Legislature of the State of California.

July 24—Read. To committee. From committee with recommendation: Be adopted. Considered by unanimous consent without reference to file or printer. Read and adopted. To Assembly.

July 24—In Assembly. Read. To Com. on Rls.

July 25—From committee with recommendation: Be adopted as amended. Read. Amended. To print. From printer. Read and adopted. To Senate.

July 25—In Senate. Senate concurred in Assembly amendments. To enrollment. Reported correctly enrolled. To Secretary of State.

July 25—Filed with Secretary of State. Chapter 21.

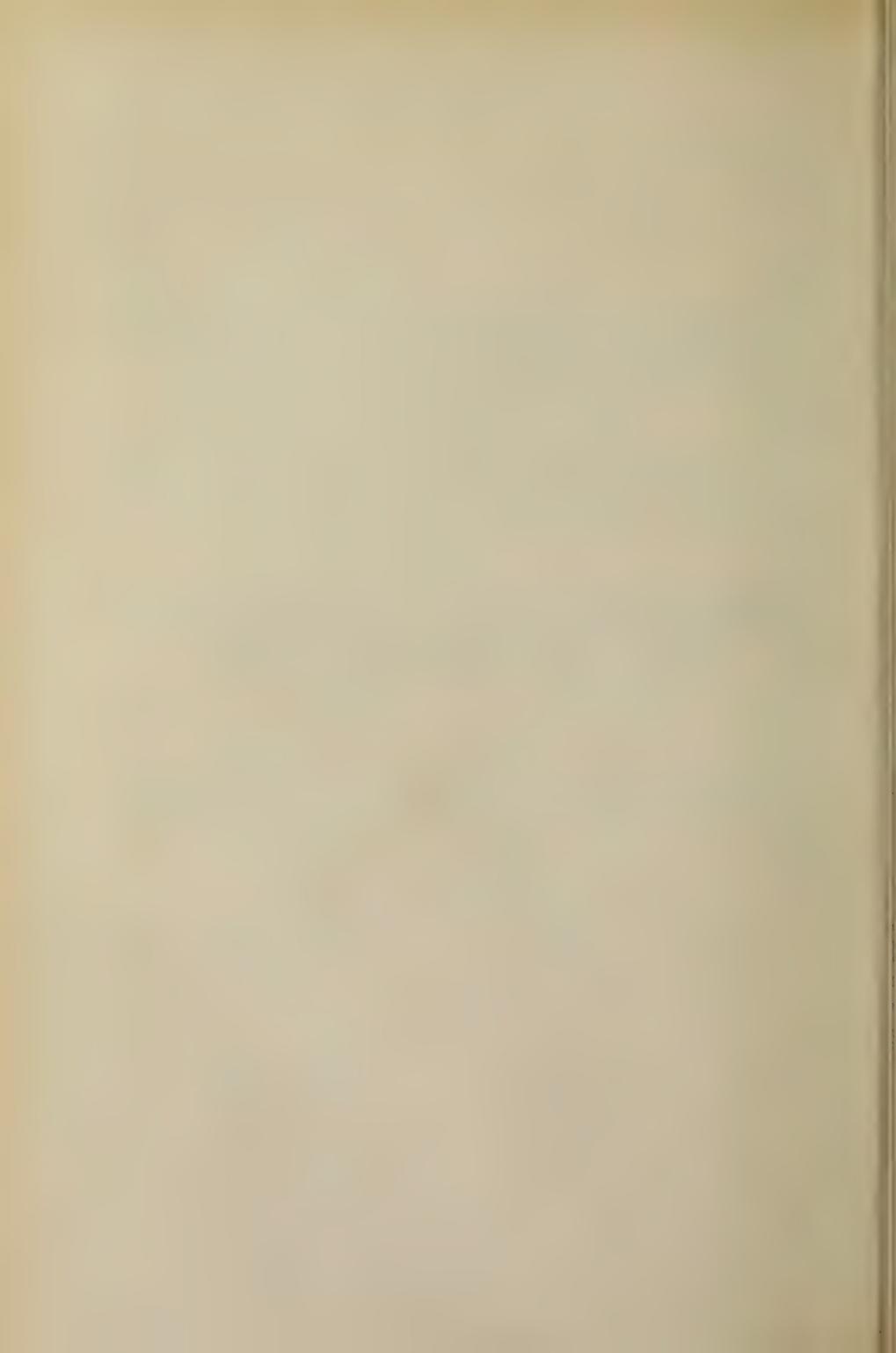
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- 2—Rich. Election of statutory officers
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- 3—Seawell. Standing Rules of the Senate
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- 4—Deuel. Notify the Assembly election of officers
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- 5—Mixter. Notify the Governor organization of the Senate
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- 6—Biggar. Notify the Assembly organization of the Senate
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- 7—Brown. Mileage for members and officers
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- 8—Hatfield. Sergeant-at-Arms authorized to receipt for warrants for members and officers
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- 9—Powers. Salaries of statutory officers
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- 10—Seawell. Credentials of representatives
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- 11—Powers. Appointment of attaches
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- 12—Seawell. Creating Legislative Process Committee
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- 13—Brown. Mileage for Senator Collier
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- 14—Fletcher and Biggar. Extending birthday greeting to Senator Breed
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- 15—Hatfield. Memorializing Congress of the United States to promote agricultural marketing service and agricultural research
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- 16—Keating, Powers, McBride, Collier, Seawell, Parkman, Brown, Mayo, Hatfield, Ward, Slater, Carter, Crittenden, Cunningham, Hulse, Deuel, and Desmond. Expression of commendation to the City of Sacramento and City Council on the appointment of Bartley W. Cavanaugh
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- 17—Fletcher. Conservation of the waters of the Colorado River
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- 20—Rules Committee. Senate Chamber, committee rooms, Senators' offices and other Senate property, disposition of
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- 21—Rules Committee. Payment of expenses of the Senate after adjournment
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- 22—Swing. Ventilating and lighting the Senate Chamber
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- 23—Hatfield, Biggar, Breed, Brown, Burns, Carter, Collier, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hulse, Jespersen, Judah, Keating, Mayo, McBride, McCormack, Mixter, Parkman, Powers, Quinn, Rich, Salsman, Shelley, Slater, Sutton, Swing, Tenney, Ward and Weybret. Retirement of Senator Jerrold L. Seawell as member of the Senate
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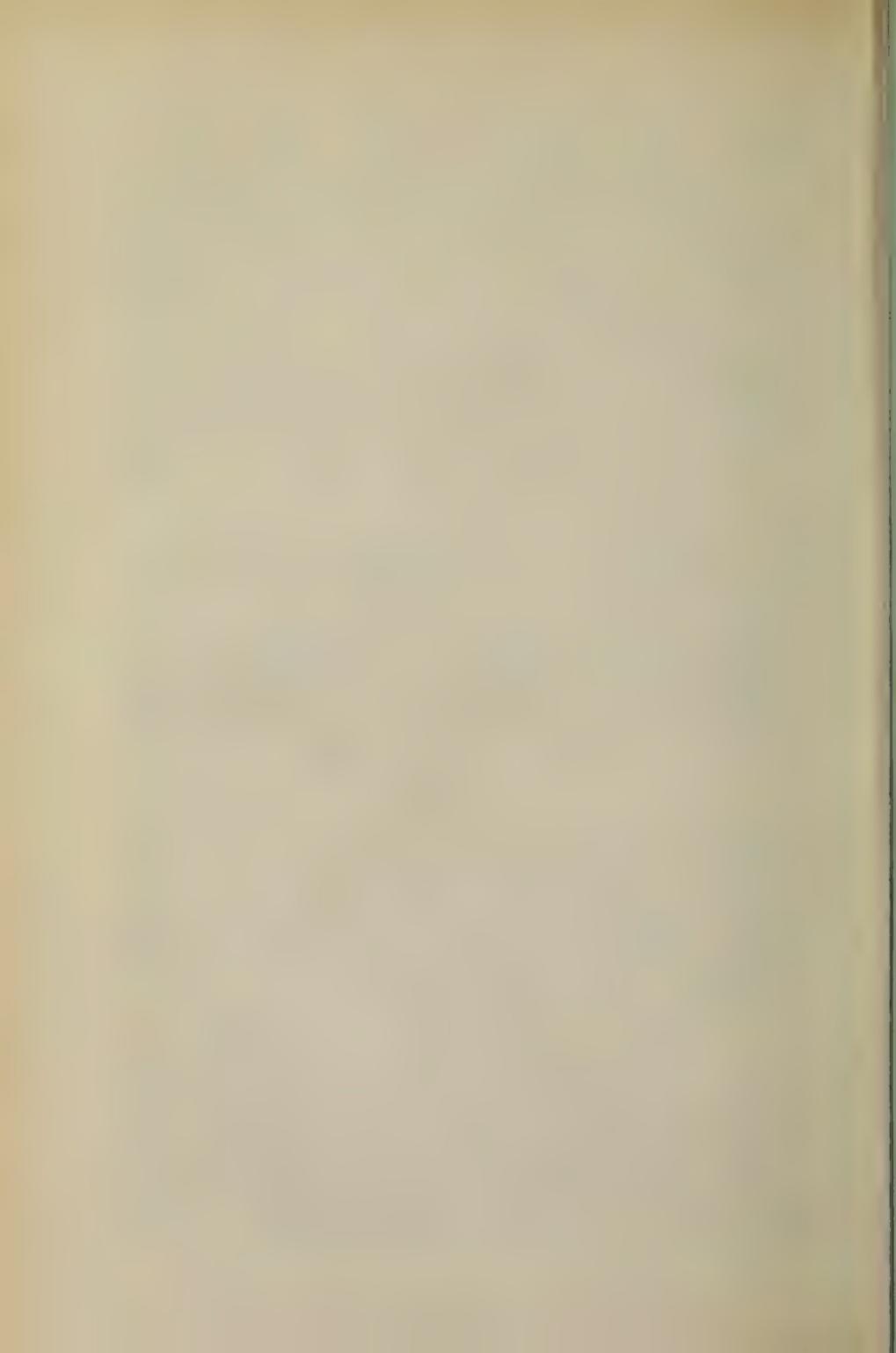
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CALENDAR 1946

| JANUARY | | | | | | FEBRUARY | | | | | | MARCH | | | | | | | | |
|---------|-----------|----------|----|-----------|----|----------|----|----|----|----|----|-----------|----|----|----|----|----|----|----|----|
| S | M | T | W | T | F | S | M | T | W | T | F | S | S | M | T | W | T | F | S | |
| | 1 | 2 | 3 | 4 | 5 | | | | | | 1 | 2 | | | | | | 1 | 2 | |
| 6 | 7 | 8 | 9 | 10 | 11 | 12 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
| 13 | 14 | 15 | 16 | 17 | 18 | 19 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | 10 | 11 | 12 | 13 | 14 | 15 | 16 |
| 20 | 21 | 22 | 23 | 24 | 25 | 26 | 17 | 18 | 19 | 20 | 21 | 22 | 23 | 17 | 18 | 19 | 20 | 21 | 22 | 23 |
| 27 | 28 | 29 | 30 | 31 | | | 24 | 25 | 26 | 27 | 28 | | | 24 | 25 | 26 | 27 | 28 | 29 | 30 |
| | | | | | | | | | | | | | 31 | | | | | | | |
| APRIL | | | | | | MAY | | | | | | JUNE | | | | | | | | |
| 1 | 2 | 3 | 4 | 5 | 6 | | | 1 | 2 | 3 | 4 | | | | | | | 1 | | |
| 7 | 8 | 9 | 10 | 11 | 12 | 13 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |
| 14 | 15 | 16 | 17 | 18 | 19 | 20 | 12 | 13 | 14 | 15 | 16 | 17 | 18 | 9 | 10 | 11 | 12 | 13 | 14 | 15 |
| 21 | 22 | 23 | 24 | 25 | 26 | 27 | 19 | 20 | 21 | 22 | 23 | 24 | 25 | 16 | 17 | 18 | 19 | 20 | 21 | 22 |
| 28 | 29 | 30 | | | | | 26 | 27 | 28 | 29 | 30 | 31 | | 23 | 24 | 25 | 26 | 27 | 28 | 29 |
| | | | | | | | | | | | | | 30 | | | | | | | |
| JULY | | | | | | AUGUST | | | | | | SEPTEMBER | | | | | | | | |
| 1 | 2 | 3 | 4 | 5 | 6 | | | 1 | 2 | 3 | | 1 | 2 | 3 | 4 | 5 | 6 | 7 | | |
| 7 | 8 | 9 | 10 | 11 | 12 | 13 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 8 | 9 | 10 | 11 | 12 | 13 | 14 |
| 14 | 15 | 16 | 17 | 18 | 19 | 20 | 11 | 12 | 13 | 14 | 15 | 16 | 17 | 15 | 16 | 17 | 18 | 19 | 20 | 21 |
| 21 | 22 | 23 | 24 | 25 | 26 | 27 | 18 | 19 | 20 | 21 | 22 | 23 | 24 | 22 | 23 | 24 | 25 | 26 | 27 | 28 |
| 28 | 29 | 30 | 31 | | | | 25 | 26 | 27 | 28 | 29 | 30 | 31 | 29 | 30 | | | | | |
| OCTOBER | | | | | | NOVEMBER | | | | | | DECEMBER | | | | | | | | |
| | 1 | 2 | 3 | 4 | 5 | | | 1 | 2 | | | 1 | 2 | 3 | 4 | 5 | 6 | 7 | | |
| 6 | 7 | 8 | 9 | 10 | 11 | 12 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 8 | 9 | 10 | 11 | 12 | 13 | 14 |
| 13 | 14 | 15 | 16 | 17 | 18 | 19 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | 15 | 16 | 17 | 18 | 19 | 20 | 21 |
| 20 | 21 | 22 | 23 | 24 | 25 | 26 | 17 | 18 | 19 | 20 | 21 | 22 | 23 | 22 | 23 | 24 | 25 | 26 | 27 | 28 |
| 27 | 28 | 29 | 30 | 31 | | | 24 | 25 | 26 | 27 | 28 | 29 | 30 | 29 | 30 | 31 | | | | |



ASSEMBLY JOURNAL

FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

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CALIFORNIA LEGISLATURE
FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

ASSEMBLY DAILY JOURNAL

FIRST LEGISLATIVE DAY
FIRST CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO
Monday, July 22, 1946

The Assembly met at 10.30 a.m., pursuant to the provisions of the Proclamation of His Excellency, Earl Warren, Governor of the State of California, dated July 18, 1946, convening the Legislature of the State of California on this day in extraordinary session.

Arthur A. Ohnimus, Chief Clerk of the Assembly for the Fifty-sixth (Regular) Session, presiding.

ANNOUNCEMENT

Arthur A. Ohnimus, Chief Clerk of the Assembly, announced that, pursuant to the requirements of the Government Code, Section 9150, the following officers of the Assembly of the Fifty-sixth (Regular) Session of the Legislature were present, and in their respective positions: Arthur A. Ohnimus, Chief Clerk; Geraldine B. Hadsell, Minute Clerk; and Wilkie Ogg, Sergeant-at-Arms.

ROLL CALL

Chief Clerk Arthur A. Ohnimus directed the Assistant Clerk to call the roll of Assemblymen.

The roll was called, and the following answered to their names:

Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichiton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyon, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, and Wollenberg—73.

Quorum present.

PRAYER

The following prayer was offered by the Rev. Torrance Phelps, Chaplain of the Assembly for the Fifty-sixth (Regular) Session of the Legislature:

Eternal God:

We pause in gratitude this morning for all the beauty and wonder of Thy world, for the green earth, for sunlight and flowers and for the starry night.

Let us be thankful for the many personal blessings we enjoy, for homes lit by love, for loyal friends and for the wealth of culture and knowledge.

Let us give thanks that we are citizens of this great Nation, unsurpassed in its freedom and opportunity for all, and the main oasis of security and hope for mankind.

Above all, let us be grateful to the Divine Source of Our Many Blessings from whose Mind has sprung the earth and its riches, and by whose truth we are inspired.—

whose hand has sprung the earth and its fishes, and by whose truth we are inspired. Amen.

PROCLAMATION OF THE GOVERNOR

The Chief Clerk directed the Assistant Clerk to read the Proclamation of the Governor convening the Legislature in extraordinary session.

Whereupon the Assistant Clerk read the following Proclamation:

EXECUTIVE DEPARTMENT, STATE OF CALIFORNIA

Proclamation

WHEREAS, An extraordinary occasion has arisen and now exists requiring that the Legislature of the State of California be convened in extraordinary session; now, therefore,

I, EARL WARREN, Governor of the State of California, by virtue of the power and authority in me vested by Section 9 of Article V of the Constitution of the State of California, do hereby convene the Legislature of the State of California to meet in extraordinary session at Sacramento, California, on Monday, the twenty-second day of July, 1946, at 10.30 o'clock a.m. of said day for the following purposes and to legislate upon the following subjects.

1. To consider and act upon legislation to declare an emergency in respect to the renting of residential housing accommodations, including hotels and rooming houses; to provide for the regulation, control, and stabilization of rents in such housing accommodations; to regulate the procedure for removal or eviction of tenants of such housing accommodations; to provide for the administration and enforcement of such regulation, control, and stabilization, and to make funds available for such purposes.
 2. To approve or reject charters and charter amendments of cities, counties, or cities and counties, ratified by the electors pursuant to the Constitution of the State of California.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of California to be affixed this eighteenth day of July, 1946.

[SEAL] EARL WARREN, Governor of California
Attest: FRANK M. JORDAN, Secretary of State

RESOLUTIONS

The following resolution was offered:

By Mr. Sam L. Collins:

House Resolution No. 1

Resolved by the Assembly of the State of California, That the following named persons constitute the officers of the Assembly for the Fifty-sixth (Second Extraordinary) Session, with the per diem as fixed by statute or resolution:

| | |
|------------------------|---------------------|
| Hon. Charles W. Lyon | Speaker |
| Hon. Thomas A. Maloney | Speaker pro tempore |
| Arthur A. Ob nimus | Chief Clerk |
| Geraldine B. Hadsell | Minute Clerk |
| Wilkins Ogg | Sergeant-at-Arms |
| Rev. Torrance Phelps | Chaplain |

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Clarke, Collins, Sam L., Crichton, Davis, Debs, Denny, Dickey, Dills, Clayton A., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, Pelletier, Price, Robertson, Rosenthal, Sherwin, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, and Wollenberg—63.

NOES—None.

APPOINTMENT OF SELECT COMMITTEE

Chief Clerk Arthur A. Ohnimus announced the appointment of Messrs. Collins, Sam L., Fourt, and Robertson, as a Select Committee to escort Hon. Charles W. Lyon, Speaker-elect, to the rostrum.

Chief Clerk Arthur A. Ohnimus announced the appointment of Messrs. Wollenberg, Field, and Debs, as a Select Committee to escort Hon. Thomas A. Maloney, Speaker pro tempore-elect, to the rostrum.

OATHS OF OFFICE ADMINISTERED

Hon. Charles W. Lyon, Speaker-elect; Hon. Thomas A. Maloney, Speaker pro tempore-elect; Arthur A. Ohnimus, Chief Clerk-elect; Gerladine B. Hadsell, Minute Clerk-elect; and Wilkie Ogg, Sergeant-at-Arms-elect, took and subscribed to the following oath, administered by Hon. Frank M. Jordan, Secretary of State:

I do solemnly swear that I will support the Constitution of the United States and the Constitution of the State of California, and that I will faithfully discharge the duties of the office to which I have been elected according to the best of my ability.

Speaker Presiding

At 10.42 a.m., Hon. Charles W. Lyon, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

PLEDGE OF ALLEGIANCE TO THE FLAG

Upon request of the Speaker, the Assembly then gave the pledge of allegiance to the Flag.

LEAVES OF ABSENCE FOR THE DAY

The following members were granted leaves of absence for the day, because of illness:

Mr. Burns, on motion of Messrs. Clarke and Heisinger.

Mr. Knight, on motion of Mr. Watson.

The following member was granted leave of absence for the day, because of legislative business elsewhere:

Mr. Werdel, on motion of Mr. Doyle.

The following member was granted leave of absence for the day, because of personal business elsewhere:

Mr. Dekker, on motion of Mr. Beck.

APPOINTMENT OF STANDING COMMITTEES

The Speaker announced that the standing committees of the Fifty-sixth (Regular) Session would be the standing committees of the Fifty-sixth (Second Extraordinary) Session.

RESOLUTIONS

The following resolutions were offered:

By Mr. Stream:

House Resolution No. 2

Resolved by the Assembly of the State of California, That a Select Committee of Five be appointed to wait upon His Excellency, the Governor, and inform him that the Assembly is organized and awaits any communication he may have to make to it.

Resolution read and adopted.

Appointment of Select Committee

Pursuant to the provisions of House Resolution No. 2, the Speaker announced the appointment of Messrs. Stream, Crichton, O'Day, Leonard, and Maloney as such Select Committee.

By Mr. Field:

House Resolution No. 3

Resolved by the Assembly of the State of California, That the Speaker of the Assembly appoint a Committee of Three to inform the Senate that the Assembly is in session pursuant to the Proclamation of His Excellency, the Governor, dated the eighteenth day of July, 1946, and ready for the transaction of legislative business, with the following officers, to wit:

| | |
|-----------------------------|----------------------------|
| Hon. Charles W. Lyon----- | <i>Speaker</i> |
| Hon. Thomas A. Maloney----- | <i>Speaker pro tempore</i> |
| Arthur A. Ohnimus----- | <i>Chief Clerk</i> |
| Geraldine B. Hadsell----- | <i>Minute Clerk</i> |
| Wilkie Ogg----- | <i>Sergeant-at-Arms</i> |
| Rev. Torrance Phelps----- | <i>Chaplain</i> |

Resolution read and adopted.

Appointment of Select Committee

Pursuant to the provisions of House Resolution No. 3, the Speaker announced the appointment of Messrs. Field, Niehouse, and Middough as such Select Committee.

By Mr. Sam L. Collins:

House Resolution No. 4

Resolved by the Assembly of the State of California, That until further notice the Standing Rules of the Fifty-sixth First Extraordinary Session, as printed in the Assembly Journal of January 7, 1946, at pages 7 to 28 inclusive, are hereby adopted as the Permanent Standing Rules of this Fifty-sixth (Second Extraordinary) Session.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Call, Clarke, Collins, Sam L., Davis, Debs, Denny, Dickey, Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick,

King, Kraft, Leonard, Lowrey, Lyons, Massion, McCollister, McMillan, Middough, Miller, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Wollenberg, and Mr. Speaker—62.

NOES—None.

By Mr. McCollister:

House Resolution No. 5

Resolved by the Assembly of the State of California, That the State Controller be and he is hereby directed and ordered to draw his warrants on the proper fund in favor of the following members and officers of the Assembly for the amount set opposite their respective names, and the State Treasurer is hereby directed and ordered to pay the same:

| District | Name | Address | Mileage one way | Distance from county seat, less | Total mileage | Amount at 5 cents per mile |
|----------|------------------------|-------------------------------------|-----------------|---------------------------------|---------------|----------------------------|
| 2 | Paul Denny | Etna, Siskiyou County | 295 | 37 | 332 | \$33 20 |
| 3 | Lloyd W. Lowrey | Rumsey, Yolo County | 23 | 36 | 59 | 5 90 |
| 4 | Albert M. King | Oroville, Butte County | 86 | — | 86 | 8 60 |
| 5 | Ernest C. Crowley | Fairfield, Solano County | 40 | — | 40 | 4 00 |
| 6 | Allen G. Thurman | Colfax, Placer County | 37 | 17 | 54 | 5 40 |
| 7 | Richard H. McCollister | Mill Valley, Marin County | 105 | 8 | 113 | 11 30 |
| 8 | Chester F. Gannon | Sacramento, Sacramento County | — | — | — | — |
| 9 | Dwight H. Stephenson | Elk Grove, Sacramento County | — | 13 | 13 | 1 30 |
| 11 | Charles M. Weber | Stockton, San Joaquin County | 48 | — | 48 | 4 80 |
| 12 | James E. Thorp | Lockeford, San Joaquin County | 48 | 3 | 45 | 4 50 |
| 13 | Francis Dunn, Jr. | Oakland, Alameda County | 84 | — | 84 | 8 40 |
| 14 | Randal F. Dickey | Alameda, Alameda County | 84 | 5 | 89 | 8 90 |
| 15 | Bernard A. Sheridan | Oakland, Alameda County | 84 | — | 84 | 8 40 |
| 16 | Marvin Sherwin | Piedmont, Alameda County | 84 | — | 84 | 8 40 |
| 17 | Edward J. Carey | Emeryville, Alameda County | 84 | 2 | 82 | 8 20 |
| 18 | Gardiner Johnson | Berkeley, Alameda County | 84 | 1 | 83 | 8 30 |
| 20 | Thomas A. Maloney | San Francisco, San Francisco County | 90 | — | 90 | 9 00 |
| 21 | Albert C. Wollenberg | San Francisco, San Francisco County | 90 | — | 90 | 9 00 |
| 22 | George D. Collins, Jr. | San Francisco, San Francisco County | 90 | — | 90 | 9 00 |
| 23 | William Clifton Berry | San Francisco, San Francisco County | 90 | — | 90 | 9 00 |
| 24 | Edward F. O'Day | San Francisco, San Francisco County | 90 | — | 90 | 9 00 |
| 25 | Gerald P. Haggerty | San Francisco, San Francisco County | 90 | — | 90 | 9 00 |
| 26 | Edward M. Gaffney | San Francisco, San Francisco County | 90 | — | 90 | 9 00 |
| 27 | Harrison W. Call | Redwood City, San Mateo County | 119 | — | 119 | 11 90 |
| 28 | Raup Miller | Palo Alto, Santa Clara County | 128 | 18 | 146 | 14 60 |
| 29 | John F. Thompson | San Jose, Santa Clara County | 128 | — | 128 | 12 80 |
| 30 | Ralph M. Brown | Modesto, Stanislaus County | 77 | — | 77 | 7 70 |
| 31 | George A. Clarke | Planada, Merced County | 114 | 10 | 124 | 12 40 |
| 32 | Jacob M. Leonard | Hollister, San Benito County | 173 | — | 173 | 17 30 |
| 33 | Fred Emley | Salinas, Monterey County | 208 | — | 208 | 20 80 |
| 34 | James G. Crichton | Fresno, Fresno County | 169 | — | 169 | 16 90 |
| 35 | S. L. Heisinger | Calwa, Fresno County | 169 | 5 | 174 | 17 40 |
| 37 | Alfred W. Robertson | Santa Barbara, Santa Barbara County | 460 | — | 460 | 46 00 |
| 38 | Walter J. Fourt | Ventura, Ventura County | 490 | — | 490 | 49 00 |
| 40 | William H. Rosenthal | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 41 | Julian Beck | San Fernando, Los Angeles County | 447 | 21 | 426 | 42 60 |
| 42 | Everett G. Burkhalter | North Hollywood, Los Angeles County | 447 | — | 447 | 44 70 |
| 43 | C. Don Field | Glendale, Los Angeles County | 447 | 10 | 437 | 43 70 |
| 44 | John B. Pelletier | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 45 | Thomas J. Doyle | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 46 | Glenn M. Anderson | Hawthorne, Los Angeles County | 447 | 12 | 459 | 45 90 |
| 47 | Albert I. Stewart | Pasadena, Los Angeles County | 447 | 13 | 460 | 46 00 |
| 49 | Ernest R. Geddes | Pomona, Los Angeles County | 447 | 30 | 477 | 47 70 |
| 50 | Thomas M. Erwin | Puente, Los Angeles County | 447 | 19 | 466 | 46 60 |
| 51 | Elwyn S. Bennett | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 52 | Jonathan J. Hollibaugh | Huntington Park, Los Angeles County | 447 | 6 | 453 | 45 30 |
| 53 | Montivel A. Burke | Alhambra, Los Angeles County | 447 | 9 | 456 | 45 60 |
| 54 | Ralph A. Beal | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 55 | Vernon Kilpatrick | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 56 | Ernest E. Debs | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 58 | Frank J. Waters | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 59 | Charles W. Lyon | Beverly Hills, Los Angeles County | 447 | 8 | 455 | 45 50 |
| 60 | M. Philip Davis | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 61 | Lester A. McMillan | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 62 | Augustus F. Hawkins | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 63 | Don A. Allen | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 64 | John C. Lyons | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 65 | John W. Evans | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |
| 66 | Jack Massion | Los Angeles, Los Angeles County | 447 | — | 447 | 44 70 |

| District | Name | Address | Mileage one way | Total mileage | Amount at 5 cents per mile |
|----------|----------------------|---------------------------------|-----------------|---------------|----------------------------|
| 67 | Clayton A. Dills | Gardena, Los Angeles County | 447 | 11 | 45 80 |
| 68 | Vincent Thomas | San Pedro, Los Angeles County | 447 | 23 | 47 00 |
| 69 | Ralph C. Dills | Compton, Los Angeles County | 447 | 18 | 46 50 |
| 70 | Lorne D. Middough | Long Beach, Los Angeles County | 447 | 22 | 46 90 |
| 71 | Carl Fletcher | Long Beach, Los Angeles County | 447 | 22 | 46 90 |
| 72 | R. Fred Price | Upland, San Bernardino County | 508 | 23 | 48 50 |
| 73 | Douglas P. Armstrong | Redlands, San Bernardino County | 508 | 9 | 51 70 |
| 74 | Clyde A. Watson | Orange, Orange County | 481 | -- | 48 10 |
| 75 | Sam L. Collins | Fullerton, Orange County | 481 | 11 | 47 00 |
| 76 | Philip L. Boyd | Palm Springs, Riverside County | 512 | 54 | 56 60 |
| 77 | George R. Butters | Brawley, Imperial County | 661 | 14 | 64 70 |
| 78 | Fred H. Kraft | Ocean Beach, San Diego County | 572 | -- | 57 30 |
| 79 | Kathryn T. Niehouse | San Diego, San Diego County | 573 | -- | 57 30 |
| 80 | Charles W. Stream | Chula Vista, San Diego County | 573 | 10 | 58 30 |

| District | Name | Address | Mileage one way | Total mileage | Amount at 10 cents per mile |
|----------------------|------|-------------------------------------|-----------------|---------------|-----------------------------|
| Arthur A. Ohnimus | | San Francisco, San Francisco County | -- | -- | -- |
| Geraldine B. Hadsell | | Los Angeles, Los Angeles County | 447 | 894 | 89 40 |
| Wilkie Ogg | | Sacramento, Sacramento County | -- | -- | -- |

Request for Unanimous Consent

Mr. McCollister asked for, and was granted, unanimous consent to take up House Resolution No. 5, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Clarke, Collins, Sam L. Crichton, Davis, Debs, Denny, Dickey, Doyle, Dunn, Emlyn, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Matoney, Mission, McCollister, McMillan, Middough, Miller, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—67.

NOES—None.

REPORTS OF SELECT COMMITTEES

The Select Committee appointed to wait upon the Governor reported that it had performed its duties.

The Select Committee appointed to wait upon the Senate reported that it had performed its duties.

COMMITTEE FROM THE SENATE

Senators Biggar, Tenney, and Dilworth appeared before the bar of the Assembly, and announced that the Senate was organized, and ready to proceed with the regular business.

RESOLUTIONS

The following resolutions were offered:

By Mr. Middough:

House Resolution No. 6

Resolved by the Assembly of the State of California, That the Sergeant-at-Arms or the Chief Clerk be and they are hereby authorized to receipt to the Controller for all warrants for the payment of members, officers, and attaches of the Assembly.

Request for Unanimous Consent

Mr. Middough asked for, and was granted, unanimous consent to take up House Resolution No. 6, at this time, without reference to committee.

Resolution read and adopted.

By Mr. Thurman:

House Resolution No. 7

Resolved by the Assembly of the State of California, That all of those persons who heretofore filed their credentials and were duly recognized as representatives of the publications they represented for the Fifty-sixth (Regular) Session are hereby recognized as the representatives of those publications for this Second Extraordinary Session.

Request for Unanimous Consent

Mr. Thurman asked for, and was granted, unanimous consent to take up House Resolution No. 7, at this time, without reference to committee.

Resolution read and adopted.

By Mr. Maloney:

House Resolution No. 8

Resolved by the Assembly of the State of California, That the Chief Clerk of the Assembly be and he is hereby directed to procure from the State Purchasing Department on requisition, for the use of the Assembly, all necessary stationery and supplies.

Request for Unanimous Consent

Mr. Maloney asked for, and was granted, unanimous consent to take up House Resolution No. 8, at this time, without reference to committee.

Resolution read and adopted.

By Messrs. Waters and Fourt:

House Resolution No. 9

Resolved by the Assembly of the State of California, That the Controller be and he is hereby directed to draw his warrant upon the Contingent Fund of the Assembly in favor of the Chief Clerk of the Assembly, and the State Treasurer is hereby directed to pay same, in the sum of three thousand nine hundred fifty dollars (\$3,950), said amount being for the purchase of postage stamps to be used by the Members of the Assembly for official mail; and be it further

Resolved, That the Chief Clerk be and he is hereby directed to purchase postage stamps in such amounts and denominations, not exceeding three thousand nine hundred fifty dollars (\$3,950) in the aggregate, as shall be necessary for the use of the Members of the Assembly for official mail; and be it further

Resolved, That the amount of stamps requisitioned by any one Member of the Assembly for official mail shall not exceed the sum of fifty dollars (\$50).

Request for Unanimous Consent

Messrs. Waters and Fourt asked for, and were granted, unanimous consent to take up House Resolution No. 9, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkharter, Butters, Call, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Ralph C., Doyle, Dunn, Emley,

Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Wollenberg, and Mr. Speaker—69.
NOES—None.

By Mr. Sam L. Collins:

House Resolution No. 10

Resolved by the Assembly of the State of California, That the Controller be and he is hereby authorized and directed to draw his warrant on the Contingent Fund of the Assembly in favor of Arthur A. Ohnimus, Chief Clerk, and the State Treasurer is hereby directed to pay the same, for the sum of two hundred dollars (\$200), said amount being for the payment of postage, telegraphing, expressage, and incidental expenses of the Chief Clerk's office.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 10, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Wollenberg, and Mr. Speaker—67.

NOES—None.

By Mr. Dickey:

House Resolution No. 11

Relating to the amendment of Section 4232 of the Political Code

WHEREAS, The people of the County of Alameda, a county of the third class, at a special election held in the County of Alameda, State of California, on June 4, 1946, did approve by substantial margins eight separate amendments to the charter of the County of Alameda; and

WHEREAS, It will be necessary to amend Section 4232 of the Political Code of the State of California to put into effect the mandate of the people of the County of Alameda on Amendment No. 1; and

WHEREAS, The proposed amendment affects only counties of the third class; and

WHEREAS, The proposed amendment to Section 4232 of the Political Code is non-controversial; now, therefore, be it

Resolved by the Assembly of the State of California, That the Assembly of the State of California by this resolution does respectfully request Governor Earl Warren to include in his call for the present special session of the Legislature an item calling for consideration of Section 4232 of the Political Code of the State of California.

Request for Unanimous Consent

Mr. Dickey asked for, and was granted, unanimous consent to take up House Resolution No. 11, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Rosenthal, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Wollenberg, and Mr. Speaker—67.

NOES—None.

Request for Unanimous Consent

Mr. Dickey asked for, and was granted, unanimous consent that the Chief Clerk be instructed to send a copy of House Resolution No. 11 to the Governor with the information that it has been adopted.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS**

The following resolution was offered:

Assembly Concurrent Resolution No. 1: By Messrs. Lyon and Waters—Relative to Howard Hughes.

Request for Unanimous Consent

Messrs. Lyon and Waters asked for, and were granted, unanimous consent to take up Assembly Concurrent Resolution No. 1, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 1

Assembly Concurrent Resolution No. 1—Relative to Howard Hughes.
Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McColister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Turman, Waters, Watson, Wollenberg, and Mr. Speaker—68.

NOES—None.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. O'Day asked for, and was granted, unanimous consent that the following communication be ordered printed in the Journal, and the attached ordinance be referred to the Committee on Governmental Efficiency and Economy:

DISTRICT ATTORNEY, CITY AND COUNTY OF SAN FRANCISCO
SAN FRANCISCO, CALIFORNIA, July 19, 1946

Honorable Edward F. O'Day
Member of the Assembly
Sacramento, California

DEAR MR. O'DAY: In accordance with your recent request I am forwarding certain information on problems confronting the City and County of San Francisco following the lapse of Federal Rent Control. I trust these data may be helpful to members of the San Francisco Delegation and your other colleagues in the consideration of temporary rent control legislation at this extraordinary session of the Legislature.

It is my impression that the people of California are deeply disturbed over the crisis that has arisen since expiration of OPA rent regulation. Governor Earl Warren is to be commended for his position that California can not gamble on the outcome of OPA legislation in Congress. I am sure the Members of the Legislature are fully informed on the facts of the rent crisis and will adopt form of temporary rent control which will stabilize rents at levels fair to everyone, as well as appropriating funds for a rent control enforcement agency.

Our experience in San Francisco after rent stabilization expired is, I believe, typical of the serious emergency confronting other congested metropolitan areas of the State. Many persons telephoned my office complaining of 100 to 300 per cent rent increases and of instances of great hardship due to evictions of veterans, their families,

and other citizens. These new problems accentuated San Francisco's already acute housing shortage.

The Office of District Attorney is especially concerned with these problems because family dislocations are one of the principal causes of juvenile delinquency and postwar increase in crime.

Three steps were immediately taken in San Francisco to meet these new rent problems. The board of supervisors adopted a rent ordinance No. 4188 declaring it is a misdemeanor for anyone receiving or entitled to receive rents to increase said rents in excess of 15 per cent over the ceiling in effect on June 30, 1946. This ordinance is enforced by my office.

Subsequently the board adopted an eviction ordinance, a copy of which is hereto attached.

There was created by me in my office a rent bureau staffed by deputies familiar with housing problems to assist people in the thousands of inquiries made to my office on the subjects of rent and housing.

However, despite considerable success through these measures, rent control appears to be too encompassing a problem to be solved by action on municipal or county levels. For example, industrial workers in San Francisco depend on housing facilities spread over a vast area of Northern California, and residents of our community engage in livelihood activities outside the legal boundaries of San Francisco. Thus rent control becomes a problem of home dislocation, local population pressures, and shifting residence, which is state-wide in its ramifications. Black market rentals will result unless uniform stabilization and enforcement methods are applied.

I therefore urge your honorable body to adopt fair and equitable State rent control statutes.

I or one of my deputies will be glad to assist the Legislature on the matter of our experience with rent control, if requested. If my office can provide you with any other aid, we will be happy to do so.

With kindest personal regards,
Sincerely yours,

EDMUND G. BROWN, District Attorney
City and County of San Francisco

RESOLUTIONS

The following resolution was offered:

By Messrs. Waters and Fourt:

House Resolution No. 12

WHEREAS, There has been published by the State Printing Department a book entitled The California Legislature written by Joseph Allan Beek, Secretary of the Senate; and

WHEREAS, This book contains a wealth of information, presented in a manner to be easily understood by the students of our public schools, and facts and comments on our legislative system which have been favorably commented upon by statesmen and educators generally; now, therefore, be it

Resolved, That the Secretary of the Senate be and he is hereby requested to order printed for the use of the Members of the Assembly such number of said books as shall be necessary to supply the demand, all to be paid for from the Legislative Printing Fund.

Resolution read, and referred to Committee on Rules.

MESSAGES FROM THE GOVERNOR

STATE OF CALIFORNIA
GOVERNOR'S OFFICE, SACRAMENTO 14, July 22, 1946

To the Honorable Members of the Assembly
State of California, Sacramento, California

GENTLEMEN: Pursuant to the provisions of Section 1774 of the Government Code, which provides that within 10 days after the meeting of the Legislature the Governor must transmit to it a list of all appointments made by him under the provisions of that section, I have the honor to transmit to you herewith a list of all appointments so made since the last session of the Legislature.

Respectfully,

EARL WARREN, Governor

HARRY LUTGENS, a resident of San Rafael, a member of the State Personnel Board prior to entering military service in January, 1943, was reappointed to the State Personnel Board February 27, 1946, vice Ford Chatters, resigned.

N. LOYALL McLAREN, a resident and certified public accountant of San Francisco, was appointed March 18, 1946, as member of the Board of State Harbor Commissioners, vice J. W. Mailliard, Jr., resigned.

HIRAM W. JOHNSON, 3RD, a resident and attorney of San Francisco, was appointed March 27, 1946, to the California Unemployment Insurance Appeals Board and member of the California Employment Stabilization Commission, vice Edgar E. Lampton, resigned.

WILLIAM J. SILVA, a resident of Modesto, prominent in sportsmen's activities in Central California, was appointed March 20, 1946, as member of the Fish and Game Commission, vice Dom Civitello, resigned.

GENERAL H. H. ARNOLD, United States Army, Retired, a resident of Sonoma, was appointed March 20, 1946, as member of the Fish and Game Commission, vice H. L. Ricks, deceased. However, General H. H. Arnold resigned on April 6, 1946, because of a conflict which would arise between his Army status and acceptance of a State appointment. On July 1, 1946, this difficulty having been removed, General H. H. Arnold was again appointed to the same vacancy.

CHARLES SWEENEY, a resident and Fire Chief of Antioch, was appointed April 2, 1946, as member of the State Fire Advisory Board, vice Bart W. Arundel, resigned.

LAWRENCE C. STEVENS, a resident of Long Beach; Public Defender of the City of Long Beach; recently discharged with rank of Lieutenant from United States Navy after more than two years of overseas service; was appointed April 15, 1946, as Chairman and member of Veterans Welfare Board, vice Thomas J. Riordan, resigned.

CAPTAIN C. F. MAY, a resident of San Francisco, President of West Coast Local No. 90 of the International Organization of Masters, Mates and Pilots of America and former Vice President of the California State Federation of Labor, was appointed May 22, 1946, as member of the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo and Suisun, vice Captain Andrew G. Townsend, deceased.

DANIEL JUDSON CALLAGHAN, JR., a resident of Oakland; public relations and sales; recently discharged with the rank of Lieutenant Commander from the United States Navy after three years of overseas service; was appointed May 21, 1946, as member of the California Veterans' Board.

ORIEN W. TODD, a resident of San Diego; businessman; recently discharged with the rank of Captain from the United States Marine Corps after two years of overseas service; was appointed May 21, 1946, as member of the California Veterans Board.

LAURENCE W. CARR, a resident of Redding; former District Attorney of Shasta County; recently discharged with the rank of Lieutenant (J.G.) from the United States Navy after serving on a destroyer in the Pacific Theatre; was appointed May 21, 1946, as member of the California Veterans Board.

EDWARD M. SEACORD, a resident of San Jose; businessman; veteran of World War I; Past Commander of Veterans of Foreign Wars; was appointed May 21, 1946, as member of the California Veterans Board.

LOUIS H. BURKE, a resident of Montebello; attorney practicing in Los Angeles; recently discharged from the United States Army after serving with the First and Ninth Armies in France and Germany; was appointed May 21, 1946, as member of the California Veterans Board.

ERNEST R. ORFILA, a resident of Los Angeles; attorney practicing in Los Angeles; veteran of World War I; Past Commander of the Hollywood Post, American Legion; was appointed May 21, 1946, as member of the California Veterans Board.

AUSTIN M. HEALEY, a resident of Fresno; businessman; veteran of World War I; first Departmental Commander and past National Committeeman of the Disabled American Veterans; was appointed May 21, 1946, as member of the California Veterans Board.

COLONEL CURTIS D. O'SULLIVAN, a resident of Napa; in command of California National Guard Units which fought in the Aleutians, Marshalls, Kwajalein and Leyte; Captain in the Infantry during World War I; Major in the Reserve, 1923-1929; Lieutenant Colonel in the National Guard, 1929-1939; Colonel and Chief of Staff of the 40th Infantry Division, National Guard, 1939-1940; was appointed April 29, 1946, as Adjutant General of California, vice Victor R. Hansen, resigned.

COMMUNICATIONS

By Speaker Lyon:

A communication and resolution from The Lawyers' Club of Los Angeles, recommending commercial rent control, were received, and

ordered referred to the Committee on Governmental Efficiency and Economy for consideration, afterward to be filed with the Secretary of State.

By Speaker Lyon:

A number of communications relative to rent control and evictions were received, and those pertaining to rent control were referred to the Committee on Governmental Efficiency and Economy, and those pertaining to evictions were referred to the Committee on Judiciary.

By Speaker Lyon:

A communication from Mrs. Benjamin F. Warner, President, California Federation of Women's Clubs, relative to full-time Chaplains with clinical training in our State Institutions, was received, and ordered filed with the Secretary of State.

By Speaker Lyon:

A telegram from H. B. Isher, relative to rent control, was received, and ordered referred to the Committee on Governmental Efficiency and Economy.

By the Chief Clerk:

A communication from Virginia Masters of San Francisco, relative to State ceiling on rentals, was received, and ordered referred to the Committee on Governmental Efficiency and Economy.

By the Chief Clerk:

A communication from Jack H. Levin, Covina, relative to rent controls, was received, and referred to the Committee on Governmental Efficiency and Economy.

By the Chief Clerk:

A communication from "A California Resident" relative to rent control, was received, and referred to the Committee on Governmental Efficiency and Economy.

By the Chief Clerk:

A communication from Mrs. Beatrice Patton, acknowledging receipt of House Resolution No. 21, Fifty-sixth (First Extraordinary) Session, relative to the death of General George S. Patton, was received, and ordered filed with the Secretary of State.

By Speaker Lyon:

A communication from Richard H. Holmes, Santa Monica, relative to legislation on housing, National Traffic Law, antitrust investigation, promotion of small business enterprise, foreign policy in Latin America, and loan to Great Britain, was received, and ordered filed with the Secretary of State.

By the Chief Clerk:

A communication and resolution from Langenbach Post No. 948, Veterans of Foreign Wars, Marysville, relative to living war memorials, were received, and ordered filed with the Committee on Military Affairs.

By the Chief Clerk:

A communication from Stanley Cook of Bendix Local U. A. W.-C. I. O. 179, relative to Section 56A of the Unemployment Insurance Act, was received, and ordered filed with the Secretary of State.

By the Chief Clerk:

A communication from Bill Snideker, relative to beach erosion at Santa Monica, was received, and ordered filed with the Secretary of State.

By the Chief Clerk :

The following communications were received, read, and ordered printed in the Journal :

DEAR ARTHUR : Please accept our sincere thanks and appreciation for the beautiful tribute paid to Harry by the Members of the Legislature.

I have distributed the resolutions to my family, and they, like myself, will treasure them always.

It is hard to realize he has left us, but it is a great comfort to me in the knowledge that he left so many kind, true friends.

Sincerely,

RUTH RILEY
(Mrs. Harry B. Riley)

OFFICE OF THE ATTORNEY GENERAL
WASHINGTON, D. C., February 19, 1946

Mr. Arthur A. Ohnimus, Chief Clerk

California Legislature, Assembly Chamber
State Capitol, Sacramento 14, California

MY DEAR MR. OHNIMUS : May I thank you for your letter of February 6, 1946, in which you enclose an Assembly Joint Resolution No. 10, which was adopted by the California Legislature on February 1, 1946.

I thank you very much for the copy of this resolution, and deeply appreciate the support of the Legislature of the State of California in the Department of Justice's efforts to combat the rising tide of juvenile delinquency. I am aware that the State of California has done, and is doing, much to solve this very stressing problem.

With kind regards,

Sincerely yours,

TOM C. CLARK, Attorney General

HOUSE OF REPRESENTATIVES
WASHINGTON, D. C., February 18, 1946

Mr. Arthur A. Ohnimus, Chief Clerk of the Assembly
California Legislature, Sacramento, California

DEAR MR. OHNIMUS : Thank you very much for sending me copies of Assembly Joint Resolutions Nos. 3, 11, 14, and 19.

I have studied these resolutions, and you may be sure that I will give my full support to the various objectives outlined.

Sincerely yours,

ELLIS E. PATTERSON

HOUSE OF REPRESENTATIVES
WASHINGTON, D. C., February 18, 1946

Mr. Arthur A. Ohnimus, Chief Clerk

California Legislature, Sacramento, California

DEAR MR. OHNIMUS : This will acknowledge your letter of February 11th just received enclosing copies of Assembly Joint Resolutions Nos. 3, 11, 14, and 19, memorializing Congress to enact S-1592 (Wagner-Ellender-Taft Housing Bill) as soon as possible; urging the establishment of foreign trade zones at the ports of San Francisco and Los Angeles; memorializing Congress to withhold any action on Bills HR-3604, HR-3605 and HR-3606 and urging the President and the Office of Price Administration to refrain from effecting any amendment to Regulation RMPR-26.

The House Committee on Indian Affairs informs me that it has received unfavorable reports as to HR-3604, HR-3605, and HR-3606 from the Attorney General and from the Budget Bureau, and that action will be withheld on these bills permitting an interested Committee of the California Delegation to investigate the facts fully.

The Office of Price Administration has informed me that they are withholding the issuance of the amendment to Regulation RMPR-26 providing a premium on shipments of Douglas fir pending complete investigation of the matter by the Civilian Production Administration.

Sincerely yours,

LEROY JOHNSON
Member of Congress

NAVY DEPARTMENT
WASHINGTON, D. C., February 19, 1946

Address reply to Material Division Office of the Assistant Secretary and refer to
M250 RZS :emb

Mr. Arthur A. Ohnimus, Chief Clerk

California Legislature, Sacramento 14, California

DEAR MR. OHNIMUS : The Secretary of the Navy has referred to me for reply your letter of January 18, 1946, in which you invited attention to an enclosed copy of Assembly Joint Resolution No. 2, which was adopted by the California Legislature on January 17, 1946.

The Navy Department is in complete sympathy with the urgent needs of the civilian economy for essential building materials, particularly those required to alleviate the critical housing shortage throughout the Nation. We wish to assure you that it is the Navy's policy to reduce its stocks of the types of materials involved to an absolute minimum. In pursuance of this policy, the Navy periodically redetermines its required inventory position in order that it may release to the civilian economy all excess stocks that may result therefrom. To that end, the Navy will probably declare surplus, in the near future, approximately \$46,000,000 of equipment and material which is presently located at Port Hueneme, California. Of this amount, approximately one-half is comprised of building material and equipment, and the remainder comprises miscellaneous commercial and industrial type items. In addition, there is on board in ships at Port Hueneme awaiting unloading, approximately \$15,000,000 worth of material and equipment.

As you know, the Navy has no control over the methods of disposal or sale of such surplus stocks. This is governed by acts of Congress.

You may be assured that the Navy will continue to do all that it can to release additional quantities of essential building materials to the civilian economy. It is hoped that through this means stocks will be made available to at least partially alleviate the present critical situation.

Sincerely yours,

B. MOREELL, Vice Admiral, U.S.N.

By the Chief Clerk:

The following communication was received, read, and ordered printed in the Journal, and the press release transmitted therewith ordered filed with the Secretary of State:

OFFICE OF PRICE ADMINISTRATION
WASHINGTON 25, D. C., February 20, 1946.

*Mr. Arthur A. Ohnimus, Chief Clerk
California State Assembly, Sacramento, California*

DEAR MR. OHNIMUS: I have your letter of January 29, 1946, with which you enclosed copy of Assembly Joint Resolution No. 5 which was adopted by the California Legislature on January 24, 1946. This resolution refers to RMPR-26, which is similar to all other maximum price regulations as regards the subject referred to and protests against the provision denying a markup to a distribution yard for lumber shipped directly from mill to consumer.

All prices in our maximum price regulations cover direct mill shipments where the lumber is not routed through a distribution yard and it was necessary to provide that no one could sell lumber with a markup in order to avoid over-ceiling sales. When a lumber yard brings a carload of lumber into its yard and unloads same and delivers it they are naturally entitled to a markup on the sale but there is no reason why a lumber yard should receive a markup on a direct mill shipment when such markup was denied to wholesalers, and at the time these price regulations were adopted the wholesaler obtained his commission from the selling mill.

Recently, because of the unprecedented demand for lumber of any kind which has sent buyers into the lumber producing areas who have offered full ceiling price, without wholesale commission, it has been impossible for the wholesaler to secure an adequate supply of lumber.

I am enclosing herewith copy of a press release issued February 8, 1946, notifying the trade that this office will immediately proceed to issue amendments to the various regulations providing a wholesale markup of 5 per cent. These amendments will permit distribution yards to add the 5 per cent on a direct mill shipment to the consumer. However, where the lumber goes through his yard and the distribution yard markup is added he will be able to pass on to the customer only 2 per cent of the wholesale markup.

Sincerely,

CHESTER BOWLES, Administrator

By the Chief Clerk:

The following communications were received, read, and ordered printed in the Journal:

OFFICE OF PRICE ADMINISTRATION
WASHINGTON 25, D. C., February 21, 1946

*Mr. Arthur A. Ohnimus
Sacramento 14, California*

DEAR SIR: I am taking this means of acknowledging receipt of your recent communication. Before specific information is given you, I would like to obtain the views and opinions of those people in the agency who are most directly concerned with this matter.

If a satisfactory reply does not reach you soon, I would appreciate hearing from you again.

Sincerely,

CHESTER BOWLES, Administrator

July 22, 1946]

ASSEMBLY JOURNAL

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OFFICE OF PRICE ADMINISTRATION
WASHINGTON, D. C., February 21, 1946

Mr. Arthur A. Ohnimus, Chief Clerk
California State Assembly,
Sacramento, California

DEAR MR. OHNIMUS: I have your wire of February 11, 1946, quoting Assembly Joint Resolution No. 19, adopted by the California Legislature February 11, 1946, with reference to the proposed allowance of \$2.50 per thousand feet on intercoastal shipments of Douglas fir.

This allowance of \$2.50 per thousand feet to cover extra costs of loading intercoastal vessels was proposed as a matter of over-all policy in an effort to revive the normal transportation practice.

The matter is being very carefully considered from every aspect, and in order to have sufficient time for this consideration, this action has been withdrawn from an amendment to RMPR 26 which is now in process.

You may rest assured that no precipitate action will be taken in the matter, and whatever decision is finally arrived at will be after mature consideration of all effects it may have geographically or otherwise.

Sincerely yours,

PETER A. STONE
Price Executive, Lumber Branch

NAVY DEPARTMENT
OFFICE OF THE CHIEF OF NAVAL OPERATIONS
WASHINGTON 25, D. C., February 21, 1946

In Reply Refer to Initials and No. Serial 876P21

Mr. Arthur A. Ohnimus, Chief Clerk
California Legislature, Assembly,
Assembly Chamber, State Capitol, Sacramento 14, California.

MY DEAR MR. OHNIMUS: Your letters of February 5th to the President and to the Secretary of the Navy, enclosing copies of a joint resolution adopted by the Legislature of the State of California, have been referred to me for reply. The resolution requests that the *USS Saratoga* be retained as a relic in the San Francisco Bay Area.

In order to obtain information on which to base defenses against the atomic bomb, it is necessary that ships of every type be subjected to the shock of the bomb's explosion. The Navy Department does not believe that it could justify the use for this purpose of ships which are still of value in combat. The *Saratoga* is one of the very few obsolete carriers in the Navy, and there is no other which could be substituted.

The interest of the Legislature of California in the *Saratoga* is greatly appreciated, and it is deeply regretted that the Navy Department can not accede to its wishes.

Sincerely yours,

D. C. RAMSEY
Admiral, U. S. Navy

February 22, 1946

MY DEAR MR. OHNIMUS: I have been quite ill, and so, up to now, I have been unable to write to tell you, the San Francisco Delegation, and all the Members of the Assembly, how deeply I appreciate the magnificent tribute paid to the memory of my beloved husband, Justus S. Wardell. It was, indeed, a great consolation—and the "Assembly Journal" for January 7, 1946, is a keepsake which will be treasured not only by myself, but by my children and grandchildren as well.

My daughter, Virginia, and my son, Benjamin, join in this expression of heartfelt gratitude.

Very sincerely yours,

CLARA LOUISE WARDELL

LOS ANGELES, CALIFORNIA, February 25, 1946

MY DEAR MR. OHNIMUS: On behalf of my children and myself permit me to thank you for the beautiful tribute, in the form of resolutions, sent in memory of my husband by the State Assembly.

We shall always cherish the kind thought.

Sincerely,

MRS. HARRY A. HOLLZER

WILSHIRE BOULEVARD TEMPLE
LOS ANGELES 5, CALIFORNIA, February 25, 1946

Mr. Arthur A. Ohnimus, Chief Clerk
Assembly, California Legislature
State Capitol, Sacramento 14, California

DEAR MR. OHNIMUS: Thanks for mailing us an illuminated copy of House Resolution No. 47 in tribute to Judge Harry A. Hollzer. His family and I appreciate beyond words this beautiful recognition of his service as a great citizen.

With best wishes, I am

Sincerely yours,

RABBI EDGAR F. MAGNIN

[July 22, 1946]

DIXON, CALIFORNIA, February 27, 1946

*Mr. Arthur A. Ohnimus
Sacramento, California*

MY DEAR MR. OHNIMUS: I received with grateful appreciation the four beautiful copies of the House resolution relative to the passing of Mr. Madden.

It was indeed a beautiful tribute, and my two daughters, my son, and I shall cherish it always as a reminder of the high regard in which our beloved father and husband was held.

My family joins me in heartfelt thanks to the Assembly for its kind thoughtfulness in passing this resolution.

Sincerely yours,

GRACE K. MADDEN

DEPARTMENT OF PUBLIC WORKS
SACRAMENTO, February 27, 1946

*Mr. Arthur A. Ohnimus, Chief Clerk, Assembly
State Capitol, Sacramento 14, California*

DEAR SIR: Receipt is acknowledged of your letter of February 18, 1946, enclosing copy of House Resolution No. 102, adopted by the Assembly on February 16, 1946, wherein the Division of Highways is requested to investigate the feasibility and advisability of a direct highway route between San Luis Obispo and the California border near Kingman, Arizona, and to furnish a report to the Joint Fact-Finding Committee on Highways, Streets, and Bridges, and to each Member of the Legislature through whose district any part of such route would pass, this report to be furnished not later than April 1, 1946.

Although the time limit of April 1, 1946, may not permit of a full and thorough investigation of the location in question, the assignment will be undertaken immediately; and we will report on our findings prior to April 1, 1946.

Yours very truly,

G. T. McCOY
State Highway Engineer

OFFICE OF PRICE ADMINISTRATION
WASHINGTON, D. C., February 27, 1946

In reply refer to: 6073:30

*Mr. Arthur A. Ohnimus, Chief Clerk
California State Assembly, Sacramento, California*

DEAR MR. OHNIMUS: Your letter of February 12, 1946, addressed to the Honorable Chester Bowles, Administrator, with reference to Assembly Joint Resolution No. 19, has been referred to the Lumber Branch for attention.

I wrote you on February 21, 1946, advising that the proposal to make an allowance of \$2.50 per thousand feet on intercoastal shipments had been withdrawn in order to give the matter further study.

Sincerely yours,

PETER A. STONE
Price Executive, Lumber Branch

OFFICE OF ECONOMIC STABILIZATION
WASHINGTON, D. C., February 27, 1946

*The Honorable Arthur A. Ohnimus, Chief Clerk
California Legislative Assembly, Sacramento 14, California*

DEAR MR. OHNIMUS: Although I am very glad to acknowledge the Assembly Current Resolution No. 20 of the California Legislative Assembly, it is necessary for me to forward this to Mr. Wilson Wyatt, Administrator of the National Housing Authority and National Veterans Housing Expediter.

As you know, Mr. Wyatt has been given the full responsibility by the President for the solution of the current housing emergency and the resolution of the Assembly properly falls within his field.

Sincerely,

CHESTER BOWLES, Director

By the Chief Clerk:

The following communication was received, read, and ordered printed in the Journal, and the resolution transmitted therewith ordered filed with the Secretary of State:

WASHINGTON STATE COMMISSION ON INTERSTATE COOPERATION
OLYMPIA, WASHINGTON, February 28, 1946

*Mr. Arthur A. Ohnimus, Clerk of the Assembly
Sacramento, California*

DEAR MR. OHNIMUS: In conformity with the provisions of Chapter 195, Session Laws of 1945, of the Washington State Legislature, I am pleased to transmit to you

the provisions of the act which created a Commission on Interstate Cooperation for the State of Washington.

Your Legislature, if it has not already done so, is hereby memorialized to enact a law similar to this measure, thus joining with the State of Washington in the common cause of reducing the burdens which are imposed upon the citizens of every State.

The members of this commission for Washington are Victor A. Meyers, Lieutenant Governor, Chairman; Belle Reeves, Secretary of State; Russell H. Fluett, State Treasurer; Smith Troy, Attorney General; Cliff Yelle, State Auditor; Pearl A. Wanamaker, State Superintendent of Public Instruction; and Otto A. Case, State Land Commissioner. We are most anxious to work with you on any and all projects for the welfare and advancement of our States.

Sincerely yours,

CHARLES E. JOHNS, Executive Secretary

By the Chief Clerk:

The following communications were received, read, and ordered printed in the Journal:

FEDERAL SECURITY AGENCY
SOCIAL SECURITY BOARD
WASHINGTON, D. C., February 28, 1946

*Mr. Arthur A. Ohnimus, Chief Clerk, California Legislature,
Sacramento 14, California*

DEAR MR. OHNIMUS: This will acknowledge receipt of House Resolution No. 100, adopted by the Assembly of the State of California on February 16, 1946.

The resolution requests Congress and the Social Security Board to make such changes in the provisions and interpretation of the Social Security Act as will permit recipients of old-age assistance to engage in the production and processing of food without suffering any loss of or disqualification for old-age assistance.

Congress has, in part at least, provided for such a contingency by temporary legislation. Public Law No. 45 of the Seventy-eighth Congress provides as follows:

Notwithstanding provisions of Title I of the Social Security Act, as amended (relating to grants to States for old-age assistance), and of appropriations for payments thereunder, in any case in which any State pays old-age assistance to any individual at a rate not in excess of the rate of old-age assistance paid to such individual during the month of April, 1943, any failure to take into consideration any income and resources of such individual arising from agricultural labor performed by him as an employee, or from labor otherwise performed by him in connection with the raising or harvesting of agricultural commodities, after the date of enactment of this joint resolution and prior to the seventh calendar month occurring after the termination of hostilities in the present war, as proclaimed by the President, shall not be a basis of excluding payments made to such individual in computing payments made to States under section 3 of such title, of refusing to approve a State plan under section 2 of such title, or of withholding certification pursuant to section 4 of such title.

States may invoke the provisions of this act if they so wish, and California has done so.

Since its original enactment, there have been changes. Public Law No. 67 changed the word "April" to "July." The provisions were continued without change in Public Law No. 229 of the Seventy-eighth Congress. The 1945 Deficiency Appropriation Act, Public Law No. 40 of the Seventy-ninth Congress, amended Public Law No. 45, but made no change in regard to consideration of income or resources arising from agricultural labor.

I call this to your attention because it is pertinent to the problem and the remedy suggested by House Resolution No. 100.

Sincerely yours,

OSCAR M. POWELL, Executive Director

OFFICE OF PRICE ADMINISTRATION
WASHINGTON, D. C., February 28, 1946

In Reply Refer to: 6073:30

*The Honorable Arthur A. Ohnimus,
Chief Clerk, California State Assembly
Sacramento 14, California*

DEAR MR. OHNIMUS: Your letter of February 12, 1946, addressed to The President, Harry S. Truman, with reference to Assembly Joint Resolution No. 19, has been referred to the Lumber Branch for attention.

I wrote you on February 21, 1946, advising that the proposal to make an allowance of \$2.50 per thousand feet on intercoastal shipments had been withdrawn in order to give the matter further study.

Sincerely yours,

PETER A. STONE
Price Executive, Lumber Branch

[July 22, 1946]

OFFICE OF WAR MOBILIZATION AND RECONVERSION
WASHINGTON, D. C., February 28, 1946*Mr. Arthur A. Ohnimus, Chief Clerk
California Legislature, Sacramento, California*

DEAR MR. OHNIMUS: Thank you for your letter of February 21, 1946, enclosing copy of Concurrent Resolution No. 20, passed by the California Legislature on February 19, 1946.

The contents of this resolution have been noted with interest. We suggest that your delegation confer with Mr. Wilson Wyatt, the Housing Expediter.

Sincerely yours,

HANS A. KLAGSBRUNN, Deputy Director

OFFICE OF WAR MOBILIZATION AND RECONVERSION
WASHINGTON, D. C., February 28, 1946*Mr. Arthur A. Ohnimus, Chief Clerk
California Legislature, Sacramento 14, California*

DEAR MR. OHNIMUS: The President has asked this office to acknowledge your letter of January 18th, together with the attached joint resolution of the California Legislature calling for measures to effect the immediate release of Government-owned materials suitable for housing construction.

The Administration is conscious of the acute shortage of construction materials throughout the Country, and is taking strong measures along the lines suggested by the joint resolution.

Very truly yours,

JOHN W. SNYDER, Director

OFFICE OF DEFENSE TRANSPORTATION
WASHINGTON, D. C., March 1, 1946*Mr. Arthur A. Ohnimus, Chief Clerk
California Legislature, Assembly
Sacramento 14, California*

DEAR MR. OHNIMUS: Reference is made to your letter of February 22d, relative to the adoption of Resolution No. 111 by the Legislature Assembly on February 18th.

This is to advise you that the space occupied by the Office of Defense Transportation in the Western Pacific Building has been cancelled effective as of March 31, 1946.

Very truly yours,

MILDRED G. SIMS
Service Operations Officer

TREASURY DEPARTMENT
WASHINGTON, D. C., March 1, 1946*Mr. Arthur A. Ohnimus, Chief Clerk
Assembly Chamber, State Capitol
Sacramento 14, California*

DEAR MR. OHNIMUS: The receipt is acknowledged, with thanks, of your letter of February 11, 1946, with which you transmitted a copy of Assembly Joint Resolution No. 11, adopted by the California Legislature on February 6, 1946, relative to the establishment of foreign-trade zones in California.

I appreciate being apprised of the views of the California Legislature and assure you that they will be given due consideration should formal application be made for grants to operate foreign-trade zones in your State.

Very truly yours,

JOSEPH J. O'CONNELL, JR.
Acting Secretary of the Treasury

OFFICE OF PRICE ADMINISTRATION
WASHINGTON, D. C., March 6, 1946*Mr. Arthur A. Ohnimus, Chief Clerk
California Legislature, Sacramento 14, California*

DEAR MR. OHNIMUS: Your letter of January 29, 1946, addressed to President Truman, has been referred to this office for attention. Your communication enclosed copy of "Assembly Joint Resolution No. 5—Relative to the modification of the application of price controls to retailers in the sale of lumber."

The Lumber Branch of this agency has in preparation a price action which will permit retail lumber dealers, when making sales where the shipment originates at a mill, and does not become an integral part of the seller's stock, a margin of profit over the mill price, which is precisely what the resolution suggests. This action will be issued in the relatively near future.

Very truly yours,

W. S. INGRAM, Price Executive
Building Materials and Construction Price Branch

NATIONAL HOUSING AGENCY
WASHINGTON, D. C., March 8, 1946

*Mr. Arthur A. Ohnimus, Chief Clerk
California Legislature, Sacramento 14, California*

MY DEAR MR. OHNIMUS: The President has referred to me for consideration and reply a copy of your letter of February 21st, transmitting copies of Assembly Joint Resolution No. 23 and Assembly Concurrent Resolution No. 20, adopted by the Assembly of the State of California on February 13th and February 8th, respectively.

Let me assure you that the interest and action of the California Legislature with regard to the housing problem is sincerely appreciated. I would also like to indicate the desire of the National Housing Agency to be of maximum assistance to the California Joint Committee on the Housing Emergency, created pursuant to Assembly Concurrent Resolution No. 20.

Under Section 2 of the concurrent resolution, the committee is directed to proceed to Washington to consult with the proper Federal officials in order to secure for the special problem of California the degree of special consideration which the magnitude of California's housing problem, occasioned by its great increase in population, clearly requires. In order that the maximum results might be obtained in the shortest possible time, I would suggest that the members of this Joint Committee might find it extremely helpful, prior to coming to Washington, to discuss their problems fully with my Regional Representative, Mr. Preston L. Wright, who is located in the Balboa Building, 593 Market Street, San Francisco 5, California.

Sincerely yours,

WILSON WYATT, Administrator

PORTERVILLE, CALIFORNIA, March 19, 1946

*Mr. Arthur A. Ohnimus
Sacramento, California*

DEAR MR. OHNIMUS: The resolutions came this morning. My children and I sincerely appreciate this beautiful tribute, and I assure you they will be sacredly preserved.

Our sessions in Sacramento were short, and are now only happy memories. From childhood Less' one desire was to serve his State. He was sincere—he enjoyed the work, and he dearly loved his many friends. You were all so very kind and I know the terrible aching in my heart will be shared by all who knew him.

With my heartfelt thanks and all good wishes, I am,
Very truly,

MRS. LESS GUTHRIE

PORTERVILLE, CALIFORNIA, March 26, 1946

*Arthur A. Ohnimus
Sacramento, California*

DEAR MR. OHNIMUS: The several copies of the prayer, delivered by the Chaplain in memory of Mr. Guthrie, came yesterday. It is beautiful, and my children and I do so deeply appreciate all the expressions of love for the one who was nearest and dearest to our hearts.

Less was honest and sincere in all his words and actions—he spent his entire life doing for others, and I know the many kindnesses shown his family would fill his cup of happiness.

Sincerely,

MRS. LESS GUTHRIE

UNITED STATES DEPARTMENT OF AGRICULTURE
PRODUCTION AND MARKETING ADMINISTRATION
MATERIALS AND EQUIPMENT BRANCH, WASHINGTON, D. C., March 21, 1946

*Mr. Arthur A. Ohnimus, Chief Clerk
California Legislature, Sacramento 14, California*

DEAR MR. OHNIMUS: This is in reply to your recent letter to the Secretary enclosing copy of the Assembly Joint Resolution No. 22 adopted on February 18, 1946, with regard to shortages of farm machinery and equipment and the channeling of surplus machinery, equipment and housing facilities to farmers.

The present outlook for sufficient supplies of new farm machinery and equipment is the darkest it has been since the early war years. It was anticipated the reconversion period would achieve the liberal output of farm machinery which our food goals demand and that farmers deserve but the industrial difficulties prevalent throughout the Country have sharply curtailed manufacture of farm machinery; manufacturers are affected by work stoppages in their own plants, and several plants have been forced to close down because of lack of steel resulting from the wage disputes of the steel industry.

Agriculture's position has been presented to the Department of Labor, soliciting that agency's most intensive action in mediating the labor difficulties of farm machinery manufacturers and of their suppliers. The Civilian Production Administration has been urgently requested also to take immediate steps to provide assistance for manufacturers of farm machinery in procurement of materials when normal deliveries are resumed.

The foregoing circumstances make the channeling of war surpluses with agricultural potentialities even more imperative, and we are working closely with the owning and

disposal agencies to this end. Except for crawler tractors, the armed forces bought relatively small quantities of farm machinery and the amount being declared surplus is not significant in terms of farm requirements. Demands for crawler tractors, particularly among Federal, State and local governments which, pursuant to the Surplus Property Act, are entitled to priority in acquiring surplus property, result in the major portion of the available quantity being acquired by such organizations. Veterans are accorded priority in the purchase of surplus equipment, and Department of Agriculture War Food Order 135 establishes veterans' preference in the purchase of new farm machinery.

A considerable amount of farm machinery is being declared surplus at the Guayule Emergency Rubber Project which is being liquidated, and, although the quantity is small in relation to over-all need, negotiations are being carried on with the War Assets Corporation to have the equipment sold to farmers. Strong action has been instituted also in cooperation with the War Assets Corporation and the Civilian Production Administration to divert surplus war supplies of critical materials to farm machinery manufacturers which will augment to some extent supplies reduced by interrupted steel deliveries.

We realize fully the grave consequences which attach to prolonged lack of adequate farm machinery and equipment, and you may be assured our efforts will be continued through every medium at our command to provide assistance for farm machinery manufacturers and to obtain surplus equipment for farmers.

Sincerely yours,

L. B. TAYLOR, Director

BAKERSFIELD, CALIFORNIA, March 26, 1946

*Arthur Ohnimus, Chief Clerk
California Assembly, Sacramento 14, California*

DEAR MR. OHNIMUS: This will acknowledge receipt of copies of the resolution adopted during the recent session of the Legislature concerning the passing of my father, former Senator James I. Wagy.

I assure you that I, as well as the rest of my family, appreciate very much this action on the part of the Legislators.

Very truly yours,

PHILIP M. WAGY

By the Chief Clerk:

The following communications were received, read, and ordered printed in the Journal, and the reports transmitted therewith ordered filed with the Secretary of State:

DEPARTMENT OF PUBLIC WORKS
SACRAMENTO, March 29, 1946

*Mr. Arthur A. Ohnimus, Chief Clerk, Assembly
State Capitol, Sacramento 14, California*

DEAR SIR: Under the terms of House Resolution No. 102 of the First Extraordinary Session of the California Legislature for 1946, the Division of Highways was requested to furnish by not later than April 1, 1946, any information which it might have concerning the route between San Luis Obispo and the California Border near Kingman, Arizona, together with its recommendations and suggestions concerning such route to the Joint Fact-Finding Committee on Highways, Streets, and Bridges and to each Member of the Legislature through whose district any part of such route would pass.

In accordance with the instructions contained in the resolution, copies of the above report have been mailed to each Member of the Legislature through whose district any part of such route would pass, and a copy to the Joint Fact-Finding Committee.

For your records there is attached hereto a copy of a reconnaissance report relating to the development of a direct State highway route from San Luis Obispo to the California Border near Kingman, Arizona, included in which are our conclusions and recommendations with respect to such a route.

I am very pleased to transmit to you this information.

Yours very truly,

G. T. MCCOY
State Highway Engineer

DEPARTMENT OF PUBLIC WORKS
SACRAMENTO, March 29, 1946

*Mr. Arthur A. Ohnimus, Chief Clerk, Assembly
State Capitol, Sacramento 14, California*

DEAR SIR: Under the terms of House Resolution No. 96 of the First Extraordinary Session of the California Legislature for 1946, the Division of Highways was requested to furnish, by not later than April 1, 1946, to the Joint Fact-Finding Committee on Highways, Streets, and Bridges and to the Legislators through whose district any part of the road passes, certain information, together with recommendations and suggestions with regard to a possible highway route between Fresno and Salinas, California, by way of Panoche, San Benito County.

In accordance with the instructions contained in the resolution, copies of the above report have been mailed to each Member of the Legislature through whose district any part of such route would pass and a copy to the Joint Fact-Finding Committee.

For your records there is transmitted herewith copy of a reconnaissance report relating to the development of a direct State highway route from Salinas to Fresno via Panache in accordance with House Resolution No. 96.

I take pleasure in furnishing you the information requested by the Legislature.
Yours very truly,

G. T. MCCOY
State Highway Engineer

By the Chief Clerk :

The following communications were received, read, and ordered printed in the Journal:

OKLAHOMA CITY, OKLAHOMA, April 4, 1946

Hon. Arthur A. Ohnimus

Chief Clerk of the Assembly, California Legislature

DEAR MR. OHNIMUS: I wish to acknowledge receipt of the engrossed copy of House Resolution No. 82 of the Extraordinary Session of the Fifty-sixth Legislature.

May I assure you that I am deeply touched by such a wonderful tribute to a wonderful mother as well as a distinguished educator and woman.

The tribute paid by your august body in the press of public service shall always be treasured in my memory, and the resolution shall remain the most prized of possessions.

Most sincerely yours,

PAUL H. DORSEY

OFFICE OF THE SUPREME COMMANDER FOR THE ALLIED POWERS
TOKIO, JAPAN, April 4, 1946

Mr. Arthur A. Ohnimus, Chief Clerk,

Assembly of California, Sacramento 14, California

DEAR MR. OHNIMUS: The sentiment expressed in Assembly Concurrent Resolution No. 23 of the California Legislature has moved me deeply. Nowhere could one find greater inspiration to perform the tasks which yet lie ahead than in such an expression of confidence from his fellow Countrymen.

It is my fervent hope that from the victories of the past, to which the people of California in brain, brawn, and blood made so notable a contribution, may emerge a lasting peace among the peoples of the Pacific Basin—an enlightened peace dedicated to the furtherance of international trade, commerce, and good will, with a higher standard of life for all men as the impelling underlying impulse. To such end I know that the people of California, who tend a great gateway between the opportunities of the East and the opportunities of the West, will resolutely extend their leadership.

Please convey to the members of both houses of the Legislature my profound appreciation for their thoughtful courtesy, the memory of which I shall treasure always.

Faithfully yours,

DOUGLAS MACARTHUR

SAN FRANCISCO, CALIFORNIA, April 11, 1946

Arthur A. Ohnimus, Esq., Chief Clerk,

Assembly of the State of California,

Assembly Chamber, State Capitol, Sacramento 14, California

DEAR MR. OHNIMUS: Your letter of March 28, 1946, addressed to my mother, Mrs. Hiram Johnson, at my San Francisco address, was forwarded by me without opening to her in Washington, D.C., where she has been for the last four months. She has just returned your letter to me for acknowledgement, as she recently met with an accident to her right arm which has prevented her from writing and from giving proper attention to other matters.

She has asked me to write in her behalf, and on my own, expressing our thorough appreciation for the copies of House Resolution No. 25, which was adopted by the State Assembly during the late extraordinary session. The kindly expressions in this resolution and the fact that it came from one of the houses of the California Legislature which was so dear to my father, Senator Johnson, was a source of deepest gratification to us.

The copy of this resolution will always be held by us in the fondest reverence, and we most respectfully request that you convey to the proper officials our deepest thanks and appreciation.

Very truly yours,

HIRAM W. JOHNSON, Jr.

[July 22, 1946]

LOS ANGELES, CALIFORNIA, April 16, 1946

*Mr. Arthur A. Ohnimus
Sacramento, California*

DEAR MR. OHNIMUS: I gratefully acknowledge the receipt of a copy of the resolution, introduced in the Assembly on February 8th by Speaker Lyon, paying tribute and respect to the memory of my aunt, Mrs. Susan M. Dorsey.

Very truly yours,

SUSIE E. MILLER

UNITED STATES DEPARTMENT OF AGRICULTURE
PRODUCTION AND MARKETING ADMINISTRATION
FIELD SERVICE BRANCH, WASHINGTON 25, D. C., May 6, 1946

*Mr. Arthur A. Ohnimus, Chief Clerk
California Legislature, Assembly, Sacramento 14, California*

DEAR MR. OHNIMUS: The resolution prepared by the California Legislature which was mailed to the White House has been referred to this office for reply.

The interest and recommendations regarding the farm programs which were given in the resolutions are sincerely appreciated.

The amount of grain used in farm production efforts and for other domestic requirements in the past have been unusually heavy. In meeting these demands we have consumed the surplus stocks of grain; therefore, it has become necessary to use feed and grain to the utmost advantage. In addition, the grave needs of starving humanity across the seas present another very important need for grain.

The department is genuinely concerned with the unsatisfied demands of grain requirements here at home and the famine crisis abroad. Grain orders have been issued to aid in the distribution of the available grain supply through channels to provide a fair share for all users.

It is our aim to conduct such grain orders in an orderly, economical and impartial manner to all concerned.

Very truly yours,

LAURENCE VORTON, Director
Western Region Field Service Branch

By Speaker Lyon:

The following communication was received, read, and ordered printed in the Journal:

LOS ANGELES, CALIFORNIA, June 2, 1946

Honorable Charles W. Lyon

DEAR SIR: The beautiful engrossed copy of the House resolution paying tribute to memory of my beloved aunt, Mrs. Susan M. Dorsey, which you introduced in the Assembly on February the 8th. is deeply appreciated and will always be cherished. I shall have it suitably framed and hung where I may find comfort in being reminded of the high regard in which she was held.

Sincerely yours,

SUSIE E. MILLER

By the Chief Clerk:

The following communication was received, read, and ordered printed in the Journal, and the report transmitted therewith ordered filed with the Secretary of State:

DEPARTMENT OF PUBLIC WORKS
SACRAMENTO, June 15, 1946

*Mr. Arthur A. Ohnimus, Chief Clerk, Assembly
State Capitol, Sacramento 14, California*

DEAR SIR: Under the terms of House Resolution No. 85 of the First Extraordinary Session of the Legislature for 1946, the Division of Highways was requested to investigate the minimum cost of reconstructing State Route 25, between Coalinga and Gilroy, and State Route 33, between Maricopa Junction and Coalinga, to bring the entire route up to the standard of a modern two-lane highway and to report its findings thereon not later than June 30, 1946, to the Joint Fact-Finding Committee on Highways, Streets and Bridges.

In accordance with the instructions contained in the resolution, a copy of this report has been mailed to the Joint Fact-Finding Committee.

For your records there is transmitted herewith a copy of the Reconnaissance Report Relating to Modernization of the Airline Highway Route, Maricopa Junction to Gilroy, via Coalinga.

I take pleasure in furnishing you the information requested by the Legislature.

Yours very truly,

G. T. MCCOY
State Highway Engineer

By the Chief Clerk:

The following communication was received, read, and ordered printed in the Journal, and the resolution transmitted therewith ordered filed with the Secretary of State:

DEPARTMENT OF PUBLIC WORKS
SACRAMENTO, June 24, 1946

*Honorable Arthur A. Ohnimus, Chief Clerk of the Assembly
California State Legislature
State Capitol, Sacramento, California*

DEAR SIR: House Resolution No. 314 as printed in the Assembly Journal of June 16, 1945, at page 22, which was called to the attention of the California Toll Bridge Authority by your letter of June 28, 1945, has been considered by the authority, and by it referred to the Department of Public Works.

Under the California Toll Bridge Authority Act, Statutes of 1929, Chapter 763, as amended, the authority does not have, and is not concerned with, toll-free bridges. The State Highway Engineer has been requested to make the study and report desired by the Assembly, and work thereon is now under way.

A certified copy of the resolution of the authority is enclosed for the information of the Assembly.

Yours very truly,

C. H. PURCELL
Director of Public Works and
Secretary and Member of the
California Toll Bridge Authority

By the Chief Clerk:

The following communication was received, read, and ordered printed in the Journal:

EUREKA, CALIFORNIA, July 4, 1946

*Assembly, California Legislature
Sacramento, California*

DEAR MR. OHNIMUS: Please inform the Assembly of my great appreciation of the honor they have bestowed on my nephew, H. P. Ricks. I am sending a copy of the resolution, I so greatly prize, to my niece, Mrs. Hazel Ricks Murphy.

Sincerely,

MRS. H. P. JACKMAN

By the Chief Clerk:

The following communication was received, read, and ordered printed in the Journal, and the report transmitted therewith ordered filed with the Secretary of State:

DEPARTMENT OF PUBLIC WORKS
SACRAMENTO, July 10, 1946

*Mr. Arthur A. Ohnimus, Chief Clerk, Assembly
State Capitol, Sacramento 14, California*

DEAR SIR: Under terms of House Resolution No. 134 of the First Extraordinary Session of the California Legislature for 1946, the Director of the State Department of Public Works was requested to investigate the cost of widening and straightening State Route 37 and its connection, State Route 48 (Black Point Road-Sears Point Cut-Off) to its junction with State Route 29, and report his recommendations and findings to the Joint Legislative Fact-Finding Committee on Highways, Streets, and Bridges, and to the Assembly at its regular session in 1947.

In accordance with the instructions contained in the resolution, a copy of the above report has been mailed to the Joint Fact-Finding Committee.

There is attached hereto for your records a copy of this report.

I take pleasure in furnishing you the information requested by the Legislature.

Very truly yours,

C. H. PURCELL
Director of Public Works

REQUEST FOR UNANIMOUS CONSENT

Mr. Geddes asked for, and was granted, unanimous consent that the following Report of the Assembly Health Care Investigating Interim Committee be ordered printed in the Journal:

**FINAL REPORT OF THE ASSEMBLY HEALTH CARE
INVESTIGATING INTERIM COMMITTEE**

(House Resolution No. 295)

Letter of Transmittal

ASSEMBLY HEALTH CARE INVESTIGATING INTERIM COMMITTEE, July 1, 1946
*Mr. Arthur A. Ohnimus, Chief Clerk of the Assembly
California State Legislature,
State Capitol, Sacramento, California*

DEAR MR. OHNIMUS: The Legislature not being in session I hand you herewith the original copy of the Final Report of the Assembly Health Care Investigating Interim Committee, House Resolution No. 295.

Duplicate copies are being transmitted to the Governor and to the State Printer and a quantity ordered printed at this time for distribution to the public and Members of the Legislature.

The printing is in addition to mimeographed copies of a Preliminary Report, dated June 26, 1946, containing substantially the same material as the Final Report.

It is my understanding that you become the custodian of the present report until the convening of the Fifty-seventh Session of the Legislature or any Extraordinary Session which may intervene.

Very truly yours,

ERNEST R. GEDDES, Chairman
Assembly Health Care Investigating Interim Committee

LETTER OF TRANSMITTAL

HONORABLE CHARLES W. LYON,
Speaker of the Assembly
California State Legislature
Sacramento, California

MR. SPEAKER: The Assembly Health Care Investigating Interim Committee, appointed by you pursuant to House Resolution No. 295 (Regular Session 1945), submits herewith to you and through you to the Governor, the Legislature and to the people of California this report of your committee.

Cut off at an early date because of the peculiar provision in the resolution which requires us to report back on or before July 1, 1946, this report is filed as of this date with the Chief Clerk of the Assembly since the Legislature is not in session.

The major portions of this report have been prepared in mimeographed form as a Preliminary Report dated June 26, 1946, for more immediate distribution to the Governor, the members of the Legislature and interested persons and an order placed with the State Printer to print 1,000 copies of this report for general distribution to the public.

According to our understanding of the somewhat unusual technicalities which confront us in filing a report when the Legislature is in adjournment the printing is in the nature of a "pre-print" of a portion of the complete and final report which the next session or an extraordinary session may order printed and which may, if it is the will of the Legislature, include the many pages of testimony gathered by this committee in its hearings.

Recommendations of the committee are made in the body of this report and individual recommendations of several members. However, it is our unanimous recommendation that the present committee be reconstituted at the beginning of the next regular session and that hearings be held on the factual matter in this report. In the ensuing six months much may be brought to light to supplement the data herein contained.

What is set forth here is the result of study, hard work and dispassionate analysis and we believe that many of the questions in the minds of the Legislators are answered or, at least, the members of the Legislature will now have valid information upon which to determine their future course of action.

Respectfully submitted.

ERNEST R. GEDDES, Chairman

MEMBERS OF THE COMMITTEE

Sam L. Collins
James G. Crichton
Ernest E. Debs

John W. Evans
Fred H. Kraft
Vincent Thomas

REPORT OF THE ASSEMBLY HEALTH CARE INVESTIGATING INTERIM COMMITTEE

House Resolution No. 295*

INTRODUCTION

During the fifty-sixth session of the Legislature a number of hearings were held to consider Assembly Bills Nos. 449 and 800 and other bills pertaining to the subject of a State operated plan of prepaid medical care.

However, most of the debate and public interest centered around Assembly Bill No. 449 and Assembly Bill No. 800 both of which provided for a State operated plan financed by compulsory contributions from persons engaged in employment covered by unemployment insurance provisions generally.

The chief point of difference in the two proposed pieces of Legislation was that under Assembly Bill No. 449 the physicians would be paid on a capitation basis while under Assembly Bill No. 800 the physician would be paid on a "fee for service" basis.

Both of these bills failed to become law although proponents of one would have probably accepted the other as a compromise to establish a system of prepaid medical service in California. But all the members of the Assembly were not satisfied that complete and valid answers had been given to many of the most important questions relating to the subject.

Accordingly House Resolution No. 295 was adopted creating the present committee to study the subject at greater length and in greater detail and report back not later than July 1, 1946.

The membership of the committee was not appointed for some weeks following the close of the session and so has been faced with the task of rendering a comprehensive report in a shorter period of time than is generally allotted interim committees.

A study of the text of the Resolution, which is printed in full in the appendix of this report will show that the committee is charged with reporting on a number of subjects all relating to the general subject of means for maintaining and improving the health of the people of the State of California.

Early in its history the members of the committee agreed that the sociological and political arguments already presented before it were but repetitions of arguments for and against compulsory sickness insurance which have been presented many times in many places and by many authorities in the past.

It was also agreed that if a substantial service is to be rendered to the members of the Legislature no great good would obtain from hearings before which repetitious speeches were made but little valid factual information presented.

Accordingly it was determined to make an approach differing materially from those made previously and engage principally in an actuarial

* For text of the Resolution see page 172.

survey of all data obtainable in order to determine; first, the incidence of illness which may be expected to obtain among large groups of the population and; secondly, to endeavor to make a valid estimate of possible costs of rendering medical and hospital service.

Because of their intimate connection most of the other subjects set forth in the Resolution are touched upon and considered in the discussion attending the principal subjects as stated above.

Probably the chief exponent of Prepaid Medical Care is Dr. Nathan Sinai who was witness for the proponents of the proposed Legislation lately before us. In going over some the material left by Dr. Sinai in Sacramento seeming discrepancies were noted and the chairman wrote him as follows:

April 24, 1946

*Dr. Nathan Sinai, Professor of Public Health
University of Michigan, Ann Arbor, Michigan*

DEAR DR. SINAI: As you are aware this Committee is engaged in making a survey of the various aspects of Health Care of the people of California. In so doing we are endeavoring to ascertain and compile statistical and factual information from all available sources. In the course of your testimony and other work in this State you supplied the office of the Governor with certain estimates in connection with the incidence and costs of medical care. The source of much of that material is stated in the text but there were some other points concerning which we should be very much interested in determining the authority or statistical basis. Should you be able to furnish us with this, your action in doing so will be much appreciated. It will undoubtedly be of great assistance to this committee in the furtherance of its purposes.

Much of the material mentioned above is in the form of letters and transcripts of telephone conversations. We have reviewed them and have, for your convenience in referring to the estimates in question, noted down enough of the leading data to give you an idea of what kind of information we require.

The enclosed list, therefore, is not sent to you in the nature of a questionnaire but rather as memos signifying what we have in mind. In addition to this, any other source material you may like to suggest to us will receive our earnest attention.

With reference to "Estimates Costs of Services under A.B. 800"

- (a) Administrative assumed 6%—How arrived at?
- (b) Hospital based on Blue Cross—The experience of which Blue Cross Plans were included and for what year?
- (c) X-ray and Laboratory—On what is this figure of \$2.00 per person per year based?
- (d) Physician Service of \$15.20—is this basis on National Average?—if so for what year? Is it not based on the amount actually paid to physicians and surgeons?

Re : Letter of April 3, 1945

Sub : Fiscal Aspects of Assembly Bill 800

- (a) "Basic Factors": estimates there will be 22,181,200 services (defined as office and home calls, hospital service, X-rays, and other services and treatments—Study of Dr. Nathan Sinai), per member per year for 4,720,000 eligibles. This is less than 2 services per eligible per year. On what factual data is it based?

To File
From W.T.S.

Sub. beg. 1945
Date 5-7-45

- (a) States that Dr. Sinai estimates Hospital for surgical cases only would cost \$6.00 per person while previous estimates estimated cost of Hospitalization for all causes at \$6.56. What are the sources of the estimate that hospitalization for sickness would be about \$.56 per person per year?
- (b) What are sources of estimate that surgical and obstetrical costs would be, average, \$6.50 per person?

Paper headed
re : A.B. 2201

Dr. Sinai 5-8-45

- | | |
|-------------------------------|--------|
| (a) States surgical cost----- | \$7.00 |
| X-ray and Lab.----- | \$2.50 |
- On what assumptions are these estimates based?
- (b) Part "3" of following page states inclusion of "anaesthetics, drugs, medicine"—What is the estimated cost of these, and where included in the estimated total of \$17.30?

- (c) Part "5" indicates "pre-natal services to maternity cases." Costs? Where included in \$17.30?
- (d) "Comments by phone"—(4) "Care during and following childbirth"—What is estimated cost and where included in \$17.30?
- (e) Under "Financial Comment" estimate of hospitalization raised to \$7.56, would this affect previous estimates under A.B. 800?

We are indebted to the cooperation of Mr. Sweigert of Governor Warren's office who extended every courtesy to Mr. Virgil M. Griffin, our Actuary, and since these estimates have a direct bearing on those arrived at through our own efforts we are most anxious to have the information requested and thank you sincerely.

Very truly yours,
(Signed)

ERNEST R. GEDDES

To this letter Dr. Sinai replied:

UNIVERSITY OF MICHIGAN SCHOOL OF PUBLIC HEALTH
ANN ARBOR, MICHIGAN, May 2, 1946

*Mr. Ernest R. Geddes, Chairman
Assembly Health Care Investigating Interim Committee
1445 Alameda Street, Pomona, California.*

DEAR MR. GEDDES: I have your letter relating to the basic data used in arriving at estimates of services and administrative costs under the legislative proposals submitted last year. I note with pleasure that the Committee has employed an actuary to serve on its technical staff.

In arriving at the estimates a number of sources were utilized, including some unpublished studies of experience in the operation of voluntary plans. The studies included those of the Committee on the Costs of Medical Care, the Blue Cross experience, certain of the earlier studies made in California, our data from the State of Washington, data from the Social Security Board and the United States Public Health Service, our research program in Ontario, Canada, and some information from other reported experience. The chief task was to take the existing information and adjust it to the conditions that might obtain in California if an organized system of prepayment were developed.

In arriving at estimates of costs one of the chief elements, too often given little attention, is the type of organization and administration under which a system is expected to operate. Of necessity certain assumptions must be made concerning the way a system is to work because these have a distinct bearing on the costs. The assumptions involve the form of physicians, formula of payment to hospitals, the "paper-work," the process of controls and other factors. In other words, one starts with the concept of organization and administration and works toward the costs. Too often the reverse of this procedure is followed—with some disastrous results.

Since you are approaching the problem with a fresh start and with the services of a technical staff, may I suggest that much would be gained by independent investigation. In this way it would be possible for your Committee to resolve, in its own mind, the enormously differing estimates that were presented to the Assembly in 1945. While my own time is limited, I would be glad to make accessible to a member of your staff our files of information and have him discuss with members of my staff the administrative procedures and their influence on the subjects mentioned in your letter.

Sincerely yours,
(Signed)

NATHAN SINAI

Thus it is seen that at least one authority in the field agrees with this committee that the subject of costs has not generally received the attention it deserves.

In order to conduct its researches the committee engaged Mr. Virgil M. Griffin an actuary of wide experience with commercial insurance companies and lately engaged by a highly respected firm of consulting actuaries on the Pacific Coast.

This work is lengthy, since there is much to discuss. However, not all of the material gathered by the committee is printed but is filed according to provisions of the joint rules with the Legislative Auditor for further use and reference of the Legislature if desired.

It is idle to presume that the subject of prepaid medical care will not again be brought before the Legislature and if such is the case the principal arguments as to need and desirability will again be advanced. Therefore, little of those arguments appear here.

While a majority of the people of this State are against Compulsory Sickness Insurance a substantial majority nevertheless favor a State operated plan in competition to the voluntary plans now in operation. This is borne out by a Survey of Public Opinion conducted for the committee by California Associates in which a representative sample was taken in areas blanketing the entire State. The complete report appears as a Section of this report.

The majority and minority recommendations of the committee are in the final Section of this report together with the observations of individual members.

Only those who have attempted research on the general subject of Health Care know the vast amount of material on hand on the library shelves and in the document files. Much of it is old and most of the newer writings refer to the previous works and in many cases the advocates fail to give complete quotations. However, this committee through its staff, has not hesitated to search this material for any tables or statements which are felt to be of value.

Two publications which are matters of record, having been presented before the former legislative committee and reintroduced before the present committee, are the Argument in Support of Assembly Bill No. 449 by the State C.I.O. Council, Research Department and the work "Financial Aspect of Health Insurance" by Samuel C. May, Bureau of Public Administration, University of California. Both of these refer to major works previously published and where such works are quoted reference is made to the original work rather than the second.

Some evaluation is made of the argument found in already published works but for the most part such publications are listed in the bibliography for the information of those interested.

The members of this committee well knowing the heavy demands on the time of the legislator suffer no delusion that all will read this report in its entirety. Subsequent sections of this report substantiate the statements made in the next section which is a summary of the entire report.

Section 1

SUMMARY OF THE FINDINGS OF THE COMMITTEE

1. Sickness strikes among the rich and the poor, rural dwellers and urban dwellers, in California in much the same pattern of frequency as in the rest of the Nation.
2. The insurance carriers and the voluntary plans have demonstrated that by the insurance plan of spreading the risk the cost may be averaged and protection afforded at equitable rates to the insured.
3. There is general satisfaction with insurance and voluntary plans among the subscribers.
4. Many who want Sickness Insurance can not obtain it because of the group provisions.
5. Few in the moderate income groups can afford complete coverage for all members of the family at average premium rates.
6. High rates result in adverse selection against the insurer.
7. Compulsory insurance eliminates lapsations on the part of those who have collected benefits, thus requiring post benefit contributions as well as prebenefit contributions.
8. Compulsory Sickness Insurance can not be provided for three per cent of payroll unless:
 - (a) Physicians operate on a salary, capitation or reduced fee basis, or
 - (b) Medical Care is rendered through group practice with facilities provided by the State, and
 - (c) Hospitals are supported or regulated by the State or new methods of hospitalization as relating to operative and non-operative cases are adopted, or
 - (d) Indigent sick are still cared for as at present.
9. Facilities in this State are below the level which must obtain if the people are to have adequate care.
10. The State can and should provide facilities so that no person goes without medical care who needs it.
11. The State Department of Health should be given the duty and power to collect data pertaining to the health of the people, the availability of medical care and its effectiveness.
12. Full actuarial studies should be initiated and maintained to measure the incidence of illness among employed persons in the State eligible to collect benefits under the recent Unemployment Compensation Disability Benefits Act, Chapter 81, 1946.
13. Commercial Insurance companies have no proprietary interest in the health of the people.
14. The medical fraternity operates out of its proper sphere when it engages in insurance practice but the non-profit motive if adhered to and the expansion of the service entitled it to license as a means of making medical care more widely available.
15. There is great need for better health education among all the people.

16. While the costs of medical care may be averaged as among persons comprising a group the equalization of costs through proportionate amount of income results in increased total costs to groups in the higher income levels.

17. The argument that Compulsory Sickness Insurance is an exercise of the Police Power of the State is falacious unless the police power be extended to regulate the individual not only in the matters of sanitation and quarantine but to the point of forcing attendance upon the physician and compliance with the physician's orders, thus making the physician an enforcement officer with full powers over the individual in all matters pertaining to the individual's health.

Section 2

HEALTH OF THE PEOPLE OF THE STATE OF CALIFORNIA

A measurement of the health of the people of this State presupposes; first of all, some unit by which measurement may be made and; secondly, some reportorial device by which all of the departures from normal health may be arranged for comparison and observation. But neither of these exist and the means of surveying a population presently estimated to number more than nine millions of persons are not available to this committee.

Locked in the records of our hospitals and of the practitioners of the healing arts are more or less complete data concerning most of the persons who sought, and obtained, medical treatment. In the records of the various Bureaus of the State Department of Health we have accessible the records of births and deaths, of the number of persons afflicted with communicable diseases and of those affected by epidemics and the daily census of governmental institutions reflects the thousands of persons confined therein for treatment of mental disorders, as well as the diseases and illnesses peculiar to the aged and the sicknesses and accidents which strike among the indigent.

But there are thousands of persons who do not receive the service of the physician either because of inability to secure such services or an unwillingness to do so.

There are thousands of others who in time will add to the case load because today through poverty, ignorance or indifference they are not receiving proper care, shelter or nourishment and thousands of children who will not long survive because of lack of attention which might be afforded them at birth and in the first few years of life.

On the other hand there are thousands of people living because, through the application of medical knowledge by the practitioner and the activities of the State Department of Health, vaccinations, innoculations and immunizations have stamped out, almost to the vanishing point, those diseases which formerly took such deadly toll.

In another section of this report recommendations are made for expansion of the activities of the State Department of Health by which, through the cooperation of the medical fraternity, insurance firms and other interested parties, more accurate measures may be made of that portion of the population requiring medical attention in each locality and in various groups classified as to age, occupation, race and economic status.

There have been numerous previously undertaken projects dealing with the subject of prepaid medical care and the amounts spent by individuals and families for medical care and hospitalization during the periods surveyed. Many works on the subject, however, are frankly arguments in support of either National or State plans to provide medical care by means of compulsory insurance methods.

It is to be expected, and is, indeed the case, that most of these works incorporate, at least by reference, the findings and tabulations of earlier surveys which were made with the expenditure of considerable time and money.

The California C.I.O. Council, Research Department, in its presentation and exhibits in support of Assembly Bill No. 449 during the fifty-sixth session of the Legislature quotes from various of these authorities and has filed with the present committee a copy of the work through its research director Mr. Paul Pinsky.(1)*

As in the C.I.O. presentation many of the authorities quoted are frankly attacking the question from the social viewpoint and stress the lack of medical care obtained or possible to be obtained by families in the lower income groups.

One of the most frequently quoted of the major project reports is that entitled—Medical Care for the American People, Final Report of the Committee on the Costs of Medical Care. (2)

This volume although furnishing a tabulation showing Medical Services Needed and Received per 1,000 individuals classified according to Families With Specified Income gives no estimate of the morbidity rate or incidence of illness. But this work does state on page 5—"In a nation wide survey of illness and costs of medical service among 9,000 white families, the committee found that there was substantially the same incidence per family or per individual in the various broad income groups." A footnote to the foregoing quotation adds, however, the following, "The incidence of recognized and recorded illnesses in the Committee's study was lowest in the low income groups and highest in the groups with highest income. It is not known to what extent the higher rate in the upper income classes is due to economic and social factor. Data from the U. S. Public Health Service and other sources indicate that when the groups with incomes under \$1,500 or \$2,000 are further subdivided, a definite relation appears between poverty and illness, the lower income groups having more illness and illness of longer duration."

This last contention seems borne out by most of the other statistical matter which has come to the attention of this committee. The State C.I.O. Council in its presentation quotes the publications—Health Insurance for California, Report of the Social Security and Man-power, and Research Departments, California State Chamber of Commerce (3) which in turn quotes the following figures for California taken from the State Relief Administration Study of 1935 showing the rates of disabling sickness by income for 1933.

| <i>Annual Income Class</i> | <i>Disabling Illnesses Per 1,000 Persons in Families in 3-Month Period Year*</i> | | |
|----------------------------|--|--------------|--------------|
| | <i>Year*</i> | <i>Year*</i> | <i>Year*</i> |
| Relief | 180 | 720 | |
| 0- \$599 | 137 | 558 | |
| \$600-1,199 | 127 | 508 | |
| 1,200-1,999 | 123 | 492 | |
| 2,000-2,999 | 128 | 512 | |
| 3,000-Over | 116 | 464 | |
| All Incomes | | | 542 |

* Yearly incidence estimated at 4 times the three-month figure.

We also show below a tabulation made by Margaret C. Klem, State Relief Administration—"Medical Care and Costs in California Families in Relation to Economic Status, 1937" (Page 174) (5) which we have

* Figures refer to works listed in bibliography.

converted to a per 1,000 person basis to make it comparable to the foregoing table.

| <i>Annual Income Class</i> | <i>Persons Per Thousand Reporting Illness</i> |
|----------------------------|---|
| Relief | 658 |
| 0- \$599 | 681 |
| \$600-1,199 | 668 |
| 1,200-1,999 | 641 |
| 2,000-2,999 | 607 |
| 3,000-Over | 600 |
| | <hr/> |
| | 642* |

* Our estimate of over all incidence.

The discrepancy between the over all figures of 542 and 642 respectively may be because of the fact that the illnesses reported in the first survey were classed as disabling or that the second figure shows the results of a wider and more comprehensive survey.

However, the former figure seems valid according to a statement on Page 99 of the work of Klem in collaboration with I. S. Falk and Nathan Sinai: "The Incidence of Illness and the Receipt and Costs of Medical Care Among Representative Family Groups, 1933," (6) which states—"Considered by income, the percentage of persons reporting *no illness* does not depart significantly from the average of 47 per cent except for the persons in families with incomes of \$5,000 and more."

If 47 per cent report *no illness* then 53 per cent or 530 per thousand individuals may be inferred to have reported illness.

The various tables in the report of the Senate Committee to Investigate the High Costs of Medical Care, (7) income divisions, are on a difference basis but we may use the overall figure obtained during a three months survey, multiply by four to convert to a yearly basis and express as persons per thousand reporting illness or needing medical attention.

It should be remembered that the survey made by the Senate Committee covered large groups and included all of the members of all of the families surveyed. The significant figures follow:

| <i>Source</i> | <i>Persons Needing Medical Care Per 1,000 Individuals</i> |
|-----------------------|---|
| Appendix D. {Table II | 544 |
| {Table III | 552 |

All of the foregoing figures show that if the surveys made were indicative of the experience of the entire population of the State from 500 to 650 individuals in every thousand suffered from illness during the years 1933-1934 and 1935.

Coming now to more recent experience collected by the present committee in analysis of the claim records of various insurance companies and prepaid plans none the less significant because they relate to illnesses occurring to persons insured against the costs for medical care arising out of the illness reported.

Reference is made to the complete tables which appear in this work in the section devoted to the report of the actuary. For purposes of making

ready comparison we give the incidence of illness per 1,000 individuals and name the table from which the information is derived.

| <i>Actuarial Report Page</i> | <i>Table</i> | <i>Experience</i> | <i>Incidence Per 1,000 Insured Individuals</i> |
|--------------------------------------|--------------|--|--|
| 17 | 14 | C.P.S. (Med. Rider—2 Visits Deduct.) ----- | 413 |
| 17 | 15 | C.P.S. (Med. Contract—Males) ----- | 456 |
| 17 | 15 | C.P.S. (Med. Contract—Females) ----- | 645 |
| 18 | 16 | C.P.S. (Med. Contract—All Members) ----- | 580 |
| 25 | 24 | H.S.S. of S.F. (All Members) ----- | 637 |

In addition to the above figures and those presented in the foregoing pages it should not be lost sight of that under insured plans there is an incidence of from 120 to 190 cases requiring hospitalization per 1,000 individuals.

In none of the surveys has much attention been paid to that unfortunate segment of our population confined in the various governmental institutions and hospitals for the tubercular, and mentally afflicted.

In the tables immediately following this section will be found the estimated number of persons cared for largely at public expense. Those exclude veteran facilities which are a responsibility of this State and the Federal Government by which provision is made for our sons and daughters whose service to their country entitles them not only to everlasting gratitude but to the best in medical and rehabilitation services that can be afforded.

Those factors affecting availability of medical service which should be discussed as affecting the different groups of our population are treated in a subsequent portion of this report.

**BEDS AND AVERAGE DAILY LOAD IN VARIOUS GOVERNMENTAL
HOSPITALS ***

| <i>Name of Hospital</i> | <i>Owner- ship</i> | <i>Beds</i> | <i>Average Daily Census</i> |
|----------------------------------|------------------------|-------------|---------------------------------|
| Agnew State | State | 3,725 | 8,663 |
| Ahwahnee Tri-County T.B. | Co. | 101 | 90 |
| Riverside County | Co. | 355 | 190 |
| Wish-i-ah Sanitarium | City | 100 | 90 |
| Placer County | Co. | 136 | 92 |
| Kern County General | Co. | 575 | 533 |
| Ernest Cowell Memorial | City & Co. | 100 | 43 |
| Camarillo State | State | 4,500 | 3,900 |
| Colusa County Memorial | Co. | 32 | 26 |
| Imperial County Farm | Co. | 91 | 85 |
| Sonoma State Home | State | 3,492 | 3,325 |
| Humboldt County Sanitarium | Co. | 55 | 35 |
| Humboldt County Isolation | Co. | 16 | 6 |
| Solano County General | Co. | 110 | 95 |
| Fowler Municipal | City | 10 | 7 |
| San Joaquin General | Co. | 640 | 394 |
| Fresno County General | Co. | 550 | 409 |
| Kings County General | Co. | 225 | 141 |
| Los Amigos County | Co. | 2,844 | 2,391 |
| Hoopa Valley Indian | U. S. | 29 | 25 |
| Napa State | State | 3,960 | 3,900 |
| Stony Brook Retreat | Co. | 102 | 99 |
| Lindsay Municipal | City | 23 | 20 |
| Arroyo Del Valle Sanitarium | Co. | 276 | 211 |
| Los Angeles County General | Co. | 3,394 | 2,621 |
| Los Angeles Co. Jail Hosp. | Co. | 64 | 54 |
| Los Angeles Juvenile Hall | Co. | 121 | 97 |
| Los Angeles Receiving | City | 29 | 24 |
| Madera County | Co. | 130 | 75 |
| Contra Costa County | Co. | 216 | 155 |
| Yuba County | Co. | 87 | 61 |
| Merced General | Co. | 245 | 183 |
| Stanislaus County | Co. | 250 | 187 |
| Brete Harte Sanitarium | Co. | 159 | 110 |
| Nevada County | Co. | 100 | 82 |
| Newell Community | U. S. | 210 | 141 |
| Norwalk State | State | 2,485 | 2,344 |
| Highland—Alameda County | Co. | 485 | 271 |
| Olive View Sanitarium | Co. | 1,045 | 1,000 |
| Orange County | Co. | 369 | 254 |
| Palo Alto | Co. | 163 | 150 |
| Patton State Hospital | State | 3,826 | 3,745 |
| El Dorado County | Co. | 60 | 46 |
| Plumas County | Co. | 44 | 35 |
| Tehama County | Co. | 56 | 48 |
| Shasta County | Co. | 54 | 54 |
| Canyon Sanitarium | Co. | 87 | 65 |
| Hassler Health Home | City | 275 | 200 |
| Olson Prison | State | 136 | 51 |
| Sacramento County | Co. | 475 | 325 |
| Monterey County | Co. | 230 | 162 |
| San Bernardino County Char. | Co. | 324 | 247 |
| San Diego County General | Co. | 762 | 508 |
| Laguna Honda Home | City & Co. | 900 | 775 |
| Langley Porter Clinic | State | 100 | 30 |
| San Francisco Hospital | Co. | 1,366 | 964 |
| University of California | State | 279 | 243 |
| Soboba Indian | U. S. | 34 | 20 |
| Santa Clara County Hospital | Co. | 421 | 344 |
| Santa Clara County Sanitarium | Co. | 104 | 100 |
| Fairmont Hospital of Alameda Co. | Co. | 750 | 725 |
| San Luis Obispo General | Co. | 80 | 42 |
| San Luis Obispo T.B. Sanitarium | Co. | 44 | 22 |
| Community Hospital of San Mateo | Co. | 201 | 101 |
| Neumiller Hospital (San Quentin) | State | 203 | 130 |
| Marien County Hospital | Co. | 99 | 45 |
| Santa Barbara General | Co. | 275 | 182 |
| Santa Cruz County | Co. | 103 | 132 |

* Data taken from American Hospital Directory 1945, published by American Hospital Association.

**BEDS AND AVERAGE DAILY LOAD IN VARIOUS GOVERNMENTAL
HOSPITALS—Continued ***

| <i>Name of Hospital</i> | <i>Owner- ship</i> | <i>Beds</i> | <i>Average Daily Census</i> |
|---------------------------------------|------------------------|---------------|---------------------------------|
| Sonoma County----- | Co. | 416 | 336 |
| Tuolumne County----- | Co. | 41 | 28 |
| Pacific Colony----- | State | 1,821 | 1,528 |
| Tulare-Kings Counties Joint T.B.----- | Co. | 108 | 107 |
| Stockton State----- | State | 5,679 | 4,732 |
| Mendocino State----- | State | 3,081 | 2,904 |
| Tulare County General----- | Co. | 193 | 44 |
| Vallejo Community----- | Co. | 261 | 50 |
| Ventura County----- | Co. | 328 | 206 |
| Visalia Municipal----- | City | 50 | 30 |
| Weimar Joint Sanitarium----- | Co. | 550 | 484 |
| Lewis Memorial----- | U. S. | 12 | 3 |
| Siskiyou County----- | Co. | 155 | 109 |
| Sutter County----- | Co. | 45 | 26 |
| Total----- | | 55,577 | 47,507 |

* Data taken from American Hospital Directory 1945, published by American Hospital Association.

NOTE : The significance of the daily census (i.e. average beds occupied) is that based on estimated population of 9,000,000 persons, 5.28 out of every thousand persons were each day confined in some sort of an institution provided by City, County, State or Federal Government.

In other words there were 17,340,055 bed days or almost 2 for every man, woman and child of the State.

At an average assumed cost of \$4.00 per day for each patient per day the cost would be \$69,360,220.00 or a yearly per capita cost of \$7.71 for this type of care alone.

Section 3

ADEQUACY OF EXISTING SOURCES TO MAINTAIN AND IMPROVE THE HEALTH OF THE PEOPLE

It may be broadly stated that in many areas facilities exist for health care but to certain of the people they are not available because of economic barriers. In other areas sufficient wealth exists but facilities are lacking.

Included with the report of the Actuary are tables showing distribution of hospital beds and physicians in respect to population.

There is now and there has been an acute shortage of beds in California's non-governmental hospitals.

It may be categorically stated here that if Assembly Bills 449 or 800 had been enacted at the fifty-sixth session of the legislature and the people entitled today to hospitalization because of payment of contributions qualifying them to enter the hospitals the normal incidence of demand would result in a shortage of 18,000 beds.

Now this shortage of hospital beds exists regardless of whether charges for their use are prepaid or not and the chief reason it is not brought more forcibly to our attention is that the governmental hospitals take on the indigent load while the least pressing cases continue to get along without operations and hospital treatment.

Doctors are returning to California practice since the termination of their service in the Armed Forces and there are a number who came to this State during the war. They are with few exceptions exceedingly busy because most of the population is financially able at present to afford their services—but a shortage exists, particularly in those sections outside our metropolitan areas. The table printed below shows the count of members of the professions classified under the healing arts as their names are listed in the current Telephone Directories for 1945-1946 in California.

Such listing, where the practitioner is exposed to being sought out by prospective patients is a better indicator than the professional directories which contain the names of many licensed to practice but not in the field of ordinary availability to the public.

COUNT OF PRACTITIONERS OF HEALING ARTS AS LISTED IN
TELEPHONE DIRECTORIES OF VARIOUS AREAS

| DIRECTORY | Chiro- practors | Dent- ists | Optic- ians | Optom- etrists | Physicians & Surgeons. D.O. | Physicians & Surgeons. M.D. |
|---------------------------|--------------------|---------------|----------------|-------------------|-----------------------------------|-----------------------------------|
| Alhambra ----- | 39 | 66 | 2 | 20 | 35 | 90 |
| Barstow ----- | — | 1 | — | — | — | 7* |
| Calaveras ----- | 6 | 20 | — | 9 | 3 | 28 |
| Canoga Park ----- | 52 | 49 | 1 | 14 | 33 | 93 |
| Coachella Valley ----- | — | — | — | — | 1 | 7* |
| Colton ----- | 8 | 5 | — | 3 | 4 | 14 |
| Colusa County ----- | 1 | 4 | — | — | — | 6 |
| Compton ----- | 19 | 19 | — | 5 | 13 | 24 |
| Contra Costa County ----- | 29 | 56 | 3 | 12 | 4 | 73 |
| Corona ----- | 4 | 3 | — | 1 | — | 6 |
| Covina ----- | 9 | 11 | 1 | 2 | 2 | 19 |
| Crescent City ----- | 2 | 8 | — | 3 | — | 7 |
| Culver City ----- | 5 | 8 | — | 4 | 4 | 15 |
| Downey ----- | 10 | 9 | — | 4 | 5 | 24 |

* Not otherwise stated.

**COUNT OF PRACTITIONERS OF HEALING ARTS AS LISTED IN
TELEPHONE DIRECTORIES OF VARIOUS AREAS—Continued**

| DIRECTORY | Chiro-practors | Dentists | Opticians | Optometrists | Physicians & Surgeons. | Physicians & Surgeons. |
|--------------------|----------------|----------|-----------|--------------|------------------------|------------------------|
| | | | | | D.O. | M.D. |
| Elsinore | 4 | 4 | - | 2 | 2 | 8 |
| Fowler | - | 1 | - | 1 | - | 2 |
| Fresno | 30 | 62 | 2 | 25 | 17 | 84 |
| Gilroy | 3 | 2 | - | - | - | 4 |
| Glendale | 62 | 113 | 2 | 25 | 58 | 168 |
| Glenn | 6 | 8 | - | 2 | 1 | 14 |
| Humboldt | 7 | 19 | 3 | 4 | 2 | 22 |
| Huntington Beach | 1 | 2 | - | 1 | 1 | 3 |
| Imperial County | 6 | 7 | - | 4 | 3 | 19 |
| Inglewood | 23 | 30 | - | 6 | 15 | 56 |
| Kern County | 20 | 32 | - | 11 | 17 | 63 |
| Laguna Beach | 1 | 7 | - | 2 | 4 | 7 |
| Lake Tahoe | - | 1 | - | - | - | 10* |
| Lancaster | 2 | 1 | - | 1 | 3 | 1 |
| Lassen | 2 | 8 | - | 2 | - | 10 |
| Lindsay | 1 | 1 | - | - | 1 | 4 |
| Lodi | 7 | 10 | - | 6 | 3 | 16 |
| Lompoc | 1 | 2 | - | - | - | 3 |
| Long Beach | 78 | 133 | 6 | 35 | 73 | 336 |
| Los Angeles | 599 | 1,209 | 32 | 333 | 603 | 2,264 |
| Los Gatos | 2 | 5 | - | 1 | - | 5 |
| Manteca | - | 1 | - | - | - | 2 |
| Marin County | 9 | 32 | 3 | 5 | 5 | 37 |
| Midway District | 4 | 3 | - | - | 1 | 7 |
| Modesto | 14 | 22 | 1 | 13 | 3 | 42 |
| Monrovia | 6 | 5 | - | 2 | 8 | 17 |
| Montebello | 3 | 3 | - | 1 | 3 | 10 |
| Monterey | 9 | 32 | 2 | 9 | 10 | 53 |
| Napa County | 17 | 45 | 3 | 10 | 4 | 71 |
| Needles | 1 | - | - | - | - | 2 |
| Newhall | 2 | 1 | - | - | 1 | 3 |
| Oakland | 138 | 425 | 21 | 83 | 38 | 583 |
| Ontario | 8 | 11 | - | 4 | 5 | 19 |
| Orange County | 42 | 55 | 4 | 20 | 26 | 96 |
| Oxnard | 1 | 6 | - | 1 | 4 | 6 |
| Palm Springs | 8 | 3 | 1 | 2 | 2 | 17 |
| Palo Alto | 2 | 31 | 1 | 5 | 7 | 38 |
| Passadena | 20 | 40 | 11 | 27 | 60 | 207 |
| Pomona | 13 | 26 | - | 8 | 10 | 41 |
| Redlands | 5 | 8 | 1 | 3 | 2 | 19 |
| Reedley | 1 | 3 | - | 1 | - | 5 |
| Riverside | 14 | 24 | 2 | 5 | 16 | 40 |
| Sacramento | 36 | 90 | 10 | 28 | 15 | 115 |
| San Bernardino | 24 | 32 | 4 | 12 | 5 | 47 |
| San Diego | 57 | 140 | 34 | 20 | 41 | 267 |
| San Fernando | 3 | 8 | - | 2 | 3 | 12 |
| San Francisco | 19 | 742 | 32 | 116 | 37 | 1,003 |
| San Jose | 44 | 55 | 3 | 21 | 7 | 98 |
| San Luis Obispo | 6 | 14 | 2 | 6 | 5 | 21 |
| San Mateo County | 16 | 58 | 2 | 9 | 4 | 67 |
| San Pedro | 20 | 27 | - | 8 | 5 | 53 |
| Sanger | - | 1 | - | 2 | - | 5 |
| Santa Barbara | 10 | 28 | 3 | 7 | 2 | 62 |
| Santa Clara County | 6 | 22 | 2 | 10 | 2 | 18 |
| Santa Cruz County | 11 | 23 | - | 6 | 7 | 35 |
| Santa Maria | 3 | 5 | - | 3 | 1 | 11 |
| Santa Monica | 25 | 70 | 3 | 15 | 17 | 102 |
| Santa Paula | 2 | 2 | - | 2 | 3 | 5 |
| Shasta | 8 | 13 | - | 6 | 4 | 23 |
| Sierra Madre | 2 | 3 | - | - | - | 5 |
| Sonoma | 21 | 47 | - | 11 | 10 | 66 |
| South Bay Area | 8 | 16 | - | 5 | 0 | 22 |
| Stockton | 20 | 42 | - | 16 | 11 | 56 |
| Ventura County | 8 | 5 | - | 5 | 9 | 28 |
| Whittier | 9 | 17 | - | 4 | 10 | 25 |
| Total | 1,722 | 4,152 | 198 | 1,053 | 1,328 | 6,973 |

* Not otherwise stated.

It is stated by Klem that the following pattern of illnesses recurs among the entire population of the United States.

In a Group of 1,000,000 Persons 470,000 each year will suffer no recognized illness.

| | |
|--|--------------------------|
| 320,000 will be sick once ----- | 320,000 illnesses |
| 140,000 will be sick twice ----- | 280,000 illnesses |
| 50,000 will be sick three times ----- | 150,000 illnesses |
| 20,000 will be sick four or more times ----- | 80,000 illnesses |
| 530,000 persons will suffer ----- | 740,000 illnesses |

If every illness requires at least one doctor call the nine million people of California would require at least 6,660,000 calls a year.

But the experience for 1945 of the San Francisco Health Service for County and Municipal employees shows 7.7 calls per patient per year and on this basis the people of California should have a total of 51,282,000 calls per year if the above incidence and experience holds true. Only an adequate medical force can cope with this case load. In the table below the uneven distribution of doctors and hospital beds is shown.

The fact is that not all of the sick go to the members of the medical profession but are divided among other practitioners of the healing arts. Also many of the sick are not treated, either because of inability to pay, distrust of the professions or reliance on simple home remedies and treatments for at least the most simple ailments.

In 1940 according to Public Health Bulletin No. 292 (9) the following distribution of facilities existed in California.

**DISTRICTS IN CALIFORNIA SHOWING POPULATION HOSPITAL BEDS
PER 1,000 PERSONS AND PHYSICIANS PER 100,000 PERSONS AS OF
YEAR 1940**

| <i>Districts</i> | <i>Population</i> | <i>Beds Per 1,000 Persons</i> | <i>Physicians Per 100,000 Persons</i> |
|---------------------------------------|-------------------|-------------------------------|---------------------------------------|
| Fresno ----- | 346,498 | 4.4 | 86 |
| French Camp ----- | 142,761 | 5.4 | 99 |
| Merced ----- | 52,593 | 6.6 | 87 |
| Modesto ----- | 85,753 | 5.1 | 89 |
| Total Fresno Region ----- | 627,595 | 4.9 | 90 |
| Los Angeles ----- | 3,121,212 | 3.7 | 177 |
| San Bernardino ----- | 274,257 | 4.7 | 135 |
| San Diego ----- | 349,088 | 3.9 | 194 |
| Santa Barbara ----- | 103,801 | 7.1 | 193 |
| Total Los Angeles Region ----- | 3,846,358 | 3.9 | 176 |
| Sacramento ----- | 266,566 | 4.2 | 109 |
| Chico ----- | 81,857 | 1.0 | 109 |
| Red Bluff ----- | 54,664 | 3.3 | 97 |
| Grass Valley ----- | 22,308 | 3.5 | 112 |
| Westwood ----- | 23,192 | 3.5 | 116 |
| Total Sacramento Region ----- | 448,587 | 3.4 | 108 |
| San Francisco ----- | 1,412,686 | 5.9 | 222 |
| Eureka ----- | 82,125 | 5.1 | 105 |
| Salinas ----- | 84,424 | 4.9 | 163 |
| San Jose ----- | 220,006 | 6.0 | 181 |
| Santa Rosa ----- | 182,606 | 4.4 | 195 |
| Total Bay Region ----- | 1,982,847 | 5.7 | 207 |
| Total State ----- | 6,907,387 | 4.5 | 172 |

Note: Adapted from Public Health Bulletin No. 292, U. S. Public Health Service.

For the indigent of this State the Counties and municipalities provide care. At what expense to the taxpayers may be determined by a study of the records. The State C. I. O.¹ gives the following figures for the year 1943.

EXPENDITURES OF COUNTIES FOR THE OPERATION OF COUNTY HOSPITALS, HOMES FOR THE AGED AND CHRONIC CASES, AND TUBERCULAR CARE—CALENDAR YEAR 1943 *

| <i>Counties</i> | <i>Hospital and County Physician</i> | <i>Home for Aged (Chronic Cases)</i> | <i>Tubercular Care</i> |
|-----------------|--|--|----------------------------|
| Alameda | \$680,214.64 | \$578,038.88 | \$227,269.13 |
| Alpine | | 28,527.97 | 13,857.03 |
| Amador | 105,249.64 | | |
| Butte | 19,783.43 | | 1,794.01 |
| Calaveras | 77,568.01 | | 11,873.47 |
| Colusa | 123,230.24 | | 79,746.45 |
| Contra Costa | 19,190.00 | | |
| Del Norte | 23,503.87 | | 5,242.78 |
| El Dorado | 577,023.69 | 34,700.80 | 129,854.38 |
| Fresno | 31,053.30 | | 4,262.21 |
| Glenn | 127,671.11 | | 38,389.26 |
| Humboldt | 87,049.42 | | 7,465.23 |
| Imperial | | 18,470.87 | |
| Inyo | 963,172.49 | | |
| Kern | 215,263.45 | 18,814.98 | 35,602.70 |
| Kings | 9,463.19 | | |
| Lake | 20,536.53 | | |
| Lassen | 6,439,699.96 | 1,426,078.66 | 1,562,299.51 |
| Los Angeles | 62,991.70 | | 10,807.68 |
| Madera | 28,486.48 | 80,864.33 | |
| Marin | 8,928.52 | | 100.70 |
| Mendocino | | 28,466.09 | |
| Mered | 223,689.29 | | 40,361.65 |
| Modoc | 34,143.14 | | |
| Mono | 8,284.02 | | |
| Monterey | 265,457.53 | | |
| Napa | 10,442.35 | 21,349.88 | 13,922.68 |
| Nevada | 71,725.66 | | 17,668.68 |
| Orange | 294,262.95 | | |
| Placer | 36,090.49 | | 31,922.68 |
| Plumas | 36,762.99 | | 7,190.74 |
| Riverside | 354,518.10 | | |
| Sacramento | 640,492.08 | 14,433.78 | 207,667.40 |
| San Benito | 8,466.43 | 850.28 | |
| San Bernardino | 388,756.67 | 37,539.46 | |
| San Diego | 816,080.15 | 107,058.51 | 28,865.29 |
| San Francisco | 2,113,762.17 | 364,586.08 | 714,887.46 |
| San Joaquin | 742,927.78 | | 128,157.41 |
| San Luis Obispo | 161,176.59 | | 32,124.86 |
| San Mateo | 260,534.36 | 41,429.54 | 76,648.95 |
| Santa Barbara | 280,426.94 | | |
| Santa Clara | 579,860.47 | 67,069.98 | |
| Santa Cruz | 125,896.46 | | 2,665.55 |
| Shasta | 67,821.09 | | |
| Sierra | 3,325.49 | | 6,391.30 |
| Siskiyou | 151,466.73 | | |
| Solano | 79,208.89 | | 26,786.72 |
| Sonoma | 396,750.56 | | |
| Stanislaus | 263,119.93 | | 62,001.10 |
| Sutter | 47,804.23 | | 9,572.31 |
| Tehama | 43,906.05 | 386.80 | 3,270.20 |
| Trinity | 19,542.96 | | |
| Tulare | 129,653.90 | 40,773.40 | 99,994.96 |
| Tuolumne | 39,634.10 | 9,145.09 | 3,871.27 |
| Ventura | 301,333.62 | | 8,719.28 |
| Yolo | 87,014.31 | | 33,755.72 |
| Yuba | 64,953.98 | | 25,388.67 |
| Totals | \$18,859,372.13 | \$2,918,585.38 | \$3,844,935.03 |

SOURCE: Social Security Board.
1 * California C. I. O. Council.

That existing sources would be entirely inadequate for maintaining and improving the health of the people of this State under any prepayment plan covering a large proportion of the population is only another way of saying that under existing conditions facilities are inadequate. Increasing the load by extending the right to service only accentuates the shortage.

Those factors which stand in the way of the poor obtaining medical care have been stated time and again. Either the local or State governments must provide the care at public expense, private charities must provide it, the poor must be fitted into a broad scheme or they must go without.

In our modern community they will not long go without medical care, nor have they in the main since, while there may be an antipathy toward County Hospital care and a feeling that it is not the same or of as high a quality as that afforded paying patients in private institutions an appraisal of the services rendered fails to substantiate any such claim.

Section 4

MEANS FOR IMPROVING THE HEALTH OF THE PEOPLE

Since this committee is not a court of competent jurisdiction no judgment is passed upon the efficiency of the medical profession nor is such criticism from laymen felt to be germane to the problem before us.

The Commercial Insurance Companies do not have the proprietary interest in the health of the people that may be held to accrue to the medical practitioner whose practice is based on study and personal investment in time, money and materials to make him competent. Yet Commercial Insurance has filled a need and provided protection where it was not otherwise obtainable. If some companies profit unduly through their entrance into this field their regulation is in the hands of the legislature.

The non-profit plans have been successful in widening the scope of service but only the fact that they are non-profit can give sanction to the fact that insofar as such plans are controlled or operated by members of the medical profession the physicians themselves, as entrepreneurs, enter a field denied the commercial companies on the basis of the position stated above.

The position of the State in entering the field can only be supported on a service basis. The argument is weak that the establishing of prepaid medical service under state administration is an exercise of the police power of the State unless this police power extends to the individual; not only in matters of quarantine and sanitation as well as contributions in support of a system to treat him when he is sick, but also to insist that he not only obtains treatments but complies with the directives of his physician. The physician becomes then police officer of the State with such powers conferred upon him to exercise in addition to the treatment of common ailments, which he now possesses only by mutual agreement between him and his patient in cases of a serious nature.

The question then resolves itself to one of expediency and practicality. Can the State, should the State, must the State enter the insurance field; what ills may follow?

If a substantial portion of the population is now without prepaid medical insurance it must be because:

- (a) It is beyond economic reach, or
- (b) It is not really desired, or
- (c) It is unnecessary because private or public charity provides an acceptable substitute, or
- (d) The people are not educated to the need or desirability of such insurance, or
- (e) It has not been possible for private enterprise to furnish either the service or the insurance widely enough.

If wider coverage under prepaid medical care insurance plans has not obtained because of economic factors which make its price prohibitive to those of low income then we must understand what factors relate to the cost of furnishing the service.

These costs, if they cannot be avoided or lowered by different methods of operation and administration, must obtain as well under a State plan as under private plans.

Whether the costs can be equalized through requiring compulsory contributions calls for careful calculation.

The very figures which can be advanced to show the need for equalization of medical costs are the figures which relate to the costs of providing the service.

If, as is probably the case, one third of the families in this State have yearly income less than \$1,500.00 and one third have income between that amount and \$5,000.00 then these are the families which it is desired to protect.

Approximately two-thirds of the families in the State then suffer approximately two-thirds of the illnesses and require two-thirds of the hospitalization since the incidence of illness is remarkably constant.

Now as to the class in the lower income bracket the persons in it require the same services, but do not get them, or they obtain them free or at reduced rates because of their economic status.

Making an assumption that the incidence of illness is 600 per thousand persons per year and basing the costs of providing medical care at the arbitrary figure (used only for purpose of illustration) of \$10.00 per individual treated we can illustrate the process of distributing costs among the insured as provided by application of the insurance principle.

| <i>Income Group</i> | <i>Number Families</i> | <i>Persons Per Family</i> | <i>Total Persons</i> | <i>Illness Reported</i> |
|-----------------------------------|------------------------|---------------------------|----------------------|-------------------------|
| Under \$1,500 ----- | 1,000 | 3.4 | 3,400 | 2,040 |
| \$1,500 to \$5,000----- | 1,000 | 3.4 | 3,400 | 2,040 |
| | 2,000 | | | |
| Total Demands Per Treatment ----- | | | | 4,080 \$10.00 |
| Total Medical Cost ----- | | | | \$40,800.00 |
| Per Family ----- | | | | 20.00 |
| Per Person ----- | | | | 6.00 |

Expressing the percentage of cost per family according to income per family at different levels we find that while the costs of medical treatment is equalized the cost of obtaining the coverage is not, when family purchasing power is considered.

| <i>Family Income</i> | <i>Medical Care Cost</i> | <i>Percentage of Income</i> |
|----------------------|--------------------------|-----------------------------|
| \$500----- | \$20.40 | 4.08 |
| 1,000----- | 20.40 | 2.04 |
| 1,500----- | 20.40 | 1.36 |
| 2,000----- | 20.40 | 1.02 |
| 2,500----- | 20.40 | .816 |
| 3,000----- | 20.40 | .68 |
| 3,500----- | 20.40 | .58 |
| 4,000----- | 20.40 | .51 |
| 4,500----- | 20.40 | .45 |
| 5,000----- | 20.40 | .41 |

This illustrates why most of the existing plans do not sell readily to families of low income although to them perhaps the real savings to be effected would rank of highest importance if such families rank just above the class receiving free care.

Again for purposes of illustration let us assume a distribution of a number of families according to income levels on the basis that half receive income of \$1,500 per year or less and the others receive more than that amount to the upper figure of \$5,000.

| <i>Number of Families</i> | <i>Yearly Income</i> | <i>Persons Per Family</i> | <i>Total Persons</i> | <i>Illnesses Reported</i> | <i>Medical Care Cost Per Illnesses*</i> |
|---------------------------|----------------------|---------------------------|----------------------|---------------------------|---|
| 1,000----- | \$500 | 3.4 | 3,400 | 2,040 | \$20,400 |
| 3,000----- | 1,000 | 3.4 | 10,200 | 6,120 | 61,200 |
| 3,000----- | 1,500 | 3.4 | 10,200 | 6,120 | 61,200 |
| <hr/> | | | | | |
| 7,000----- | Low Income | | | | \$142,800 |
| 1,000----- | \$2,000 | 3.4 | 3,400 | 2,040 | \$20,400 |
| 1,000----- | 2,500 | 3.4 | 3,400 | 2,040 | 20,400 |
| 1,000----- | 3,000 | 3.4 | 3,400 | 2,040 | 20,400 |
| 1,000----- | 3,500 | 3.4 | 3,400 | 2,040 | 20,400 |
| 1,000----- | 4,000 | 3.4 | 3,400 | 2,040 | 20,400 |
| 1,000----- | 4,500 | 3.4 | 3,400 | 2,040 | 20,400 |
| 1,000----- | 5,000 | 3.4 | 3,400 | 2,040 | 20,400 |
| <hr/> | | | | | |
| High Income | | | | | \$142,800 |

* Using \$10.00 as an arbitrary figure.

We are now dealing with a larger group in which the subdivisions have been taken in thousands in order to afford easier calculations. The same assumptions are used as to persons per family and incidence of illness as well as average cost of medical care per case.

But it is necessary to visualize what happens if an attempt is made to furnish the care on a basis of percentage of income disregarding the fact that even 1% of income is a significant amount to the family with a \$500 income.

Therefore, we calculate the total income derived from these families in order to determine the amount needed to produce the costs.

Amount needed to provide \$10.00 Medical Care to anticipated beneficiaries based on an expectancy of 600 illnesses per 1,000 persons—\$285,600.00.

| <i>Families</i> | <i>Yearly Income</i> | <i>Total Income</i> | <i>Total for Income Class</i> |
|--------------------|----------------------|---------------------|-------------------------------|
| 1,000----- | \$500 | \$500,000 | |
| 3,000----- | 1,000 | 3,000,000 | |
| 3,000----- | 1,500 | 4,500,000 | |
| <hr/> | | | \$8,000,000 |
| 1,000----- | 2,000 | 2,000,000 | |
| 1,000----- | 2,500 | 2,500,000 | |
| 1,000----- | 3,000 | 3,000,000 | |
| 1,000----- | 3,500 | 3,500,000 | |
| 1,000----- | 4,000 | 4,000,000 | |
| 1,000----- | 4,500 | 4,500,000 | |
| 1,000----- | 5,000 | 5,000,000 | |
| <hr/> | | | \$24,500,000 |
| Total Income ----- | | | \$32,500,000 |

Since there are total costs of \$285,600 and total income of \$32,500,000 the percentage of income necessary in such a group is approximately .878%.

The next table shows the relation between averaged costs and contributions based on percentage of income.

| <i>Family Income</i> | <i>Contribution at .878% of Income</i> | <i>Averaged Family Medical Cost</i> | <i>Saved by Plan</i> | <i>Increase by Plan</i> |
|----------------------|--|-------------------------------------|----------------------|-------------------------|
| 500----- | \$4.39 | \$20.40 | \$16.01 | ---- |
| 1,000----- | 8.78 | 20.40 | 11.62 | ---- |
| 1,500----- | 13.17 | 20.40 | 7.23 | ---- |
| 2,000----- | 17.56 | 20.40 | 2.84 | ---- |
| 2,500----- | 21.95 | 20.40 | --- | \$1.55 |
| 3,000----- | 26.34 | 20.40 | --- | 5.94 |
| 3,500----- | 30.73 | 20.40 | --- | 10.23 |
| 4,000----- | 35.12 | 20.40 | --- | 14.72 |
| 4,500----- | 39.51 | 20.40 | --- | 19.11 |
| 5,000----- | 43.90 | 20.40 | --- | 23.50 |

On the basis of the assumptions made, while the family in the lowest income classification may have paid nothing and would contribute \$4.39, nevertheless the reduction from the averaged cost is approximately 75% while the family in the highest bracket makes an increased contribution in excess of 100% of the averaged cost.

Since the actual cost of medical care per individual is at present levels of remuneration to the physician and hospital in excess of the \$6.00 arbitrarily used for purposes of illustration in the foregoing tables and since such a large part of the population falls into classifications below the Annual Family Income Level of even \$4,000 and since incidence of demand may well be higher than that used for purposes of illustration it is easy to understand why proponents of a State Operated System of Prepaid Medical Care advocate:

- (a) A proportionate amount of contributions to be paid by employers.
- (b) A ceiling on annual earnings above which no contributions would be required.
- (c) Allocations by the State to make up deficits.
- (d) Organization of Physicians on a Capitation Basis and encouraging group practice and clinical procedures to reduce the cost of individual treatment and care.

The exact distribution of the population according to families and individuals earning at certain levels, the number of adult and minor dependents making up the families and the ratio of children born to these families are not only imponderables but the very masses which must be surveyed are in a constant state of movement and change.

While some medical care is undoubtedly better than none and means must be discovered to give not only some but adequate care, where such is not now obtained, a deterioration of all or most of medical care now afforded the people is certainly not an end to be desired merely to secure to a certain portion of the population care they do not now enjoy.

In a community as rich as this State people should not die either from want of food or lack of medical care; yet ambition, industry and thrift are to be encouraged in every individual so that he does first of his own volition those things which he should do to provide for himself and family against sickness and want.

But when through no fault of his own he is unable to procure food or medical attention his fellow citizens find it their indispensable duty to relieve his distress.

To this end it is within the scope of this resolution that an alternative proposal be made for the establishing of a State Medical Service, supported by general taxation, which will provide the finest facilities for treatment of injury and disease and provide maternity and pediatric service on a scale designed to bring strong healthy children into the world and to full stature.

Such service should be free as to the individual and a general charge upon all citizens. Because it is free and a different institution than now exists it can be maintained and operated on a different basis from any charity work, clinic or hospital. What competition it affords the medical profession should be healthy competition and conducive to an increase in skill and knowledge.

Those who prefer to be attended by their private physician, maintain the relationship between him and them and pay for his service on the present basis can continue to do so. Those who believe in the new system would be entitled to use it and should do so since it will not vary materially from what must exist in any plan of prepaid medical care that can be afforded under a scale of contributions reasonable to all classes.

What demand might obtain in such facilities can not be forecast with certainty but the higher the demand the greater would be the evidence that a new method of furnishing medical care has been evolved.

I. S. Falk in his book "Security Against Sickness" makes the statements quoted below which seem to this committee to bear on the problem we have been discussing. At page 332 and following we read :

"As we review the needs and the arguments for one form of insurance or another, one point stands out in especially bold relief. The most important single objection to compulsory—and in favor of voluntary—insurance, which was advanced by the Majority of the Committee on the Costs of Medical Care and which determined their stand against "required" insurance, may be expressed in this form : *there is no sound justification why the state should compel contribution of funds until there can also be an equivalent guarantee for the adequate performance of service. The hasty establishment of a compulsory plan would mean compulsion of contributions without guarantee of service beyond that which is provided by existing agencies. And this is insufficient ground to justify compulsion.*

"Against this weighty argument must be balanced the following: (a) *At the outset, the compulsory insurance need not call for larger funds than are now being spent in the private purchase of medical care; the objective at first is merely to distribute the burden of costs among groups of individuals and to replace variable and uncertain costs by fixed and certain contributions.*

"(b) The "power of the purse" offers the strongest possible opportunities to press for improvement in the means of furnishing medical care; *a compulsory system could be so organized that economic as well as other incentives are offered to practitioners to stimulate improvement of service.* This, it seems, is an important type of argument for compulsory insurance; while offering a solution for the need to distribute the costs under government control, it simultaneously offers the means of increasing and stabilizing professional income, and of providing incentives to more efficient and more qualified service.

"In following the Majority of the Committee, the ideal would be to recommend voluntary systems of groups payment and utilize all possi-

ble means of encouraging—but not requiring—desirable forms of organized, efficient, group practice of the highest quality. Then, when the organization of medical service has progressed to the point where it is possible to guarantee the quality and sufficiency of service, the voluntary system should be made compulsory. But this is frankly a counsel of perfection. What is to encourage the rapid and effective organization of medical facilities? Certainly there is no ground in recent experience to warrant the view that the desired objective will be reached by waiting upon the experiments now in progress. There is as much likelihood that the swirling current of events will lead to the predominance of exploited contract practice as that it will intrench desirable forms of voluntary insurance. Commitment to a voluntary program holds no promise that it will bring us to that threshold which would warrant the establishment of a compulsory scheme. There is little evidence in experience, at home or abroad, to indicate that compulsory insurance may be expected to evolve out of the successes of voluntary insurance. History is on the other side of the argument.

"The reorganization of medical practice which is badly needed will not come of itself, the product of laissez faire. It will come—if at all—only as the fruit of strong and directed labors, the product of compelling forces. Of all the forces which society can muster in a program of medical reformation, the strongest is "the power of the purse." Thus, the case is inverted. Instead of organizing for the payment of medical costs after having achieved improvement of service, society must organize for payment in order to achieve improvement of service. In our opinion, this conclusion—when taken in conjunction with the strictly economic arguments and with the need for the compulsory principle to give an effective implementation to social insurance—tips the beam of the balance in favor of compulsory, as against voluntary, group payment. It compels us to recognize, however, that *a compulsory scheme must be planned in such a way that it calls for contributions and expenditures proportional to the availability of qualified medical facilities. Beyond certain minimum requirements, compulsion should be used in different degrees, calling for larger contributions in one place and for smaller in another, according to local circumstances with respect to the capacity to pay the costs and to furnish good medical care.*

"*Among the essential arguments for compulsory insurance special prominence must be given to the one that voluntary insurance fails to reach the population in need of insurance protection. That voluntary insurance has actually failed in this respect both in foreign countries and in the United States is a matter of record.*"

We have italicized portion of the above quotation in order that they may be stated as premises upon which agreement may be reached in order that we may endeavor to find justification either historical or statistical for them or state the position this committee takes in respect to the argument presented.

PREMISE 1. There is no sound justification why the State should compel contribution of funds until there can be an equivalent guarantee for the adequate performance of service.

Comment—Every study made by this committee shows that the facilities for rendering adequate service are not at hand.

This does not mean that the skills of the practitioners are not developed but that a shortage of physical facilities exists which must be relieved before adequate medical care can be obtained under any system—voluntary or compulsory.

Unless the establishing of the facilities is undertaken by the State contemporary with the enactment of a law requiring compulsory sickness insurance the benefits promised can not be furnished.

To undertake to institute a program by areas or to certain classes only is inequitable.

Private enterprise, except under the strongest altruistic motives, is not going to provide facilities which are likely to be expropriated by the State.

PREMISE 2. At the outset, compulsory insurance need not call for larger funds than are now being spent in the private purchase of medical care; the objective at first is merely to distribute the burden of costs among individuals and to replace variable and uncertain costs by fixed and certain contributions.

Comment—It is to be noted that the sense “at first” is twice repeated. No factual information has been advanced in support of the contention that larger funds would not ultimately be required.

It is the opinion of the majority of this committee that after the initiation of a program of compulsory sickness insurance the demand from that portion of the community which has not, heretofore received adequate medical care would be so heavy as to upset previously calculated estimates of cost and result either in curtailment of services or increases in costs or lower payments to practitioners and hospitals.

We have already discussed by means of illustration the differences which may obtain between distribution of costs among groups of individuals and the application of the theory that these averaged cost may be recovered by contributions fixed at a percentage of income or wages.

PREMISE 3. A compulsory system could be so organized that economic as well as other incentives are offered to practitioners to stimulate improvements of service.

Comment—Leisure, fame or fortune—what incentives can be offered the practitioners to stimulate improvement of service?

Medical history abounds with the names of hundreds who have sacrificed not only their own health and fortunes, and their lives as well, to discover in laboratories, fevered swamps, plague spots and festering slums the causes and nature of disease and the treatment by which medicine has conquered disease. Such work goes on for something exists in the souls of such men and women that calls forth that high adventuring the effect of which has caused medicine to advance.

When it is proposed to offer the physician economic security and a guaranteed income either as bait to induce him to conform to a new system of performing his art or as something he can take or get out of the profession only the most credulous can square the proposal with the statement that Compulsory Sickness Insurance will provide doctors with greater income than they now enjoy.

PREMISE 4. A compulsory scheme must be planned in such a way that it calls for contributions and expenditures proportional to the availability of qualified medical facilities. Beyond certain minimum requirements, compulsion should be used in different degrees, calling for larger contributions in one place and for smaller in another, according to local circumstances with respect to the capacity to pay the costs and furnish good medical care.

Comment—Falk was writing probably of a nation-wide scheme. This committee flatly rejects the promise stated above in considering any State plan.

We fail to agree that compulsion should be used in varying degrees.

Local circumstances limiting the capacity to pay the costs and to furnish good medical care force upon the State the obligation of providing the care and the costs are part of the overall costs which must obtain under a State-wide program.

If some communities are to have only the "certain minimum requirements" and others are provided these requirements in full scale then discrimination as between communities would exist which is just as repugnant as that discrimination between persons or classes of the population which it is the intent of proponents of Compulsory Sickness Insurance to eliminate.

PREMISE 5. Among the essential arguments for compulsory insurance special prominence must be given to the one that voluntary insurance fails to reach the population in need of insurance protection.

Comment—This committee agrees with the above statement.

a. For the most part the voluntary plans, except as to individual contracts have failed to reach into rural areas or urban areas at distance from larger centers of population. This is particularly true of those plans affording the advantages of clinical group practice.

b. Costs of voluntary plans and insurance studied are such that protection to all the members of the worker's family becomes a severe financial strain.

Summing up the above: the majority of the committee agree that there is a conflict not only of opinions and interests but also that there are fundamental objections to compulsory insurance, not on the grounds that a large portion of the population does not require more and better medical care but that compulsory insurance will not necessarily provide it without introducing new problems and, perhaps, creating evils of no mean magnitude.

Section 5

HOSPITAL COSTS

Although the report of the actuary of this committee takes into consideration the costs of hospitalization as derived from experience in plans in operation it is felt that the subject should be investigated from the standpoint of the hospitals. Accordingly this committee through an independent investigator has accumulated data from the operating statements of representative California hospitals.

Statistics from twenty hospitals were obtained. Fifteen of the hospitals, five in Southern California and ten in Northern California, were found to have kept records on a comparable basis and their combined experience is recorded in the accompanying tables. We also include a table showing the break-down of charges of the Los Angeles County General Hospitals.

The first table shows the percentage increase or decrease in various items of expense in the years 1940 and 1944.

**FIFTEEN CALIFORNIA HOSPITALS COMPARATIVE STATISTICS
1940 AND 1944**

| | 1940 | 1944 | Percentage Increase or Decrease * |
|-----------------------------------|--------------------|---------------------|---|
| Net Operating Revenue----- | \$7,669,371 | \$12,809,555 | 67 |
| Operating Expenses: Pay Roll----- | 4,208,829 | 7,589,983 | 80 |
| Supplies ----- | 2,766,062 | 3,871,474 | 40 |
| Total Expenses ----- | \$7,849,328 | \$12,411,396 | 58 |
| Admissions ----- | 86,468 | 111,181 | 29 |
| Patient Days ----- | 852,638 | 1,051,844 | 23 |
| Average Length of Stay----- | 9.7 | 9.2 | 5 • |
| Average Cost per Patient Day----- | \$9.21 | \$11.80 | 28 |
| Average Cost per Patient----- | \$96.44 | \$108.56 | 13 |

Most significant in the above table is the increase in cost indicating a mounting trend which must lead to a higher charge on the patient or curtailment of personnel if it continues.

Patient days or "load" increased 23% while overall expenses increased 58%. Pay roll increased 80% and cost of supplies 40%. As a result the daily patient cost increased from \$9.21 to \$11.80.

The cost per patient, however, increased by only 13%, reflecting a decrease in the average length of stay.

FIFTEEN CALIFORNIA HOSPITALS REVENUES AND EXPENSES

| Year | 1940 | 1942 | 1944 |
|-----------------------------------|--------------------|--------------------|---------------------|
| Gross Operating Revenue----- | \$8,394,222 | \$10,595,171 | \$13,497,792 |
| Deductions from Income----- | 724,851 | 688,280 | 688,237 |
| Net Operating Revenue----- | \$7,669,371 | \$9,906,891 | \$12,809,555 |
| Operating Expenses ----- | 7,849,328 | 9,859,395 | 12,411,396 |
| Results of Operations----- | (\$179,957) | \$47,496 | \$398,159 |
| 1. Normal Bed Occupancy ----- | 2,529 | 2,751 | 2,868 |
| 2. Number of Admissions ----- | 86,468 | 103,200 | 111,181 |
| 3. Patient Days ----- | 852,638 | 975,914 | 1,051,844 |
| 4. Average Length of Stay----- | 9.7 | 9.2 | 9.2 |
| 5. Average Cost per Day----- | \$9.21 | ----- | \$11.80 |
| 6. Average Cost per Patient----- | \$96.44 | ----- | \$108.56 |

FIVE SOUTHERN CALIFORNIA HOSPITALS—DETAIL

| <i>Year</i> | <i>1940</i> | <i>1942</i> | <i>1944</i> |
|---|-------------|-------------|-------------|
| Gross Operating Revenue----- | \$3,490,359 | \$4,648,096 | \$5,930,527 |
| Less: | | | |
| 1. Charity Allowance ----- | 61,114 | 75,981 | 88,472 |
| 2. Bad Debts ----- | 50,362 | 51,587 | 40,880 |
| 3. Allowance to Professional and Employees ----- | 27,653 | 19,885 | 40,348 |
| 4. Other ----- | 2,256 | 8,596 | 13,158 |
| Total Deduction from Income | \$141,285 | \$156,049 | \$188,858 |
| Net Operating Revenue----- | \$3,349,074 | \$4,492,047 | \$5,741,669 |
| Operating Expense: | | | |
| 1. Pay roll ----- | 1,817,091 | 2,616,011 | 3,403,958 |
| 2. Taxes and Interest----- | 178,954 | 170,980 | 141,855 |
| 3. Depreciation ----- | 233,929 | 226,345 | 218,337 |
| 4. Food, Supplies and Other Expenses | 1,027,156 | 1,341,606 | 1,622,758 |
| Capital Expenditures | | | |
| 1. Debt Retirement ----- | \$127,501 | \$161,980 | \$89,881 |
| 2. New Equipment ----- | 42,872 | 39,756 | 40,938 |
| 3. Renovation and Rehabilitation----- | 3,515 | 582 | 87,024 |
| 4. Other ----- | 3,681 | 5,358 | 6,029 |
| Total Operating Expenses----- | \$3,434,699 | \$4,562,568 | \$5,660,780 |
| Result of Operations | | | |
| 1. Normal Bed Occupancy----- | 1,222 | 1,328 | 1,330 |
| 2. Number of Admissions----- | 38,856 | 44,697 | 48,226 |
| 3. Patient Days ----- | 375,828 | 425,767 | 460,186 |
| 4. Average Length of Stay, Days----- | 9.5 | ----- | 9.3 |
| 5. Average Cost per Day----- | \$9.14 | ----- | \$12.30 |
| 6. Average Cost per Patient----- | \$86.83 | ----- | \$114.39 |

TEN NORTHERN CALIFORNIA HOSPITALS—DETAIL

| <i>Year</i> | <i>1940</i> | <i>1942</i> | <i>1944</i> |
|---|-------------|-------------|-------------|
| Gross Operating Revenue----- | \$4,903,863 | \$3,947,075 | \$7,567,265 |
| Less: | | | |
| 1. Charity Allowance ----- | 188,627 | 134,725 | 132,854 |
| 2. Bad Debts ----- | 65,605 | 73,440 | 84,047 |
| 3. Allowance to Professional and Employees ----- | 33,697 | 32,730 | 39,837 |
| 4. Other ----- | 2,295,637 | 291,336 | 242,641 |
| Total Deductions from Income | \$583,566 | \$532,231 | \$499,379 |
| Net Operating Revenue----- | \$4,320,297 | \$5,414,844 | \$7,067,866 |
| Operating Expense: | | | |
| 1. Pay roll ----- | \$2,391,738 | \$2,983,272 | \$4,186,025 |
| 2. Taxes and Interest----- | 77,289 | 90,637 | 102,448 |
| 3. Depreciation ----- | 206,696 | 225,297 | 263,427 |
| 4. Food, Supplies, and Other Expenses | 1,738,906 | 1,997,621 | 2,198,716 |
| Capital Expenditures | | | |
| 1. Debt Retirement ----- | ----- | ----- | ----- |
| 2. New Equipment ----- | ----- | ----- | ----- |
| 3. Renovation and Rehabilitation----- | ----- | ----- | ----- |
| 4. Other ----- | ----- | ----- | ----- |
| Total Operating Expenses----- | \$4,414,629 | \$5,296,827 | \$6,750,616 |
| Result of Operations----- | (94,332) | 118,017 | 317,270 |
| 1. Normal Bed Occupancy----- | 1,307 | 1,423 | 1,538 |
| 2. Number of Admissions----- | 47,612 | 58,503 | 62,956 |
| 3. Patient Days ----- | 476,810 | 550,147 | 591,658 |
| 4. Average Length of Stay, Days----- | 10.0 | ----- | 9.1 |
| 5. Average Cost per Day----- | \$9.26 | ----- | \$11.41 |
| 6. Average Cost per Patient----- | \$92.60 | ----- | \$103.83 |

The table showing how charges are distributed between various departments of the Los Angeles County General Hospital is on two pages, the second being a continuation to the right of the first page.

The first column of costs on the first page refers to "Ward Service" and the intervening columns to the last two on the following page show distribution of charges (i.e. costs) for other services going to make up the total charge.

Note the proposed increase in the 1945-46 schedule over 1944-45 showing that in this institution also there are mounting costs attending the care of the sick. It should be stated that although the word "charges" is used this is bookkeeping parlance and does not mean that the patient pays the bill.

LOS ANGELES COUNTY GENERAL HOSPITAL
Analysis of Proposed Inpatient Schedule of Charges for Fiscal Year 1945-46

| <i>Inpatient:</i> | <i>Ward Service</i> | <i>Educational</i> | <i>Laboratory</i> | <i>Dental</i> | <i>X-Ray</i> | <i>Radium</i> |
|------------------------------------|---------------------|--------------------|-------------------|---------------|--------------|---------------|
| Admitting Ward ----- | ----- | ----- | ----- | ----- | ----- | ----- |
| Burns and Plastic ----- | \$4.64 | \$2159 | \$2025 | \$0081 | \$0009 | ----- |
| Burns and Plastic ----- | 5.29 | 2159 | 2025 | .0050 | .0055 | ----- |
| Communicable Diseases ----- | 9.68 | 2159 | 2025 | .0004 | .0327 | \$0077 |
| Diabetic ----- | 5.54 | 2159 | 2025 | .0134 | .0517 | .0017 |
| Ear, Nose and Throat ----- | 5.45 | 2159 | 2025 | .0250 | .3021 | .0346 |
| Empyema ----- | 4.98 | 2159 | 2025 | .0069 | .1374 | ----- |
| Eye ----- | 4.59 | 2159 | 2025 | .0186 | .0777 | .0026 |
| Genito-Urinary ----- | 4.38 | 2159 | 2025 | .0015 | .2564 | .0058 |
| Gynecology ----- | 4.96 | 2159 | 2025 | .0022 | .0221 | .0012 |
| Jail ----- | 6.48 | 2159 | 2025 | .0532 | .2485 | .0082 |
| Medical ----- | 4.42 | 2159 | 2025 | .0054 | .1052 | .0038 |
| Neuro-Medical ----- | 4.24 | 2159 | 2025 | .0020 | .1116 | .0002 |
| Neuro-Surgical ----- | 5.12 | 2159 | 2025 | .0196 | .7530 | .0020 |
| Obstetrical: | | | | | | |
| Mother Only ----- | 6.62 | 2159 | 2025 | .0010 | .0549 | ----- |
| Infant-Nursery ----- | ----- | ----- | ----- | ----- | ----- | ----- |
| O.B. Infected ----- | 6.17 | 2159 | 2025 | .0037 | .0310 | ----- |
| Orthopedic ----- | 4.49 | 2159 | 2025 | .0038 | .2708 | .0034 |
| Pediatrics ----- | 4.57 | 2159 | 2025 | .0007 | .0768 | ----- |
| Placement (Infirmary) ----- | 5.02 | 2159 | 2025 | ----- | .0091 | .0057 |
| Pneumonia ----- | 5.02 | 2159 | 2025 | .0030 | .0915 | .0016 |
| Psychopathic ----- | 8.37 | 2159 | 2025 | .0018 | .0311 | ----- |
| Rectal ----- | 4.66 | 2159 | 2025 | .0059 | .2995 | ----- |
| Skin and Malaria ----- | 4.04 | 2159 | 2025 | .0061 | .0311 | .0022 |
| Surgical ----- | 5.32 | 2159 | 2025 | .0009 | .0969 | .0103 |
| Tuberculosis ----- | 4.16 | 2159 | 2025 | .0088 | .0178 | .0006 |
| Tumor (Malignancy-Radiology) ----- | 4.22 | 2159 | 2025 | .0054 | .0178 | .3452 |
| Veneral Disease ----- | 3.36 | 2159 | 2025 | .0243 | .0164 | ----- |
| Overall: | | | | | | |
| Mother Only | | | | | | |
| Infant-Nursery | | | | | | |

Note: It is suggested that the "Admitting Ward" take the "Medical" rate and the "O. B. Infected" take the "Gynecology" rate since mothers on the O. B. Infected are charged a matter of policy at the "Obstetrical" rate.

LOS ANGELES COUNTY GENERAL HOSPITAL—Continued

Analysis of Proposed Impatient Schedule of Charges for Fiscal Year 1945-46

| <i>Inpatient:</i> | <i>Ambulance</i> | <i>Mortuary</i> | <i>Transfusion</i> | <i>Surgeries * Extraneous</i> | <i>Proposed Schedule of Charges</i> | <i>Schedule 1945-46</i> |
|------------------------------------|------------------|-----------------|--------------------|-------------------------------|-------------------------------------|-------------------------|
| Admitting Ward ----- | \$5181 | \$0019 | \$0785 | \$4940 | \$6.09 | \$5.66 |
| Burns and Plastic ----- | .0219 | .0213 | \$0552 | \$4488 | 6.61 | 6.06 |
| Communicable Diseases ----- | .0760 | .0339 | .1570 | 6607 | 11.07 | 10.50 |
| Diabetic ----- | .0569 | ----- | .0115 | .4456 | 6.77 | 6.30 |
| Ear, Nose and Throat ----- | .0939 | .0127 | .0098 | .7834 | 7.88 | 6.48 |
| Empyema ----- | .0507 | .0190 | .0731 | .5329 | 6.72 | 6.21 |
| Eye ----- | .0379 | .0036 | .0009 | .5515 | 6.72 | 5.88 |
| Genito-Urinary ----- | .0826 | .0126 | .0308 | 1.0244 | 6.75 | 5.81 |
| Gynecology ----- | .0065 | .0190 | .0833 | 1.1090 | 7.22 | 6.84 |
| Jail ----- | .0374 | .0995 | .0025 | .0175 | 3.397 | 7.71 |
| Medical ----- | .1222 | .0976 | .0207 | .0705 | .4585 | 5.74 |
| Neuro-Medical ----- | .1783 | .0484 | .0190 | .1227 | .4603 | 5.60 |
| Neuro-Surgical ----- | ----- | ----- | .0336 | .3756 | .5314 | 7.48 |
| Obstetrical ----- | ----- | ----- | ----- | ----- | ----- | 6.55 |
| Mother Only ----- | .0602 | .0612 | .0438 | 4.0785 | .7607 | 12.10 |
| Infant-Nursery ----- | ----- | ----- | ----- | ----- | 11.08 | 11.08 |
| O.B. Infected ----- | .1221 | ----- | .1266 | 1.7399 | 5.866 | 1.00 |
| Orthopedic ----- | .1092 | .0126 | .0220 | 1.1122 | .5413 | 8.26 |
| Pediatrics ----- | .0114 | .0246 | .0290 | .0371 | .4283 | 6.99 |
| Placement (Infirmary) ----- | .0355 | .0053 | ----- | ----- | 5.60 | 6.33 |
| Pneumonia ----- | .1595 | ----- | .0132 | .0254 | 4218 | 5.78 |
| Psychopathic ----- | .1611 | .1221 | ----- | 4469 | 4.10 | 4.06 |
| Rectal ----- | .0715 | .0147 | .0285 | .3445 | 6.18 | 5.77 |
| Skin and Malaria ----- | .0333 | .0087 | .0029 | .9830 | .5815 | 9.10 |
| Surgical ----- | .0679 | .0344 | .0022 | .0844 | .5287 | 6.38 |
| Tuberculosis ----- | .0096 | .0189 | .0002 | .0160 | .0287 | 5.06 |
| Tumor (Malignancy-Radiology) ----- | .0674 | .0400 | .0120 | .4540 | .5388 | 4.72 |
| Venerel Disease ----- | .0287 | ----- | ----- | .7295 | .4794 | 3.99 |
| Overall | ----- | ----- | ----- | ----- | ----- | \$6.31 |
| Obstetrical (alternate method) : | ----- | ----- | ----- | ----- | ----- | ----- |
| Mother Only | ----- | ----- | ----- | ----- | ----- | ----- |
| Infant-Nursery | ----- | ----- | ----- | ----- | ----- | ----- |

Note: It is suggested that the "admitting ward" take the "medical" rate and the "O. B. Infected" take the "Gynecology" rate since mothers on the O. B. Infected are charged as a matter of policy at the Obstetrical rate.

* Extraneous column covers depreciation, compensation insurance, interest on bonded indebtedness, public liability and property damage.

\$7.95
\$3.97
\$3.83

Section 6

COSTS OF PROVIDING HEALTH CARE

THE REPORT OF THE ACTUARY OF THE COMMITTEE

In reading the following report which represents the major portion of the work performed by the actuary of this committee it must be remembered that a few columns of figures on a single page may often reflect weeks of accumulating and tabulating data, its analysis and evaluation.

Also that it is founded upon the actual experience of firms and organizations providing that amount of protection afforded the public or groups of employees through the voluntary plans and commercial insurance in force today.

Previous attempts to determine the amount of money spent by the families in California or in the United States have been based either on surveys in which a sample, small or large, has been taken and the average assumed to apply to the entire population or all the reported expense or costs of institutions or practitioners added together and divided by the number of the population to obtain an average cost.

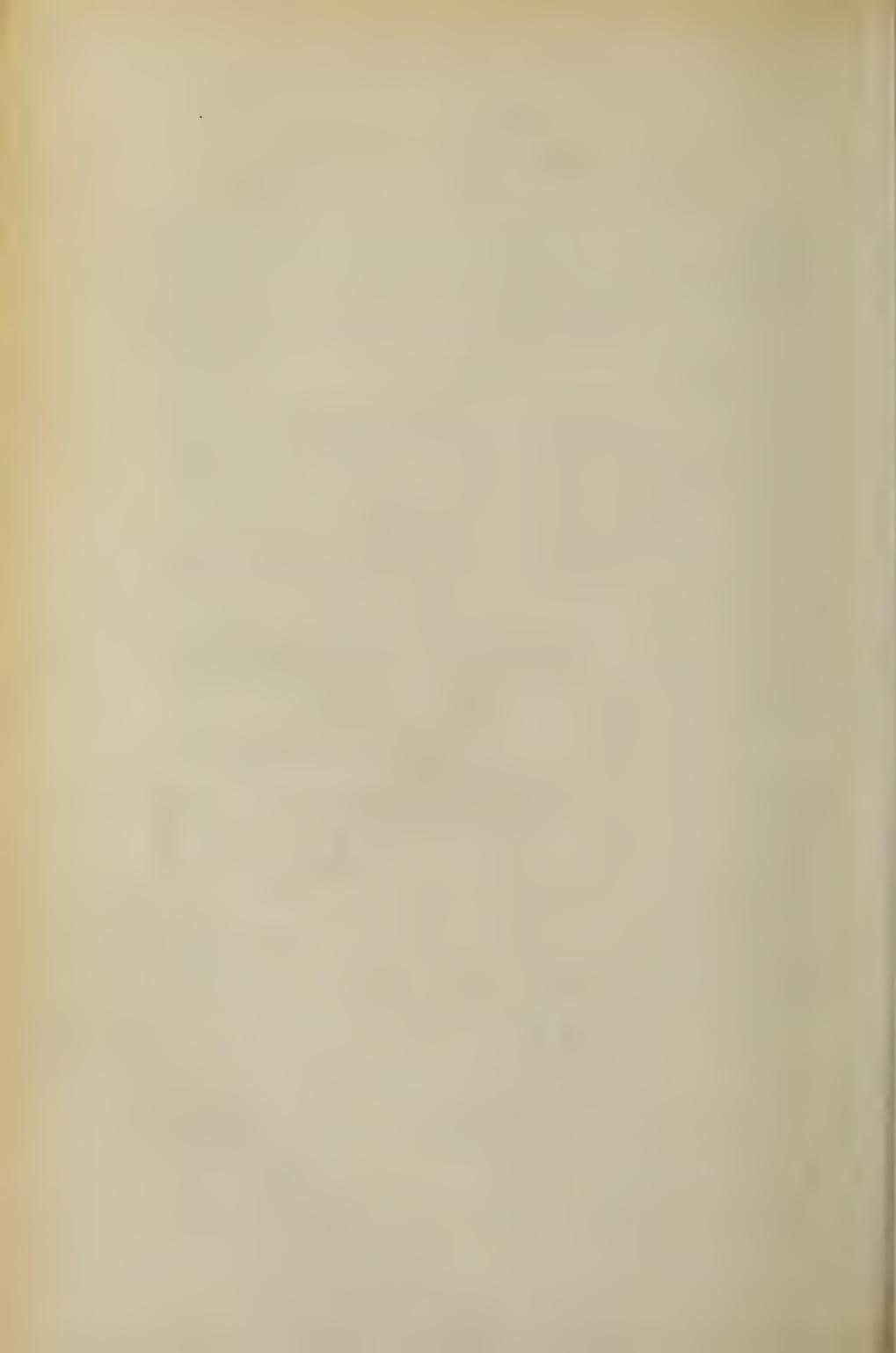
The fact of the matter is that under any proposed plan it must first be determined what services will be offered. From the data here presented valid estimates may be made with the exception of those items pertaining to maternity and obstetrical care and minute segregation of particular ailments.

It must be remembered that the costs vary as among the various plans and a final figure must be taken based on these costs and modified according to prevailing rates then existing if such calculations are made in the future at a date very far removed from today.

While much of the matter in the appendices to the actuarial report may seem lengthy it is included because it demonstrates how difficult it is to compare one form of coverage with another.

Another thing that should be kept in mind is the fact that in the presentation by Samuel C. May in the study "Financial Aspects of Health Insurance" which was furnished the Legislature at the fifty-sixth session the distinct impression was given that the San Francisco Plan furnished a working formula of cost and experience which might be applied state-wide to the employed population.

No attention was called to the fact that this plan does not include obstetrical care or hospitalization in maternity cases for dependent members and that there are restrictions in the contract for minor dependents which exclude operations for adenoids and tonsilectomies.



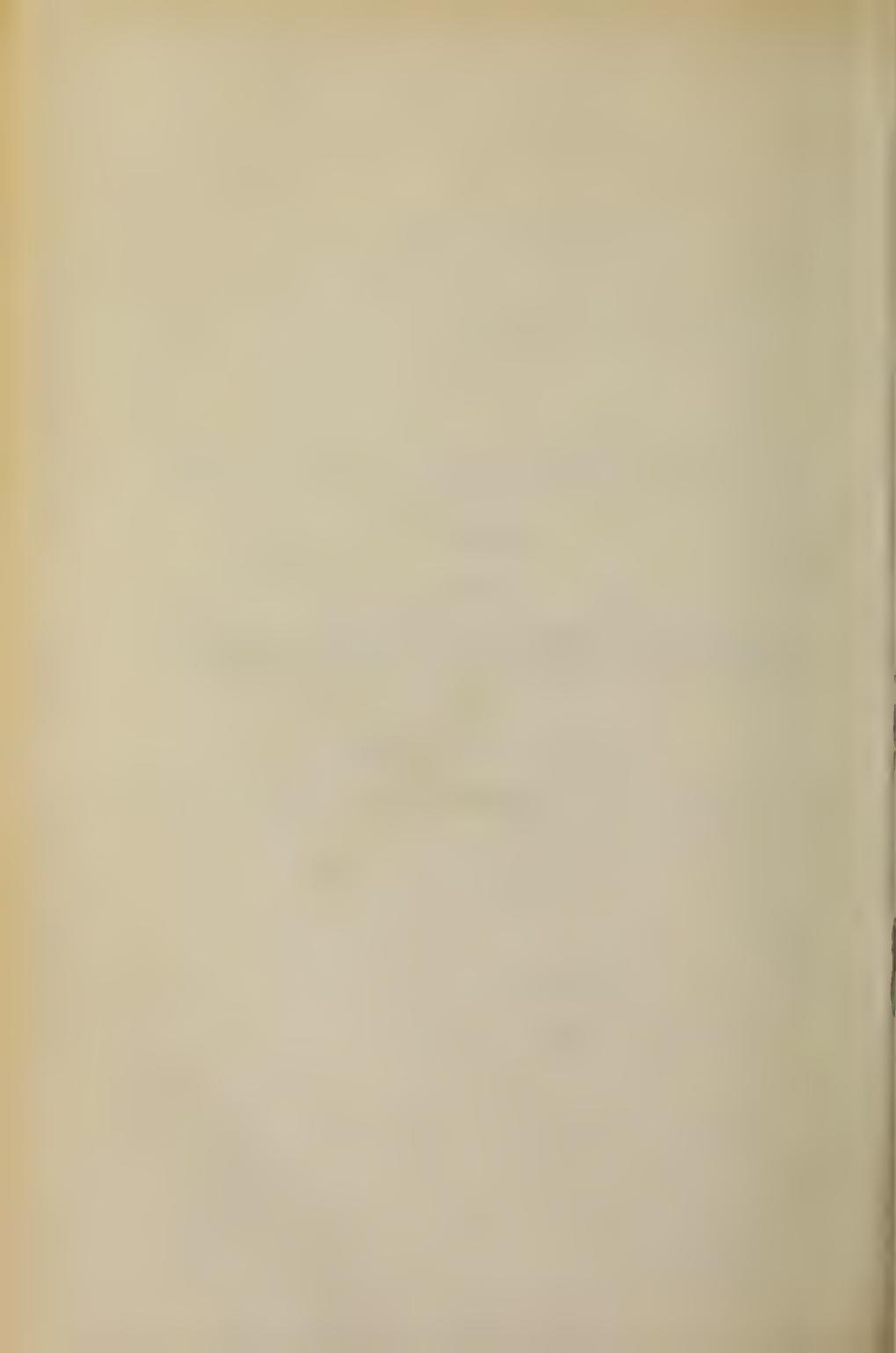
REPORT

TO THE

ASSEMBLY HEALTH CARE INVESTIGATING INTERIM
COMMITTEE, HON. ERNEST R. GEDDES, CHAIRMAN

By

VIRGIL M. GRIFFIN, *Actuary*



INTRODUCTION

The Purpose of this report is the study and discussion of the following:

- A. Incidence of Illness: The extent of Health Care Requirements.
- B. Facilities: Kind and amount required to meet the Health Care Demand.
- C. Cost: The Financial Requirements of Health Care.

These elements are interdependent and each must be considered in relation to the others. A large part of the discussion is based on the recent experience of the various sources described. In any such actual experience the three elements are in a certain state of balance. If a change occur in any one, a corresponding but not precisely predictable change will be brought about in the other two.

Most of the factual data presented is drawn from experience during 1943 and 1944, a period in which there were extraordinary social and economic conditions. There was full employment at high wages with exceptional income derived from overtime, great demand, and high prices; the population was increasing, while the number of practicing physicians was decreasing; and there was an abatement in the normal increase of medical care facilities. The over all effect as reflected by the experience under discussion would be difficult to evaluate. However, in general, the increase in ability to pay for medical services would have effected an increase in the demand for them as is indicated by any study of relative amounts spent for medical care by income groups, while the existing shortage of physicians and the inadequacy of medical care facilities would have tended to decrease the recorded incidence of demand.

The sources of the experience studied, may be grouped into four general types of "Plan."

Type I, so designated for convenience of reference, may be described as noncontractual individual service. The patient usually makes a separate arrangement with physician, clinic or hospital for service, and is personally obligated for the fees and charges. Questionnaires were sent out to a number of physicians practicing in California, and their answers with respect to incidence, facilities and cost recorded.

Type II may be called "Insured Plans" being offered by insurance companies. They undertake to assume in advance a specified amount of the obligation of the patient to the physician or hospital. In theory, and usually, they do not undertake to pay all the expenses of health care but such stipulated amounts of it as the premium paid justifies. Very often, however, the amounts allowed under the contract represent full payment.

In practice the coverage varies greatly. It is often tailored to fit the desire of the applicant and a premium charged accordingly. It may cover hospitalization only with widely differing limits such as \$3.00 to \$10.00 per hospital day and with few or many expressed restrictions such as noncoverage of obstetrics, tonsilitis, hernia and the like. It may represent very liberal coverage such as physicians fees for calls, after the first three for disease, and all for accident, \$6.00 or more per day for each day of hospitalization with limits of from 30 to 90 days, payment or surgical fees limited according to a stipulated "Schedule of Operations" with maximum of \$150.00 to \$225.00 and in some cases, indemnity

for loss of time due to accident or disease. The contracts may be entered into with individuals or with groups. From a standpoint of a discussion of adequate or near adequate medical care, the group coverage is by far the more important. Two such California groups are described herein, and their experience, as far as possible from the data available, presented. It should be pointed out that in the administration of insured groups little or no attempt is made to control medical, surgical, or hospital fees, and service is contracted for by the individual practically as in Type I.

Type III and IV are prepaid medical care plans, and differ mainly in their methods of operation. Type III undertakes to pay fees and charges for medical, surgical and hospital benefits as stipulated by contract. It differs from all insured plans in two major respects. First, it undertakes to pay all medical expenses except as limited and restricted by contract. Second, it enters into agreements with physicians, surgeons, and perhaps hospitals, with respect to their fees and charges, and exercises more or less control as to the kind and amount of service rendered. The experience for certain periods of two such plans is included herein, that of the California Physicians Service, and that of Health Service System of San Francisco. In the payment of physicians' and surgeons' fees, both of these organizations employ the point schedule system, and may be kept solvent by a variation in the monetary value of a unit service. In a sense, therefore, the impaneled physicians underwrite the financial structure of the plan.

Type IV is similar to Type III in the scope of service rendered. It differs from Type III in that the doctors are employees of the organization. They receive salaries and perhaps other remuneration depending on the financial success of the plan. Its methods of operation lends itself more readily to close control and immediate supervision than any of the other types. Some extracts from the experience of two of these plans are included here: the Roos-Loos Medical Group, and Permanente Foundation Hospitals. Permanente operates its own hospital. Roos-Loos, like all the other plans mentioned, relies upon general hospitals for service.

An analysis of the methods of operation of these types, discloses that they differ as to management, control, and scope of service. Since, with few exceptions, they are commercial or are dependent on volume, some expense is incurred in an effort to gain membership. The acquisition expense may vary from nothing up to 50 or more percentum of revenue, and is the largest single factor in the variation of administration expense. From a standpoint of incidence of demand for service and the cost of the service extended, the kind and degree of control is far the most important. Where little or no control is exercised in the doctor patient relationship relative to fees or amount and kind of service, the incidence and total cost of medical care is apt to amount to unpredictable heights. Insurance companies find it necessary to reserve the right to increase rates, decrease benefits, or to cancel the service contracts. The wide difference in cost exhibited by the studies presented under the general heading of "Insured Groups" will illustrate this, but not so strikingly as would studies of some groups no longer insured. In Type I, the control is exercised by the pocket book of the individual. Many studies have

been made of the cost of medical care by income groups and these show a graduated expense of from about \$12.00 to over \$100.00 per annum per individual. Type II, Insured Groups, are controlled by the contractual limit of the amount of benefits that will be paid for each medical service.

In Types III and IV control is exercised by a medical director who supervises the administration of medical care in accordance with contractual provisions and in questionable cases, in accordance with the policy of operation of the plan. In some instances there is supervision of the doctors in their administration of health care and their use of facilities in doing so, and indirectly, therefore, control of the amount and kind of service to the patient. Type I and II lacking any kind of control over the patient are, as a rule not subject to his complaint of inadequacy of service, but under Type III and IV, if the patient feels his health is being adversely affected, he may complain of the service to the "plan," which usually has machinery set up for the adjudication of complaints.

"Control" as used here refers to the regulation and administration of health care within the contractual obligations of the "plan." With the exception of Type I, no individual plan now operating offers complete health care. All specify by contract exclusions and limitations as to the kind and amount of service that will be given. Some exclusions are common to almost all prepaid or insured plans, such as treatment of accident or disease covered by workmen's compensation. Others, such as treatment of preexisting conditions may or may not be stipulated. Limitations are by no means standardized. Insured plans exhibit a wide variety of limitations and their values are generally reflected in the premium charged. Prepaid plans usually find it necessary to impose limits such as: number of hospital days per illness or per year; length of time a single illness will be treated; number of doctors' calls per month.

Exclusions and limitations function as financial differentials. If the cost of benefits exceeds revenue, some kinds of service may be excluded or limited; if a surplus develops, the service can be liberalized. Most insured and prepaid plans are consequently in a state of change or projected change with respect to the kind and amount of service rendered.

Such flexibility is highly desirable. Experience has shown that the cost of health care can only approximately be predicted. As has been stated, it varies greatly in different groups. It is affected by the general economic conditions of the times. It may vary in different localities and also as has been mentioned, it is a function of the availability of facilities. Although some plans have been in operation for a number of years, prepaid medicine may be said to be in its infancy, and undoubtedly will continue to evolve as do other institutions.

From a statistical standpoint these differences in kind and amount of services given, as well as their state of constant change, add to the difficulty of interpreting and evaluating such experience as has been recorded and is available. Since the services of no two of the sources of experience are identical in degree and scope, no comparison of incidence or cost can be properly made without adjustment. In this report the practice has been followed of setting down the experience just as recorded. An attempt has then been made to analyze it into its common

factors, by means of which it can be readily compared. For this purpose it has been found necessary to employ certain assumptions. These are fully noted in the text, but the following perhaps requires special explanation.

In the discussion of Class IV plans, a device has been used in an attempt to analyze the values of individual treatments. It consists of applying the point credit schedules of C.P.S. or H.S.S. of S.F. (they being generally commensurate) to the various services recorded in the experience of the plans studied. The purpose of this is to find the relative value of a particular service to other services in the same plan, and relative incidence under different conditions. The results obtained can be assigned a dollar value *only conditionally*. The device will be found useful, however, in estimating probable cost under defined conditions.

TYPE I, PRIVATE PRACTICE

A questionnaire containing 14 parts (see form of questionnaire) was sent to 1,600 practicing physicians throughout California. The first 11 questions relate to incidence and cost, and questions 12, 13 and 14 relate to facilities. About 310 replies were received and tabulated. The results as to incidence and cost are shown in the accompanying tables 1 and 2. The results regarding facilities are shown in Table 45.

The names and addresses of the physicians were taken from the "Board of Medical Examiners, Directory, 1945." In localities where there were very few practicing physicians, questionnaires were sent to all of them. In more densely populated areas such as Los Angeles and San Francisco counties, a questionnaire was sent to every fifth physician listed.

| | | |
|-------------------|------|------|
| For Committee Use | | |
| Rec'd.: | | |
| Code | Tab. | Area |
| | | |

**California State Legislature
Assembly Health Care Investigating Interim Committee
Data Survey—Physicians and Surgeons**

Name _____ Address _____

| Men | Women | Infants under Age 3 | Children Age 3-18 |
|-----|-------|---------------------|-------------------|
|-----|-------|---------------------|-------------------|

| | | | | |
|--|------|-------|---------------------|-------------------|
| 1. Estimated average number of patients per week seen and treated by you _____ | Men | Women | Infants under Age 3 | Children Age 3-18 |
| 2. Estimated average number of first office calls per week. (New patients or 1 time calls) _____ | | | | |
| 3. Estimated average number of follow-up office calls per week _____ | | | | |
| 4. Estimated average number of complete exams per week _____ | | | | |
| 5. Estimated average number of home calls per week _____ | | | | |
| | City | Rural | | |

6. What is your normal fee for an office call?
 (a) First call \$_____
 (b) Follow-up call \$_____
 (c) Complete physical examination including only blood count and urinalysis \$_____

7. What is your normal fee for a home call?
 (a) City \$_____
 (b) Rural \$_____

8. Remarks: _____

9. If you are a specialist, in what field? _____

10. Do you maintain a private office?

| | | | | | | |
|-----|----|--------|--------------|--------------|------|------------------|
| Yes | No | Clinic | Public Bldg. | Medico Bldg. | Home | Share with other |
|-----|----|--------|--------------|--------------|------|------------------|

(a) Number of assistants _____

11. What percent of your office income is derived from office surgery and treatment involving special equipment? _____ %

12. In your opinion are there sufficient hospital facilities in your district? _____ | Yes | No |

13. When physicians now in service have returned to practice, do you anticipate there will be a sufficient number in your district? _____ | Yes | No |

14. Do you believe there is an inadequacy of medical facilities of any kind in your territory? In what respect? _____

Remarks: _____

Table 1

| | Men | Women | Average Number Children Under age 3 | Per Doctor Children Age 3-18 | Per Year Total |
|--|-------|-------|---|------------------------------------|-------------------|
| 1. First Office Calls (Without complete examination) | 134 | 94 | 0 | 49 | 277 |
| 2. First Office Calls (With complete examination) | 295 | 377 | 123 | 125 | 920 |
| 3. Follow up Office Calls | 1,040 | 1,452 | 255 | 349 | 3,096 |
| 4. Total | 1,469 | 1,925 | 378 | 523 | 4,293 |
| 5. Percentage of Total | 34.2 | 44.8 | 8.8 | 12.2 | ---- |

Table 2

| | | | | | |
|---|--|--|--|--|--------|
| 1. Average number of calls per doctor per year | | | | | |
| —Office | | | | | 4,293 |
| —Residence, City | | | | | 705 |
| —Residence, Country | | | | | 80 |
| —Total Calls | | | | | 5,078 |
| 3. Average number of office assistants | | | | | .6 |
| 4. Average fee for Medical Examination | | | | | \$9.05 |
| 5. Average fee for first office call | | | | | \$4.77 |
| 6. Average fee for follow up office call | | | | | \$3.16 |
| 7. Average fee for residence call | | | | | \$4.72 |
| —City | | | | | \$5.00 |
| —Country | | | | | |
| 8. Percentage of Income derived from office surgery and use of special office equipment | | | | | 29.5 |

INSURED GROUPS

GROUP 1—BANK OF AMERICA

The period studied was Feb. 1, 1943 to Feb. 1, 1945. During that time there was an average membership of 7,345 employees, approximately half of whom were female, 2,382 dependent adults, almost all female, and 1,420 families of children. Dependent wives were admitted only up to the age 45 and dependent children between the ages of 3 and 20 inclusive.

There were no benefits for maternity, pregnancy, miscarriage, insanity of a dependent, accidents or illness covered by Workmen's Compensation, dental service except removal of impacted wisdom teeth. See Exhibit A.

The experience had been kept by individual cases in a claims register. The following information was available separately for male employees, female employees, male dependents, female dependents, male children and female children.

- (a) Days in Hospital
- (b) Surgical cost (as per schedule)
- (c) Special Hospital Service Cost, the limit for dependents and the full cost for employees
- (d) Miscellaneous benefits cost.

Table 3 below exhibits the experience compiled from the claim register. The exact number of children was not known and the experience is for families of children. All adult dependents may be classed as female, there being very few adult male dependents. The surgical schedule of operations for dependents was defined in the Plan to be two thirds of schedule of operations for employees. The surgical cost for employees appearing in the claim register has been taken to be the full cost. This is not precisely correct for undoubtedly there were instances of a greater cost for an operation than the amount of reimbursement according to the schedule. However, the schedule is a very liberal one and may be

thought of as closely approximating reasonable standard surgical fees. It is probable that the amounts provided by the schedule were accepted as full payment in most cases.

The amount allowed employees for Special Hospital Service (\$150.00) is also quite liberal, and costs shown in the register may be taken as the full cost. The amount provided for dependents is comparatively limited and has not been included in the present study.

With respect to employed members the table exhibits a rather complete representation of the actual cost. A table of hospitalization incidence and duration based on the experience of this group has been prepared and included in another section of this report.

If an average cost per day of bedside care be determined or assumed, and used to extend the experience as indicated in the table, the result will be found useful in arriving at comparative cost. Provisionally, \$7.00 per day for adults and \$7.65 for children, derived from the experience of C.P.S. during 1945, See Table (19), may be considered representative bedside care costs. Applying these figures to the number of hospital days, line (4) of the table, we may extend Table 3 as shown in Table 4.

Table 3

| | Male Employees | Female Employees | Adult De- pendents | Families of Children (Selected) | Total Em- ployees (Selected) |
|--|-------------------|---------------------|-----------------------|---------------------------------------|------------------------------------|
|--|-------------------|---------------------|-----------------------|---------------------------------------|------------------------------------|

| | | | | | |
|---|----------|----------|----------|----------|----------|
| 1. Life Years ----- | 7,345 | 7,345 | 4,764 | 2,840 | 14,690 |
| 2. Cases of Illness----- | 966 | 1,130 | 380 | 513 | 2,146 |
| 3. Cases of Hospitalized----- | 427 | 690 | 251 | 295 | 1,117 |
| 4. Hospital Days ----- | 3,741 | 5,673 | 2,648 | 1,221 | 9,414 |
| 5. Average Stay, Days----- | 8.76 | 8.22 | 10.55 | 4.14 | 8.43 |
| 6. Average Hosp. Days Per Member Per Year----- | .509 | .772 | .556 | .430 | .641 |
| 7. Cost—Special Hosp. Service | \$21,796 | \$28,057 | ----- | ----- | \$49,853 |
| 8. Cost—S.H.S. Per Case----- | \$51.05 | \$40.66 | ----- | ----- | \$44.63 |
| 9. Cost—S.H.S. Per Member Per Year----- | \$2.97 | \$3.82 | ----- | ----- | \$3.39 |
| 10. Surgical Cases ----- | 593 | 811 | 233 | 392 | 1,404 |
| 11. Surgical Fees ----- | \$32,604 | \$55,757 | \$15,533 | \$13,197 | \$88,361 |
| 12. Average Surgical Cost per Case ----- | \$54.98 | \$68.75 | \$66.66 | \$33.67 | \$62.94 |
| 13. Average Surgical Cost Per Member Per Year----- | \$4.44 | \$7.59 | ----- | ----- | \$6.01 |
| 14. Average Misc. Cost Per Member Per Year----- | \$14 | \$14 | \$14 | \$14 | \$14 |

Table 4

| | Male Employees | Female Employees | Adult De- pendents | Families of Children | Total Em- ployees |
|--|-------------------|---------------------|-----------------------|-------------------------|----------------------|
|--|-------------------|---------------------|-----------------------|-------------------------|----------------------|

| | | | | | |
|--|----------|----------|----------|---------|----------|
| 15. Cost of Bedside Care----- | \$26,187 | \$39,711 | \$18,536 | \$9,341 | \$65,898 |
| 16. Average Cost Bed Side Care Per Member Per Year----- | \$3.57 | \$5.41 | \$3.89 | \$3.29 | \$4.49 |
| 17. Cost—Per Member Per Year equals (9) plus (13) plus (14) plus (16)----- | \$11.12 | \$16.96 | ----- | ----- | \$14.03 |

GROUP 2—ADEL PRECISION PRODUCTS CORPORATION

The period studied was from September 1, 1943 to September 1, 1944. During that time there was an average membership of 2,266 employed persons, of whom about 40% were female.

There were certain hospital and surgical benefits of a limited nature for maternity. The cost of these has been eliminated in the figures given in the accompanying Table 5. The table exhibits the experience as derived from a claim register similar to the one described in connection with Group 1.

The results may be compared with those in the corresponding table of Group 1. In comparing surgical costs, allowance should be made for the fact, that, in Group 1, the schedule of operations was more liberal than that of Group 2. The surgical costs in the Group 2 table are undoubtedly appreciably more below the actual costs than are the surgical costs shown in the Group 1 table. The cost of "Special Hospital Benefits" in Group 2 is not known.

In order readily to extend the comparison to the costs of "Hospital Bed Care," the same assumption of a daily cost of \$7.00 has been made for Group 2 as was made for Group 1, and Table 6 prepared showing results. Table 7 exhibits the experience in the two groups as far as comparable. For this purpose, since the cost of "Special Hospital Service" is not recorded in the experience of Group 2, the average cost of these services was assumed to be the same per case as that of Group 1.

Table 7 indicates that, after suitable allowance be made for additional surgical costs in Group 2, the cost of hospital and surgical care in Group 2 is appreciably higher than that of Group 1, and that the cost for women (exclusive of maternity) is very much greater than for men.

Attention is particularly directed to the incidence of Hospitalization in Group 2. The average hospital days per year is almost twice the "expected" as indicated for a 30-day limit in section "Duration of Hospitalization," Table E.

Hereafter, this group will be referred to as Group 2 of Type 2 plans.

Table 5

| | <i>Male Employees</i> | <i>Female Employees</i> | <i>Total Employees</i> |
|---|---------------------------|-----------------------------|----------------------------|
| 1. Life Years Experience----- | 1,360 | 906 | 2,266 |
| 2. Cases Hospitalized ----- | 122 | 123 | 245 |
| 3. Hospital Days ----- | 947 | 1,316 | 2,263 |
| 4. Average Stay ----- | 7.76 | 10.70 | 9.24 |
| 5. Average Hospital Days per Member per Year----- | .696 | 1.452 | .999 |
| 6. Surgical Cases ----- | 161 | 197 | 358 |
| 7. Surgical Cost ----- | \$6,272 | \$10,831 | \$17,103 |
| 8. Average Surgical Cost per Case----- | \$38.96 | \$54.98 | \$47.77 |
| 9. Average Surgical Cost per Member ----- | \$4.61 | \$11.95 | \$7.55 |

Table 6

| | | | |
|--|------------|------------|-------------|
| 10. Bedside Care—Cost ----- | \$6,629.00 | \$9,212.00 | \$15,841.00 |
| 11. Bedside Care—Per Member per year ----- | \$4.88 | \$10.17 | \$6.99 |

Table 7

| | <i>Employed Members</i> | | | | | | <i>Group 2</i> | <i>Total</i> |
|--|-------------------------|-------------|---------------|--------------|----------------|-------------|----------------|--------------|
| | <i>Group 1</i> | <i>Male</i> | <i>Female</i> | <i>Total</i> | <i>Group 2</i> | <i>Male</i> | <i>Female</i> | |
| 1. Average Stay in Hospital —Days ----- | | 8.76 | 8.22 | 8.43 | | 7.76 | 10.70 | 9.24 |
| 2. Average Hospital Days per Member per Year----- | | .509 | .772 | .641 | | .696 | 1.452 | .999 |
| 3. Average Hospital Cost per Member per Year----- | | \$6.44 | \$9.23 | \$7.88 | | \$10.18 | \$16.58 | \$12.39 |
| 4. Surgical "Cost" per Case ----- | | \$54.98 | \$66.66 | \$62.94 | | \$38.96 | \$54.98 | \$47.77 |
| 5. Surgical "Cost" per Member per Year----- | | \$4.44 | \$7.59 | \$6.01 | | \$4.61 | \$11.95 | \$7.55 |
| 6. Cost of Hospital and Surgical per Member per Year ----- | | \$10.88 | \$16.82 | \$13.89 | | \$14.79 | \$28.53 | \$19.94 |

CALIFORNIA PHYSICIANS SERVICE

Through the courtesy of the California Medical Association and the officers of C.P.S., a very thorough breakdown of the Experience of California Physicians Service has been made available. Exhibit C contains excerpts from the various contracts offered sufficient to indicate the scope of its services. In the fall of 1943 a review was made of the incidence and cost of service under the present contract, and the results reported to the trustees. In part, the report states as follows:

"Attached hereto are tables setting forth claim experience during the months of June, July and August, 1943. These months are the first in which conversion from full coverage was complete with respect to all members and all groups.

During the period reviewed, all beneficiary members held the surgical contract or the two visit deductible medical rider, and there were also approximately 2,000 C.P.S. hospitalization contracts in force.

C.P.S. membership dues permit analysis of experience by surgical treatments separate from medical treatments. All members have the basic surgical coverage, and in addition some have the two visit deductible medical coverage as a rider, for which additional membership dues are charged. The contracts in force have been separated into three general classes—namely, surgical, two visit deductible and C.P.S. hospitalization. All surgical treatments have been charged against the income from surgical contracts; all medical treatments have been charged against the income from the two visit deductible medical rider; and all hospital care costs have been charged against the income from C.P.S. hospitalization contracts.

These tables do not take into account administrative costs or reserves, but are based on the general principle that the costs of services rendered should not exceed 75 per cent of the gross income. Administrative costs may vary with changing conditions, and for the purposes of comparison of experience in one period against another, the use of the claims ratio expression eliminates the effects of fluctuating administrative costs.

In analyzing this experience it is well to first consider the composition of C.P.S. membership. The proportion of women among members has increased considerably in the past two years. In 1941 the distribution was approximately 55 per cent women and 45 per cent men. At present there are approximately 70 per cent women and 30 per cent men. This may be wholly or partly the result of the actual change in proportions of men and women in general employment throughout California, but it also confirms the wisdom of setting a differential rates for women members.

There are interesting variations within this general average. In the so-called "large groups" holding surgical contracts, nearly as many contracts are held by men employees as by women employees. In the so-called "small group" surgical contracts, the ratio is one man to two women. Among those carrying surgical contracts on an individual basis after leaving employment, the ratio is one man to more than three women.

Probably because the two visit deductible rider is active in the older groups, the distribution of men and women holding medical riders is a little more favorable—approximately 60 per cent women

and 40 per cent men. However, among those members on individual status who hold medical riders, the proportion is one man to almost four women.

The tables follow a general pattern, setting forth in Column 1 the type of contract—that is, whether it is a man employee, woman employee, two-person contract or three or more person contract.

Column 2 sets forth the number of contracts that are active.

Column 3 sets forth the average cost of services rendered, per contract per month, based upon the average expenditure for the three months. In calculating this cost per contract, the number of units of service rendered has been multiplied by the par value of \$2.50 and the expenditures on a dollar basis for X-ray, laboratories added thereto. These costs are representative of what the expenditure would have been were C.P.S. in a position to compensate doctors' services at the \$2.50 unit value."

Table 8 below sets forth the results pertinent to this study:

Table 8
California Physicians Service
Experience During June, July and August, 1943

| Type of Contract | All Contracts | | | | | | Total Average Cost |
|--|--|-------------------------------|--|--|--|--|--|
| | Surgical Contracts | Med. Riders Two Visit Ded. | Hospitalization | Average cost per Contract per Month | Number of Contracts | Average cost per Contract per Month | |
| Number of Contracts | Average cost per Contract per Month | Number of Contracts | Average cost per Contract per Month | Number of Contracts | Average cost per Contract per Month | Number of Contracts | Average cost per Contract per Month |
| Male Employees ----- | 8,812 | .5279 | 11,229 | .5201 | 330 | .5403 | 1,5883 |
| Women Employees ----- | 17,370 | .8809 | 16,949 | .8805 | 1,182 | .5847 | 2,3461 |
| Employee and One Dependent ----- | 4,333 | 1.3929 | — | — | 226 | .5853 | 1,9782 |
| Employee and Two or More Dependents ----- | 4,079 | 2.5075 | — | — | 299 | 1,1808 | 3,6883 |

Table 9
California Physicians Service
Experience Under Full Coverage Contracts, All Visits Covered

| Year | Month | Members | Total Visits | Visits per 1,000 Members |
|---|-----------------|---------|--------------|--------------------------|
| 1940 | March ----- | 9,322 | 4,210 | 452 |
| | April ----- | 10,868 | — | — |
| | May ----- | 11,949 | 5,664 | 474 |
| | June ----- | 14,065 | 5,430 | 386 |
| | July ----- | 15,608 | 5,654 | 362 |
| | August ----- | 16,650 | — | — |
| | September ----- | 17,398 | — | — |
| | October ----- | 18,561 | 9,104 | 491 |
| | November ----- | 19,990 | 9,792 | 490 |
| | December ----- | 20,993 | 12,603 | 600 |
| | January ----- | 21,936 | 12,327 | 562 |
| | February ----- | 22,948 | 12,163 | 530 |
| 1941 | March ----- | 24,107 | 14,497 | 602 |
| | April ----- | 24,500 | 13,584 | 553 |
| | May ----- | 27,057 | 13,394 | 495 |
| | June ----- | 27,632 | 13,763 | 498 |
| | July ----- | 28,518 | 13,137 | 480 |
| Total ----- | | | | 6,955 |
| Average Visits per Month per Member ----- | | | | 4,968 |
| Average Visits per Member per Year ----- | | | | 5.96 |

Table 10

| | | <i>Incidence of Illness %</i> | <i>Medical Units per Member</i> | <i>Surgical Units per Member</i> | <i>X-ray and Laboratory Units per Member</i> |
|------|-----------------|-----------------------------------|---|--|--|
| 1940 | May ----- | 16.4 | .60 | .15 | .17 |
| | June ----- | 14.2 | .48 | .33 | .33 |
| | July ----- | 14.2 | .46 | .11 | .16 |
| | August ----- | 14.8 | -- | -- | -- |
| | September ----- | 16.9 | -- | -- | -- |
| | October ----- | 17.2 | .61 | .11 | .11 |
| | November ----- | 17.5 | .62 | .13 | .10 |
| | December ----- | 20.4 | .81 | .11 | .10 |
| | Average ----- | 17.3 | .62 | .14 | .14 |
| | | | | | |
| | | | | | |
| | | | | | |
| 1941 | January ----- | 19.8 | .75 | .14 | .05 |
| | February ----- | 18.7 | .64 | .15 | .16 |
| | March ----- | 19.7 | .76 | .18 | .22 |
| | April ----- | 18.1 | .67 | .19 | .18 |
| | May ----- | 16.8 | .61 | .16 | .16 |
| | June ----- | 16.4 | .53 | .20 | .21 |
| | Average ----- | 17.3 | .62 | .14 | .14 |

Medical units represent the personal services of the physician in office, home, and hospital. Surgical units include fractures and injuries. X-ray and laboratory include diagnostic procedures performed for both ambulatory and hospitalized cases. It also includes X-ray and radium therapy.

Table 11

**California Physicians Service
Contract Analysis Register—1945**

| | | <i>April Contracts</i> | <i>Persons</i> | <i>July Contracts</i> | <i>Persons</i> |
|----------------------------------|--------|----------------------------|----------------|---------------------------|----------------|
| Medical Riders ----- | | 39,862 | | 48,380 | |
| Males ----- | | 15,841 | | 19,226 | |
| Females ----- | | 24,021 | | 29,154 | |
| Surgical Contracts ----- | 72,384 | 121,961 | | 84,534 | 143,766 |
| Males ----- | 13,318 | 13,318 | | 15,713 | 15,713 |
| Females ----- | 28,685 | 28,685 | | 33,814 | 33,814 |
| 2 Person ----- | 15,623 | 31,246 | | 18,416 | 36,833 |
| 3 Person ----- | 14,758 | 48,712 | | 16,591 | 57,406 |
| C.P.S. Hospital Contracts* ----- | 16,571 | 27,913 | | 18,171 | 30,552 |
| Males ----- | 2,535 | 2,535 | | 2,796 | 2,796 |
| Females ----- | 7,296 | 7,296 | | 7,973 | 7,973 |
| 2 Person ----- | 3,200 | 6,400 | | 3,572 | 7,144 |
| 3 Person ----- | 3,540 | 11,682 | | 3,830 | 12,639 |

* C. P. S. Hospital Contracts only. Majority of C. P. S. membership holds Blue Cross Hospital Contracts.

| | <i>Average Monthly Membership, April to July, Inclusive</i> | <i>Life Years Exposure</i> |
|----------------|---|--------------------------------|
| Medical Riders | | |
| Male ----- | 17,534 | 5,845 |
| Female ----- | 26,587 | 8,862 |
| Total ----- | 44,121 | 14,707 |

Table 12

**California Physicians Service
Units of Service Paid—1945**

| | Number of Medical Units Paid | | | |
|-----------------------------------|------------------------------|------------|------------|------------|
| | April | May | June | July |
| Medical Rider Costs----- | 13,627.0 | 12,887.3 | 13,430.0 | 14,016.4 |
| Attending Physicians ----- | 9,349.6 | 8,848.4 | 8,890.6 | 9,262.8 |
| Assistants, Consultants and | | | | |
| Anesthetists----- | 92.7 | 57.0 | 115.5 | 106.2 |
| X-ray and Radium----- | 2,424.6 | 2,546.5 | 2,810.2 | 2,686.4 |
| Laboratory and Miscellaneous----- | 1,761.1 | 1,435.4 | 1,613.7 | 1,961.0 |
| Surgical Contract Costs----- | 40,046.8 | 35,251.6 | 46,997.8 | 54,357.2 |
| Attending Physicians ----- | 34,243.2 | 30,332.0 | 40,811.1 | 46,988.0 |
| Assistants, Consultants and | | | | |
| Anesthetists----- | 5,293.2 | 4,446.8 | 5,758.2 | 6,735.5 |
| X-ray and Radium----- | 496.6 | 456.4 | 419.3 | 615.5 |
| Laboratory and Miscellaneous----- | 13.8 | 16.4 | 9.2 | 18.2 |
| Total Medical Units Paid----- | 53,673.8 | 48,138.9 | 60,427.8 | 68,373.6 |
| Average Unit Value Paid----- | 2.25 | 2.25 | 2.22 | 2.06 |
| Total Paid on Unit Basis----- | 120,766.10 | 108,312.51 | 134,149.79 | 140,849.63 |
| Total Paid on Dollar Basis----- | 29,148.42 | 46,123.81 | 33,913.61 | 39,819.23 |
| Total Medical Costs----- | 149,914.52 | 154,436.32 | 168,063.40 | 180,668.86 |

Table 13

**California Physicians Service
Experience During April, May, June and July, 1945**

| Month | Cases of Illness | MALE | | | | <i>Total Cost</i> |
|-------------------------|------------------------|------------------------|---------------------------|------------------------|------------------------------------|-----------------------|
| | | Attending Physician | Consultants Assistants | X-ray and Radium | Laboratory and Miscellaneous | |
| April ----- | 464 | \$17,949.85 | \$2,417.18 | \$852.70 | \$839.09 | \$22,058.02 |
| May ----- | 465 | 14,533.41 | 1,970.25 | 1,645.10 | 1,088.93 | 19,237.69 |
| June ----- | 434 | 17,346.67 | 2,168.25 | 1,088.60 | 739.60 | 21,343.12 |
| July ----- | 614 | 21,419.26 | 2,770.50 | 1,572.20 | 1,119.60 | 26,887.56 |
| Total ----- | 1,977 | \$71,249.19 | \$9,326.28 | \$5,168.60 | \$3,787.22 | \$89,526.39 |
| FEMALE | | | | | | |
| April ----- | 557 | \$26,546.22 | \$3,464.59 | \$1,237.75 | \$1,307.00 | \$32,555.56 |
| May ----- | 580 | 22,852.52 | 3,563.00 | 1,595.10 | 1,429.52 | 29,440.17 |
| June ----- | 655 | 29,122.70 | 4,297.38 | 1,276.00 | 1,304.35 | 36,000.43 |
| July ----- | 715 | 29,249.35 | 4,701.10 | 2,034.76 | 1,764.83 | 37,750.04 |
| Total ----- | 2,507 | \$107,770.79 | \$16,026.07 | \$6,143.61 | \$5,805.70 | \$135,746.20 |
| DEPENDENTS UNDER AGE 19 | | | | | | |
| April ----- | 456 | \$13,450.21 | \$2,062.66 | \$897.90 | \$698.79 | \$17,109.56 |
| May ----- | 431 | 11,286.66 | 1,786.33 | 904.67 | 746.08 | 14,723.74 |
| June ----- | 624 | 21,407.66 | 3,737.50 | 624.47 | 838.18 | 26,607.81 |
| July ----- | 768 | 25,076.24 | 3,723.00 | 597.00 | 1,251.71 | 30,647.95 |
| Total ----- | 2,279 | \$71,220.77 | \$11,309.49 | \$3,024.04 | \$3,534.76 | \$89,089.06 |

Table 14

California Physicians Service
Analysis of Physician Visits

MEDICAL RIDERS
(2 visits deductible)

| | Cases Handled | Office Visits | Hospital Visits | Home Visits | Consultation, etc., Visits | Total Visits |
|-------------------------------|---------------|---------------|-----------------|-------------|----------------------------|--------------|
| April ----- | 1,456 | 4,247 | 694 | 176 | 1 | 5,118 |
| May ----- | 1,529 | 4,771 | 615 | 191 | 5 | 5,582 |
| June ----- | 1,540 | 4,688 | 667 | 177 | 3 | 5,535 |
| July ----- | 1,548 | 4,793 | 769 | 191 | 13 | 5,766 |
| Total ----- | 6,073 | 18,499 | 2,745 | 735 | 22 | 22,001 |
| Average per case----- | | 3.05 | .45 | .12 | .004 | 3.62 |
| Life Years Exposure ----- | | | | | | 14,707 |
| Incidence of Use----- | | | | | | 41.3% |
| Doctors Calls Per Case----- | | | | | | 3.62 |
| Doctors Calls Per Member----- | | | | | | 1.5 |

Table 15

Experience During April, May, June and July, 1945

Medical Contract—Employed Members

| Service | Male Subscribers | | Female Subscribers | |
|---|------------------|-------------|--------------------|-------------|
| | Cost | Cost | Cost | Cost |
| | 17,534 | 1,000,000 | 26,588 | 1,000,000 |
| 1. Cases of Illness----- | 2,667 | 456,057 | 5,713 | 645,569 |
| 2. Doctor Visits----- | 7,967 | 1,362,357 | 15,946 | 1,801,898 |
| 3. Attending Physician----- | \$22,933 | \$3,921,633 | \$53,049 | \$5,994,588 |
| 4. Consultants, Assistants and Anaesthetists----- | 228 | 39,022 | 442 | 49,947 |
| 5. X-ray and Radium----- | 8,602 | 1,470,901 | 12,128 | 1,370,516 |
| 6. Laboratory and Miscellaneous----- | 6,651 | 1,137,311 | 11,757 | 1,328,526 |
| Total Costs ----- | \$38,414 | \$6,568,867 | \$77,376 | \$8,743,577 |

Table 16

California Physicians Service

Experience During April, May, June and July, 1945

Medical Contract—All Members

| Service | Number or Cost | |
|---|----------------|-------------|
| | Members | Life Years |
| 1. Cases of Illness----- | 44,121 | 1,000,000 |
| 2. Doctors Visits----- | 8,526 | 579,768 |
| 3. Attending Physician----- | 24,027 | 1,633,836 |
| 4. Consultants, Assistants and Anaesthetists----- | \$79,105 | \$5,379,140 |
| 5. X-ray and Radium----- | 858 | 58,344 |
| 6. Laboratory and Miscellaneous----- | 24,994 | 1,699,592 |
| Total Costs ----- | 20,270 | 1,378,360 |

\$125,227 \$8,515,436

PER ANNUM

| | |
|---|--------|
| Doctors Visits Per Case----- | 2.8 |
| Cost of (3) and (4) Per Member----- | \$5.44 |
| Cost of X-ray, Radium, and Laboratory Per Member----- | 3.08 |
| Cost of (3) and (4) Per Case----- | 9.37 |
| Cost of X-ray, Radium, and Laboratory Per Case----- | 5.31 |

Table 17
Surgical Contract—All Members

| Service | 132,864 Members | Per Life Years |
|--|--------------------|-------------------|
| 1. Cases of Illness | 8,397 | 189,772 |
| 2. Attending Physician | \$348,546 | \$7,877,140 |
| 3. Consultants, Assistants and Anaesthetists | 53,086 | 1,199,766 |
| 4. X-ray, and Radium | 18,832 | 425,603 |
| 5. Laboratory and Miscellaneous | 17,265 | 390,189 |
| Total Costs | \$437,729 | \$9,892,698 |
| PER ANNUM | | |
| Costs Per Member: | | |
| Physician and Assistants | | \$9.07 |
| X-ray, Radium and Laboratory | | .81 |
| Costs Per Case: | | |
| Physician and Assistants | | 47.77 |
| X-ray, Radium and Laboratory | | 4.30 |

Table 18
California Physicians Service
Experience During April, May, June and July, 1945
C. P. S. Hospital Contracts

| Service | 29,232 Members | Number or Cost Per Life Years |
|-------------------------------------|-------------------|-------------------------------------|
| 1. Cases of Illness | 1,551 | 159,133 |
| 2. Hospital Days | 8,562 | 878,461 |
| 3. Ward Care | \$63,840 | \$6,549,989 |
| 4. Operating and Delivery Room | 21,621 | 2,218,307 |
| Total Cost | \$85,461 | \$8,768,296 |
| Hospital Days Per Member, Per Year | | .878 |
| Ward Care, Cost Per Day | | \$7.45 |
| Special Services, Cost Per Day | | \$2.52 |
| Total Cost Per Hospital Day | | \$9.97 |
| Hospital Cost Per Member, Per Year | | \$8.77 |
| Hospital Cases Per Member, Per Year | | .16 |
| Hospital Days Per Case | | 5.52 |
| Hospital Cost Per Case | | \$55.10 |

| Membership | Cases of Illness | Hospital Days | Ward Care | Operating and Delivery Room | Total Costs |
|--------------|------------------------|------------------|--------------|--------------------------------------|----------------|
| All Members | 1,551 | 8,562 | \$63,840 | \$21,621 | \$85,461 |
| Adult Male | 301 | 2,113 | 14,741 | 3,684 | 18,425 |
| Adult Female | 487 | 3,283 | 23,012 | 7,529 | 30,542 |
| Children | 466 | 1,039 | 7,946 | 5,242 | 13,180 |

| | All Members | Male | Female | Children |
|--|----------------|--------|--------|----------|
| Hospital Days Per Case | 5.52 | 7.02 | 6.74 | 2.23 |
| Cost Ward Care Per Day | \$7.45 | \$6.98 | \$7.01 | \$7.65 |
| Cost Special Hospital Services Per Day | 2.52 | 1.74 | 2.29 | 5.05 |
| Hospital Cost Per Day | 9.97 | 8.72 | 9.30 | 12.70 |
| Cost Ward Per Case | 41.14 | 48.97 | 47.25 | 17.05 |
| Cost Special Service Per Case | 13.94 | 12.24 | 15.46 | 11.25 |
| Hospital Cost Per Case | 55.10 | 61.21 | 62.71 | 28.30 |

HEALTH SERVICE SYSTEM OF SAN FRANCISCO

The Officers of the Health Service System of San Francisco have submitted a full report of the experience of the Plan for the 12-month period ending 9-30-45, and also the Annual Reports for previous years. The following tables exhibit the experience rather fully. Exhibit D is a description of the services offered.

In Type and manner of administration the Plan is more comparable to C. P. S. than to any of the other Plans herein reviewed. It enrolls Doctors who agree to abide by the rules and regulations of the System, and who are remunerated by the "Point Method," similar to that of C. P. S. A comparison of schedules E and D will reveal the respective scope of services of the two Plans. However, for purposes of interpretation, two differences should be mentioned here. The contract of C. P. S. provides Hospitalization for 21 days for each illness in any contract year with certain additional benefits, while H. S. S. of S. F. provides Hospitalization for 21 days in any twelve month period. C. P. S. excludes the first two visits with respect to medical services for any one illness or injury. H. S. S. of S. F. limits visits by or to the Doctor to maximum of five in any one month.

The membership of H. S. S. of S. F. is limited to the employees of one employer, who reside in a comparatively restricted area. The membership of C. P. S. is composed of the employees of many employers over a wider area. This is an important distinction because experience in Groups is found to reflect the employment policies of the employer and to differ appreciably in different localities. The membership of H. S. S. of S. F. may be said to be "select" in that all new subscribers have been subjected to physical examinations, in connection with their employment. This is not true of Groups in general.

Table 20
Health Service System of San Francisco
Analysis of Contributions and Disbursements per Subscriber per Month by Type of Subscriber
12-Month Period Ending September 30, 1943
Year Ending September 30, 1944

| | <i>Employee Members</i> | <i>Retired Members</i> | <i>All Subscribers</i> |
|--|-----------------------------------|--|--|
| | <i>Average Monthly Membership</i> | <i>Average Monthly Contribution Per Subscriber</i> | <i>Average Monthly Contribution Per Subscriber</i> |
| Disbursements: | | | |
| (Average Per Month) | | | |
| Doctor Service ----- | \$1,667 | \$2,840 | \$1,340 |
| Hospitalization ----- | .537 | 1,266 | .577 |
| X-ray Laboratories ----- | .059 | .051 | .051 |
| Clinical Laboratories ----- | .032 | .024 | .031 |
| Ambulance Service ----- | .009 | .026 | .012 |
| All Medical Service Except Physiotherapy | \$2,304 | \$4,207 | \$1,685 |
| Physiotherapy ----- | .032 | .032 | .032 |
| Total Medical Service | \$2,336 | \$4,239 | \$1,717 |
| Non-Medical Expense ----- | .267 | .267 | .267 |
| Total Disbursement | \$2,603 | \$4,506 | \$1,984 |
| Excess of Contributions over Disbursements ----- | \$0.146 | \$0.408 | \$0.108 |
| Excess of Disbursements over Contributions ----- | ----- | \$1.185 | \$0.237 |

Table 21

Health Service System of San Francisco

From Annual Report 1943-1944

Analysis of Contributions and Disbursements by Type of Subscribers

Year Ending September 30, 1944

| | <i>Employee Members</i> | <i>Retired Members</i> | <i>Adult Dependents</i> | <i>Minor Dependents</i> | <i>All Subscribers</i> |
|--|-----------------------------|----------------------------|-----------------------------|-----------------------------|----------------------------|
| Average Monthly Membership | 9,544 | 506 | 2,534 | 1,776 | 14,360 |
| % Each Group to Total | 66.5% | 3.5% | 17.6% | 12.4% | 100% |
| Total Membership Contributions Excluding Penalties | \$220,708.70 | \$20,088.80 | \$88,918.35 | \$38,373.20 | \$468,089.05 |
| Disbursements: | | | | | |
| Doctor Service - | \$139,602.58 | \$14,328.90 | \$49,401.50 | \$28,716.50 | \$292,049.48 |
| Hospitalization | 61,581.80 | 4,665.97 | 18,294.50 | 5,516.40 | 90,058.67 |
| X-ray Laboratories | 9,437.75 | 382.50 | 2,197.90 | 1,244.38 | 13,262.53 |
| Clinical Laboratories | 6,462.00 | 240.00 | 1,513.00 | 1,051.30 | 9,266.30 |
| Ambulance Service - | 811.46 | 106.00 | 261.50 | 55.00 | 1,233.96 |
| Physiotherapy - | 4,873.23 | 256.49 | 1,289.76 | 908.69 | 7,328.17 |
| Total Medical Expense - | | | | | |
| Non-Medical Expense - | \$282,768.82 | \$19,979.86 | \$72,958.16 | \$37,492.47 | \$413,199.31 |
| 32,390.69 | 1,704.77 | 8,572.58 | 6,039.77 | 48,707.81 | |
| Total Disbursement - | \$315,159.51 | \$21,684.63 | \$81,530.74 | \$43,532.24 | \$461,907.12 |
| Excess of Contributions over Disbursements - | \$5,549.19 | - | \$7,387.81 | - | \$6,131.93 |
| Excess of Disbursements over Contributions - | - | \$1,595.83 | - | \$5,159.04 | - |

| | <i>Employee Members</i> | <i>Retired Members</i> | <i>Adult Dependents</i> | <i>Minor Dependents</i> | <i>All Subscribers</i> |
|--|-----------------------------|----------------------------|-----------------------------|-----------------------------|----------------------------|
| Average Monthly Membership-- | \$9,544 | 506 | 2,534 | 1,776 | 14,390 |
| Average Monthly Contributions Per Subscriber Exclud- | | | | | |
| ing Penalties -- | \$2,800 | \$3,310 | \$2,924 | \$1,800 | \$2,716 |
| Disbursements: | | | | | |
| (Average Per Month) | | | | | |
| Doctor Service -- | \$1,743 | \$2,360 | \$1,625 | \$1,347 | \$1,695 |
| X-ray Laboratories -- | .538 | .768 | .602 | .250 | .523 |
| Clinical Laboratories -- | .082 | .063 | .072 | .058 | .077 |
| Ambulance -- | .056 | .040 | .050 | .049 | .054 |
| | .007 | .017 | .008 | .004 | .006 |
| All Medical Service Except Physiotherapy -- | | | | | |
| Physiotherapy -- | \$2,426 | \$3,248 | \$2,357 | \$1,717 | \$2,335 |
| | .042 | .042 | .042 | .042 | .042 |
| Total Medical Service -- | | | | | |
| Non-Medical Expense -- | \$2,468 | \$3,290 | \$2,399 | \$1,750 | \$2,397 |
| | .283 | .283 | .283 | .283 | .283 |
| Total Disbursement -- | \$2,751 | \$3,573 | \$2,682 | \$2,042 | \$2,690 |
| Excess of Contributions over Disbursements -- | \$0,049 | \$0,263 | \$0,242 | \$0,242 | \$0,036 |
| Excess of Disbursements over Contributions -- | -- | -- | -- | -- | -- |

Table 23

Health Service System of San Francisco

Distribution of Patients and Cost of Doctor Service and Hospitalization for All Illnesses and Injuries as Classified Under "Logie" Standard Nomenclature of Human Disease" Year Ending Sept. 30, 1944

| Disease | Patients | Total Cost |
|-------------------------------------|---------------|---------------------|
| Body as a Whole | 2,917 | \$52,796.00 |
| Skin | 1,878 | 28,647.53 |
| Bones, Joints and Muscles | 1,489 | 34,892.08 |
| Respiratory System | 2,883 | 47,252.13 |
| Cardiovascular System | 1,374 | 34,558.82 |
| Blood and Blood-forming Organs | 371 | 6,123.37 |
| Digestive System | 2,103 | 74,454.09 |
| Urogenital System | 1,065 | 64,829.02 |
| Glandular System | 33 | 2,389.62 |
| Nervous System | 522 | 12,729.66 |
| Eye, Ear, Nose and Throat | 1,297 | 15,541.44 |
| Examinations and Deferred Diagnoses | 1,224 | 7,894.39 |
| Total | 17,156 | \$382,108.15 |

* Includes duplications due to the same subscriber being included in more than one classification. The number of individual patients involved was 9,144.

Average monthly membership 14,360.

Table 24

Health Service System of San Francisco

Comparison by Type of Subscriber of Doctor Service Year Ending Sept. 30, 1944

| | Employees Members | Retired Members | Adult De- pendents | Minor De- pendents | All Sub- scribers |
|--------------------------------------|----------------------|--------------------|-----------------------|-----------------------|----------------------|
| Number of Subscribers In Group | 9,544 | 506 | 2,534 | 1,776 | 14,360 |
| Number Using Service | 5,839 | 373 | 1,602 | 1,330 | 9,144 |
| Per Cent Using Service | 61.2 | 73.7 | 63.2 | 74.9 | 63.7 |
| Average Cost Per Patient Per Year | \$34.18 | \$38.42 | \$30.84 | \$21.59 | \$31.94 |
| Cost Per Member Per Month | 1.743 | 2.360 | 1.625 | 1.347 | 1.695 |
| Total Cost | \$199,602.58 | \$14,328.90 | \$49,401.50 | \$28,716.50 | \$292,049.48 |

Cost of Doctor Service and Hospitalization for Operative Cases

Year Ending Sept. 30, 1944

| | Number of Patients | Cost |
|--|-----------------------|---------------------|
| Removal of Appendix | 75 | \$13,302.19 |
| Other Abdominal Surgery | 117 | 33,876.40 |
| Hernia | 54 | 11,656.96 |
| Resection of Prostate Gland, etc. | 18 | 4,205.15 |
| Nasal Operations | 49 | 2,994.11 |
| Removal of Goiter | 20 | 2,805.97 |
| Fractures | 128 | 19,608.62 |
| Total | 461 | \$88,449.40 |
| Other Operations | 1,265 | \$33,190.00 |
| Total Cost of Doctors Service and Hospitalization for Operations (29% of All Medical Costs) | 1,726 | \$121,639.40 |

Table 25

Health Service System of San Francisco
Comparative Statement Average Monthly Disbursements for Year Ending
Sept. 30, 1944, and Sept. 30, 1943

| | <i>Year Ended Sept. 30, 1944</i> | <i>Year Ended Sept. 30, 1943</i> |
|---------------------------------|--------------------------------------|--------------------------------------|
| Doctor Service ----- | \$24,337.46 | \$24,295.15 |
| Hospitalization ----- | 7,504.89 | 7,930.20 |
| X-ray Laboratories ----- | 1,105.21 | 827.19 |
| Clinical Laboratories ----- | 772.21 | 469.48 |
| Ambulance Service ----- | 102.83 | 137.04 |
| Physiotherapy ----- | 601.68 | 478.73 |
| Total Medical Service ----- | \$34,433.28 | \$34,137.79 |
| *Non-Medical ----- | 4,058.98 | 3,985.63 |
| Total ----- | \$38,492.26 | \$38,123.42 |

* Includes Medical Director, examination of applicants for dependent membership and Administration expense.

Distribution of Cost of Doctor Service by Type of Service

| | <i>Year Ended Sept. 30, 1944</i> | <i>Year Ended Sept. 30, 1943</i> | | |
|--------------------------|--------------------------------------|--------------------------------------|---------------------|------------------|
| | <i>Number Calls</i> | <i>Cost</i> | <i>Number Calls</i> | <i>Cost</i> |
| Office Calls ----- | 53,375 | \$133,437.50 | 45,360 | \$112,685.66 |
| Home Calls ----- | 9,565 | 33,477.50 | 10,097 | 35,116.86 |
| Hospital Calls ----- | 5,259 | 15,777.00 | 6,740 | 20,092.61 |
| Night (Home) Calls ----- | 148 | 1,110.00 | 156 | 1,162.63 |
| Total Calls ----- | 68,347 | \$183,802.00 | 62,353 | \$169,057.76 |
| Operations ----- | | \$73,695.65 | | \$77,334.29 |
| Special Service ----- | | 34,551.83 | | 45,149.71 |
| Total ----- | \$292,049.48 | | | \$291,541.76 |

Table 26

Health Service System of San Francisco
Comparison by Type of Subscriber of Cost of Medical Service (Except Physiotherapy) Used During Year Ending Sept. 30, 1944

| | <i>Employee Members</i> | <i>Retired Members</i> | <i>Adult De- pendents</i> | <i>Minor De- pendents</i> | <i>All Sub- scribers</i> |
|--|-----------------------------|----------------------------|-------------------------------|-------------------------------|------------------------------|
| Average Number Subscribers | 9,544 | 506 | 2,534 | 1,776 | 14,360 |
| Number Using Service ----- | 5,839 | 373 | 1,602 | 1,330 | 9,144 |
| Percentage Using Service----- | 61.2 | 73.7 | 63.2 | 74.9 | 63.7 |
| Average Cost Per Patient----- | \$47.59 | \$52.88 | \$44.74 | \$27.51 | \$44.39 |
| Cost Per Subscriber Per Month ----- | \$2.426 | \$3.248 | \$2.357 | \$1.717 | \$2.355 |

Table 27

Percentage Distribution of Receipts

| | <i>Year Ended Sept. 30, 1944</i> | <i>Year Ended Sept. 30, 1943</i> |
|-----------------------------|--------------------------------------|--------------------------------------|
| Doctors ----- | 62.3% | 61.2% |
| Hospitals ----- | 19.2 | 20.0 |
| X-ray Laboratories ----- | 2.8 | 2.1 |
| Clinical Laboratories ----- | 2.0 | 1.2 |
| Ambulance ----- | .3 | .3 |
| Physiotherapy ----- | 1.6 | 1.2 |
| Total Medical ----- | 88.2% | 86.0% |
| Non-Medical ----- | 10.4 | 10.0 |
| Surplus ----- | 1.4 | 4.0 |
| 100.0% ----- | 100.0% | 100.0% |

Table 28

Health Service System of San Francisco

Incidence of Illness and Cost by Age Groups of All Medical Service (Except Physiotherapy) Used by Employee Members During Year Ending Sept. 30, 1944

MALE EMPLOYEES

| <i>Age</i> | <i>Average No. Subscribers</i> | <i>Per Cent. Using Service</i> | <i>Cost Per Patient</i> | <i>Cost Per Subscriber Per Month</i> |
|-------------|--------------------------------|--------------------------------|-------------------------|--------------------------------------|
| 18-29 | 252 | 51.2 | \$38.68 | \$1.650 |
| 30-39 | 1,327 | 55.6 | 33.76 | 1.565 |
| 40-49 | 1,777 | 54.6 | 42.35 | 1.928 |
| 50-59 | 1,627 | 57.9 | 47.83 | 2.308 |
| 60-61 | 288 | 57.3 | 59.58 | 2.845 |
| 62 and over | 732 | 78.1 | 55.33 | 3.603 |
| All Ages | 6,003 | 58.6 | \$44.80 | \$2.187 |

Table 29

FEMALE EMPLOYEES

| <i>Age</i> | <i>Average No. Subscribers</i> | <i>Per Cent. Using Service</i> | <i>Cost Per Patient</i> | <i>Cost Per Subscriber Per Month</i> |
|---------------|--------------------------------|--------------------------------|-------------------------|--------------------------------------|
| 18-29 | 241 | 46.5 | \$39.67 | \$1.536 |
| 30-39 | 956 | 63.7 | 48.94 | 2.598 |
| 40-49 | 1,239 | 64.9 | 52.67 | 2.848 |
| 50-59 | 825 | 69.0 | 56.27 | 3.234 |
| 60-61 | 89 | 73.0 | 44.85 | 2.730 |
| 62 and over | 191 | 85.3 | 54.00 | 3.841 |
| All Ages | 3,541 | 65.6 | \$51.82 | \$2.832 |
| Total Members | 9,544 | 61.2 | \$47.59 | \$2.426 |

Table 30

Health Service System of San Francisco

Incidence of Illness and Cost by Age Groups of All Medical Service (Except Physiotherapy) Used by Retired Members During Year Ended Sept. 30, 1944

MALE RETIRED

| <i>Age</i> | <i>Average No. Subscribers</i> | <i>Per Cent. Using Service</i> | <i>Cost Per Patient</i> | <i>Cost Per Subscriber Per Month</i> |
|-------------|--------------------------------|--------------------------------|-------------------------|--------------------------------------|
| 18-29 | | | | |
| 30-39 | 4 | 50.0 | \$18.00 | \$750 |
| 40-49 | 18 | 72.2 | 19.69 | 1.185 |
| 50-59 | 48 | 43.8 | 48.36 | 1.763 |
| 60-61 | 13 | 76.9 | 80.29 | 5.147 |
| 62 and over | 239 | 74.1 | 54.92 | 3.390 |
| All ages | 322 | 69.3 | \$53.06 | \$3.062 |

Table 31

FEMALE RETIRED

| <i>Age</i> | <i>Average No. Subscribers</i> | <i>Per Cent. Using Service</i> | <i>Cost Per Patient</i> | <i>Cost Per Subscriber Per Month</i> |
|---------------|--------------------------------|--------------------------------|-------------------------|--------------------------------------|
| 18-29 | | | | |
| 29-39 | 3 | 100.0 | \$6.67 | \$555 |
| 40-49 | 13 | 92.3 | 48.27 | 3.713 |
| 50-59 | 29 | 79.3 | 55.20 | 3.648 |
| 60-61 | 10 | 80.0 | 48.53 | 3.235 |
| 62 and over | 129 | 80.6 | 54.18 | 3.640 |
| All ages | 184 | 81.5 | \$52.61 | \$3.574 |
| Total Retired | 506 | 73.7 | \$52.88 | \$3.248 |

Table 32

Health Service System of San Francisco

Incidence of Illness and Cost by Age Groups of All Medical Service (Except Physiotherapy) Used by Adult Dependents During Year Ended Sept. 30, 1944

MALE DEPENDENTS

| Age | Average No. Sub- scribers | Per Cent. Using Service | Cost Per Patient | Cost Per Subscriber Per Month |
|-------------|---------------------------------|----------------------------|---------------------|-------------------------------------|
| 18-29 | 34 | 50.0 | \$29.93 | \$1.247 |
| 30-39 | 5 | 80.0 | 18.75 | 1.250 |
| 40-49 | 9 | 55.6 | 30.00 | 1.389 |
| 50-59 | 5 | 40.0 | 65.50 | 2.183 |
| 60-61 | 1 | 100.0 | 7.50 | .625 |
| 62 and over | 48 | 62.5 | 78.40 | 4.083 |
| All ages | 102 | 57.8 | \$54.65 | \$2.634 |

Table 33

FEMALE DEPENDENTS

| Age | Average No. Sub- scribers | Per Cent. Using Service | Cost Per Patient | Cost Per Subscriber Per Month |
|-----------------------|---------------------------------|----------------------------|---------------------|-------------------------------------|
| 18-29 | 213 | 59.6 | \$30.79 | \$1.530 |
| 30-39 | 533 | 60.6 | 43.15 | 2.179 |
| 40-49 | 687 | 63.9 | 47.86 | 2.549 |
| 50-59 | 504 | 62.5 | 41.81 | 2.178 |
| 60-61 | 79 | 100.0 | 43.68 | 3.962 |
| 62 and over | 416 | 60.8 | 50.03 | 2.536 |
| All ages | 2,432 | 63.4 | \$44.36 | \$2.345 |
| Total Adult Dependent | 2,534 | 63.2 | \$44.74 | \$2.357 |

Table 34

Health Service System of San Francisco

Incidence of Illness and Cost by Age Groups of All Medical Service (Except Physiotherapy) Used by Minor Dependents During Year Ended Sept. 30, 1944

MALE AND FEMALE MINOR DEPENDENTS

| Age | Average No. Sub- scribers | Per Cent. Using Service | Cost Per Patient | Cost Per Subscriber Per Month |
|----------|---------------------------------|----------------------------|---------------------|-------------------------------------|
| 1-4 | 311 | 74.0 | \$18.61 | \$1.147 |
| 5-9 | 599 | 80.5 | 31.33 | 2.101 |
| 10-14 | 545 | 65.5 | 29.18 | 1.593 |
| 15-17 | 321 | 81.3 | 25.99 | 1.761 |
| All ages | 1,776 | 74.9 | \$27.51 | \$1.717 |

Table 35

Comparison by Type of Subscriber of Cost of Hospitalization
Year Ending Sept. 30, 1944

| | Employee Members | Retired Members | Adult De- pendents | Minor De- pendents | All Sub- scribers |
|---------------------------------------|---------------------|--------------------|-----------------------|-----------------------|----------------------|
| Number of Subscribers in Group | 9,544 | 506 | 2,534 | 1,776 | 14,360 |
| Number Hospitalized | 781 | 56 | 226 | 111 | 1,174 |
| Average Days Per Patient | 8.2 | 9.9 | 8.7 | 5.1 | 8.1 |
| Total Days Hospitalized | 6,437 | 553 | 1,965 | 570 | 9,525 |
| Average Days Per Patient | 8.2 | 9.9 | 8.7 | 5.1 | 8.1 |
| Average Cost Per Patient Hospitalized | \$78.85 | \$83.32 | \$80.95 | \$49.70 | \$76.71 |
| Cost Per Patient Per Day | 9.57 | 8.44 | 9.31 | 8.68 | 9.45 |
| Cost Per Subscriber Per Month | .538 | .768 | .602 | .259 | .523 |
| Total Cost | \$61,581.80 | \$4,665.97 | \$18,294.50 | \$5,516.40 | \$90,058.67 |

ROSS-LOOS MEDICAL GROUP

Through the courtesy of Ross-Loos Medical Group its experience for the years 1939 and 1944 was made available. The nature and scope of services to the subscriber and his dependents are described in the "Foreword" to the "Report of the Ross-Loos Medical Group for the year 1939." In part it states as follows:

Nature and Scope of Services to the Subscriber

The service consists of complete medical and surgical care and attention, including professional consultations, treatments, examinations, surgical procedures, preventive care, laboratory procedures, X-ray examinations, physiotherapy treatments, drugs and dressings, hospitalization in a first class hospital for a period not to exceed 90 days in any period of twelve consecutive months, ambulance service and unrestricted physical examinations whenever the subscriber desires them.

It has always been a point of the service that exclusions are kept to the minimum and only the most prevalent of exclusions, such as insanity, chronic alcoholism, drug addiction, social diseases and like items appear in the contract. Injuries arising out of and in the course of the employment of the subscriber and compensable under the Workmen's Compensation Act are not included as part of the service.

The dependent members of the subscriber's family receive special privileges as regards fees for services rendered to them. Some of the fees are at present as follows: Office consultation or treatment, 50¢; physiotherapy treatment, 50¢; residence call, \$1.00; gastric analysis test, \$1.00; deep X-ray therapy treatment, \$1.50; blood chemistry examination, \$2.50; rabbit test for pregnancy, \$3.00; basal metabolism test, \$5.00; electro-cardiogram in office, \$7.50; electro-cardiogram in home or hospital, \$10.00; minor operation performed in office, including surgery and recovery bed, not over \$12.50; confinement case, including prenatal and postnatal care, \$20.00; major operation, \$25.00 (no charge for any calls made in hospital). All X-ray examinations at rates specified by the Industrial Accident Commission of the State of California.

Location of Offices

In addition to its main headquarters a four story office building in Los Angeles, the Group operates twelve additional offices, eleven of which are in communities well scattered over Los Angeles County and the twelfth is a down town office serving as an auxiliary to the main office. The Group also maintains associate offices in Lone Pine, Independence, Bishop and Victorville, California.

Staff

The Group has always maintained a high standard when considering applicants to the staff. In order that a doctor be considered for the staff it is necessary that he has graduated from a Class A medical school, served an internship in an accredited hospital for a period of one year and in addition thereto served a residency in an accredited hospital for a period of one year or have completed post-graduate work to the equivalent thereof. The Group does not like to consider doctors, excepting specialists, who have been more than seven years

out of college, thereby eliminating the possibility of burdening the staff with doctors who have failed to make a success in private practice and are seeking, as a last resort, a berth in a group. Specialists, of course, must have added requirements and each specialist is carefully considered by a committee with particular attention being given to his post-graduate work and subsequent practice in his specialty.

At the present writing the staff consists of 80 doctors, all of whom devote their entire time and attention to this work. There are in addition associate doctors to care for the subscribers in the areas aforementioned. Most of the usual specialists in medicine are covered and include the following: Eye, ear, nose and throat, anesthesia, roentgenology, urology, surgery, ophthalmology, pediatrics, orthopedics, proctology, dermatology, endocrinology, obstetrics, gynecology, cardiology and chest.

The Group makes a practice of employing only graduate registered nurses, registered nurses, registered laboratory technicians, accredited X-ray technicians, and trained physiotherapists. Two prescription pharmacies are operated by the Group, employing six pharmacists and it is an inviolate rule that only preparations fully accepted as classical remedies and manufactured by the foremost pharmaceutical houses are used.

Subscribers

Until quite recently it was the policy of the Group to accept as subscribers only groups of employees of a common employer. However, late in 1938, at the insistence of subscribers who had changed employment and relatives of subscribers who were employed in positions where the service was not available, it was decided to accept individuals as subscribers. The service to the individual is identical to that of the group subscriber, the only difference being that the individual is required to pass a satisfactory physical examination.

At the beginning of the year 1939 the Group had 19,348 subscribers. At the end of the year that figure was 22,728, a gain of 3,380 subscribers or 17.5%. That is somewhat of an improvement over the previous year where the gain was approximately 1,200 less or 12.4%. At the end of 1939 79.5% of the subscribers were male and 20.5% female. At the end of 1938 77.8% were male and 22.2% female. The increase in percentage of male subscribers is probably due to decreasing proportionate strength of teacher groups which are of course predominately female.

At the end of 1939 there were listed on the rolls 46,715 dependents. The average family consisted of 3.05 persons or 2.05 dependents for each subscriber. At the end of 1938 there were 41,197 dependents or 2.1 dependents per subscriber. It is interesting to note that the ratio of dependents has been steadily decreasing for the last three years, the figure at the end of 1937 being 2.2; at the end of 1938 2.1; and 1939 2.05 or a decrease of .1 for 1938 and .05 for 1939. Of the dependents at the end of the year 1939, 29.96% were male and 70.04% were female. At the end of the previous year 29.27% were male and 70.73% were female, indicating that the ratio of sex of dependents remains fairly constant.

Combining the subscriber and dependent strength it is noted that the Group is, in effect, responsible for the complete medical and surgical care and attention of a population of nearly 70,000 persons, a responsibility keenly felt by the group.

Services Rendered

The statistical data in the sheets following sets forth the nature and amount of services rendered to subscribers and their families together with the frequencies of various types of care. It is noted that in 1938 we rendered 124,054 office services, requiring the service of doctors (that is, including such items of X-ray, basal metabolism, laboratory work, etc.) to subscribers, while dependents, who numbered over twice as many, only required 100,563 services. In other words the subscribers availed themselves of 556.80 office services per thousand subscriber months as compared to 221.26 for dependents. During 1939 all services increased slightly for both subscribers and dependents, however, the ratio remained nearly the same, a fact is borne out by the report which shows that in 1939 all services to subscribers were 143,561, to dependents 124,292 or 572.31 for subscribers per thousand subscriber months and 244.08 to dependents per thousand dependent months.

Approximately 38% of the office services rendered to both subscribers and dependents consists of services of specialists. Eye, ear, nose and throat is the specialty most patronized, representing about one-fifth of the office service to the subscriber and about one-seventh of the office service to the dependent.

Attention is directed to the fact that dependents require nearly the same proportionate amount of residence calls as do subscribers. Subscribers, for instance, required 31.04 residence calls per thousand subscriber months for 1939 as against 27.26 for dependents per thousand dependent months. This seems to indicate that even the minimum fee charged dependents serves as a deterrent for using the service for minor conditions. Residence calls being normally acute conditions are considered a necessity and the small fee charged does not cause hesitancy in using the service.

The subscriber makes much greater use of the auxiliary and diagnostic mediums and the percentages which follow are quite illustrative. The following figures are for 1939 only, the difference between the years being so slight that no comparisons are needed:

| | | |
|--------------------------------|-----|----------------|
| Refractions ----- | 50% | to subscribers |
| Laboratory tests ----- | 75% | to subscribers |
| X-ray examinations ----- | 60% | to subscribers |
| Electrocardiograms ----- | 75% | to subscribers |
| Physiotherapy treatments ----- | 70% | to subscribers |

Hospitalization

During the year we hospitalized 1,155 subscribers and 1,573 dependents. Of that number 551 subscribers and 501 dependents were medical cases. Noting that we hospitalize more subscribers for medical cases than we do dependents demonstrates to a definite degree that we are liberal in our hospitalization to subscribers and are not prone to delay in this respect, whereas the dependent is willing because of the cost to wait for hospitalization until the need is imperative. The average stay in the hospital for surgical cases for

subscribers was 13.2 days and for dependents 10.7. The average stay for medical cases for subscribers was 8.3 days and for dependents 6.1. Comparing the length of stay with 1938, the subscriber's medical stay increased .1 day and surgical stay 2.2 days. The dependent's average surgical stay decreased .1 day and the medical stay was identical.

Surgery

During the year we performed 4,842 minor operations and 1,237 major operations. These figures will conflict with some that will appear later due to the fact that in the later figures procedures on private patients are also included.

The report continues with a table of services rendered to subscribers and dependents, which is reproduced here as Table 36. Table 37 shows the approximate value of the services to subscribers using the point value of similar service allowed by the California Physicians Service. The incidence has been expanded to a basis of 1,000,000 life years exposure for both men and women subscribers. The exposure coverage was determined by averaging the membership at the beginning and end of the year, and the division of exposure between male and female was determined by averaging the percentage of female subscribers at the beginning and end of the year.

The incidence of maternity and obstetrical care of subscribers can not be considered indicative of what might be expected of the general population, inasmuch as most of the subscribers were members of employed groups. The experience pertaining to dependent coverage would also be unreliable as expected incidence, because there was no way of determining what actual proportion of eligible dependents made use of the Ross-Loos Service.

With respect to the subscribers, however, the reasonable assumption may be made that the tabulated experience includes *all* of their medical care within the contract coverage.

The experience of the year 1944 has been tabulated from data furnished by Roos-Loos and expanded to 1,000,000 life years exposure. See Table 38. The monthly membership was known and the average found to be 26,382 subscribers. It is estimated that approximately 1,000 of these were absent in the armed forces and receiving no Ross-Loos service. Accordingly, all incidence and cost per member relative to 1944 experience should be increased about 4%. The proportion of male and female subscribers was not known.

Tables 39, 40, and 41, exhibit the number of services per member per year by kind of service, exclusive of Deep Therapy, Deliveries, and Refractions. The dollars values used conform as nearly as could be determined to the point value allowed for similar service by C. P. S. Relative to this method of valuation please refer to the introductory remarks of this report.

Table 36
Ross-Loos Medical

Nature and Amount of Service Rendered to Subscribers and Dependents per 1,000 of Each Classification

| No. of Subs. or Dep. Months | 1938 | | | 1939 | | | 1938 and 1939 | | |
|--|---------|---------|---------|---------|---------|---------|---------------|---------|-----------|
| | Subs. | Dep. | Total | Subs. | Dep. | Total | Subs. | Dep. | Total |
| Office Calls (not otherwise specified) | 222,801 | 43,512 | 677,313 | 250,848 | 509,221 | 760,069 | 473,649 | 963,733 | 1,437,382 |
| Per 1,000 Each Class | ----- | ----- | ----- | ----- | ----- | ----- | 159,766 | 136,937 | 296,703 |
| General Examinations | 333,48 | 133,04 | 198,97 | 340,71 | 150,16 | 213,04 | 337,51 | 142,09 | 206,41 |
| Per 1,000 Each Class | ----- | ----- | ----- | ----- | ----- | ----- | 4,012 | 4,702 | 4,221 |
| Orthopedics | 2,055 | 1,957 | 4,012 | 2,348 | 2,264 | 4,702 | 4,493 | 4,221 | 8,714 |
| Per 1,000 Each Class | 9.23 | 4.31 | 5.92 | 9.72 | 4.45 | 6.19 | 9.49 | 4.38 | 6.06 |
| Gynecology and Obstetrics | 3,369 | 3,099 | 6,468 | 3,145 | 3,063 | 6,123 | 6,514 | 6,167 | 12,682 |
| Per 1,000 Each Class | 15.12 | 6.82 | 9.54 | 12.54 | 6.02 | 8.17 | 13.75 | 6.40 | 8.82 |
| Dermatology | 5,389 | 3,515 | 8,904 | 6,193 | 3,894 | 10,087 | 11,582 | 7,409 | 18,991 |
| Per 1,000 Each Class | 24.18 | 7.75 | 13.15 | 24.69 | 7.65 | 13.27 | 24.45 | 7.69 | 13.21 |
| Urology | 6,060 | 1,810 | 7,879 | 7,006 | 2,001 | 9,007 | 13,075 | 3,811 | 16,886 |
| Per 1,000 Each Class | 26.24 | 3.98 | 11.63 | 27.93 | 3.93 | 11.85 | 27.60 | 3.95 | 11.75 |
| Gynecology and Obstetrics | 2,358 | 7,689 | 10,047 | 2,384 | 9,222 | 11,606 | 4,742 | 16,911 | 21,653 |
| Per 1,000 Each Class | 10.58 | 16.93 | 14.83 | 9.50 | 18.11 | 15.27 | 10.01 | 17.55 | 15.06 |
| Eye, Ear, Nose and Throat | 24,723 | 14,833 | 39,556 | 29,319 | 17,171 | 46,490 | 54,042 | 32,004 | 86,046 |
| Per 1,000 Each Class | 110.96 | 32.64 | 56.40 | 116.88 | 33.72 | 61.17 | 114.10 | 33.21 | 59.86 |
| Surgical, Dressings, Etc. | 5,791 | 2,675 | 8,466 | 7,610 | 3,909 | 11,519 | 13,401 | 6,584 | 19,985 |
| Per 1,000 Each Class | 25.99 | 5.99 | 12.50 | 30.34 | 7.68 | 15.16 | 28.29 | 6.83 | 13.90 |
| Pediatrics | --- | 4,515 | 4,515 | ---- | 6,296 | 6,296 | ---- | 10.81 | 10.81 |
| Per 1,000 Each Class | --- | 4,515 | 4,515 | ---- | 12.36 | 8.28 | ---- | 11.22 | 7.52 |
| Total Drs.' Office Service | 124,054 | 100,563 | 244,617 | 143,561 | 124,292 | 267,583 | 267,615 | 224,855 | 492,470 |
| Per 1,000 Each Class | 556.80 | 221.26 | 331.63 | 572.31 | 244.08 | 352.40 | 565.00 | 233.32 | 342.59 |
| Refractions | 2,526 | 2,329 | 4,855 | 4,028 | 3,997 | 8,025 | 6,554 | 6,326 | 12,880 |
| Per 1,000 Each Class | 11.34 | 5.12 | 7.17 | 16.16 | 7.85 | 10.56 | 13.84 | 6.56 | 8.96 |
| Laboratory Tests | 13,298 | 9,704 | 22,002 | 15,412 | 10,478 | 25,890 | 28,710 | 19,182 | 47,892 |
| Per 1,000 Each Class | 59.68 | 19.15 | 32.48 | 61.44 | 20.53 | 34.06 | 60.61 | 19.90 | 33.32 |
| X-ray Examinations | 5,332 | 3,502 | 8,834 | 6,717 | 4,552 | 11,269 | 12,049 | 8,054 | 20,103 |
| Per 1,000 Each Class | 23.93 | 7.71 | 13.04 | 26.78 | 8.94 | 14.83 | 25.44 | 8.36 | 13.99 |
| Basal Metabolism Tests | 718 | 474 | 1,192 | 745 | 582 | 1,327 | 1,463 | 1,056 | 2,519 |
| Per 1,000 Each Class | 3.22 | 1.04 | 2.97 | 1.14 | 1.75 | 3.09 | 1.10 | 1.75 | 1.10 |

Table 36—Continued

| | Ross-Loos Medical | | | 1938 and 1939 | | |
|-------------------------------|-------------------|---------|---------|---------------|---------|---------|
| No. of Subs. or Dep. Month | 1938 | 1939 | Total | Subs. | Deps. | Total |
| 222,801 | 4,545,112 | 677,313 | 250,848 | 760,069 | 473,649 | 963,733 |
| 222,801 | 272 | 66 | 328 | 598 | 133 | 731 |
| 1.22 | .15 | .50 | .238 | .26 | .96 | 1.84 |
| 35,419 | 11,263 | 36,682 | 29,982 | 12,886 | 42,868 | 55,401 |
| 114.09 | 24.78 | 64.16 | 119.5 | 25.31 | 56.40 | 116.97 |
| 816 | 1,177 | 1,993 | 1,137 | 1,872 | 3,009 | 1,953 |
| 3.66 | 2.59 | 2.94 | 4.58 | 3.68 | 3.96 | 4.12 |
| 5,823 | 9,158 | 14,981 | 6,651 | 12,008 | 18,659 | 12,474 |
| 26.14 | 20.15 | 22.12 | 26.51 | 23.58 | 24.56 | 26.34 |
| 18,451 | 23,389 | 41,840 | 29,588 | 28,404 | 57,932 | 48,039 |
| 82.81 | 51.45 | 61.77 | 117.95 | 55.78 | 76.30 | 101.42 |
| 25,090 | 33,724 | 58,814 | 37,376 | 42,384 | 79,600 | 62,466 |
| 112.61 | 74.20 | 86.83 | 148.99 | 83.04 | 104.81 | 131.88 |
| 2,133 | 2,007 | 4,740 | 2,186 | 2,656 | 4,842 | 4,319 |
| 9.57 | 5.74 | 7.00 | 8.71 | 5.22 | 6.37 | 9.12 |
| 467 | 487 | 964 | 554 | 683 | 1,237 | 1,021 |
| 2.10 | 1.07 | 1.41 | 2.21 | 1.34 | 1.63 | 2.16 |
| Confinements | 38 | 337 | 375 | 50 | 380 | 439 |
| Per 1,000 Each Class | .17 | .74 | .365 | .20 | .76 | .38 |
| Hospitalizations—Surgical | 495 | 817 | 1,312 | 640 | 1,072 | 1,076 |
| Per 1,000 Each Class | 2.22 | 1.80 | 1.94 | 2.41 | 2.11 | 2.21 |
| Hospitalizations—Medical | 501 | 473 | 974 | 551 | 601 | 1,052 |
| Per 1,000 Each Class | 2.25 | 1.04 | 1.44 | 2.20 | .98 | 1.38 |
| Total Hospitalizations | 996 | 1,290 | 2,286 | 1,155 | 1,573 | 2,728 |
| Per 1,000 Each Class | 4.47 | 2.84 | 3.38 | 4.61 | 3.09 | 3.59 |

Table 37
Boss-Loos Medical Group, 1939

Amount and Value of Service to Subscribers

Table 38

Ross-Loos Medical Group—Year 1944
Services to Subscribers

| Description | Number | Total |
|------------------------------------|--------|--------|
| A. Eye, Ear, Nose, and Throat | | |
| 1. Office calls, Ear, Nose, Throat | 11,282 | |
| 2. Office calls, Eye | 4,648 | |
| 3. Minor operations, Eye | 36 | |
| 4. Polypectomy | 36 | |
| 5. Sub-mucous resection | 16 | |
| 6. Myringotomy | 3 | |
| 7. Minor operation—Antrum | 66 | |
| 8. Minor operation—Throat | 2 | |
| 9. Injections | 6 | |
| 10. Visual Field | 55 | |
| 11. Audio | 3 | |
| 12. Biopsy | 2 | |
| 13. Setting Fractured Nose | 4 | |
| Total | | 16,159 |
| B. X-ray | | |
| 1. X-ray | 5,195 | |
| 2. Functional X-ray | 1,512 | |
| 3. Deep Therapy | 1,308 | |
| 4. Superficial Therapy | 1,201 | |
| Total | | 9,216 |
| C. Physiotherapy | | |
| 1. Short wave | 12,343 | |
| 2. Infra Red | 3,654 | |
| 3. Massage | 3,631 | |
| 4. Gilbert stretching | 1,707 | |
| 5. Galvanic | 1,843 | |
| 6. Elliott | 190 | |
| 7. Ultra Violet | 1,779 | |
| 8. Gold quartz | 242 | |
| 9. Long wave | 91 | |
| Total | | 25,480 |
| D. Urology | | |
| 1. Office calls | 3,542 | |
| 2. Injections | 1,267 | |
| 3. Office treatments | 1,520 | |
| 4. X-rays | 296 | |
| 5. Cystos—Simple | 139 | |
| 6. Cystos—Complete | 152 | |
| 7. I.V. Pyelograms | 8 | |
| 8. Surgery (Circumcisions—Child) | 56 | |
| 9. Spinal | 11 | |
| 10. Hydrocele | 12 | |
| 11. Stone manipulation | 4 | |
| 12. U.R. Caruncle | 2 | |
| 13. Uteral Dilatation | 20 | |
| 14. Fulg. of Polyps | 13 | |
| Total | | 7,042 |
| E. Surgeons | | |
| 1. Office calls—Gyn. | 2,494 | |
| 2. Office calls—Surgical | 5,150 | |
| 3. Minor Surgery | 426 | |
| 4. Injections | 379 | |
| 5. Dressings | 1,656 | |
| 6. Cervical Cautery | 21 | |
| 7. Rubin Tests | 12 | |
| 8. Diaphragms | 23 | |
| 9. General Exams. | 7 | |
| 10. Consultations | 10 | |
| Total | | 10,178 |

Table 38—Continued
Ross-Loos Medical Group—Year 1944
Services to Subscribers

| <i>Description</i> | <i>Number</i> | <i>Total</i> |
|--|---------------|--------------|
| F. Endocrinology—Allergy | | |
| 1. Office calls ----- | 1,998 | |
| 2. Allergy tests ----- | 1,016 | |
| 3. B. M. R. ----- | 833 | |
| 4. Hypos. ----- | 3,296 | |
| 5. I. V. Injections----- | 897 | |
| Total ----- | | 8,040 |
| G. Proctology | | |
| 1. Office calls ----- | 3,505 | |
| 2. Injections ----- | 1,575 | |
| 3. Minor surgery ----- | 507 | |
| 4. Proctoscopy ----- | 122 | |
| 5. Office treatments ----- | 2,509 | |
| 6. Hernia Injection ----- | 59 | |
| 7. Consultation ----- | 11 | |
| Total ----- | | 8,288 |
| H. Dermatology | | |
| 1. Office calls ----- | 6,944 | |
| 2. Dressings ----- | 795 | |
| 3. Injections ----- | 905 | |
| 4. Minor surgery ----- | 548 | |
| 5. CO ₂ Snow ----- | 47 | |
| 6. Patch tests ----- | 60 | |
| 7. Luetic office calls ----- | 104 | |
| 8. Autohemotherapy ----- | 47 | |
| 9. Spinal ----- | 6 | |
| Total ----- | | 9,456 |
| I. Medical | | |
| 1. Office calls ----- | 22,972 | |
| 2. Aspirations ----- | 10 | |
| 3. Injections ----- | 33 | |
| 4. Physical Exams. ----- | 20 | |
| 5. Pneumos ----- | 433 | |
| 6. Electrocardigrams ----- | 857 | |
| Total ----- | | 24,325 |
| J. Orthopedics | | |
| 1. Office calls ----- | 2,700 | |
| 2. Minor surgery ----- | 9 | |
| 3. Dressings ----- | 180 | |
| 4. Splintings ----- | 205 | |
| 5. Reductions ----- | 31 | |
| 6. General casts ----- | 192 | |
| 7. Injections—Novocaine ----- | 25 | |
| 8. Aspirations ----- | 4 | |
| 9. Manipulations ----- | 12 | |
| 10. Taping ----- | 220 | |
| 11. Elastic Bandages ----- | 127 | |
| 12. Sling ----- | 17 | |
| Orthopedics Total ----- | | 3,819 |
| K. Surgery | | |
| 1. Tonsils and adenoids, General ----- | 321 | |
| 2. Tonsils and adenoids, Local ----- | 146 | |
| 3. Myomectomy ----- | 23 | |
| 4. Circumcision (Adult) ----- | 10 | |
| 5. Minor surgery ----- | 105 | |
| 6. Cervical operation ----- | 54 | |
| 7. Spinal punctures ----- | 12 | |
| 8. Biopsy ----- | 33 | |
| 9. Vein Ligations ----- | 7 | |
| 10. Orthopedic surgery ----- | 3 | |
| 11. Paracentesis ----- | 1 | |
| 12. Anesthesia ----- | 437 | |
| 13. Bronchography ----- | 9 | |
| 14. Lip resection ----- | 2 | |
| Total ----- | | 1,163 |

Table 38—Continued

Ross-Loos Medical Group—Year 1944
Service to Subscribers

| <i>Description</i> | <i>Number</i> | <i>Total</i> |
|---------------------------|---------------|--------------|
| L. Optometry | | |
| 1. Refractions | 2,336 | |
| 2. Adjustments | 1,461 | |
| 3. Dispensings | 2,057 | |
| 4. Disp. Delivery | 2,083 | |
| 5. Repair | 1,082 | |
| Total | | 9,018 |
| M. Laboratory | | |
| 1. Urinalysis | 7,770 | |
| 2. Hematology | 5,442 | |
| 3. Parasitology | 896 | |
| 4. Serology | 2,701 | |
| 5. Animal Inoculation | 142 | |
| 6. Functional | 290 | |
| 7. Biopsy | 88 | |
| 8. Urine Chemistry | 21 | |
| Total | | 17,350 |
| N. Unclassified | | |
| 1. Office calls, Gyn. | 133 | |
| 2. Office calls, Surgical | 1,051 | |
| 3. Office calls, Medical | 38 | |
| 4. Minor surgery | 29 | |
| 5. Injections | 42 | |
| 6. Dressings | 207 | |
| 7. Cervical Cautery | 1 | |
| 8. Rubin Tests | 3 | |
| 9. Orthopedics | 1 | |
| 10. Consultations | 66 | |
| Total | | 1,571 |
| O. Obstetrics | | 28 |
| P. Pharmacy | | 74,171 |
| Q. House Calls | | 2,684 |
| R. Hospitalization | | |
| 1. Major operation | 389 | |
| 2. Minor operation | 82 | |
| 3. Medical | 457 | |
| Total | | 928 |
| S. Outside Offices | | |
| 1. Office calls | 34,350 | |
| 2. General Exams. | 1,104 | |
| 3. T. & A. | 180 | |
| 4. Minor surgery | 876 | |
| 5. Physiotherapy | 8,994 | |
| 6. Hypo | 9,553 | |
| 7. Drugs | 27,444 | |
| 8. Laboratory | 2,382 | |
| 9. B. M. R. | 438 | |
| 10. House calls | 2,624 | |
| 11. X-ray | 24 | |
| Total | | 87,965 |
| Grand Total | | 316,881 |

Table 39

**Ross-Loos Medical Group
1944 Experience
Laboratory and X-ray**

| Description | Incidence 1,000,000 Life Years | Schedule Cost Per Treatment | Total Cost |
|---------------------------|--------------------------------------|-----------------------------------|---------------|
| Laboratory | | | |
| Urinalysis ----- | 295,260 | \$1.50 | \$442,690 |
| Hematology ----- | 206,796 | 5.00 | 1,033,980 |
| Parasitology ----- | 34,048 | 1.50 | 51,072 |
| Serology ----- | 102,638 | 3.00 | 307,914 |
| Animal Inoculation ----- | 5,396 | 7.50 | 40,470 |
| Functional ----- | 11,020 | 7.50 | 82,650 |
| Biopsy ----- | 3,344 | 10.00 | 23,440 |
| Urine Chemistry ----- | 798 | .50 | 399 |
| Unclassified ----- | 90,516 | 2.50 | 226,290 |
| | 749,816 | | \$2,219,105 |
| X-ray | | | |
| Diagnostic ----- | 266,114 | \$10.00 | \$2,661,140 |
| Superficial Therapy ----- | 45,638 | 5.00 | 228,190 |
| | 311,752 | | \$2,889,330 |

Table 40

**Ross-Loos Medical Group
1944 Experience**

| Kind of Service | Number of Services | Services Per Year Per Member |
|---------------------------------|--------------------|------------------------------|
| A. Eye, Ear, Nose, Throat ----- | 16,159 | .61 |
| B. X-ray ----- | 9,216 | .35 |
| C. Physiotherapy ----- | 25,480 | .97 |
| D. Urology ----- | 7,042 | .27 |
| E. Surgeons ----- | 10,178 | .39 |
| F. Endocrinology—Allergy ----- | 8,040 | .30 |
| G. Proctology ----- | 8,288 | .31 |
| H. Dermatology ----- | 9,456 | .36 |
| I. Medical ----- | 24,325 | .92 |
| J. Orthopedics ----- | 3,819 | .15 |
| K. Surgery ----- | 1,163 | .04 |
| L. Optometry ----- | 9,018 | .34 |
| M. Laboratory ----- | 17,350 | .66 |
| N. Unclassified ----- | 1,571 | .06 |
| O. Obstetrics ----- | 28 | |
| P. Pharmacy ----- | 74,171 | 2.81 |
| Q. House Calls ----- | 2,684 | .10 |
| R. Hospitalization ----- | 928 | .04 |
| S. Outside Offices ----- | 87,965 | 3.33 |
| Total ----- | 316,881 | 12.01 |

Table 41

**Ross-Loos Medical Group
1944 Experience
Physicians Service—Surgery**

| Description | Incidence 1,000,000 Life Years | Cost Per Service | Total Cost |
|--------------------------------|--------------------------------------|---------------------|---------------|
| A. Minor Surgery | | | |
| 1. Eye ----- | 1,368 | \$25.00 | \$34,200 |
| 2. Polypectomy ----- | 1,370 | 15.00 | 20,550 |
| 3. Sub-mucous resection ----- | 608 | 50.00 | 30,400 |
| 4. Myringotomy ----- | 988 | 7.50 | 7,410 |
| 5. Antrum ----- | 2,508 | 15.00 | 12,540 |
| 6. Throat ----- | 76 | 10.00 | 760 |
| 7. Cystoscopy—complete ----- | 5,776 | 30.00 | 173,280 |
| 8. Circumcision ----- | 2,128 | 15.00 | 10,640 |
| 9. Hydrocele ----- | 456 | 50.00 | 22,800 |
| 10. Stone manipulation ----- | 156 | 50.00 | 7,600 |
| 11. Uteral Dilatation ----- | 760 | 25.00 | 19,000 |
| 12. Urethral Caruncle ----- | 76 | 20.00 | 1,520 |
| 13. Fulg. of Polyps ----- | 494 | 50.00 | 24,700 |
| 14. Reductions ----- | 1,178 | 50.00 | 58,900 |
| 15. Tonsils and Adenoids ----- | 12,198 | 50.00 | 609,900 |
| 16. Vein Ligation ----- | 266 | 30.00 | 7,980 |
| 17. Orthopedic ----- | 114 | 25.00 | 2,850 |
| 18. Paracentesis ----- | 38 | 10.00 | 380 |
| 19. Minor Surgery ----- | 98,118 | 25.00 | 2,452,950 |
| Total ----- | 128,672 | | \$3,498,360 |
| B. Major Surgery ----- | 14,782 | \$125.00 | 1,847,750 |
| Grand Total ----- | 143,454 | | \$5,346,110 |

Table 42

| | |
|------------------------------------|----------|
| Subscribers hospitalized: | |
| Major surgery ----- | 389 |
| Minor surgery ----- | 82 |
| Medical ----- | 457 |
| Total ----- | 928 |
| Average days per case ----- | 8.2 |
| Hospital days ----- | 7,610 |
| Average days per subscriber ----- | .288 |
| Hospital cost ----- | \$63,468 |
| Cost per day ----- | \$9.00 |
| Cost per subscriber per year ----- | \$2.60 |

PERMANENTE FOUNDATION HOSPITALS

Through the courtesy of the Officers of Permanente Foundation Hospital, the experience of the organization for the year 1944 was made available for this study. Only that experience designated "Health Plan" is here considered. This refers to the prepaid medical and hospital Plan as described in exhibit E. Its membership consisted of Shipyard Employees, and represents about 65% of the services rendered by the Foundation. The other 35%, representing services under various other contracts and for private patients, could not be included because the "exposure" could not be sufficiently established.

"Health Plan" patients were recorded to have been 67.8% of all patients discharged from the hospitals. The number of surgical operations was not segregated, and in this paper it is assumed that 67.8% of the surgery recorded was performed under the Health Plan Contract. Pharmacy dispensings were not segregated, and 66% are regarded as being "Health Plan."

The experience is exhibited in Table (43). One of the most important factors in the valuation of medical care in any group is the percentage of female members. In this experience that percentage is not known.

The group was subject to a high rate of turnover, by which is meant that the average period of membership of its subscribers was comparatively short. In this respect it may be compared with "Adel Precision Products" and contrasted with the "Health Service System of San Francisco." In other respects it is more closely comparable to "Ross-Loos Medical Group" than to any other Plan included in these studies. Two very important differences should be noted. First, the membership of Permanente was from one single employer, and however diversified, such an individual group will reflect its unity as to locality, living conditions, and particularly the policy of the employer in selecting employees. Second, the services of Permanente may be regarded as centering around the Hospital, while those of Ross-Loos center around the Clinic. No practical difference is indicated with respect to services rendered, but there may have been some differences in classification of incidence of hospitalization.

In prepaid medicine organizations that operate as a unit, either Clinic or Hospital, and that retain Physicians on a salary basis, it would not be possible to determine the actual cost of an individual medical service without elaborate accounting. However, since both the Plans of this character studied offer unrestricted use of their services as to calls on the Doctor, Laboratory tests, and X-ray, their recorded incidence provides a fairly reliable basis for estimate of the probable complete requirements.

Table 43
Permanente Foundation Hospitals
Experience—1944

| | Number | 1,000,000 Life Years |
|---|----------|-------------------------|
| Services—Calls | | |
| Number of Subscribers (Health Plan) ----- | 64,661 | 1,000,000 |
| Clinic Calls—First ----- | 68,401 | 1,058,163 |
| Subsequent ----- | 210,448 | 3,255,631 |
| House Calls—Doctor ----- | 3,949 | 61,091 |
| Nurse ----- | 7,494 | 115,932 |
| First Aid Station Visits ----- | 396,043 | 6,126,785 |
| Total Calls ----- | 686,335 | 10,617,602 |
| Services—Non-Hospitalized | | |
| Treatments ----- | 278,789 | 4,312,866 |
| Laboratory Tests ----- | 82,806 | 1,281,009 |
| X-ray Patients (Films) ----- | 21,596 | 334,190 |
| X-ray Therapy ----- | 22,794 | 352,623 |
| Physical Therapy ----- | 5,018 | 77,628 |
| Services—Hospitalized | | |
| Number Hospitalized ----- | 7,020 | 108,599 |
| Hospital Days ----- | 49,016 | 758,278 |
| Days Per Patient ----- | 6.98 | 6.98 |
| Days Per Member ----- | .76 | .76 |
| Laboratory Tests ----- | 74,206 | 1,147,967 |
| X-ray Patients (Films) ----- | 3,816 | 59,034 |
| Physical Therapy ----- | 2,191 | 33,894 |
| Services—Surgical | | |
| Minor Surgery ----- | *2,520 | 38,984 |
| Major Surgery ----- | *1,538 | 23,793 |
| Services—Miscellaneous | | |
| Pharmacy Dispensings ----- | *116,628 | 1,804,235 |
| Ambulance and Taxi Trips ----- | 10,754 | 166,364 |

* Estimated.

DISCUSSION**Facilities**

A review of the manner of operation of the Type of Plans described discloses that they differ in theory and practice as regards the provision of Medical Care Facilities. Type I and II rely upon the demand to create the supply. There is no guarantee nor obligation stated nor implied that there will be sufficient facilities to meet the demand. Under Type I, individual agreement, the proper facilities are either apparent or may be assumed by the patient to exist. Very often, however, this assumption is incorrect. The Physician to whom the medical care of the patient is entrusted may not have at his disposal laboratory, hospital, or special equipment facilities indicated for proper treatment. Under Type II, conditions are quite the same. Insured Plans ordinarily do not undertake to provide facilities, but assume that they will be contracted for individually as in Type I. In some instances a group may have at its disposal special clinics, and very often there will be available "company" doctors, but rarely if at all, are these a part of the Insured Plan.

Type III implies, and regularly arranges to provide, a sufficiency of certain basic facilities. Agreements are made with practicing physicians, existing clinics, and hospitals, for the fulfilment of the contractual obligations. The manner of operation is flexible enough to permit a policy of contracting clinics and hospitals. As an example, the Health Service System of San Francisco operates its own physio-therapy unit. At present, however, very little has been done in that direction, and the lack of adequate facilities is one of the major deterrents to expansion of Type III Plans into certain communities.

Type IV, in the nature of its operation, provides special physicians for its members and either a clinic or hospital or both. Since it operates as a "center," in theory it is capable of administering medical care of all kinds, and its existence depends upon its ability to do so. In practice the Plans reviewed are very zealous, as are the Plans of Type III, in providing adequate facilities and the latest improvements in medical care. This type usually operates more or less widely dispersed emergency or sub-clinics with provision for transportation to the "center" when required.

It is obvious that in the absence of sufficient facilities, Type I can function only inefficiently, and no Prepaid Plan would be feasible. It is impractical, therefore, to contemplate any Prepaid Plan publicly or privately operated unless it includes provision for adequate facilities available to the communities of its membership. The question of what would be considered standards of "adequate" facilities is apt to be a provocative one. Its resolution would require investigation with respect to each individual community or region concerned, under the supervision of Medical or Public Health authority.

However, some studies have been made concerning the existing facilities in each county. The results are set forth in Tables (44), (45), and (46). The data in Table (44) was taken from the "American Hospital Directory, 1945," and enumerates the actual facilities reported to exist. Striking inequalities in unit facilities per unit population are brought to view. It is felt, however, that these can be interpreted only in the light of standard requirements set by qualified investigation in each particular

area. The use of county boundaries is merely expedient in an approach to the subject, and investigation would undoubtedly disclose other divisions more efficacious to analysis.

The subject was approached from another viewpoint. Questions 12, 13, and 14, of the Physicians Questionnaire (page 5) were included in an attempt to elicit from the doctors practicing in each area an expression as to the adequacy of facilities. The results are set forth in Table (45). They are sufficient to indicate that inadequacies exist, and to emphasize the need for further investigation.

Table (46) was prepared to find the average foundation or capital cost of a hospital bed and concomitant average hospital facilities. The result is conservative, inasmuch as it is probably based on valuations somewhat under what the actual replacement cost would be at present day prices. It would be inappropriate to estimate the cost of needed facilities on the basis of the need for hospital beds only, as the shortage of other facilities may be proportionately much less or much greater than that of hospital beds.

At present the average capital investment per General Hospital bed together with average General Hospital facilities per bed is apparently in excess of \$4,000.00 as indicated in Table (46). There is about one General Hospital bed per 500 population as indicated by Table (44). In both tables the figures for individual counties show considerable deviation from the average.

From Tables (44) and (45) it will be seen that the probable insufficiency of facilities is more pronounced in the rural areas. At the time of these studies there were too few practicing physicians generally, due primarily to the absence of many in the armed services, and it would have been difficult to determine to what extent, in normal times, rural areas are less fortunate than urban in this respect. The statement has often been made that the lack of modern medical facilities in thinly populated districts, accounts to some degree for the reluctance of doctors to practice there. It is a reasonable supposition and accentuates the desirability of improving and augmenting medical facilities available to rural and outlying districts.

Table 44

Nongovernmental General Hospitals By Counties With Hospital Facilities Reported

Table 44—Continued

Nongovernmental General Hospitals By Counties With Hospital Facilities Reported

Table 45

Table 45—Continued

| Inadequacies of Medical Care, Number of Doctors Stating Existence of: | | | | | | | | | | | | | | | | |
|---|---|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-----|----|-----|----|----|
| Facilities for Surgery | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | | | | | |
| Inadequate Hospital Supervision | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 3 | | | | | |
| Laboratory or Hospital Fee Too Costly | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 3 | | | | | |
| Ambulances | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Child Health Care | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Pathologists | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Eye Doctors and Specialists | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Hospital Facilities | 0 | 2 | 1 | 1 | 1 | 2 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Doctors * (General) | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Laboratory | 0 | 1 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Psychiatrists | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Office Space | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Nurses | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Hospital Beds | 0 | 0 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | | | | | |
| Number of Doctors Reporting | 33 | 1 | 6 | 6 | 3 | 3 | 2 | 0 | 0 | 0 | 0 | | | | | |
| County | Solano | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | | | | | |
| | Sonoma | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | | | | | |
| | Stanislaus | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | | | | | |
| | Tehama | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | | | | | |
| | Tulare | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | | | | | |
| | Ventura | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | | | | | |
| | Yolo | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | | | | | |
| | Yuba | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | | | | | |
| | State | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | | | | | |
| | Percentage of Totals to Number of Doctors Reporting | % | 13.9 | 6.5 | 3.2 | 1.3 | 3.2 | 4.2 | 25.0 | 1.9 | .3 | 1.3 | .6 | 1.9 | .9 | .9 |

Table 46

Foundation Value per Hospital Bed of Nongovernmental General Hospitals

| <i>County</i> | <i>Number Reporting</i> | <i>Valuation</i> | <i>Beds</i> | <i>Average for Bed</i> |
|--------------------------|-------------------------|------------------|-------------|------------------------|
| 1. Alameda ----- | 7 | \$6,155,585 | 1,069 | \$5,758 |
| 2. Calaveras ----- | 1 | 30,000 | 12 | 2,500 |
| 3. Contra Costa ----- | 2 | 450,000 | 120 | 3,750 |
| 4. El Dorado ----- | 1 | | | |
| 5. Fresno ----- | 4 | 735,574 | 305 | 2,412 |
| 6. Humboldt ----- | | | | |
| 7. Imperial ----- | 1 | 40,000 | 22 | 1,818 |
| 8. Kern ----- | | | | |
| 9. Kings ----- | 2 | 101,000 | 64 | 1,578 |
| 10. Lassen ----- | 1 | 70,745 | 47 | 1,505 |
| 11. Los Angeles ----- | 35 | 15,144,076 | 3,974 | 3,811 |
| 12. Madera ----- | | | | |
| 13. Marin ----- | 1 | 394,681 | 99 | 3,987 |
| 14. Mendocino ----- | | | | |
| 15. Merced ----- | 1 | 150,000 | 50 | 3,000 |
| 16. Monterey ----- | 1 | 35,000 | 29 | 1,206 |
| 17. Napa ----- | 2 | 672,739 | 200 | 3,363 |
| 18. Nevada ----- | 3 | 115,000 | 49 | 2,347 |
| 19. Orange ----- | 2 | 646,965 | 155 | 4,174 |
| 20. Riverside ----- | 2 | 436,465 | 126 | 3,464 |
| 21. Sacramento ----- | 2 | 2,245,834 | 502 | 4,465 |
| 22. San Benito ----- | 1 | 75,000 | 22 | 3,409 |
| 23. San Bernardino ----- | 3 | 2,262,191 | 247 | 9,159 |
| 24. San Diego ----- | 4 | 2,621,101 | 522 | 5,021 |
| 25. San Francisco ----- | 13 | 11,792,344 | 2,622 | 4,497 |
| 26. San Joaquin ----- | 2 | 250,000 | 109 | 2,293 |
| 27. San Mateo ----- | 1 | 778,739 | 141 | 5,523 |
| 28. Santa Barbara ----- | 2 | 1,414,720 | 233 | 6,072 |
| 29. Santa Clara ----- | 3 | 875,542 | 291 | 3,009 |
| 30. Santa Cruz ----- | 3 | 371,860 | 100 | 3,719 |
| 31. Siskiyou ----- | 1 | 40,000 | 15 | 2,667 |
| 32. Sonoma ----- | 2 | 80,308 | 45 | 1,784 |
| 33. Stanislaus ----- | 1 | 50,000 | 35 | 1,428 |
| 34. Tulare ----- | 3 | 125,000 | 53 | 2,358 |
| 35. Ventura ----- | 2 | 326,190 | 101 | 3,229 |
| 36. Yolo ----- | 1 | 350,000 | 65 | 5,385 |
| 37. Yuba ----- | -- | ----- | ----- | ----- |
| Total ----- | 100 | \$48,836,659 | 11,424 | \$4,275 |

Incidence of Demand for Medical Care

Incidence of Medical Care will be grouped into four divisions: Medical; Laboratory, X-ray, and use of other special equipment; surgical; and Hospitalization.

For the purpose of this analysis Medical may be generally defined as any service other than practical surgery which requires the Physicians time or supervision. Laboratory and the use of X-ray, radium, or special equipment might well be thought of as belonging in this category, but will be considered separately because their use has been found to vary independently of other medical service. Medical may be grouped into one incidence heading of "Doctors Calls" an inclusive term meaning medical examinations, except as they entail laboratory, x-ray, or other special service; office calls; home calls; hospital calls; surgical calls if not included in the surgical fee; physio-therapy; and generally all Physicians services not usually regarded as surgical.

To group so many services of such great inherent possibility of variation will not produce an accurate conception of a single "call," but by far the largest part of them are of a routine character and those that are

extraordinary are considered to be too few to distort the significance of the index of their incidence, if all are considered of identical value as measured in terms of the physicians time and attention. From a standpoint of incidence a "call" may be considered to be the same phenomenon as another "call," but a monetary value assigned to it, for the purpose of determining the "cost," should be a weighted average based upon some standard of values applied to as many different kinds of service as the data at hand will permit. Some of the assumption herein employed with regard to the comparative number of various kinds of calls are made with an estimation of their value in view.

Table (1) page 6 indicates that under Type I medical care there are about 3.6 calls per illness. This is derived by adding "first calls" to "subsequent calls" and dividing by "first calls." Since each call ordinarily represents additional expense to the patient, the incidence is, as might be expected, lower than that of any prepaid Plan studied. Although it may include some unnecessary calls, it may be regarded as an absolute minimum, and is very probably much below the minimum requirements of adequate medical care.

The Type II Plans providing medical benefits that were available for study were all "three-call deductible" with reference to disease, and the experience applicable only to benefits with the same restriction.

Type III Plans in general exhibit the common characteristics of imposed restrictions, or limitations of Doctors Calls. Some Plans have in the beginning attempted to provide unlimited service but, as exemplified by the Plans described in the present study, have generally found a change of policy necessary in this respect. The Health Service System of San Francisco limits Doctors Calls to a maximum of five in any one month. California Physicians Service originally offered full coverage, now issues only "two call deductible" contracts, which limit the liability to Doctors Calls beginning with the third for any one illness.

In addition, with respect to private practice in general during the period of the experience herein presented, there was an unavoidable curtailment of medical service brought about by an insufficiency in number of practicing physicians due to the absence of many in the armed forces.

In the experience of H. S. S. of S. F. during the year ending Sept. 30, 1944, there was an average of 4.7 doctors calls per member. See Table (25). The percentage of subscribers using service was 63.7. See Table (26). It would appear, therefore, that each subscriber using service required an average of about 7.4 calls, which may be taken as the average number of calls per case.

In the experience of C. P. S. from March 1940 to July 1941, a period in which all calls were covered, the average number of calls per member per year was 5.96, See Table (9), a figure comparable to 4.7 in the paragraph above. During a period from May 1941 through June 1941, there was an average of .62 medical units per member per month. See Table (10), or about 7.44 units per member per year.

The effect of "two call deductible" limitation may be seen in Table (14). The average number of "calls" per member was about 1.5 and the average per case was about 3.62. If, for each case, the two disallowed calls be added, the sum of the total calls per case would be 5.62. A seasonal variation has been noted in the experience of C. P. S. with respect to

incidence under the "Medical Rider." The figure of 5.62 pertains to April, May, June and July. For the same months under the full coverage contract, the average number of calls per member was 5.53.

The Type IV Plans yield the most significant experience with respect to unrestricted demand upon the personal services of the Physician. In neither of the two Plans offered for study is there any limitation upon the number of Doctors Calls, and beyond a comparison perhaps of the facility with which individual staff Doctors dispose of their cases, apparently there is little administrative control that would have a limiting effect.

The incidence of Doctors Calls, therefore, as experienced in this Type of Plan, may be considered to be very near the actual demand. As such it is much higher than that experienced in other Types. The experience of the Ross-Loos Medical Group is available for the year 1939 and the year 1944, and of Permanente for the year 1944. For the 1939 Ross-Loos experience there was also data sufficient to determine the division of incidence with respect to male and female employees. This is set forth in Table (37). If from that table there be omitted those services which do not fall in the category of Doctors Calls, there remains an expression of incidence of great importance. The following table (47) has been prepared in this manner and the lines numbered corresponding to Table (37).

The total shows 8.68 services per year per adult male, and 13.82 services per year per adult female. It will be noted that these do not include Gynecology, Obstetrics, Refractions, Dentistry, X-ray, and Laboratory. Some of the Hospital Calls may well be ascribed to Surgical cases. Elsewhere it will be seen that Hospital cases generally may be divided into surgical and medical cases at a ratio of about 1 to 1. See Table (42). If this adjustment were made the incidence totals would then be 8.12 services per year per adult male, and 12.97 services per year per adult female.

A comparison may be made with the reported number of Doctors' and Nurses' services classed as Doctor's Calls, in the 1944 experience of Permanente Foundation Hospital. See Table (43). The incidence of calls is there shown to be 10.62 per adult member. The proportion of male and female exposure from which this experience was derived is not known. However, within the range of probable proportions, the incidence is evidently closely comparable to that of Ross-Loos 1939 Experience. As appears in Table (43), the average membership was 64,661, while first calls numbered 68,401 an average of 1.06 cases per member. Since there were 10.6 calls per member the average number of calls per case was about 10. This may be compared with 7.4 calls per case in the experience of H. S. S. of S. F.

The incidence of "use" or the average number of cases per member, is not determinable from the data on hand relative to Ross-Loos experience. A comparison of H. S. S. of S. F. group and the Permanente group in this report shows a spread of from 63.7% in the former to 106% in the latter, a fact which emphasizes what has previously been said concerning the wide difference in the experience of individual groups. In this connection, reference is again made to the difference in costs of the two Type II groups presented. It should be noted that the Permanente index of "use" of 106% is quite conservative, in that it is based on first "Clinic Calls," and excludes "Home Calls," many of which may have been first

calls, and all "First Aid Station Visits," which would undoubtedly include many cases of "use" not referred to the Clinic.

This experience is very impressive and must not be lost sight of in the consideration of expected incidence, but it can not be taken as an index with respect to employed groups as a whole, due, as has been stated, to the fact that it refers to a single group of a single employer. The same objection applies to the experience of H. S. S. of S. F. In conjunction with the experience of Ross-Loos, however, which refers to a more highly differentiated membership, it would appear that the experience of Permanente is not far from the industrial average.

Tables (1) (5) (19) (37) et al. seem to indicate that the incidence of all kinds of medical care of female members exclusive of maternity and diseases peculiar to the female, is about one and one-half times that of employed male members. The ratio appears to hold whether the female members are employed, unemployed, married or single. Tables (29) and (33) show that in the experience of H. S. S. of S. F. the cost per person for female dependents is no more than for female subscribers, although there is probably a much higher percentage of married women among the dependents than among employed female members. The Ross-Loos Medical Group found that the cost of medical care of a female subscriber was about 175% of the cost for a male subscriber. This included, however, certain benefits for maternity. As previously stated in this discussion, the number of Doctors Calls in the Ross-Loos 1939 experience, per year per adult male, was 8.12 and per adult female 12.97, a ratio of a little more than one and one-half to one. As against this we have the experience of H. S. S. of S. F. in Tables (28) and (29), indicating a somewhat lower ratio. In the experience of C. P. S. as shown in Table (8), the cost per adult female contract with respect to medical, was about 175% of the cost per adult male contract, Table (1) shows a ratio of about 45 to 34, less than $1\frac{1}{2}$ to 1, and this, of course, includes all female calls. Standard Insurance Rates are based on the premise that costs for women are 200% of those for men. See "Group Insurance Rates," Schedule F.

There is very little material applicable to the study of medical care requirements of children. The practice of including them with adults in the same contract has tended to obscure the incidence and cost of their medical care demand. It is quite probable too that in future a greater percentage of medical services will be devoted to children than at present. There has been a trend in modern times toward more medical supervision of the young, and these are indications that point to its extension to cover the entire growing period. The most complete experience included in these studies is that of H. S. S. of S. F. Table (26) shows that the incidence of use among children is greater than that of adults, being 74.9 as compared with 63.7 for all subscribers. The service requirement per case is much less as is disclosed by a comparison of cost per case. From Table (1) it would appear that the care of children accounts for about 22% of Doctor's calls.

Conclusions with regard to "Medical" may be summarized as follows:

Under Type I medical care, the demand for doctor's services is much less than under Prepaid Plans, and is measured between 3 and 4 "Doctor's Calls" per person per year.

The use of physicians service is limited under Type II and Type III Plans. With the "two-call deductible" limitation, the Doctor's calls per member average about 1.5 to 2 per year. Without such limitation the

average is about 6 per member per year. With calls limited to 5 within any one month, in a membership including men, women, and children, the average number of Doctor's Calls per person per year is about 4.7 and the number of calls per case about 7.4.

The experience of the Type IV Plans, studied is consistent and indicates the requirements of physicians services, unlimited but administratively supervised, to be about 10 Doctor's Calls per adult member per year, exclusive of maternity care.

The number of medical cases per member per year in individual groups ranges from about .6 to more than 1. In diversified groups the average appears to be near 1.

The total experience shows that women require about 1.5 times as much physicians service (exclusive of maternity care and care of diseases peculiar to women) as men.

In view of the meager experience relative to the use of medical service by children and the possibility of the future expansion of medical child care, no well substantiated estimate of probable requirements can be made, but such evidence as is available indicates that each child under the age of 19 would require about $\frac{1}{2}$ as much service as the adult average.

In a controlled prepaid system, consisting of a membership of men, women, and children, the expectation of unlimited demand for physicians service, as measured by Doctor's Calls per year may be placed at 8 for each man, 12 for each woman and about 5 for each child, or 25 Doctor's Calls for a family of three; the number of cases per member per year at 1; and the number of Doctor's Calls per case at about 8.

It is to be noted (with reference to Table (2) that this represents probably about twice as much physicians service as is now being received under Type I.

Table 47

**Incidence of Physician's Personal Services
(Except Surgical) from the Ross-Loos Medical Group Experience of 1939**

| <i>Kind of Service</i> | <i>Number of Services Per 1,000,000 Life Years</i> | |
|--|--|---------------|
| | <i>Male</i> | <i>Female</i> |
| 1. Office Calls (not otherwise specified) ----- | 3,392,726 | 6,521,067 |
| 2. General Examination ----- | 105,398 | 154,262 |
| 3. Orthopedics ----- | 129,739 | 221,932 |
| 4. Dermatology ----- | 277,840 | 354,602 |
| 5. Urology ----- | 378,164 | 165,837 |
| 7. Eye, Ear, Nose and Throat ----- | 1,305,184 | 1,716,246 |
| 8. Dressings ----- | 359,018 | 370,852 |
| 16. Residence Calls—Day ----- | 298,557 | 580,201 |
| 17. Residence Calls—Night ----- | 51,400 | 52,564 |
| 18. Hospital Calls ----- | 1,110,877 | 1,690,870 |
| 19. Physio-therapy ----- | 1,270,695 | 1,990,934 |
| Total ----- | 8,679,598 | 13,819,367 |
| Total (excluding $\frac{1}{2}$ of line 18) ----- | 8,124,160 | 12,973,932 |

Incidence and Cost of Laboratory and X-ray

The class of medical services treated under the general heading of "Laboratory and X-ray" includes the use of other special equipment. Much of this service is rendered in hospitals, and that part of it will be considered in the "Cost of Hospitalization," for the reason that it is included in the cost of hospitalization in much of the data at hand, as a part of "Special Hospital Services." This discussion will be limited to its diagnostic and therapeutic use in ambulatory cases by a private physician, commercial laboratory, or clinic.

None of the experience here presented relative to Type I or Type II medical care provides any clue as to the extent of the use of Laboratory, X-ray, or service involving other special equipment. Each of the Plans under Types III and IV, however, has provided statistical divisions sufficient for the purpose. These are all set forth in the tables of recorded experience in this report, but for the purpose of comparative analysis have been incorporated in the accompanying Table No. (47).

The California Physician's Service offers complete laboratory and X-ray examinations, X-ray and radium treatments, in its medical contract, and diagnostic X-ray and clinical laboratory service in its surgical contract. The medical contract is issued only to employed subscribers, and during May, June, July, and August, 1945 the cost under it, and \$20,270 for laboratory and miscellaneous. See Table (16). If expanded to one year on this basis, the cost per subscriber per year would be \$1.70 for X-ray and radium and \$1.38 for laboratory. Under the surgical contract with miscellaneous membership, the cost per member during the same period was \$.14 for X-ray and radium and \$.13 for laboratory. Expanded to one year the cost per member for X-ray and radium would be \$.42 and for laboratory \$.39. The total cost per member per year, therefore, for all these services would be \$3.89. Table (15) indicates the cost for men and women to be about the same.

The contract of the Health Service System of San Francisco limits the use of X-ray and laboratory:

"X-ray examinations to the value of \$10.00 and laboratory tests to the value of \$5.00 are given to patients *while not in the hospital*, and are limited respectively to service for any one condition, illness or injury. After twelve month period has elapsed, the service of either or both may be extended, upon approval of the Medical Director, to cover a new condition, illness or injury."

For patients in the hospital the contract stipulates what the patient must pay for if used:

"* * * the use of radium, deep X-ray therapy, * * *
allergic tests, biologic tests * * *."

Its recent experience indicates costs per member per year as follows
See Table (22) :

| | <i>Employed Members</i> | <i>Dependent Adults</i> | <i>Dependent Children</i> | <i>All Members</i> |
|------------------|-------------------------|-------------------------|---------------------------|--------------------|
| X-ray ----- | \$.98 | \$.86 | \$.70 | \$.92 |
| Laboratory ----- | .67 | .60 | .59 | .65 |
| Total ----- | \$1.65 | \$1.46 | \$1.29 | \$1.57 |

The experience of the Ross-Loos Medical Group is available for 1939 and 1944. Table (39) shows a point valuation of these services and indicates that the average value of laboratory examinations is about \$2.50. X-ray examinations are considered to have a value of \$10.00 and X-ray therapy treatments \$5.00 each. Deep therapy is not included. On this basis of valuation the experience is as follows:

| | <i>1939 Male</i> | | <i>1939 Female</i> | |
|------------------|---------------------------|-------------|---------------------------|-------------|
| | <i>Service Per Member</i> | <i>Cost</i> | <i>Service Per Member</i> | <i>Cost</i> |
| X-ray ----- | .27 | \$2.72 | .49 | \$4.94 |
| Laboratory ----- | .61 | 1.52 | 1.19 | 2.97 |
| Total ----- | .88 | \$4.24 | 1.68 | \$7.91 |

The average value per employed member was \$5.02.

| | <i>Male and Female—1944</i> | | |
|------------|-------------------------------|-------------|--|
| | <i>Service Per Member</i> | <i>Cost</i> | |
| X-ray | .31 | \$2.89 | |
| Laboratory | .75 | 2.22 | |
| Total | 1.06 | \$5.11 | |

The experience of Permanente Foundation Hospitals for 1944 is set forth in Table (43). On the same basis of valuation as the above, the cost for non-hospitalized patients would be determined as follows:

| | <i>Service Per Member Per Year</i> | <i>Unit Cost</i> | <i>Cost</i> |
|---------------------|--|------------------|-------------|
| Laboratory | 1.28 | \$2.50 | \$3.20 |
| X-ray (Examination) | .33 | 10.00 | 3.30 |
| X-ray (Therapy) | .35 | 5.00 | 1.75 |
| Total | 1.96 | | \$8.25 |

Table of Comparative Costs of Nonhospitalized Laboratory and X-ray Service

| <i>Plan</i> | <i>Year</i> | <i>Cost Per Member Per Year</i> |
|-------------------|-------------|---------------------------------|
| C. P. S. | 1940-1941 | \$4.20 |
| C. P. S. | 1944 | 3.89 |
| H. S. S. of S. F. | 1944 | 1.57 (limited) |
| Ross-Loos | 1939 | 5.02 |
| Ross-Loos | 1944 | 5.11 |
| Permanente | 1944 | 8.25 |

The membership of C. P. S. was predominantly female in a ratio of about 1.5 to 1; of Ross-Loos predominantly male in a ratio of about 3.5 to 1; of Permanente, not known.

Considerable variation in cost is noted. To obtain a usable cost figure, an average cost under the unlimited coverage contracts can be taken, and there being insufficient data on which to base a relative cost estimate as between male and female subscribers, the figure can be assumed to apply to each. The average thus determined is \$5.29 per member per year.

The determining factors in the amount of use required may be contrasted with those of "Doctor's Calls." The amount of demand for Doctor's Calls' resides largely in the opinion of the member concerning his own state of health, while the extent of use of laboratory, X-ray, and other special equipment depends to a greater degree upon the professional methods of the attending physician or surgeon, and upon the availability of facilities.

Incidence and Cost of Surgery

The discussion of Surgery will be confined to the requirement and cost of the services of Surgeons, Consultants, Assistants, and Anaesthetists.

The cost exhibited in the experience of the Insured Plans is limited to the "Schedule of Operations" which in each case is a part of the Plan. Such Schedules vary in the relative amounts allowed for specific operations. Group 1 included a schedule allowing amounts up to \$225.00 for certain operations. Under Group 2 the schedule allowed amounts of about two-thirds of the corresponding amounts under Group 1, with a maximum of \$150.00 for any one operation. It can not be stated with certainty what part of the actual charges the amounts allowed under the schedule represent, probably not all under the most liberal contracts, and correspondingly less under the others. For the present purpose, however, the

payments under a schedule of operations with a \$225.00 maximum may be considered conditionally to represent the full cost for the reason that the amounts allowed are very close to what under certain conditions could be regarded as reasonable charges for ordinary operations, that is, operations without extraordinary complications that entail unusual demand for service.

Under the Plans of Type III, the point system extends to surgical services and the point values form schedules somewhat similar to those of Insured Plans. They are more flexible, however, in that they make provisions for extra points in cases of extraordinary or unusual requirements. This is in keeping with their purpose which is to fix, by previous arrangement with the Physician, the full amount of payment for services rendered; whereas, in Insured Plans, the amounts in the schedule are simply the limits of contractual liability under the Plan.

Under the Plans of Type IV the costs of the surgical services rendered is not determinable from the data at hand. The incidence, or the number of operations per member per year, is recorded. As an approach to the subject, therefore, the method used in the discussion of "Medical" is considered feasible, that is, first to determine a reasonable expectation of incidence, and then to apply to its actual or assumed average costs per case.

The accompanying Table No. (48) has been prepared to show the number of surgical cases per year per member in each of the Plans for which the experience is available. The two Insured Groups are averaged together for the purpose. The incidence with respect to both male and female exposure is given where available.

Table 48
Incidence of Surgery—Cases per Member per Year

| <i>Plan</i> | <i>Men</i> | <i>Women</i> | <i>All Members</i> |
|-------------------------|------------|--------------|--------------------|
| Insured ----- | .100 | .164 | .127 |
| C. P. S. (1945) ----- | --- | --- | .190 |
| H. S. S. of S. F. ----- | --- | --- | .120 |
| Ross-Loos (1939) ----- | .119 | .170 | .130 |
| Ross-Loos (1944) ----- | --- | --- | .143 |

It will be seen that the Insured Plans and Ross-Loos 1939 experience agree very closely as to incidence of surgery for both men and women. With respect to "all members," they are in close agreement with H. S. S. of S. F. and Ross-Loos 1944 experience. The incidence in the experience of C. P. S. is much higher. This is not entirely accounted for by the fact that the membership of C. P. S. is predominantly female, while those of H. S. S. of S. F. and Ross-Loos are predominantly male. It is partly due to seasonal variation. Experience has shown that the incidence of surgery is higher in the summer months than in winter, and the C. P. S. figure is based on its experience during April, May, June, and July. The preponderance of experience seems to indicate an incidence of .12 for male and .17 for female participants to be the most probable.

A group consisting largely of new members enrolled without selection might conceivably give rise to a much less favorable experience in the early years.

Hospitalization

No two of the Plans, the experience of which is presented herein, offer the same maximum period of hospitalization:

Insured Group 1, 10 weeks (70 days).

Insured Group 2, 31 days.

C. P. S., 21 days in any contract year for each unrelated illness with certain benefits for 245 additional days.

H. S. S. of S. F., 21 days in any 12-month period.

Ross-Loos Medical Group, 90 days.

Permanente Foundation Hospitals, 111 days.

Therefore, their experience with reference to the amount of hospitalization will not be exactly comparable without adjustment. For this purpose the tables in the accompanying section "Duration of Hospitalization" may be found useful. The number of cases hospitalized per member per year is not affected and should be comparable, with the exception of Insured Group 2, which excluded hospitalization of less than 18 hours. Table (50) has been prepared to set forth the comparative incidence taken from the recorded experience herein reviewed.

Wide variation is immediately apparent. When the memberships are analyzed and grouped into classes, however, certain similarities appear. The membership groups may be classed as industrial and non-industrial. The difference of primary importance between the two classes is in the degree of turnover. By turnover in this sense is meant the replacing of former members with new entrants, to which may be added, in the same concept, the assumption of liability toward groups of new membership without selection by medical examination. A membership that has had the benefits of prepaid or insured medical care for a considerable period may be termed "select," as distinguished from a membership newly enrolled without medical examination. Under the circumstances obtaining at the time of the experience studied, the industrial groups were in a constant state of turnover, that is, were generally "non-select." In the non-industrial groups, the membership was more stable, and coverage was extended to few or no medically unexamined new members.

In the non-industrial class are Insured Group 1, the membership of which is largely Bank and Insurance Company employees, and H. S. S. of S. F., with membership of municipal employees. In the industrial class may be placed Insured Group 2, the membership of which were employees of a manufacturing plant, and Permanente, its membership, from which this experience is derived, being employees of Richmond Ship Yards. The membership of Ross-Loos Medical Group and California Physician's Service is comprised of groups and individuals of both classes.

California Physicians Service was in the process of expansion and increased its membership, under C. P. S. Hospital Contracts, about 10 per cent in the four-month period from April to July, a rate of about 30 per cent per year. In this respect it resembles the Industrial Groups. Furthermore its membership is largely industrial. It may, therefore, be compared to Insured Group 2, and the Permanente Group.

In comparing C. P. S. with Permanente, consideration must be given to the fact that the panel of physicians connected with C. P. S. is composed of Doctors in private practice, each maintaining his own office, and

apt to lean heavily upon the hospitals for facilities and nursing not usually available in private offices. At Permanente the physicians have access to such facilities without actually entering the patient as a hospitalized case unless bed care is imperative.

The same is true, probably to a greater extent, in the Ross-Loos Medical Groups, the clinic of which is as fully equipped as a hospital with facilities for giving complete service except to patients requiring overnight care in a hospital. From this might be expected, in an equal membership, more cases hospitalized but for a shorter average duration in C. P. S. than in Permanente or Ross-Loos. Such is found to be the experience. The average duration in C. P. S. experience was about 5.5 days, in Permanente about 7.6 and in Ross-Loos 8.2. The difference is not due to a difference in the allowed duration of any one case, which is longer in C. P. S. than in either of the others.

For the comparison of the experience of C. P. S. with that of Insured Group 2, the latter must be adjusted for the exclusion of hospitalization of less than 18 hours. Reference to Tables A and B in "Duration of Hospitalization" discloses that the exclusion of hospitalization of one day would reduce the incidence one-fifth to one-third. If an adjustment upward of one-quarter be made in the incidence of Insured Groups 2, the resulting index would be .135. This, when interpreted with reference to the relative approximate percentage of female membership, will be found to agree very closely with the experience of C. P. S.

The low incidence of Ross-Loos is partly accounted for in the discussion above. There is the further factor of low turnover. The membership of Ross-Loos is more stabilized than other industrial groups in which respect it resembles the non-industrial. The contention is that in matured groups, the standard of health is raised and the need for hospitalization lowered. This is borne out by the experience of the Ross-Loos Group which in 1939 was an incidence of .055 with an average duration of 13.2 days per surgical case and 8.3 days per medical case, and in 1944 was an incidence of .035 with an average duration for all cases of 8.2.

From these considerations it would appear that the incidence of Insured Groups 2 would be one-fourth to one-half higher if hospitalization of one day duration were included, and that the incidence of Permanente Foundation Hospitals would be somewhat higher if clinical facilities were not readily available to the physicians. From this we may conclude that in an industrial membership with a high rate of turnover or a large percentage of new entrants, the incidence of hospitalization will be about .14 per member per year under conditions of private practice. In non-industrial groups with low turnover, or an otherwise select membership, the incidence of hospitalization will be about .085 per member per year under conditions of private practice. Under conditions of clinical practice the corresponding indices would be about .11 and .06 respectively. These conclusions may be stated in another way. In a non-select membership if minor cases are hospitalized, the incidence will be about .14, if only major cases, about .11. In a select membership, if minor cases are hospitalized, the incidence will be about .085, if only major cases, about .06.

The incidence thus expressed refers to a mixed membership consisting of equal numbers of men and women. Further reference to Table (50) disclosed that where the experience has been recorded separately for male

and female exposure, the incidence of hospitalization of women is about one and one-half times that of men. Table (49) has been prepared to set forth the indices of incidence of both men and women in the various divisions indicated above.

Table 49

Number of Hospitalized Cases per Member per Year

| Division | Groups | Incidence | |
|------------------------------|--------------------------------------|-----------|-------|
| | | Men | Women |
| Select, Private Practice | Insured Group 1 H. S. S. of S. F. | .068 | .102 |
| Select, Group Practice | Ross—Loos | .048 | .072 |
| Non-Select, Private Practice | Insured Group 2 C. P. S. | .112 | .168 |
| Non-Select, Group Practice | Permanente | .088 | .132 |

As in other kinds of medical care, the experience relative to the hospitalization of children is too meager for reliable inference. Such evidence as is available (See Table 31) would indicate that the incidence is about equal to that of adult males.

It will be found in most exposure groups that the length of the stay in the hospital per case varies inversely with the incidence. This appears to be due to the degree of severity of the cases hospitalized. However, there are a number of social and economic factors which may have a bearing. Particularly the lack of hospital facilities in recent years has probably had the general effect of reducing the length of stay. To whatever extent this has been true it may be classed as the effect of control directly as imposed by the management of facilities the demand for which is more than the supply, and indirectly by the difficulty of obtaining such facilities. The point being made here is that in the presence of adequate hospital facilities, the average hospital duration per case may be expected to rise unless checked by efficient supervisory control.

The accompanying Table (51) has been prepared to set forth the comparative length of stay of hospitalized cases as shown in the experience herein recorded. It becomes immediately apparent that there is no great difference in the average length of stay with reference to men and women, but for children it is only about one-half that of adults. If this be made an assumption with respect to that experience not so recorded to render the information otherwise available, the table can be filled out for Ross—Loos and Permanente.

In the construction of Table (52), the incidence was taken from Table (50). The average stay per case is the same for men and women and is taken as the average of the duration of the groups in each division. The incidence of hospitalization of children is assumed to be the same as that of employed males, and the duration one-half that of an adult. An exposure consisting of adult dependents appears to give rise to an experience about equal to that of female employees.

The results shown may be considered to correspond to a maximum duration of about 30 days in Division 1 and 3, and about 90 days in Division 2 and 4. For longer or shorter maximum durations adjustment may be made proportional to factors shown in Table E, "Duration of Hospitalization."

These considerations lead to the conclusion that the amount of expected hospitalization depends primarily upon the method of administration of medical care. A second conclusion would appear to be that in a select group, the hospital requirements will be less than in a newly enrolled

medically unexamined group. This should not be made the basis for a prediction that in a given group the demand would actually decrease. The reverse might well be the trend due to augmentation of facilities and an increasing reliance on their use.

Table 50
Comparative Incidence of Hospitalization

| Experience | Employed | Employed | Adult De- | Minor De- | Employed | All | All |
|------------------------|----------|----------|-----------|-----------|----------|---------|------|
| | Male | Female | pended | pended | | Members | |
| Insured Group 1----- | .058 | .094 | --- | --- | | .076 | --- |
| Insured Group 2----- | .090 | .135 | --- | --- | | .108 | --- |
| C. P. S.----- | --- | --- | | | | | .159 |
| H. S. S. of S. F.----- | | | .089 | .063 | .082 | | .082 |
| Ross-Loos, 1939----- | .049 | .071 | --- | --- | .055 | | --- |
| Ross-Loos, 1944----- | --- | --- | --- | --- | .035 | | --- |
| Permanente----- | --- | --- | --- | --- | | .109 | --- |

Table 51
Comparative Duration of Hospitalization, Average Number of Days per Case

| | Employed | Employed | Adult | Minor | All |
|------------------------|----------|----------|------------|------------|---------|
| | Male | Female | Dependents | Dependents | Members |
| Insured Group 1----- | 8.8 | 8.2 | 10.6 | 4.1 | 8.4 |
| Insured Group 2----- | 7.8 | 10.7 | --- | --- | 9.2 |
| C. P. S.----- | 7.0 | 6.7 | 7.1 | 2.2 | 5.5 |
| H. S. S. of S. F.----- | 8.2 | 9.9 | 8.7 | 5.1 | 8.1 |
| Ross-Loos, 1939----- | -- | -- | -- | -- | 10.7* |
| Ross-Loos, 1944----- | -- | -- | -- | -- | 8.2 |
| Permanente----- | -- | -- | -- | -- | 7.0 |

* Approximate.

Table 52
Average Number of Hospital Days per Member per Year

| Division | Group | Men | Incidence | | Days Per Case | | Average Stay (in Days) Per Member Per Year | | |
|--------------------------------------|---|------|-----------|----------|---------------|-------|---|-------|----------|
| | | | Women | Children | Adult | Child | Men | Women | Children |
| 1. Select, Private Practice----- | Insured Group 1 H. S. S. of S. F.----- | .068 | .102 | .068 | 6.8 | 4.4 | .60 | .89 | .30 |
| 2. Select, Group Practice----- | Ross-Loss ----- | .048 | .072 | .048 | 9.4 | 4.7 | .45 | .68 | .23 |
| 3. Non-select, Private Practice----- | Insured Group 2 C. P. S.----- | .112 | .168 | .112 | 8.0 | 4.0 | .90 | 1.34 | .45 |
| 4. Non-select, Group Practice----- | Permanent ----- | .088 | .132 | .088 | 7.0 | 3.5 | .62 | .92 | .31 |

Duration of Hospitalization

For this study there were available statistics of the "Bank of America" group, for a description of which see "Insured Groups." It is well adapted to the purpose being uncontrolled in the sense of close administrative jurisdiction, a distinction which has been discussed in the comparison of the different types of voluntary plans. However, during the exposure period studied, Feb. 1, 1943 to Nov. 1, 1945, there was an existing insufficiency of hospital accommodations, and it may be assumed that this would have had the effect of limiting the length of stay to the actual requirements.

The group included an average membership of 7,345 employed members approximately half of whom were female, 2,332 dependent adults, almost all female, and 1,420 families of children between the ages of 3 and 20 inclusive. The exact number of children could not be determined and it was assumed that there were 1.6 children per family. This assumption is substantiated to some extent by the fact that the average duration per member as shown by the resulting table agrees very closely with the average period of hospitalization as indicated in Table (3).

The results are shown in Table A. Column 1, "n," is the exact number of days hospitalized. Column 2 is the number of cases. Column 3 is the number of cases on a basis of 1,000,000 life years of exposure. Column 4 is the number of "Bed Days," Column (1) times Column (3). Column 5 is the accumulated totals of Column (4) to n-70. Column 6 is the accumulated totals of Column (3).

Reference is made to Table XIII of "Hospital Service Insurance" by Arthur Hunter and Allen B. Thompson,* based on an experience of 1,926,000 life years exposure. Table B, shows the results of that study, on a basis of 1,000,000 life years exposure. The columns are arranged in the same way as in Table A.

A general comparison of the two tables reveals that, although the average amount of hospitalization per member in Table B, .645 days, is greater than that in Table A, .550 days, the amount of hospitalization of eleven days or less and of seventy days or more under Table A, exceeds that of Table B. Some workable conclusions may be drawn as follows:

(a) Since the difference in the total hospitalization per member in the two tables, is less than 1/10 of one day per year, the tables may be said to substantiate one another, and either may be considered to be reasonable representation of the expected experience in California, and therefore,

(b) Since the tables reveal considerable variation from one another relative to certain durations of hospitalization, that in the consideration of the amount of hospitalization incident to specified maximum durations, the more conservative table with respect to that specific duration may be used.

There is little need for reliance upon the experience expressed by these tables for hospitalization of short duration, for which there is considerable other experience available, much of which is detailed in the "Discussion" of Hospitalization. However, in the consideration of incidence of hospitalization of comparative duration, the table may be found useful.

It will be noticed that the figures in Column (5) and (6) are not complete due to lack of information as to how long the number of patients appearing opposite the last "n" were actually hospitalized. In order to

* Published in "Transactions of the Actuarial Society of America," Vol. XLIV, part 1, May 1943.

extend the tables for a complete experience, the exact period for each of these patients would have to be known, or some assumption made concerning their probable individual or combined period of hospitalization.

With this in view Table C, has been constructed as an arbitrary adjustment to Table B. The purpose was not to approximate the probable actual experience but to develop a basis for a liberal estimate of complete hospitalization. An assumption as to the duration of the hospitalization of those indicated to have been hospitalized more than 111 days was made, as shown, the duration for the final ten patients being assumed to have been for life, and to have begun at their respective quinquennial ages 10 to 55 inclusive. Their individual durations of hospitalization was then taken to be their life expectancy according to the American Experience Table of Mortality.

A similar extension, Table D, has been constructed for Table A. The figures in Column (3) opposite n-70 to n-life were found by letting the percentage of each to the total number of Column (3) cases hospitalized for n-70 or more, be the same as the corresponding percentage in Table B and C. The Column (4) in each table was then calculated by multiplying the figures in Column (3) by the day duration in Column (1). "Life" was found to be an average of 33.33 years or 12,165 days. Finally, Column (4) in both Tables C and D, was added and adjusted to produce a single factor which when divided by 1,000,000 yields the days of hospitalization per member, to be added to Column (5) in Tables A and B to adjust those columns for hospitalization of indefinite duration. The Tables A and B are, therefore, independent of the assumed extensions and any other assumption of extended duration may be applied without first correcting any of the figures in those tables.

The figures in Columns (5) of the tables represent millions of a hospital day per member, per year. By their use the amount of hospitalization in days per member, per year for any prescribed duration can be determined.

Table E shows the results of various types of coverage according to both Tables A and B, adjusted where necessary by extensions D and C respectively. The figures in which these extensions are involved are marked (*).

Table A

| (1) n | (2) Cases | (3) Cases | Per Million Life Years Exposure | | |
|----------|--------------|--------------|---------------------------------|------------------------|------------------------|
| | | | (4) Bed Days | (5) Col-4 Summation | (6) Col-3 Summation |
| 1 | 615 | 18,635 | 18,635 | 18,635 | 18,635 |
| 2 | 250 | 7,575 | 15,150 | 33,785 | 26,210 |
| 3 | 146 | 4,424 | 13,272 | 47,057 | 30,634 |
| 4 | 122 | 3,697 | 14,788 | 61,845 | 34,333 |
| 5 | 122 | 3,697 | 18,485 | 80,330 | 38,028 |
| 6 | 119 | 3,606 | 21,636 | 101,966 | 41,634 |
| 7 | 102 | 3,091 | 21,637 | 123,603 | 44,723 |
| 8 | 98 | 2,969 | 23,752 | 147,355 | 47,694 |
| 9 | 83 | 2,515 | 22,635 | 169,990 | 30,209 |
| 10 | 115 | 3,485 | 34,850 | 204,840 | 53,694 |
| 11 | 91 | 2,757 | 30,327 | 325,167 | 56,451 |
| 12 | 63 | 1,909 | 22,908 | 258,075 | 58,360 |
| 13 | 62 | 1,879 | 24,427 | 282,502 | 60,239 |
| 14 | 61 | 1,848 | 25,827 | 308,374 | 62,087 |
| 15 | 45 | 1,364 | 20,460 | 328,834 | 63,451 |
| 16 | 26 | 788 | 12,608 | 341,442 | 64,239 |
| 17 | 28 | 848 | 14,416 | 355,858 | 65,087 |
| 18 | 25 | 758 | 13,644 | 369,502 | 65,845 |
| 19 | 15 | 455 | 8,645 | 370,147 | 66,300 |
| 20 | 12 | 365 | 7,280 | 385,427 | 66,664 |
| 21 | 18 | 545 | 11,445 | 396,872 | 67,209 |
| 22 | 8 | 242 | 5,324 | 402,196 | 67,451 |
| 23 | 2 | 61 | 1,403 | 405,599 | 67,512 |
| 24 | 7 | 212 | 5,008 | 408,687 | 67,724 |
| 25 | 5 | 152 | 3,800 | 412,487 | 67,876 |
| 26 | 9 | 273 | 7,098 | 419,585 | 68,149 |
| 27 | 7 | 212 | 5,724 | 425,309 | 68,361 |
| 28 | 8 | 242 | 6,776 | 432,085 | 68,603 |
| 29 | 4 | 121 | 3,509 | 435,594 | 68,724 |
| 30 | 6 | 182 | 5,460 | 441,054 | 68,906 |
| 31 | 0 | 0 | 0 | 441,054 | 68,906 |
| 32 | 2 | 61 | 1,952 | 443,006 | 68,967 |
| 33 | 2 | 61 | 2,013 | 445,019 | 69,028 |
| 34 | 2 | 61 | 2,074 | 447,093 | 69,089 |
| 35 | 0 | 0 | 0 | 447,093 | 69,089 |
| 36 | 3 | 91 | 3,276 | 450,369 | 69,180 |
| 37 | 0 | 0 | 0 | 450,369 | 69,180 |
| 38 | 1 | 30 | 1,140 | 451,509 | 69,210 |
| 39 | 1 | 30 | 1,170 | 452,679 | 69,240 |
| 40 | 4 | 121 | 4,840 | 457,519 | 69,361 |
| 41 | 0 | 0 | 0 | 457,519 | 69,361 |
| 42 | 4 | 121 | 5,082 | 462,601 | 69,482 |
| 43 | 1 | 30 | 1,290 | 463,691 | 69,512 |
| 44 | 3 | 91 | 4,004 | 467,895 | 69,503 |
| 45 | 2 | 61 | 2,745 | 470,640 | 69,664 |
| 46 | 0 | 0 | 0 | 470,640 | 69,664 |
| 47 | 0 | 0 | 0 | 470,640 | 69,664 |
| 48 | 0 | 0 | 0 | 470,640 | 69,664 |
| 49 | 4 | 121 | 5,929 | 476,569 | 69,785 |
| 50 | 4 | 121 | 6,050 | 482,619 | 69,906 |
| 51 | 1 | 30 | 1,530 | 484,149 | 69,936 |
| 52 | 0 | 0 | 0 | 484,149 | 69,936 |
| 53 | 0 | 0 | 0 | 484,149 | 69,936 |
| 54 | 1 | 30 | 1,620 | 485,769 | 69,966 |
| 55 | 1 | 30 | 1,650 | 487,419 | 69,996 |
| 56 | 3 | 91 | 5,096 | 492,515 | 70,087 |
| 57 | 1 | 30 | 1,710 | 494,225 | 70,117 |
| 58 | 0 | 0 | 0 | 494,225 | 70,117 |
| 59 | 1 | 30 | 1,770 | 495,995 | 70,147 |
| 60 | 0 | 0 | 0 | 495,995 | 70,147 |
| 61 | 1 | 30 | 1,830 | 497,825 | 70,177 |
| 62 | 0 | 0 | 0 | 497,825 | 70,177 |
| 63 | 1 | 30 | 1,890 | 499,715 | 70,207 |
| 64 | 0 | 0 | 0 | 499,715 | 70,207 |
| 65 | 1 | 30 | 1,950 | 501,665 | 70,237 |
| 66 | 1 | 30 | 1,980 | 503,645 | 70,267 |
| 67 | 0 | 0 | 0 | 503,645 | 70,267 |
| 68 | 0 | 0 | 0 | 503,645 | 70,267 |
| 69 | 0 | 0 | 0 | 503,645 | 70,267 |
| 70 | 22 | 667 | 46,690 | 550,335 | 70,934 |

Table B

| (1) n | (2) Cases | (3) Cases | Per Million Life Years Exposure | | |
|----------|--------------|--------------|---------------------------------|------------------------|------------------------|
| | | | (4) Bed Days | (5) Col-4 Summation | (6) Col-3 Summation |
| 1 | 22,313 | 11,585 | 11,585 | 11,585 | 11,585 |
| 2 | 11,547 | 5,996 | 11,902 | 23,577 | 17,581 |
| 3 | 7,153 | 3,714 | 11,142 | 34,719 | 21,295 |
| 4 | 6,748 | 3,503 | 14,012 | 48,731 | 24,798 |
| 5 | 6,625 | 3,440 | 17,200 | 65,931 | 28,238 |
| 6 | 5,929 | 3,078 | 18,468 | 84,399 | 31,316 |
| 7 | 5,951 | 3,090 | 21,630 | 106,029 | 34,406 |
| 8 | 5,097 | 2,647 | 21,176 | 127,205 | 37,053 |
| 9 | 4,886 | 2,537 | 22,833 | 150,038 | 39,590 |
| 10 | 5,711 | 2,965 | 29,650 | 179,688 | 42,555 |
| 11 | 5,247 | 2,724 | 29,964 | 209,652 | 45,279 |
| 12 | 4,679 | 2,429 | 29,148 | 238,800 | 47,708 |
| 13 | 4,472 | 2,322 | 30,620 | 268,986 | 50,030 |
| 14 | 4,487 | 2,330 | 32,620 | 301,606 | 52,360 |
| 15 | 3,906 | 2,028 | 30,420 | 332,026 | 54,388 |
| 16 | 3,018 | 1,567 | 25,072 | 357,098 | 55,955 |
| 17 | 2,550 | 1,324 | 22,508 | 379,606 | 57,279 |
| 18 | 2,092 | 1,086 | 19,548 | 399,154 | 58,365 |
| 19 | 1,937 | 1,006 | 19,114 | 418,268 | 59,371 |
| 20 | 2,052 | 1,065 | 21,300 | 439,568 | 60,436 |
| 21 | 2,294 | 1,191 | 25,011 | 464,579 | 61,627 |
| 22 | 1,034 | 537 | 11,814 | 476,393 | 62,164 |
| 23 | 740 | 385 | 8,855 | 485,248 | 62,549 |
| 24 | 609 | 316 | 7,584 | 492,832 | 62,865 |
| 25 | 603 | 313 | 7,825 | 500,657 | 63,178 |
| 26 | 506 | 263 | 6,838 | 507,495 | 63,441 |
| 27 | 486 | 252 | 6,804 | 514,299 | 63,693 |
| 28 | 557 | 289 | 8,092 | 522,391 | 63,982 |
| 29 | 380 | 197 | 5,713 | 528,104 | 64,179 |
| 30 | 353 | 184 | 5,520 | 533,624 | 64,363 |
| 31 | 290 | 150 | 4,650 | 538,274 | 64,513 |
| 32-45 | 2,328 | 1,209 | 45,232 | 583,506 | 65,722 |
| 46-60 | 955 | 496 | 25,675 | 609,181 | 66,218 |
| 61-70 | 348 | 180 | 11,814 | 620,935 | 66,398 |
| 71-81 | 435 | 226 | 17,719 | 638,714 | 66,624 |
| 82-90 | 53 | 28 | 2,357 | 641,071 | 66,652 |
| 91-111 | 44 | 23 | 2,210 | 643,281 | 66,675 |
| Over 111 | 35 | 18 | 2,200 | 645,571 | 66,693 |

Table C

| n | Cases Per 1,000,000 | Bed Days Per 1,000,000 |
|--------------------|------------------------|---------------------------|
| 112-170 | 8 | 1.128 |
| Life (12,165 Days) | 10 | 121,650 |
| Total Factor | | 122,778 2,290 |
| Total Less Factor | | 120,488 |

Table D

| n | Cases Per 1,000,000 | Bed Days Per 1,000,000 |
|--------------------|------------------------|---------------------------|
| 70 | 253 | 17,710 |
| 71- 81 | 318 | 24,158 |
| 82- 90 | 39 | 3,354 |
| 91-111 | 32 | 3,232 |
| 112-170 | 11 | 1,551 |
| Life (12,165 Days) | 14 | 170,310 |
| Total Factor | | 220,315 46,690 |
| Total Less Factor | | 174,625 |

Table E

| <i>Period Covered</i> | <i>Bed Days Per Member Table A</i> | <i>Per Year Table B</i> | <i>Period Covered</i> | <i>Bed Days Per Member Table A</i> | <i>Per Year Table B</i> |
|---------------------------|--|-----------------------------|---------------------------|--|-----------------------------|
| 14 Days ----- | .432 | .502 | After 14 Days--- | *.293 | *.264 |
| 21 Days ----- | .475 | .571 | After 21 Days--- | *.250 | *.195 |
| 30 Days ----- | .502 | .604 | After 30 Days--- | *.223 | *.165 |
| 60 Days ----- | .542 | .638 | After 1 Year--- | *.166 | *.120 |
| 90 Days ----- | *.554 | .645 | | | |
| One Year ----- | *.559 | *.646 | | | |
| Complete ----- | *.725 | *.766 | | | |

Cost

Of the four divisions into which medical care has been divided for analysis, "Laboratory and X-ray" has already been treated from a standpoint of cost. "Medical," "Surgical," and "Hospitalization" have been treated from a standpoint of incidence and "use." It is the purpose of this section to apply to unit services such unit costs as may appear to be prevalent in present practice with a view to determining an approximate average cost, in each type of administrative practice, of the demand for service.

The cost of a unit of service will be found to vary greatly and to depend upon several factors the most important of which are (1) the facility with which the patient can be brought to the source of service or vice versa; (2) the degree of adequacy of hospital, laboratory and other facilities present at the point required; (3) the extent to which such service can be delegated to assistants and nurses; (4) the efficiency of the use of facilities in the sense of their constant or intermittent use; and (5) the variation in the foundation, overhead, and administrative costs per unit service. To these might be added the degree of standardization of procedure a factor which would apply in a well organized "system" to the cost already determined by the other five. It is not possible on the basis of the experience at hand to evaluate all of these factors even as they exist in the Types or Plans of medical care studied. Nor would it be of more than academic value to do so inasmuch as any newly devised system, as well as the evolution of Plans now operative, would present new complications requiring specific reconsideration.

There is, however, an arbitrary designation of unit values in use by C. P. S. and H. S. S. of S. F., the unit systems of which fix standard monetary values for unit services, as rendered by physicians, under the conditions and in the general circumstances, relative to the five factors mentioned above, obtaining in their present mode of practice. If these values be applied to the average experience previously detailed the result will be the cost of such conditional presumed experience under similar circumstances.

The actual costs of unit services in group clinical or hospital practice as experienced by Ross-Loos Medical Group and Permanente Foundation Hospitals are not available. They could be determined only by elaborate accounting beyond the practical administrative requirements of such organizations. As is the policy in the administration of Insured Groups, the experienced overall cost of contractual service rendered may be made the basis for adjustment in the rates charged, a change in the amount or scope of benefits offered, or the institution of more effective control. The monetary cost of a unit of service rendered in a clinic under group practice is probably lower than the cost of a similar service

rendered at present by private physicians or laboratories. An explanation of the difference may be sought in the five cost factors mentioned above.

The cost to the carrier of Insured Plans is of little relative importance in a discussion of cost of service unless the amounts allowed under the contract approximate the full actual charges. The amounts allowed in the contract of Insured Group 1 approach the actual cost, with reference to Surgical and Special Hospital Facilities.

There is a wide range of charges for a unit service in Private Practice. Certain average costs are indicated in the section "Type I Medical Care."

The schedules of unit values of C. P. S. and H. S. S. of S. F. differ with respect to certain services, but in general are closely commensurate. Where such unit values are assigned to services in this discussion they will be approximately those of C. P. S. which, with minor variations, are also those of H. S. S. of S. F.

In the valuation of "Doctor's Calls" it is necessary to determine as nearly as possible the average value of a single "call." In the experience of C. P. S. during 1940 and 1941, the average number of calls was found to be 5.96 per member per year and the average number of medical units per member .62 per month or 7.44 per year. This would indicate about 1.27 units per call. Since the par value of a unit was \$2.50, the cost per call was \$3.18. In the experience during the four months of 1945 shown in Table (16), there were 24,927 visits with a total cost of \$79,105, an average of \$3.33 per call. In the experience of H. S. S. of S. F. for the year ending Sept. 30, 1943 (See Table 25) there were 62,353 calls with a total cost including "special services" of \$214,207.47, an average cost for service per call of \$3.44. In the experience of the same system for the year ending Sept. 30, 1944, there were 68,347 calls with a total cost of \$218,353.83, an average of \$3.19 per call. These results agree very closely with the average fees in private practice as shown in Table (2). There the average fee for a routine office call appears to be about \$3.16, and if city and county home calls are included, about \$3.40. The extra charges for examinations and "first calls" can be thought of as reflecting repayment to the physician of amounts expended for laboratory and X-ray procedures required. The conclusion may be drawn that the average cost of a "doctor's call" is about \$3.20.

On that basis, with reference to the conclusions arrived at in the discussion of "medical," the costs per life year for physician's medical service would be:

| | |
|--|---------|
| Male, 8 calls per year at \$3.20----- | \$25.60 |
| Female, 12 calls per year at \$3.20----- | 38.40 |
| Child, 5 calls per year at \$3.20----- | 16.00 |

In the discussion of "Laboratory and X-ray" the average cost of those services per person per year was found to be \$5.29. This cost pertains to non-hospitalized cases, and is approximately the same for male lives as for female lives.

There is no experience available from which the cost of these services for children might have been determined. Since the cost of other physician's services per child appears to be about half that of an adult, the cost of laboratory and X-ray can be assumed to follow the same relation. On that basis the cost per child per year would be about \$2.65.

In the discussion of "Incidence of Surgery" the conclusion was reached that there is an expected average incidence of .12 surgical cases per male life year and .17 surgical per female life year. The only available experience in which the incidence of surgery among children is contained is that of Insured Group 1. There the indication is that, from all causes, it is about the same as for male employees.

The average cost of a surgical case from these sources is given below.

Surgical Cost per Case

| | <i>Male Employee</i> | <i>Female Employee</i> | <i>Child</i> | <i>Adult De- pendent Employees</i> | <i>All Employees</i> | <i>All Members</i> |
|-------------------------|--------------------------|----------------------------|--------------|--|--------------------------|------------------------|
| Insured Group 1 ---- | \$54.98 | \$68.75 | \$33.67 | \$66.60* | \$62.94 | \$60.70** |
| C. P. S. ----- | 44.41 | 53.63 | 39.80 | 71.32 | 49.56 | 51.95 |
| H. S. S. of S. F. ----- | ----- | ----- | ----- | ----- | ----- | 42.70 |

* On the basis of a reduced "schedule of operations."

** Partly on the basis of a reduced "schedule of operations."

These costs include only the fees of the surgeon and charges for consultants, assistants, and anaesthetists. Operations in connection with maternity, pregnancy, or miscarriage are excluded.

The most complete data is that relative to the experience of California Physicians Service, and it is reasonable to assume that the costs per case are fairly representative of the costs generally to be expected in California medical practice. In that experience, there is a wide difference in the cost per case for employed women and adult dependents all of whom were spouses, undoubtedly a large majority female. The indication is, therefore, that the average surgical cost per case of unemployed married women is greater than that of employed women. If the incidence of surgery be applied to each cost per case an upper and lower limit of surgical cost per female life per year consistent with this experience will be derived. The actual expectation will be somewhere between these limits, depending on the percentage that each class bears to the total female membership.

On this basis the expectation of surgical cost may be stated as follows:

| <i>Participant</i> | <i>Incidence of Surgery Per Year</i> | <i>Cost Per Case</i> | <i>Cost Per Member Per Year</i> |
|--------------------------------|--|--------------------------|-------------------------------------|
| Employed Men ----- | .12 | \$44.41 | \$5.33 |
| Employed Women ----- | .17 | 53.63 | 9.12 |
| Unemployed Married Women ----- | .17 | 71.32 | 12.12 |
| Child ----- | .12 | 39.80 | 4.78 |

The cost of hospitalization is divided into two parts which are (1) "bedside care," and (2) "special hospital services." Bedside care refers to room and board, nursing service, and general care of the patient. Special hospital services include anaesthetic, laboratory examinations, X-ray examinations, use of operating room, and use of other special equipment or service entailing an extra charge. The two are here treated separately because the cost of bedside care is a function of the time spent in the hospital and is directly proportional to the number of hospital days, whereas the use of special hospital services appears to be a function of the "case," and independent of the duration of hospital stay.

In some of the experience presented herein a statistical division has been made with respect to the two kinds of hospital cost, and in some it has been combined under the heading of "cost of hospitalization." Table (53), presents the segregation where available.

It will be seen with reference to Table (53), that the cost of bedside care is fairly regular, any slight variation probably being due to the degree of privacy required by the patient.

A wide variation is apparent with respect to cost of special hospital services. These costs in Insured Group 1 probably reflect a large amount of service which in C. P. S. would have been included in "Laboratory and X-ray," since much of such service can be performed in or out of the hospital, or in comparison with Ross-Loos Medical Group which would in all probability perform as much of such service in its own clinic as practicable. The greater cost per hospital day for "all members" in C. P. S. than for "all members" of H. S. S. of S. F. may be accounted for by the fact that such services are limited in the Health Service System of San Francisco and the total cost per day is lower accordingly. This is particularly obvious in the costs for children.

In C. P. S. the cost of bedside care of children is slightly higher than for adults, and although the cost of special services is a little lower, the total cost per day is much higher. This is because the cost of special services per case is divided among fewer days.

The costs of C. P. S. are more appropriate to this study than any others at hand. The normal cost of bedside care appears to be about \$7.00 per day, for adult patients. In the experience of H. S. S. of S. F. bedside care of children is more costly than that of adults, substantiating to some extent the higher C. P. S. cost for children of \$7.65 per day.

The cost of special hospital services as shown in the experience of C. P. S. may be extended to general application. Its practice in this respect may be considered to be standard, and the benefits are unlimited. The costs need no adjustment and, considered as approximations, may be applied as they are. There being no significant difference between the cost for adult dependents (spouses) and the cost for female employees, the latter may be taken as the average for all female patients.

Table 54 sets forth the results of analysis of Hospital Costs. With respect to new memberships, only those for the enrollment of which a medical examination is required with a proviso that preexisting conditions will not be treated can be considered "select." A membership enrolled as a group without medical examination is "non-select."

The costs arrived at in this discussion have been derived by the application of average unit costs in present "fee for service" practice as nearly as could be determined from the data at hand, to the incidence of demand in some cases based upon average experience and in some cases based upon "expected" experience under certain defined conditions. As such they are to be considered more in the nature of monetary measures of the statistical results than as cost estimates. It was stated in the Introduction that any "system" of medical care reaches a balance of the interrelation of Facilities, Incidence, and Cost. Within the single element of cost of unit service there are many factors, five of which were specially mentioned in the beginning of this discussion, which would have a greater effect upon a projected cost estimate than can be expressed by averages thus obtained. Once such an equilibrium has been reached, as exemplified by individual insured and prepaid Plans operative for a considerable period, a remarkable consistency of experience and cost from year to year, and even from season to season, develops. An attempt to generalize such experience and to extend such consistency toward other membership groups is apt to result in greater variation than expected. This is demon-

strated by Insured Groups which under similar contracts, the same administration, and in contiguous territories, exhibit wide differences in experience and cost. The same is true of medical care in different regions under the same Prepaid Plan.

It follows that in the contemplation of a Prepaid Medical Plan, or medical care of any mode of operation, due attention should be given to the upper and lower limits of experience incidence, demand, and cost, as well as to averages.

Table 53
Cost of Hospitalization

| | <i>Insured Group 1</i> | <i>C. P. S.</i> | <i>H. S. S. of S. F.</i> | <i>Ross- Loos</i> |
|-----------------------------|----------------------------|-----------------|------------------------------|-----------------------|
| Male Employees : | | | | |
| Bedside Care per day | | \$6.98 | --- | --- |
| Special Facilities per case | \$51.05 | 12.24 | --- | --- |
| Total Cost per day | 5.80 | 8.72 | --- | --- |
| Female Employees : | | | | |
| Bedside Care per day | | 7.01 | --- | --- |
| Special Facilities per case | 40.66 | 15.46 | --- | --- |
| Total Cost per day | 4.94 | 9.30 | --- | --- |
| Adult Dependents : | | | | |
| Bedside Care per day | | 7.25 | --- | --- |
| Special Facilities per case | | 14.79 | --- | --- |
| Total per day | | 9.34 | \$9.31 | --- |
| Children : | | | | |
| Bedside Care per day | | 7.65 | --- | --- |
| Special Facilities per case | | 11.25 | --- | --- |
| Total Cost per day | | 12.70 | 9.68 | --- |
| All Employees : | | | | |
| Bedside Care per day | | 7.45 | --- | --- |
| Special Facilities per case | 45.86 | 13.94 | --- | --- |
| Total Cost per day | 5.41 | 9.97 | 9.45 | \$9.00 |
| All Members : | | | | |
| Bedside Care per day | | 7.45 | --- | --- |
| Special Facilities per case | | 13.94 | --- | --- |
| Total Cost per day | | 9.97 | 9.45 | \$9.00 |

Table 54

| Member | Cases Per Year Per Member | Cost of Hospitalization | | | Cost of Special Service | | | Cost of Bedside Care | | | Total Hospital Cost Per Member Per Year | | |
|----------|---------------------------------|-----------------------------------|----------------------------------|------------------------------|---|------------------------------|---|---|------------------------------|---|---|-------------------------------|--|
| | | Hospital Days Per Year Per Member | Cost of Special Service Per Case | Cost of Bedside Care Per Day | Cost of Special Service Per Member Per Year | Cost of Bedside Care Per Day | Cost of Special Service Per Member Per Year | Cost of Special Service Per Member Per Year | Cost of Bedside Care Per Day | Cost of Special Service Per Member Per Year | Cost of Special Service Per Member Per Year | Cost of Bedside Care Per Year | |
| Class 1. | Male Employee ----- | .068 | \$12.24 | \$7.00 | \$83 | \$4.20 | \$23 | \$5.03 | | | | | |
| | Female Employee ----- | .102 | 15.46 | 7.00 | 1.58 | .623 | .781 | | | | | | |
| | Child Employee ----- | .068 | 11.26 | 7.65 | .76 | .260 | .336 | | | | | | |
| Class 2. | Male Employee ----- | .048 | 45 | 12.24 | 7.00 | .59 | 3.36 | 3.85 | | | | | |
| | Female Employee ----- | .072 | .68 | 15.46 | 7.00 | 1.11 | 4.76 | 5.87 | | | | | |
| | Child Employee ----- | .048 | .23 | 11.25 | 7.65 | .54 | 1.76 | 2.30 | | | | | |
| Class 3. | Male Employee ----- | .112 | .90 | 12.24 | 7.00 | 1.37 | 6.30 | 7.67 | | | | | |
| | Female Employee ----- | .168 | 1.34 | 15.46 | 7.00 | 2.60 | 9.38 | 11.98 | | | | | |
| | Child Employee ----- | .112 | .45 | 11.25 | 7.65 | 1.26 | 3.44 | 4.70 | | | | | |
| Class 4. | Male Employee ----- | .088 | .62 | 12.24 | 7.00 | 1.08 | 4.34 | 5.42 | | | | | |
| | Female Employee ----- | .132 | .92 | 15.46 | 7.00 | 2.04 | 6.44 | 8.48 | | | | | |
| | Child Employee ----- | .088 | .31 | 11.25 | 7.65 | .90 | 2.37 | 3.36 | | | | | |

Class 1—Is Select, Private Practice.

Class 2—Is Select, Group Practice.

Class 3—Is Non-select, Private Practice.

Class 4—Is Non-select, Group Practice.

EXHIBIT A

BANK OF AMERICA

Employees Group Hospital and Surgical Plan

If an insured employee is confined to a legally incorporated hospital as a result of disability caused by a non-occupational accident or any sickness not covered by Workmen's Compensation Law, he or she will be entitled to the following benefits:

(a) Daily benefit of Five Dollars (\$5.00) for each day such employee is confined, but not for longer than ten weeks during any consecutive twelve months period. Confinement in a hospital shall be construed to mean confinement for at least one night.

(b) Reimbursement for Special Hospital Services, actually charged by the hospital, not to exceed Thirty Dollars (\$30.00) in any twelve consecutive months. Such services shall include anesthetic, laboratory examinations, use of operating room, and X-ray examinations. X-ray or other treatments shall not be considered Hospital Services under the plan.

* On October 1, 1939, the plan was extended, to cover X-ray examinations performed outside of the hospital up to a maximum of \$15.00 for any one disability. On February 1, 1943, the plan was further extended to cover laboratory examinations performed outside of the hospital up to a maximum of \$15.00 for any one disability. On October 1, 1944, the plan was again extended to cover the cost of such Hospital Services including medicines, drugs and dressings necessarily furnished while the employee is in the hospital up to a limit of \$150.00 for all items combined. These liberalizations were made because of the favorable experience under the plan and will be continued so long as the claim experience remains reasonable.

(c) If the accidental injury or sickness necessitates ambulance transportation to or from the hospital, the Insurance Company will pay the cost of such transportation up to \$5.00 per trip. Not more than two such trips will be allowed during any one disability.

(d) The plan also provides that if by reason of accidental injury, which does not arise from and in the course of employment, the employee is physically unable to communicate with friends, the Insurance Company will defray all expenses, not to exceed Fifty Dollars (\$50.00) necessary to put the employee in communication with and in the care of friends.

Premium Payments

The cost of hospital benefits described above is .75 per month for each insured employee payable by salary deduction. An employee may select the hospital benefits set forth above without applying for surgical benefits described below.

Surgical Benefits

Any insured employee requiring a surgical operation, due to non-occupational accident or any sickness not covered by Workmen's Compensation Law, will be entitled to reimbursement for surgical fees actually charged by a legally qualified surgeon but not to exceed the maximum amount shown in the fee schedule of operations on subsequent pages of this booklet.

If two or more surgical operations are performed upon an employee at any one time or during any one continuous period of disability, whether from one or more causes, or during successive periods of disability due to the same or related cause or causes, the total amount of reimbursement hereunder for all such operations shall not exceed Two Hundred Twenty-five Dollars (\$225.00), the maximum Surgical Operation Benefits.

The Company reserves the right to determine the amount of reimbursement for the actual surgical fee charged for any surgical operation performed which is not itemized in the Schedule of Operations. An operation of equivalent gravity and severity will be used as a basis for the Company's settlement.

Premium Payments

The cost of surgical benefits described above is \$.50 per month, in addition to premium paid for hospital benefits, for each insured employee payable by salary deduction.

Benefits As They Apply to Dependents

Hospital and Surgical Benefits may be extended to the wives and children, and husbands in the case of married female employees, of all employees who have such dependents and who are insured under the plan themselves. The following regulations apply to benefits for dependents:

General Rules

(a) Dependents of new employees shall be wives under age forty-five, husbands age fifty and children between three and twenty years of age inclusive. The children must be single and gainfully employed.

(b) No dependent can be insured unless the employee is similarly insured.

(c) Insurance must cover all eligible dependents. A dependent child under three years of age becomes eligible upon attaining such age. However, the Personnel Relations Department must be notified within thirty days from the date the child reaches his third birthday, so that arrangements may be made to have the child insured. If application is made subsequent to the thirty day period evidence of the child's insurability is required.

(d) Insurance on dependent children automatically cease upon attaining age twenty-one or in event of marriage or entering gainful employment prior to age twenty-one. The Personnel Relations Department should be notified of any such change.

(e) Except as outlined below, hospital benefits will be the same amount for the spouse as for the employee. Surgical Benefits will, however, be two-thirds of the schedule effective for employees. The hospital benefits on children will be \$4.00 per day * instead of \$5.00 as on adults. The surgical benefits on children will be the same as for adult dependents, viz., two-thirds of the schedule for employees.

(f) If the employee has hospital benefits only, his dependents may have only hospital benefits. If he has both hospital and surgical benefits, the dependents must take similar coverage.

Hospital Benefits

Insured spouses will be covered for the same hospital benefits as described for employees, in paragraphs (a), (b) and (c) on page 3 of this booklet. Benefits for children will be the same except that the daily hospital rate will be \$4.00 * and the Special Hospital Services will be limited to \$20.00.*

* October 1, 1944 the plan was extended to provide: (1) a daily hospital benefit of \$5.00 instead of \$4.00 for child dependents; and, (2) a maximum payment of \$60.00 for Special Hospital Services for insured spouses and children; and, (3) payment for medicines, drugs, and dressings as Special Hospital Services. X-ray examinations and laboratory examinations performed outside of the hospital will each be covered up to \$15.00 for any one disability for dependents as well as employees. These liberalizations were made because of the favorable experience under the plan and will be continued to so long as the claim experience remains reasonable.

The cost of Hospital Benefits for dependents is \$1.00 per month for each adult dependent and \$.45 per month for child dependents. All the eligible children in the family are covered by the one payment of \$.45 per month.

Surgical Benefits

An insured dependent, either adult or child, will be subject to the rules and regulations governing Surgical Benefits for employees under the plan, as set forth on page 4 of this booklet, except that the maximum amount payable for any surgical operation for a dependent will be two-thirds of the amount shown in the schedule.

The cost of Surgical Benefits is \$.75 per month for adult dependents and \$.55 per month for all eligible children.

Aggregate Benefits for Dependents

Hospital Insurance may be terminated by the Insurance Company on any insured dependent who has received \$1,000.00 of Hospital Benefits and Surgical Insurance may be terminated on any insured dependent who has received \$450.00 of such benefits.

The Plan Does Not Provide Benefits on Account of:

(a) Injury sustained or sickness contracted while the employee is in military or naval service in time of war; (b) Injury sustained or sickness contracted while the employee is north of sixtieth parallel of latitude, in the Panama Canal Zone or the insular possessions of the United States, or surgeon; (d) Maternity, pregnancy, or miscarriage; (e) Accidental bodily injury which arises from and in the course of employment or any sickness for which employee is paid benefits under any Workmen's Compensation law or act; (f) Dental service of any kind except surgical removal of impacted wisdom teeth; or (g) Insanity of a dependent.

EXHIBIT B

ADEL PRECISION PRODUCTS CORP.

Employees Group Hospital and Surgical Benefits Plan

Employee's Hospital Benefits

The Daily Hospital Benefit as shown in the outline of the plan will be paid in the event an insured employee is confined to a lawfully operating hospital for eighteen hours or more as a result of disability caused by a non-occupational accident, or any sickness not covered by a Workmen's Compensation Law. This benefit will be paid for

a period not exceeding 31 days during any one disability except that if hospital confinement is due to pregnancy, the benefit is payable for not more than fourteen days.

In addition to the Daily Hospital Benefit, an insured employee who is entitled to the Daily Hospital Benefit, will be allowed up to Twenty-Five Dollars (\$25.00) for Special Hospital Services actually charged by the hospital. Such Hospital Services include anesthesia, laboratory examinations, X-ray examinations, and operating room fees. X-ray treatments or other treatments are not included under this provision.

Successive periods of hospital confinement shall be considered a single period of confinement unless due to different causes.

Surgical Benefits

The Surgical Benefits for an insured employee or an insured dependent are provided under a specified fee schedule as shown in the Schedule of Operations (See Pages 16 and 17). For operations not listed, appropriate fees will be paid according to their equivalent gravity and severity.

A maximum of One Hundred Fifty Dollars (\$150.00) will be allowed insured employees or insured dependents for any two or more operations at any one time or during any one disability. Surgical Benefits are payable in addition to any Hospital Benefits to which the insured employee or insured dependent may be entitled.

Dependents' Hospital Benefits

The Daily Hospital Benefits of \$5.00 per day will be paid to the employee in the event an insured dependent is confined to a lawfully operating hospital for reasons other than pregnancy for eighteen hours or more. This benefit will be paid for a period not exceeding 31 days during any one disability. In addition to the Daily Hospital Benefit, the employee will be allowed up to Twenty-Five Dollars (\$25.00) for Special Hospital Services actually charged by the hospital. Such Hospital Services include: Anesthesia, laboratory examinations, X-ray examination and operating room fees. X-ray treatments or other treatments are not included under this provision.

If an employee's wife who has been continuously insured for nine months, is confined to a hospital by reason of pregnancy, the employee will be allowed \$5.00 a day for no more than ten days hospitalization.

EXHIBIT C

CALIFORNIA PHYSICIANS SERVICE

Terms and Conditions of Service

Article 1. Prerequisites of Service

(a) In the event of illness or injury each member may select any doctor of medicine who is a professional member of C. P. S. When first applying for professional service, each member must notify such C. P. S. professional member that he is a C. P. S. beneficiary or family member. Failure to select a professional member or promptly to notify him of membership in C. P. S. shall each be conclusively deemed to be a waiver of all benefits hereunder.

(b) Members traveling or temporarily outside the State of California and in immediate need of any of the professional services provided herein (due to sudden emergency), are entitled to reimbursement of expenses for such services rendered by any doctor of medicine up to but not exceeding the sum which C. P. S. would have paid to a professional member for like service rendered by him in the same month.

(c) All medical and surgical services included herein are limited to a period not to exceed one (1) year for any one illness or injury (including any and all related complications).

(d) None of the services included herein are available if there is any default or delinquency in payment of monthly dues.

Article 2. Services Included

(a) *Medical Services Provided for Beneficiary Member Only:* The term "medical services" as used in the Agreement includes such non-surgical professional services as the Beneficiary Member may, as a consequence of illness or injury require.

The obligation of C. P. S. to provide "medical services" hereunder is limited to the extent stated for the following services:

(1) Each chronic ailment or condition shall receive necessary care for a maximum period of three (3) months from and after the date of the third visit by or to a professional member for each chronic ailment or condition.

(2) Professional services with respect to childbirth are excluded until the Beneficiary Member has been a C. P. S. beneficiary member for at least ten (10) successive months.

(b) *Surgical Services Provided for Beneficiary Member and Family Member:* The term "surgical services" as used in the Agreement includes all operations involving cutting or incision (including care of fractures and dislocations), if necessary for the treatment of an illness or injury.

In addition, the term "surgical services," as used in this Agreement, includes, if and while the member is a registered bed patient in a hospital, the following:

(1) Such professional radiological (X-ray) services as may be necessary to establish diagnosis, and

(2) Ordinary clinical laboratory services as follows: Urinalysis, complete blood count, coagulation time and smears.

(c) *Hospital Care Provided for Beneficiary Member and Family Members:* The term "hospital care" as used in the Agreement is subject to each of the following conditions:

(1) "Hospital Care" as used herein, means:

- (i) Care in room of three or more beds;
- (ii) Meals and service of dietitian;
- (iii) General nursing care;
- (iv) Use of operating room, including surgical and anaesthetic supplies;
- (v) Use of cystoscopic room and supplies;
- (vi) Routine splints, casts and dressings;
- (vii) Drugs and medications up to an amount not in excess of \$3.50 per hospital admission.

(2) The obligation of C. P. S. to provide hospital care, as shown defined, is limited to a period of not in excess of twenty-one (21) days during each membership year for each particular physical disability arising from a separate and distinct cause. Hospital care will be provided only while the member is necessarily confined in a hospital as a registered bed patient for the treatment of an illness or injury, and under no conditions for a rest cure or for the purpose of diagnosis.

(3) In conditions necessitating hospitalization beyond twenty-one (21) days, C.P.S. will reimburse the costs of hospital care as above defined in an amount not to exceed fifty (50) per cent of such cost for a maximum period of not to exceed three hundred and forty-five (345) days immediately following said twenty-one (21) day period.

(4) C.P.S. will defray costs of hospital emergency room charges for treatment of accidental injuries, provided use of emergency room occurs within twenty-four (24) hours following time of accident.

(5) Hospital care for childbirth will be provided under the following conditions:

- (i) The member must be in a dues-paying two-person or three or more person family, and
- (ii) The maximum cost to C.P.S. shall be fifty (\$50) dollars in each twelve months' period, and
- (iii) The member must have been a member in good standing for at least then at ten (10) consecutive months immediately preceding her need for such hospital care.

(6) C.P.S. is not responsible or liable to any member if hospitalization is unavailable as a result of epidemic, public disaster or other causes or conditions beyond its control.

(7) Members traveling or temporarily outside of the State of California are entitled to reimbursements for expenses of hospital care, subject to the conditions above set forth limiting such care.

Article 3. Services Excluded

(a) The term "Medical Services" as used in the Agreement does not include the following which are hereby excluded from the benefits of the Agreement:

(1) The cost of the first two visits by or to a professional member with respect to medical services for any one illness or injury, regardless of where said visits may occur:

(2) Eye refractions, physical therapy, cold shots;

(b) The term "Surgical Services" as used in the Agreement does not include the following which are hereby excluded from the benefits of the Agreement:

(1) Professional services with respect to childbirth (except that caesarian sections are included).

(2) Any professional service not expressly included in the definition of "Surgical Services" herein above set forth.

(c) The term "Hospital Care" as used in the Agreement does not include the following which are hereby excluded from the benefits of the Agreement: Hospitalization for pulmonary tuberculosis (after diagnosis), quarantinable diseases.

(d) Each of the terms "Medical Services," and "Surgical Services" and "Hospital Care" do not include the following which are hereby excluded from the benefits of the Agreement:

- (1) Injuries or diseases for which the member is entitled to receive disability benefits or compensation or care under any Workmen's Compensation or Employers' Liability Law;
- (2) Services incident to the treatment of diseases and injuries of the jaw and their dependent tissues which customarily are performed by dentists.

EXHIBIT D

HEALTH SERVICE SYSTEM OF SAN FRANCISCO, 1942-1943

Medical Coverage and Membership Rates

The following is a reproduction of a circular of information issued to members of the Health Service System during the year under survey.

This pamphlet states the medical coverage of the System, the extent and limitation of benefits, and rates of contribution.

Membership rates as listed in the folder were in effect during the last ten months of the year (December 1942-September 1943). During the first two months of the year (October-November 1942), subscribers who now contribute \$2.80 per month paid \$2.50, and those who now contribute \$1.80 per month (minor dependents), paid \$1.50.

Choice of Doctors

From the list of accepted Staff Members, who have agreed to abide by the rules and regulations of the Health Service System, the subscriber may choose any Doctor of Medicine who is willing to treat him. When necessary, subscribers or their attending physicians may request the Medical Director to furnish a Consultant from the lists made available by the Medical Director. Any legally qualified Doctor of Medicine whose name does not appear on this list may have his name included by signing an agreement to abide by the rules and regulations adopted by this Board. Consent of the Medical Director must be secured before a patient is referred from one professional staff member to another. No patient will be rendered service by more than one doctor in any month without consent of the Medical Director.

X-ray and Laboratory Benefits Limited

X-ray examinations to the value of \$10.00 and laboratory tests to the value of \$5.00 are given to patients *while not in the hospital*, and are limited respectively to service for any one condition, illness or injury. After a twelve-month period has elapsed, the service of either or both may be extended, upon approval of the Medical Director, to cover a new condition illness or injury.

The liability of the Health Service System is limited to a total of five necessary office visits per month, irrespective of the number of doctors visited. Home visits or hospital visits are only limited to necessary calls.

Illnesses and Conditions Not Covered

Treatment will not be given for mental, alcoholic and drug addiction diseases, illnesses arising out of or induced by intoxication, or drug addiction of the patient, or in cases of attempted suicide or where care is provided under the Workmen's Compensation Act. No minor dependent is entitled to a tonsillectomy or adenoidectomy. No dependent or independent beneficiary is entitled to obstetrical services or services for complications of pregnancy.

Illnesses Partially Covered

A women member who is a municipal employee is entitled to the obstetrical services of a physician at any time, but must pay for hospitalization.

Preventive inoculations and vaccinations will be given but the patient must supply the vaccines, toxins, et cetera used.

Hospital Care Provided

When necessary and prescribed by a physician on the professional staff and approved by the Medical Director, a patient shall be hospitalized. The Health Service System will be responsible for the bills therefore for a period of not more than twenty-one (21) days in any twelve month period for adult subscribers, and for a period of not more than ten (10) days in any twelve month period for minor dependent subscribers.

The hospital Service provided by the Health Service System will be a ward bed, meals, special diet, general nursing care, floor supply of drugs, dressings, laboratory and tissue examinations, basal metabolic rate determination, electro-cardiographs, blood typing for transfusions, physiotherapy not to exceed \$10.00 in selling value, use of operating room, administration of anesthetic, plaster casts, ordinary splints, intravenous solutions.

While in the hospital during the 21 day period covered by the Health Service the patient shall be entitled, without charge, to the professional services of a roentgenologist and use of all hospital X-ray equipment and services, technician's services and facilities including films.

What Patient Must Pay For If Used

The following services if given the patient must be paid for by him: Use of operating room for extraction of teeth or dental care, dental X-ray: the use of special splints for which a rental charge is made: those drugs and medicines other than the floor supply, for which the hospital makes an additional charge to the patient: an oxygen tent or administration of oxygen therapy: the blood of a donor in blood transfusion; the use of radium, deep X-ray therapy: crutches or the use of crutches if the hospital makes a charge therefore: allergic tests, biologic tests, and orthopaedic appliances.

What Hospitalization Is Not Provided

Hospitalization is not provided for obstetrics or complications of pregnancy, venereal diseases, dental care, alcoholism, drug addiction, injuries or illness arising out of or induced by alcoholism or drug addiction, excitable nervous and mental diseases, contagious diseases quarantinable by law, illnesses or injuries resulting from attempted suicide, injuries or illnesses where the patient is entitled to care under the Workmen's Compensation Act, sanitarium treatment or care of tuberculosis, rest home or sanitarium care, other cases not admissible to an ordinary hospital. Hospitalization will not be provided for the sole purpose of diagnosis of ambulatory cases.

Private Rooms

Patients may have private room in the hospital by paying the difference between the regular ward rate and the rate charged by the hospital for the room desired.

Physiotherapy

When ordered by the attending physician, patients will be given physiotherapy treatments without charge at the Physiotherapy Department of the Health Service System only. The department is located in Room 305, Marshall Square Building, 1182 Market Street (Orpheum Theater Building). Hours are from 9 A.M. to 6 P.M. Monday through Friday, and 9 A.M. to 1 P.M. Saturdays.

Ambulance Service

Ambulance service from within the boundaries of the City and County to the hospital will be provided.

Bills for Which System Not Responsible

The Health Service System will not be responsible for any payment to doctors or hospitals who will not join the System and by rejecting the compensation schedule and rules and regulations refuse to cooperate with the city employees. The Health Service System will not be responsible for the cost of hospitalization where the member is hospitalized by a doctor not on the professional staff.

Sick Leave Report

Sick leave reports will be furnished by attending physician without charge to members of the System.

Special Nurses

Special nurses are not provided by the Health Service System.

Prescriptions

All prescriptions for medicine must be in writing and the patient must be allowed to choose his own druggist. The Health Service System does not pay for medicine.

By special arrangement with the Northern California Retail Druggists' Association, Ltd., many drug stores will give a discount on prescriptions to members of the Health Service System who show their card of membership. This applies only to medicines.

Dependents

In order to be eligible for dependent membership, a person must be wholly dependent on others for support and 50 per cent of the dependency must be on the city employee member of the Health Service System.

Dependents seeking admission to the System must submit to a medical examination. Any physical defect or pathological condition then present shall be corrected before the dependent is admitted, or such defect or condition, *whether or not found on examination*, will not be treated by the System.

No minor dependent will be admitted until attaining the age of one year.

The charge for all minor dependents shall be \$1.80 each per month and all admissible minor dependents must be enrolled if any one entered in the System.

Service to dependents and to independent beneficiaries will be limited to one year for any one condition or injury.

No minor dependent is entitled to a tonsillectomy or adenoidectomy.

No adult dependent or independent beneficiary is entitled to obstetrical service for complications of pregnancy.

EXHIBIT E**Permanente Foundation Hospital
Outline of a Health Plan for Employees of the Richmond Shipyards****Coverage**

Medical, surgical and hospital care and attention including necessary prescriptions and diagnostic services for diseases and also for accidents occurring away from work (accidents arising out of and in the course of employment are already covered under the Workmen's Compensation Act).

A. Hospital Cases

- (1) Room and board for a period up to 111 days for any one disease or injury.
- (2) Use of operating room, anaesthetics, drugs, dressings, X-ray and laboratory services, medicines, physiotherapy, blood transfusions, and floor nursing or private nursing, as required.

B. Surgical Operation

Whether at hospital or home.

C. Doctor Visits

Whether at hospital or home in non-surgical cases and for pre- and post-operative care.

D. Diagnostic Services

The Health Plan provides for X-rays and laboratory services for diagnostic purposes including basal metabolism, electrocardiograms, urinalysis, blood count and blood chemistries.

E. Ambulance Service

Ambulance service when necessary to or from the hospital within a radius of thirty miles from Richmond or from the Foundation Hospital in Oakland.

F. Emergency Treatment

Emergency treatment rendered at any other place than at the hospital named in this plan is included but the Foundation Hospital must be notified of such treatment as soon as possible. The cost of such emergency treatment is limited to \$100 unless a larger amount is specifically authorized.

G. Weekly Cost

Each employee fifty (50¢) cents.

The weekly cost will be deducted from your pay by your employer when authorized by you.

Arrangements have been made to keep the Health Plan in effect for Richmond Shipyard workers when they are temporarily off the pay roll because of disability, vacation, or authorized leave of absence up to three weeks following the Saturday of the week in which the last Health Plan deduction was made. If they return within the three weeks period, a deduction covering the dues in arrears will be made from their first pay check. The coverage will terminate on the Saturday (11:59) P.M. of the third week following the last Health Plan deductions, unless individual payments are made to the Permanente Field Hospital. (It should be noted that this arrangement does not apply to employees whose employment terminates.)

H. Termination of Coverage

Coverage under the Health Plan terminates at 11:59 P.M. the Saturday of the week in which employment terminates.

How the Plan Operates

Except in Emergency—Services must be applied for at the First Aid Station in each of the yards or at the Permanente Field Hospital at Cutting Boulevard and Fourteenth Street, Richmond, or at the Permanente Foundation Hospital at Broadway and MacArthur Boulevard, Oakland. In the event of an emergency the Permanente Foundation Hospital at Broadway and MacArthur Boulevard should be notified immediately, and the patient should report to the hospital as soon as possible. The Telephone Number is HUmboldt 5720—Ask for Emergency Desk.

Services Not Included

Chronic illnesses for which a subscriber has had medical advice or treatment within one year preceding his subscription date, are not included, but emergency treatment for acute stages of chronic illnesses is included even though the subscriber has had advice or treatment within the year preceding his subscription date. Injuries and illnesses which occur after the date of employment but before subscription to the plan are not covered.

The Plan does not cover—dental services or dentures, afflictions or diseases which become epidemic or which are subject to quarantine including tuberculosis, artificial limbs, childbirth, pregnancy and miscarriage, glasses, glass eyes and injuries and illnesses resulting from acts of the public enemy. (Bombing, invasion, etc.) Vitamins and Hormones will be furnished at cost. Insulin for treatment of Diabetes will be furnished for a period of 30 days.

Care for insanity will be given until the employee may be removed to an institution, but in no event will such care be given for more than thirty days.

In the event any employee is injured by any third person who is thereby liable to such employee for the expenses of medical treatment and hospitalization, and pursuant to this agreement the employee is treated for said injury, then the employee shall be responsible to Doctor for the reasonable value of said treatment, and Doctor shall be subrogated to all of the employee's rights of recovery for the value of said treatment. It is understood, however, that the employee shall not be liable to Doctor for payment for treatment under this agreement unless compensation therefore is collected from said third person.

EXHIBIT F
GROUP INSURANCE RATES

Table 1

Hospital Confinement Benefits Rate per \$1.00 of Daily Hospital Benefits

| <i>Percentage of Exposure on Eligible Females and Non-Caucasian Lives (Non-Caucasian Females Are Counted Twice)</i> | <i>Special Services of 5 Times</i> | | | <i>Special Services of 10 Times</i> | | |
|---|------------------------------------|-----------------------|----------------------|-------------------------------------|-----------------------|----------------------|
| | <i>\$1 Day Limit</i> | <i>\$70 Day Limit</i> | <i>100 Day Limit</i> | <i>\$1 Day Limit</i> | <i>\$70 Day Limit</i> | <i>100 Day Limit</i> |
| Less than 11%----- | \$110 | \$122 | \$128 | \$140 | \$152 | \$153 |
| 11% to less than 21%----- | .126 | .140 | .147 | .161 | .175 | .182 |
| 21% to less than 31%----- | .137 | .152 | .160 | .175 | .190 | .198 |
| 31% to less than 41%----- | .148 | .165 | .173 | .189 | .206 | .214 |
| 41% to less than 51%----- | .159 | .177 | .186 | .203 | .221 | .230 |
| 51% to less than 61%----- | .170 | .189 | .199 | .217 | .236 | .246 |
| 61% to less than 71%----- | .181 | .201 | .211 | .231 | .251 | .261 |
| 71% to less than 81%----- | .192 | .213 | .224 | .245 | .266 | .277 |
| 81% to less than 91%----- | .203 | .226 | .237 | .259 | .282 | .293 |
| 91% and over----- | .214 | .238 | .250 | .297 | .309 | .309 |

Table 2
Surgical Benefits Rates per Employee Insured

| | <i>\$75.00 Maximum</i> | <i>\$100.00 Maximum</i> | <i>\$112.50 Maximum</i> | <i>\$150.00 Maximum</i> | <i>\$225.00 Maximum</i> |
|---------------------------|------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
| | \$20 | \$27 | \$30 | \$40 | \$70 |
| Less than 11%----- | .23 | .31 | .35 | .46 | .81 |
| 11% to less than 21%----- | .25 | .34 | .38 | .50 | .88 |
| 21% to less than 31%----- | .27 | .36 | .41 | .54 | .95 |
| 31% to less than 41%----- | .29 | .39 | .44 | .58 | 1.02 |
| 41% to less than 51%----- | .31 | .42 | .47 | .62 | 1.09 |
| 51% to less than 61%----- | .33 | .44 | .50 | .66 | 1.16 |
| 61% to less than 71%----- | .35 | .47 | .53 | .70 | 1.23 |
| 71% to less than 81%----- | .37 | .50 | .56 | .74 | 1.30 |
| 81% to less than 91%----- | .39 | .52 | .59 | .78 | 1.37 |
| 91% and over----- | | | | | |

Table 3
Medical Care Benefits (Doctor's Calls) Rates per Employee Insured

| | <i>1st 3 Calls Not Paid</i> | <i>Hosp. Only 1st Call</i> | <i>1st Call Acc. 4th Call Sick</i> | <i>1st Call Hosp. 4th Call Home or Office</i> | <i>1st Call Hosp. 1st Call Acc. 4th Call Sick Outside Hosp.</i> |
|----------------------|---------------------------------|--------------------------------|--|---|---|
| Less than 11% | \$.35 | \$.15 | \$.40 | \$.40 | \$.45 |
| 11% to less than 21% | .40 | .17 | .45 | .45 | .52 |
| 21% to less than 31% | .44 | .18 | .50 | .50 | .56 |
| 31% to less than 41% | .47 | .20 | .54 | .54 | .61 |
| 41% to less than 51% | .51 | .22 | .58 | .58 | .65 |
| 51% to less than 61% | .54 | .24 | .62 | .62 | .70 |
| 61% to less than 71% | .58 | .25 | .66 | .66 | .74 |
| 71% to less than 81% | .61 | .27 | .70 | .70 | .79 |
| 81% to less than 91% | .65 | .29 | .74 | .74 | .83 |
| 91% and over | .68 | .30 | .78 | .78 | .88 |

Table 4

Diagnostic X-rays Outside Hospital

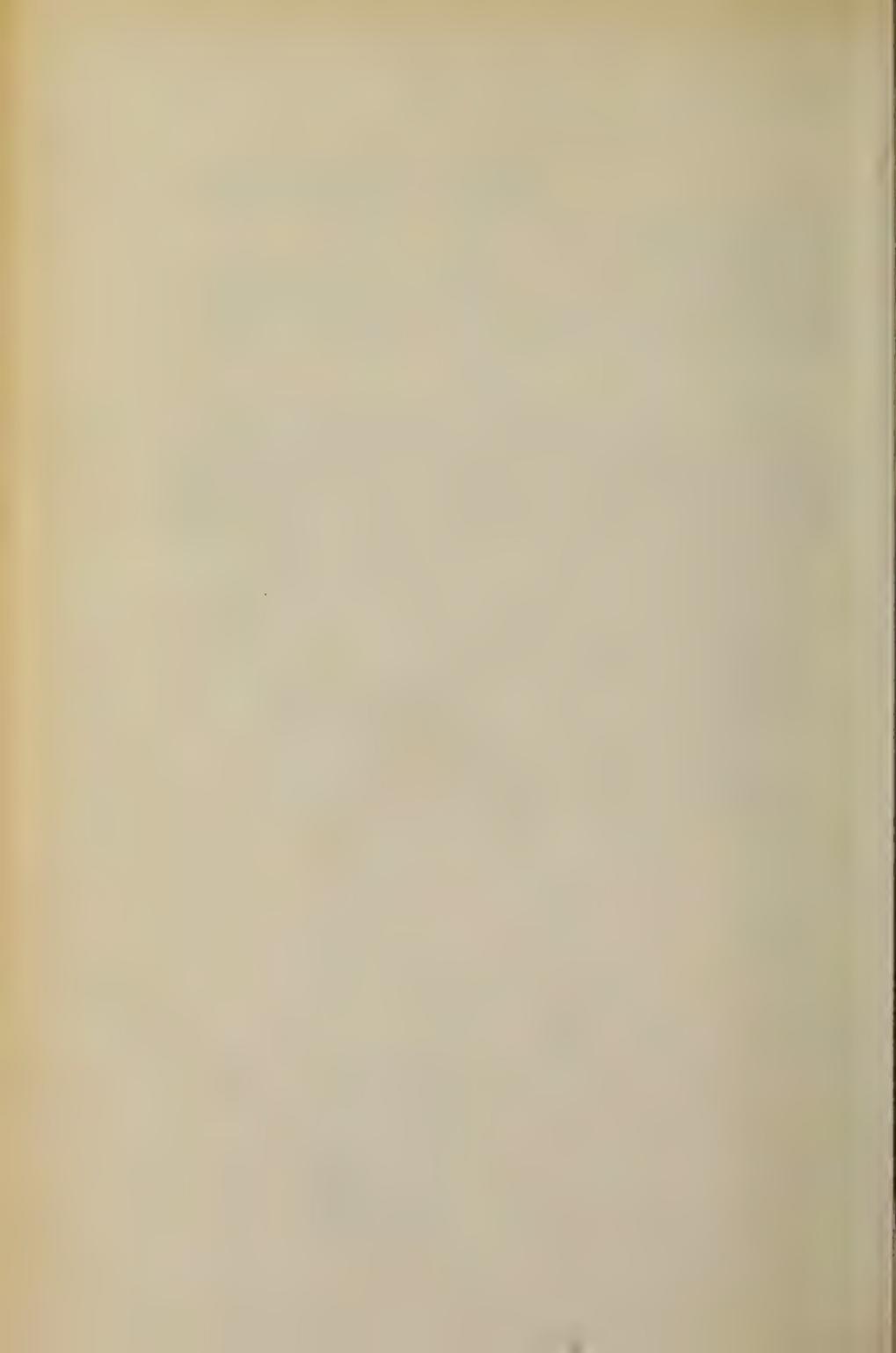
| | <i>Accident Only</i> \$25.00 Limit | <i>Accident or Sickness</i> \$15.00 Limit | <i>Accident or Sickness</i> \$25.00 Limit |
|----------------------------|---------------------------------------|--|--|
| Less 11% ----- | \$.05 | \$.10 | \$.15 |
| 11% to less than 21% ----- | .05 | .11 | .17 |
| 21% to less than 31% ----- | .05 | .12 | .18 |
| 31% to less than 41% ----- | .05 | .13 | .19 |
| 41% to less than 51% ----- | .05 | .14 | .20 |
| 51% to less than 61% ----- | .05 | .14 | .21 |
| 61% to less than 71% ----- | .05 | .15 | .22 |
| 71% to less than 81% ----- | .05 | .15 | .23 |
| 81% to less than 91% ----- | .05 | .16 | .24 |
| 91% and over ----- | .05 | .16 | .25 |

Table 5

Extra Premiums for Industry

The percentage extras in the table below apply to Hospital Confinement Benefits and to Medical Care Benefits. No premium extras due to industry are charged for Surgical Benefits or for Diagnostic X-rays outside Hospital. The percentage extra in the Table below is to be added to the premium determined in Table 1 and 3 for the correct percentage of female and non-Caucasian employees. The list below included some of the more common industries requiring an extra premium. There are other industries involving an occupational health hazard sufficient to require an extra.

| <i>Industry</i> | <i>Percentage Extra</i> |
|---|-------------------------|
| Breweries and Distilleries Industry ----- | 15% |
| Felt Hat Factories (refer to Home Office) | |
| If no carpetting ----- | 40% |
| Otherwise at least ----- | 70% |
| Farmers ----- | 15% |
| Hot Metal Industries ----- | 15% |
| Lime, Cement and Gypsum ----- | 15% |
| Marble and Stone Yards ----- | 15% |
| Miners and Quarries ----- | 40% |
| Refractories ----- | 15% |
| Textile | |
| Arkansas, Louisiana, Missouri, Oklahoma and Texas ----- | 40% |
| Elsewhere ----- | 15% |
| Wine Manufacturers and Wine Merchants | |
| Wholesale Liquor Dealers ----- | 15% |
| Woodsmen and Loggers—Saw Mills ----- | 25% |



Section 7

PROJECTS UNDER WAY

This report is filed six months before the sixty-seventh session of the Legislature and of necessity much of the additional research and investigation that might be performed is postponed or not undertaken because of the limitations of time. However, the Senate Interim Committee set up to study the same general subject has until the next session to make its report and it is to be expected that it will present additional data.

Also worthy of notice is the fact that at the first extraordinary session (1946) A.B. 88 was enacted whereby the State Department of Public Health is designated as the sole authorized agent of the State to make application for Federal funds and to accept such funds and provide for their expenditure under the provisions of the Federal Hospital Survey and Construction Act.

The act also provides for the making of survey of the hospital and health center facilities and needs of the State by the State Department of Public Health and development of a program for the construction of hospitals and health centers.

It is interesting to note that the opinion of this committee, expressed earlier in this report, that a shortage of hospitals and facilities exists is also the opinion of P. K. Gilman, M.D., Chief of the Bureau of Hospital Surveys who stated in a letter to the chairman dated June 10, 1946 as follows:

"I am also taking the liberty of sending you a copy of some remarks of mine delivered to the Governor's Advisory Council on Hospital Facilities on the occasion of their organization meeting. This will serve to give you an idea of the purpose and planning of the survey and also serve to inform you of the inability, at the present time, of hospitalizing the population of California in need of such facilities."

It will be interesting to note how far the more detailed survey will substantiate that already made by this committee.

Dr. Gilman's remarks referred to above follow:

PURPOSE OF THE HOSPITAL SURVEY IN CALIFORNIA

P. K. GILMAN, M.D., Chief, Bureau of Hospital Surveys
California State Department of Public Health

There exists a growing realization that the hospital is a responsibility of the community, not of the individual. The day is past when the philanthropic person or group may feel at liberty to independently erect facilities for the care of the sick on a site selected at random with consideration given but few of the myriad factors that should, after careful and widespread study, determine where such an institution would best be located. There is also an ever-increasing demand for adequate hospital facilities for all the people. The latter are fast coming to realize the hospital is a necessity in times of illness.

In the United States our standards of service are excellent and while it is true we have more hospital beds per population unit than in any other country, these beds are by no means equally distributed. Some areas are supplied in a fairly adequate manner, many areas have inadequate facilities, and in some areas these are completely lacking. This applies equally to California as well as to the country as a whole.

The modern staffed and well equipped hospital has many functions and in any comprehensive long-range health program should rightly be considered an indispensable distribution center for all types of medical service—preventive, diagnostic and therapeutic. Furthermore, in addition to providing care to restore those disabled by injury or disease, it should function as a center not only for the maintenance and improvement of health, but for the continuing education of doctors, dentists, nurses and the related professions. Again further, the education of the general public on matters pertaining to health should not be neglected.

The American Hospital Association is organized for the purpose of raising the standards of hospital care for the people of this country. The Commission of Hospital Care is an independent entity and was organized prior to the introduction of legislation in Congress concerned with hospital construction. This Commission has planned the State surveys and inventories of hospital facilities and hopes to promote a study of such facilities in cooperation with those individuals and agencies interested in improving hospital and health service in each community.

The American Hospital Association, The Commission on Hospital Care and the American Medical Association have approved the granting of Federal funds to the States as one means of remedying the shortage and unequal distribution of hospital facilities. Such funds would assist in hospital construction in areas requiring such assistance either for the expansion of existing structures or the erection of new institutions.

The Hill-Burton Bill—S.B. 191—has been introduced in the Congress of the United States and proposes Federal assistance to the States. This bill has passed the Senate but has not as yet been acted upon by the lower house although no open opposition has to date developed. This bill proposes a program to be administered by State governmental authorities through the United States Public Health Service. It provides for Federal grants for; first, state-wide surveys of all existing hospital and public health facilities to be followed by coordinated state-wide plans programming facilities needed to supplement those already existing in order to serve all persons within the individual State. It further provides for the granting of Federal funds to construct or assist in constructing those needed public and other non-profit community hospital and public health facility projects in accord with the approved state-wide construction program.

A necessary preliminary to any request for Federal funds will be the State hospital survey and subsequent planning. A result of such will be a plan and construction program on a state-wide basis of need, supplementing rather than duplicating existing facilities. The Federal funds would be supplied to construct the physical plant and have no concern with Federal health insurance.

A further condition to be met in order to qualify for these grants-in-aid is assurance by the community to receive such funds of proper maintenance of the benefitting institutions. Such guarantee might well become difficult or impossible of fulfillment as a result of improper planning and programming of new construction.

Surveys have been completed or are nearing completion throughout the country under the central direction and assistance of the Commission Care inaugurated by the American Hospital Association.

In California A. B. 88 was passed by the legislature at its recent (1946) special sessions and signed by the Governor on February 25th, 1946. This act provides for the making of a survey of the hospital and health center facilities and needs of the State by the State Department of Public Health and development of a program for the construction of hospitals and health centers. It also creates a State Advisory Council on Hospital Facilities to consult with and advise the State Department of Public Health in carrying out the purposes of the act. Further the State Department of Public Health is solely authorized to make application on behalf of this state for Federal funds and to accept such funds and provide for their expenditure under the provision of the Federal Hospital Survey and Construction Act.

The institutions to be surveyed comprise those giving active in-bed care, excluding those providing custodial care as well as Federal hospitals, and rest homes where no medical care is provided.

With proper staff comprehending the objects and mechanics of the job it is planned to profit by the experience gained during the pioneer survey in Michigan and use will be made of the schedules developed by the Commission on Hospital Care.

The actual survey was preceded by proper publicity and the cooperation obtained of the Association of California Hospitals whose members are vitally interested since the survey itself was originally proposed by the American Hospital Association, has its full support and is probably the most important project ever undertaken by the hospitals of the State.

As a direct result of the cooperation on the part of the Hospital Association, the State has been divided into survey areas corresponding to the hospital districts set up by that organization. The area chairmen of these districts have been approached and their cooperation promised as liaison officers with whom field workers may arrange contacts and appointments for visits to the institutions within the district.

At the same time an active public relations and publicity campaign has been developed to educate not only the hospital personnel as to the objects of the survey, but the medical profession and the general public. These steps have facilitated the study since the actual work has been started.

The publicity was headed by a letter signed by the Governor urging full cooperation. This went to all the hospitals to be included in the survey approximately one week before the schedules of information were sent out. About two days following the letter from the Governor, one from the president of the Association of California Hospitals followed to the same institutions requesting prompt cooperation and accedance.

When the schedules of information were sent out two or three days later each was accompanied by a letter from the Bureau of Hospital Surveys indicating the manner in which they should be completed.

In the meantime additional publicity channels to be employed have been monthly bulletins of State and County Medical Societies, State Nursing Council, Blue Cross Plans, stories released to newspapers throughout the State to stimulate the interest of all groups, including the public, in hospitals.

Upon return of completed schedules of information, their subject matter will be classified and arranged and the accumulated data transferred to punch cards at the central office of the Commission on Hospital Care in Chicago. These cards will be made in duplicate and one set returned

to the office of the California Survey, the other retained in Chicago to form part of the nation-wide statistics concerning these facilities.

Utilizing the data thus secured, material will be at the disposal of the hospital Council and Bureau of Hospital Surveys from which estimates may be made as to the adequacy of hospital facilities in the various areas of California and recommendations evolved as to where and what types of institutions are required to make available such facilities to the people of the State.

The importance of this planning can not be too strongly stressed. It must be done in a broad-minded and objective manner uninfluenced by sectional competition. In other words, the State should be viewed as a whole in order to recommend proper distribution of facilities on a strictly factual basis rather than yielding to provincial pressure.

Before any recommendations may be intelligently arrived at many factors tabulated as a result of the survey must be carefully weighed. Each of these, the more obvious as well as those less so, will need study. Among these factors may be mentioned population density, relation to urban areas together with the size and distribution of these, availability of personnel to staff the institution, use of the hospital by the residents of a particular community, income level and standards of living and distances as interpreted in terms of topography, roads, means of transportation and climate.

All these operate to determine the extent of area to be served, the number of beds needed and the degrees of support which will be accorded the institutions which competed. Thus, the draft of a state-wide hospital plan may include recommendations for the extension of and addition to certain existing facilities as well as construction of new institutions in areas devoid of such conveniences.

The survey and its attendant publicity should accomplish more than a mere accumulation of data relating to the extent of available facilities existing at the present time. Many hospitals have failed in the past and at present many more, in the struggle for existence, of necessity, render sub-standard service. These failures will not tend to decrease as exaggerated war-time conditions of population and income return to a more normal level. Since hospitals depend upon the public for their support they should be erected in response to community need. Each community must be studied on the spot if costly errors are to be avoided. In other words, it is impossible to arbitrarily lay down hard and fast rules regarding the size of a hospital community and the bed capacity and location of the hospital without taking into account many factors.

Consideration of the population served demands determination of several factors. Population trends over a sufficiently extended period will give valuable information, especially if considered in conjunction with the sickness rate and hospital habits of the area and population density as well as accessibility of tributary areas. It is conceded that with population of less than 6 per mile a hospital is not practicable but with more than this figure a hospital is practicable and necessary.

With good roads and adequate means of transportation only exceptional cases may not be safely moved up to forty miles in a level district. In mountainous areas with less direct and steeper roads and more severe weather conditions facilities should be more accessible.

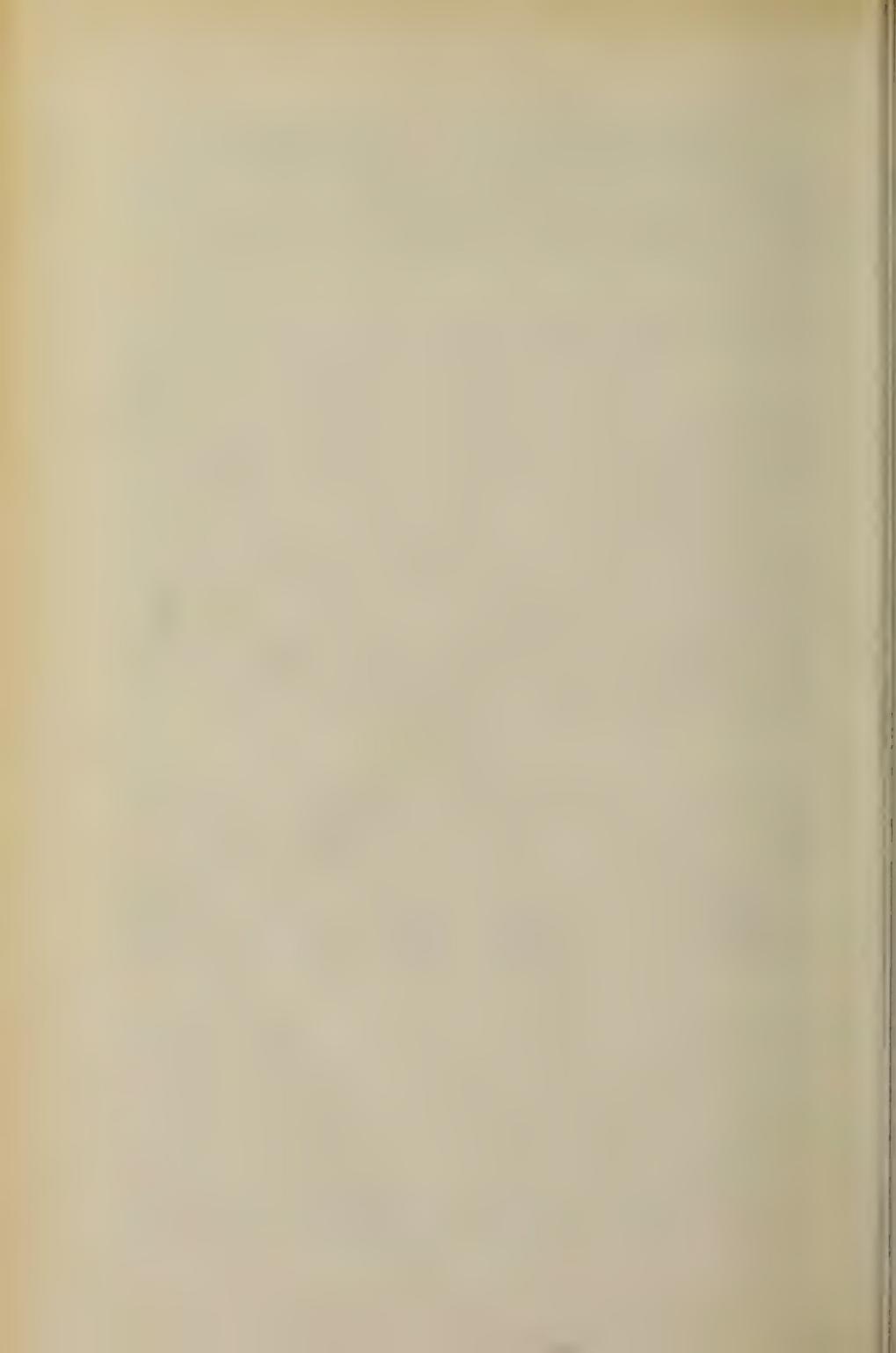
Careful consideration must be given the character of the hospital as to professional standards and accessibility to people unable to pay as well as those able. Actual beds are but one need in the community. The quality of the service rendered, the availability of physicians to staff the hospital and their attitudes and customs in reference to hospitals will have influence upon the support accorded the community project or whether this support will be given similar facilities in adjacent communities.

To attract doctors to rural areas there must be provided, in addition to modern hospital facilities, an assurance of an adequate income as well as opportunities for study and research. To accomplish these conditions careful planning and cooperation on a community level are necessary. At present in the majority of rural communities the average physician spends a large part of his time in travel from patient to patient. The assembling of adequate facilities combined with office space for private physicians as well as members of the health department and allied services will increase the efficiency of those rendering the service and improve the quality of those services.

The program suggested is one which will require considerable time to carry out to its ultimate goal. It will set up for the first time a *system* of hospitals in contradistinction to a series of independent and often competing institutions. If proper planning be initiated and perpetrated, if coordinated effort from wholehearted community and State cooperation rather than competition become the pattern, not only will proper hospital facilities for the people of California result, but the standards of preventive medicine, diagnostic procedures and therapeutics will be raised and their benefits made available to all.

Since it is evident that establishing a State system of prepaid medical care must performe wait the expansion of facilities it is nevertheless not the intention of either the medical fraternity or the commercial insurance firms to cease expanding their coverage under voluntary plans.

It is the opinion of this committee that the report to be brought in by the State Department of Public Health as outlined on the preceding pages by Dr. Gilman will contain much factual information necessary to the Legislature before it can proceed with any plans which might throw additional burdens on the hospitals of California at this time.



Section 8

PUBLIC OPINION

Since what is to be known concerning the cost and operation of prepaid health plans can only be brought to light by the expenditure of considerable time and effort, this committee has not felt that the general public is in a position to give an unqualified answer to the question :—"Do you favor a State Plan of Prepaid Medical Care?"

However, the members of this committee determined that a survey which would bring to light other matters having a bearing on the subjects pertain to our study might be of value.

Therefore, the firm, "California Associates," was employed to make a survey and tabulate the results. The survey as delivered to the committee is incorporated as the balance of this section and the foreword explains how it was conducted and the question sheet furnished the interviewers is reproduced.

The only question which may be regarded as "slanted" is that where the word "compulsory" is used—yet to avoid the word would have been to "slant" the question in a different way or to fail to bring to light the distinction between "compulsory" and "voluntary" plans.

For visual reference as to the areas covered by the survey we have interpolated in the report an outline map of California in which the outlines of the areas are delineated.

Since the copies of the survey report were prepared at a different time than that in which this report was typed the pages are not numbered but the tables are identified numerically for reference.

Significant results of the tabulations appearing in the survey report are noted below.

Coverage

327 per 1,000 families interviewed carried insurance against medical cost.

Incidence of Use

430 per 1,000 persons insured received care under the plan.

Satisfaction

925 per 1,000 persons receiving care were satisfied.

Extra Charges

487 per 1,000 persons receiving service paid additional charges 81.3% of these thought the extra charge was fair.

Compulsion

76% believed membership should be voluntary.

State Competition

50.2% of persons interviewed believed the State should promote and operate a competitive plan.

Choice of Plan

56.9% of those believing membership should be compulsory preferred free choice as between State or private plan.

Financing of Plan

348 per 1,000 favored payroll tax.

209 per 1,000 favored sales tax.

67 per 1,000 favored property tax.

244 per 1,000 favored some other method of paying for service.

Types of Healers

265 per 1,000 preferred M.D.'s only.

735 per 1,000 would include other professions as follows:

10.9% would include Osteopaths

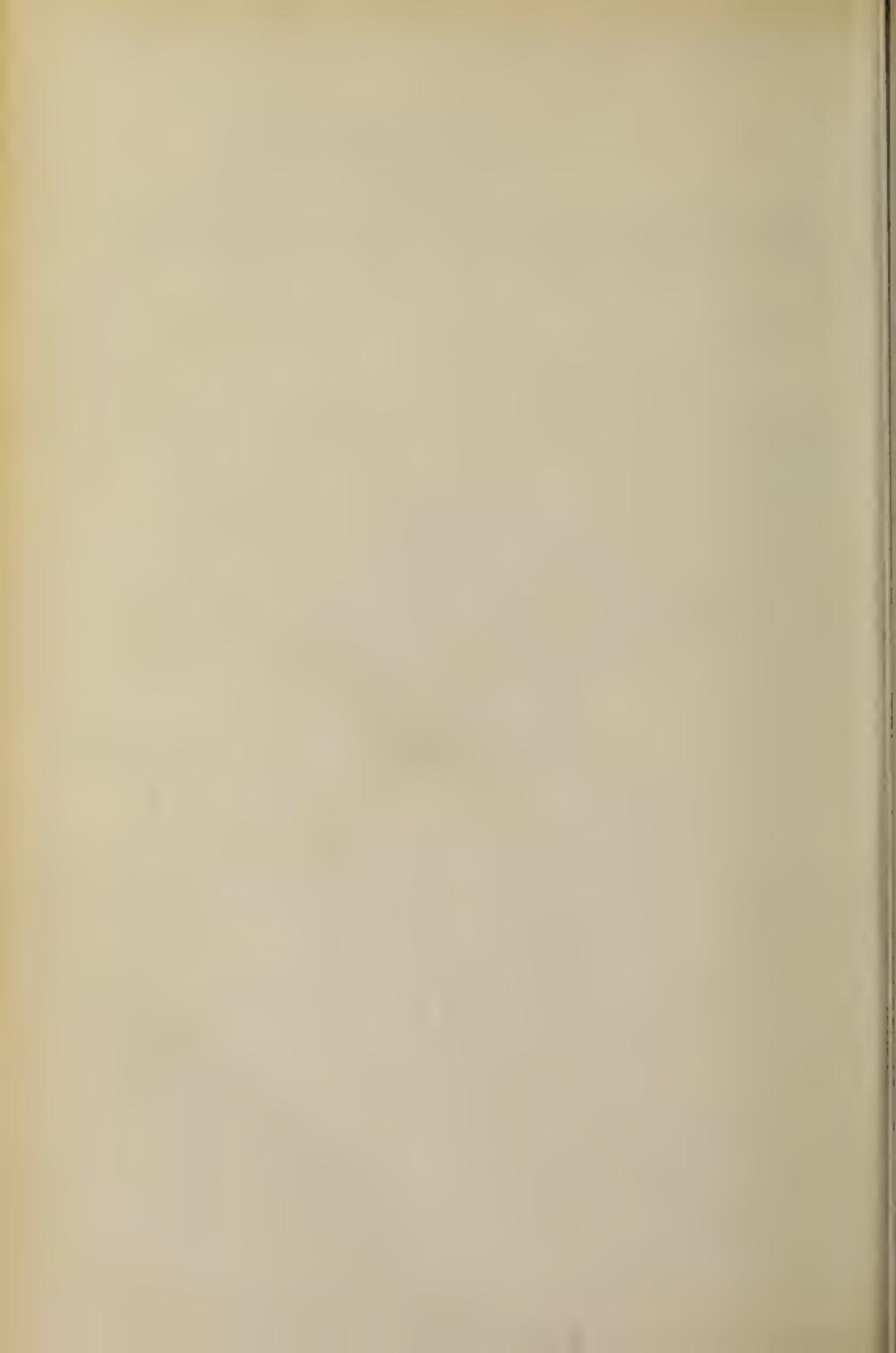
17.1% would include Chiropractors

1.1% would include Drugless healers

The variations in the answers as determined by area, occupation, union membership, etc. are interesting and covered in detail in the following reproduction of the complete report.

STATE-WIDE PUBLIC OPINION SURVEY
MADE EXPRESSLY FOR
ASSEMBLY INTERIM COMMITTEE ON HEALTH CARE
(As authorized by H.R. 295)

By
KNIGHT AND PARKER
CALIFORNIA ASSOCIATES
March, 1946



FOREWORD

Pursuant to a letter of instructions, dated December 8, 1945, signed by Hon. Ernest R. Geddes, Chairman of the Assembly Health Care Investigating Interim Committee, we submit the findings of a Public Opinion Survey, attached hereto and made a part hereof.

These findings are the result of the personal interrogation of 3,460 adult persons in the State of California, properly distributed according to the attached tabulation entitled "Area Distribution."

Each person interrogated, hereinafter referred to as respondent, was interviewed by means of an individual printed questionnaire. The interviewer carefully read verbatim each question contained in said questionnaire without any explanation or other conversation, which would or could in any manner, shape or form, influence the response.

A copy of the instructions sent to and complied with by each interviewer is attached hereto. In order to insure a representative cross-section within each area, the interviewers were properly proportioned and controlled by sex, age, property ownership, union affiliation, occupation, and location of residence, such as urban and rural. Moreover, all persons interviewed were first qualified to be either a wage earner, wife of a wage earner, or husband of a wage earner, thus assuring the committee that only these persons with specific knowledge of the family status were interviewed for the purpose of obtaining opinions to form a part of this report.

In order to insure the adequacy of the cross-section, a correlation chart was maintained on several key questions, the results of which determined that the number of interviews obtained were and are a representative cross-section with a maximum possible error factor of 2% on the overall.

The questionnaire approved by the Chairman of this Committee was actually prepared by said committee, without the assistance of Knight and Parker, except that at the request and instance of the committee, a pilot run was made by Knight and Parker consisting of approximately 100 interviews and the report thereon made to the Chairman of the Committee. As a result of the said pilot run, it was determined that the questions prepared by the committee evoked answers responsive to the question; that the questions were clear and fully understood; that they were not ambiguous and did not require any explanation on the part of the interviewer in order to permit the respondent to give his reply; and that the answers would develop information of the type required by the committee for its consideration of the problem. At this point, it must be clearly understood that the committee did not desire a questionnaire which would develop information to prove a pre-conceived point. The type of information to be gathered was such as would accomplish the objectives of the committee.

These objectives are as follows:

1. To determine what percentage of the population is not now covered by some type of medical care plan and, thereby, determine the percentage of need for a State program.
2. To determine whether or not the service, care or treatment rendered under existing plans is satisfactory.
3. To find out what percentage of the public favored compulsory subscription to or membership in a medical or hospital plan.
4. To determine what percentage of the public favored the idea of the State of California promoting and operating a plan of its own in competition with existing programs or services.
5. To obtain from the people an expression as to the source of revenue for which to pay for such a State plan.
6. To determine which types of practitioners should be permitted to practice under such a plan.

All of these objectives have been accomplished as evidenced by the findings of this report and the report is hereby respectfully submitted.

KNIGHT AND PARKER
By John B. Knight
Geraldine Parker

INSTRUCTIONS TO INTERVIEWERS

We are very glad that you will be able to assist us in our state-wide survey. Sorry about the delay in getting the material to you, but we were unavoidably delayed. The following instruction will help you in your interviewing:

1. You are being sent a CONTROL SHEET. The number in red in the upper right hand corner of this sheet denotes the total number of interviews you are to make. These must be scattered about in your area and must include urban, rural, and each of the occupation, age, sex and political groups as indicated on your control sheet. The numbers circled in red will indicate how many interviews you make in each group. For instance, you may be required to interview 40 men and 60 women. In this case, the numbers 40 and 60 will be circled after men and women, respectively. THESE CONTROLS MUST BE STRICTLY ADHERED TO. PLEASE KEEP A RUNNING CHECK BY MARKING OFF IN PENCIL THE CLASSIFICATIONS OF EACH INTERVIEW AS IT IS MADE. Send in your control sheet with the completed interviews.

As a guide to the occupation classifications, you will use the following:

1. The Proprietor-Manager-Official group will include all those people who act in an ownership or managerial capacity.
2. The Professional group will include all the usual professions plus anyone who has had extensive study in a given field, i.e. music or other arts.
3. Clerical Sales or Office worker group is self-explanatory.
4. Laborers and Wage Earners group will include anyone who works with his hands in a shop, driving a bus, etc.
5. Domestic Service group will include all maids, chauffeurs, waitresses, bartenders, cooks, etc.

2. The numbers that you find on the questionnaire are what we call code numbers and should be circled IN RED PENCIL to indicate the answers given by the person interviewed. See the sample form we have attached to this letter.

3. Before beginning the interview, be sure that the person you are talking to will fit into one of the three groups named at the top of the page: Wage Earner, Wife of Wage Earner, Husband of Wage Earner. If he or she is not in one of these groups, do not interview them.

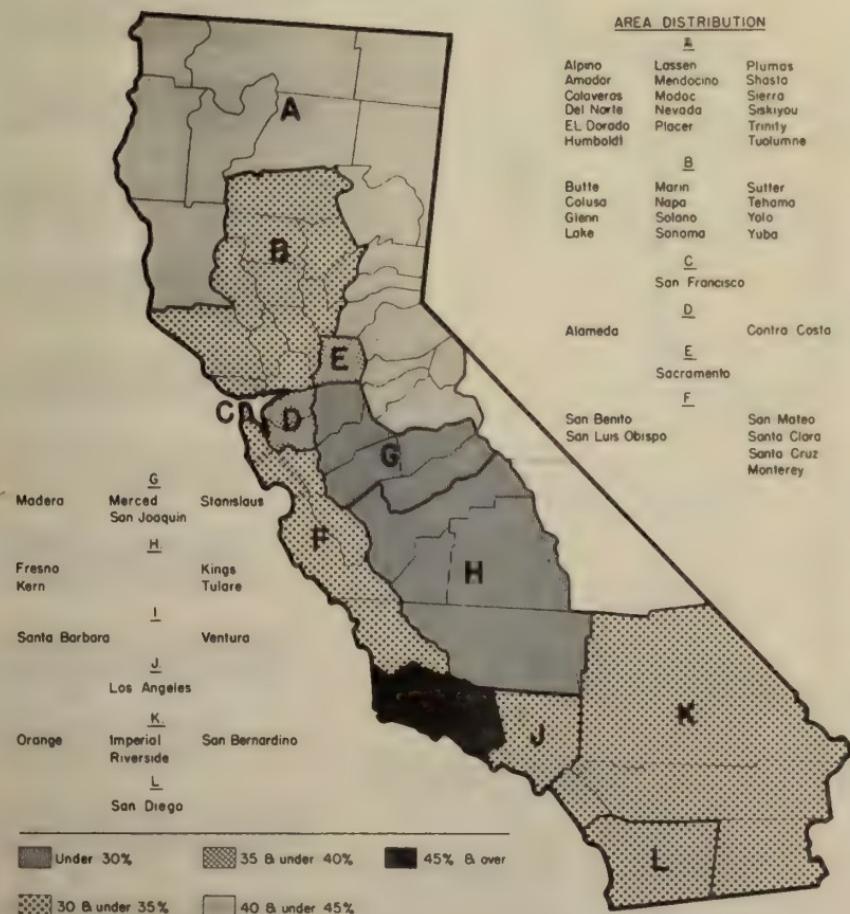
Be sure to answer every question. Read the instructions written in Capital letters preceding certain questions. For instance, note that those who answer that none of their family belongs to a medical insurance group should not be asked questions 2 through 5. All words in capitals are instructions and should not be read to the respondent.

4. DK stands for Don't Know on all the Questions.
5. In question 8 the interviewer must refer back to question 6. If the answer in question 6 was *Compulsory*, ask question 8, if not, skip the question entirely.
6. Questions 9 and 10. Circle choice of respondent. If the respondent makes more than one selection, be sure to circle each answer he feels to be important.
7. In question 10, the term "other" will denote anyone in any other classification than those listed. The drugless healers will mean those not using drugs.

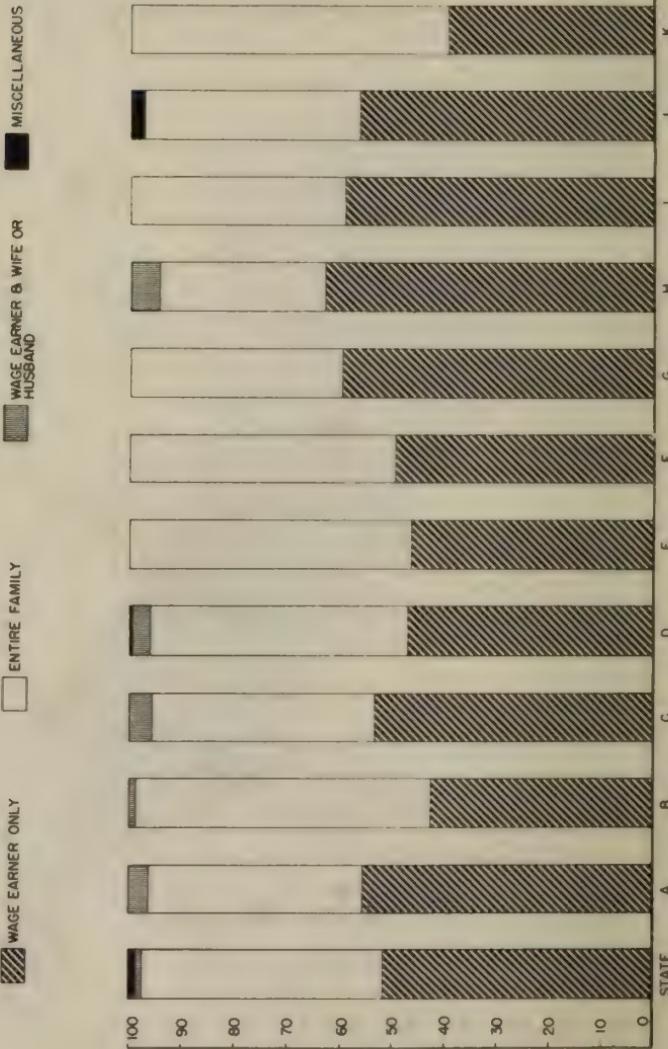
Controls—Be sure to answer and check all controls—number in family, sex, age, property owner, union, occupation, location. We can not pay for incomplete interviews.

We would like to have all of your interviews in our office not later than March 1. Please let us know if you have any questions. Thank you again for your help.

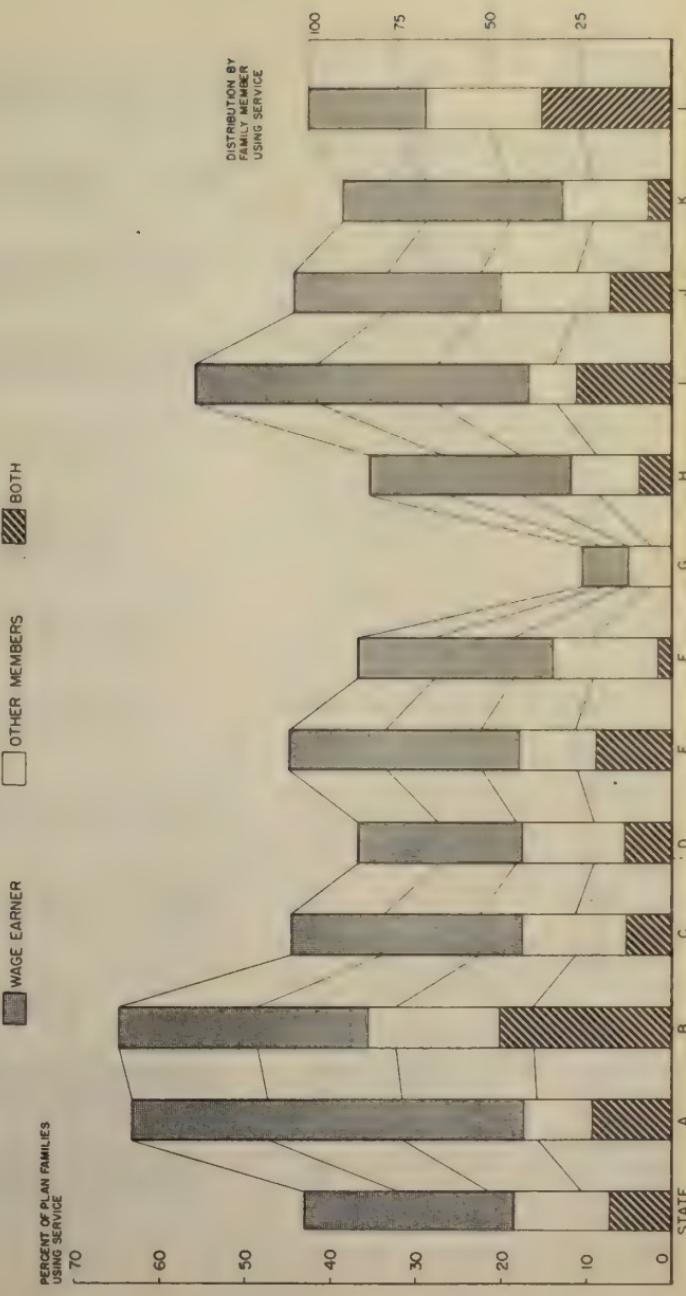
EXTENT OF PARTICIPATION IN GROUP MEDICAL OR HOSPITAL CARE PLANS IN CALIFORNIA BY AREA, March 1946.



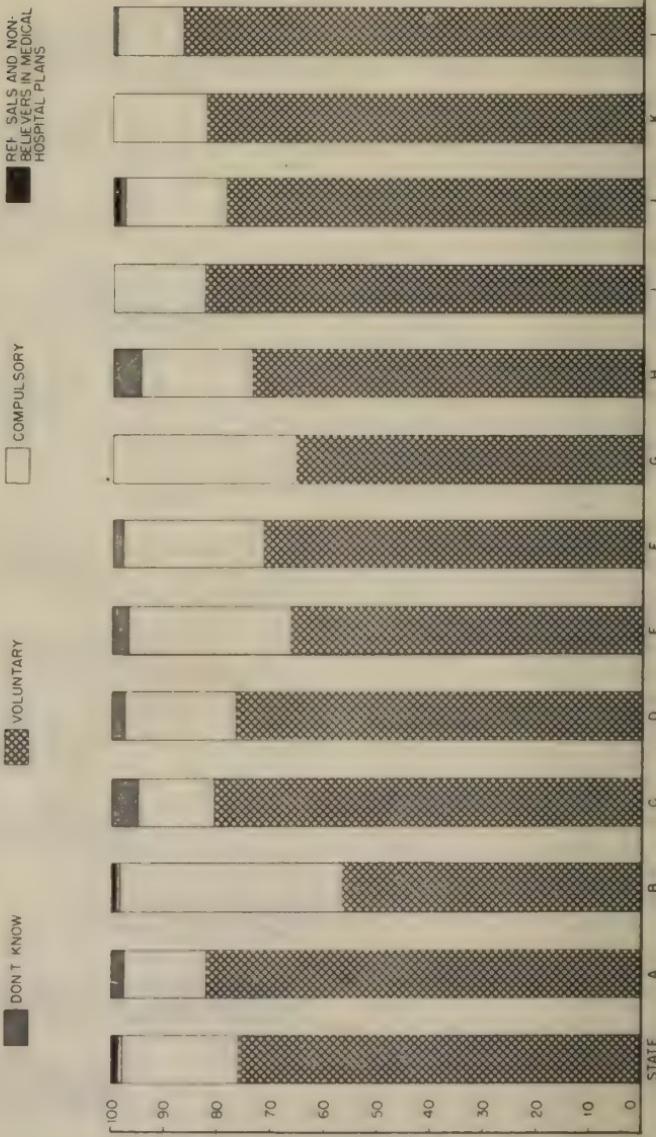
NATURE OF COVERAGE OF HOSPITAL-MEDICAL PLAN
PARTICIPANTS BY AREA, March 1946



PERCENTAGE DISTRIBUTION OF MEDICAL-HOSPITAL PLAN FAMILIES WHO
HAVE RECEIVED SERVICE, BY AREA & FAMILY MEMBER, California, March 1946



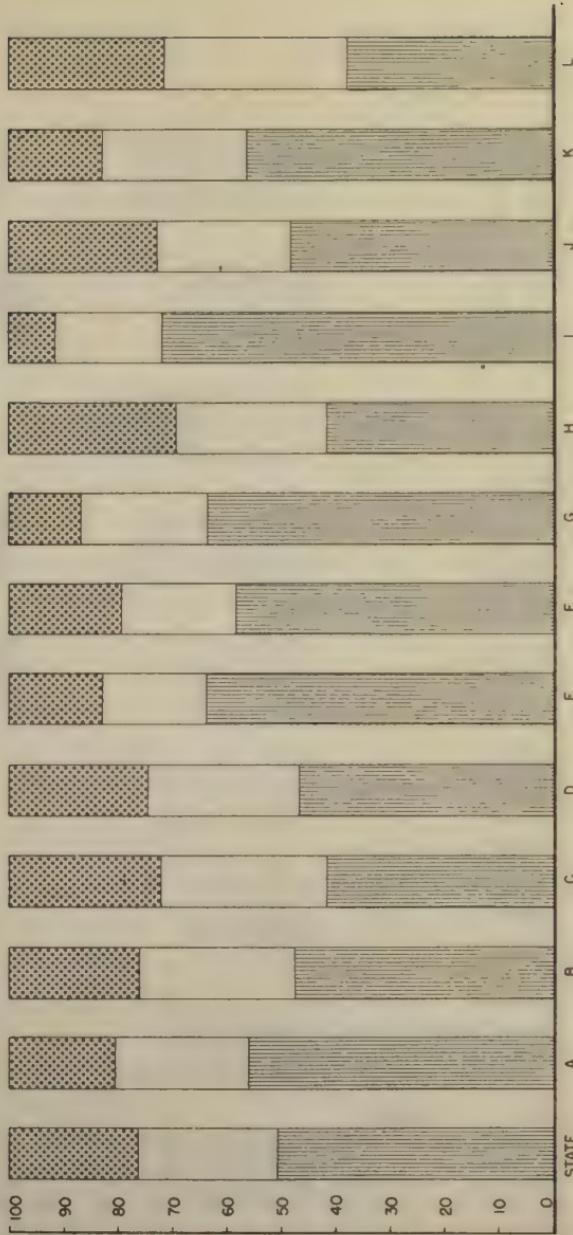
DISTRIBUTION OF OPINION ON VOLUNTARY OR COMPULSORY NATURE
OF HOSPITAL-MEDICAL GROUP PLANS BY AREA, March 1946



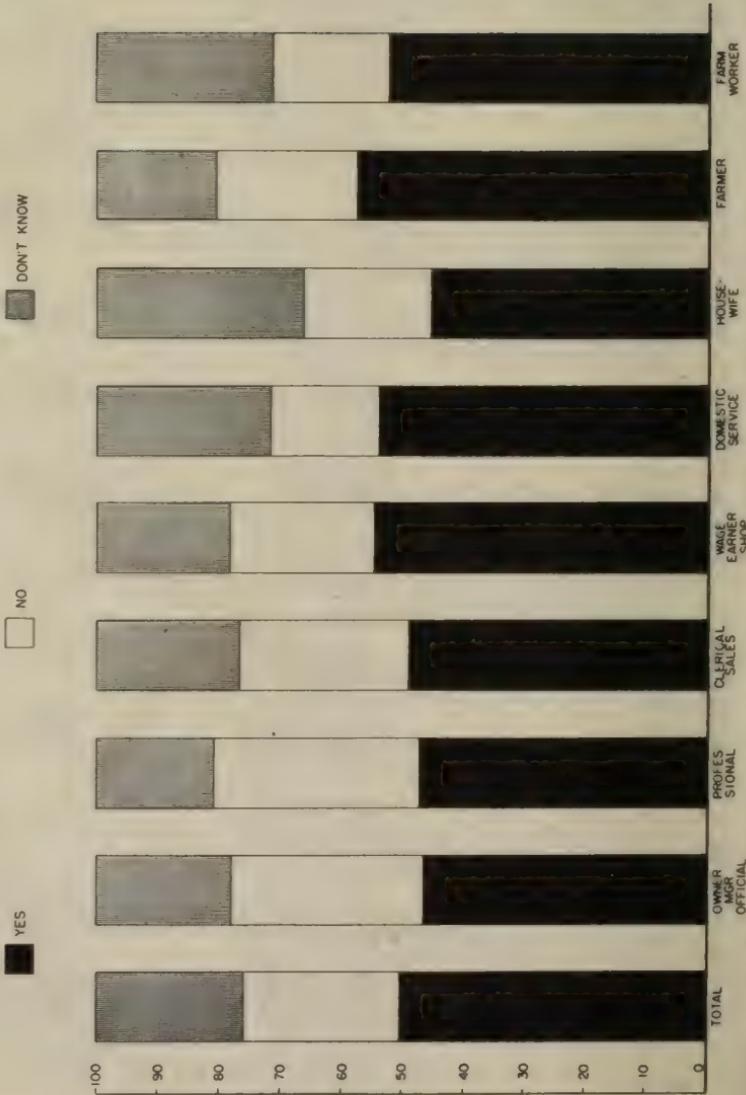
EXTENT OF FAVORABLE OPINION ON STATE OPERATED MEDICAL

HOSPITAL PLAN BY AREA, March 1946

SHOULD OPERATE SHOULD NOT OPERATE DON'T KNOW

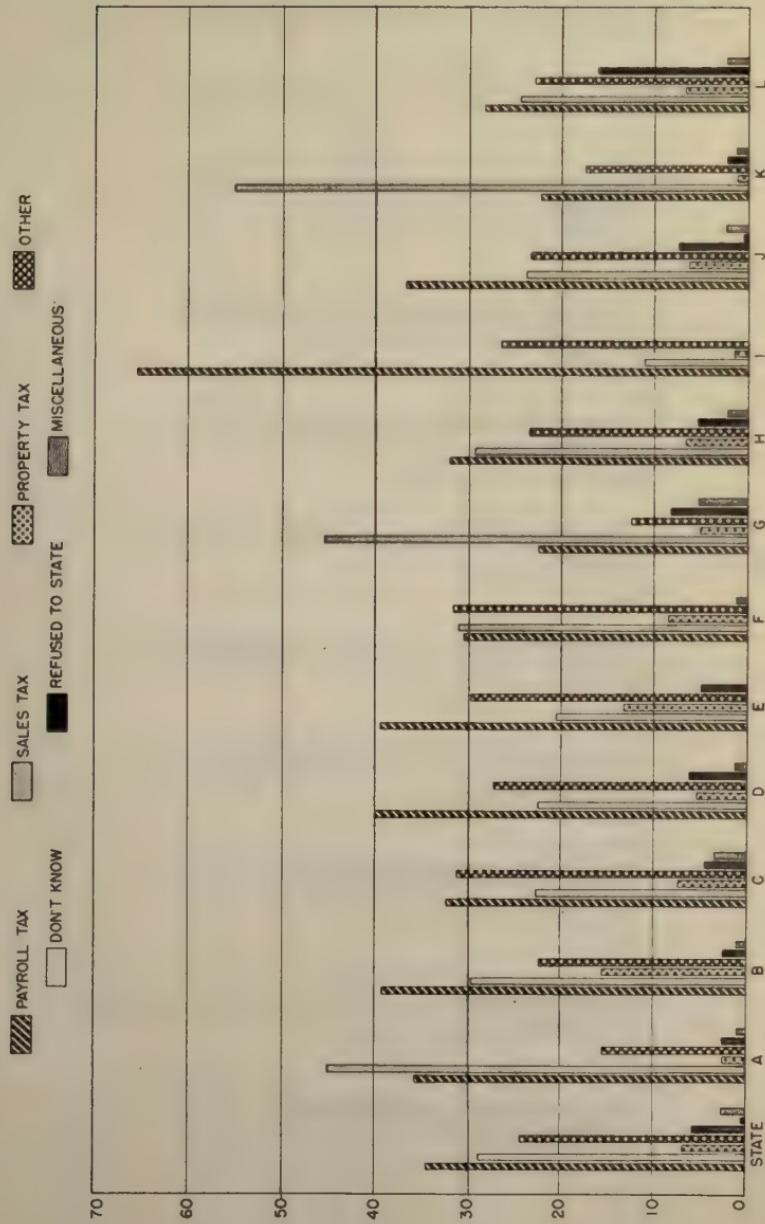


EXTENT OF FAVORABLE OPINION ON STATE OPERATED MEDICAL-HOSPITAL PLAN BY OCCUPATION OF RESPONDENT, March 1946.

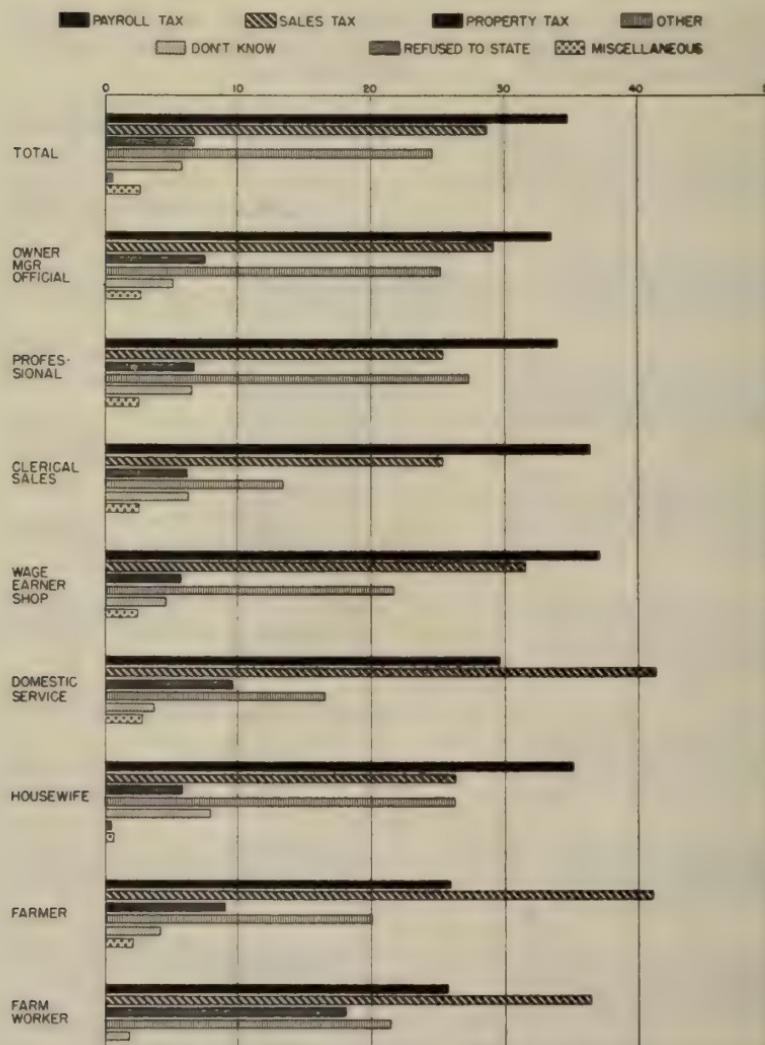


PREFERRED METHODS OF FINANCING STATE MEDICAL-HOSPITAL

PLANS BY AREA, March 1946



PREFERRED METHODS OF FINANCING STATE MEDICAL-HOSPITAL PLANS, BY OCCUPATION OF RESPONDENT, March 1946.



DISTRIBUTION OF SAMPLE

All persons interviewed must *first* be qualified to be in one of the following classifications.

| | Total | Area A | Area B | Area C | Area D | Area E | Area F | Area G | Area H | Area I | Area J | Area K | Area L |
|---|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.1 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Interviews ----- | 68.2% | 74.6 | 63.1 | 70.1 | 58.2 | 72.6 | 73.2 | 69.3 | 72.3 | 80.5 | 68.8 | 68.8 | 65.3 |
| Wage earner ----- | 30.8 | 24.6 | 35.7 | 29.9 | 40.9 | 27.4 | 24.7 | 30.7 | 27.7 | 19.5 | 29.7 | 29.4 | 34.7 |
| Wife of wage earner ----- | .5 | .8 | .8 | --- | .9 | --- | 1.4 | --- | --- | --- | .5 | 1.1 | --- |
| Husband of wage earner ----- | 5 | 5 | 4 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 |
| Wage earner and wife of wage earner ----- | 5 | 5 | 4 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 |

SUBSCRIBERS TO MEDICAL PLAN

1. Who, living in this household, subscribes, belongs to, or is taken care of under any medical or hospital group or insurance plan?

| | Total | Area A | Area B | Area C | Area D | Area E | Area F | Area G | Area H | Area I | Area J | Area K | Area L |
|---------------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| | 100.0% | 67.3% | 57.0 | 68.5 | 64.4 | 61.8 | 63.7 | 66.9 | 78.5 | 77.7 | 54.9 | 69.7 | 65.6 |
| None ----- | 32.7 | 43.0 | 31.5 | 35.6 | 38.2 | 36.3 | 33.1 | 21.5 | 22.3 | 45.1 | 30.3 | 34.4 | 34.7 |
| Those having plan ----- | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Wage earner only ----- | 51.7% | 55.8 | 42.1 | 53.5 | 47.0 | 46.7 | 49.5 | 60.0 | 63.0 | 59.5 | 56.7 | 39.6 | 51.5 |
| Entire family ----- | 45.8 | 40.4 | 56.6 | 42.4 | 49.4 | 53.3 | 50.5 | 40.0 | 31.5 | 40.5 | 40.7 | 60.4 | 42.4 |
| Wage earner and wife or husband ----- | 1.3 | 3.8 | 1.3 | 4.1 | 3.0 | --- | 6 | --- | --- | 5.5 | --- | --- | 6.1 |
| Miscellaneous ----- | 1.2 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 |

MEMBERS RECEIVING CARE

2. Which member or members of this family have received medical or hospital care under the plan?

| | Total | Area A | Area B | Area C | Area D | Area E | Area F | Area G | Area H | Area I | Area J | Area K | Area L |
|-------------------------------|--------|---------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| | 100.0% | (32.7%) | (43.0) | (31.5) | (35.6) | (38.2) | (36.3) | (33.1) | (21.5) | (22.3) | (45.1) | (30.3) | (34.4) |
| None ----- | 57.0 | 36.5 | 35.5 | 56.6 | 63.1 | 55.6 | 63.1 | 88.6 | 64.8 | 44.4 | 55.7 | 61.5 | 57.6 |
| Received care ----- | 43.0 | 63.5 | 64.5 | 43.4 | 36.9 | 44.4 | 11.4 | 35.2 | 55.6 | 44.3 | 38.5 | 42.4 | 42.4 |
| Wage earner ----- | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Other members of family ----- | 56.7% | 72.7 | 44.8 | 60.5 | 53.2 | 60.0 | 60.0 | 68.4 | 70.0 | 54.9 | 67.6 | 32.1 | 32.1 |
| Both ----- | 26.3 | 12.1 | 22.5 | 27.9 | 32.3 | 20.0 | 34.3 | 50.0 | 21.1 | 10.0 | 28.6 | 24.3 | 32.1 |
| | 17.0 | 15.2 | 32.7 | 11.6 | 14.5 | 20.0 | 5.7 | 10.5 | 20.0 | 16.5 | 8.1 | 35.8 | 35.8 |

SATISFACTORY SERVICE

3. (IF TREATMENT OR CARE RECEIVED, ASK) Was the service, care or treatment entirely satisfactory?

| | Total | Area A | Area B | Area C | Area D | Area E | Area F | Area G | Area H | Area I | Area J | Area K | Area L |
|-----------------------------------|----------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Those who have received care----- | (43.0%) 100.0% | (63.5%) 100.0 | (64.5%) 100.0 | (43.4%) 100.0 | (36.9%) 100.0 | (44.4%) 100.0 | (36.9%) 100.0 | (11.4%) 100.0 | (35.2%) 100.0 | (55.6%) 100.0 | (44.3%) 100.0 | (38.5%) 100.0 | (42.4%) 100.0 |
| Yes ----- | 92.5% 6.5 | 97.0 12.2 | 85.7 3.2 | 100.0 1.6 | 95.2 1.6 | 100.0 1.6 | 92.3 1.6 | 100.0 1.6 | 95.0 1.6 | 100.0 1.6 | 91.7 1.6 | 88.9 1.6 | 89.3 1.6 |
| No ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | 7.6 | 11.1 | 10.7 |
| Don't know ----- | 1.0 | 3.0 | 2.1 | --- | --- | --- | --- | --- | --- | 5.0 | .7 | --- | --- |

ADDITIONAL PAYMENTS MADE

4. Did you have to pay the doctor or hospital anything extra?

| | Total | Area A | Area B | Area C | Area D | Area E | Area F | Area G | Area H | Area I | Area J | Area K | Area L |
|-----------------------------------|----------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Those who have received care----- | (43.0%) 100.0% | (63.4%) 100.0 | (64.5%) 100.0 | (43.4%) 100.0 | (36.9%) 100.0 | (44.4%) 100.0 | (36.9%) 100.0 | (11.4%) 100.0 | (35.2%) 100.0 | (55.6%) 100.0 | (44.3%) 100.0 | (38.5%) 100.0 | (42.4%) 100.0 |
| Yes ----- | 48.7% 48.2 | 42.4 54.5 | 49.0 32.7 | 39.5 68.2 | 54.8 45.2 | 70.0 30.0 | 54.3 40.0 | 50.0 42.1 | 57.9 50.0 | 50.0 42.1 | 41.7 50.0 | 41.7 58.3 | 35.8 57.1 |
| No ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- |
| Don't know ----- | 3.1 | 3.1 | 18.3 | 2.3 | 2.3 | --- | 5.7 | --- | --- | --- | --- | --- | 7.1 |

FAIRNESS OF ADDITIONAL CHARGE

5. (IF HAD TO PAY EXTRA) Was the extra charge fair?

| | Total | Area A | Area B | Area C | Area D | Area E | Area F | Area G | Area H | Area I | Area J | Area K | Area L |
|--------------------------------|----------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Those paying extra charge----- | (48.7%) 100.0% | (42.4%) 100.0 | (48.0%) 100.0 | (39.5%) 100.0 | (54.8%) 100.0 | (70.0%) 100.0 | (55.3%) 100.0 | (60.0%) 100.0 | (57.9%) 100.0 | (50.0%) 100.0 | (48.5%) 100.0 | (41.7%) 100.0 | (35.8%) 100.0 |
| Yes ----- | 81.3% 13.9 | 85.7 7.2 | 75.0 20.8 | 94.1 4.2 | 84.6 7.7 | 52.6 42.1 | 81.8 7.7 | 90.0 5.3 | 79.0 7.7 | 90.0 9.1 | 68.7 10.0 | 68.7 12.9 | 90.0 10.0 |
| No ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- |
| Don't know ----- | 4.8 | 7.1 | 4.2 | --- | 7.7 | 5.3 | --- | 8.1 | 9.1 | 8.1 | 6.6 | 6.6 | --- |

ATTITUDE TOWARD COMMUNITY SERVICE MEMBERSHIP

3. Do you think that subscription to or membership in a medical or hospital plan should be compulsory or voluntary?

OPINION ON STATE-OPERATED PLAN

7. There are now available several different types of medical and hospital plans. Do you think the State of California should promote and operate a plan in competition to those in existence?

| | <i>Total</i> | <i>Area A</i> | <i>Area B</i> | <i>Area C</i> | <i>Area D</i> | <i>Area E</i> | <i>Area F</i> | <i>Area G</i> | <i>Area H</i> | <i>Area I</i> | <i>Area J</i> | <i>Area K</i> | <i>Area L</i> |
|-------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| <i>Interviews</i> | <i>100.0%</i> | <i>100.0</i> |
| <i>Yes</i> | <i>50.2%</i> | <i>56.2</i> | <i>47.5</i> | <i>41.7</i> | <i>46.8</i> | <i>63.9</i> | <i>58.4</i> | <i>63.6</i> | <i>42.0</i> | <i>71.6</i> | <i>48.5</i> | <i>56.3</i> | <i>37.8</i> |
| <i>No</i> | <i>25.8</i> | <i>24.8</i> | <i>30.6</i> | <i>27.9</i> | <i>18.9</i> | <i>21.1</i> | <i>23.5</i> | <i>27.3</i> | <i>19.8</i> | <i>24.0</i> | <i>26.7</i> | <i>33.5</i> | <i>28.7</i> |
| <i>Don't know</i> | <i>24.0</i> | <i>23.7</i> | <i>27.7</i> | <i>25.3</i> | <i>17.2</i> | <i>20.5</i> | <i>12.9</i> | <i>30.7</i> | <i>8.6</i> | <i>27.5</i> | <i>17.0</i> | | |

ATTITUDE TOWARD COMPULSORY MEMBERSHIP IN STATE PLAN

3. (IF COMPULSORY ANSWERED TO QUESTION No. 6) Should people be compelled to belong to or subscribe to the State Plan or should they be allowed to take their choice?

FINANCIAL SOURCES FOR STATE PLAN

9. If the State should start such a plan, how should it be paid for?

| | Total | Area A | Area B | Area C | Area D | Area E | Area F | Area G | Area H | Area I | Area J | Area K | Area L | Area *100.0 |
|------------------|---------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|-------------|
| | *100.0% | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 |
| Interviews | - | 34.8% | 35.8 | 39.2 | 32.3 | 40.0 | 39.7 | 30.7 | 22.9 | 32.4 | 65.8 | 37.1 | 22.3 | 28.6 |
| Payroll tax | - | 28.9 | 45.0 | 29.7 | 22.5 | 20.7 | 31.1 | 45.9 | 29.4 | 11.4 | 24.0 | 56.7 | 24.9 | 11.4 |
| Sales tax | - | 6.7 | 2.5 | 15.5 | 7.3 | 5.5 | 13.2 | 8.5 | 5.1 | 6.7 | 1.3 | 6.4 | 1.1 | 6.9 |
| Property tax | - | 24.4 | 15.8 | 22.4 | 31.3 | 27.7 | 29.8 | 31.8 | 12.7 | 23.9 | 26.6 | 23.6 | 17.9 | 23.3 |
| Other | - | 5.6 | 2.5 | 2.2 | 4.4 | 6.2 | 5.0 | --- | 8.3 | 5.5 | --- | 7.6 | 2.2 | 1.6 |
| Don't know | - | 1.1 | --- | -.8 | -.9 | -.5 | 1.5 | --- | 1.2 | 5.1 | --- | 1.1 | 2.3 | 1.6 |
| Refused to state | - | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 |
| Miscellaneous | - | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 |

• Totals to more than 100% because of multiple answers.

ELIGIBILITY OF VARIOUS TYPES OF HEALERS

10. If a State plan should be adopted, should it include treatment by Osteopaths, Chiropractors, Other, Drugless healers, All, None?

| | Total | Area A | Area B | Area C | Area D | Area E | Area F | Area G | Area H | Area I | Area J | Area K | Area L | Area *100.0 |
|-------------------------|---------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|-------------|
| | *100.0% | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 |
| None | - | 26.5% | 10.7 | 34.9 | 41.2 | 34.8 | 17.9 | 34.8 | 26.5 | 16.2 | 22.2 | 24.0 | 12.8 | 27.1 |
| Those who would include | - | 73.5 | 89.3 | 65.1 | 58.8 | 65.2 | 82.1 | 65.2 | 73.5 | 83.8 | 77.8 | 76.0 | 87.2 | 72.9 |
| All | - | 70.7% | 83.3 | 72.2 | 76.7 | 74.2 | 58.4 | 59.9 | 53.8 | 77.7 | 66.7 | 66.5 | 87.9 | 68.7 |
| Osteopaths | - | 19.9 | 11.1 | 9.3 | 19.6 | 16.4 | 33.7 | 36.4 | 39.5 | 12.4 | 28.6 | 22.8 | 3.3 | 16.8 |
| Chiropractors | - | 17.1 | 12.0 | 17.9 | 16.0 | 13.2 | 29.7 | 24.6 | 38.7 | 9.9 | 25.4 | 18.1 | 8.4 | 7.3 |
| Drugless healers | - | 1.1 | --- | 1.3 | 1.2 | 2.1 | 6.0 | --- | 8 | --- | 1.6 | 1.3 | --- | --- |
| Dentists | - | 1.4 | --- | --- | --- | --- | --- | --- | 8 | --- | 1.2 | 1.2 | 1.2 | --- |
| Other | - | 6.5 | 5.6 | 2.6 | --- | 2.4 | 16.8 | 7.1 | 2.5 | 6.9 | 1.6 | 12.2 | 1.7 | 8.0 |
| Against it | - | 2.1 | --- | 4.0 | 2.5 | 3.8 | 2.0 | --- | 1.7 | 2.5 | 1.6 | 2.2 | -.8 | 8.8 |
| Don't know | - | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 | 2.5 |

• Totals to more than 100% because of multiple answers.

SEX—DISTRIBUTION OF SAMPLE

All persons interviewed must *first* be qualified to be in one of the following classifications.

| | Total | (49.1) Male | (50.9) Female |
|--|--------|----------------|------------------|
| Interviews ----- | 100.0% | 100.0 | 100.0 |
| Wage Earner ----- | 68.2% | 97.4 | 40.0 |
| Wife of wage earner----- | 30.8 | — | 59.2 |
| Husband of wage earner----- | .5 | 2.3 | — |
| Wage earner and wife of wage earner----- | .5 | .3 | .8 |

SEX—SUBSCRIBERS TO MEDICAL PLAN

1. Who, living in this household, subscribes, belongs to, or is taken care of under any medical or hospital group or insurance plan?

| | Total | Male | Female |
|--------------------------------------|--------|-------|--------|
| None ----- | 67.3% | 67.4 | 67.3 |
| Those having plan----- | 32.7 | 32.6 | 32.7 |
| | 100.0% | 100.0 | 100.0 |
| Wage Earner only----- | 51.7 | 50.7 | 52.3 |
| Entire Family ----- | 45.8 | 46.6 | 45.5 |
| Wage earner and wife or husband----- | 1.3 | 1.3 | 1.0 |
| Miscellaneous ----- | 1.2 | 1.4 | 1.2 |

SEX—MEMBERS RECEIVING CARE

2. Which member or members of this family have received medical or hospital care under the plan?

| | Total | Male | Female |
|------------------------------|---------|---------|---------|
| Those having plan----- | (32.7%) | (32.6%) | (32.7%) |
| | 100.0% | 100.0 | 100.0 |
| None ----- | 57.0 | 54.8 | 58.9 |
| Received care ----- | 43.0 | 45.2 | 41.1 |
| | 100.0% | 100.0 | 100.0 |
| Wage Earner ----- | 56.7% | 55.7 | 57.4 |
| Other members of family----- | 26.3 | 28.0 | 24.7 |
| Both ----- | 17.0 | 16.3 | 17.9 |

SEX—SATISFACTORY SERVICE

3. (IF TREATMENT OR CARE RECEIVED, ASK) Was the service, care or treatment entirely satisfactory?

| | Total | Male | Female |
|-----------------------------------|---------|--------|--------|
| Those who have received care----- | (43.0%) | (45.2) | (41.1) |
| | 100.0% | 100.0 | 100.0 |
| Yes ----- | 92.5% | 91.1 | 94.4 |
| No ----- | 6.5 | 7.7 | 4.7 |
| Don't know ----- | 1.0 | 1.2 | .9 |

SEX—ADDITIONAL PAYMENTS MADE

4. Did you have to pay the doctor or hospital anything extra?

| | Total | Male | Female |
|-----------------------------------|---------|--------|--------|
| Those who have received care----- | (43.0%) | (45.2) | (41.1) |
| | 100.0% | 100.0 | 100.0 |
| Yes ----- | 48.7% | 49.4 | 47.4 |
| No ----- | 48.2 | 48.6 | 48.3 |
| Don't know ----- | 3.1 | 2.0 | 4.3 |

SEX—FAIRNESS OF ADDITIONAL CHARGE

5. (IF HAD TO PAY EXTRA) Was the extra charge fair?

| | Total | Male | Female |
|--------------------------------|---------|--------|--------|
| | (48.7%) | (49.4) | (47.4) |
| | 100.0% | 100.0 | 100.0 |
| Those paying extra charge----- | | | |
| Yes ----- | 81.3% | 77.3 | 86.2 |
| No ----- | 13.9 | 16.0 | 11.0 |
| Don't know ----- | 4.8 | 6.7 | 2.8 |

SEX—ATTITUDE TOWARD COMPULSORY MEMBERSHIP

6. Do you think that subscription to or membership in a medical or hospital plan should be compulsory or voluntary?

| | Total | Male | Female |
|----------------------------|--------|-------|--------|
| | 100.0% | 100.0 | 100.0 |
| Interviews ----- | | | |
| Voluntary ----- | 76.0% | 73.9 | 78.0 |
| Compulsory ----- | 21.7 | 23.7 | 19.9 |
| Don't know ----- | 2.1 | 2.2 | 2.0 |
| Do not believe in it ----- | .1 | --- | .1 |
| Refused to state ----- | .1 | 2 | --- |

SEX—OPINION ON STATE-OPERATED PLAN

7. There are now available several different types of medical and hospital plans. Do you think the State of California should promote and operate a plan in competition to those in existence?

| | Total | Male | Female |
|------------------|--------|-------|--------|
| | 100.0% | 100.0 | 100.0 |
| Interviews ----- | | | |
| Yes ----- | 50.2% | 53.1 | 47.3 |
| No ----- | 25.8 | 29.0 | 22.8 |
| Don't know ----- | 24.0 | 17.9 | 29.9 |

SEX—ATTITUDE TOWARD COMPULSORY MEMBERSHIP IN STATE PLAN

8. (IF COMPULSORY ANSWERED TO QUESTION No. 6) Should people be compelled to belong to or subscribe to the State Plan or should they be allowed to take their choice?

| | Total | Male | Female |
|---|---------|--------|--------|
| | (21.7%) | (23.7) | (19.9) |
| | 100.0% | 100.0 | 100.0 |
| Those who believe in compulsory membership----- | | | |
| Allowed to take choice----- | 56.9% | 53.4 | 60.8 |
| Should be compelled to belong----- | 42.9 | 46.4 | 38.9 |
| Don't know ----- | .1 | .2 | --- |
| Refused to state ----- | .1 | --- | .3 |

SEX—FINANCIAL SOURCES FOR STATE PLAN

9. If the State should start such a plan, how should it be paid for?

| | Total | Male | Female |
|------------------------|---------|--------|--------|
| | *100.0% | *100.0 | *100.0 |
| Interviews ----- | | | |
| Payroll tax ----- | 34.8% | 34.3 | 35.3 |
| Sales Tax ----- | 28.9 | 31.1 | 26.9 |
| Property tax ----- | 6.7 | 7.5 | 5.9 |
| Other ----- | 24.4 | 22.9 | 25.9 |
| Don't know ----- | 5.6 | 4.3 | 6.9 |
| Refused to State ----- | .1 | --- | .1 |
| Miscellaneous ----- | 2.5 | 2.4 | 1.4 |

* Totals to more than 100% because of multiple answers.

SEX—ELIGIBILITY OF VARIOUS TYPES OF HEALERS

10. If a State plan should be adopted, should it include treatment by Osteopaths, Chiropractors, Other, Drugless healers, All, None?

| | Total | Male | Female |
|-------------------------|---------|--------|--------|
| None | 26.5% | 26.0 | 27.0 |
| Those who would include | 73.5% | 74.0 | 73.0 |
| | *100.0% | *100.0 | *100.0 |
| All | 70.7% | 71.5 | 70.1 |
| Osteopaths | 19.9 | 20.6 | 19.3 |
| Chiropractors | 17.1 | 18.1 | 16.3 |
| Drugless healers | 1.1 | 1.1 | 1.0 |
| Dentists | .4 | .2 | .5 |
| Other | 6.5 | 6.0 | 6.9 |
| Against it | .1 | .1 | --- |
| Don't know | 2.5 | 1.9 | 3.0 |

* Totals to more than 100% because of multiple answers.

AGE—DISTRIBUTION OF SAMPLE

All persons interviewed must *first* be qualified to be in one of the following classifications.

| | Total | 20-29 (21.3) | 30-39 (24.1) | 40-49 (21.8) | 50-Up (32.8) |
|-------------------------------------|--------|-----------------|-----------------|-----------------|-----------------|
| Interviews | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| Wage earner | 68.2% | 69.5 | 65.4 | 67.2 | 70.3 |
| Wife of wage earner | 30.8 | 29.2 | 33.8 | 32.4 | 28.6 |
| Husband of wage earner | .5 | .5 | .2 | .3 | .7 |
| Wage earner and wife of wage earner | .5 | .8 | .6 | .1 | .4 |

AGE—SUBSCRIBERS TO MEDICAL PLAN

1. Who, living in this household, subscribes, belongs to, or is taken care of under any medical or hospital group or insurance plan?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|---------------------------------|--------|-------|-------|-------|-------|
| None | 67.3% | 66.5 | 65.1 | 63.8 | 71.7 |
| Those having plan | 32.7 | 33.5 | 34.9 | 36.2 | 28.3 |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| Wage earner only | 51.7% | 56.8 | 49.2 | 47.2 | 54.4 |
| Entire family | 45.8 | 40.4 | 49.1 | 50.9 | 42.2 |
| Wage earner and wife or husband | 1.3 | 2.0 | .3 | 1.5 | 1.8 |
| Miscellaneous | 1.2 | .8 | 1.4 | .4 | 1.6 |

AGE—MEMBERS RECEIVING CARE

2. Which member or members of this family have received medical or hospital care under the plan?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|-------------------------|---------|--------|--------|--------|--------|
| Those having plan | (32.7%) | (33.5) | (34.9) | (36.2) | (28.3) |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| None | 57.0% | 61.1 | 59.8 | 56.3 | 52.1 |
| Received care | 43.0 | 38.9 | 40.2 | 43.7 | 47.9 |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| Wage earner | 56.7% | 60.0 | 49.6 | 50.9 | 64.2 |
| Other members of family | 26.3 | 27.4 | 30.4 | 26.3 | 22.5 |
| Both | 17.0 | 12.6 | 20.0 | 22.8 | 13.3 |

AGE—SATISFACTORY SERVICE

3. (IF TREATMENT OR CARE RECEIVED, ASK) Was the service, care or treatment entirely satisfactory?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|------------------------------|---------|--------|--------|--------|--------|
| Those who have received care | (43.0%) | (38.9) | (40.2) | (43.7) | (47.9) |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| Yes | 92.5% | 91.6 | 93.0 | 94.9 | 90.5 |
| No | 6.5 | 7.4 | 6.1 | 5.1 | 7.4 |
| Don't know | 1.0 | 1.0 | .9 | --- | 2.1 |

AGE—ADDITIONAL PAYMENTS MADE

4. Did you have to pay the doctor or hospital anything extra?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|-----------------------------------|---------|--------|--------|--------|--------|
| Those who have received care----- | (43.0%) | (38.9) | (40.2) | (43.7) | (47.9) |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| Yes ----- | 48.7% | 50.0 | 53.9 | 44.1 | 46.0 |
| No ----- | 48.2 | 47.8 | 43.5 | 52.5 | 50.0 |
| Don't know ----- | 3.1 | 2.1 | 2.6 | 3.4 | 4.0 |

AGE—FAIRNESS OF ADDITIONAL CHARGE

5. (IF HAD TO PAY EXTRA) Was the extra charge fair?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|--------------------------------|---------|--------|--------|--------|--------|
| Those paying extra charge----- | (48.7%) | (50.0) | (53.9) | (44.1) | (46.0) |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| Yes ----- | 81.3% | 84.8 | 80.7 | 75.0 | 83.6 |
| No ----- | 13.9 | 13.0 | 12.9 | 19.2 | 10.5 |
| Don't know ----- | 4.8 | 2.2 | 6.4 | 5.8 | 5.9 |

AGE—ATTITUDE TOWARD COMPULSORY MEMBERSHIP

6. Do you think that subscription to or membership in a medical or hospital plan should be compulsory or voluntary?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|---------------------------|--------|-------|-------|-------|-------|
| Interviews ----- | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| Voluntary ----- | 76.0% | 80.2 | 75.7 | 73.3 | 75.5 |
| Compulsory ----- | 21.7 | 17.9 | 22.9 | 24.2 | 21.7 |
| Don't know ----- | 2.1 | 1.9 | 1.4 | 2.3 | 2.7 |
| Do not believe in it----- | .1 | --- | --- | .1 | --- |
| Refused to state----- | .1 | --- | --- | .1 | .1 |

AGE—OPINION ON STATE-OPERATED PLAN

7. There are now available several different types of medical and hospital plans. Do you think the State of California should promote and operate a plan in competition to those in existence?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|------------------|--------|-------|-------|-------|-------|
| Interviews ----- | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| Yes ----- | 50.2% | 54.5 | 51.4 | 49.2 | 47.0 |
| No ----- | 25.8 | 22.4 | 26.6 | 25.6 | 27.6 |
| Don't know ----- | 24.0 | 23.1 | 22.0 | 25.2 | 25.4 |

AGE—ATTITUDE TOWARD COMPULSORY MEMBERSHIP IN STATE PLAN

8. (IF COMPULSORY ANSWERED TO QUESTION No. 6) Should people be compelled to belong to or subscribe to the State Plan or should they be allowed to take their choice?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|--|---------|--------|--------|--------|--------|
| Those who believe in compulsory membership ----- | (21.7%) | (17.9) | (22.9) | (24.2) | (21.7) |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 |
| Allowed to take choice----- | 56.9% | 59.0 | 60.2 | 56.4 | 53.6 |
| Should be compelled to belong----- | 42.9 | 41.0 | 39.2 | 43.0 | 46.4 |
| Don't know ----- | .1 | --- | --- | .6 | --- |
| Refused to state----- | .1 | --- | .6 | --- | --- |

AGE—FINANCIAL SOURCES FOR STATE PLAN

9. If the State should start such a plan, how should it be paid for?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|------------------------|---------|--------|--------|--------|--------|
| Interviews ----- | *100.0% | *100.0 | *100.0 | *100.0 | *100.0 |
| Payroll tax ----- | 34.8% | 39.6 | 36.3 | 33.3 | 31.2 |
| Sales tax ----- | 28.9 | 25.0 | 29.3 | 29.0 | 32.3 |
| Property tax ----- | 6.7 | 7.6 | 5.7 | 5.8 | 7.4 |
| Other ----- | 24.4 | 23.2 | 24.5 | 26.7 | 23.7 |
| Don't know ----- | 5.6 | 5.5 | 5.2 | 4.7 | 6.7 |
| Refused to state ----- | .1 | --- | --- | --- | .1 |
| Miscellaneous ----- | 2.5 | .8 | 2.0 | 2.8 | 1.9 |

* Totals to more than 100% because of multiple answers.

AGE—ELIGIBILITY OF VARIOUS TYPES OF HEALERS

10. If a State plan should be adopted, would it include treatment by Osteopaths, Chiropractors, Other, Drugless healers, All, None?

| | Total | 20-29 | 30-39 | 40-49 | 50-Up |
|-------------------------------|---------|--------|--------|--------|--------|
| None ----- | 26.5% | 29.7 | 27.3 | 25.5 | 24.6 |
| Those who would include ----- | 73.5 | 70.3 | 72.7 | 74.5 | 75.4 |
| | *100.0% | *100.0 | *100.0 | *100.0 | *100.0 |
| All ----- | 70.7% | 67.9 | 70.8 | 67.8 | 74.3 |
| Osteopaths ----- | 19.9 | 21.3 | 20.5 | 21.8 | 17.5 |
| Chiropractors ----- | 17.1 | 16.4 | 18.1 | 18.3 | 16.1 |
| Drugless healers ----- | 1.1 | .8 | .7 | 1.3 | 1.4 |
| Dentists ----- | .4 | .6 | --- | .7 | .4 |
| Other ----- | 6.5 | 7.8 | 7.5 | 6.3 | 5.1 |
| Against it ----- | .1 | --- | --- | --- | .1 |
| Don't know ----- | 2.5 | 3.9 | 2.2 | 2.7 | 1.5 |

* Totals to more than 100% because of multiple answers.

OCCUPATION—DISTRIBUTION OF SAMPLE

All persons interviewed must *first* be qualified to be in one of the following classifications.

| | <i>Owner-Mgr.</i> | <i>Professional</i> | <i>Clerical</i> | <i>Wage Earner</i> | <i>Domestic Service</i> | <i>Housewife</i> | <i>Farm Worker</i> |
|--|-------------------|---------------------|-----------------|--------------------|-------------------------|------------------|--------------------|
| | <i>Total</i> | <i>Official</i> | <i>Sales</i> | <i>Shop</i> | <i>Service</i> | <i>Farmer</i> | <i>Farm Worker</i> |
| Interviews----- | 100.0% | 100.0 | (10.3) | (26.8) | (3.4) | (20.5) | (2.9) (2.0) |
| Interviews----- | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Wage earner----- | 68.2% | 87.7 | 87.3 | 82.3 | 83.9 | 71.2 | 72.3 |
| Wife of wage earner----- | 30.8 | 11.5 | 12.2 | 16.1 | 15.0 | 16.2 | 26.7 |
| Husband of wage earner----- | 5 | .4 | .3 | .8 | .4 | 1.7 | --- |
| Wage earner and wife of wage earner----- | 5 | .4 | .2 | .8 | .7 | .9 | 1.0 |

OCCUPATION—SUBSCRIBERS TO MEDICAL PLAN

1. Who, living in this household, subscribes, belongs to, or is taken care of under any medical or hospital group or insurance plan?

| | <i>Owner-Mgr.</i> | <i>Professional</i> | <i>Clerical</i> | <i>Wage Earner</i> | <i>Domestic Service</i> | <i>Housewife</i> | <i>Farm Worker</i> |
|--------------------------------------|-------------------|---------------------|-----------------|--------------------|-------------------------|------------------|--------------------|
| | <i>Total</i> | <i>Official</i> | <i>Sales</i> | <i>Shop</i> | <i>Service</i> | <i>Farmer</i> | <i>Farm Worker</i> |
| None----- | 67.3% | 74.8 | 64.9 | 62.5 | 76.9 | 67.6 | 69.3 |
| Those having plan----- | 32.7 | 25.2 | 35.1 | 37.5 | 23.1 | 32.4 | 30.7 |
| Wage earner only----- | 51.7% | 42.8 | 46.0 | 57.3 | 58.8 | 40.7 | 47.4 |
| Entire family----- | 45.6 | 55.8 | 50.0 | 38.6 | 39.5 | 59.3 | 50.0 |
| Wage earner and wife or husband----- | 1.3 | 1.4 | 3.2 | 1.4 | 1.6 | --- | 2.2 |
| Miscellaneous----- | 1.2 | --- | --- | 2.7 | 1.1 | --- | .4 |

OCCUPATION—MEMBERS RECEIVING CARE

2. Which member or members of this family have received medical or hospital care under the plan?

| | <i>Owner-</i> | <i>Wage</i> | <i>House-</i> | <i>Farm</i> |
|-------------------------|---------------|-----------------|-----------------|---------------|
| | <i>Mgr.</i> | <i>Clerical</i> | <i>Domestic</i> | <i>Worker</i> |
| | <i>Total</i> | <i>Official</i> | <i>Service</i> | <i>Wife</i> |
| Those having plan | (32.7%) | (25.2) | (35.1) | (13.2) |
| | 100.0% | 100.0 | 100.0 | 100.0 |
| | 100.0% | 100.0 | 100.0 | 100.0 |
| None | 57.0% | 49.3 | 48.0 | 58.1 |
| Received care | 43.0% | 50.7 | 52.0 | 41.9 |
| | 100.0% | 100.0 | 100.0 | 100.0 |
| | 100.0% | 100.0 | 100.0 | 100.0 |
| Wage earner | 56.7% | — | 57.3 | 58.2 |
| Other members of family | 26.3 | — | 56.3 | 46.2 |
| Both | 17.0 | — | 20.3 | 30.8 |
| | | | 23.4 | 23.0 |
| | | | 11.7 | 16.1 |
| | | | 20.0 | 23.0 |

OCCUPATION—SATISFACTORY SERVICE

3. (IF TREATMENT OR CARE RECEIVED, ASK (Was the service, care treatment entirely satisfactory?

| | <i>Owner-</i> | <i>Wage</i> | <i>House-</i> | <i>Farm</i> |
|------------------------------|---------------|-----------------|-----------------|---------------|
| | <i>Mgr.</i> | <i>Clerical</i> | <i>Domestic</i> | <i>Worker</i> |
| | <i>Total</i> | <i>Official</i> | <i>Service</i> | <i>Wife</i> |
| Those who have received care | (43.0%) | (50.7) | (52.0) | (41.9) |
| | 100.0% | 100.0 | 100.0 | 100.0 |
| | 100.0% | 100.0 | 100.0 | 100.0 |
| Yes | 92.5% | 97.0 | 90.7 | 92.5 |
| No | 6.5 | 3.0 | 9.3 | 4.3 |
| Don't know | 1.0 | — | — | — |
| | | | 3.2 | 7.9 |
| | | | — | — |
| | | | .7 | 1.0 |

[July 22, 1946]

OCCUPATION—ADDITIONAL PAYMENTS MADE

4. Did you have to pay the doctor or hospital anything extra?

| | <i>Owner-Mgr.</i> | <i>Profes-sional Official</i> | <i>Clerical Sales</i> | <i>Wage Earner</i> | <i>Domestic Service</i> | <i>House-wife</i> | <i>Farm Worker</i> |
|--|--------------------------|-------------------------------|-----------------------|--------------------|-------------------------|-------------------|--------------------|
| <i>Those who have received care-----</i> | <i>Total (43.0%)</i> | <i>(50.7)</i> | <i>(52.0)</i> | <i>(42.7)</i> | <i>(40.9)</i> | <i>(37.0)</i> | <i>(41.9)</i> |
| | <i>100.0%</i> | <i>100.0</i> | <i>100.0</i> | <i>100.0</i> | <i>100.0</i> | <i>100.0</i> | <i>100.0</i> |
| <i>Yes-----</i> | <i>48.7%</i> | <i>66.2</i> | <i>54.0</i> | <i>46.2</i> | <i>38.6</i> | <i>30.0</i> | <i>50.5</i> |
| <i>No-----</i> | <i>48.2</i> | <i>30.9</i> | <i>44.4</i> | <i>52.7</i> | <i>56.4</i> | <i>70.0</i> | <i>46.2</i> |
| <i>Don't know-----</i> | <i>3.1</i> | <i>2.9</i> | <i>1.6</i> | <i>1.1</i> | <i>5.0</i> | <i>---</i> | <i>7.7</i> |
| | | | | | | <i>3.3</i> | <i>---</i> |

OCCUPATION—FAIRNESS OF ADDITIONAL CHARGE

5. (IF HAD TO PAY EXTRA) Was the extra charge fair?

| | <i>Owner-Mgr.</i> | <i>Profes-sional Official</i> | <i>Clerical Sales</i> | <i>Wage Earner</i> | <i>Domestic Service</i> | <i>House-wife</i> | <i>Farm Worker</i> |
|---------------------------------------|--------------------------|-------------------------------|-----------------------|--------------------|-------------------------|-------------------|--------------------|
| <i>Those paying extra charge-----</i> | <i>Total (48.7%)</i> | <i>(68.2)</i> | <i>(54.0)</i> | <i>(46.2)</i> | <i>(38.6)</i> | <i>(30.0)</i> | <i>(53.8)</i> |
| | <i>100.0%</i> | <i>100.0</i> | <i>100.0</i> | <i>100.0</i> | <i>100.0</i> | <i>100.0</i> | <i>100.0</i> |
| <i>Yes-----</i> | <i>81.3%</i> | <i>88.9</i> | <i>82.3</i> | <i>85.7</i> | <i>74.5</i> | <i>100.0</i> | <i>74.4</i> |
| <i>No-----</i> | <i>13.9</i> | <i>8.9</i> | <i>14.7</i> | <i>7.2</i> | <i>15.7</i> | <i>---</i> | <i>23.4</i> |
| <i>Don't know-----</i> | <i>4.8</i> | <i>2.2</i> | <i>3.0</i> | <i>7.1</i> | <i>9.8</i> | <i>---</i> | <i>14.3</i> |
| | | | | | | <i>2.2</i> | <i>---</i> |

OCCUPATION—ATTITUDE TOWARD COMPULSORY MEMBERSHIP IN STATE PLAN

8. (IF COMPULSORY ANSWERED TO QUESTION No. 6) Should people be compelled to belong to or subscribe to the State Plan or should they be allowed to take their choice?

| | Owner-Mgr. | Professional Official | Wage Earner | Clerical Sales | Domestic Service | Housewife | Farm Worker |
|----------|------------|-----------------------|-------------|----------------|------------------|-----------|-------------|
| Total | (21.7%) | (21.4) | (17.6) | (24.3) | (22.2) | (18.5) | (37.0) |
| (100.0%) | (100.0) | (100.0) | (100.0) | (100.0) | (100.0) | (100.0) | (100.0) |
| 56.9% | 50.9 | 60.0 | 59.9 | 58.0 | 56.5 | 68.3 | 31.8 |
| 42.3 | 48.2 | 40.1 | 40.1 | 42.0 | 43.5 | 31.7 | 63.6 |
| .1 | .9 | --- | --- | --- | --- | --- | 4.6 |
| 1 | 1 | --- | --- | --- | --- | --- | --- |

OCCUPATION—FINANCIAL SOURCES FOR STATE PLAN

9. If the State should start such a plan, how should it be paid for?

| | Owner-Mgr. | Professional Official | Wage Earner | Clerical Sales | Domestic Service | Housewife | Farm Worker |
|----------|------------|-----------------------|-------------|----------------|------------------|-----------|-------------|
| Total | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 |
| (100.0%) | (100.0) | (100.0) | (100.0) | (100.0) | (100.0) | (100.0) | (100.0) |
| 34.8% | 33.3 | 33.9 | 36.4 | 37.2 | 29.8 | 35.1 | 25.8 |
| 28.9 | 29.4 | 25.5 | 26.3 | 31.2 | 41.2 | 26.3 | 41.0 |
| 6.7 | 7.3 | 6.7 | 6.1 | 5.8 | 9.6 | 5.0 | 18.2 |
| 24.4 | 25.2 | 27.5 | 26.7 | 21.7 | 16.7 | 26.2 | 21.2 |
| 5.0 | 6.4 | 6.1 | 4.4 | 3.5 | 7.8 | 4.0 | 1.5 |
| 1 | 1 | --- | --- | --- | 1 | 2.6 | --- |
| 2.5 | 2.6 | 2.3 | 2.1 | 2.1 | .6 | 2.0 | --- |

* Totals to more than 100% because of multiple answers.

OCCUPATION—FINANCIAL SOURCES FOR STATE PLAN

10. If a State plan should be adopted, should it include treatment by Osteopaths, Chiropractors, Other, Drugless healers, All, None?

| | Owner- Mgr. Official | Wage Profes- sional Sales | Clerical Earner | Domestic House- Shop | Service wife | Farmer Worker |
|------------------|----------------------------|------------------------------------|--------------------|----------------------------|-----------------|------------------|
| Total | 26.9 | 24.3 | 30.1 | 23.7 | 23.3 | 26.7 |
| 26.5% | 26.9 | 24.3 | 30.1 | 23.7 | 23.3 | 25.4 |
| 73.5% | 73.1 | 75.7 | 69.9 | 76.3 | 71.8 | 73.3 |
| *100.0% | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 | *100.0 |
| All | 70.5% | 70.5 | 71.0 | 70.5 | 72.6 | 74.2 |
| Osteopaths | 19.9 | 21.4 | 23.4 | 18.5 | 19.0 | 16.2 |
| Chiropractors | 17.1 | 17.9 | 13.6 | 15.1 | 17.6 | 19.0 |
| Drugless healers | 1.1 | 1.3 | .4 | 1.1 | 1.0 | 3.4 |
| Dentists | .4 | .3 | .8 | .5 | .1 | .6 |
| Other | 6.5 | 4.3 | 7.5 | 10.3 | 3.7 | 6.7 |
| Against it | 2.1 | .3 | — | — | — | — |
| Don't know | 2.5 | 3.3 | — | — | — | — |

*Totals to more than 100% because of multiple answers.

UNION MEMBERSHIP—DISTRIBUTION OF SAMPLE

All persons interviewed must first be qualified to be in one of the following classifications:

| | Over-all | Union | A. F. L. | C. I. O. | Other Unions | Refused to State | Non-Union |
|---|----------|--------|----------|----------|--------------|------------------|-----------|
| | (24.7) | 100.0% | (16.4) | (3.9) | (4.4) | (.1) | (75.2) |
| | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% |
| Wage earner ----- | 68.2% | 73.9% | 75.9% | 79.4% | 61.2% | ----- | 66.5% |
| Wife of wage earner ----- | 30.8 | 25.4 | 23.3 | 20.6 | 37.4 | ----- | 32.5 |
| Husband of wage earner ----- | .5 | .2 | ----- | ----- | 1.4 | ----- | .5 |
| Wage earner and wife of wage earner ----- | .5 | .5 | .8 | ----- | ----- | ----- | .5 |

UNION MEMBERSHIP—SUBSCRIBERS TO MEDICAL PLAN

1. Who, living in this household, subscribes, belongs to, or is taken care of under any medical or hospital group or insurance plan?

| | Over-all | Union | A. F. L. | C. I. O. | Other Unions | Refused to State | Non-Union |
|---------------------------------------|-------------------|-------|----------|----------|--------------|------------------|-----------|
| | (67.3%) | 59.6 | 58.6 | 61.8 | 61.2 | ----- | 69.6 |
| | Those having plan | 32.7 | 40.4 | 41.4 | 38.2 | 38.8 | 30.4 |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Wage earner only ----- | 51.7 | 58.1 | 56.5 | 64.0 | 59.6 | ----- | 48.6 |
| Entire family ----- | 45.8 | 39.8 | 40.4 | 36.0 | 40.4 | ----- | 48.8 |
| Wage earner and wife or husband ----- | 1.3 | 1.5 | 2.2 | ----- | ----- | ----- | 1.1 |
| Miscellaneous ----- | 1.2 | .6 | .9 | ----- | ----- | ----- | 1.5 |

UNION MEMBERSHIP—MEMBERS RECEIVING CARE

2. Which member or members of this family have received medical or hospital care under the plan?

| | Over-all | Union | A. F. L. | C. I. O. | Other Unions | Refused to State | Non-Union |
|-------------------------------|----------|--------|----------|----------|--------------|------------------|-----------|
| | (32.7%) | (40.4) | (41.4) | (38.2) | (38.8) | ----- | (30.4) |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| None ----- | 57.0 | 61.0 | 62.0 | 50.0 | 66.7 | ----- | 55.2 |
| Received care ----- | 43.0 | 39.0 | 38.0 | 50.0 | 33.3 | ----- | 44.8 |
| 100.0% ----- | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Wage earner ----- | 56.7% | 64.1 | 70.2 | 52.0 | 52.6 | ----- | 54.9 |
| Other members of family ----- | 26.3 | 23.4 | 23.8 | 28.0 | 15.8 | ----- | 27.3 |
| Both ----- | 17.0 | 12.5 | 6.0 | 20.0 | 31.6 | ----- | 17.8 |

UNION MEMBERSHIP—SATISFACTORY SERVICE

3. (IF TREATMENT OR CARE RECEIVED, ASK) Was the service, care or treatment entirely satisfactory?

| | Over-all | Union | A. F. L. | C. I. O. | Other Unions | Refused to State | Non-Union |
|------------------|----------|--------|----------|----------|--------------|------------------|-----------|
| | (43.0%) | (39.0) | (38.0) | (50.0) | (33.3) | ----- | (44.8) |
| | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Yes ----- | 92.5% | 95.3 | 94.0 | 96.0 | 100.0 | ----- | 91.6 |
| No ----- | 6.5 | 4.7 | 6.0 | 4.0 | ----- | ----- | 6.9 |
| Don't know ----- | 1.0 | ----- | ----- | ----- | ----- | ----- | 1.5 |

UNION MEMBERSHIP—ADDITIONAL PAYMENTS MADE

4. Did you have to pay the doctor or hospital anything extra?

| | <i>Over-all</i> | <i>Union</i> | <i>A. F. L.</i> | <i>C. I. O.</i> | <i>Other Unions</i> | <i>Refused to State</i> | <i>Non-Union</i> |
|---------------------------------|-------------------|-----------------|-----------------|-----------------|---------------------|-------------------------|------------------|
| Those who have received care -- | (43.0%) 100.0% | (39.0) 100.0 | (38.0) 100.0 | (50.0) 100.0 | (33.3) 100.0 | ----- | (44.8) 100.0 |
| Yes ----- | 48.7% | 42.2 | 41.2 | 50.0 | 36.8 | ----- | 50.9 |
| No ----- | 48.2 | 51.6 | 52.9 | 41.7 | 57.9 | ----- | 47.0 |
| Don't know ----- | 3.1 | 6.2 | 5.9 | 8.3 | 5.3 | ----- | 2.1 |

UNION MEMBERSHIP—FAIRNESS OF ADDITIONAL CHARGE

5. (IF HAD TO PAY EXTRA) Was the extra charge fair?

| | <i>Over-all</i> | <i>Union</i> | <i>A. F. L.</i> | <i>C. I. O.</i> | <i>Other Unions</i> | <i>Refused to State</i> | <i>Non-Union</i> |
|---------------------------------|------------------|-----------------|-----------------|-----------------|---------------------|-------------------------|------------------|
| Those paying extra charge ----- | (48.7) 100.0% | (42.2) 100.0 | (41.2) 100.0 | (50.0) 100.0 | (36.8) | ----- | (50.9) 100.0 |
| Yes ----- | 81.3% | 72.6 | 65.6 | 75.0 | 100.0 | ----- | 83.5 |
| No ----- | 13.9 | 15.7 | 25.0 | ----- | ----- | ----- | 13.5 |
| Don't know ----- | 4.8 | 11.7 | 9.4 | 25.0 | ----- | ----- | 3.0 |

UNION MEMBERSHIP—ATTITUDE TOWARD COMPULSORY MEMBERSHIP

6. Do you think that subscription to or membership in a medical or hospital plan should be compulsory or voluntary?

| | <i>Over-all</i> | <i>Union</i> | <i>A. F. L.</i> | <i>C. I. O.</i> | <i>Other Unions</i> | <i>Refused to State</i> | <i>Non-Union</i> |
|------------------------|-----------------|--------------|-----------------|-----------------|---------------------|-------------------------|------------------|
| Interviews ----- | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 | ----- | 100.0 |
| Voluntary ----- | 76.0% | 72.2 | 70.5 | 74.8 | 76.2 | ----- | 76.9 |
| Compulsory ----- | 21.7 | 26.6 | 28.4 | 23.7 | 22.4 | ----- | 20.4 |
| Don't know ----- | 2.1 | 1.2 | 1.1 | 1.5 | 1.4 | ----- | 2.5 |
| Do not believe in it | .1 | ----- | ----- | ----- | ----- | ----- | .1 |
| Refused to state ----- | .1 | ----- | ----- | ----- | ----- | ----- | ----- |

UNION MEMBERSHIP—OPINION ON STATE-OPERATED PLAN

7. There are now available several different types of medical and hospital plans. Do you think the State of California should promote and operate a plan in competition to those in existence?

| | <i>Over-all</i> | <i>Union</i> | <i>A. F. L.</i> | <i>C. I. O.</i> | <i>Other Unions</i> | <i>Refused to State</i> | <i>Non-Union</i> |
|------------------|-----------------|--------------|-----------------|-----------------|---------------------|-------------------------|------------------|
| Interviews ----- | 100.0% | 100.0 | 100.0 | 100.0 | 100.0 | ----- | 100.0 |
| Yes ----- | 50.2% | 58.8 | 58.0 | 62.6 | 58.5 | ----- | 47.8 |
| No ----- | 25.8 | 21.1 | 21.7 | 22.1 | 18.4 | ----- | 27.1 |
| Don't know ----- | 24.0 | 20.1 | 20.3 | 15.3 | 23.1 | ----- | 25.1 |

**UNION MEMBERSHIP—ATTITUDE TOWARD COMPULSORY
MEMBERSHIP IN STATE PLAN**

8. (IF COMPULSORY ANSWERED TO QUESTION No. 6) Should people be compelled to belong to or subscribe to the State Plan or should they be allowed to take their choice?

| | <i>Over-all</i> | <i>Union</i> | <i>A. F. L.</i> | <i>C. I. O.</i> | <i>Other Unions</i> | <i>Refused in State</i> | <i>Non-Union</i> |
|--|-------------------|-----------------|-----------------|-----------------|---------------------|-------------------------|------------------|
| Those who believe in compulsory membership --- | (21.7%) 100.0% | (26.6) 100.0 | (28.4) 100.0 | (23.7) 100.0 | (22.4) 100.0 | ----- | (20.4) 100.0 |
| Allowed to take choice ----- | 56.9% | 54.7 | 57.0 | 35.5 | 60.6 | ----- | 57.3 |
| Should be compelled to belong ----- | 42.9 | 45.3 | 43.0 | 64.5 | 39.4 | ----- | 42.3 |
| Don't know ----- | .1 | ----- | ----- | ----- | ----- | ----- | .2 |
| Refused to state ----- | .1 | ----- | ----- | ----- | ----- | ----- | .2 |

UNION MEMBERSHIP—FINANCIAL SOURCES FOR STATE PLAN

9. If the State should start such a plan, how should it be paid for?

| | <i>Over-all</i> | <i>Union</i> | <i>A. F. L.</i> | <i>C. I. O.</i> | <i>Other Unions</i> | <i>Refused in State</i> | <i>Non-Union</i> |
|------------------------|-----------------|--------------|-----------------|-----------------|---------------------|-------------------------|------------------|
| | *100.0% | *100.0 | *100.0 | *100.0 | *100.0 | ----- | *100.0 |
| Interviews ----- | *100.0% | *100.0 | *100.0 | *100.0 | *100.0 | ----- | *100.0 |
| Pay roll tax ----- | 34.8% | 39.5 | 40.3 | 42.5 | 35.6 | ----- | 33.2 |
| Sales tax ----- | 28.9 | 27.4 | 29.4 | 20.5 | 27.4 | ----- | 29.8 |
| Property tax ----- | 6.7 | 7.3 | 6.8 | 8.7 | 8.2 | ----- | 6.5 |
| Other ----- | 24.4 | 22.8 | 21.5 | 31.5 | 21.9 | ----- | 24.9 |
| Don't know ----- | 5.6 | 4.0 | 4.1 | 1.6 | 5.5 | ----- | 6.1 |
| Refused to state ----- | .1 | ----- | ----- | ----- | ----- | ----- | .1 |
| Miscellaneous ----- | 2.5 | 2.4 | 2.4 | 1.6 | 3.4 | ----- | 1.7 |

* Totals to more than 100% because of multiple answers.

**UNION MEMBERSHIP—ELIGIBILITY OF VARIOUS TYPES
OF HEALERS**

10. If a State plan should be adopted, should it include treatment by Osteopaths, Chiropractors, Other, Drugless healers, All, None?

| | <i>Over-all</i> | <i>Union</i> | <i>A. F. L.</i> | <i>C. I. O.</i> | <i>Other Unions</i> | <i>Refused in State</i> | <i>Non-Union</i> |
|-------------------------------|-----------------|--------------|-----------------|-----------------|---------------------|-------------------------|------------------|
| | *100.0% | *100.0 | *100.0 | *100.0 | *100.0 | ----- | *100.0 |
| None ----- | 26.5% | 24.2 | 23.1 | 22.7 | 29.9 | ----- | 27.7 |
| Those who would include ----- | 73.5 | 75.8 | 76.9 | 77.3 | 70.1 | ----- | 72.3 |
| All ----- | 70.7% | 71.6 | 71.6 | 78.8 | 67.0 | ----- | 70.3 |
| Osteopaths ----- | 19.9 | 20.3 | 20.9 | 16.2 | 23.3 | ----- | 20.1 |
| Chiropractors ----- | 17.1 | 18.2 | 20.8 | 13.1 | 15.6 | ----- | 16.6 |
| Drugless healers ----- | 1.1 | 1.0 | 1.0 | 1.0 | 1.0 | ----- | 1.1 |
| Dentists ----- | .4 | .2 | ----- | ----- | 1.0 | ----- | .5 |
| Other ----- | 6.5 | 5.5 | 4.9 | 6.1 | 8.7 | ----- | 6.9 |
| Against it ----- | .1 | ----- | ----- | ----- | ----- | ----- | .1 |
| Don't know ----- | 2.5 | 2.1 | 2.2 | ----- | 3.9 | ----- | 2.7 |

* Totals to more than 100% because of multiple answers.

INSTRUCTIONS TO INTERVIEWERS

By KNIGHT AND PARKER

(All Persons Interviewed Must First Be Qualified to Be in One of the Following Classifications)

Wage Earner--- Wife of Wage Earner--- Husband of Wage Earner---

1. Who, living in this household, subscribes, belongs to, or is taken care of under any medical or hospital group or insurance plans?

Wage earner only--- Entire family--- None---

Ask Questions 2 Through 5 Only of Those Covered

2. Which member or members of this family have received medical or hospital care under the plan?

Wage earner--- Other members of family--- Both--- None---

3. (IF TREATMENT OR CARE RECEIVED, ASK) Was the service, care or treatment entirely satisfactory?

Yes--- No--- DK---

4. Did you have to pay the doctor or hospital anything extra?

Yes--- No--- DK---

5. (IF YES) Was the extra charge fair?

Yes--- No--- DK---

6. Do you think that subscription to or membership in a medical or hospital plan should be compulsory or voluntary?

Compulsory--- Voluntary---

7. There are now available several different types of medical and hospital plans. Do you think the State of California should promote and operate a plan in competition to those in existence?

Yes--- No--- DK---

8. (IF COMPULSORY TO QUESTION 6) Should people be compelled to belong to or subscribe to the State Plan--- or should they be allowed to take their choice ---?

9. If the State should start such a plan, how should it be paid for?

Payroll tax--- Sales tax--- Property tax--- Other---

10. If a State plan should be adopted, should it include treatment by Osteopaths---, Chiropractors---, Other---, Drugless healers---, All---, None---?

How many in the family including the wage earner and the dependents? -----

Sex: Male--- Female---

Age: 20-29--- 30-39--- 40-49--- 50-up---

Property Owner--- No----

Union: C.I.O.--- A.F.L.--- Other--- Non-Union---

Occupation:

Owner-Mgr. Official -----

Wage Earner Shop-----

Professional -----

Domestic Service -----

Clerical Sales -----

Housewife -----

Farmer -----

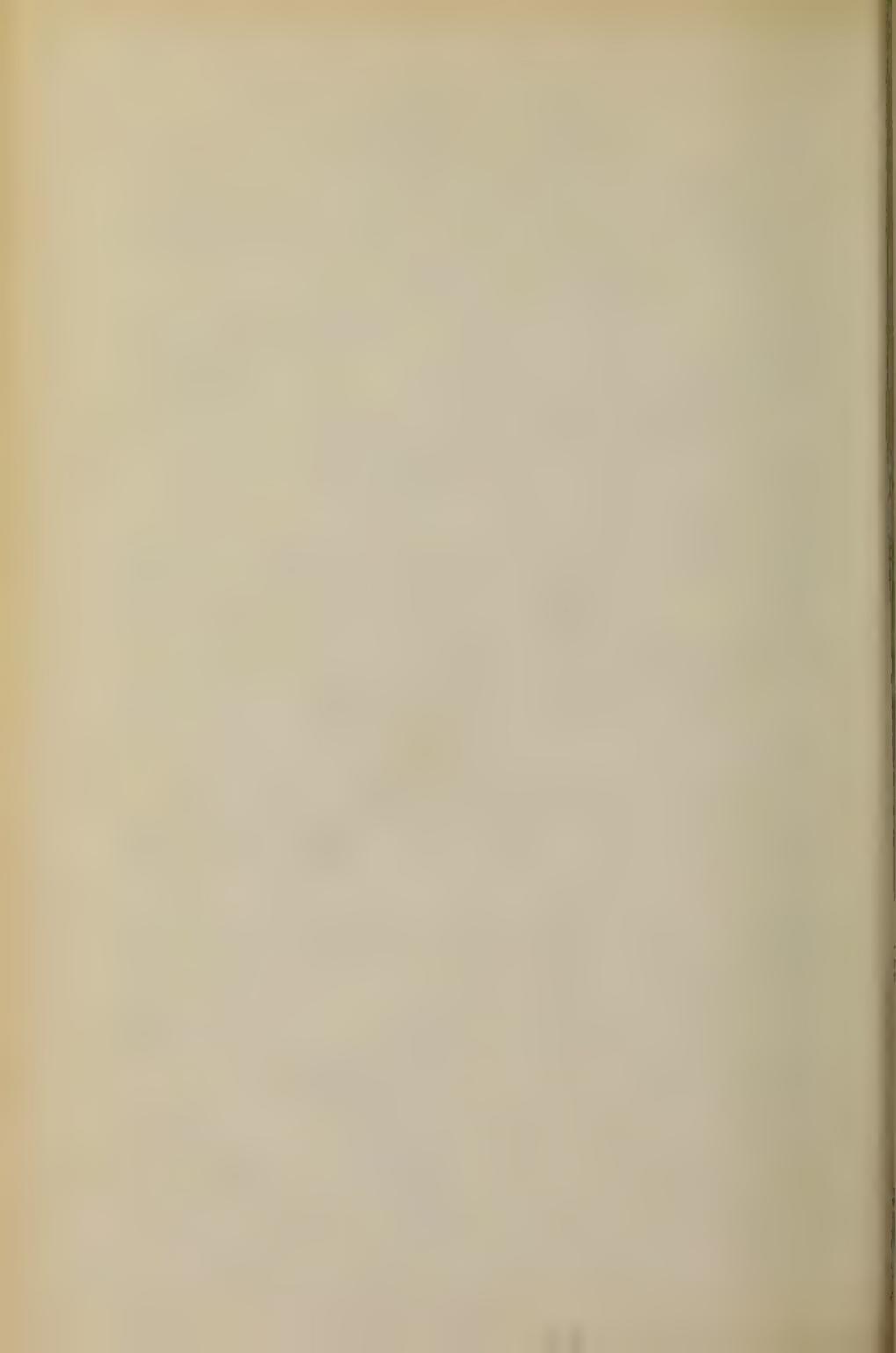
Farm Workers -----

Urban--- Rural---

Area -----

Address -----

Your Name -----



Section 9

RECOMMENDATIONS

MATERNAL AND CHILD WELFARE

The State Department of Public Health now being engaged in a survey of Hospital and Medical Facilities existing or needed in this State it is recommended that suitable legislation be introduced whereby the State Department of Public Health shall amplify its report to include an estimate of those particular facilities needed to provide adequate Maternity Care, for the Women of California and Pediatric Services up to the second year of life for children born in this State to the end that in this most crucial time in the medical history of women and children proper care shall be the right of all.

ACTUARIAL RECORDS

It is recommended that suitable legislation be introduced providing that full actuarial records be kept in the administration of the recently enacted Unemployment Compensation Disability Benefits Act and that a full time actuary be employed to make quarterly and yearly actuarial reports to the Governor and to the Legislature in order that the incidence of disease, accidents and illnesses among those in subject employment may be more accurately studied.

UNIFORM REPORTING AND CONTINUING STUDIES OF HEALTH CARE PROBLEM

Under the existing voluntary plans providing insurance against the costs of medical care and hospitalization a wealth of statistical information may be obtained through a uniform procedure in the payment of claims and recording of policy holders.

The studies of this committee have indicated that patterns of incidence or morbidity as among classifications of policy holders or in areas are tending to become established.

When complete records are kept it is evident that departures from normal expectancies will indicate better or poorer health or limitation or liberalization of benefits, all of which are and should be the concern of the Legislature.

It is therefore recommended that suitable legislation be introduced providing, first, that the Insurance Commissioner require all Voluntary and Commercial Insurance Plans, profit or nonprofit, providing Medical and/or Hospital Benefits to make quarterly reports to the State Department of Public Health and, secondly that the State Department of Public Health publish the actuarial and medical data obtained from such reports in order that the Medical Profession and the Insurance Carriers may have the benefit of studies to be made concerning the health of the people as reflected by all possible means of obtaining information.

It is further recommended that such legislation provide that the State Department of Public Health after the publication of such bulletins and studies sponsor Health Conferences which shall be attended by representatives of the Medical Societies, the Insurance Companies and members of proper Legislative Committees.

Such conferences shall have no power to legislate but may, by resolution, call upon the Legislature for the introduction of any laws or regulations deemed to be necessary or desirable for the health of the people.

CONTINUATION OF COMMITTEE AND SUPPLEMENTAL REPORT

This report has stated, and the committee finds, that the problem remains of providing medical care for those who can not financially afford the needed protection.

Since the Legislature has adopted the Unemployment Disability Benefits Act (effective, as to benefits payable, May 21, 1947) and since this committee has recommended above that the State Department of Public Health report on legislation needed to provide adequate Maternity Care for the women of California and Pediatric Services up to the second year of life for children born in this State we have a starting point from which further study may be made leading to provision for Prepaid Medical Care.

This committee, therefore, recommends that at the beginning of the fifty-seventh session of the Legislature, or at any intervening extraordinary session of the fifty-sixth session, the Assembly Health Care Investigating Committee be reconstituted and authorized to file a report and, in continuing its investigations, to hold hearings during the Constitutional Recess at which various interested parties be given an opportunity to criticize or add to the report herein filed.

By this means this committee acknowledges that the present report is not the final work on this important subject. But we are now in a position to base further studies on the work already covered and explore other channels which may be presented.

Section 10**BIBLIOGRAPHY**

- (1)—Outline of presentation and exhibits in support of A.B. 449. (The Peoples Health Act) by California C.I.O. Council Research Dept. March 2, 1945.
- (2)—Medical Care for the American People, Final Report of the Committee on the Costs of Medical Care.
- (3)—Health Insurance for California, Report of the Social Security and Manpower, and Research Department, California State Chamber of Commerce.
- (4)—State Relief Administration Study of 1935.
- (5)—Medical Care and Costs in California Families in Relation to Economic Status, 1937. (Margaret C. Klem)
- (6)—Incidence of Illness and the Receipt and Cost of Medical Care among Representative Family Groups, 1933. (Klem, Falk, Sinai)
- (7)—Report of the Senate Committee to Investigate the High Cost of Medical Care, 1935.

TEXT OF H. R. 295

As printed on pp. 118, 119 of Assembly Journal for June 16, 1945
and adopted in the Assembly the same day.

**RELATIVE TO THE CREATION OF THE ASSEMBLY HEALTH CARE
INVESTIGATING INTERIM COMMITTEE**

WHEREAS, The health of the people of the State of California is a matter of continuing concern to the Legislature; and

WHEREAS, There has been presented at this Fifty-sixth Regular Session of the Legislature numerous measures relating to making the health, medical, hospital and other care of the people of the State, including the raising of revenues to provide such care, a function of the State Government; and

WHEREAS, The Legislature is in need of further information as to the need for the care to be provided, the types of care to be provided, the classes of persons for whom the care should be provided, the administration of the care, the cost of the care, and the existing and possible sources of revenue which may be used to provide the care; now, therefore, be it

Resolved by the Assembly of the State of California, as follows:

1. The Assembly Health Care Investigating Interim Committee is hereby created and appointed and authorized and directed to ascertain, study and analyze all facts relating to the health of the people of the State of California, the adequacy of existing sources to maintain and improve the health of the people, any additional means for maintaining and improving the health of the people, the need for the provision of health care for the people, or any classes thereof, by the State Government or any agency thereof, the cost of providing for health care by the State Government or any agency thereof, and the existing and possible sources of revenue which may be used to provide such care, including but not limited to the operation, effect, administration, enforcement and needed revision of any and all laws in any way bearing upon or relating to the subject of this resolution, and to report thereon to the Assembly at any regular or special session, including in the reports its recommendations for appropriate legislation.

2. The committee shall consist of seven Members of the Assembly appointed by the Speaker thereof. The chairman shall be selected, and vacancies occurring or existing in the membership of the committee shall be filled, by the Speaker.

3. The committee is authorized to act during this session of the Legislature, including any recess, and after final adjournment until the commencement of the next regular session, with authority to file its final report not later than the first day of July, 1946.

4. The committee and its members shall have and exercise all of the rights, duties and powers conferred upon Investigating Committees and their members by the provisions of the Joint Rules of the Senate and Assembly and of the Standing Rules of the Assembly as they are adopted and amended from time to time, which provisions are incorporated herein and made applicable to this committee and its members.

5. The committee has the following additional powers and duties:

- (a) To cooperate with and secure the cooperation of county, city, city and county, and other local law enforcement agencies in investigating any matter within the scope of this resolution and to direct the sheriff of any county to serve subpoenas, orders and other process issued by the committee.
- (b) To report its findings and recommendations to the Legislature, to the Governor, and to the people from time to time, not later than the first day of July, 1946.
- (c) To do any and all other things necessary or convenient to enable it fully and adequately to exercise its powers, perform its duties, and accomplish the objects and purposes of this resolution.
- (d) To meet at the State Capitol, or at any other place within this State or within the United States.

6. The sum of fifty thousand dollars (\$50,000) or so much thereof as may be necessary is hereby made available from the Contingent Fund of the Assembly for the expenses of the committee and its members and for any charges, expenses or claims it may incur under this resolution, to be paid from the said Contingent Fund of the Assembly and disbursed, after certification by the chairman of the committee, upon warrants drawn by the State Controller upon the State Treasurer.

MOTION TO PRINT ADDITIONAL COPIES OF REPORT

Mr. Thomas moved that 1,000 additional copies be ordered printed, as separate documents, of the Assembly Health Care Investigating Interim Committee.

Mr. Sam L. Collins seconded the motion.

Motion carried.

COMMUNICATIONS

By Speaker Lyon :

A communication from Mrs. Lyda C. Sibley, relative to impeachment, was received, and ordered referred to the Committee on Judiciary.

By Mr. Geddes :

The following communication was received, read, ordered printed in the Journal, and referred to the Committee on Governmental Efficiency and Economy :

POMONA VALLEY REAL ESTATE BOARD
POMONA, CALIFORNIA, July 17, 1946

*Hon. Ernest R. Geddes, Assemblyman
1445 Alameda Street, Pomona, California*

DEAR SIR: At a regular monthly meeting of the Pomona Valley Real Estate Board on this date, the following resolution was unanimously adopted. Your earnest consideration is urged, and in the interest of fair play, your support of this resolution is requested.

Resolution

In as much as the administration of rent control throughout California has been so arbitrarily handled, the movement for State control of rents is requested with the proviso that all questions affecting rents in towns of 25,000 or more population be handled by a fairly representative, unpaid board of local citizens, appointed by the city council, and endorsed by the Assemblymen from the respective district. And it should be further provided that in counties where there are no towns of this size, the committee should be selected by the supervisors in lieu of the city council.

Respectfully,

POMONA VALLEY REAL ESTATE BOARD
By EDWARD T. LAWS, Vice President
By EARL A. MOSS, Secretary

By Mr. Stephenson :

The following communication was received, read, and ordered printed in the Journal :

SACRAMENTO COUNTY FAIR AND NIGHT HORSE SHOW,
GALT, CALIFORNIA, July 21, 1946

*Dwight Stephenson,
Sacramento, California*

DEAR DWIGHT: Will you please on the behalf of the Directors of the Sacramento County Fair invite the Members of the Legislature to the Sacramento County Fair on Thursday, July 25th?

We have a wonderful exhibition of livestock and agricultural products, as well as a race card of 10 races each afternoon. A 10 event horse show each evening starting Wednesday evening.

We want all the Members of the Legislature to be present. Tickets will be arranged. Very truly,

E. KENEFICK, Secretary-Manager

MESSAGES FROM THE SENATE

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Resolution No. 4

Resolved, That the Secretary of the Senate is hereby directed to notify the Assembly that the Senate elected the following statutory officers:

President pro tempore _____ Jerrold L. Seawell

Secretary of the Senate _____ Joseph A. Beek

Sergeant-at-Arms _____ Joseph F. Nolan

Minute Clerk _____ John F. Lea

Chaplain _____ Rev. Dr. Clarence A. Kircher

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS**

The following bills were introduced, and read the first time:

Assembly Bill No. 1: By Mr. Hollibaugh—An act in relation to the regulation, control, and stabilization of rents for, and the eviction of tenants of, residential housing accommodations during an emergency, declaring the urgency thereof, to take effect immediately.

Referred to the Committee on Governmental Efficiency and Economy.

Assembly Bill No. 2: By Mr. Hollibaugh—An act to establish in the Division of Real Estate of the Department of Investment a Rent Administrator and prescribing his powers and duties; to provide for appointment of Rental Arbitration Boards and prescribing their powers and duties; to provide for the regulation, control and stabilization of rents and rental agreements upon their release from control by the Federal Government, and for the regulation of proceedings for the recovery of possessions of rental properties, and certain other incidents of the landlord-tenant relationship within defense-rental areas, and to provide a method for the orderly readjustment of rents during the period of transition from present controls by the Federal Government until a normal relationship between supply of various classes of rental properties and demand therefor make unnecessary the administration of further control.

Referred to the Committee on Governmental Efficiency and Economy.

Assembly Bill No. 3: By Mr. Hollibaugh—An act making an appropriation for the support of the Rent Administration and the administration of the Emergency Fair Rent Act.

Referred to the Committee on Governmental Efficiency and Economy.

Assembly Bill No. 4: By Messrs. Stream, Boyd, Erwin, Middough, Stewart, and Watson—An act in relation to the regulation, control and stabilization of rents and the eviction of tenants in housing accommodations during an emergency, and prescribing the powers and duties of the governing bodies of cities and counties with respect thereto.

Referred to the Committee on Governmental Efficiency and Economy.

MOTION

Mrs. Nichouse moved that the men Members of the Assembly, the members of the desk force, members of the press, attaches, and visitors, be permitted to remove their coats, if they so desire, because of the unusually warm weather.

Mr. Ralph C. Dills seconded the motion.

Motion carried.

APPOINTMENT OF SELECT COMMITTEES

Speaker Lyon announced the appointment of Messrs. Allen, Debs, Boyd, Johnson, and Collins, Sam L., as a Select Committee to wait upon Governor Earl Warren and extend to him an invitation to address a Joint Convention of the Senate and Assembly at 11:30 a.m., and to escort him to the Assembly Chamber, and to the rostrum.

Speaker Lyon announced the appointment of Messrs. Doyle, Thomas, and Butters as a Select Committee to wait upon the Senate, and extend an invitation to the Senate to meet in Joint Convention with the Assembly in the Assembly Chamber, at 11.30 a.m., for the purpose of hearing an address by His Excellency, the Hon. Earl Warren, Governor of California.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following bills were introduced, and read the first time:

Assembly Bill No. 5: By Mr. Sam L. Collins—An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Judiciary.

Assembly Bill No. 6: By Messrs. Fourt, Waters, Armstrong, Crichton, Doyle, King, Maloney, McCollister, Middough, and Wollenberg—An act in relation to the regulation, control and stabilization of rents and the eviction of tenants in housing accommodations during an emergency, creating a Temporary State Housing Rent Commission, prescribing its powers and duties and making an appropriation therefor.

Referred to Committee on Governmental Efficiency and Economy.

Assembly Bill No. 7: By Messrs. Fourt, Waters, Armstrong, Crichton, Doyle, King, Maloney, McCollister, Middough, and Wollenberg—An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Judiciary.

MOTION TO TEMPORARILY SUSPEND THE RULES

Mr. Sam L. Collins moved that the Rules be temporarily suspended for the purpose of permitting visitors to enter on the floor of the Assembly, and to be seated with the members during the Joint Convention.

Mr. Stream seconded the motion.

Motion carried.

REPORT OF SELECT COMMITTEE

The Select Committee appointed to wait upon the Senate appeared at the bar of the Assembly, and reported it had discharged its duties, and that the Senate would accept the invitation to sit in Joint Convention.

RECESS

At 11.30 a.m., the Speaker announced that the Assembly would be at recess to meet with the Senate in Joint Convention.

IN JOINT CONVENTION**ASSEMBLY CHAMBER, SACRAMENTO**

Monday, July 22, 1946

At 11.30 a.m., the Senate and the Assembly met in Joint Convention.

Hon. Charles W. Lyon, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ANNOUNCEMENT

Speaker Lyon announced the arrival in the Assembly Chamber of the Hon. Frederick F. Houser, Lieutenant Governor of California and President of the Senate, and President pro tempore of the Senate, the Hon. Jerrold L. Seawell, and invited them to the rostrum, accompanied by an escort of Assemblymen.

Speaker Lyon invited the Members of the Senate and their guests, upon arrival in the Assembly Chamber, to be seated.

SENATE ROLL CALL

Hon. Frederick F. Houser, President of the Senate, directed the Secretary of the Senate to call the roll of Senators.

The roll was called, and the following answered to their names:

Senators Biggar, Breed, Brown, Burns, Carter, Crittenden, Cunningham, DeLap, Desmond, Deuel, Dillinger, Dilworth, Donnelly, Dorsey, Fletcher, Gordon, Hatfield, Hulse, Jespersen, Judah, Keating, Mayo, McBride, Mixter, Parkman, Powers, Quinn, Rich, Seawell, Shelley, Slater, Sutton, Swing, Tenney, Ward, and Weybret—36.

The President declared a quorum of the Senate present.

ASSEMBLY ROLL CALL

Hon. Charles W. Lyon, Speaker of the Assembly, directed the Chief Clerk of the Assembly to call the roll of Assemblymen.

The roll was called, and the following answered to their names:

Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—73.

The Speaker declared a quorum of the Assembly present.

REPORT OF ASSEMBLY COMMITTEE ON ESCORT

The Assembly Committee on Escort, consisting of Messrs. Allen, Debs, Boyd, Johnson, and Collins, Sam L., appointed to wait upon His Excellency, Governor Earl Warren, to inform him that the Joint Convention was now in session, and to escort him to the Joint Convention, appeared at the bar of the House, and announced the presence of His Excellency, Hon. Earl Warren, Governor of the State of California.

PRESENTATION OF THE GOVERNOR

Hon. Charles W. Lyon then presented Governor Warren to the Joint Convention.

ADDRESS BY GOVERNOR

Governor Warren then proceeded to address the Joint Convention as follows:

MESSAGE TO THE SPECIAL SESSION OF THE LEGISLATURE

By Governor Earl Warren, on Monday, July 22, 1946

I have called you into special session, as I invariably do in times of public emergency, to have the benefit of your counsel and the legislative action appropriate to the circumstances. This is the sixth time I have so convened the Legislature in the past three and a half years. On each occasion, you have responded with legislation designed to accomplish the desired purpose. I have no doubt that in this instance you will be able to relieve the distress that many of our citizens will face in the very near future.

It is a fortunate circumstance that so many of you planned to be in Sacramento this past weekend for the statutory party conventions, and I hope this has minimized the inconvenience of being summoned on such short notice. At all events, I welcome you back to the State Capitol, and offer my full cooperation in solution of the problems that confront us.

The reason for the session as stated in the Proclamation is to protect the public against unreasonable rent increases and unwarranted evictions at a time when the housing shortage in California offers tenants no alternative to paying any rental that is demanded of them. They have no choice. There is no place for them to move. If they are evicted from their homes, they must land in the streets. An understanding State Government can not permit such conditions to exist.

This situation has been occasioned by the fact that on June 30th, last, the Federal Price Control Act of 1942 and the rules and regulations thereunder, including the rent regulations for housing, hotels, and rooming houses, ceased to be operative because of a difference of opinion between the Congress and the President. That difference of opinion apparently has not been reconciled, and there is no assurance that it will be reconciled prior to July 31st, the date upon which indiscriminate rent increases and evictions could become effective in this State. In such circumstances, the fear and uncertainty in the minds of all tenants, as well as the actual distress of those who are unjustly evicted from their living quarters, must be relieved prior to that date.

There is no power in the Governor to do so. It can only be done by legislation.

I presume that you do not welcome the idea of unceremoniously catapulting the State into a program of rent control which has been carried on by the Federal Government since 1942. I will be frank to say that I also share that feeling. The Federal Government has undertaken the job. It has built an organization to accomplish it. It has encountered the manifold problems involved in such a program. It should continue to shoulder the responsibility as long as it is necessary to protect the public, because it is a National byproduct of the war and will continue to be so until the National housing program, which has developed so many bottlenecks, produces enough houses to balance supply and demand.

But we are not free agents to do as we choose. Our responsibility as State officers compels us to see that our people are protected. If the Federal Government does not do it, we must do it.

California is more sensitive to this situation than any other State of the Union. During the war our population increased by more than two million people. This represents 600,000 new families. During this period of unprecedented growth, home construction was at a standstill, and at the present time practically every community in the State is congested to a degree that hampers our progress. Returning veterans are forced to move in with relatives or live in substandard quarters. Workmen can not move from one community to another in search of or to accept jobs.

The life of our State has become strait-jacketed in many respects. This condition may continue to exist for a considerable period of time, and as long as it does continue, we must protect our people, not only against the unfairness of some landlords, but also against the bidding for houses by some tenants who either through necessity or the desire for better quarters would offer more rent than is presently paid or than could reasonably be charged.

Either of these practices is inflationary, and would undoubtedly result in oppressing those who would be dispossessed of their homes.

I believe the great majority of landlords, realizing the predicament of most tenants, have acted with due regard for the welfare of others, but oppressive treatment by even a small percentage of them under present conditions could bring about chaos, bitterness, and suffering.

In this respect, our situation is no different from others where general laws must be enacted to protect society against the practices of the few.

I suggest to you that the following two kinds of action are necessary in order to relieve the stress:

1. To temporarily freeze all housing rentals at a specified level and prevent evictions except for statutory causes.
2. To establish an agency of the State Government charged with the responsibility of making rent control effective by regulating and wherever necessary adjusting rents to do justice to both landlords and tenants.

The starting point of our consideration of this problem should be the situation as it was on June 30th, last, when Federal rent control ceased to exist. That condition should be restored, until and unless we have adequate information to justify departure from it. I have no such information at the present time and any suggestion for change would therefore be arbitrary. I have no doubt that many inequalities exist, but any percentage change in all rents would not cure these inequities. On the contrary, in many instances it would aggravate them.

Any rent control agency established by you should have the power to adjust, and I would expect it to adjust, such inequities as exist today as well as those that might develop in the future. Such an agency however could not be established until 90 days after the adjournment of this session, because Section 1 of Article IV of the Constitution provides that no new agency of Government can be created or the duties of an existing agency enlarged by urgency legislation which takes effect immediately.

I am advised by the Attorney General and the Legislative Counsel, however, that the legislation freezing rents and preventing evictions can become effective immediately. This will act as a deterrent and can serve as a stopgap, but it can not accomplish effective rent control. Only an agency with powers to supervise, regulate, adjust and enforce can do justice to the situation.

These suggestions that I am making to you are based upon the assumption that the Federal Government will not re-establish rent control. However, if it does do so, and I sincerely hope that it will, none of this State legislation in my opinion is necessary. I would, therefore, suggest that all the proposed legislation provide that it shall be operative only until the Federal Government shall re-establish rent control.

This is a real emergency. It has come upon us suddenly. The deadline for action is July 31st. I know that you will approach it with a determination to do whatever is essential to forestall the chaos that will otherwise occur on that date as a result of the rent increase and eviction notices served earlier this month.

A word of commendation should be given to those communities which, faced with a critical situation, have taken action of a temporary nature during the last few weeks. The stopgap ordinances that were quickly enacted in these communities had a wholesome effect and I am sure prevented much confusion. I am also thankful to the Mayors and the Chairmen of Boards of Supervisors for their advice on the subject.

Whatever you do to exercise a fair and reasonable control over rentals and evictions during this period of congestion and housing shortage will contribute to the fight that must be made on every front against the spectre of inflation. It will protect our people against hardship until the resumption of home building in our State restores a normal balance of supply and demand in the field of housing.

There is one other subject related to our housing problem that is of sufficient importance and urgency to justify enlargement of the call for its consideration at this special session.

At the special session held in January, 1946, the Legislature, realizing the importance of making surplus Federal housing available immediately to veterans and their families, passed two appropriation measures, Chapter 29, appropriating \$7,500,000 to assist cities, counties, and districts, and Chapter 46, appropriating \$250,000 to assist the State University and colleges.

These appropriations were considered adequate at the time on the basis of an original allocation by the Federal Government of 7,500 temporary dwelling units to California.

Since the Legislature adjourned the Federal Government has made an additional allocation of 7,500 dwelling units, and, on the basis of applications already received, the moneys previously appropriated will be insufficient to assist the local agencies and educational institutions in using the additional units to be made available. The Department of Finance informs me that present funds will be exhausted before the next regular session of the Legislature, and that an additional \$2,500,000 will be necessary for this purpose. I am today enlarging the call to include this subject, and I recommend that you consider the need for these additional appropriations.

I thank you for your cheerful response to the call, and I wish you every success in your work.

REQUEST BY LIEUTENANT GOVERNOR

Hon. Charles W. Lyon, Speaker of the Assembly, then presented Lieutenant Governor Frederick F. Houser to the Joint Convention who requested that all Members of the Senate return to the Senate Chamber so that the business of the day could be concluded.

ADJOURNMENT OF JOINT CONVENTION

At 11.48 a.m., there being no further business, upon motion of Mr. Sam L. Collins, seconded by Mr. Johnson, the Speaker of the Assembly declared the Joint Convention adjourned sine die.

IN ASSEMBLY

At 11.50 a.m., the Assembly reconvened.

Hon. Charles W. Lyon, Speaker of the Assembly, presiding.
Chief Clerk Arthur A. Ohnimus at the desk.

REQUEST FOR UNANIMOUS CONSENT

Mr. Sam L. Collins asked for, and was granted, unanimous consent that the Rules be temporarily suspended for the purpose of introduction and consideration of concurrent resolutions, at this time.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolution was offered :

Assembly Concurrent Resolution No. 2: By Mr. Field—Relative to approving certain amendments to the charter of the City of Glendale, State of California, voted for and ratified by the electors of such city at a special municipal election held therein on May 7, 1946.

Request for Unanimous Consent

Mr. Field asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 2, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 2

Assembly Concurrent Resolution No. 2—Relative to approving certain amendments to the charter of the City of Glendale, State of California, voted for and ratified by the electors of such city at a special municipal election held therein on May 7, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote :

AYES—Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Butters, Carey, Clarke, Collins, George D., Crichton, Crowley, Davis, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Heisinger, Hollibaugh, Johnson, Kilpatrick, Kraft, Leonard, Lowrey, Lyons, Maloney, Masson, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—65.

NOES—None.

Resolution ordered transmitted to the Senate.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolution was offered :

Assembly Concurrent Resolution No. 3: By Mr. Johnson—Relative to approving amendment to the charter of the City of Berkeley, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the thirtieth day of April, 1946.

Request for Unanimous Consent

Mr. Dickey asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 3, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 3

Assembly Concurrent Resolution No. 3—Relative to approving amendment to the charter of the City of Berkeley, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the thirtieth day of April, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Butters, Carey, Clarke, Collins, George D., Crichton, Crowley, Davis, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Heisinger, Hollibaugh, Johnson, Kilpatrick, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—65.

NOES—None.

Notice of Motion to Reconsider Assembly Concurrent Resolution No. 3

Mr. Johnson gave notice that on the next legislative day he would move to reconsider the vote whereby Assembly Concurrent Resolution No. 3 was this day adopted.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolution was offered:

Assembly Concurrent Resolution No. 4: By Mr. Thompson—Relative to approving certain amendments to the charter of the City of San Jose, a municipal corporation of the County of Santa Clara, State of California, voted for and ratified by the qualified electors of said city at a general municipal election held therein on May 20, 1946.

Request for Unanimous Consent

Mr. Thompson asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 4, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 4

Assembly Concurrent Resolution No. 4—Relative to approving certain amendments to the charter of the City of San Jose, a municipal corporation of the County of Santa Clara, State of California, voted for and ratified by the qualified electors of said city at a general municipal election held therein on May 20, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Butters, Carey, Clarke, Collins, George D., Crichton, Crowley, Davis, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Heisinger, Hollibaugh, Johnson, Kilpatrick,

Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—65.

NOES—None.

Resolution ordered transmitted to the Senate.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolutions were offered:

Assembly Concurrent Resolution No. 5: By Messrs. McCollister, Gannon, Fourt, Hollibaugh, Call, Allen, Clarke, Dickey, Emlay, Kraft, Leonard, and Thurman—Relative to the allowance of veterans' preference credits in State civil service examinations.

Request for Unanimous Consent

Mr. McCollister asked for unanimous consent to take up Assembly Concurrent Resolution No. 5, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

Mr. Lowrey withheld unanimous consent.

Resolution ordered printed.

Assembly Concurrent Resolution No. 6: By Mr. Middough—Relative to approving certain amendments to the charter of the City of Long Beach, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the ninth day of July, 1946.

Request for Unanimous Consent

Mr. Middough asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 6, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 6

Assembly Concurrent Resolution No. 6—Relative to approving certain amendments to the charter of the City of Long Beach, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the ninth day of July, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Butters, Carey, Clarke, Collins, George D., Crichton, Crowley, Davis, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Heisinger, Hollibaugh, Johnson, Kilpatrick, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—65.

NOES—None.

Resolution ordered transmitted to the Senate.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolution was offered:

Assembly Concurrent Resolution No. 7: By Mr. Maloney, and the San Francisco Delegation—Relative to welcoming the National Shrine Convention.

Request for Unanimous Consent

Mr. Maloney asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 7, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 7

Assembly Concurrent Resolution No. 7—Relative to welcoming the National Shrine Convention.

Resolution read, and adopted.

Resolution ordered transmitted to the Senate.

ANNOUNCEMENT OF COMMITTEE MEETINGS

It was announced that the following committees would hold meetings:

On Tuesday evening, July 23d, at 8 p.m.:

Judiciary.

Governmental Efficiency and Economy.

REQUEST FOR UNANIMOUS CONSENT TO USE ASSEMBLY CHAMBER

Mr. Field asked for, and was granted, unanimous consent that the Committee on Governmental Efficiency and Economy be permitted to use the Assembly Chamber for a meeting on Tuesday evening, July 23d, at 8 p.m.

RESOLUTIONS

The following resolution was offered:

By Mr. Sam L. Collins:

House Resolution No. 13

Creating an Assembly (Second Extraordinary) Session Legislative Process Committee and defining its powers and duties

WHEREAS, The Legislature has been convened in extraordinary session to consider and act upon a wide range of subjects; and

WHEREAS, Many of the legislative proposals involve problems within the jurisdiction of more than one standing committee of the Assembly, and the adequate consideration of such measures requires the cooperation of such several committees in order to avoid duplicating the work of one such committee by another, and much delay in the legislative process could be avoided if it were possible to eliminate such duplication of effort and provide a means for expediting the consideration of such measures; and

WHEREAS, There is need of a committee equipped to ascertain facts and secure information upon assigned topics from time to time during the session, a committee acting in aid of and in collaboration with the several standing committees of the Assembly; now, therefore, be it

Resolved by the Assembly of the State of California, as follows:

1. There is hereby created a Special Committee designated the "Assembly Legislative Process Committee," which committee shall during this Special Session of the Fifty-sixth Legislature and any recess thereof take such steps as may be necessary to coordinate the work of the various standing committees of this session in considering questions before such session, in order that there may be no duplication of work or effort, and the committee shall make such studies as may be necessary, ascertain such facts and information, and secure such statistics for the use of the members and committees of the Assembly as may be of aid to them in considering and acting upon legislative proposals at this session.

2. The committee shall consist of the chairmen of the following Assembly committees: Rules, who shall be chairman of the committee, Ways and Means, Governmental Efficiency and Economy, Judiciary, Revenue and Taxation, Public Morals, Education, Transportation and Commerce, and five Members of the Assembly to be appointed by the Speaker thereof.

Vacancies occurring or existing in the membership of the committee shall be filled by the appointing power.

3. The committee is authorized to act during this session of the Legislature, including any recess, but not after final adjournment.

4. The committee and its members shall have and exercise all of the rights, duties and powers conferred upon Investigating Committees and their members by the provisions of the Joint Rules of the Senate and Assembly and of the Standing Rules of the Assembly as they are adopted and amended from time to time, which provisions are incorporated herein and made applicable to this committee and its members, except that the members of the committee shall serve without compensation and shall not be allowed mileage.

Until the adoption of Joint Rules at this session, the Joint Rules of the last preceding regular session are incorporated herein, and made applicable to this committee and its members.

5. The committee has the following additional powers and duties:

(a) To cooperate with and secure the cooperation of county, city, city and county, and other local law enforcing agencies in investigating any matter within the scope of this resolution and to direct the sheriff of any county to serve subpoenas, orders and other process issued by the committee.

(b) To report its findings and recommendations to the Legislature and to the people from time to time and at any time, not later than herein provided.

(c) To do any and all other things necessary or convenient to enable it fully and adequately to exercise its powers, perform its duties, and accomplish the objects and purposes of this resolution.

6. The sum of fifty thousand dollars (\$50,000) or so much thereof as may be necessary is hereby made available from the Contingent Fund of the Assembly for the expenses of the committee and its members and for any charges, expenses or claims it may incur under this resolution, to be paid from the said Contingent Fund and disbursed, after certification by the chairman of the committee, upon warrants drawn by the State Controller upon the State Treasurer.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 13, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Butters, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McMillan, Miller, Niehouse, Pelletier, Price, Robertson, Rosenthal, Sheridan, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—62.

NOES—None.

Appointment of Special Committee

Pursuant to the provisions of House Resolution No. 13, the Speaker announced the appointment of Messrs. Collins, Sam L., Chairman; Doyle, Vice Chairman; Wollenberg, Field, Fourt, Call, Sawallisch, Johnson, Burns, Crichton, Dickey, Miller, and Haggerty as such Select Committee.

COMMUNICATIONS

By Speaker Lyon:

A communication from G. W. Patrick of Palo Alto, relative to rent control, was received, and referred to the Committee on Governmental Efficiency and Economy.

By Speaker Lyon:

A communication from Owners and Lessees Apartment House Association, Inc., of San Francisco, signed by the President, Charles A. Christen, relative to rent control, was received, and referred to the Committee on Governmental Efficiency and Economy.

By Speaker Lyon:

A communication from Dr. Leo Cohn of Los Angeles, relative to an eviction, was received, and referred to the Committee on Judiciary.

GUESTS EXTENDED PRIVILEGE OF ASSEMBLY FLOOR

On request of Speaker Lyon, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Edith W. Van

Water, Former Republican National Committeewoman of California, of Long Beach, and her sister, Mrs. Lottspeach of Tennessee.

On request of Speaker Lyon, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Miss Kay Johnson of San Francisco.

On request of Mr. Debs, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Captain and Mrs. Robert Hager of Los Angeles.

On request of Mr. Carey, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Danny Whelan and Joseph Donovan of Oakland.

On request of Mr. Lyons, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Councilman Ed J. Davenport of Los Angeles.

On request of Speaker Lyon, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Frank H. Hilton, Pat Lonergan of Portland, and Jack Bain of Milwaukee, Oregon.

On request of Mr. Doyle, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Attorney W. E. Turner of Los Angeles.

On request of Mr. Geddes, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Lora Marie Bennett of Azusa and Roy O. Day of Pomona.

On request of Mr. Fourt, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Fred Newcomb of Ventura.

On request of Mr. Kilpatrick, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Davis Astrander, Ed Lybeck, and Isaac Kushner of Los Angeles.

On request of Mr. Burkhalter, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Emily C. Burnett, Mrs. Opal Alexander, and Albert S. Brown of Glendale.

On request of Mr. Watson, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Estilla Eastman, and Earle Stanley, Assemblyman-elect of Orange County.

On request of the San Francisco Delegation, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Miss Margaret Mirian Krsak of San Francisco.

On request of Mr. Berry and the San Francisco Delegation, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Joseph P. Byrne, and Elizabeth Kelley of San Francisco.

On request of Mr. Burkhalter, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Chas. Randall of Hollywood.

On request of Mr. Boyd, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to DeWitt V. Hutchings, Owner-Manager of Riverside Inn, and Wm. C. Robinson of Los Angeles.

On request of Mr. Dunn, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Adah Dodge, Mrs. Claudia Zumwalt, and Mrs. Frona Ernst of Alameda.

On request of Mr. Crichton, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to F. J. Craecilio of Fresno, and Joseph Craecilio of St. Louis, Missouri.

On request of Mr. King, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Winthrop Clarke of Visalia.

On request of Mr. Beck, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to George Ballard of San Bernardino.

On request of Mr. Bennett, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to William Moseley Jones of Los Angeles.

On request of Mr. Gannon, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Olive W. Vallentyre and Josephine Hang of Sacramento.

On request of the Alameda Delegation, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Ralph Hoyt, Dr. Wilfred Robinson, Harry Bartell, Mrs. Randall F. Dickey, Marilyn Dickey, Elaine Thorgerson, Thos. A. Caldecott and C. H. McCaslin, all of Alameda.

On request of Mr. Crowley, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Henry Meehan of Suisun, Patsy, Barbara, Deenis and Ronnie Meehan of Fairfield.

On request of Mr. Middough, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Lorne Middough and Jay H. Ayers of Long Beach.

On request of Mr. Stewart, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to A. F. Mahaffey of Pasadena.

On request of Mr. Thorp, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. W. G. Durbin, Mrs. James F. Poore, Mrs. Fred Schneider of Sacramento, and Miss Margaret Spencer of San Francisco.

On request of Mr. George D. Collins, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Ernest Draper Howard of San Francisco.

On request of Mr. Evans, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Harry S. Fehner of Los Angeles.

On request of Mr. Butters, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to F. W. Baker of El Centro.

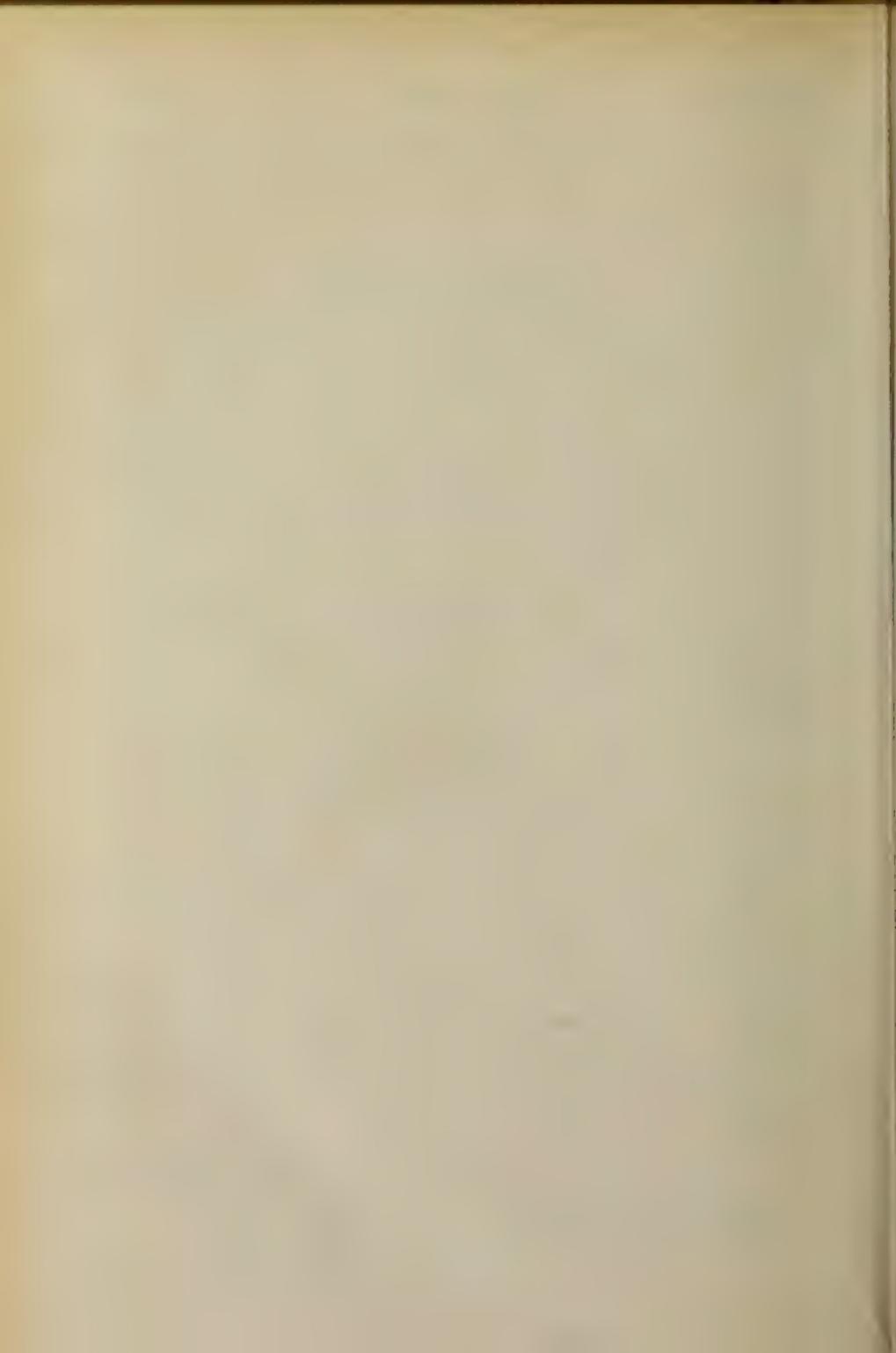
On request of Mr. Massion, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to L. A. Latterner of Los Angeles.

ADJOURNMENT

At 12.28 p.m., on motion of Mr. Sam L. Collins, the Speaker declared the Assembly adjourned until 9.30 a.m., Tuesday, July 23, 1946.

CHARLES W. LYON, Speaker

GERALDINE B. HADSELL, Minute Clerk



CALIFORNIA LEGISLATURE
FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

ASSEMBLY DAILY JOURNAL

SECOND LEGISLATIVE DAY
 SECOND CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO
 Tuesday, July 23, 1946

The Assembly met at 9:30 a.m.

Hon. Charles W. Lyon, Speaker of the Assembly, presiding.
 Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Niehouse, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—70.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. Torrance Phelps:

Immortal God:

We pray that we may have faith to believe in Thy presence in this world, manifest in the laws which protect us and provide for our welfare;

Faith to believe that if we pursue righteousness and establish a just world, we will have all needful things;

Faith to believe that a better world of justice and abundance for all can emerge from the chaotic happenings of this generation, and faith to rid our minds of anxiety and fears of tomorrow.

We pray, too, for power to be calm and courageous in the face of unforeseen dangers that may arise as we are doing our daily duties;

For power to greet with goodwill and magnanimity those who harden their hearts against us, and for power to cheerfully bear suffering, criticism or hard knocks;

For faith to leave in Thy hands the welfare of all our dear ones;

For faith to believe in the ultimate triumph of liberty, goodness, and justice over evil, strife, and darkness.—Amen.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Weber, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following members were granted leaves of absence for the day, because of legislative business elsewhere:

Mr. Erwin, on motion of Mr. Stewart.

Mr. Thurman, on motion of Mr. Leonard.

The following members were granted leaves of absence for the day, because of illness:

Mr. Knight, on motion of Mr. Watson.

Mr. Burns, on motion of Mr. Heisinger.

The following member was granted leave of absence for the day, because of personal business elsewhere, and desired to waive his per diem:

Mr. Dekker, on motion of Mr. Hawkins.

The following member was granted leave of absence for the day:

Mr. Werdel, on motion of Mr. Doyle.

The following member was granted leave of absence for the day, because of legislative business elsewhere:

Mr. O'Day, on motion of Mr. Maloney.

UNANIMOUS CONSENT GRANTED TO PRINT PRESS RELEASE IN JOURNAL

By unanimous consent, Speaker Lyon ordered the following press release read, and printed in the Journal:

INTERNATIONAL NEWS SERVICE REPORTS

FC34 Trenton, N. J., July 23—(INS)—New Jersey joined the parade of States with rent control laws today but alleged loopholes in the legislation drew fire from Democratic Party, labor and veterans' organizations.

The bill became law last night when Gov. Walter E. Edge signed it immediately after it had been passed at a special day-long session of the Legislature.

MESSAGES FROM THE GOVERNOR

Proclamation

WHEREAS, The Legislature of the State of California convened on July 22, 1946, in extraordinary session pursuant to my Proclamation dated July 18, 1946, and is now in session; and

WHEREAS, On account of extraordinary occasions which have arisen and now exist, it is deemed desirable and necessary to submit additional subjects to the Legislature for consideration; now, therefore,

I, EARL WARREN, Governor of the State of California, by virtue of the power vested in me by law, hereby amend and supplement my Proclamation dated July 18, 1946, by adding the following additional purposes thereto, and thereby permitting the Legislature to legislate upon the following subjects, in addition to the subjects specified in the original Proclamation:

3. To consider and act upon legislation to amend an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, to make the act applicable to any college or university operated by the State or by any State agency, and to make an additional appropriation in augmentation of the appropriation made by that act.

4. To consider and act upon legislation relating to the salaries of members of the board of supervisors of counties of the third class.

5. To consider and act upon legislation to validate the organization, boundaries, governing officers or boards, acts, proceedings and bonds of public bodies.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of California to be affixed this twenty-second day of July, 1946.

[SEAL]

EARL WARREN, Governor of California

ATTEST: FRANK M. JORDAN, Secretary of State

**STATE OF CALIFORNIA, GOVERNOR'S OFFICE
SACRAMENTO, March 12, 1946**

*Mr. Arthur A. Ohnimus, Chief Clerk of the Assembly,
Assembly Chamber, State Capitol, Sacramento 14, California*

DEAR MR. OHNIMUS: On April 23, 1945 you transmitted to Governor Warren Assembly Concurrent Resolution No. 41, relative to "Living War Memorials," which was adopted by the California Legislature on April 20, 1945.

On December 6, 1945, Governor Warren appointed this committee and the personnel is as follows:

MR. GARRETT W. MCENERNEY II, Attorney at Law, Hobart Building, San Francisco, California;

MR. R. C. SAMUELSON, Pasadena Star News, Pasadena, California;

MR. JAMES R. NEEDLES, Director of Athletics, University of San Francisco, Room 410, 564 Market Street, San Francisco 4, California;

MR. SAM HAYES, National Broadcasting Company, Radio City, Hollywood 28, California;

MR. WILEY K. PETERSON, Principal, Maricopa Unified Schools, Maricopa, California; and

MR. W. O. HUNTER, Director of Athletics, University of Southern California, University Park, Los Angeles 7, California.

At that time, Governor Warren requested that the committee meet and select a permanent chairman and organize its work in conformity with similar commissions set up in other States.

On February 6, 1946, the commission met in Hollywood and elected officers. Mr. McEnerney was elected Chairman, and Mr. Samuelson was elected Secretary of the California State Committee.

This letter is to advise you that Governor Warren has complied with the recommendation contained in Assembly Concurrent Resolution No. 41.

Sincerely,

BEACH VASEY, Legislative Secretary

cc Mr. Joseph A. Beek, Secretary of the Senate.

RESOLUTIONS

The following resolutions were offered:

By Mr. Sam L. Collins:

House Resolution No. 14

Resolved, That the following named persons be and they are hereby appointed to the positions hereinafter set forth, with the compensation set opposite their names payable weekly, and the Controller is hereby directed to draw his warrants in favor of the respective persons for the said respective amounts, and the Treasurer is hereby directed to pay the same; said compensation to be upon a seven-day week basis:

| <i>Commencing Monday, July 22, 1946</i> | <i>Per day</i> |
|---|----------------|
| Chief Clerk, Arthur A. Ohnimus----- | \$20 00 |
| Minute Clerk, Geraldine B. Hadsell----- | 15 00 |
| Sergeant-at-Arms, Wilkie Ogg----- | 15 00 |
| Chaplain, Rev. Torrance Phelps----- | 5 00 |
| Assistant Chief Clerk, Harold Lewright----- | 15 00 |
| Engrossing-Enrolling Clerk, Marion Hendricks----- | 9 00 |

Request for Unanimous Consent

Mr. Sam L. Collins, asked for, and was granted, unanimous consent to take up House Resolution No. 14, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Ralph C., Doyle, Dunn, Emlay, Fletcher, Fourt, Gaffney,

Gannon, Geddes, Haggerty, Heisinger Hollibaugh, Kilpatrick, King, Leonard, Lyons, Maloney, Massion, McMillan, Middough, Niehouse, Pelletier, Robertson, Rosenthal, Sheridan, Sherwin, Stewart, Stream, Thomas, Thompson, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—56.

NOES—None.

By Messrs. Emlay, Berry, Thomas, Allen, Anderson Armstrong, Beal, Beck, Bennett, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyon, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Mrs. Niehouse, Messrs. Pelletier, Price, Robertson, Rosenthal, Sherwin, Stephenson, Stewart, Stream, Thompson, Thorp, Waters, Watson, Weber, and Wollenberg:

House Resolution No. 15

Relative to Assemblyman Michael J. Burns

WHEREAS, Upon convening in extraordinary session, the Members of this Assembly immediately noticed the absence of their friend and colleague Michael J. Burns from his accustomed place, and having learned that his absence is due to an illness which will prevent him from attending the present sessions; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of this Assembly hereby express to Mike their sincere regret that he is ill, and wish him a speedy and complete recovery; and be it further

Resolved, That the Chief Clerk of the Assembly transmit a suitably prepared copy of this resolution to Assemblyman Michael J. Burns.

Request for Unanimous Consent

Mr. Emlay asked for, and was granted, unanimous consent to take up House Resolution No. 15, at this time, without reference to committee.

Resolution read, and adopted unanimously.

By Mr. Thomas:

House Resolution No. 16

Relative to an investigation of the requirement by the State Board of Chiropractic Examiners of standards of admission to practice chiropractic not required by law

WHEREAS, The attention of this House has been directed to a purported practice of the State Board of Chiropractic Examiners in requiring higher standards of admission than required by statute in a case wherein there is no authority in the said board therefor; and

WHEREAS, It is purported that this practice consists of requiring 4,000 hours of instruction in the prescribed subjects rather than 2,400 hours as prescribed by law; and

WHEREAS, The Assembly Committee on Governmental Efficiency and Economy is charged by this House with the duty of investigating the administration of each agency of the State Government in order to increase the efficiency and effectiveness of government; now, therefore, be it

Resolved by the Assembly of the State of California, That the Assembly Committee on Governmental Efficiency and Economy investigate the efficiency of the administration of the State Board of Chiropractic Examiners, particularly with respect to the compliance by said board with legal requirements for the admission of applicants to the practice of chiropractic; and be it further

Resolved, That the Chief Clerk is instructed to send copies of this resolution to the Chairman of the Assembly Committee on Governmental Efficiency and Economy and to the Chairman of the State Board of Chiropractic Examiners.

Request for Unanimous Consent

Mr. Thomas asked for, and was granted, unanimous consent to take up House Resolution No. 16, at this time, without reference to committee. Resolution read and adopted.

REQUEST FOR UNANIMOUS CONSENT TO PRINT IN JOURNAL

Mr. Thomas asked for, and was granted, unanimous consent that the following opinion of the Legislative Counsel be ordered printed in the Journal:

Opinion of Legislative Counsel

OFFICE OF LEGISLATIVE COUNSEL
SACRAMENTO 2, CALIFORNIA, July 2, 1946

Honorable Vincent Thomas

722 Twentieth Street, San Pedro, California

Chiropractic—Hours of Study—#6704

DEAR MR. THOMAS: We have your request of June 29, 1946, asking how many hours of study are required to enable an applicant to take an examination for a license to practice chiropractic.

Deering Act 4811 (Stats. 1923, p. LXXXVIII), Section 5, reads in part:

"Except in the cases herein otherwise prescribed, each applicant shall be a graduate of an incorporated chiropractic school or college which teaches a course of not less than 2,400 hours, extending over a period of three school terms of at least six months each, and must give satisfactory proof of having attended not less than 90 per cent of said 2,400 hours * * *."

Then follows a schedule of the required hours of instruction in each of the prescribed subjects. The exceptions referred to are contained in Sections 8 and 9 of the act and relate to persons practicing chiropractic or graduated from a chiropractic college prior to January 1, 1922, members of the board, and persons entering the State from other States on a reciprocal registration.

In determining whether any additional education requirements can be imposed, it is necessary to consider the nature of the act. It is an initiative measure approved by the people November 7, 1922, and contains no provision authorizing the Legislature to amend. Consequently, the Legislature can not change its terms, and the enforcement officials have only such powers as the act itself gives them.

Section 4 defines the powers of the State Board of Chiropractic Examiners. They are:

- "* * * (b) To adopt from time to time such rules and regulations as the board may deem proper and necessary for the performance of its work, * * *."
- (c) To examine applicants and to issue and revoke licenses to practice chiropractic, as herein provided.
- (d) To summon witnesses and to take testimony as to matters pertaining to its duties * * *.
- (e) To do any and all things necessary or incidental to the exercise of the powers and duties herein granted or imposed."

There is no authority given to prescribe standards of education of candidates or of the colleges in which chiropractic is taught. In fact the act expressly limits the board's powers to do the things incidental to the exercise of the powers and duties granted or imposed by the act itself.

The minimum qualification is that expressed in Section 5, and it appears that no higher standard can be imposed without violating that section.

In *Berkeley Chiropractic College vs. Compton* (1929), 97 Cal. App. 790, it was held that the board had no authority to exceed the provisions of the act by examining into the quality of the instruction given. Since the board has no authority over the quality of the instruction, it seems equally clear that the quantity of education is that prescribed by the act and any additional amount of instruction can only be required by vote of the people.

Senate Constitutional Amendment No. 22 of the 1945 Session (Res. Ch. 147, Stats. of 1945) authorizes the amendment or repeal of initiative measures by the Legislature after approval by vote of the people. If this amendment is approved, the act could be

amended either to permit the board to prescribe additional qualifications or the Legislature itself could prescribe the qualifications. This amendment would then be submitted to the voters for approval, and if approved would become the law.

Very truly yours,

FRED B. WOOD, Legislative Counsel
By JOSEPH L. KNOWLES, Deputy

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS

The following resolution was offered:

Assembly Joint Resolution No. 1: By Mr. Lyon—Relative to qualifications of Justices of the Supreme Court of the United States.

Referred to Committee on Judiciary.

Speaker Pro Tempore Presiding

At 9.54 a.m., Hon. Thomas A. Maloney, Speaker pro tempore of the Assembly, presiding.

RESOLUTIONS

The following resolutions were offered:

By Mr. Beal:

House Resolution No. 17

Relative to city and county building codes

WHEREAS, Codes of building regulations of cities and counties were adopted at a time when there was a plentitude of building materials; and

WHEREAS, During the present dearth of materials for the construction of buildings there is a higher public interest in securing the construction of needed buildings rather than in the insistence upon a standard of construction not necessary for the immediate protection of the public; now, therefore, be it

Resolved by the Assembly of the State of California, That the legislative bodies of the cities and counties of this State are hereby memorialized to relax and modernize their respective building codes to permit a wider range of design and use of materials in the construction of homes, thus to relieve some of the difficulties which have slowed progress in the use of new methods and of new materials and in the construction of needed housing; and be it further

Resolved, That the Chief Clerk is instructed to send a copy of this resolution to the legislative body of each city and each county of this State.

Request for Unanimous Consent

Mr. Beal asked for unanimous consent to take up House Resolution No. 17, at this time, without reference to committee.

Mr. Lyons withheld unanimous consent.

Resolution referred to Committee on Rules.

By Messrs. Clarke, Fourt, Armstrong, Watson, Crichton, Weber, Call, Emlay, Thompson, Geddes, Leonard, Butters, Stream, Beck, Burke, Collins, Sam L., Carey, Heisinger, Price, King, and Denny:

House Resolution No. 18

Relative to memorializing and petitioning the Congress of the United States to pass H. R. 6932 of the Seventy-ninth Congress, Second Session, providing for promotion of agricultural marketing services and agricultural research

WHEREAS, The Congress of the United States has now before it for consideration H. R. 6932 of the Seventy-ninth Congress, Second Session, which has for its objective the providing for further research into basic laws and principles relating to agriculture and to improve and facilitate the marketing and distribution of agricultural products; and

WHEREAS, A scientific approach to the problems of marketing, transportation, and distribution of agricultural products through research, study, experimentation, and cooperation among Federal and State agencies, farm organizations, and private industry is of inestimable value to the achieving of a prosperous agriculture, and this scientific approach will be promoted by said bill; and

WHEREAS, Efficient farm production and the current problems of improved packaging, refrigeration, transportation, marketing, and distribution require coordination and correlation between official agencies of the Federal and State Governments for the benefit of producers, handlers and consumers, as envisaged by said bill; now, therefore, be it

Resolved by the Assembly of the State of California, That it urgently represents to the Congress of the United States that the passage of H. R. 6932 is a matter of prime importance, and it hereby memorializes the Congress to enact said bill or a measure comparable in purpose and objective and containing due and adequate consideration for the right of each State to recommend and engage in research on marketing and distribution problems of local and statewide significance; and be it further

Resolved, That the Chief Clerk of the Assembly is hereby directed to send a copy of this resolution to the President of the United States, the Speaker of the House of Representatives, the President pro tempore of the Senate, and to each of the Senators and Representatives from California in the Congress of the United States.

Request for Unanimous Consent

Mr. Clarke asked for, and was granted, unanimous consent to take up House Resolution No. 18, at this time, without reference to committee.

Resolution read and adopted.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was offered:

Assembly Concurrent Resolution No. 8: By Messrs. Dickey, Dunn, Sheridan, Carey, Johnson, and Sherwin—Relative to approving a certain amendment to the charter of the City of Oakland, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the fourth day of June, 1946.

Request for Unanimous Consent

Mr. Dickey asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 8, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 8

Assembly Concurrent Resolution No. 8—Relative to approving a certain amendment to the charter of the City of Oakland, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the fourth day of June, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Brady, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A. Dills, Ralph C., Doyle, Dunn, Emley, Fletcher, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollis, Johnson, Kilpatrick, King, Leonard, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Niehouse, Pelletier, Price, Robertson, Rosenthal, Sheridan,

Sherwin, Stewart, Stream, Thomas, Thompson, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—61.
NOES—None.

Resolution ordered transmitted to the Senate.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolution was offered:

Assembly Concurrent Resolution No. 9: By Mr. Crowley—Relative to approving the charter of the City of Vallejo, State of California, ratified by the qualified electors of said city at a special municipal election held on the nineteenth day of February, 1946.

Request for Unanimous Consent

Mr. Crowley asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 9, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 9

Assembly Concurrent Resolution No. 9:—Relative to approving the charter of the City of Vallejo, State of California, ratified by the qualified electors of said city at a special municipal election held on the nineteenth day of February, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Leonard, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Nichouse, Pelletier, Price, Robertson, Rosenthal, Sherwin, Stewart, Stream, Thomas, Thompson, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—62.

NOES—None.

Resolution ordered transmitted to the Senate.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolution was offered:

Assembly Concurrent Resolution No. 10: By Mr. Rosenthal—Relative to requesting the Governor to include the subject of commercial rent control in the Proclamation for the special session of the Legislature.

Referred to Committee on Rules.

RESOLUTIONS

The following resolutions were offered:

By Mr. Sam L. Collins:

House Resolution No. 19

Resolved by the Assembly of the State of California, That the State Controller be and he is hereby directed and ordered to draw his warrant on the proper fund in favor

of the following Member of the Assembly for the amount set opposite his name, and the State Treasurer is hereby directed to pay the same:

| District | Name | Address | Distance from county seat----- | Distance from county seat, more than one mile----- | Mileage, one way | Distance from county seat, less than one mile----- | Total mileage | Amount at 5 cents per mile |
|----------|---|---------|-----------------------------------|--|----------------------------|--|-------------------------|---|
| 19 | Bernard R. Brady, San Francisco, San Francisco County | | 90 | -- | 90 | -- | 90 | \$9 00 |

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 19, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichiton, Crowley, Davis, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Leonard, Lyons, Maloney, Massion, McColister, McMillan, Middough, Niehouse, Pelletier, Price, Robertson, Sherwin, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Werdel, Wollenberg, and Mr. Speaker—62.

NOES—None.

By Messrs. Watson and Collins, Sam L.:

House Resolution No. 20

WHEREAS, For many years the people of Orange County presented an annual event known as the Balboa Tournament of Lights which attracted world-wide attention as a marine spectacle of unusual artistic conception and execution; and

WHEREAS, This event, which was the widespread subject of favorable comment among people of taste and discrimination, had to be discontinued during the war years because those active in sponsoring and conducting it were all serving in various branches of the armed forces, notably the Navy and the Coast Guard; and

WHEREAS, With the return from the war duties of these patriots of maritime interests this event is to be revived and will be conducted on August 17, 1946; now therefore be it

Resolved, by the Assembly of the State of California, That it commends the people of Orange County, and others who support them in presenting this unusual spectacle, for their initiative in conceiving and developing an affair of this nature; and be it further

Resolved, That the Chief Clerk of the Assembly be and he is hereby directed to transmit a copy of this resolution to the Balboa Tournament of Lights Association.

Request for Unanimous Consent

Mr. Watson asked for, and was granted, unanimous consent to take up House Resolution No. 20, at this time, without reference to committee.

Resolution read and adopted.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following bills were introduced, and read the first time:

Assembly Bill No. 8: By Messrs. Maloney and Burke—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled

"An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Referred to Committee on Ways and Means.

Assembly Bill No. 9: By Mr. Rosenthal—An act to provide for the temporary suspension of proceedings for the removal or eviction of tenants of residential housing accommodations during an emergency, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Judiciary.

Assembly Bill No. 10: By Mr. Rosenthal—An act to provide for the temporary stabilization of rents for residential housing accommodations during an emergency, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Governmental Efficiency and Economy.

**WITHDRAWAL AND RE-REFERENCE OF ASSEMBLY BILL NO. 1
BY UNANIMOUS CONSENT**

Mr. Call asked for, and was granted, unanimous consent that Assembly Bill No. 1 be withdrawn from the Committee on Governmental Efficiency and Economy, and re-referred to the Committee on Judiciary.

**NOTICE OF MOTION TO RECONSIDER ASSEMBLY CONCURRENT
RESOLUTION NO. 3 WAIVED**

Mr. Johnson waived his notice of motion to reconsider the vote whereby Assembly Concurrent Resolution No. 3 was adopted.

Assembly Concurrent Resolution No. 3 ordered transmitted to the Senate.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolution was offered:

Assembly Joint Resolution No. 2: By Mr. Middough—Relative to urging the President of the United States to approve legislation relinquishing the claim of the United States to certain tide and submerged lands.

Request for Unanimous Consent

Mr. Middough asked for unanimous consent to take up Assembly Joint Resolution No. 2, at this time, without reference to committee, print or file, and that the same be considered engrossed.

Mr. George D. Collins withheld unanimous consent.

Resolution referred to Committee on Rules.

RESOLUTIONS

The following resolution was offered:

By Mr. Kilpatrick:

House Resolution No. 21

Relative to the Oregon Legislative Committee Investigating the California Penal System

WHEREAS, A committee of members of the Oregon Legislature are now visiting the State of California for the purpose of observing the practices and programs of the California Penal System; and

WHEREAS, Senator Frank H. Hilton, Representative Jack Bain, and Representative Pat Lonergan of the Oregon Legislature have honored this House by their visit; and

WHEREAS, It is appropriate that the State of California assist to the fullest extent possible these representatives from our sister State; now, therefore, be it

Resolved by the Assembly of the State of California, That the various officers, departments, and agencies of the State Government and of the political subdivisions thereof, as well as the Assembly Interim Committee on County and City Jails, are hereby requested to furnish every facility to the Committee of the Oregon Legislature; and be it further

Resolved, That the Chief Clerk is instructed to send a copy of this resolution to each of the members of the Oregon Committee.

Request for Unanimous Consent

Mr. Kilpatrick asked for, and was granted, unanimous consent to take up House Resolution No. 21, at this time, without reference to committee.

Resolution read and adopted.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following bills were introduced, and read the first time:

Assembly Bill No. 11: By Messrs. Davis, Geddes, and Stewart—An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, providing for the use of court commissioners, making an appropriation therefor, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Judiciary.

Assembly Bill No. 12: By Messrs. Sherwin, Geddes, Dunn, Collins, George D., Maloney, Wollenberg, Call, Gaffney, Gannon, Johnson, Leonard, Robertson, and Stewart—An act to provide for the stay of proceedings for the recovery of the possession of housing accommodations and to prescribe the effect thereof, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Judiciary.

RECESS

At 10.18 a.m., on motion of Mr. Sam L. Collins, the Assembly recessed until 2 p.m.

REASSEMBLED

At 2 p.m., the Assembly reconvened.

Hon. Charles W. Lyon, Speaker of the Assembly, presiding.
Chief Clerk Arthur A. Ohnimus at the desk.

**INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY
BILLS (RESUMED)**

The following resolutions were offered:

Assembly Joint Resolution No. 3: By Messrs. Middough, Geddes, Stewart, Allen, Armstrong, Burke, Burkhalter, Call, Davis, Debs, Doyle,

Emlay, Gannon, McCollister, Mrs. Niehouse, Messrs. Robertson, Sherwin, and Stream—Relative to liquidation of Federal Home Loan Bank of Los Angeles and the seizure of the Long Beach Federal Savings and Loan Association by James H. Fahey.

Referred to Committee on Rules.

Assembly Joint Resolution No. 4: By Messrs. Lowrey, Clarke, Boyd, Brown, Crowley, Emley, Geddes, Heisinger, King, and Thorp—Relative to memorializing the President and the Secretary of State of the United States in relation to the importation of almonds.

Referred to Committee on Rules.

COMMUNICATIONS

By Mr. Sam L. Collins:

The following telegram was received, read, and ordered printed in the Journal:

*Assemblyman Sam L. Collins
Sacramento, California*

BREA, CALIFORNIA, July 23, 1946

Have served overseas four years with Army of United States. Return to Japan in August for another year. Mother and sister renting residence, Brea, California, nine years, face eviction by selfish landlord July 31st. Neighbors in similar situation. Absolutely no vacancies available and building materials unobtainable at figures we can afford. This is time for action.

CHAS. M. WHEELER, Lieutenant Colonel
Army, United States

RESOLUTIONS

The following resolution was offered:

By Messrs. Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyon, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Mrs. Niehouse, Messrs. Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, and Wollenberg:

House Resolution No. 22

Relative to the enlistment of Charles V. Irwin in the United States Marine Corps

WHEREAS, Charles V. Irwin has served this Assembly as Page and Assistant Sergeant-at-Arms through two regular and three extraordinary sessions; and

WHEREAS, This red-headed, happy-go-lucky youngster has won the affection of the Members of this Assembly by reason of his cheerful willingness to do whatever he is called upon to do; and

WHEREAS, On July 19, 1946, said Charles V. Irwin enlisted in the United States Marine Corps and this Assembly will therefore lose a valued attaché and the members will be separated from a valued friend; now, therefore, be it

Resolved, That the members thereof wish Charles V. Irwin the greatest success and happiness in his career as a Marine with the confidence that he will live up to the highest traditions of that distinguished calling; and be it further

Resolved, That said Charles V. Irwin is hereby given this parting admonition:

That *Semper fidelis*, the motto of the United States Marine Corps, when the chips are down and the guns are blazing means just exactly what it says; but, in the peaceful times of duty, whether on sea or shore, at home or abroad, it has an entirely different meaning, which is "Don't volunteer for anything."

Request for Unanimous Consent

Mr. Allen asked for, and was granted, unanimous consent to take up House Resolution No. 22, at this time, without reference to committee. Resolution read, and adopted unanimously.

RECESS

At 2.09 p.m., on motion of Mr. Beck, the Assembly recessed until 2.12 p.m. to hear remarks from Charles V. Irwin, Sergeant-at-Arms, who has just enlisted in the Marine Corps.

REASSEMBLED

At 2.12 p.m., the Assembly reconvened.

Hon. Charles W. Lyon, Speaker of the Assembly, presiding.
Chief Clerk Arthur A. Ohnimus at the desk.

RESOLUTIONS

The following resolutions were offered:

By Messrs. Stephenson, Collins, Sam L., Middough, Gaffney, and Burke:

House Resolution No. 23

Relative to extending good wishes to Virginia Geddes upon the occasion of her marriage to Lieutenant Robert Waldo Dukes

WHEREAS, Alice Virginia Geddes, daughter of our fellow Member, Assemblyman Ernest R. Geddes, was a visitor at the First Extraordinary Session of the Fifty-sixth Session of the Legislature of the State of California; and

WHEREAS, Alice Virginia Geddes because of her personality and interest in the affairs of the Legislature has won the friendship of all with whom she became acquainted; and

WHEREAS, Alice Virginia Geddes and Lieutenant Robert Waldo Dukes, formerly of the United States Navy Air Corps, were married on the nineteenth day of July, 1946; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of this Assembly extend to Mr. and Mrs. Dukes felicitations and sincere wishes for a long and happy married life and a share of the good things of life; and be it further

Resolved, That the Chief Clerk of the Assembly transmit a suitably prepared copy of this resolution to Lieutenant and Mrs. Robert Waldo Dukes.

Request for Unanimous Consent

Mr. Stephenson asked for, and was granted, unanimous consent to take up House Resolution No. 23, at this time, without reference to committee.

Resolution read, and adopted unanimously.

House Resolution No. 24

By Mr. Sam L. Collins:

Resolved by the Assembly of the State of California, That the State Controller be and he is hereby directed and ordered to draw his warrant on the proper fund in favor of the following Member of the Assembly for the amount set opposite his name, and the State Treasurer is hereby directed and ordered to pay the same:

| District | Name | Address | Mileage one way | Distance from county seat, less | Total mileage | Amount at 5 cents per mile |
|----------|----------------------|-------------------------------|-----------------|---------------------------------|---------------|----------------------------|
| 10 | Harold F. Sawallisch | Richmond, Contra Costa County | 62 | 22 | 84 | 168 |

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 24, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillian, Middough, Niehouse, Pelletier, Price, Robertson, Sherwin, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Werdel, Wollenberg, and Mr. Speaker—63.

NOES—None.

**NOTICE OF MOTION TO WITHDRAW ALL BILLS FROM
THEIR COMMITTEES**

Mr. Johnson gave notice that on the next legislative day he would request unanimous consent for the purpose of moving to withdraw all bills from their committees if no action is taken in committee hearings tonight, and have them placed before a Committee of the Whole.

ANNOUNCEMENT

Mr. Maloney announced that a message had just reached him to the effect that Assemblyman Burns, who has been ill, has improved in health.

GUESTS EXTENDED PRIVILEGE OF ASSEMBLY FLOOR

On request of Mr. Field, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mr. and Mrs. Hugh Watson of Glendale.

On request of Messrs. Kraft and Stream, and Mrs. Niehouse, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mr. and Mrs. H. Beachy, Mrs. Alice Fisher of La Jolla, Vincent Goodfrey, Howard Cramer, Assemblyman-elect; Ray Frazier, Mrs. Lillian Johnson, Mrs. Edna Von Gunden, Miss Catherine Chambers, and Miss Dorothy Odom of San Diego.

On request of Mr. Maloney, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Theodore (Teddy) Deems of Sacramento.

On request of Messrs. Anderson and King, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Rev. George Munyer of Challenge.

On request of Mr. Gaffney and the San Francisco Delegation, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to W. W. Stevens of San Francisco, and C. E. Geoble of Sacramento.

ADJOURNMENT

At 2.26 p.m., on motion of Mr. Sam L. Collins, the Speaker declared the Assembly adjourned until 10 a.m., Wednesday, July 24, 1946.

CHARLES W. LYON, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE
FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

ASSEMBLY DAILY JOURNAL

THIRD LEGISLATIVE DAY
THIRD CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO
Wednesday, July 24, 1946

The Assembly met at 10 a.m.

Hon. Charles W. Lyon, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Mission, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—75.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. Torrance Phelps:

God of Hope:

May we behold mankind forever marching forward to unexplored frontiers with bright expectations.

May we remember our forefathers who sailed forth upon an uncharted sea with the ideal and hope of the discovery of a new and better country. May we recall the dauntless men and women who crossed a continent of prairie and mountains, and made the frontier and the desert blossom as the rose.

Now, as we approach a great dramatic moment in history, let us covet their faith, their audacity, and their creative imagination. Let us see that our frontier is not that of the desert and of the wilderness, but that of policy and ideal which shall make city and country teeming areas of healthy and intelligent citizens.

May we labor for our generation as did the pathfinders and trail blazers of the yesteryears, so that every social frontier of this Commonwealth shall become a garden of beauty and happiness.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Middough, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following members were granted leave of absence for the day, because of illness:

Mr. Burns, on motion of Messrs. Clarke and Heisinger.

Mr. Knight, on motion of Mr. Watson.

The following member was granted leave of absence for the day, because of personal business elsewhere, and desired to waive his per diem:

Mr. Werdel, on motion of Mr. Doyle.

EXPLANATIONS OF ABSENCE

The morning roll call in yesterday's Journal does not record me as being present.

I was in Sacramento all day attending to legislative business, and owing to the shortness of the session, it adjourned before I concluded the conference in which I was engaged and returned to the Assembly Chamber.

RAUP MILLER

In reading the Assembly Journal of Monday, July 22d, I observe that I am not recorded as being present.

I was delayed in arriving in Sacramento due to an automobile accident. I was in the Assembly Chamber while the Governor was delivering his message and immediately thereafter I was called in conference on legislative business, thereby missing the remaining roll calls during Monday's session.

The Monday's session adjourned at 12.28 p.m.

HAROLD SAWALLISCH

MEMBERS EXCUSED TO ATTEND COMMITTEE MEETINGS

At 10.05 a.m., Mr. Wollenberg asked for, and was granted, unanimous consent that the members of the Committee on Ways and Means be excused for the purpose of holding a committee meeting in the Post Office, at this time.

At 10.06 a.m., Mr. Sam L. Collins asked for, and was granted, unanimous consent that the members of the Committee on Rules be excused for the purpose of holding a committee meeting at his desk, at this time.

COMMUNICATIONS

By Speaker Lyon :

A communication from Mr. and Mrs. H. L. Medearis of San Diego, relative to rent control, was received, and referred to the Committee on Governmental Efficiency and Economy.

By Speaker Lyon :

A communication from Frank Nelson Taylor Cummings of Los Angeles, Engineer Economist, relative to suggestions for protecting the public against unsportsman business interests, was received, and referred to the Committee on Governmental Efficiency and Economy.

By Speaker Lyon :

A communication from John E. Porter of Los Angeles, relative to rent control, was received, and referred to the Committee on Governmental Efficiency and Economy.

By Speaker Lyon :

A communication from Claud M. Dunn, Referee of the State Department of Industrial Relations, relative to rent control legislation, was

received, and referred to the Committee on Governmental Efficiency and Economy.

By Speaker Lyon :

A communication from Mrs. S. Van Heckeren of San Francisco, relative to the old age pension, was received, and referred to the Committee on Social Welfare.

By Speaker Lyon :

A communication from Dudley Atkins, Jr., of Altadena, relative to rent control, was received, and referred to the Committee on Governmental Efficiency and Economy.

RESOLUTIONS

The following resolutions were offered :

By Mr. Lowrey :

House Resolution No. 25

Relating to a State Fish and Game Warden for the County of Glenn

WHEREAS, The lands of Glenn County abound in game animals and upland game birds, and its waters teem with fish that may not be taken without a license; and

WHEREAS, For some months there has been no State Fish and Game Warden designated to serve in Glenn County and protect fish and game of the county by enforcement of the provisions of the Fish and Game Code; and

WHEREAS, The Sheriff of the County of Glenn and all other local officials have been doing their utmost to bring violators of the provisions of the Fish and Game Code to justice, but due to the magnitude of the enforcement problem, have been unable to do so to the detriment of the people of the county and of the remainder of the State who repair to the county to enjoy the sports of hunting and fishing; and

WHEREAS, The District Attorney of Glenn County, the Sheriff of Glenn County, and the State Senator and Assemblyman within whose district Glenn County is situated have requested the Fish and Game Commission to appoint or transfer a State Fish and Game Warden to Glenn County, to patrol the county and enforce the provisions of the Fish and Game Code, but to no avail; now, therefore, be it

Resolved by the Assembly of the State of California, That it does hereby express its belief that a State Fish and Game Warden is needed in the County of Glenn, and its hope that the Fish and Game Commission will promptly designate one to serve in the said county; and be it further

Resolved, That the Chief Clerk of the Assembly is directed to send a copy of this resolution to the president and each member of the Fish and Game Commission.

Request for Unanimous Consent

Mr. Lowrey asked for, and was granted, unanimous consent to take up House Resolution No. 25, at this time, without reference to committee.

Resolution read and adopted.

By Messrs. Fourt, Pelletier, and Hollibaugh :

House Resolution No. 26

Relative to the Assembly Interim Committee on State and Local Taxation and further defining the powers and duties thereof

WHEREAS, One of the purposes for which the Legislature has been convened is the consideration of legislation relating to subventions to local agencies for housing facilities for veterans and families of service men; and

WHEREAS, It is desirable that the Assembly be advised, through a committee of its members, as to all facts and matters relating to or bearing upon the policy which should be pursued by the State in making subventions to local agencies and particularly the policy which should be pursued in making subventions of the nature above referred to; now, therefore, be it

Resolved by the Assembly of the State of California:

1. That in addition to the powers conferred upon the Assembly Interim Committee on State and Local Taxation, created by House Resolution No. 154, adopted June 16, 1945, said committee is authorized and directed to ascertain, study, and analyse all facts relating to or in any way bearing upon any of the subjects mentioned in the recitals of this resolution and to report thereon to the Assembly.

2. In performing the duties and exercising the powers conferred upon it by this resolution said committee, its subcommittees, and its members shall have and exercise all of the powers, rights, privileges, and duties conferred upon it or them pursuant to said House Resolution No. 154, and, in addition, are authorized to leave the State of California in the performance of their duties to accomplish the objects and purposes of this resolution.

3. Any and all money made available to said committee by said House Resolution No. 154 of the Regular Session of 1945, or by House Resolution No. 118 of the Fifty-sixth (First Extraordinary) Session, adopted February 19, 1946, or otherwise, are available for expenditure by said committee and its members in carrying out the objects and purposes of this resolution.

Request for Unanimous Consent

Mr. Hollibaugh asked for, and was granted, unanimous consent to take up House Resolution No. 26, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Anderson, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burkhalter, Butters, Carey, Clarke, Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dills, Clayton A., Dills, Ralph C., Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Hawkins, Hollibaugh, Johnson, King, Kraft, Lowrey, Lyons, Maloney, Massion, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Wollenberg, and Mr. Speaker—60.

NOES—None.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS

The following resolution was offered:

Assembly Joint Resolution No. 5: By Messrs. Price, Geddes, Boyd, Collins, Sam L., and Watson—Relative to memorializing the President and the Congress of the United States in relation to the inundation of State Highways 77 and 192 by the waters impounded by Prado Dam in Riverside County, California, and remedial legislation in connection with this and similar situations.

Request for Unanimous Consent

Mr. Price asked for, and was granted, unanimous consent to take up Assembly Joint Resolution No. 5, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY JOINT RESOLUTION NO. 5

Assembly Joint Resolution No. 5—Relative to memorializing the President and the Congress of the United States in relation to the inundation of State Highways 77 and 192 by the waters impounded by Prado Dam in Riverside County, California, and remedial legislation in connection with this and similar situations.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, King, Kraft, Lowrey, Lyons, Maloney, Massion, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosen-

thal, Sawallisch, Stephenson, Stream, Thomas, Thompson, Thorp, Waters, Watson, Wollenberg, and Mr. Speaker—66.
NOES—None.

Resolution ordered transmitted to the Senate.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted :

| | |
|--------------------------------------|--------------------------------------|
| Assembly Concurrent Resolution No. 1 | Assembly Concurrent Resolution No. 6 |
| Assembly Concurrent Resolution No. 2 | Assembly Concurrent Resolution No. 7 |
| Assembly Concurrent Resolution No. 3 | Assembly Concurrent Resolution No. 8 |
| Assembly Concurrent Resolution No. 4 | |

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above resolutions ordered enrolled.

RESOLUTIONS

The following resolution was offered :

By Mr. Sam L. Collins :

House Resolution No. 27

Resolved by the Assembly of the State of California, That the State Controller be and he is hereby directed and ordered to draw his warrant on the proper fund in favor of the following Member of the Assembly for the amount set opposite his name, and the State Treasurer is hereby directed and ordered to pay the same :

| District | Name | Address | Mileage one way | Distance from county seat, less | Total mileage | Amount at 5 cents per mile |
|----------|---------------|---------------------------------|-----------------|---------------------------------|---------------|----------------------------|
| 57 | Albert Dekker | Los Angeles, Los Angeles County | 447 | — | 447 | 894 \$44 70 |

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 27, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote :

AYES—Allen, Anderson, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Hawkins, Heisinger, Hollibaugh, Johnson, King, Kraft, Lowrey, Lyons, Maloney, Massion, McMillan, McDough, Miller, Niehouse, O'Day, Pelletier, Robertson, Rosenthal, Sawallisch, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Wollenberg, and Mr. Speaker—65.

NOES—None.

REPORTS OF STANDING COMMITTEES

Committee on Ways and Means

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: Your Committee on Ways and Means, to which was referred :

Assembly Bill No. 8

Has had the same under consideration, and reports the same back with the recommendation : Do pass.

WOLLENBERG, Chairman

Above reported bill ordered to second reading.

SECOND READING OF ASSEMBLY BILLS (BY UNANIMOUS CONSENT)

Assembly Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Bill read second time.

Resolution to Suspend Constitutional Provision

The following resolution was offered:

By Mr. Maloney:

Resolved, That Assembly Bill No. 8 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the third time, considered engrossed, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Evans, Field, Fletcher, Gaffney, Gannon, Geddes, Hawkins, Heisinger, Hollibaugh, Johnson, King, Lowrey, Lyons, Maloney, Massion, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Robertson, Rosenthal, Sawallisch, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Wollenberg, and Mr. Speaker —62.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF ASSEMBLY BILL NO. 8

Assembly Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Bill read third time.

Motion to Set Special Order

Mr. Maloney moved that Assembly Bill No. 8 be made a special order of business for Wednesday, July 24, 1946, at 11 a.m.

Motion carried.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 23, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted :

Senate Concurrent Resolution No. 1
Senate Concurrent Resolution No. 2

Senate Concurrent Resolution No. 3
Senate Concurrent Resolution No. 4

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolution was read :

Senate Concurrent Resolution No. 1—Relative to Joint Rules of the Legislature.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 1, at this time, without reference to committee or file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 1

Senate Concurrent Resolution No. 1—Relative to Joint Rules of the Legislature.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Beck, Bennett, Berry, Brady, Brown, Burkhalter, Butters, Call, Carey, Clarke, Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emly, Evans, Fletcher, Fourt, Gaffney, Gannon, Geddes, Heisinger, Hollibaugh, Johnson, King, Kraft, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Robertson, Rosenthal, Sawallisch, Sherwin, Stephenson, Stream, Thomas, Thompson, Waters, Weber, Wollenberg, and Mr. Speaker—60.

NOES—None.

Resolution ordered transmitted to Senate.

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read :

Senate Concurrent Resolution No. 3—Relative to distribution of legislative printing.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 3, at this time, without reference to committee or file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 3

Senate Concurrent Resolution No. 3—Relative to distribution of legislative printing.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Beck, Bennett, Berry, Brady, Burke, Burkhalter, Carey, Clarke, Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emly, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Heisinger, Hollibaugh, Johnson, King, Lowrey, Lyons, Maloney, Massion, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier,

Robertson, Sawallisch, Sherwin, Stephenson, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—58.
NOES—None.

Resolution ordered transmitted to the Senate.

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read:

Senate Concurrent Resolution No. 2—Approving an amendment to the charter of the City of Napa, a municipal corporation in the County of Napa, State of California, voted for and ratified by the qualified electors of said city at the special municipal election held therein on the twenty-eighth day of May, 1946.

Request for Unanimous Consent

Mr. Crowley asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 2, at this time, without reference to committee or file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 2

Senate Concurrent Resolution No. 2—Approving an amendment to the charter of the City of Napa, a municipal corporation in the County of Napa, State of California, voted for and ratified by the qualified electors of said city at the special municipal election held therein on the twenty-eighth day of May, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Hawkins, Heisinger, Hollibaugh, Johnson, King, Kraft, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Robertson, Rosenthal, Sawallisch, Sherwin, Stephenson, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—64.

NOES—None.

Resolution ordered transmitted to the Senate.

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read:

Senate Concurrent Resolution No. 4—Relative to approving certain amendments to the charter of the County of Alameda voted for and ratified by the electors of said county at a special county election held therein on the fourth day of June, 1946.

Request for Unanimous Consent

Mr. Dickey asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 4, at this time, without reference to committee or file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 4

Senate Concurrent Resolution No. 4—Relative to approving certain amendments to the charter of the County of Alameda voted for and rati-

fied by the electors of said county at a special county election held therein on the fourth day of June, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, Pelletier, Robertson, Sawallisch, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—67.

NOES—None.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. McCollister asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 5, at this time, without reference to committee or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 5

Assembly Concurrent Resolution No. 5—Relative to the allowance of veterans' preference credits in State civil service examinations.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Robertson, Rosenthal, Sawallisch, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—69.

NOES—None.

Resolution ordered transmitted to the Senate.

Hon. Lorne D. Middough Presiding

At 10.45 a.m., Hon. Lorne D. Middough, Member of the Assembly from the Seventieth District, presiding.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was offered:

Assembly Joint Resolution No. 6: By Messrs. Debs, Burkhalter, Crichton, Gaffney, Berry, Brady, O'Day, and Collins, George D.—Relative to fixed base air carriers.

Request for Unanimous Consent

Mr. Debs asked for, and was granted, unanimous consent to take up Assembly Joint Resolution No. 6, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY JOINT RESOLUTION NO. 6

Assembly Joint Resolution No. 6—Relative to fixed base air carriers.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Lowrey, Lyons, Maloney, Mission, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Sawallisch, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Weber, Wollenberg, and Mr. Speaker—64.

NOES—None.

Resolution ordered transmitted to the Senate.

MOTION TO PRINT 2,000 COPIES OF REPORT OF CALIFORNIA LEGISLATIVE COMMITTEE ON ADMINISTRATIVE REGULATION

Mr. Allen moved that 2,000 copies of the Report of the Assembly Legislative Committee on Administrative Regulation entitled "Summary of California Statutory Provisions Conferring Quasi-Legislative Functions Upon State Administrative Agencies" be printed.

Mr. Sam L. Collins seconded the motion.

The roll was called, and the motion carried by the following vote:

AYES—Allen, Anderson, Beal, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Mission, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Sawallisch, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—69.

NOES—None.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 5

**J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary**

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read:

Senate Concurrent Resolution No. 5—Relative to the inclusion of certain lands within the State Park System.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 5, at this time, without reference to committee or file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 5

Senate Concurrent Resolution No. 5—Relative to the inclusion of certain lands within the State Park System.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Haggerty, Hawkins, Heisinger,

Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Sawallisch, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thorp, Waters, Watson, Weber, and Wollenberg—66.

NOES—None.

Resolution ordered transmitted to the Senate.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was offered:

Assembly Concurrent Resolution No. 11: By Messrs. Miller, Thompson, Sherwin, Kraft, Middough, Mrs. Niehouse, Messrs. Erwin, and Wollenberg—Relative to the establishment of a 40-hour work week for public employees.

Request for Unanimous Consent

Mr. Miller asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 11, at this time, without reference to committee, print or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 11

Assembly Concurrent Resolution No. 11—Relative to the establishment of a 40-hour work week for public employees.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Davis, Debs, Dekker, Dickey, Dills, Clayton A., Dills, Ralph C., Dunn, Emlay, Erwin, Evans, Field, Fletcher, Gaffney, Gannon, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Watson, Weber, Wollenberg, and Mr. Speaker—67.

NOES—None.

Resolution ordered transmitted to the Senate.

CONSIDERATION OF SPECIAL ORDER

The hour of 11 a.m. having arrived, Assembly Bill No. 8 was taken up.

Assembly Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Bill read third time.

MOTION TO RECESS

Mr. Sam L. Collins moved that the Assembly do now recess until 11.25 a.m. for the purpose of holding a meeting of the Committee on Rules in the Post Office.

Motion carried.

RECESS

At 11.03 a.m., the Speaker declared the Assembly at recess until 11.25 a.m.

REASSEMBLED

At 11.25 a.m., the Assembly reconvened.

Hon. Charles W. Lyon, Speaker of the Assembly, presiding.
Chief Clerk Arthur A. Ohnimus at the desk.

Hon. Lorne D. Middough Presiding

At 11.26 a.m., Hon. Lorne D. Middough, Member of the Assembly from the Seventieth District, presiding.

FURTHER CONSIDERATION OF ASSEMBLY BILL NO. 8

Assembly Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Bill read third time.

Motion to Amend

Mr. Hawkins moved the adoption of the following amendment:

Amendment No. 1

On page 3, lines 24 and 25, of the printed bill, strike out "two million five hundred thousand dollars (\$2,500,000)", and insert "ten million dollars (\$10,000,000)".

Amendment read.

Point of Order

Mr. Heisinger arose to the following point of order: That Mr. Davis is not speaking to the amendment.

Ruling by Speaker

Acting Speaker Middough ruled the point of order well taken.

Point of Order

Mr. Beal arose to the following point of order: That Mr. Allen is not speaking to the question.

Ruling by Speaker

Acting Speaker Middough ruled the point of order not well taken.

Speaker Presiding

At 12.18 p.m., Hon. Charles W. Lyon, Speaker of the Assembly, presiding.

The question being on the adoption of the amendment offered by Mr. Hawkins to Assembly Bill No. 8.

Point of Order

Mr. Bennett arose to the following point of order: That Mr. Hawkins has exceeded his time.

Ruling by Speaker

Speaker Lyon ruled the point of order not well taken.

The question being on the adoption of the amendment offered by Mr. Hawkins to Assembly Bill No. 8.

Roll Call Demanded

Messrs. Hawkins, Emlay, and Heisinger demanded a roll call.

The roll was called, and the amendment offered by Mr. Hawkins to Assembly Bill No. 8 refused adoption by the following vote:

AYES—Anderson, Beal, Beck, Bennett, Berry, Brady, Brown, Burkhalter, Collins, George D., Crowley, Debs, Dekker, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Evans, Fletcher, Gaffney, Hawkins, Heisinger, Hollibaugh, Kilpatrick, Mission, McMillan, Robertson, Rosenthal, Sheridan, Thomas, and Watson—31.

NOES—Allen, Armstrong, Burke, Butters, Call, Carey, Clarke, Collins, Sam L., Crichton, Davis, Denny, Dickey, Erwin, Field, Fourt, Geddes, Haggerty, Johnson, King, Leonard, Lowrey, Lyons, Maloney, McCollister, Miller, Niehouse, O'Day, Price, Sawallisch, Sherwin, Stephenson, Stewart, Stream, Thompson, Thorp, Waters, Weber, Wollenberg, and Mr. Speaker—39.

Explanation of Vote

At the time the vote was taken on the amendment offered by Mr. Hawkins to Assembly Bill No. 8, I was in the Governor's Office.

FRED H. KRAFT

The question being on the passage of Assembly Bill No. 8.

Motion to Amend

Mr. Emlay moved the adoption of the following amendment:

Amendment No. 1

On page 1, line 7, of the printed bill, after "agency.", insert "The California Polytechnic School is a college within the meaning of this act."

Amendment read.

Amendment Withdrawn

Mr. Emlay withdrew his amendment.

The question being on the passage of Assembly Bill No. 8.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Mission, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—73.

NOES—None.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Mission, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sheridan, Sherwin, Steph-

son, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—73.
NOES—None.

Bill ordered transmitted to the Senate.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 9

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above resolution ordered enrolled.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following bills were introduced, and read the first time:

Assembly Bill No. 13: By Messrs. Beal and Emlay—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Referred to Committee on Ways and Means.

Assembly Bill No. 14: By Messrs. Fourt, Hollibaugh, Waters, Allen, Anderson, Massion, Beal, Burkhalter, Debs, Doyle, Kraft, McCollister, McMillan, Mrs. Niehouse, and Mr. Stewart—An act to add Section 4.5 to an act entitled "An act to provide for the acquisition of the temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to temporary and emergency housing for veterans, and the use of public park and recreation property by local agencies as sites for such temporary and emergency housing for veterans, and validating such use of public park property by local agencies, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Military Affairs.

Motion to Place Rush Order on Printing of Assembly Bill No. 14

Mr. McCollister moved that a rush order be placed upon the printing of Assembly Bill No. 14.

Motion carried.

Assembly Concurrent Resolution No. 12: By Mr. Call—Relative to approving a certain amendment to the charter of the City of Redwood

City, a municipal corporation in the County of San Mateo, State of California, voted for and ratified by the qualified electors of said city at the general municipal election held therein on the ninth day of April, 1946.

Request for Unanimous Consent

Mr. Call asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 12, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 12

Assembly Concurrent Resolution No. 12—Relative to approving a certain amendment to the charter of the City of Redwood City, a municipal corporation in the County of San Mateo, State of California, voted for and ratified by the qualified electors of said city at the general municipal election held therein on the ninth day of April, 1946.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Leonard, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sheridan, Sherwin, Stephenson, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—72.

NOES—None.

Resolution ordered transmitted to the Senate.

RECESS

At 12.40 p.m., on motion of Mr. Sam L. Collins, the Assembly recessed until 2.30 p.m.

REASSEMBLED

At 2.30 p.m., the Assembly reconvened.

Hon. Thomas A. Maloney, Speaker pro tempore of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 6

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read:

Senate Concurrent Resolution No. 6—Relative to adjournment sine die of the Fifty-sixth (Second Extraordinary) Session of the Legislature of the State of California.

Referred to Committee on Rules.

Hon. Albert C. Wollenberg Presiding

At 2.56 p.m., Hon. Albert C. Wollenberg, Member of the Assembly from the Twenty-first District, presiding.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Joint Resolution No. 2

Assembly Joint Resolution No. 3

Assembly Joint Resolution No. 4

And reports the same correctly engrossed.

PELLETIER, Chairman

Above reported resolutions ordered on file for adoption.

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: Your Committee on Rules, to which was referred:

Assembly Joint Resolution No. 2

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SAM L. COLLINS, Chairman

REQUEST FOR UNANIMOUS CONSENT

Mr. Middough asked for, and was granted, unanimous consent to take up Assembly Joint Resolution No. 2, at this time, without reference to file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY JOINT RESOLUTION NO. 2

Assembly Joint Resolution No. 2—Relative to urging the President of the United States to approve legislation relinquishing the claim of the United States to certain tide and submerged lands.

Resolution read.

Roll Call Demanded

Messrs. Berry, Brady, and Dekker demanded a roll call.

The roll was called, and Assembly Joint Resolution No. 2 adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Boyd, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, Sam L., Crichton, Crowley, Davis, Debs, Dills, Clayton A., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Geddes, Hollibaugh, Johnson, King, Kraft, Massion, McCollister, Middough, Miller, Nichouse, Pelletier, Price, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, and Wollenberg—53.

NOES—Berry, Brady, Collins, George D., Dekker, and Heisinger—5.

Resolution ordered transmitted to the Senate.

Explanation of Vote

I voted "no" on Assembly Joint Resolution No. 2 because of the fact that the matter of the ownership of the lands referred to are now under consideration by the Supreme Court of the United States. Therefore we should not act until the decision is handed down.

S. L. HEISINGER

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: Your Committee on Rules, to which was referred:

Assembly Joint Resolution No. 3

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SAM L. COLLINS, Chairman

REQUEST FOR UNANIMOUS CONSENT

Mr. Middough asked for, and was granted, unanimous consent to take up Assembly Joint Resolution No. 3, at this time, without reference to file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY JOINT RESOLUTION NO. 3

Assembly Joint Resolution No. 3—Relative to liquidation of Federal Home Loan Bank of Los Angeles and the seizure of the Long Beach Federal Savings and Loan Association by James H. Fahey.

Resolution read.

Motion to Re-refer

Mr. Evans moved that Assembly Joint Resolution No. 3 be re-referred to the Committee on Rules.

Mr. Sam L. Collins seconded the motion.

Motion carried.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: Your Committee on Rules, to which was referred:

Assembly Joint Resolution No. 4

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SAM L. COLLINS, Chairman

REQUEST FOR UNANIMOUS CONSENT

Mr. Lowrey asked for, and was granted, unanimous consent to take up Assembly Joint Resolution No. 4, at this time, without reference to file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY JOINT RESOLUTION NO. 4

Assembly Joint Resolution No. 4—Relative to memorializing the President and the Secretary of State of the United States in relation to the importation of almonds.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Anderson, Armstrong, Beal, Beck, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Emlay, Evans, Field, Fletcher, Fourt, Gaffney, Haggerty, Heisinger, Hollibaugh, King, Kraft, Leonard, Lowrey, Lyons, Massion, McMillan, Middough, Niehouse, O'Day, Pelletier, Rosenthal, Sheridan, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Weber, and Wollenberg—55.

NOES—None.

Resolution ordered transmitted to the Senate.

RESOLUTIONS

The following resolution was offered:
By Messrs. Weber, Heisinger, and Collins, Sam L.:

House Resolution No. 28

Relative to allocation of space in the State Capitol and proposed Capitol Annex.

WHEREAS, The present office facilities, arrangements, and locations of the Legislature, its officers, committees, and members are entirely inadequate and unsatisfactory; and

WHEREAS, To remedy this situation a reconstruction of the State Capitol and construction of an Annex thereto are contemplated; and

WHEREAS, It is most undesirable that the offices and legislative rooms of the Legislature be intermingled throughout the building with offices of the Executive Branch of the Government, it being a necessary requirement in the separation of powers in the Government that the physical offices and equipment as well as the function of the Legislative Branch be separated from the other branches of Government; and

WHEREAS, It is both desirable and necessary that the building space used by the Legislature, its committees and members, be under the control of the Legislature; now, therefore, be it

Resolved by the Assembly of the State of California, That any reconstruction of the Capitol and the construction of an Annex thereto accomplish a complete separation of the offices used by the Legislature and those used by the other branches of Government; that entire sections of the Capitol be reserved to the use and control of the Legislature, such sections to include sufficient floor space to provide room adequate to carry on the business of the Legislature, as may be determined by the Legislature, and to include adequate, suitable, and convenient rooms for the use of the members of the press, and that assignments of space in those sections be reserved to the Legislature; and be it further

Resolved, That suitable and adequate offices in the State Capitol be retained for the use and control of the Governor, Lieutenant Governor, and Secretary of State, each of whom has extensive functions to perform in connection with the legislative process; and be it further

Resolved, That the Chief Clerk of the Assembly transmit suitable copies of this resolution to the State Board of Public Works, and to the Joint Committee on Remodeling the Capitol.

Request for Unanimous Consent

Mr. Weber asked for, and was granted, unanimous consent to take up House Resolution No. 28, at this time, without reference to committee.

Resolution read and adopted.

REPORTS OF STANDING COMMITTEES

Committee on Military Affairs

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: Your Committee on Military Affairs, to which was referred:

Assembly Bill No. 14

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

McCOLLISTER, Chairman

Above reported bill ordered to second reading.

RESOLUTION TO SUSPEND CONSTITUTIONAL PROVISION

The following resolution was offered:
By Mr. Fourt.

Resolved, That Assembly Bill No. 14 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, considered engrossed, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Robertson, Rosenthal, Sheridan, Sherwin, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, and Wollenberg—67.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF ASSEMBLY BILL NO. 14

Assembly Bill No. 14—An act to add Section 4.5 to an act entitled “An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately,” approved February 15, 1946, relating to temporary and emergency housing for veterans, and the use of public park and recreation property by local agencies as sites for such temporary and emergency housing for veterans, and validating such use of public park and recreation property by local agencies, declaring the urgency thereof, to take effect immediately.

Bill read second time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Robertson, Rosenthal, Sheridan, Sherwin, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, and Wollenberg—67.

NOES—None.

Assembly Bill No. 14—An act to add Section 4.5 to an act entitled “An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately,” approved February 15, 1946, relating to temporary and emergency housing for veterans, and the use of public park and recreation property by local agencies as sites for such temporary and emergency housing for veterans, and validating such use of public park and recreation property by local agencies, declaring the urgency thereof, to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day,

Pelletier, Robertson, Rosenthal, Sheridan, Sherwin, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, and Wollenberg—67.
NOES—None.

Bill ordered transmitted to the Senate.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: Your Committee on Rules, to which was referred:

House Resolution No. 12

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, be adopted as amended.

SAM L. COLLINS, Chairman

CONSIDERATION OF HOUSE RESOLUTION NO. 12

House Resolution No. 12

WHEREAS, There has been published by the State Printing Department a book entitled The California Legislature written by Joseph Allan Beek, Secretary of the Senate; and

WHEREAS, This book contains a wealth of information presented in a manner to be easily understood by the students of our public schools and the facts and comments on our legislative system which have been favorably commented upon by statesmen and educators generally; now, therefore, be it

Resolved, That the Secretary of the Senate be and he is hereby requested to order printed for the use of the Members of the Assembly such number of said books as shall be necessary to supply the demand, all to be paid for from the Legislative Printing Fund.

Resolution read.

Committee Amendments

The following amendment was offered by the Committee on Rules:

Amendment No. 1

In the third paragraph of the resolution, after "Assembly", strike out "such number of said books as shall be necessary to supply the demand," and insert "a number of such books as is necessary to provide each Member of the Assembly with 15 copies of said book".

Amendment read and adopted.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 12, as amended, at this time.

Consideration of House Resolution No. 12, as Amended

House Resolution No. 12

WHEREAS, There has been published by the State Printing Department a book entitled The California Legislature written by Joseph Allen Beek, Secretary of the Senate; and

WHEREAS, This book contains a wealth of information presented in a manner to be easily understood by the students of our public schools and the facts and comments on our legislative system which have been favorably commented upon by statesmen and educators generally; now, therefore, be it

Resolved, That the Secretary of the Senate be and he is hereby requested to order printed for the use of the Members of the Assembly a number of such books as is necessary to provide each Member of the Assembly with 15 copies of said book, all to be paid for from the Legislative Printing Fund.

Resolution read, as amended, and adopted.

RESOLUTIONS

The following resolutions were offered:

By Messrs. McCollister, Waters, and Fourt:

House Resolution No. 29

Relative to commending Assemblyman Harrison W. Call

WHEREAS, Harrison W. Call has long been a distinguished Member of the Assembly of California, representing the Twenty-seventh Assembly District of California, and

has from the beginning of his service here taken an extraordinarily vigorous part in the work of this body; and

WHEREAS, Harrison W. Call, as Chairman of the Judiciary Committee during a period when extensive changes were being made in the judiciary laws of this State, so skillfully guided the work of the committee that the burden upon this Assembly was immeasurably lightened, and

WHEREAS, Harrison W. Call has also expended his great energies in behalf of legislation to provide homes and education for veterans, and has sponsored other legislation of benefit to the public health and welfare; now, therefore, be it

Resolved by the Assembly of the State of California, That Assemblyman Harrison W. Call be commended for his diligent and effective service to the people of his district and of the State of California, and the Members of this Assembly by this resolution express their appreciation to Harrison W. Call for his splendid contribution to the work of this body, and extend to him their hearty good wishes for the future; and be it further

Resolved, That the Chief Clerk of the Assembly transmit a suitably prepared copy of this resolution to Assemblyman Harrison W. Call as an expression of the respect and esteem of his colleagues in the Assembly of the State of California.

Request for Unanimous Consent

Mr. Maloney asked for, and was granted, unanimous consent to take up House Resolution No. 29, at this time, without reference to committee.

Resolution read, and adopted unanimously.

By Messrs. O'Day, Maloney, Brady, Gaffney, Berry, Collins, George D., Emlay, Carey, Lyon, Robertson, Allen, Anderson, Armstrong, Beal, Beck, Bennett, Boyd, Brown, Burke, Burkhalter, Butters, Call, Clarke, Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Erwin, Evans, Field, Fletcher, Fourt, Gannon, Geddes, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Massion, McCollister, McMillan, Middough, Miller, Mrs. Niehouse, Messrs. Pelletier, Price, Rosenthal, Sawallisch, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, and Wollenberg:

House Resolution No. 30

Expressing the regret of the Assembly at the retirement of Gerald P. Haggerty from membership in the Assembly

WHEREAS, When the Legislature convenes in January, 1947, for its Fifty-seventh Regular Session there will be missing from the San Francisco Delegation our good friend and colleague, the Honorable Gerald P. Haggerty; and

WHEREAS, Although the wise and helpful services of Gerald P. Haggerty will not be available for the deliberations of the Assembly, and in the meetings of the Assembly Committees on Finance and Insurance, of which he has been Vice Chairman, Crime and Correction, Fish and Game, Revenue and Taxation, Transportation and Commerce, and the Rules Committee, nevertheless, he continues in public service as a member of the Board of Directors of the Golden Gate Bridge and Highway District; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of the Assembly do hereby express their regret at the loss of the fellowship of the Honorable Gerald P. Haggerty and their appreciation of his services at the Regular and Special Sessions of the Fifty-fifth and Fifty-sixth Legislatures and extend to him their cordial good wishes for prosperity and a continued career of outstanding public service; and be it further

Resolved, That the Chief Clerk of the Assembly is directed to transmit to the Honorable Gerald P. Haggerty a suitably engrossed copy of this resolution.

Request for Unanimous Consent

Mr. O'Day asked for, and was granted, unanimous consent to take up House Resolution No. 30, at this time, without reference to committee.

Resolution read, and adopted unanimously.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Senate Bill No. 8

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

Referred to Committee on Military Affairs.

Speaker Presiding

At 3:50 p.m., Hon. Charles W. Lyon, Speaker of the Assembly, presiding.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Senate Bill No. 2
Senate Bill No. 7
Senate Bill No. 9

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 2—An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately.

Resolution to Suspend Constitutional Provision

The following resolution was offered:

By Mr. Sam L. Collins:

Resolved, That Senate Bill No. 2 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McCollister, McMillan, Middough, Miller, Nichouse, O'Day, Pelletier, Robertson, Rosenthal, Sheridan, Sherwin, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—67.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF SENATE BILL NO. 2

Senate Bill No. 2—An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately.

Bill read second time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Ralph C. Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Robertson, Rosenthal, Sheridan, Sherwin, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—67.

NOES—None.

Senate Bill No. 2—An act making an additional appropriation for legislative printing, binding, etc., to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Anderson, Armstrong, Beck, Bennett, Berry, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Ralph C. Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Robertson, Rosenthal, Sheridan, Sherwin, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—67.

NOES—None.

Bill ordered transmitted to the Senate.

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 7—An act to validate the organization, boundaries, governing officers or boards, acts, proceedings, and bonds of public bodies, to take effect immediately.

Resolution to Suspend Constitutional Provision

The following resolution was offered:

By Mr. Gaffney:

Resolved, That Senate Bill No. 7 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—68.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF SENATE BILL NO. 7

Senate Bill No. 7—An act to validate the organization, boundaries, governing officers or boards, acts, proceedings, and bonds of public bodies, to take effect immediately.

Bill read second time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Diekey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McColister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—68.
NOES—None.

Senate Bill No. 7—An act to validate the organization, boundaries, governing officers or boards, acts, proceedings, and bonds of public bodies, to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Diekey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McColister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—68.
NOES—None.

Bill ordered transmitted to the Senate.

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 9—An act to validate the formation, organization and existence of sanitary districts, declaring the urgency thereof, to take effect immediately.

Resolution to Suspend Constitutional Provision

The following resolution was offered:

By Mr. Butters:

Resolved, That Senate Bill No. 9 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Diekey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McColister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Rosenthal, Sheridan, Sherwin, Stephenson, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—65.
NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF SENATE BILL NO. 9

Senate Bill No. 9—An act to validate the formation, organization and existence of sanitary districts, declaring the urgency thereof to take effect immediately.

Bill read second time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McColister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Rosenthal, Sheridan, Sherwin, Stephenson, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—65.

NOES—None.

Senate Bill No. 9—An act to validate the formation, organization and existence of sanitary districts, declaring the urgency thereof to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Berry, Boyd, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lyons, Massion, McColister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Rosenthal, Sheridan, Sherwin, Stephenson, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—65.

NOES—None.

Bill ordered transmitted to the Senate.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Senate Bill No. 6

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 6—An act to amend Section 4232 of the Political Code, relating to compensation for public service in counties of the third class.

Resolution to Suspend Constitutional Provision

The following resolution was offered:

By Mr. Dickey:

Resolved, That Senate Bill No. 6 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, considered engrossed, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Davis, Debs, Denny, Dickey, Dills, Clayton A.. Dills, Ralph C., Doyle, Dunn,

Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—68.
NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF SENATE BILL NO. 6

Senate Bill No. 6—An act to amend Section 4232 of the Political Code, relating to compensation for public service in counties of the third class.

Bill read second time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—68.
NOES—None.

Senate Bill No. 6—An act to amend Section 4232 of the Political Code, relating to compensation for public service in counties of the third class.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Beck, Bennett, Boyd, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Davis, Debs, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Fourt, Gaffney, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—68.
NOES—None.

Bill ordered transmitted to the Senate.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Senate Bill No. 3

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 3—An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

Referred to Committee on Judiciary.

**OPINIONS OF LEGISLATIVE COUNSEL ORDERED PRINTED IN
JOURNAL BY UNANIMOUS CONSENT**

By unanimous consent, the Speaker ordered the following opinion of the Legislative Counsel printed in the Journal:

Opinion of Legislative Counsel

OFFICE OF LEGISLATIVE COUNSEL
SACRAMENTO 2, CALIFORNIA, July 24, 1946.

*Honorable Charles W. Lyon, Speaker of the Assembly
State Capitol, Sacramento, California*

Necessity for State Legislation if Federal Rent Control Law is Enacted

DEAR MR. LYON: In answer to your question on this subject it is our opinion, based upon the information we have received as to the provisions relating to rent control in the bill now pending before Congress, that no State legislation relating to control of rents or evictions will be necessary in California if the Congressional measure is passed and signed by the President of the United States.

The Congressional bill will become effective immediately upon signature by the President, and contains a provision, which we are informed was not changed by the conference amendments, that it is operative as of June 30, 1946. The Federal law and regulations will therefore become applicable notwithstanding the fact that notices for increased rents or for eviction may have been served.

We are informed that the measure contains the following provision:

"While maximum rents are in effect under this act with respect to housing accommodations in any defense rental area, such housing accommodations shall not be subject to rent control by any State or local government."

Yours very truly,

FRED B. WOOD, Legislative Counsel
By LAWRENCE G. ALLYN, Deputy

Motion to Request Detailed Opinion from Legislative Counsel

Mr. Johnson moved that the contents embodied in the above opinion of the Legislative Counsel be re-referred to the Legislative Counsel for a detailed opinion on said matter, so that it may be placed on record permanently by being printed in the Journal.

Motion carried.

By unanimous consent, the Speaker ordered the following opinion of the Legislative Counsel printed in the Journal:

Opinion of Legislative Counsel

OFFICE OF LEGISLATIVE COUNSEL
SACRAMENTO 2, CALIFORNIA, July 24, 1946.

*Honorable Charles W. Lyon, Speaker of the Assembly
State Capitol, Sacramento, California*

DEAR MR. LYON: Pursuant to your request we have examined Assembly Bills Nos. 13 and 14.

In our opinion each of these bills is within the scope of the Proclamation convening this extraordinary session, as amended and supplemented.

Very truly yours,

FRED B. WOOD, Legislative Counsel
By C. H. LANGSTAFF, Chief Deputy

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Assembly Bill No. 8

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above bill ordered enrolled.

SENATE CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 5

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above resolution ordered enrolled.

**MOTION TO RECALL SENATE BILL NO. 8 FROM COMMITTEE
ON MILITARY AFFAIRS**

Mr. McCollister moved that Senate Bill No. 8 be recalled from the Committee on Military Affairs.

Motion carried.

Motion to Re-refer Senate Bill No. 8

Mr. McCollister moved that Senate Bill No. 8 be re-referred to the Committee on Ways and Means.

Substitute Motion to Strike From File

Mr. Maloney moved, as a substitute motion, that Senate Bill No. 8 be stricken from the file.

Motion carried.

RESIGNATION ANNOUNCED

Mr. Sawallisch announced his resignation from the standing Committee on Rules and from the Interim Committee on Legislative Process.

CHANGES IN COMMITTEE APPOINTMENTS

Speaker Lyon announced the appointment of Mr. Weber to the standing Committee on Rules, vice Mr. Sawallisch.

Speaker Lyon announced the appointment of Mr. Weber to the Interim Committee on Legislative Process, vice Mr. Sawallisch.

RESOLUTIONS

The following resolutions were offered:

By Messrs. Lyon and Maloney:

House Resolution No. 31

Memorializing Congress and certain Federal Governmental departments to take steps to alleviate the shortage of buildings and office space in California

WHEREAS, There is at present an existing shortage of available buildings and office space in this State which is seriously retarding this State's Program for the Rehabilitation of Veterans in Business and Professional Fields; and

WHEREAS, This shortage is having a critical effect in retarding the social and economic readjustments in this State necessitated by the termination of the war; and

WHEREAS, This acute shortage can not be materially alleviated by new construction until the challenge of fulfilling the Veterans' Emergency Housing Program has been successfully achieved; and

WHEREAS, It appears that various Federal Governmental departments and agencies are occupying building space in this State in excess of their minimum requirements, which space if released would tend to relieve the serious conditions created by the aforementioned shortage; now, therefore, be it

Resolved, That the Assembly of the State of California does hereby memorialize the Congress of the United States of America to take such steps as it may deem proper to have Federal Governmental departments and agencies vacate any building and office space occupied by them in this State in excess of their minimum requirements; and be it further

Resolved, That copies of this resolution shall be sent to each Senator and Representative from California ; to the Secretary of the United States Senate ; to the Secretary of the House of Representatives ; to the Secretary of War ; to the Secretary of the Navy ; to the Surplus Property Administrator ; to the Federal Loan Administrator and to the Army-Navy Liquidation Deputy Commissioner.

Request for Unanimous Consent

Mr. Maloney asked for, and was granted, unanimous consent to take up House Resolution No. 31, at this time, without reference to committee.

Resolution read and adopted.

By Mr. Dunn :

House Resolution No. 32

Relative to "California Government, Politics and Administration" by Winston W. Crouch and Dean E. McHenry

WHEREAS, There has recently been published by the University of California Press a book entitled "California Government, Politics and Administration" by Winston W. Crouch and Dean E. McHenry, professors of political science in the University of California, Los Angeles ; and

WHEREAS, This publication is a convenient and comprehensive reference book covering all phases of State, county, and municipal government, which considers separately and in relation to each other the State Constitution, the Executive, Legislative, and Judicial Branches of the State Government and includes discussion of the operation of initiative, referendum, and recall as well as public finance, civil service, schools and libraries, public health and hospitals, conservation, employment agencies, law enforcement and prisons, and public works ; and

WHEREAS, Ready access to copies of this publication will be of inestimable value to the Members of the Legislature ; now, therefore, be it

Resolved by the Assembly of the State of California, That the Chief Clerk of the Assembly be and is hereby instructed to purchase eighty (80) copies of the book entitled, "California Government, Politics and Administration," one (1) copy each to be delivered to each of the Members of the Assembly and one (1) copy to the Chief Clerk of the Assembly ; and be it further

Resolved, That the Controller be and he is hereby authorized and directed to draw his warrant in favor of The University Press in a sum not to exceed two hundred fifty dollars (\$250) and the State Treasurer is hereby directed to pay the same.

Request for Unanimous Consent

Mr. Dunn asked for, and was granted, unanimous consent to take up House Resolution No. 32, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote :

AYES—Allen, Anderson, Armstrong, Beck, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Ralph C. Doyle, Dunn, Emlay, Erwin, Evans, Field, Fourt, Gaffney, Geddes, Hawkins, Heisinger, Hollibaugh, Johnson, King, Lowrey, Lyons, Maloney, Massion, Miller, Niehouse, O'Day, Pelletier, Price, Rosenthal, Sawallisch, Sheridan, Sherwin, Stephenson, Stream, Thomas, Thompson, Thorp, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—60.

NOES—None.

By Messrs. Weber, Doyle, McMillan, Beck, and Johnson :

House Resolution No. 33

Relating to a study of the rules and assistance in organization of the Assembly by the Assembly Legislative Process Committee

WHEREAS, The next regular session of the Legislature will convene within a few months ; and

WHEREAS, There is need for study and consideration of needed revision of the Rules of the Assembly ; and

WHEREAS, It is desirable that steps be taken prior to the convening of that session to provide for the organization of the Assembly and the assignment of members to committees ; now, therefore, be it

Resolved by the Assembly of the State of California, That the Assembly Legislative Process Committee created by House Resolution No. 43, adopted January 22, 1945, is hereby directed to study and report to the Assembly such needed revision of the Rules and procedures of the Assembly as it may deem desirable ; and be it further

Resolved., That the Assembly Legislative Process Committee is directed to take such action as may be appropriate to assist in the organization of the Assembly for the next regular session and the assignment of the Members of the Assembly to the several standing committees.

Request for Unanimous Consent

Mr. Weber asked for, and was granted, unanimous consent to take up House Resolution No. 33, at this time, without reference to committee.

Resolution read and adopted.

Hon. Gardiner Johnson Presiding

At 4:37 p.m., Hon. Gardiner Johnson, Member of the Assembly from the Eighteenth District, presiding.

By Mr. Fletcher:

House Resolution No. 34

Relative to commending Assemblyman Lorne D. Middough

WHEREAS, While a Member of the Assembly of the State of California, Lorne D. Middough, as representative of the Seventieth Assembly District, has taken an active and progressive interest in problems relating to juvenile delinquency, crime prevention and control, and the correction, supervision, custody and treatment of offenders, particularly juvenile offenders; and

WHEREAS, Considerable advancement in the laws of this State on the foregoing subjects may be attributed to the work of Assemblyman Middough in this behalf; and

WHEREAS, Mr. Middough has also vigorously sponsored needed amendments to the school laws of this State; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of this Assembly commend Lorne D. Middough upon his conscientious service to the people of his district and to the State of California, and by this resolution express to him their appreciation of his extensive public services and the contribution he has made to the work of this Legislature; and be it further

Resolved, That the Chief Clerk of the Assembly transmit a suitably prepared copy of this resolution to Mr. Middough as the expression of the warm regard and esteem of his colleagues in the Assembly.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 34, at this time, without reference to committee.

Resolution read, and adopted unanimously.

By Mrs. Niehouse, and Messrs. Kraft and Field:

House Resolution No. 35

Relative to commending Assemblyman Charles W. Stream

WHEREAS, Our esteemed friend and colleague, Charles W. Stream, of the Eightieth Assembly District of California, has seen fit to retire from membership in this Assembly, a decision which we all regret; and

WHEREAS, During his service in this Assembly, we have had the pleasure of congratulating him upon the occasion of his fiftieth wedding anniversary, and upon his seventy-fifth birthday; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of this Assembly now heartily congratulate and commend Assemblyman Charles W. Stream upon the many years of service to the people of his district and of the State of California, and thank him for his full participation in the work of this Assembly through his chairmanship of committees, and other service well performed; and be it further

Resolved, That the Chief Clerk of the Assembly transmit to Assemblyman Charles W. Stream a suitably prepared copy of this resolution, that he may have with him this tangible evidence of the esteem and warm good wishes of his colleagues in this Assembly as he enjoys a well earned rest and the somnolent ease of Chula Vista.

Request for Unanimous Consent

Mr. Kraft asked for, and was granted, unanimous consent to take up House Resolution No. 35, at this time, without reference to committee. Resolution read, and adopted unanimously.

Appointment of Select Committees

Acting Speaker Johnson announced the appointment of Messrs. Watson and Brady as a Select Committee to escort Assemblyman Middough to the rostrum.

Acting Speaker Johnson announced the appointment of Mrs. Niehouse and Mr. Kraft as a Select Committee to escort Assemblyman Stream to the rostrum.

By Mr. Stream, Mrs. Niehouse, and Mr. Waters:

House Resolution No. 36

Relative to commanding Assemblyman Fred H. Kraft

WHEREAS, Fred H. Kraft, a Member of this Assembly representing the Seventy-eighth Assembly District of the State of California, has rendered outstanding public service to the people of his district and of this State; and

WHEREAS, As Chairman of the Assembly Committee on Public Health, and in other important activities, Fred H. Kraft has worked diligently and effectively to further the work of this Assembly; now, therefore, be it

Resolved by the Assembly of the State of California, That Fred H. Kraft be congratulated and commended upon his splendid public service, and the Members of this Assembly extend to him their hearty thanks for his participation in the work of this Assembly; and be it further

Resolved, That the Chief Clerk of the Assembly transmit a suitably prepared copy of this resolution to Assemblyman Fred H. Kraft, as a token of the esteem and good wishes which he takes with him from his colleagues in the Assembly of the State of California.

Request for Unanimous Consent

Mrs. Niehouse asked for, and was granted, unanimous consent to take up House Resolution No. 36, at this time, without reference to committee.

Resolution read, and adopted unanimously.

Appointment of Select Committee

Acting Speaker Johnson announced the appointment of Messrs. Mission and Butters as a Select Committee to escort Assemblyman Kraft to the rostrum.

By Mr. Debs:

House Resolution No. 37

Relative to commanding Assemblyman Everett G. Burkhalter

WHEREAS, Our esteemed colleague, Everett G. Burkhalter, is concluding his service as a Member of this Assembly; and

WHEREAS, During his terms of office, representing the Forty-second Assembly District of California, Everett G. Burkhalter has performed outstanding public service to the people of the State of California, through his work as Chairman of the Assembly Interim Committee on Charitable Institutions, and through other activities which contributed greatly to the successful work of this Assembly; now, therefore, be it

Resolved by the Assembly of the State of California, That Assemblyman Everett G. Burkhalter is commended upon his splendid public service to the people of the State of California, and the Members of this Assembly extend to him their thanks for his full cooperation; and be it further

Resolved, That the Chief Clerk of the Assembly transmit a suitably prepared copy of this resolution to Assemblyman Everett G. Burkhalter as an expression of esteem from the Members of the Assembly of the State of California.

Request for Unanimous Consent

Mr. Debs asked for, and was granted, unanimous consent to take up House Resolution No. 37, at this time, without reference to committee.

Resolution read, and adopted unanimously.

By Messrs. McCollister and Johnson:

House Resolution No. 38**Relative to commanding Assemblyman Jacob M. Leonard**

WHEREAS, Jacob M. Leonard is withdrawing from this Assembly upon completion of his fifth term of office here, representing the Thirty-fourth Assembly District of California; and

WHEREAS, During his several terms of office, Jacob M. Leonard has given earnest, able, and effective service to the people of this State, and has participated fully in furthering the work of this Assembly; now, therefore, be it

Resolved by the Assembly of the State of California, That Assemblyman Jacob M. Leonard be commended for the fine work he has done as a Member of this Assembly, and that the Members of this Assembly hereby extend to Jacob M. Leonard hearty good wishes upon his return to private life; and be it further

Resolved, That the Chief Clerk of the Assembly present to Assemblyman Jacob M. Leonard a suitably prepared copy of this resolution as an expression of the esteem and regard of his colleagues in the Assembly of the State of California.

Request for Unanimous Consent

Mr. Maloney asked for, and was granted, unanimous consent to take up House Resolution No. 38, at this time, without reference to committee.

Resolution read, and adopted unanimously.

Appointment of Select Committee

Acting Speaker Johnson announced the appointment of Messrs. Geddes and Stephenson as a Select Committee to escort Assemblyman Leonard to the rostrum.

By Messrs. Fourt, Maloney, Collins, Sam L., Lyon, and Johnson:

House Resolution No. 39**Relative to commanding Assemblyman Frank J. Waters**

WHEREAS, Assemblyman Frank J. Waters, representing the Fifty-eighth Assembly District, is withdrawing from membership in this body at the conclusion of this his fourth term of office; and

WHEREAS, Frank J. Waters has consistently devoted himself to the work of this Assembly, successfully filling such important posts as Chairman of the Assembly Finance and Insurance Committee, and has given earnest, able, and effective service to the people of this State; now, therefore, be it

Resolved by the Assembly of the State of California, That Assemblyman Frank J. Waters be commended upon the public service he has performed for the people of his district and of the State of California, and the Members of this Assembly extend to him their appreciation of his diligent and effective contribution to the work of this body; and be it further

Resolved, That the Chief Clerk of the Assembly transmit to Frank J. Waters a suitably prepared copy of this resolution as a token of the lasting esteem and good wishes of his colleagues in the Assembly of the State of California.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 39, at this time, without reference to committee.

Resolution read, and adopted unanimously.

Appointment of Select Committee

Acting Speaker Johnson announced the appointment of Messrs. Doyle and Bennett as a Select Committee to escort Assemblyman Waters to the rostrum.

By Mr. Price:

House Resolution No. 40

Relative to commanding Assemblyman Douglas P. Armstrong

WHEREAS, Douglas P. Armstrong, representing the Seventy-third District, is concluding his second term as a Member of this Assembly; and

WHEREAS, During his service here Assemblyman Armstrong won the respect and friendship of the Members of this Assembly by his sincere purpose and earnest devotion to his duties, and the courteous and cooperative manner in which he entered into the work of this body; now, therefore, be it

Resolved by the Assembly of the State of California, That Assemblyman Douglas P. Armstrong is hereby commended upon the splendid public service he has rendered the people of his district and of the State of California; and be it further

Resolved, That the Chief Clerk of the Assembly transmit a suitably prepared copy of this resolution to Assemblyman Armstrong as an expression of appreciation for his work in this body, and the cordial good wishes which his colleagues in the Assembly of the State of California extend to him as he retires from this Assembly to carry on the duties of Chairman of the Republican County Central Committee of San Bernardino County, and to private practice of law.

Request for Unanimous Consent

Mr. Price asked for, and was granted, unanimous consent to take up House Resolution No. 40, at this time, without reference to committee.

Resolution read, and adopted unanimously.

Appointment of Select Committee

Acting Speaker Johnson announced the appointment of Messrs. Emley and Heisinger as a Select Committee to escort Assemblyman Armstrong to the rostrum.

By Mr. Crichton:

House Resolution No. 41

Relative to commanding Assemblyman Harold F. Sawallisch

WHEREAS, Harold F. Sawallisch, representing the Tenth Assembly District of California, is concluding his fourth term as a Member of this Assembly; and

WHEREAS, Harold F. Sawallisch has been extremely active in the work of this Assembly as Chairman of the Public Morals Committee, and in other important services which he has faithfully and efficiently performed; now, therefore, be it

Resolved by the Assembly of the State of California, That Assemblyman Harold F. Sawallisch be commended for the fine service he has given the people of the Tenth Assembly District, and there is extended to him the thanks of this Assembly for the splendid part he has taken in the work of this body; and be it further

Resolved, That the Chief Clerk of the Assembly transmit a suitably prepared copy of this resolution to Assemblyman Sawallisch as an expression of the warm regard and good wishes of the Members of the Assembly of the State of California.

Request for Unanimous Consent

Mr. Crichton asked for, and was granted, unanimous consent to take up House Resolution No. 41, at this time, without reference to committee.

Resolution read, and adopted unanimously.

Appointment of Select Committee

Acting Speaker Johnson announced the appointment of Messrs. Clarke and Thorp as a Select Committee to escort Assemblyman Sawallisch to the rostrum.

By Messrs. Waters, Collins, Sam L., and Lyon:

House Resolution No. 42

Relative to commanding Assemblyman Walter J. Fourt

WHEREAS, Assemblyman Walter J. Fourt, representing the Thirty-eighth Assembly District, has not sought reelection to his present office; and

WHEREAS, Although Walter J. Fourt has been a Member of this Assembly but two terms, he has from the beginning of his service here taken such an active and vital part in the work of this Assembly that we naturally think of him as having been a member for a much longer time; and

WHEREAS, Walter J. Fourt came to this Assembly well endowed with native ability and a long experience in public service which began when, as a veteran of World War I, he entered the practice of law at Ventura, California, where he became city attorney, and also served as Deputy District Attorney for Santa Barbara County; and

WHEREAS, During his membership in this Assembly he has successfully accomplished such tasks as guiding an extensive penal reform and reorganization program, including much of the work done for the Youth Correction Authority, and, as Chairman of the Revenue and Taxation Committee, and a member of the Interim Committee on State and Local Taxation, has had a large part in the vital issues of taxation during these war years, and has also been active in military and veterans affairs, taking a keen interest in the welfare of those who, like himself, have served in the armed forces of the United States; now, therefore, be it

Resolved by the Assembly of the State of California, That Walter J. Fourt is commended for his statesmanlike conduct as a Member of this Assembly, and for the industry and ability which has enabled him to establish this outstanding record of service to the people of his district and of the State of California; and be it further

Resolved, That the Chief Clerk of this Assembly is requested to transmit a suitably prepared copy of this resolution to Assemblyman Walter J. Fourt as a token of the warm regard and esteem in which he is held by his colleagues in this Assembly.

Request for Unanimous Consent

Mr. Waters asked for, and was granted, unanimous consent to take up House Resolution No. 42, at this time, without reference to committee.

Resolution read, and adopted unanimously.

Hon. Charles W. Stream Presiding

At 5.15 p.m., Hon. Charles W. Stream, Member of the Assembly from the Eightieth District, presiding.

ANNOUNCEMENT OF COMMITTEE MEETINGS

It was announced that the Committee on Judiciary would hold a meeting at 9 a.m., Thursday morning, July 25th.

REPORTS OF STANDING COMMITTEES

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, July 24, 1946

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 1—Relative to Howard Hughes;

Assembly Concurrent Resolution No. 3—Approving amendment to the charter of the City of Berkeley, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the thirtieth day of April, 1946;

Assembly Concurrent Resolution No. 7—Relative to welcoming the National Shrine Convention;

And reports that the same have been correctly enrolled, and presented to the Secretary of State on the twenty-fourth day of July, 1946, at 5 p.m.

PELLETIER, Chairman

Speaker Pro Tempore Presiding

At 5.20 p.m., Hon. Thomas A. Maloney, Speaker pro tempore of the Assembly, presiding.

GUESTS EXTENDED PRIVILEGE OF ASSEMBLY FLOOR

On request of Mr. Allen, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Cody Coleman and Mrs. Peggy Coleman of Sacramento.

On request of Mr. Rosenthal, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Diana Rosenthal and daughter, Elizabeth Victoria Rosenthal, of Los Angeles.

On request of Mr. Debs, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Lorene Debs and son, David Marsh Debs, of Los Angeles.

On request of Mr. Beck, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Mrs. Helen Zezulak.

On request of Mr. Maloney, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Fred Helbing and Charles Christian of San Francisco.

On request of Mr. Haggerty and the San Francisco Delegation, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Daniel J. O'Neill of San Francisco.

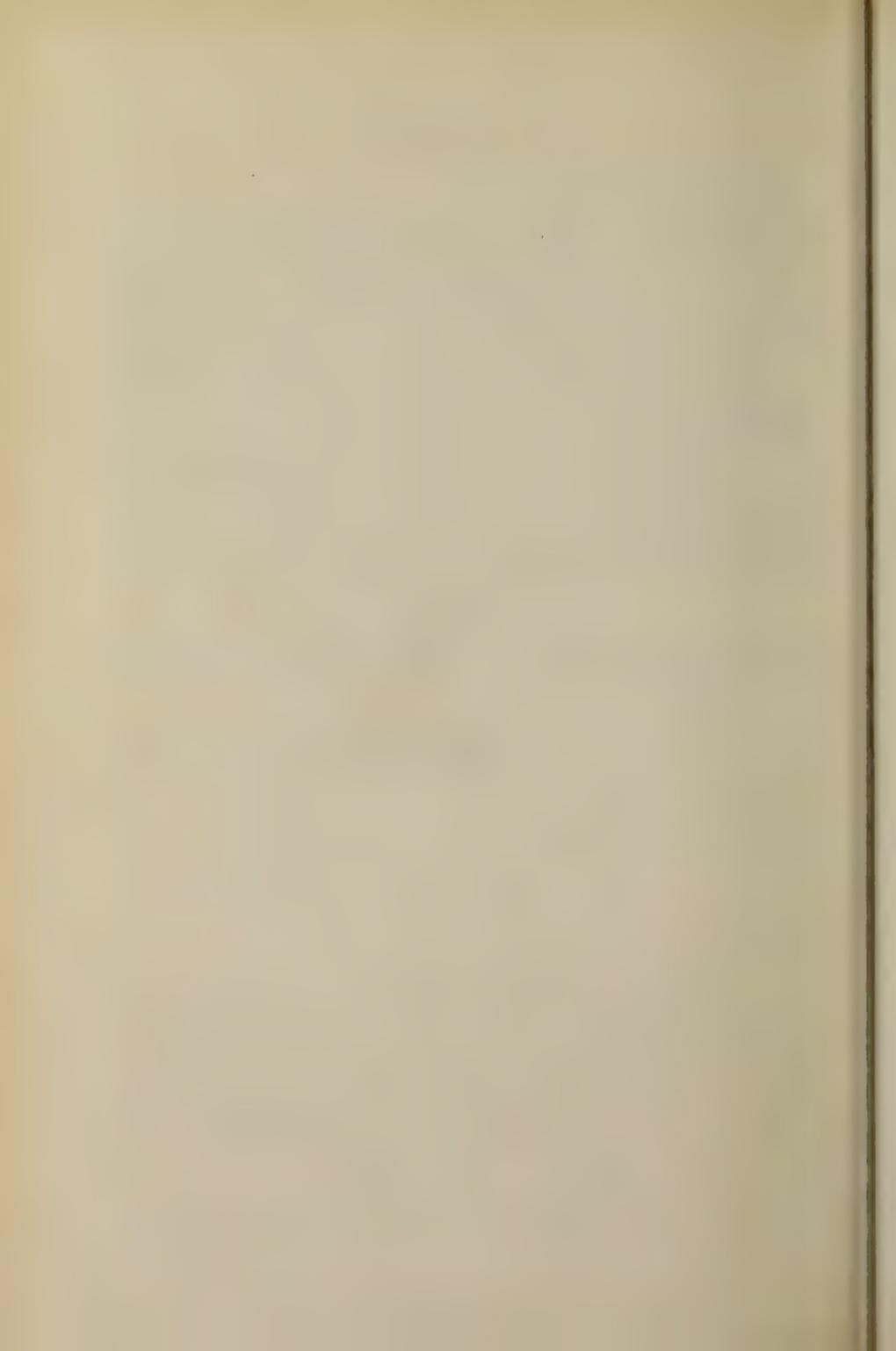
On request of Mr. Gaffney and the San Francisco Delegation, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Cpl. Charles A. Kilsby of the Marine Corps.

ADJOURNMENT

At 5.22 p.m., on motion of Mr. Sam L. Collins, the Speaker pro tempore declared the Assembly adjourned until 10 a.m., Thursday, July 25, 1946.

CHARLES W. LYON, Speaker

GERALDINE B. HADSELL, Minute Clerk



CALIFORNIA LEGISLATURE
FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

ASSEMBLY DAILY JOURNAL

FOURTH LEGISLATIVE DAY
FOURTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO
Thursday, July 25, 1946

The Assembly met at 10 a.m.

Hon. Thomas A. Maloney, Speaker pro-tempore of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Anderson, Armstrong, Beal, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sheridan, Sherwin, Stephenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—73.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. Torrance Phelps:

Eternal God:

As we face a future of many trying problems, may we find our hope in the presence in our midst of the powerful and world-transforming principles of our religion.

Let us perceive how they converted the barbarian in the Dark Ages, and instituted orderly society, with knowledge and culture wherever they were taught.

May we realize that we owe our progress and our democracy to the religious principle of respect for the soul and its inalienable rights.

Let us see that the humanitarian efforts to alleviate suffering, and to abolish poverty, and establish the kingdom of abundance have sprung from the spirit of the tender-hearted Man of Galilee.

May we see that the vision and possibilities of Universal Peace were born, when the angels sang of good will, above the Manger of Bethlehem.

Above all, may we have a part in private life when we return to our homes in promoting the organizations which proclaim and diffuse these beneficent principles and which offer us every earthly blessing and heavenly consolation.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Weber, further reading of the Journal of the previous legislative day, was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following members were granted leaves of absence for the day, because of illness:

Mr. Burns, on motion of Mr. Clarke.

Mr. Knight, on motion of Mr. Middough.

The following members were granted leaves of absence for the day, because of personal business elsewhere, and desired to waive their per diem:

Mr. Werdel, on motion of Mr. Doyle.

Mr. Boyd, on motion of Mr. Davis.

Mr. Beck, on motion of Mr. Lowrey.

Mr. Fourt, on motion of Mr. Sam L. Collins.

EXPLANATION OF ABSENCE

Due to personal business, I was unable to attend the session on July 24, 1946. I desire to waive my per diem for that day.

ALLEN G. THURMAN

COMMUNICATIONS

By Speaker pro tempore Maloney:

A communication from C. C. Heacock of Hollywood, relative to OPA controls and the elimination of said controls, was received, and referred to Committee on Governmental Efficiency and Economy.

By the Chief Clerk:

The following communication was received, read, and ordered printed in the Journal:

PORTERVILLE, CALIFORNIA, July 22, 1946

*Arthur A. Ohnimus
Sacramento, California*

DEAR MR. OHNIMUS: The Senate and Assembly Journals came, and I am so pleased to have them. They recall many happy weeks spent in Sacramento with dear friends—memories I shall always cherish.

With the Legislature now in special session, I am thinking a great deal about all you good people. Will you please convey to all our friends my very kindest wishes.

Thanking you again, I am

Sincerely,

MRS. LESS GUTHRIE

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 2—Approving certain amendments to the charter of the City of Glendale, State of California, voted for and ratified by the electors of such city at a special municipal election held therein on May 7, 1946; And reports that the same has been correctly enrolled, and presented to the Secretary of State on the twenty-fifth day of July, 1946, at 8 a.m.

PELLETIER, Chairman

RESOLUTIONS

The following resolution was offered:

By Mr. Sam L. Collins:

House Resolution No. 43

Resolved, That Arthur A. Ohnimus, Chief Clerk, be and he is hereby authorized and empowered to receipt for any warrants that may be due members, officers, or other attaches of the Assembly, after the close of the session, or that may be drawn upon the Contingent Fund of the Assembly.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 43, at this time, without reference to committee.

Resolution read and adopted.

MOTION TO INSTRUCT CHIEF CLERK RELATIVE TO ENGRAVED COPY OF HOUSE RESOLUTION NO. 22

Mr. Allen moved that the Chief Clerk be instructed to order a suitably engraved copy of House Resolution No. 22, adopted on July 23d, and send it to Charles V. Irwin.

Motion carried.

RESOLUTIONS

The following resolutions were offered:

By Mr. Sam L. Collins:

House Resolution No. 44

Resolved, That Frank N. Killam, Chief of the Bureau of Buildings and Grounds, be and he is hereby directed to leave the Assembly Chamber and all of the committee rooms and other rooms used by the Assemblmen and officers of the Assembly in such condition that they will be available for use of the Assembly at any time; and it is further directed that no persons other than the members, officers and attaches of the Assembly be permitted to occupy or use the offices, committee rooms and other rooms now occupied by the Assembly without permission as hereinafter provided, and that the desks, furniture, and other equipment of the Assembly be at the disposal of the Chief Clerk of the Assembly pursuant to adjournment of this session until the Assembly shall reconvene, and that no person except Members of the Assembly be permitted to occupy any of the Assembly's offices or make use of Assembly equipment without permission of the Chief Clerk, approved by the Speaker or Chairman of the Committee on Rules; and be it further

Resolved, That any request for use of the Chamber or committee rooms shall be made to the Chief Clerk at least seven days prior to the requested date for the use of the Assembly Chamber or committee rooms.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 44, at this time, without reference to committee.

Resolution read and adopted.

By Mr. Sam L. Collins:

House Resolution No. 45

Resolved, That the Controller be and he is hereby authorized and directed to draw his warrants on the Contingent Fund of the Assembly in the sum of six hundred dollars (\$600), in favor of Arthur A. Ohnimus, Chief Clerk of the Assembly, and the State Treasurer is hereby directed to pay the same, for postage, telephone service, telegraph service, supplies, traveling expenses, and other incidental expenses in connection with completing the work of the Second Extraordinary Session of the Fifty-sixth Legislature. Vouchers and receipts of all expenditures to be furnished to the Controller.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 45, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Carey, Clarke, Collins, Sam L., Crichton, Davis, Debs, Dills,

Ralph C. Doyle, Emlay, Evans, Field, Fletcher, Gaffney, Gannon, Geddes, Haggerty, Heisinger, Hollibaugh, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McMillan, Middough, Miller, Niehouse, Pelletier, Robertson, Sherwin, Stephenson, Stream, Thomas, Thompson, Thorp, Thurman, Weber, Wollenberg, and Mr. Speaker—53.

NOES—Denny—1.

By Mr. Sam L. Collins:

House Resolution No. 46

WHEREAS, The Members of the Assembly will desire to have shipped to their various places of residence their bill files, stationery and other printed matter at the end of the Second Extraordinary Session of the Fifty-sixth Legislature; now, therefore, be it

Resolved, That the Sergeant-at-Arms, Wilkie Ogg, be authorized to procure such boxes, packing and other materials as are necessary for the purpose of shipping same, properly packed, to said members, and the State Controller is hereby authorized to draw his warrants on the Contingent Expense Fund of the Assembly in favor of said Wilkie Ogg, in the sum not to exceed three hundred fifty dollars (\$350) and the State Treasurer is hereby directed to pay the same; and be it further directed that Wilkie Ogg furnish to the Controller vouchers and receipts for all expenditures made by him.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 46, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Carey, Clarke, Collins, Sam L., Crichton, Davis, Debs, Dills, Ralph C., Doyle, Emlay, Evans, Field, Fletcher, Gaffney, Gannon, Geddes, Haggerty, Heisinger, Hollibaugh, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McMillan, Middough, Miller, Niehouse, Pelletier, Robertson, Sherwin, Stephenson, Stream, Thomas, Thompson, Thorp, Thurman, Weber, Wollenberg, and Mr. Speaker—53.

NOES—Denny—1.

Hon. Fred Emlay Presiding

At 10.17 a.m., Hon. Fred Emlay, Member of the Assembly from the Thirty-third District, presiding.

By Mr. Sam L. Collins:

House Resolution No. 47

Resolved, That Arthur A. Ohnimus, Chief Clerk of the Assembly, is hereby directed to take charge of arranging and preparing the bills, books and all other records of the Assembly, and filing the same with the Secretary of State, as provided by law, subsequent to adjournment of this Second Extraordinary Session of the Fifty-sixth Legislature, and shall have charge of correcting, comparing and proof-reading and otherwise preparing the Journal of the Assembly of this Second Extraordinary Session, such proof-reading, comparing and indexing of the Assembly Journals shall be performed by the State Printer under the direction of the Chief Clerk of the Assembly, making the information therein contained readily available for the use of the Members of the Legislature, State officers and the general public, as a permanent record of the business transacted during this Second Extraordinary Session. He shall also have charge of compiling, preparing and having printed after adjournment, a Final Calendar of the legislative business of the Second Extraordinary Session of the Fifty-sixth Legislature, said Calendar to comprise a history of all bills introduced and their authors, the numbers that shall have become law; those that have been refused passage; and any and all such information as will provide a complete history of the session's business and a guide for the information of subsequent sessions of the Legislature.

When the Final Calendar is prepared, said Arthur A. Ohnimus, Chief Clerk, is directed to forward one copy of the Final History to each public library in the State, which may apply for same, and one copy to each Member of the Assembly, and one copy of the complete unbound chapters to each Member of the Assembly; and be it further

Resolved, That the State Controller is hereby authorized and directed to pay weekly compensation in such amounts and to such persons as may be certified to him by the

Chief Clerk as being entitled to the same, and such sums shall be payable from the unexpended balance of the fund provided for the payment of officers and attaches of the Assembly.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 47, at this time, without reference to committee.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Beal, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Carey, Clarke, Collins, Sam L., Crichton, Davis, Debs, Dekker, Dickey, Dills, Ralph C., Doyle, Dunn, Emley, Evans, Field, Fletcher, Fourt, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, Middough, Miller, Niehouse, Pelletier, Price, Robertson, Sheridan, Sherwin, Stephenson, Stream, Thomas, Thompson, Thurman, Waters, Weber, and Wollenberg—57.

NOES—Denny—1.

By Messrs. Call, Heisinger, and Erwin:

House Resolution No. 48

Relative to the establishment of an appropriate season for taking of wild ducks

WHEREAS, The determination of the proper season for the taking of wild ducks in this State depends upon numerous factors peculiar to the State of California, including:

- (a) The existence of growing crops on lands upon which hunting of wild ducks takes place;
- (b) The probability of relatively warm weather until late in the year;
- (c) The matter of depredations by wild ducks of growing crops; and
- (d) The natural habits and migratory periods of wild ducks; and

WHEREAS, It is understood that the Federal Fish and Wildlife Service in the Department of Interior of the United States proposes to establish the duck season in California at the period of October 15th to December 9th, inclusive; and

WHEREAS, The climate and conditions in California are comparable with those generally prevailing in the southern States of the United States in which it is understood that the duck season is to be established as one month later; and

WHEREAS, The establishment of the duck season at the period of November 15th to January 9th, inclusive, would provide for the taking of ducks when the growing crops have been harvested and when the weather is cool enough to prevent very much spoilage of the meat, and would be in conformity with the natural habits of such wildfowl; now, therefore, be it

Resolved by the Assembly of the State of California, That the season for taking wild ducks in California should be established by the Fish and Wild Life Service in the Department of the Interior at the period of November 15th to January 9th, inclusive; and be it further

Resolved, That the Chief Clerk of the Assembly is directed to transmit copies of this resolution to the Secretary of the Interior of the United States and to the Director of the Fish and Wildlife Service.

Request for Unanimous Consent

Mr. Heisinger asked for, and was granted, unanimous consent to take up House Resolution No. 48, at this time, without reference to committee.

Resolution read and adopted.

MOTION TO INFORM THE CHIEF OF THE BUILDINGS AND GROUNDS DIVISION RELATIVE TO ASSEMBLY CHAMBER FURNITURE

Mr. Debs moved that the Chief Clerk be instructed to talk with the Chief of the Building and Grounds Division and request that needed repair work on the chairs, desks, and other furniture in the Assembly Chamber be completed before the next Regular Session of the Legislature in January.

Mr. Sam L. Collins seconded the motion.

Motion carried.

MOTION TO REQUEST THE LEGISLATIVE PROCESS COMMITTEE OF THE COMMITTEE ON RULES TO CHECK ON ABOVE MATTER

Mr. Weber moved that the Legislative Process Committee of the Committee on Rules be empowered to check on the above matter before January, 1947, for the purpose of assuring the desired result embodied in the motion by Mr. Debs.

Motion carried.

REPORTS OF STANDING COMMITTEES

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Bill No. 8—An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately;

And reports that the same has been correctly enrolled, and presented to the Governor on the twenty-fifth day of July, 1946, at 10.30 a.m.

PELLETIER, Chairman

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 4—Relative to approving certain amendments to the charter of the City of San Jose, a municipal corporation of the County of Santa Clara, State of California, voted for and ratified by the qualified electors of said city at a general municipal election held therein on May 20, 1946;

Assembly Concurrent Resolution No. 5—Relative to the allowance of veterans' preference credits in State civil service examinations;

Assembly Concurrent Resolution No. 6—Approving certain amendments to the charter of the City of Long Beach, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the ninth day of July, 1946;

Assembly Concurrent Resolution No. 8—Approving a certain amendment to the charter of the City of Oakland, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the fourth day of June, 1946;

And reports that the same have been correctly enrolled, and presented to the Secretary of State on the twenty-fifth day of July, 1946, at 10.30 a.m.

PELLETIER, Chairman

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 9—Approving the charter of the City of Vallejo, State of California, ratified by the qualified electors of said city at a special municipal election held on the nineteenth day of February, 1946;

And reports that the same has been correctly enrolled, and presented to the Secretary of State on the twenty-fifth day of July, 1946, at 10.30 a.m.

PELLETIER, Chairman

APPOINTMENT OF SELECT COMMITTEE

Acting Speaker Emley announced the appointment of Messrs. Thomas and Fletcher as a Select Committee to escort Assemblyman Stream to the rostrum.

Acting Speaker Emley requested the Assembly to be at ease for a few minutes for the purpose of hearing farewell remarks from the Hon. Charles W. Stream who, at the age of 75 years, has announced his retirement from membership in the Assembly of the California Legislature.

ANNOUNCEMENT OF COMMITTEE MEETING

It was announced that the Committee on Judiciary would meet immediately upon recess in Room 432 for the purpose of considering Senate Bill No. 3.

RECESS

At 10.33 a.m., on motion of Mr. Sam L. Collins, the Assembly recessed until 1.15 p.m.

REASSEMBLED

At 1.15 p.m., the Assembly reconvened.

Hon. Charles W. Lyon, Speaker of the Assembly, presiding.
Chief Clerk Arthur A. Ohnimus at the desk.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Joint Resolution No. 2
Assembly Joint Resolution No. 4
Assembly Joint Resolution No. 5

Assembly Joint Resolution No. 6
Assembly Concurrent Resolution No. 12

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above resolutions ordered enrolled.

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Assembly Bill No. 14

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above bill ordered enrolled.

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate amended, and on this day adopted, as amended:

Assembly Concurrent Resolution No. 11

And respectfully requests your honorable body to concur in said amendments.

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

CONSIDERATION OF SENATE AMENDMENTS BY UNANIMOUS CONSENT

Assembly Concurrent Resolution No. 11—Relative to the establishment of a 40-hour work week for public employees.

The question being: Shall the Assembly concur in the following amendment to Assembly Concurrent Resolution No. 11?

Amendment No. 1

On page 1, line 5, of the printed resolution, strike out lines 5 to 8, inclusive.

The roll was called, and the Assembly concurred in Senate amendment to Assembly Concurrent Resolution No. 11 by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emley, Erwin, Evans, Field, Fletcher, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard, Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Niehouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sheridan, Sherwin, Stephen-Son, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—73.

NOES—None.

Assembly Concurrent Resolution No. 11 ordered enrolled.

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RESOLUTIONS

The following persons were interviewed:

By Mr. Samuel Colman

Wise Report No. 49

Relating to the regularity of the Assembly Legislative Finance Committee created by House Resolution No. 14 of the Fifty-eighth Session Extraordinary Legislature.

Excluded in the learning of the new curriculum. As such, we

In view of the fact that the House and Senate imposed upon it in order to obtain its co-operation the power to issue a warrant of arrest against any member of the House or Senate Committee which has in custody or the power of which may have been committed to the extra-territorial service, the Assembly Legislature passed a resolution (House Resolution No. 12) of the First session, Second Extra-Territorial Session, adopted July 10, 1905, as follows:

"Resolved by the Assembly Legislature of the State of Montana, that it is the intent of the Legislature that nothing in the Constitution or in the laws of the State of Montana shall be construed to give the members of the Legislature, including their wives, and their families, any right or privilege to withdraw from the State of Montana or to leave the State of Montana during the session of the Legislature, excepting only those who have been appointed to the extra-territorial service.

In The Senate of the State have the members of all the other powers and interests
possessions of the Commonwealth and its members pursuant to House Resolution No. 14,
and in addition thereto the members and its members shall have the exercise all of
the rights, powers and prerogatives granted upon Interpreting Committees and
representatives by the provisions of the Joint Rules of the Senate and Assembly and of the
Standing Rules of the Assembly; and the right of the members in time of peace
will be possessed and exercised by the Senate and the right of the members in time of war
by the members. In the event that any of the provisions of House Resolution No. 14 are
in conflict with the provisions of the Joint Rules, the provisions of the Joint Rules
and Standing Rules of the Senate and Assembly shall prevail.

Books for Teachers' Courses

Mr. Sam L. Collins asked for and was granted unanimous consent to take up House Resolution No. 43 at this time, without reference to committee.

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The following table gives the results of the experiments made at the Bureau of Fisheries.

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27 *Measures, Techniques, Errors and Uncertainties*

— 20 —

ANSWER TO THE QUESTIONS OF THE CHIEF OF THE POLICE FOR THE STATE OF NEW YORK.

WHILE there have resulted from many factors new and important in the armed forces vast gains in morale and discipline and the new desire to expand in formulating their policies in their efforts to maintain orderly recruiting, greatly improved and strengthened recruitment methods are the principal factor.

W. H. GOLDBECK. These men have been called founders of many organizations and the governing bodies of some organizations have worked closely together in the execution of the programs they have undertaken.

Respectfully the Legislature of the State of California That the California Legislature do enact as follows: Section 1. Be it enacted by the Senate and Assembly of the State of California in the Year of our Lord One thousand nine hundred and twenty three, and it is hereby enacted by the Legislature of the State of California, that the Legislature of the State of California is hereby requested and directed immediately to cause to be made and to communicate the returns of all State elections and the proceedings and general state of franchises thereto, including the result of all of State elections theretofore, and to make such recommendations thereon in regard thereto as it may deem expedient.

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Request for Unanimous Consent

Mr. Thomas asked for unanimous consent to take up House Resolution No. 50, at this time, without reference to committee.

Mr. Sam L. Collins withheld unanimous consent.

Motion to Suspend Rules

Mr. Evans moved that the Rules be temporarily suspended for the purpose of considering House Resolution No. 50, at this time.

The roll was called, and the motion carried by the following vote:

AYES—Allen, Brady, Brown, Burkhalter, Clarke, Crichton, Crowley, Debs, Dills, Ralph C., Evans, Heisinger, Hollibaugh, Kraft, Leonard, Lowrey, Maloney, Niehouse, Price, Sawallisch, Stephenson, Stream, Thomas, and Weber—23.

NOES—Butters, Collins, Sam L., McCollister, Middough, Miller, Sherwin, Waters, and Mr. Speaker—8.

The question being the adoption of House Resolution No. 50. Resolution read, and adopted unanimously.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 6

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, be adopted, as amended.

SAM L. COLLINS, Chairman

Above reported resolution ordered on file for adoption.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 6

Senate Concurrent Resolution No. 6—Relative to adjournment sine die of the Fifty-sixth (Second Extraordinary) Session of the Legislature of the State of California.

Resolution read.

Consideration of Committee Amendments

The following amendment was proposed by the Committee on Rules:

Amendment No. 1

On page 1, line 7, of the resolution, strike out "5.00 p.m., July 24, 1946.", and insert "2 p.m., July 25, 1946."

Amendment read and adopted.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 6, as amended, at this time.

Senate Concurrent Resolution No. 6—Relative to adjournment sine die of the Fifty-sixth (Second Extraordinary) Session of the Legislature of the State of California.

Resolution read, as amended.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Anderson, Armstrong, Beal, Bennett, Berry, Brady, Brown, Burke, Burkhalter, Butters, Call, Carey, Clarke, Collins, George D., Collins, Sam L., Crichton, Crowley, Davis, Debs, Dekker, Denny, Dickey, Dills, Clayton A., Dills, Ralph C., Doyle, Dunn, Emlay, Erwin, Evans, Field, Fletcher, Gaffney, Gannon, Geddes, Haggerty, Hawkins, Heisinger, Hollibaugh, Johnson, Kilpatrick, King, Kraft, Leonard,

Lowrey, Lyons, Maloney, Massion, McCollister, McMillan, Middough, Miller, Nichouse, O'Day, Pelletier, Price, Robertson, Rosenthal, Sawallisch, Sheridan, Sherwin, Stevenson, Stewart, Stream, Thomas, Thompson, Thorp, Thurman, Waters, Watson, Weber, Wollenberg, and Mr. Speaker—73.

NOES—None.

Resolution ordered transmitted to the Senate.

COMMITTEE FROM THE SENATE

Senators Carter, Dillinger, and Weybret appeared before the bar of the Assembly and announced that the Senate had concluded its business, and was ready to adjourn sine die.

RESOLUTIONS

The following resolution was offered:

By Messrs. O'Day and Haggerty:

House Resolution No. 51

WHEREAS, In the last few months there have been reports of continued unrest at the Preston School of Industry at Jone, which have resulted in numerous escapes of inmates from the institution ; and

WHEREAS, There have been three mass escapes in as many nights this week ; and

WHEREAS, The escapes of these inmates have terrorized the people in the immediate vicinity of the institution, and created a public demand for action to be taken by the proper authorities to curb further escapes ; and

WHEREAS, This Assembly created a Special Committee to Investigate Conditions at Preston during the first half of the Fifty-sixth Biennial Session of the Legislature because of information given to the Assembly at that time by Members of the Assembly ; and

WHEREAS, This Special Committee submitted a report recommending certain improvements at the institution for the benefit of the morale of the inmates and the public welfare, and was assured by the authorities that correctional measures would be taken at the school ; and

WHEREAS, It appears that present conditions are responsible for the numerous escapes of inmates, and that further remedial action is necessary to prevent further escapes and disorders at the school ; now therefore be it

Resolved, That the Assembly of the State of California hereby directs its Interim Committee on Governmental Efficiency to appoint a subcommittee to make an immediate investigation of conditions at the Preston School of Industry at Jone with special emphasis on the underlying causes for the series of escapes from the institution ; and be it further

Resolved, That the findings of the committee be transmitted immediately to His Excellency, Earl Warren, Governor of California, and to the California Youth Authority, and to the Speaker of the Assembly for such appropriate action as may be deemed necessary ; and be it further

Resolved, That copies of the findings of the committee be given to the press by the chairman of the committee.

Request for Unanimous Consent

Mr. O'Day asked for, and was granted, unanimous consent to take up House Resolution No. 51, at this time, without reference to committee Resolution read.

Demand for Previous Question

Messrs. Kilpatrick, Johnson, Stream, Brady, and Stewart demanded the previous question.

Demand for previous question sustained.

The question being on the adoption of House Resolution No. 51. Resolution adopted.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day concurred in Assembly amendments to:

Senate Concurrent Resolution No. 6

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

REPORTS OF STANDING COMMITTEES

Committee on Judiciary

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Judiciary, to which was referred:

Senate Bill No. 3

Respectfully reports the same back without recommendation, and with the recommendation that the Assembly convene as a Committee of the Whole for a thorough and complete study of the bill.

CALL, Chairman

Above reported bill ordered to second reading.

RESOLUTIONS

The following resolutions were offered:

By Mr. King:

House Resolution No. 52

Relative to adjournment in respect to the memory of W. T. Baldwin

The Members of the Assembly of the State of California learn with profound regret of the death on July 24, 1946, of W. T. Baldwin, former Mayor of the City of Oroville, and Butte County pioneer.

From the time of his graduation from the University of California, W. T. Baldwin was engaged continuously in such public service as teaching school, serving on boards of education, or filling the office of Justice of the Peace. He was elected tax collector of Butte County and served two terms. Later he became Chairman of the Oroville City Council and as Mayor of the city actively promoted many civic improvements. During his last term of office the city charter was written, and adopted by the voters.

W. T. Baldwin was a member of the Masonic Lodge 103, Free and Accepted Masons, and a member of the Sacramento Consistory and Ben Ali Temple, Order of the Mystic Shrine. Perhaps no better example of his love and understanding of his fellowmen can be found than in his work as a member of the Benevolent and Protective Order of Elks. As a member of the Chico Lodge in early days he gladly endured a horse and buggy drive of three hours each way in order to attend the meetings. In 1924 he organized the Oroville Lodge, which honored him by taking as their lodge designation the number 1484, the street number of his home on Hammon Avenue in Oroville, California. In 1929 he was honored by appointment as one of five men selected from the entire Nation to serve the Elk's Lodge on its "Good of the Order Committee."

At the time of his death W. T. Baldwin had attained the age of 83 years. He is survived by his wife, four of his five children, six grandchildren, and four great grandchildren; now, therefore, be it

Resolved, by the Assembly of the State of California, That by this resolution the Members of this Assembly express their profound regret upon learning of the death of W. T. Baldwin, and extend to his surviving family deep sympathy in their bereavement; and be it further

Resolved, That the Chief Clerk of the Assembly transmit to the widow of W. T. Baldwin, Mrs. Rosalie Hupp Baldwin, to his daughters, Mrs. Irene McAdams and Mrs. Rae Boyle, and to his sons, Donald and Herbert Baldwin, a suitable copy of this resolution as evidence of the recognition taken by this Assembly of the lifelong public service of W. T. Baldwin to the people of Oroville, of Butte County, and of the State of California; and be it further

Resolved, That when this Assembly this day adjourns, it do so out of respect to the memory of W. T. Baldwin.

Request for Unanimous Consent

Mr. King asked for, and was granted, unanimous consent to take up House Resolution No. 52, at this time, without reference to committee.

Resolution read, and adopted unanimously.

By Mr. Sam L. Collins:

House Resolution No. 53

Resolved, That each and every officer, attache and employee of the Assembly for the Fifty-sixth (Second Extraordinary) Session, is hereby stricken from the pay roll upon completion of work on Thursday, July 25, 1946.

Request for Unanimous Consent

Mr. Sam L. Collins asked for, and was granted, unanimous consent to take up House Resolution No. 53, at this time, without reference to committee.

Resolution read and adopted.

By Mr. Stream:

House Resolution No. 54

Resolved, That the Speaker appoint a Committee of Five to wait upon His Excellency, the Governor of the State of California, and inform him that the Assembly has concluded its labors, is ready to adjourn, and awaits his further pleasure.

Request for Unanimous Consent

Mr. Stream asked for, and was granted, unanimous consent to take up House Resolution No. 54, at this time, without reference to committee.

Resolution read and adopted.

Appointment of Select Committee

Pursuant to the provisions of House Resolution No. 54, the Speaker announced the appointment of Messrs. Stream, Clarke, Doyle, Sherwin, and Bennett as such Select Committee.

By Mr. Maloney:

House Resolution No. 55

Resolved, That the Speaker appoint a Committee of Five to wait upon the Senate and inform it that the Assembly has concluded its labors and ask if it has any further message to deliver to this body.

Request for Unanimous Consent

Mr. Maloney asked for, and was granted, unanimous consent to take up House Resolution No. 55, at this time, without reference to committee.

Resolution read and adopted.

Appointment of Select Committee

Pursuant to the provisions of House Resolution No. 55, the Speaker announced the appointment of Messrs. Maloney, Gaffney, Burkhalter, Emlay, and Middough as such Select Committee.

ANNOUNCEMENT

In commemoration of the founding of the first newspaper in California, August 15, 1846, a newspaper Centennial Exhibition and Exposition is being planned at the State Exposition Building in Los Angeles. Each Assemblyman is requested to help his own district show its own journalistic, economic, industrial and other development through the past century by helping his own district newspapers to participate in the show.

Notify your own newspapers to contact John Long of the C.N.P.A., Ross Marshall, Los Angeles Herald, or Louis Venator, State Exposition Building, Los Angeles 7.

REPORTS OF SELECT COMMITTEE

The Select Committee appointed to wait upon the Governor reported that it had performed its duties.

The Select Committee appointed to wait upon the Senate reported that it had performed its duties.

MOTION TO EXPRESS APPRECIATION TO C. WILLIAM QUEALE

Mr. Sam L. Collins moved that a sincere expression of appreciation be accorded C. William Queale for his unselfish and able service on the desk during this Second Extraordinary Session of the Fifty-sixth Regular Session, at personal sacrifice, and without compensation.

Motion carried unanimously.

MOTION TO EXPRESS APPRECIATION TO OFFICERS AND ATTACHES

Mr. Sam L. Collins moved that sincere expressions of appreciation be accorded all elected officers of the Assembly and appointed attaches for their unselfish service, at personal sacrifice, during this Second Extraordinary Session of the Fifty-sixth Regular Session.

Motion carried unanimously.

OPINIONS OF LEGISLATIVE COUNSEL ORDERED PRINTED IN JOURNAL

In accordance with the request for unanimous consent granted to Mr. Johnson yesterday, Wednesday, July 24th, the following opinions from the Office of the Legislative Counsel were ordered printed in the Journal:

Opinions of Legislative Counsel

OFFICE OF LEGISLATIVE COUNSEL
SACRAMENTO, CALIFORNIA, July 24, 1946

Necessity for State Legislation if Federal Rent Control Law is Enacted, No. 7776
*Honorable Gardiner Johnson, Member of the Assembly
State Capitol, Sacramento, California*

DEAR MR. JOHNSON: In answer to your question on this subject, it is our opinion, based upon the information we have received as to the provisions relating to rent control in the bill now pending before Congress, that no State legislation relating to control of rents or evictions will be necessary in California if the Congressional measure is passed, and signed by the President of the United States.

The Congressional bill will become effective immediately upon signature by the President, and contains a provision, which we are informed was not changed by the conference amendments, that it is operative as of June 30, 1946. The Federal law and regulations will therefore become applicable notwithstanding the fact that notices for increased rents or for eviction may have been served.

We are informed that the measure contains the following provision:

"While maximum rents are in effect under this act with respect to housing accommodations in any defense rental area, such housing accommodations shall not be subject to rent control by any State or local government."

Yours very truly,

FRED B. WOOD, Legislative Counsel
By LAWRENCE G. ALLYN, Deputy

OFFICE OF LEGISLATIVE COUNSEL
SACRAMENTO 2, CALIFORNIA, July 24, 1946

Necessity for State Legislation if Federal Rent Control Law is Enacted, No. 7776
*Honorable Gardiner Johnson, Member of the Assembly
State Capitol, Sacramento, California*

DEAR MR. JOHNSON: Supplementing our letter of July 24, 1946, Section 18 of the proposed act reads in part:

"(2) All regulations, orders, price schedules, and requirements under the Emergency Price Control Act of 1942, as amended, and the Stabilization Act of 1942, as amended, which were in effect on June 30, 1946, shall be in effect in the same manner and to the same extent as if this act had been enacted on June 30, 1946 * * *."

Consequently, the regulation of the OPA requiring that a certificate be obtained by the landlord before beginning an eviction proceeding, except in the cases specified in the regulations in effect at that time, will be again effective. Even though such regulations might not be legally retroactive, they will again become operative upon the adoption of the act.

Sections 789 and 790 of the Civil Code provide for a 30 day notice and Section 790 reads:

"After such notice has been served, and the period specified by such notice has expired, but not before, the landlord may re-enter, or proceed according to law to recover possession.

Consequently, even if the regulations should be held not to be retroactive, they will not permit the bringing of the action after adoption of the Federal act without the required certificate, and as no action which was based upon a 30 day notice could have been begun prior to that date, all actions for eviction would again become subject to the control of the administrator.

Very truly yours,

FRED B. WOOD, Legislative Counsel
By JOSEPH L. KNOWLES, Deputy

REPORTS OF STANDING COMMITTEES

Committee on Governmental Efficiency and Economy

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Governmental Efficiency and Economy, to which were referred:

Assembly Bill No. 2
Assembly Bill No. 4

Assembly Bill No. 6
Assembly Bill No. 10

Respectfully reports the same back without further action.

FIELD, Chairman

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Rules, to which were referred:

Assembly Concurrent Resolution No. 10
House Resolution No. 17
Assembly Joint Resolution No. 3

Respectfully reports the same back without further action.

SAM L. COLLINS, Chairman

Committee on Ways and Means

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Ways and Means, to which was referred:

Assembly Bill No. 13

Respectfully reports the same back without further action.

WOLLENBERG, Chairman

Committee on Judiciary

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Judiciary, to which were referred:

| | |
|---------------------------------|----------------------|
| Assembly Bill No. 1 | Assembly Bill No. 9 |
| Assembly Bill No. 5 | Assembly Bill No. 11 |
| Assembly Bill No. 7 | Assembly Bill No. 12 |
| Assembly Joint Resolution No. 1 | |

Respectfully reports the same back without further action.

CALL, Chairman

Committee on Governmental Efficiency and Economy

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Governmental Efficiency and Economy, to which were referred:

Assembly Bill No. 3

Communications relative to rent control

Respectfully reports the same back.

FIELD, Chairman

Above communications ordered filed with the Secretary of State.

Committee on Judiciary

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Judiciary, to which were referred:

Communications relative to rent evictions

Communication relative to impeachment

Respectfully reports the same back.

CALL, Chairman

Above communications ordered filed with the Secretary of State.

Committee on Military Affairs

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Military Affairs, to which was referred :
 A communication and resolution from Langenbach Post 948, V. F. W., Marysville.
 Respectfully reports the same back.

MCCOLLISTER, Chairman

Above communication and resolution ordered filed with the Secretary of State.

Committee on Social Welfare

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Social Welfare, to which was referred :
 A communication from Mrs. S. Van Heckeren relative to old age pensions.
 Respectfully reports the same back.

NIEHOUSE, Chairman

Above communication ordered filed with the Secretary of State.

RESIGNATIONS ANNOUNCED

Mr. Johnson announced his resignation from the Committee on Ways and Means.

Mr. Stream announced his resignation as Chairman and member of the Committee on Conservation and Planning.

CHANGES OF MEMBERSHIP OF STANDING COMMITTEES

Speaker Lyon announced the appointment of Mr. Weber to the Committee on Ways and Means, vice Mr. Johnson, resigned.

Speaker Lyon announced the appointment of Mr. Weber as member and Chairman of the Committee on Conservation and Planning, vice Mr. Stream, resigned.

OPINIONS OF LEGISLATIVE COUNSEL ORDERED PRINTED IN JOURNAL BY UNANIMOUS CONSENT

By unanimous consent, the following opinions of the Legislative Counsel were ordered printed in the Journal :

Opinions of Legislative CounselOFFICE OF LEGISLATIVE COUNSEL
SACRAMENTO 2, CALIFORNIA, July 22, 1946

*Honorable Charles W. Lyon, Speaker of the Assembly
State Capitol, Sacramento, California*

DEAR MR. LYON: Pursuant to your request we have examined Assembly Bills Nos. 1 to 7, inclusive.

In our opinion each of these bills is within the scope of the Proclamation convening this extraordinary session.

Very truly yours,

FRED B. WOOD, Legislative Counsel
By C. H. LANGSTAFF, Chief Deputy

OFFICE OF LEGISLATIVE COUNSEL
SACRAMENTO 2, CALIFORNIA, July 22, 1946

*Honorable Charles W. Lyon, Speaker of the Assembly
State Capitol, Sacramento, California*

DEAR MR. LYON: Pursuant to your request we have examined Assembly Bills Nos. 8 to 12, inclusive.

In our opinion each of these bills is within the scope of the Proclamation convening this extraordinary session, as amended and supplemented.

Very truly yours,

FRED B. WOOD, Legislative Counsel
By C. H. LANGSTAFF, Chief Deputy

REPORTS OF STANDING COMMITTEES

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 12—Approving a certain amendment to the charter of the City of Redwood City, a municipal corporation in the County of San Mateo, State of California, voted for and ratified by the qualified electors of said city at the general municipal election held therein on the ninth day of April, 1946;

Assembly Joint Resolution No. 2—Relative to urging the President of the United States to approve legislation relinquishing the claim of the United States to certain tide and submerged lands;

Assembly Joint Resolution No. 4—Relative to memorializing the President and the Secretary of State of the United States in relation to the importation of almonds;

Assembly Joint Resolution No. 5—Relative to memorializing the President and the Congress of the United States in relation to the inundation of State Highway 77 and 192 by the waters impounded by Prado Dam in Riverside County, California, and remedial legislation in connection with this and similar situations;

And reports that the same have been correctly enrolled, and presented to the Secretary of State on the twenty-fifth day of July, 1946, at 1.55 p.m.

PELLETIER, Chairman

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Joint Resolution No. 6—Relative to fixed base air carriers;

Assembly Concurrent Resolution No. 11—Relative to the establishment of a 40-hour work week for public employees;

And reports that the same have been correctly enrolled, and presented to the Secretary of State on the twenty-fifth day of July, 1946, at 1.55 p.m.

PELLETIER, Chairman

ASSEMBLY CHAMBER, SACRAMENTO, July 25, 1946

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Bill No. 14—An act to add Section 4.5 to an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to temporary and emergency housing for veterans, and the use of public park and recreation property by local agencies as sites for such temporary and emergency housing for veterans, and validating such use of public park and recreation property by local agencies, declaring the urgency thereof, to take effect immediately;

And reports that the same has been correctly enrolled, and presented to the Governor on the twenty-fifth day of July, 1946, at 1.55 p.m.

PELLETIER, Chairman

MOTION TO APPROVE JOURNALS

Upon motion of Mr. Sam L. Collins, the Journals for Monday, July 22; Tuesday, July 23; Wednesday, July 24; and Thursday, July 25, were approved as corrected by the Minute Clerk.

GUESTS EXTENDED PRIVILEGE OF ASSEMBLY FLOOR

On request of Mr. Bennett, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Rev. J. J. Sheppard of Los Angeles.

On request of Mr. Kilpatrick, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Doris Ostrander of Los Angeles.

On request of Mr. Middough, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Richard E. Stengle of Sacramento.

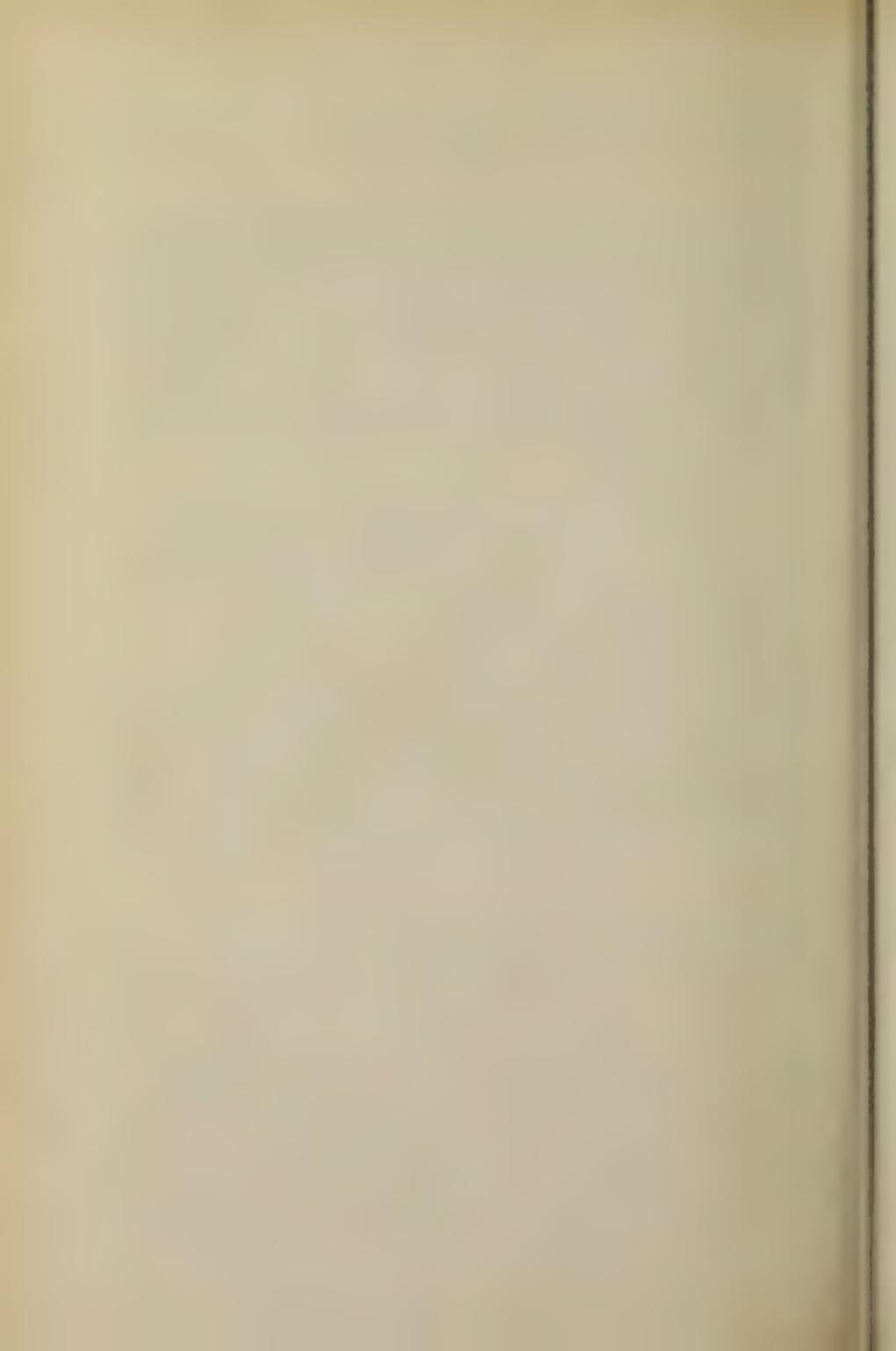
On request of Mr. Brady and the San Francisco Delegation, the privilege of the floor of the Assembly Chamber for this day was unanimously extended to Ray Williamson of San Francisco.

ADJOURNMENT SINE DIE

At 2 p.m., Thursday, July 25, 1946, in accordance with the provisions of Senate Concurrent Resolution No. 6, the Honorable Charles W. Lyon, Speaker of the Assembly, announced that the time for final adjournment of the Fifty-sixth (Second Extraordinary) Session of the Legislature of the State of California had arrived, and therefore declared the Assembly adjourned sine die, out of respect to the memory of the late W. T. Baldwin.

CHARLES W. LYON, Speaker

GERALDINE B. HADSELL, Minute Clerk



RECAPITULATION

ASSEMBLY BILLS APPROVED BY THE GOVERNOR, CHAP- TERED, AND FILED WITH THE SECRETARY OF STATE

The following bills were approved by the Governor, chaptered, and filed with the Secretary of State. Unless otherwise specified, all bills become effective 90 days after adjournment sine die of the Legislature, or on October 24, 1946.

| <i>Assembly Bill No.</i> | <i>Chapter No.</i> |
|--------------------------|--------------------|
| 8 | 1 |
| 14 | 2 |
| Total | 2 |

SENATE BILLS REMAINING ON ASSEMBLY FILE WITHOUT FURTHER ACTION

| | |
|-------|---|
| 3 | |
| Total | 1 |

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|---|-------------------------------|---|-------------------------------|
| 1 | 1 | 7 | 3 |
| 2 | 4 | 8 | 9 |
| 3 | 2 | 9 | 7 |
| 4 | 5 | 11 | 19 |
| 5 | 8 | 12 | 20 |
| 6 | 6 | | |
| Total | | 11 | |

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|--------------------------------------|-------------------------------|--------------------------------------|-------------------------------|
| 2 | 15 | 5 | 17 |
| 4 | 16 | 6 | 18 |
| Total | | 4 | |

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CALIFORNIA LEGISLATURE
AT SACRAMENTO
1946

Assembly Final History

Synopsis of
ASSEMBLY BILLS, CONCURRENT, JOINT,
AND HOUSE RESOLUTIONS

FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION

Duration of Session

| | |
|--|--------|
| Began Monday, July 22, and Adjourned Thursday, July 25, 1946 | |
| Days Assembly Was in Session (Legislative Days) | 4 Days |
| Number of Calendar Days | 4 Days |

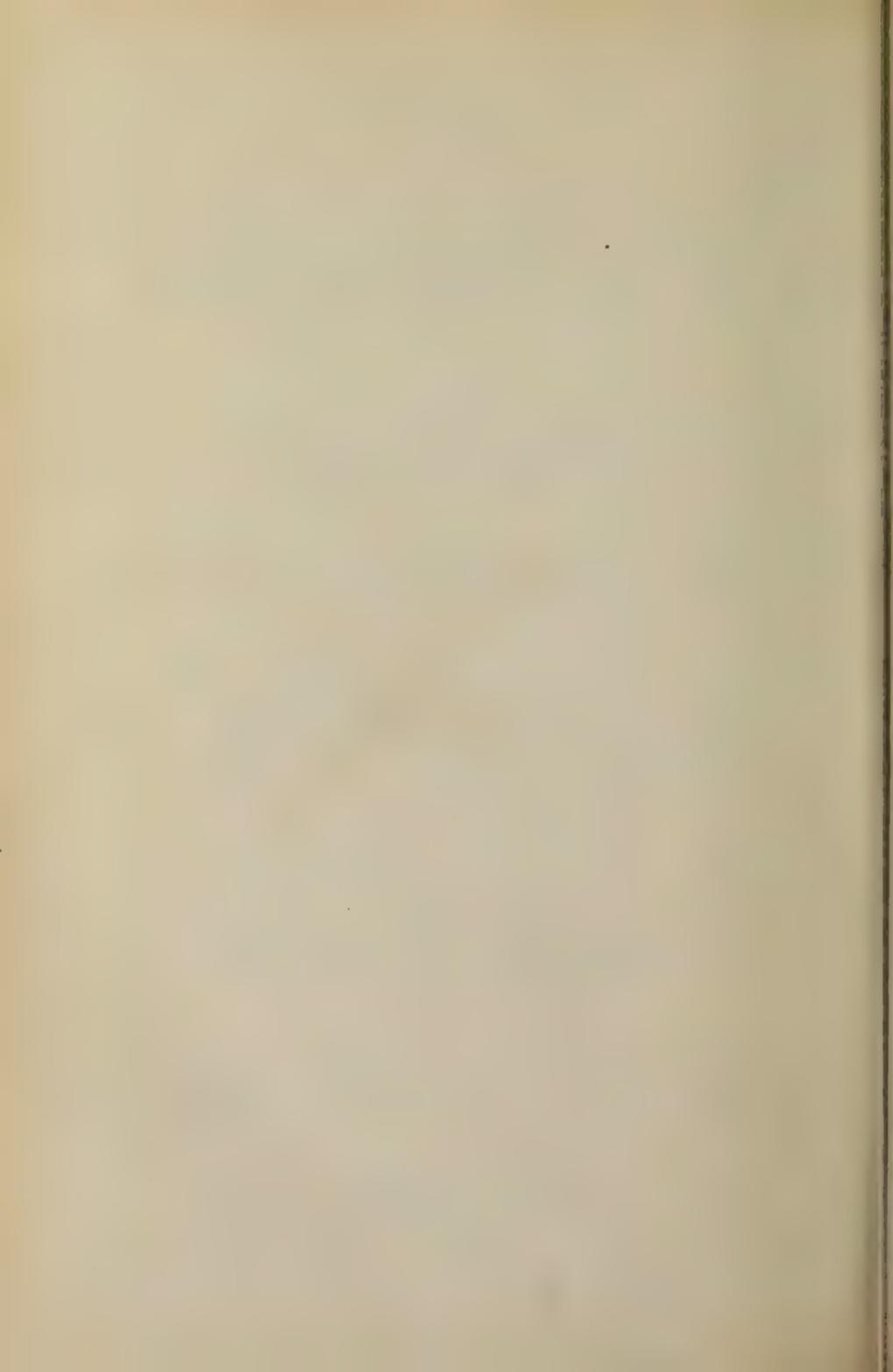
LAST DAY FOR SIGNING BILLS BY GOVERNOR, AUGUST 29, 1946

ALL BILLS APPROVED BY THE GOVERNOR, UNLESS OTHERWISE
SPECIFICALLY PROVIDED FOR IN THE BILL, BECOME
EFFECTIVE OCTOBER 24, 1946

CHARLES W. LYON
Speaker of the Assembly

THOMAS A. MALONEY
Speaker Pro Tempore of the Assembly

Compiled under the direction of
ARTHUR A. OHNIMUS
Chief Clerk



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 3. Reading of the Previous Day's Journal.
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 5. Introduction and Reference of Bills.
 6. Reports of Committees.
 7. Second Reading of Bills.
 8. Messages from the Governor.
 9. Messages from the Senate.
 10. Motions and Resolutions.
 11. Business on the Daily File.
 12. Announcements.
 13. Adjournment.

OFFICERS OF THE ASSEMBLY

HON. CHARLES W. LYON
SPEAKER

HON. THOMAS A. MALONEY
SPEAKER PRO TEMPORE

ARTHUR A. OHNIMUS
CHIEF CLERK

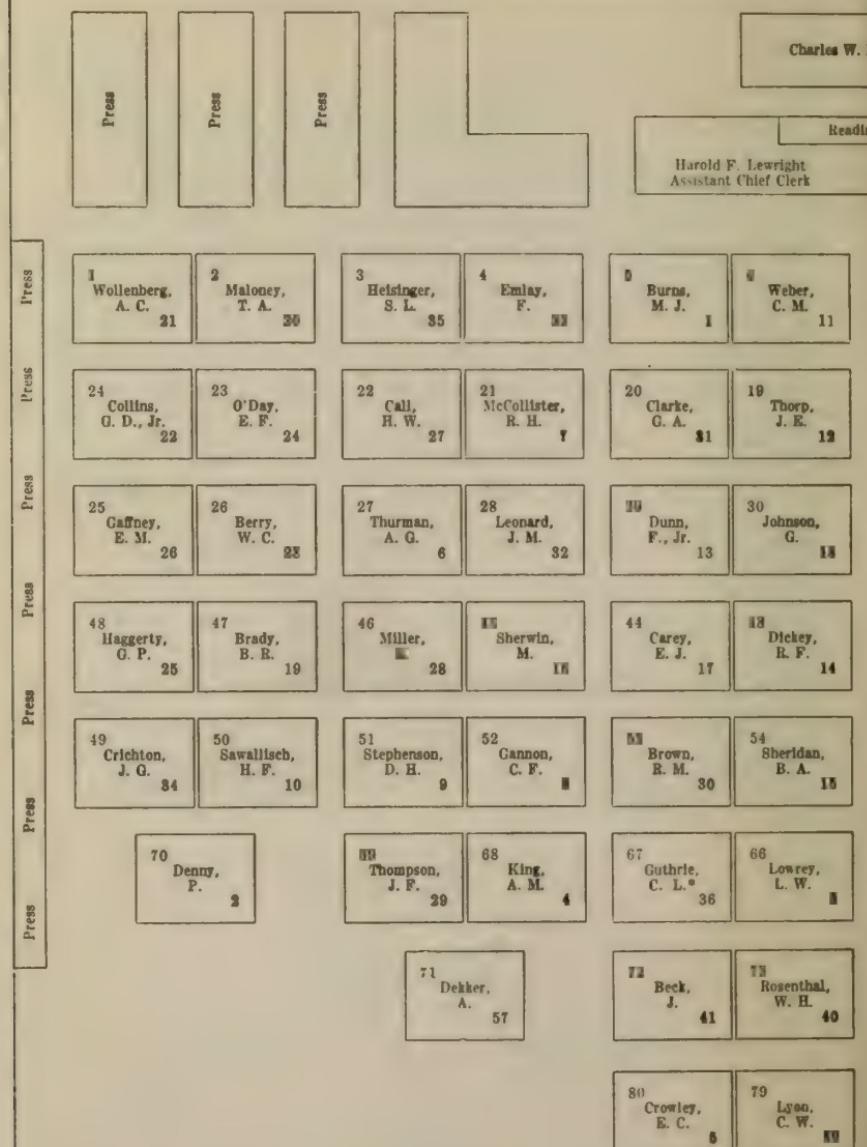
HAROLD F. LEWRIGHT
ASSISTANT CHIEF CLERK

GERALDINE B. HADSELL
MINUTE CLERK

WILKIE OGG
SERGEANT-AT-ARMS

REV. TORRANCE PHELPS
CHAFLAIN

DIAGRAM OF ASSEMBLY CHAMBER, SHOWING NAME AND SEAT NUMBER

Bkpr., Sergt.-at-Arms
and Post Office

The diagram (facing the Speaker's desk) was designed as a convenience

* Deceased.

Charles W. Lyu

Reading

Harold F. Lewright
Assistant Chief Clerk

EACH MEMBER—FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION, 1946

| | |
|--------------------------------------|----------------------------|
| Speaker | Voting Machine Control |
| Clerk | |
| Geraldine B. Hadsell Minute Clerk | |
| Arthur A. Ohnlamus Chief Clerk | |
| 7 Collins, S. L. 75 | 8 Dills, R. C. 69 |
| 9 Hawkins, A. F. 62 | 10 Pelletier, J. B. 44 |
| 11 Thomas, V. 68 | 12 Fletcher, C. 71 |
| 18 Field, C. D. 48 | 17 Erwin, T. M. 50 |
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| 33 Middough, L. D. 70 | 34 McMillan, L. C. 61 |
| 85 Anderson, G. M. 46 | 86 Massion, J. 66 |
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| 40 Evans, J. W. 65 | 39 Niehouse, K. T. 79 |
| 38 Armstrong, D. P. 73 | 37 Hollibaugh, J. J. 52 |
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| 65 Dills, C. A. 67 | 64 Beal, R. A. 54 |
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| 78 Robertson, A. W. 57 | 77 Burke, M. A. 53 |
| Wilkie Ogg | Cloak Room |

for the Assemblymen, attaches, press representatives and others

**Wilkie Ogg
Sergeant-at-Arms**

MEMBERS OF THE ASSEMBLY CALIFORNIA LEGISLATURE FIFTY-EIGHTH (SECOND EXTRAORDINARY) SESSION, 1945

| Name | Residence | Date | Dist. | Resid. | County Office | Home Address | Local Address | Phone |
|---------------------------|-------------------------------|------|-------|--------|---------------|---|---|--------|
| •Albert Tom A. | Individual Relations Director | 1-11 | 613 | 03 | 1d | Hotel Roosevelt, Los Angeles | Hotel Roosevelt | 3-4011 |
| •Archibald William M. | Legislation | 1-11 | 410 | 15 | 1d | 1111 1/2 Wilshire Blvd., Hollywood | 1111 1/2 Wilshire Blvd., Hollywood | 3-4011 |
| •Arnold Douglas F. | Transport Dept. | 1-11 | 310 | 15 | 1d | Palisades Hotel, Hollywood | Palisades Hotel, Hollywood | 3-4011 |
| •Bald Hough, A. | Product Inspections | Ind. | 04 | 04 | 1f | 1010 Glendale Ave., South, Los Angeles | 1010 Glendale Ave., South, Los Angeles | 3-0004 |
| Book, Isidor | Attorney | 1-11 | 411 | 13 | 1f | 1221 Olympic St., Room 2000, Los Angeles | 1221 Olympic St., Room 2000, Los Angeles | 3-0004 |
| Bonelli, Elmer R. | Attorney | 1-11 | 01 | 10 | 1d | 6010 Wilshire Blvd., Los Angeles | 6010 Wilshire Blvd., Los Angeles | 3-0004 |
| Born, William Clinton | Mechanical | 1-11 | 01 | 30 | 1d | 3111 1/2 Wilshire Blvd., Room 1000, Los Angeles | 3111 1/2 Wilshire Blvd., Room 1000, Los Angeles | 3-0004 |
| Bord, Philip L. | Health | 1-11 | 10 | 13 | 1d | 1121 Alameda Ave., Room 800, Los Angeles | 1121 Alameda Ave., Room 800, Los Angeles | 3-0004 |
| Bundi, Bernard H. | Accountant | 1-11 | 110 | 47 | 1d | 511 1/2 Wilshire Blvd., Suite 1000, Los Angeles | 511 1/2 Wilshire Blvd., Suite 1000, Los Angeles | 3-0004 |
| Burns, Ralph M. | Attorney | 1-11 | 310 | 02 | 1d | 1410 Box 1302, Midway | 1410 Box 1302, Midway | 3-4111 |
| Burns, Michael J. | City Constitutional | 1-11 | 01 | 11 | 1d | 1101 Wilshire Ave., Alhambra | 1101 Wilshire Ave., Alhambra | 3-4011 |
| •Burke, Michael C. | Electrical Engineers | 1-11 | 413 | 08 | 1d | 1101 Marlin St., North Hollywood | 1101 Marlin St., North Hollywood | 3-4011 |
| Burton, Michael J. | Mechanic | 1-11 | 1 | 10 | 1d | 1141 Broadway, Los Angeles | 1141 Broadway, Los Angeles | 3-4011 |
| Burt, George H. | Hardware | 1-11 | 01 | 13 | 1d | 1121 1/2 Wilshire Blvd., Los Angeles | 1121 1/2 Wilshire Blvd., Los Angeles | 3-4011 |
| Byall, Harrison W. | Attorney | 1-11 | 37 | 13 | 1d | 1410 Wilshire Boulevard City | 1410 Wilshire Boulevard City | 3-4011 |
| Carey, Edward J. | Business Broker | 1-11 | 11 | 44 | 1d | 1010 Wilshire Blvd., Encino | 1010 Wilshire Blvd., Encino | 3-4011 |
| Caruso, Thomas A. | Farmer | 1-11 | 11 | 30 | 1d | 1010 Box 54, Pasadena | 1010 Box 54, Pasadena | 3-4011 |
| Cattaneo, George D. Jr. | Attorney | 1-11 | 02 | 24 | 1d | 1100 Lakewood Blvd., Lakewood | 1100 Lakewood Blvd., Lakewood | 3-3011 |
| •Cecil, John E. | Attorney | 1-11 | 11 | 13 | 1d | 1101 Wilson Avenue | 1101 Wilson Avenue | 3-4011 |
| •Coffman, Ernest C. | Attorney | 1-11 | 01 | 11 | 1d | 1101 Wilson Avenue | 1101 Wilson Avenue | 3-4011 |
| Conrad, Ernest C. | Attorney | 1-11 | 01 | 10 | 1d | 1010 Wilshire Blvd., Los Angeles | 1010 Wilshire Blvd., Los Angeles | 3-4011 |
| Davis, Al Philip | Business Broker | 1-11 | 01 | 01 | 1d | 1110 1/2 Wilshire Blvd., Los Angeles | 1110 1/2 Wilshire Blvd., Los Angeles | 3-4011 |
| Davis, Robert B. | Business Broker | 1-11 | 01 | 01 | 1d | 1110 Wilshire Ave., Culver Park | 1110 Wilshire Ave., Culver Park | 3-4011 |
| Dobbs, Alfred | Legislation | 1-11 | 01 | 11 | 1d | 1110 Wilshire Ave., Culver Park | 1110 Wilshire Ave., Culver Park | 3-4011 |
| Dunn, Paul | Farmer | 1-11 | 11 | 10 | 1d | 1101 Thompson Ave., Alameda | 1101 Thompson Ave., Alameda | 3-4011 |
| •Eckley, Harold F. | Attorney | 1-11 | 14 | 13 | 1d | 1110 W. Rockwood Blvd., Glendale | 1110 W. Rockwood Blvd., Glendale | 3-4011 |
| Ellis, Elmer A. | Business Broker | 1-11 | 01 | 03 | 1d | 1100 N. Lydia Ave., Compton | 1100 N. Lydia Ave., Compton | 3-4011 |
| Feltz, Harold C. | Teacher | 1-11 | 01 | 08 | 1d | 1110 1/2 Wilshire Blvd., Los Angeles | 1110 1/2 Wilshire Blvd., Los Angeles | 3-4011 |
| •Fogel, Thomas J. | Business Manager | 1-11 | 01 | 08 | 1d | 1110 1/2 Wilshire Blvd., Los Angeles | 1110 1/2 Wilshire Blvd., Los Angeles | 3-4011 |
| Fritchell, Ed Constance | Painter | 1-11 | 42 | 42 | 4 | 1110 Wilshire Ave., Los Angeles | 1110 Wilshire Ave., Los Angeles | 3-4011 |
| Gaffney, Fred M. | Business Broker | 1-11 | 11 | 10 | 1d | 1010 Franklin St., Room 2000, Pasadena | 1010 Franklin St., Room 2000, Pasadena | 3-4011 |
| Galloway, Thomas M. | Business Broker | 1-11 | 33 | 11 | 1d | 1111 1/2 Wilshire Blvd., Pasadena | 1111 1/2 Wilshire Blvd., Pasadena | 3-4011 |
| Gibson, John W. | Attorney | 1-11 | 01 | 17 | 1d | 1101 Willow Ave., Pasadena | 1101 Willow Ave., Pasadena | 3-4011 |
| •Gillis, G. Bert | Purchasing Contractor | 1-11 | 01 | 40 | 1d | 4125 Highland Ave., Los Angeles | 4125 Highland Ave., Los Angeles | 3-4011 |
| •Goldsby, Carl | Painter | 1-11 | 43 | 18 | 1d | 1135 Hillcrest Ave., Glendale | 1135 Hillcrest Ave., Glendale | 3-4011 |
| •Gottschalk, Walter J. | Attitioner | 1-11 | 11 | 13 | 1d | 1101 1/2 Wilshire Blvd., Los Angeles | 1101 1/2 Wilshire Blvd., Los Angeles | 3-4011 |
| Grafman, Charles M. | Business Broker | 1-11 | 05 | 05 | 1d | 1110 Wilshire Blvd., Los Angeles | 1110 Wilshire Blvd., Los Angeles | 3-4011 |
| Graham, Chester P. | Attorney | 1-11 | 01 | 05 | 1d | 1010 Franklin St., Room 2000, Pasadena | 1010 Franklin St., Room 2000, Pasadena | 3-4011 |
| Habermann, Robert | Business Broker | 1-11 | 01 | 05 | 1d | 1111 1/2 Wilshire Blvd., Pasadena | 1111 1/2 Wilshire Blvd., Pasadena | 3-4011 |
| Hawkins, Augustus P. | Business Broker | 1-11 | 01 | 05 | 1d | 1110 Franklin St., Room 2000, Pasadena | 1110 Franklin St., Room 2000, Pasadena | 3-4011 |
| Hollingshead, Jonathan J. | Business Manager | 1-11 | 01 | 05 | 1d | 1110 Franklin St., Room 2000, Pasadena | 1110 Franklin St., Room 2000, Pasadena | 3-4011 |
| Johnson, Marshall | Attorney | 1-11 | 30 | 11 | 1d | 1110 Franklin St., Room 2000, Pasadena | 1110 Franklin St., Room 2000, Pasadena | 3-4011 |

| | | | | | | | |
|-------------------------|-----------------------|-----|----|----|---|---------------------------------------|---------------|
| Kilpatrick, Vernon | Publisher | D | 74 | 21 | 316 West 9th St., Los Angeles | 1217 15th St. | 3-3448 |
| King, Albert M. | Attorney | D-R | 4 | 16 | Riverside Drive, Ovotile, Sacramento | Hotel Sacramento | 3-4881 |
| Kohlert, T. Fenton | Boucher | R-D | 48 | 32 | 18 | 4350 Oakwood Ave., La Canada | |
| Kraff, Fred H. | Pharmacist | R-D | 78 | 15 | P.O. Box "C," Ocean Beach Sta., San Diego | | |
| Leonard, Jacob M. | Commercial Secretary | R-D | 32 | 28 | 1 | 470 Hawkins St., Hollister | |
| Lowry, Lloyd W. | Farmer | D-R | 3 | 68 | 37 | Rumney | 2-4711 |
| Lyon, Charles W. | Attorney | R | 59 | 79 | Speaker | 604 N. Oakhurst Dr., Beverly Hills | |
| Lyons, John C. | Labor Leader | R-D | 64 | 61 | 8 | 705 N. Robinson St., Los Angeles | State Capitol |
| Maloney, Thomas A. | Insurance | R-D | 20 | 2 | 5 | 350 Missouri St., San Francisco | Hotel Senator |
| Mastson, Jack | Druggist | D-R | 66 | 36 | 38 | 7701 Wadsworth Ave., Los Angeles 1 | |
| McCollister, Richard H. | Insurance Broker | R-D | 7 | 21 | 20 | 321 Sycamore Ave., Mill Valley | 2-5081 |
| Mehillian, Lester A. | Attorney | D | 61 | 34 | 13 | 2736 Forster Dr., Los Angeles | |
| Middleburgh, Lorne D. | Clothing | D-R | 70 | 33 | 11 | 233 Resell Ave., Long Beach | |
| Miller, Raup | Insurance | D-R | 28 | 46 | 28 | 339 Manzanita Ave., Palo Alto | |
| Nienhouse, Kathryn T. | Insurance | D-R | 78 | 39 | 19 | 4889 Bancroft St., San Bruno 4 | |
| O'Day, Edward F. | Attorney | D-R | 24 | 23 | 15 | 243 Jersey St., San Francisco | |
| Pelletier, John B. | Research | D-R | 44 | 10 | 29 | 248 S. Olive St., Los Angeles | |
| Prie, R. Fred | Investments | R-D | 72 | 60 | 34 | 1314 N. Euclid Ave., Upland | |
| Rosenthal, William H. | Attorney | D-R | 37 | 78 | 4 | 1322 Santa Barbara St., Santa Barbara | |
| Rosenthal, William H. | Attorney | D-R | 40 | 73 | 35 | 409 S. Boyle Ave., Los Angeles | |
| Sawallisch, Harold F. | Attorney | D-R | 10 | 50 | 5 | American Trust Bldg., Richmond | |
| Sheildman, Bernard A. | Attorney | D-R | 15 | 54 | 6 | 3135 Shadel Ave., Oakland | |
| Sherwin, Marvin | Attorney | R | 18 | 45 | 24 | 111 Pacific Ave., Piedmont | |
| Stephenson, Dwight H. | Farmer | R-D | 9 | 51 | 37 | Rt. 1, Box 1127, El Grove | State Capitol |
| Stewart, Albert L. | City Director | R-D | 47 | 76 | 18 | 858 S. Molino Ave., Pasadena | 2-4711 |
| Stram, Charles W. | Real Estate-Insurance | R | 80 | 16 | 7 | 664 Del Mar Ave., Chula Vista | |
| Thomas, Vincent L. | Law Student | D | 68 | 11 | 10 | 722 29th St., San Pedro | |
| Thompson, John F. | Farmer | R-D | 29 | 69 | 28 | Rt. 3, Box 408, San Jose | |
| Thorpe, James E. | Farmer | R-D | 12 | 19 | 20 | Larkfield | |
| Thurman, Allen G. | Newspaperman | R-D | 6 | 27 | 1 | Cox | |
| Waters, Frank J. | Attorney | R-D | 58 | 56 | 91 | 1163 4th Ave., Los Angeles 6 | |
| Watson, Clyde A. | Orange Grower | R-D | 74 | 31 | 30 | 273 N. Harvard St., Orange | |
| Weber, Charles M. | Civil Engineer-Farmer | R-D | 11 | 6 | 6 | 300 First National Bldg., Stockton | |
| Werdel, Thomas Harold | Attorney | R-D | 39 | 41 | 19 | 2290 Pine St., Bakersfield | |
| Wolenberg, Albert C. | Attorney | R-D | 21 | 1 | 27 | 2748 Steiner St., San Francisco | |

* Ex-service man.
† Deceased, January 27, 1946.

OFFICERS OF THE ASSEMBLY

| Name | Title | Home Address | Local Address | Phone |
|-----------------------|-----------------------|--|----------------|--------|
| Ohlmann, Arthur A. | Chief Clerk | San Francisco | State Capitol | 2-4711 |
| Habsell, Geraldine B. | Minute Clerk | 816 N. Lafayette Park Pl., Los Angeles | Hotel Senator | 2-5081 |
| Lewright, Harold F. | Assistant Chief Clerk | 703 8th Street | 703 8th Street | 3-6791 |
| Ogg, Wilkie | Sergeant-at-Arms | 3339 1st Ave., Sacramento | 3339 1st Ave. | 5-2914 |
| Phelps, Dr. Torrance | Chaplain | 3421 E. Curtis Park Dr., Sacramento | 2700 L St. | 2-1577 |

**STANDING COMMITTEES, CHAIRMEN, NUMBER OF MEMBERS
ON COMMITTEE, AND COMMITTEE ABBREVIATIONS**

| <i>Committee</i> | <i>Number of Members</i> | <i>Chairman</i> | <i>Committee Abbreviations</i> |
|---|------------------------------|-----------------|------------------------------------|
| Agriculture | 23 | Clarke | Agr. |
| Civil Service and State Personnel | 9 | Gannon | C. S. & S. P. |
| Conservation and Planning | 15 | Weber* | C. & P. |
| Constitutional Amendments | 9 | Crowley | C. A. |
| Crime and Correction | 11 | Middough | Cr. & C. |
| Education | 21 | Johnson | Ed. |
| Elections and Reapportionment | 7 | Robertson | Elec. & Reap. |
| Finance and Insurance | 17 | Waters | Fin. & Ins. |
| Fish and Game | 17 | Watson | F. & G. |
| Governmental Efficiency and Economy | 19 | Field | G. E. & E. |
| Industrial Relations | 15 | Lyons | Ind. R. |
| Judiciary | 21 | Call | Jud. |
| Legislative Procedure | 1 | Pelletier | Leg. P. |
| Live Stock and Dairies | 11 | Thorp | L. S. & D. |
| Manufacturing, Oil, and Mining Industry | 17 | Dills, R. C. | M., O., & M. I. |
| Military Affairs | 15 | McCollister | Mil. Aff. |
| Municipal and County Government | 15 | Knight | Mun. & C. G. |
| Public Health | 13 | Kraft | Pub. H. |
| Public Morals | 11 | Sawallisch | Pub. M. |
| Public Utilities and Corporations | 15 | Allen | P. U. & C. |
| Revenue and Taxation | 21 | Fourt | Rev. & Tax. |
| Rules | 13 | Collins, S. L. | Rules |
| Social Welfare | 15 | Niehouse | Soc. W. |
| Transportation and Commerce | 13 | Burns | Trans. & C. |
| Ways and Means | 25 | Wollenberg | W. & M. |

*Vice Stream, resigned.

**STANDING COMMITTEES OF THE ASSEMBLY
FIFTY-SIXTH SESSION
(Second Extraordinary)**

THEIR CHAIRMEN AND MEMBERS

Agriculture—(23)—Clarke (Chairman), Erwin (Vice Chairman), Armstrong, Beck, Boyd, Brown, Butters, Dekker, Fourt, Geddes, *Guthrie, Heisinger, King, Leonard, Lowrey, Miller, Price, Stephenson, Stream, Thompson, Thorp, Watson, and Werdel.

Civil Service and State Personnel—(9)—Gannon (Chairman), Stephenson (Vice Chairman), Beal, Dekker, Emlay, Gaffney, Knight, O'Day, and Thompson.

Conservation and Planning—(15)—Weber** (Chairman), Pelletier (Vice Chairman), Boyd, Butters, Clarke, Crowley, Davis, Emlay, Leonard, Lowrey, Middough, Niehouse, O'Day, Sherwin, and Thurman.

Constitutional Amendments—(9)—Crowley (Chairman), Thomas (Vice Chairman), Crichton, Davis, Denny, Dickey, Dills, Clayton A., Maloney, and Sawallisch.

Crime and Correction—(11)—Middough (Chairman), Price (Vice Chairman), Berry, Boyd, Carey, Dekker, Emlay, Haggerty, Massion, McMillan, and Niehouse.

Education—(21)—Johnson (Chairman), Lowrey (Vice Chairman), Beck, Bennett, Brady, Brown, Burkhalter, Burns, Collins, George D., Davis, Debs, Doyle, Dunn, Gaffney, Geddes, Kilpatrick, McMillan, Niehouse, Price, Robertson, and Thompson.

Elections and Reapportionment—(7)—Robertson (Chairman), Miller (Vice Chairman), Bennett, Dunn, Field, Sherwin, and Waters.

Finance and Insurance—(17)—Waters (Chairman), Haggerty (Vice Chairman), Carey, Collins, Sam L., Crichton, Dills, Clayton A., Fourt, Johnson, King, Knight, Lyons, Maloney, McCollister, Middough, Miller, Pelletier, and Stream.

Fish and Game—(17)—Watson (Chairman), Thomas (Vice Chairman), Armstrong, Berry, Butters, Denny, Dickey, Doyle, Erwin, Fletcher, Haggerty, Kraft, Leonard, Lowrey, McMillan, Sawallisch, and Thurman.

Governmental Efficiency and Economy—(19)—Field (Chairman), Leonard (Vice Chairman), Anderson, Armstrong, Beck, Burke, Call, Carey, Dickey, Erwin, Evans, Fourt, Hawkins, Hollibaugh, King, Sheridan, Stewart, Watson, and Werdel.

Industrial Relations—(15)—Lyons (Chairman), Gaffney (Vice Chairman), Butters, Davis, Dekker, Fletcher, Gannon, Geddes, *Guthrie, Hawkins, Hollibaugh, Rosenthal, Stephenson, Stewart, and Thompson.

Judiciary—(21)—Call (Chairman), Werdel (Vice Chairman), Beck, Bennett, Brady, Brown, Collins, George D., Crichton, Crowley, Dickey, Dills, Ralph C., Fourt, Gannon, Johnson, McMillan, O'Day, Rosenthal, Sawallisch, Sherwin, Sheridan, and Wollenberg.

Legislative Procedure—(1)—Pelletier (Chairman).

Live Stock and Dairies—(11)—Thorp (Chairman), Heisinger (Vice Chairman), Burns, Clarke, Denny, Dills, Ralph C., Emlay, Erwin, *Guthrie, McCollister, and Stephenson.

Manufacturing, Oil, and Mining Industry—(17)—Dills, Ralph C. (Chairman), Werdel (Vice Chairman), Brady, Burke, Burkhalter, Collins, Sam L., Crichton, Dunn, Fletcher, Hollibaugh, Kilpatrick, Middough, Robertson, Sheridan, Thompson, Thurman, and Waters.

Military Affairs—(15)—McCollister (Chairman), Emlay (Vice Chairman), Allen, Anderson, Beal, Burkhalter, Crichton, Doyle, Fourt, Gannon, Hollibaugh, Kraft, McMillan, Price, and Stewart.

Municipal and County Government—(15)—Knight (Chairman), Hollibaugh (Vice Chairman), Anderson, Bennett, Boyd, Dekker, Dickey, Dills, Clayton A., Leonard, Maloney, Niehouse, Rosenthal, Sawallisch, Stewart, and Watson.

* Deceased, January 27, 1946.

** Vice Stream, resigned.

STANDING COMMITTEES OF THE ASSEMBLY, FIFTY-SIXTH (SECOND EXTRAORDINARY) SESSION, THEIR CHAIRMEN AND MEMBERS—Continued

Public Health—(13)—Kraft (Chairman), Debs (Vice Chairman), Collins, Sam L., Dills, Ralph C., Emlay, Evans, Field, Gaffney, Hawkins, Massion, McCollister, Pelletier, and Thompson.

Public Morals—(11)—Sawallisch (Chairman), McMillan (Vice Chairman), Call, Collins, Sam L., Crichton, Dickey, Maloney, Massion, Stream, Thompson, and Thorp.

Public Utilities and Corporations—(15)—Allen (Chairman), Armstrong (Vice Chairman), Beal, Burke, Call, Davis, Evans, Fletcher, Geddes, Heisinger, Knight, McMillan, Watson, Werdel, and Thorp.

Revenue and Taxation—(21)—Fourt (Chairman), King (Vice Chairman), Armstrong, Brown, Butters, Call, Collins, George L., Denny, Evans, Geddes, **Guthrie, Haggerty, Hollibaugh, Kraft, Sawallisch, Sherwin, Stewart, Thorp, Werdel, Wollenberg, and Waters.

Rules—(13)—Collins, Sam L. (Chairman), Doyle (Vice Chairman), Burns, Call, Crichton, Dickey, Field, Fourt, Haggerty, Johnson, Weber†, Wollenberg, and Miller.

Social Welfare—(15)—Nichouse (Chairman), Kilpatrick (Vice Chairman), Boyd, Brown, Burkhalter, Clarke, Crowley, Dills, Clayton A., Emlay, Hawkins, Massion, Price, Sherwin, Thorp, and Thurman.

Transportation and Commerce—(13)—Burns (Chairman), Rosenthal (Vice Chairman), Berry, Burke, Debs, Field, Gaffney, Haggerty, Lyons, Maloney, Stephenson, Thomas, and Waters.

Ways and Means—(25)—Wollenberg (Chairman), *Lowrey (Vice Chairman), Allen, Burns, Carey, Clarke, Crichton, Crowley, Davis, Debs, Denny, Doyle, Erwin, Field, Fourt, Gannon, Weber‡, Knight, Kraft, Miller, O'Day, Robertson, Sheridan, Thurman, and Watson.

* Vice Guthrie, deceased.

** Deceased, January 27, 1946.

† Vice Sawallisch, resigned.

Vice Johnson, resigned.

ASSEMBLY INTERIM COMMITTEES

(Committees Authorized to Act After Final Adjournment)

Administrative Regulation, California Legislative Committee on (H. R. 278, 1945 ; H. R. 97, 1st Ex. Sess., 1946)—
Allen (Chairman), Davis (Vice Chairman), and Call.

Charitable Institutions, Assembly Committee on (H. R. 69, 1945 ; H. R. 106, 1st Ex. Sess., 1946)—
Burkhalter (Chairman), Niehouse, Kilpatrick, Sherwin, and Wollenberg.

Conservation and Planning, Assembly Committee on (H. R. 284, 1945 ; H. R. 94, 1st Ex. Sess., 1946)—
Weber (Chairman), Collins, George D., Armstrong, Gaffney, and Sheridan.

County and City Jails, Assembly Committee on (H. R. 253, 1945 ; H. R. 71, 1st Ex. Sess., 1946)—
Kilpatrick (Chairman), Bennett, Rosenthal, Price, and Hollibaugh.

Crime Prevention and Correction, Assembly Investigating Committee on (H. R. 132, 1945)—
Middough (Chairman), Burke, Hawkins, Anderson, Crowley, Niehouse, and Pelletier.

Dogs for the Blind, Assembly Committee on (H. R. 269, 1945)—
Brown (Chairman), Hawkins, Niehouse, Price, and Gaffney.

Elections Code, Assembly Committee on (H. R. 304, 1945)—
Robertson (Chairman), Dunn, and Sherwin.

Exhibitions and Fairs, Assembly Committee on (H. R. 46, 1945 ; H. R. 65, 1st Ex. Sess., 1946)—
Leonard (Chairman), Stephenson, Geddes, and Lyon*.

Fish and Game Problems, Assembly Committee on (H. R. 316, 1945)—
Watson (Chairman), Erwin, and Thurman.

Forest Fire Prevention and Suppression, Assembly Interim Committee on (H. R. 305, 1945)—
Miller (Chairman), Sheridan, Lowrey, Thurman, and Watson.

Governmental Efficiency and Economy, Assembly Committee on (H. R. 225, 1945 ; H. R. 65, 1st Ex. Sess., 1946)—
Field (Chairman), Crowley, Dickey, Evans, Butters, Boyd, Dills, Clayton A., Werdel, Clarke, Fletcher, Berry, Erwin, Stewart, Allen, and O'Day.

Health Care Investigating Interim Committee, Assembly (H. R. 295, 1945)—
Geddes (Chairman), Crichton, Kraft, Debs, Evans, Thomas, and Collins, Sam L.

Insurance, Assembly Interim Committee on (H. R. 265, 1945 ; H. R. 105, 1st Ex. Sess., 1946)—
Waters (Chairman), Maloney, McCollister, Carey, Fourt, King, and Burke.

Judicial and Administrative Procedure, Assembly Committee on (H. R. 303, 1945 ; H. R. 119, 1st Ex. Sess., 1946)—
Call (Chairman), Bennett, Rosenthal, Sherwin, and Armstrong.

Legislative Process Committee, Assembly (H. R. 43, H. R. 188, H. R. 229, H. R. 235, 1945)—
Collins, Sam L. (Chairman), Doyle (Vice Chairman), Wollenberg, Field, Fourt, Call, Weber**, Johnson, Burns, Crichton, Dickey, Miller, and Haggerty.

Legislative Process Committee, Assembly (H. R. 13, H. R. 49, 2d Ex. Sess.)—
Collins, Sam L. (Chairman), Doyle (Vice Chairman), Wollenberg, Field, Fourt, Call, Weber,** Johnson, Burns, Crichton, Dickey, Miller, and Haggerty.

Live Stock and Dairies, Assembly Committee on (H. R. 291, 1945)—
Thorp (Chairman), Burns, McCollister, Dills, Ralph C., Stephenson, Emlay, and Denny.

Military Affairs, Assembly Committee on (H. R. 151, 1945 ; H. R. 64, 1st Ex. Sess., 1946)—
McCollister (Chairman), Beal, Fourt, Gannon, and Hollibaugh.

* Resolution provides that Speaker shall be member of committee.

† Vice Carey, resigned.

** Vice Sawallisch, resigned.

ASSEMBLY INTERIM COMMITTEES—Continued

Mining, Assembly Interim Committee on (H. R. 299, 1945)—
Denny (Chairman), Thurman, and Armstrong.

Old Age Pension Advocacy and Promotion, Assembly Fact-Finding Committee on (H. R. 18, H. R. 245, and H. R. 340, 1945)—
***Lyons (Chairman), Dills, Clayton A. (Vice Chairman), Doyle, and
****Fletcher.

Petroleum Oil and Its Products, State-Federal Cooperation in Discovery, Production, Transportation, Refining, and Use of (H. R. 28, H. R. 241, and H. R. 341, 1945; H. R. 117, 1st Ex. Sess., 1946)—
Dills, Ralph C. (Chairman), Robertson, Collins, Sam L., Werdel, Fourt, Mid-dough, and Lyon*.

Postwar Airport Projects and Aviation (H. R. 258, 1945)—
Debs (Chairman), Waters, Burkhalter, McMillan, Sawallisch, Collins, Sam L., and Crichton.

Postwar Rehabilitation, Assembly Interim Committee on (H. R. 160, 1945)—
Knight (Chairman), **Boyd, Lyons, Call, and Johnson.

Public Education, Assembly Interim Committee to Study and Investigate Problems of (H. R. 212, 1945)—
Johnson (Chairman), Anderson, Beck, McMillan, Doyle, Davis, and Dunn.

Public Morals, Assembly Interim Committee on (H. R. 48, 1945; H. R. 74, H. R. 80, 1st Ex. Sess., 1946)—
Sawallisch (Chairman), Crichton, Maloney, Call, and Collins, Sam L.

Soil Conservation, Assembly Interim Committee on (H. R. 51, 1945)—
Thompson (Chairman), Beck, Brown, McCollister, and Stream.

State and Local Taxation, Assembly Committee on (H. R. 154, 1945; H. R. 118, 1st Ex. Sess., 1946)—
Fourt (Chairman), Boyd, Hollibaugh, Pelletier, Knight, King, and O'Day.

Tide and Submerged Lands, Assembly Committee on (H. R. 297, 1945)—
Brady (Chairman) Dunn (Vice Chairman), Fletcher, Niehouse, and Gaffney.

Transportation and Commerce, Assembly Interim Committee on (H. R. 274, 1945; H. R. 115, 1st Ex. Sess., 1946)—
Burns (Chairman), Leonard (Vice Chairman), Thomas, Emley, and Berry.

* Resolution provides that Speaker shall be member of committee.

** Vice Guthrie, deceased.

*** Vice Werdel, resigned.

**** Vice Lyons, Chairman.

JOINT INTERIM COMMITTEES

(Joint Committees Authorized to Act After Final Adjournment)

Agriculture and Live Stock Problems, Joint Legislative Committee on (S. C. R. 51, 1945) —

Assembly Committee: Clarke, Erwin, Thompson, Lowrey, ***Brown, and Butters.

Senate Committee: Hatfield, Weybret, Hulse, Desmond, Powers, and Crittenden.

Agricultural Research Study Committee (S. B. 124, Chap. 144, Stats. 1st Ex. Sess., 1946) —

Assembly Committee: Clarke.

Senate Committee: Hulse.

Allocation Board (A. B. 60, Chap. 20; and A. B. 172, Chap. 103, 1st Ex. Sess., 1946) —

Assembly Committee: Field and Collins, Sam L.

Senate Committee: Hatfield and Salsman.

Aviation, Joint Committee on (A. C. R. 26, 1st Ex. Sess., 1946) —

Assembly Committee: Debs, Waters, McMillan, Burkhalter, Crichton, Sawalisch, and Collins, Sam L.

Senate Committee: Brown, Mayo, Powers, Swing, Salsman, McBride, and Cunningham.

Budget Committee, Joint Legislative (S. C. R. 3, 1945; S. C. R. 1, 1st Ex. Sess., 1946) —

Assembly Committee: Knight (Vice Chairman), Wollenberg, Field, Lowrey, and Lyon.*

Senate Committee: Rich (Chairman), Breed, Swing, DeLap, and Seawell.*

Capitol, Joint Committee on Remodeling the (S. C. R. 68, 1945) —

Assembly Committee: Lyon,* Heisinger, and Gannon.

Senate Committee: Seawell,* Powers, and Deuel.

Centennial and World's Fair Committee, Joint (S. C. R. 19, 1945) —

Assembly Committee: Doyle, Stephenson, Wollenberg, Stream, and Dills, Ralph C.

Senate Committee: Weybret, Desmond, Dillinger, Fletcher, and Breed.

Disaster Council, California State (S. B. 1302, Chap. 1024, Stats. 1945) —

Assembly Committee: Lyon.*

Senate Committee: Seawell.*

Highways, Streets, and Bridges, Joint Fact-Finding Committee on (S. C. R. 27, 1945) —

Assembly Committee: Haggerty, Burns, Sheridan, Field, Waters, Stream, and Lyon.*

Senate Committee: Tenney, Hulse, McBride, Collier, McCormack, Hatfield, and Seawell.*

Housing Emergency, Joint Committee on (A. C. R. 20, 1st Ex. Sess., 1946) —

Assembly Committee: Stewart and Field.

Senate Committee: Ward and Keating.

Insurance Regulation, Joint Committee on (S. C. R. 40, 1945) —

Assembly Committee: Waters, Maloney, and Miller.

Senate Committee: McBride, Rich, and Cunningham.

Interstate Cooperation, Assembly Committee on (Gov. Code, Sec. 8000 and 8001 (H. R. 214, H. R. 337, 1945; H. R. 103, 1st Ex. Sess., 1946; and S. R. 168, 1945) —

Assembly Committee: Johnson, Mission, Thorp,** Call, and Dills, Ralph C.

Senate Committee: Mayo, Collier, Cunningham, Fletcher, and Keating.

Pacific Relations, California Legislative Committee on (A. C. R. 25, 1945; H. R. 104, 1st Ex. Sess., 1946) —

Assembly Committee: Lyon, Leonard, and Robertson.

Senate Committee: Swing, Shelley, and Biggar.‡

* Resolution provides that Speaker and President pro tempore be members of the committee.

** Mr. Kraft served for Mr. Thorp at Portland meeting.

*** Vice Mr. Guthrie, deceased.

† Vice Senator Kuchel, resigned.

JOINT INTERIM COMMITTEES—Continued

Preschool and Primary Training of Children, Joint Committee on (A. C. R. 3,
1st Ex. Sess., 1946)—
Assembly Committee: Johnson, Davis, Geddes, Debs, and Dunn.
Senate Committee: Breed, Deuel, Tenney, Jespersen, and Desmond.

President Truman, Joint Committee to Welcome (A. C. R. 77, 1945)—
Assembly Committee: O'Day, Haggerty, Dunn, and Maloney.‡

Public Works Board (S. B. 37, Chap. 145, Stats. 1st Ex. Sess., 1946)—
Assembly Committee: Middough and Knight.
Senate Committee: Mayo and Seawell.

Un-American Activities, Joint Fact-Finding Committee on (S. C. R. 66, 1945)—
Assembly Committee: Dickey, Kraft, Sawallisch, and Thompson.
Senate Committee: Tenney, Burns, Dilworth, and Gordon.

Water Problems, Joint Committee on (S. C. R. 62, 1945)—
Assembly Committee: Weber, Heisinger, Burkhalter, Watson, and Maloney.
Senate Committee: Crittenden, Deuel, Carter, Cunningham, and Rich.

‡ Speaker pro tempore Maloney served for Speaker Lyon.

MEMBERS OF ASSEMBLY, WITH COMMITTEES OF WHICH EACH IS A MEMBER

- ALLEN—Military Affairs; Public Utilities and Corporations (Chairman); Ways and Means.
- ANDERSON—Governmental Efficiency and Economy; Military Affairs; Municipal and County Government.
- ARMSTRONG—Agriculture; Fish and Game; Governmental Efficiency and Economy; Public Utilities and Corporations (Vice Chairman); Revenue and Taxation.
- BEAL—Civil Service and State Personnel; Military Affairs; Public Utilities and Corporations.
- BECK—Agriculture; Education; Governmental Efficiency and Economy; Judiciary.
- BENNETT—Education; Elections and Reapportionment; Judiciary; Municipal and County Government.
- BERRY—Crime and Correction; Fish and Game; Transportation and Commerce.
- BOYD—Agriculture; Conservation and Planning; Crime and Correction; Municipal and County Government; Social Welfare.
- BRADY—Education; Judiciary; Manufacturing, Oil, and Mining Industry.
- BROWN—Agriculture; Education; Judiciary; Revenue and Taxation; Social Welfare.
- BURKE—Governmental Efficiency and Economy; Manufacturing, Oil, and Mining Industry; Public Utilities and Corporations; Transportation and Commerce.
- BURKHALTER—Education; Manufacturing, Oil, and Mining Industry; Military Affairs; Social Welfare.
- BURNS—Education; Live Stock and Dairies; Rules; Transportation and Commerce (Chairman); Ways and Means.
- BUTTERS—Agriculture; Fish and Game; Conservation and Planning; Industrial Relations; Revenue and Taxation.
- CALL—Governmental Efficiency and Economy; Judiciary (Chairman); Public Morals; Public Utilities and Corporations; Revenue and Taxation; Rules.
- CAREY—Crime and Correction; Finance and Insurance; Governmental Efficiency and Economy; Ways and Means.
- CLARKE—Agriculture (Chairman); Conservation and Planning; Live Stock and Dairies; Social Welfare; Ways and Means.
- COLLINS, GEORGE D.—Education; Judiciary; Revenue and Taxation.
- COLLINS, SAM L.—Finance and Insurance; Manufacturing, Oil, and Mining Industry; Public Health; Public Morals; Rules (Chairman).
- CRICHTON—Constitutional Amendments; Finance and Insurance; Judiciary; Manufacturing, Oil, and Mining Industry; Military Affairs; Public Morals; Rules; Ways and Means.
- CROWLEY—Conservation and Planning; Constitutional Amendments (Chairman); Judiciary; Social Welfare; Ways and Means.
- DAVIS—Conservation and Planning; Constitutional Amendments; Education; Industrial Relations; Public Utilities and Corporations; Ways and Means.
- DEBS—Education; Public Health (Vice Chairman); Transportation and Commerce; Ways and Means.
- DEKKER—Agriculture; Civil Service and State Personnel; Crime and Correction; Industrial Relations; Municipal and County Government.
- DENNY—Constitutional Amendments; Fish and Game; Live Stock and Dairies; Revenue and Taxation; Ways and Means.

**MEMBERS OF ASSEMBLY, WITH COMMITTEES OF WHICH
EACH IS A MEMBER—Continued**

- DICKEY—Constitutional Amendments; Fish and Game; Governmental Efficiency and Economy; Judiciary; Municipal and County Government; Public Morals; Rules.
- DILLS, CLAYTON A.—Constitutional Amendments; Finance and Insurance; Municipal and County Government; Social Welfare.
- DILLS, RALPH C.—Judiciary; Live Stock and Dairies; Manufacturing, Oil, and Mining Industry (Chairman); Public Health.
- DOYLE—Education; Fish and Game; Military Affairs; Rules (Vice Chairman); Ways and Means.
- DUNN—Education; Elections and Reapportionment; Manufacturing, Oil, and Mining Industry.
- EMLAY—Civil Service and State Personnel; Conservation and Planning; Crime and Correction; Live Stock and Dairies; Military Affairs (Vice Chairman); Public Health; Social Welfare.
- ERWIN—Agriculture (Vice Chairman); Fish and Game; Governmental Efficiency and Economy; Live Stock and Dairies; Ways and Means.
- EVANS—Governmental Efficiency and Economy; Public Health; Public Utilities and Corporations; Revenue and Taxation.
- FIELD—Elections and Reapportionment; Governmental Efficiency and Economy (Chairman); Public Health; Rules; Transportation and Commerce; Ways and Means.
- FLETCHER—Fish and Game; Industrial Relations; Manufacturing, Oil, and Mining Industry; Public Utilities and Corporations.
- FOURT—Agriculture; Finance and Insurance; Governmental Efficiency and Economy; Judiciary; Military Affairs; Revenue and Taxation (Chairman); Rules; Ways and Means.
- GAFFNEY—Civil Service and State Personnel; Education; Industrial Relations (Vice Chairman); Public Health; Transportation and Commerce.
- GANNON—Civil Service and State Personnel (Chairman); Industrial Relations; Judiciary; Military Affairs; Ways and Means.
- GEDDES—Agriculture; Education; Industrial Relations; Public Utilities and Corporations; Revenue and Taxation.
- *GUTHRIE—Agriculture; Industrial Relations; Live Stock and Dairies; Revenue and Taxation.
- HAGGERTY—Crime and Correction; Finance and Insurance (Vice Chairman); Fish and Game; Revenue and Taxation; Transportation and Commerce; Rules.
- HAWKINS—Governmental Efficiency and Economy; Industrial Relations; Public Health; Social Welfare.
- HEISINGER—Agriculture; Live Stock and Dairies (Vice Chairman); Public Utilities and Corporations.
- HOLLIBAUGH—Governmental Efficiency and Economy; Industrial Relations; Manufacturing, Oil, and Mining Industry; Military Affairs; Municipal and County Government (Vice Chairman); Revenue and Taxation.
- JOHNSON—Education (Chairman); Finance and Insurance; Judiciary; Rules.
- KILPATRICK—Education; Manufacturing, Oil, and Mining Industry; Social Welfare (Vice Chairman).
- KING—Agriculture; Finance and Insurance; Governmental Efficiency and Economy; Revenue and Taxation (Vice Chairman).

* Deceased, January 27, 1946.

**MEMBERS OF ASSEMBLY, WITH COMMITTEES OF WHICH
EACH IS A MEMBER—Continued**

KNIGHT—Civil Service and State Personnel; Finance and Insurance; Municipal and County Government (Chairman); Public Utilities and Corporations; Ways and Means.

KRAFT—Fish and Game; Military Affairs; Public Health (Chairman); Revenue and Taxation; Ways and Means.

LEONARD—Agriculture; Conservation and Planning; Fish and Game; Governmental Efficiency and Economy (Vice Chairman); Municipal and County Government.

LOWREY—Agriculture; Conservation and Planning; Education (Vice Chairman); Fish and Game; *Ways and Means (Vice Chairman).

LYON, C. W.

LYONS, J. C.—Finance and Insurance; Industrial Relations (Chairman); Transportation and Commerce.

MALONEY—Constitutional Amendments; Finance and Insurance; Municipal and County Government; Public Morals; Transportation and Commerce.

MASSION—Crime and Correction; Public Health; Public Morals; Social Welfare.

McCOLLISTER—Finance and Insurance; Live Stock and Dairies; Military Affairs (Chairman); Public Health.

MCMLIAN—Crime and Correction; Education; Fish and Game; Judiciary; Military Affairs; Public Morals (Vice Chairman); Public Utilities and Corporations.

MIDDOUGH—Conservation and Planning; Crime and Correction (Chairman); Finance and Insurance; Manufacturing, Oil, and Mining Industry.

MILLER—Agriculture; Elections and Reapportionment (Vice Chairman); Finance and Insurance; Rules; Ways and Means.

NIEHOUSE—Conservation and Planning; Crime and Correction; Education; Municipal and County Government; Social Welfare (Chairman).

O'DAY—Civil Service and State Personnel; Conservation and Planning; Judiciary; Ways and Means.

PELLETIER—Conservation and Planning (Vice Chairman); Finance and Insurance; Legislative Procedure (Chairman); Public Health.

PRICE—Agriculture; Crime and Correction (Vice Chairman); Education; Military Affairs; Social Welfare.

ROBERTSON—Education; Elections and Reapportionment (Chairman); Manufacturing, Oil, and Mining Industry; Ways and Means.

ROSENTHAL—Industrial Relations; Judiciary; Municipal and County Government; Transportation and Commerce (Vice Chairman).

SAWALLISCH—Constitutional Amendments; Fish and Game; Judiciary; Municipal and County Government; Public Morals (Chairman); Revenue and Taxation.

SHERIDAN—Governmental Efficiency and Economy; Judiciary; Manufacturing, Oil, and Mining Industry; Ways and Means.

SHERWIN—Conservation and Planning; Elections and Reapportionment; Judiciary; Revenue and Taxation; Social Welfare.

STEPHENSON—Agriculture; Civil Service and State Personnel (Vice Chairman); Industrial Relations; Live Stock and Dairies; Transportation and Commerce.

STEWART—Governmental Efficiency and Economy; Industrial Relations; Military Affairs; Municipal and County Government; Revenue and Taxation.

STREAM—Agriculture; Finance and Insurance; Public Morals.

* Vice Mr. Guthrie, deceased.

**MEMBERS OF ASSEMBLY, WITH COMMITTEES OF WHICH
EACH IS A MEMBER—Continued**

THOMAS—Constitutional Amendments (Vice Chairman); Fish and Game (Vice Chairman); Transportation and Commerce.

THOMPSON—Agriculture; Civil Service and State Personnel; Education; Industrial Relations; Manufacturing, Oil, and Mining Industry; Public Health; Public Morals.

THORP—Agriculture; Live Stock and Dairies (Chairman); Public Morals; Public Utilities and Corporations; Revenue and Taxation; Social Welfare.

THURMAN—Conservation and Planning; Fish and Game; Manufacturing, Oil, and Mining Industry; Social Welfare; Ways and Means.

WATERS—Elections and Reapportionment; Finance and Insurance (Chairman); Manufacturing, Oil, and Mining Industry; Revenue and Taxation; Transportation and Commerce.

WATSON—Agriculture; Fish and Game (Chairman); Governmental Efficiency and Economy; Municipal and County Government; Public Utilities and Corporations; Ways and Means.

WEBER—Conservation and Planning (Chairman); Rules; Ways and Means.

WERDEL—Agriculture; Governmental Efficiency and Economy; Judiciary (Vice Chairman); Manufacturing, Oil, and Mining Industry (Vice Chairman); Public Utilities and Corporations; Revenue and Taxation.

WOLLENBERG—Judiciary; Revenue and Taxation; Rules; Ways and Means (Chairman).

ASSEMBLY MEASURES AND THEIR AUTHORS

| | | | |
|------------------------------|--|---|--|
| ALLEN— | | CROWLEY— | |
| 14. | | A. C. R. 9. | |
| A. C. R. 5. | | A. J. R. 4. | |
| A. J. R. 3. | | | |
| ANDERSON— | | DAVIS— | |
| 14. | | 11. | |
| | | A. J. R. 3. | |
| ARMSTRONG— | | DEBS— | |
| 6, 7. | | 14. | |
| A. J. R. 3. | | A. J. R. 3. A. J. R. 6. | |
| BEAL— | | DICKEY— | |
| 13, 14. | | A. C. R. 5. A. C. R. 8. | |
| BERRY— | | DOYLE— | |
| A. C. R. 7. | | 6, 7, 14. | |
| A. J. R. 6. | | A. J. R. 3. | |
| BOYD— | | DUNN— | |
| 4. | | 12. | |
| A. J. R. 5. | | A. C. R. 8. | |
| BRADY— | | EMLAY— | |
| A. C. R. 7. | | 13. | |
| A. J. R. 6. | | A. C. R. 5. | |
| BROWN— | | A. J. R. 3. A. J. R. 4. | |
| A. J. R. 4. | | | |
| BURKE— | | ERWIN— | |
| 8. | | 4. | |
| A. J. R. 3. | | A. C. R. 11. | |
| BURKHALTER— | | FIELD— | |
| 14. | | A. C. R. 2. | |
| A. J. R. 3. A. J. R. 6. | | FOURT— | |
| CALL— | | 6, 7, 14. | |
| 12. | | A. C. R. 5. | |
| A. C. R. 5. A. C. R. 12. | | GAFFNEY— | |
| A. J. R. 3. | | 12. | |
| CLARKE— | | A. C. R. 7. | |
| A. C. R. 5. | | A. J. R. 6. | |
| A. J. R. 4. | | GANNON— | |
| CAREY— | | 12. | |
| A. C. R. 8. | | A. C. R. 5. | |
| COLLINS, GEORGE D.— | | A. J. R. 3. | |
| 12. | | GEDDES— | |
| A. C. R. 7. | | 11, 12. | |
| A. J. R. 6. | | A. J. R. 3. A. J. R. 4. A. J. R. 5. | |
| COLLINS, SAM L. | | HAGGERTY— | |
| 5. | | A. C. R. 7. | |
| A. J. R. 5. | | HEISINGER— | |
| CRICHTON— | | A. J. R. 4. | |
| 6, 7. | | HOLLIBAUGH— | |
| A. J. R. 6. | | 1, 2, 3, 14. | |
| A. C. R. 5. | | A. C. R. 5. | |

ASSEMBLY MEASURES AND THEIR AUTHORS—Continued

JOHNSON—

12.
A. C. R. 3, A. C. R. 8.

KING—

6.
A. J. R. 4.

KRAFT—

14.
A. C. R. 5, A. C. R. 11.

LEONARD—

12.
A. C. R. 5.

LOWREY—

A. J. R. 4.

LYON—

A. C. R. 1.
A. J. R. 1.

MALONEY—

6, 7,
A. C. R. 7. 8, 12.

MASSION—

14.

McMILLAN—

14.

McCOLLISTER—

6, 7,
A. C. R. 5.
A. J. R. 3.

MIDDOUGH—

4, 6,
A. C. R. 6, A. C. R. 11.
A. J. R. 2, A. J. R. 3.

MILLER—

A. C. R. 11.

NIEHOUSE—

14.
A. C. R. 11.
A. J. R. 3.

O'DAY—

A. C. R. 7.
A. J. R. 6.

PRICE—

A. J. R. 5.

ROBERTSON—

12.
A. J. R. 3.

ROSENTHAL—

9, 10.
A. C. R. 10.

SHERIDAN—

A. C. R. 8.

SHERWIN—

12.
A. C. R. 8, A. C. R. 11.
A. J. R. 3.

STEWART—

4, 11,
A. J. R. 3.

STREAM—

4.
A. J. R. 3.

THOMPSON—

A. C. R. 4.
A. C. R. 11.

THORP—

A. J. R. 4.

THURMAN—

A. C. R. 5.

WATERS—

6, 7,
A. C. R. 1.

WATSON—

4.
A. J. R. 5.

WOLLENBERG—

6, 7,
A. C. R. 7, A. C. R. 11.

RECAPITULATION OF ASSEMBLY MEASURES, THEIR AUTHORS, AND COMMITTEES REFERRED TO

ALLEN—

Military Affairs—14.
Without reference to committee—
A. C. R. 5.
A. J. R. 3.

ANDERSON—

Military Affairs—14.

ARMSTRONG—

Governmental Efficiency and Economy—
6.
Judiciary—7.

BEAL—

Military Affairs—14.
Ways and Means—13.

BERRY—

Without reference to committee—
A. C. R. 7.
A. J. R. 6.

BOYD—

Governmental Efficiency and Economy—
4.
Without reference to committee—
A. J. R. 5.

BRADY—

Without reference to committee—
A. C. R. 7.
A. J. R. 6.

BROWN—

Rules—
A. J. R. 4.

BURKE—

Ways and Means—
8.
Rules—
A. J. R. 3.

BURKHALTER—

Military Affairs—14.
Rules—
A. J. R. 3.
Without reference to committee—
A. J. R. 6.

CALL—

Judiciary—12.
Rules—
A. J. R. 3.
Without reference to committee—
A. C. R. 12.

CAREY—

Without reference to committee—
A. C. R. 8.
21—L-5200

CLARKE—

Rules—
A. J. R. 4.
Without reference to committee—
A. C. R. 5.

COLLINS, GEORGE D.—

Judiciary—12.
Without reference to committee—
A. C. R. 7.
A. J. R. 6.

COLLINS, SAM L.—

Judiciary—5.
Without reference to committee—
A. J. R. 5.

CRICHTON—

Governmental Efficiency and Economy—
6.
Judiciary—7.
Without reference to committee—
A. J. R. 6.

CROWLEY—

Without reference to committee—
A. C. R. 9.
Rules—
A. J. R. 4.

DAVIS—

Judiciary—11.
Rules—
A. J. R. 3.

DEBS—

Military Affairs—14.
Rules—
A. J. R. 3.
Without reference to committee—
A. J. R. 6.

DICKEY—

Without reference to committee—
A. C. R. 5, A. C. R. 8.

DOYLE—

Governmental Efficiency and Economy—
6.
Judiciary—7.
Military Affairs—14.
Rules—
A. J. R. 3.

DUNN—

Judiciary—12.
Without reference to committee—
A. C. R. 8.

EMLAY—

Rules—
A. J. R. 3, A. J. R. 4.
Ways and Means—13.
Without reference to committee—
A. C. R. 4.

RECAPITULATION OF ASSEMBLY MEASURES, THEIR AUTHORS, AND COMMITTEES REFERRED TO—Continued

ERWIN—

Governmental Efficiency and Economy—
4.
Without reference to committee—
A. C. R. 11.

FIELD—

Without reference to committee—
A. C. R. 2.

FOURT—

Governmental Efficiency and Economy—
6.
Judiciary—7.
Military Affairs—14.
Without reference to committee—
A. C. R. 5.

GAFFNEY—

Judiciary—12.
Without reference to committee—
A. C. R. 7.
A. J. R. 6.

GANNON—

Judiciary—12.
Rules—
A. J. R. 3.
Without reference to committee—
A. C. R. 5.

GEDDES—

Judiciary—11, 12.
Rules—
A. J. R. 3, A. J. R. 4.
Without reference to committee—
A. J. R. 5.

HAGGERTY—

Without reference to committee—
A. C. R. 7.

HEISINGER—

Rules—
A. J. R. 4.

HOLLIBAUGH—

Governmental Efficiency and Economy—
1, 2, 3.
Military Affairs—14.
Without reference to committee—
A. C. R. 5.

JOHNSON—

Judiciary—12.
Without reference to committee—
A. C. R. 3, A. C. R. 8.

KING—

Governmental Efficiency and Economy—
6.
Judiciary—7.
Rules—
A. J. R. 4.

KRAFT—

Military Affairs—14.
Without reference to committee—
A. C. R. 5, A. C. R. 11.

LEONARD—

Judiciary—12.
Without reference to committee—
A. C. R. 5.

LOWREY—

Rules—
A. J. R. 4.

LYON—

Without reference to committee—
A. C. R. 1.
Judiciary—
A. J. R. 1.

MALONEY—

Governmental Efficiency and Economy—
6.
Judiciary—7, 12.
Ways and Means—8.
Without reference to committee—
A. C. R. 7.

MASSION—

Military Affairs—14.

MCOLLISTER—

Governmental Efficiency and Economy—
6.
Judiciary—7.
Military Affairs—14.
Rules—
A. J. R. 3.
Without reference to committee—
A. C. R. 5.

McMILLAN

Military Affairs—14.

MIDDOUGH—

Governmental Efficiency and Economy—
4, 6.
Judiciary—7.
Rules—
A. J. R. 2, A. J. R. 3.
Without reference to committee—
A. C. R. 6, A. C. R. 11.

MILLER—

Without reference to committee—
A. C. R. 11.

NIEHOUSE, MRS.—

Military Affairs—14.
Rules—
A. J. R. 3.
Without reference to committee—
A. C. R. 11.

RECAPITULATION OF ASSEMBLY MEASURES, THEIR AUTHORS, AND COMMITTEES REFERRED TO—Continued

O'DAY—

Without reference to committee.
A. C. R. 7.
A. J. R. 6.

PRICE—

Without reference to committee.
A. J. R. 5.

ROBERTSON—

Judiciary—12.
Rules—
A. J. R. 3.

ROSENTHAL—

Judiciary—9.
Governmental Efficiency and Economy—
10.
Rules—
A. C. R. 10.

SHERIDAN—

Without reference to committee—
A. C. R. 8.

SHERWIN—

Judiciary—12.
Without reference to committee—
A. C. R. 8, A. C. R. 11.

STEWART—

Governmental Efficiency and Economy—
4.
Judiciary—
11, 12.
Military Affairs—14.
Rules—
A. J. R. 3.

STREAM—

Governmental Efficiency and Economy—
4.
Rules—
A. J. R. 3.

THOMPSON—

Without reference to committee—
A. C. R. 4, A. C. R. 11.

THORP—

Rules—
A. J. R. 4.

THURMAN—

Without reference to committee—
A. C. R. 5.

WATERS—

Governmental Efficiency and Economy—
6.
Judiciary—7.
Military Affairs—14.
Without reference to committee—
A. C. R. 1.

WATSON—

Governmental Efficiency and Economy—
4.
Without reference to committee.
A. J. R. 5.

WOLLENBERG—

Governmental Efficiency and Economy—
6.
Judiciary—7, 12.
Without reference to committee—
A. C. R. 7, A. C. R. 11.

ASSEMBLY BILLS APPROVED BY GOVERNOR, CHARTERED AND FILED WITH THE SECRETARY OF STATE

| Number | Chapter | Author | Subject of Title | Approved by Governor |
|--------|---------|-------------------|---|----------------------|
| 8 | 1 | Maloney and Burke | Appropriation, housing facilities for veterans and families | July 26 |
| 14 | 2 | Fourt, et al. | Use of public park and recreation property for temporary housing facilities for veterans and families | July 26 |
| | | Total | | 2 |

ASSEMBLY CONCURRENT RESOLUTIONS CHAPTERED AND FILED WITH THE SECRETARY OF STATE

| Number | Resolution Chapter | Author | Subject of Title | Date filed with Secretary of State |
|--------|--------------------|---------------------|--|------------------------------------|
| 1 | 1 | Lyon and Waters | Commending Howard Hughes, and wishing him a speedy recovery | July 24 |
| 2 | 4 | Field | Approving charter amendments, City of Glendale | July 25 |
| 3 | 2 | Johnson | Approving charter amendment, City of Berkeley | July 24 |
| 4 | 5 | Thompson | Approving charter amendments, City of San Jose | July 25 |
| 5 | 8 | McCollister, et al. | Re allowance of veterans' preference credits in State civil service examinations | July 25 |
| 6 | 6 | Middough | Approving charter amendments, City of Long Beach | July 25 |
| 7 | 3 | Maloney, et al. | Welcoming National Shrine Convention | July 24 |
| 8 | 9 | Dickey, et al. | Approving charter amendments, City of Oakland | July 25 |
| 9 | 7 | Crowley | Approving charter, City of Vallejo | July 25 |
| 11 | 19 | Miller, et al. | Re establishment of 40-hour work week for public employees | July 25 |
| 12 | 20 | Call | Approving charter amendment, City of Redwood City | July 25 |
| | | Total | | 11 |

ASSEMBLY JOINT RESOLUTIONS CHAPTERED AND FILED WITH THE SECRETARY OF STATE

| Number | Resolution Chapter | Author | Subject of Title | Date filed with Secretary of State |
|--------|--------------------|----------------|--|------------------------------------|
| 2 | 15 | Middough | Urging President approve legislation relinquishing claim of United States to certain tide and submerged lands | July 25 |
| 4 | 16 | Lowrey, et al. | Memorializing President and Secretary of United States re importation of almonds | July 25 |
| 5 | 17 | Price, et al. | Memorializing President and Congress re inundation of State Highways 77 and 182 by waters impounded by Prado Dam, and requesting relocation of same at expense of Federal Government | July 25 |
| 6 | 18 | Debs, et al. | Re fixed base air carriers | July 25 |
| | | Total | | 4 |

SENATE BILLS, PASSED IN ASSEMBLY

2. 6. 7. 9.
Total----- 4

SENATE BILLS STRICKEN FROM FILE IN ASSEMBLY

8.
Total----- 1

**SENATE BILLS REMAINING ON FILE IN ASSEMBLY
WITHOUT FURTHER ACTION**

3.
Total----- 1

**SENATE CONCURRENT RESOLUTIONS ADOPTED
IN ASSEMBLY**

1. 2. 3. 4. 5. 6.
Total----- 6

**NUMBER OF ASSEMBLY BILLS, CONCURRENT AND JOINT
RESOLUTIONS INTRODUCED IN THE ASSEMBLY**

| | Assembly Bills | Assembly Constitutional Amendments | Assembly Concurrent Resolutions | Assembly Joint Resolutions | Total |
|--------------------|-------------------|--|---------------------------------------|----------------------------------|-------|
| Monday, July 22 | 7 | 0 | 7 | 0 | 14 |
| Tuesday, July 23 | 5 | 0 | 3 | 4 | 12 |
| Wednesday, July 24 | 2 | 0 | 2 | 2 | 6 |
| Thursday, July 25 | 0 | 0 | 0 | 0 | 0 |
| Total | 14 | 0 | 12 | 6 | 32 |

RECAPITULATION OF ASSEMBLY MEASURES

Assembly Bills

Assembly Action—

| | |
|----------------------------------|----|
| <i>Assembly bills introduced</i> | 14 |
| Passed in Assembly and to Senate | 2 |
| Died in Assembly committee | 12 |
| Total | 14 |

Senate Action—

| | |
|--|---|
| <i>Assembly bills passed in Assembly and transmitted to Senate</i> | 2 |
| Passed in Senate, enrolled, and to Governor | 2 |

Governor's Action—

| | |
|---|---|
| <i>Assembly bills passed in Senate, enrolled, and presented to Governor</i> | 2 |
| Approved by Governor | 2 |

Assembly Concurrent Resolutions

Assembly Action—

| | |
|---|----|
| <i>Assembly concurrent resolutions introduced</i> | 12 |
| Adopted in Assembly and to Senate | 11 |
| Died in Assembly committee | 1 |
| Total | 12 |

Senate Action—

| | |
|--|----|
| <i>Assembly concurrent resolutions adopted in Assembly and transmitted to Senate</i> | 11 |
| Adopted in Senate, enrolled, and filed with Secretary of State | 11 |

Assembly Joint Resolutions

Assembly Action—

| | |
|--|---|
| <i>Assembly joint resolutions introduced</i> | 6 |
| Adopted in Assembly and to Senate | 4 |
| Died in Assembly committee | 2 |
| Total | 6 |

Senate Action—

| | |
|---|---|
| <i>Assembly joint resolutions adopted in Assembly and transmitted to Senate</i> | 4 |
| Adopted in Senate, enrolled, and filed with Secretary of State | 4 |

Total of All Assembly Measures Introduced ----- 32

ASSEMBLY FINAL HISTORY

ASSEMBLY BILLS

1—Hollibaugh, July 22. To Com. on G. E. & E.

An act in relation to the regulation, control, and stabilization of rents for, and the eviction of tenants of, residential housing accommodations during an emergency, declaring the urgency thereof, to take effect immediately.

July 22—Read first time. To print.

July 23—From printer. To committee. Withdrawn from committee. Re-referred to Committee on Judiciary.

July 25—From committee without further action.

2—Hollibaugh, July 22. To Com. on G. E. & E.

An act to establish in the Division of Real Estate of the Department of Investment a Rent Administrator and prescribing his powers and duties; to provide for appointment of Rental Arbitration Boards and prescribing their powers and duties; to provide for the regulation, control and stabilization of rents and rental agreements upon their release from control by the Federal Government, and for the regulation of proceedings for the recovery of possessions of rental properties, and certain other incidents of the landlord-tenant relationship within defense-rental areas, and to provide a method for the orderly readjustment of rents during the period of transition from present controls by the Federal Government until a normal relationship between supply of various classes of rental properties and demand therefor make unnecessary the administration of further control.

July 22—Read first time. To print.

July 23—From printer. To committee.

July 25—From committee without further action.

3—Hollibaugh, July 22. To Com. on G. E. & E.

An act making an appropriation for the support of the Rent Administration and the administration of the Emergency Fair Rent Act.

July 22—Read first time. To print.

July 23—From printer. To committee.

July 25—From committee without further action.

4—Stream, Middough, Clarke, Thompson, Boyd, Erwin, Stewart, and Watson, July 22. To Com. on G. E. & E.

An act in relation to the regulation, control and stabilization of rents and the eviction of tenants in housing accommodations during an emergency, and prescribing the powers and duties of the governing bodies of cities and counties with respect thereto.

July 22—Read first time. To print.

July 23—From printer. To committee.

July 25—From committee without further action.

5—Collins, Sam L., July 22. To Com. on Jud.

An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

July 22—Read first time. To print.

July 23—From printer. To committee.

July 25—From committee without further action.

6—Fourt, Waters, Armstrong, Crichton, Doyle, King, Maloney, McColister, Middough, and Wollenberg, July 22. To Com. on G. E. & E.

An act in relation to the regulation, control and stabilization of rents and the eviction of tenants in housing accommodations during an emergency, creating a Temporary State Housing Rent Commission, prescribing its powers and duties and making an appropriation therefor.

July 22—Read first time. To print.

July 23—From printer. To committee.

July 25—From committee without further action.

7—Fourt, Waters, Armstrong, Crichton, Doyle, King, Maloney, McColister, Middough, and Wollenberg, July 22. To Com. on Jud.

An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, declaring the urgency thereof, to take effect immediately.

July 22—Read first time. To print.

July 23—From printer. To committee.

July 25—From committee without further action.

8—Maloney and Burke, July 23. To Com. on W. & M.

An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

July 23—Read first time. To print.

July 24—From printer. To committee. From committee: Do pass. Art IV, Sec. 15, of Constitution suspended. Read second time. Considered engrossed. Read third time. Made special order for 11 a.m. Urgency clause adopted. Read third time, passed, title approved. To Senate.

July 24—in Senate. To Com. on Ris. From committee: Do pass. Re-referred to Com. on Fin. From committee: Do pass. Art. IV, Sec. 15, of Constitution suspended. Read second time. Read third time. Urgency clause adopted, passed, title approved. To Assembly.

July 24—in Assembly. To enrollment.

July 25—Reported correctly enrolled. To Governor at 10.30 a.m.

July 26—Approved by Governor. Chapter 1.

9—Rosenthal, July 23. To Com. on Jud.

An act to provide for the temporary suspension of proceedings for the removal or eviction of tenants of residential housing accommodations during an emergency, declaring the urgency thereof, to take effect immediately.

July 23—Read first time. To print.

July 25—From committee without further action.

10—Rosenthal, July 23. To Com. on G. E. & E.

An act to provide for the temporary stabilization of rents for residential housing accommodations during an emergency, declaring the urgency thereof, to take effect immediately.

July 23—Read first time. To print.

July 24—From printer. To committee.

July 25—From committee without further action.

11—Davis, Geddes, and Stewart, July 23. To Com. on Jud.

An act to declare an emergency in respect to the renting of housing accommodations, to regulate, control, and stabilize rents, and to regulate the eviction of tenants of housing accommodations, providing for the use of court commissioners, making an appropriation therefor, declaring the urgency thereof, to take effect immediately.

July 23—Read first time. To print.

July 24—From printer. To committee.

July 25—From committee without further action.

12—Sherwin, Geddes, Dunn, Collins, George D., Maloney, Wollenberg, Call, Gaffney, Gannon, Johnson, Leonard, Robertson, and Stewart, July 23. To Com. on Jud.

An act to provide for the stay of proceedings for the recovery of the possession of housing accommodations and to prescribe the effect thereof, declaring the urgency thereof, to take effect immediately.

July 23—Read first time. To print.

July 24—From printer. To committee.

July 25—From committee without further action.

13—Beal and Emlay, July 24. Referred to Com. on W. and M.

An act to amend Sections 2 and 8 of, and to add Section 3.5 to, an act entitled "An act to provide for the acquisition of temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to housing for veterans and providing for State aid to local agencies including colleges and universities, for establishing temporary and emergency veterans' housing, making an appropriation, and declaring the urgency thereof, to take effect immediately.

July 24—Read first time. To print.

July 25—From printer. To committee. From committee without further action.

14—Fourt, Hollibaugh, Waters, Allen, Anderson, Massion, Beal, Burkhalter, Debs, Doyle, Kraft, McCollister, McMillan, Niehouse, and Stewart, July 24. To Com. on Mil. Aff.

An act to add Section 4.5 to an act entitled "An act to provide for the acquisition of the temporary and emergency housing facilities for veterans and families of servicemen by joint action of the State and local agencies, providing for the operation of such facilities, making an appropriation, and declaring the urgency thereof, to take effect immediately," approved February 15, 1946, relating to temporary and emergency housing for veterans, and the use of public park and recreation property by local agencies as sites for such temporary and emergency housing for veterans, and validating such use of public park property by local agencies, declaring the urgency thereof, to take effect immediately.

July 24—Read first time. To print. From printer. To committee: Do pass. Read second time. Art. IV, Sec. 15 of Constitution suspended. Read second time. Considered engrossed. Urgency clause adopted. Read third time, passed, title approved. To Senate.

July 25—In Senate. To Com. on Ris. From committee: Be re-referred to Com. on Mil. & Vet. Af. From committee: Do pass. Art. IV, Sec. 15, of Constitution suspended. Read second time, held on file. Considered by unanimous consent.

Read third time. Urgency clause adopted, passed, title approved. To Assembly.

July 25—In Assembly. To enrollment. Reported correctly enrolled. To Governor at 1:55 p.m.

July 26—Approved by Governor. Chapter 2.

ASSEMBLY CONCURRENT RESOLUTIONS

A.C.R. No. 1—Lyon and Waters, July 22. Without reference to committee.

Relative to Howard Hughes.

July 22—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate.

July 23—In Senate. Considered without reference to committee or file. Read and adopted. To Assembly.

July 24—In Assembly. To enrollment. Reported correctly enrolled. To Secretary of State at 5 p.m.

July 24—Filed with Secretary of State. Res. Chapter 1.

A.C.R. No. 2—Field, July 22. Without reference to committee.

Relative to approving certain amendments to the charter of the City of Glendale, State of California, voted for and ratified by the electors of such city at a special municipal election held therein on May 7, 1946.

July 22—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate. July 23—In Senate. Considered without reference to committee or file. Read and adopted. To Assembly.

July 24—In Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 8 a.m.

July 25—Filed with Secretary of State. Res. Chapter 4.

A.C.R. No. 3—Johnson, July 22. Without reference to committee.

Relative to approving amendment to the charter of the City of Berkeley, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the 30th day of April, 1946.

July 22—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. Notice of motion to reconsider given by Mr. Johnson.

July 23—From printer. Reconsideration waived. To Senate.

July 23—In Senate. Considered without reference to committee or file. Read and adopted. To Assembly.

July 24—In Assembly. To enrollment. Reported correctly enrolled. To Secretary of State at 5 p.m.

July 24—Filed with Secretary of State. Res. Chapter 2.

A.C.R. No. 4—Thompson, July 22. Without reference to committee.

Relative to approving certain amendments to the charter of the City of San Jose, a municipal corporation of the County of Santa Clara, State of California, voted for and ratified by the qualified electors of said city at a general municipal election held therein on May 20, 1946.

July 22—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate. July 23—In Senate. Considered without reference to committee or file. Read and adopted. To Assembly.

July 24—In Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 10:30 a.m.

July 25—Filed with Secretary of State. Res. Chapter 5.

A.C.R. No. 5—McCollister, Gannon, Fourt, Hollibaugh, Call, Allen, Clarke, Dickey, Emlay, Kraft, Leonard, and Thurman, July 22. Without reference to committee.

Relative to the allowance of veterans' preference credits in State civil service examinations.

July 22—Introduced. Unanimous consent to consider withheld. To print.

July 24—From printer. Considered without reference to committee or file. Considered engrossed. Read and adopted. To Senate.

July 24—In Senate. To Com. on Rls. From committee: Be adopted. Read and adopted. To Assembly.

July 24—In Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 10:30 a.m.

July 25—Filed with Secretary of State. Res. Chapter 8.

A.C.R. No. 6—Middough, July 22. Without reference to committee.

Relative to approving certain amendments to the charter of the City of Long Beach, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the 9th day of July, 1946.

July 22—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate.

July 23—In Senate. Considered without reference to committee or file. Read and adopted. To Assembly.

July 24—In Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 10:30 a.m.

July 25—Filed with Secretary of State. Res. Chapter 6.

A.C.R. No. 7—Maloney, and the San Francisco Delegation, July 22. Without reference to committee.

Relative to welcoming the National Shrine Convention.

July 22—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate.

July 23—In Senate. Considered without reference to committee or file. Read and adopted. To Assembly.

July 24—In Assembly. To enrollment. Reported correctly enrolled. To Secretary of State at 5 p.m.

July 25—Filed with Secretary of State. Res. Chapter 3.

A.C.R. No. 8—Dickey, Dunn, Sheridan, Carey, Johnson, and Sherwin, July 23. Without reference to committee.

Relative to approving a certain amendment to the charter of the City of Oakland, a municipal corporation in the County of Alameda, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the fourth day of June, 1946.

July 23—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate.

July 23—In Senate. Considered without reference to committee or file. Read and adopted. To Assembly.

July 24—In Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 10:30 a.m.

July 25—Filed with Secretary of State. Res. Chapter 9.

A.C.R. No. 9—Crowley, July 23. Without reference to committee.

Relative to approving the charter of the City of Vallejo, State of California, ratified by the qualified electors of said city at a special municipal election held on the nineteenth day of February, 1946.

July 23—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate.

July 24—In Senate. Considered without reference to committee or file. Read and adopted. To Assembly.

July 24—In Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 10:30 a.m.

July 25—Filed with Secretary of State. Res. Chapter 7.

A.C.R. No. 10—Rosenthal, July 23. To Com. on Rules.

Relative to requesting the Governor to include the subject of commercial rent control in the Proclamation for the special session of the Legislature.

July 23—Introduced. To print.

July 24—From printer. To committee.

July 25—From committee without further action.

A.C.R. No. 11—Miller, Thompson, Sherwin, Kraft, Middough, Niehouse, Erwin, and Wollenberg, July 24. Without reference to committee.

Relative to the establishment of a 40-hour work week for public employees.

July 24—Introduced. Considered without reference to committee, print or file.

Considered engrossed. Read and adopted. To print. From printer. To Senate.

July 25—in Senate. To Com. on Rls. From committee: Be re-referred to Com. on Gov. Eff. Re-referred to Com. on Gov. Eff. From committee: Be adopted, as amended. Read and amended. Adopted. To Assembly.

July 25—in Assembly. Senate amendments concurred in. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 1:55 p.m.

July 25—Filed with Secretary of State. Res. Chapter 19.

A.C.R. No. 12—Call, July 24. Without reference to committee.

Relative to approving a certain amendment to the charter of the City of Redwood City, a municipal corporation in the County of San Mateo, State of California, voted for and ratified by the qualified electors of said city at the general municipal election held therein on the ninth day of April, 1946.

July 24—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate.

July 25—in Senate. To Com. on Rls. From committee: Be adopted. Read and adopted. To Assembly.

July 25—in Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 1:55 p.m.

July 25—Filed with Secretary of State. Res. Chapter 20.

ASSEMBLY JOINT RESOLUTIONS

A.J.R. No. 1—Lyon, July 23. To Com. on Jud.

Relative to qualifications of Justices of the Supreme Court of the United States.

July 23—Introduced. To print.

July 24—From printer. To committee.

July 25—From committee without further action.

A.J.R. No. 2—Middough, July 23. To Com. on Rls.

Relative to urging the President of the United States to approve legislation relinquishing the claim of the United States to certain tide and submerged lands.

July 23—Introduced. To print.

July 24—From printer. To committee. From committee: Be adopted. To engrossment. Reported correctly engrossed. Read and adopted. To Senate.

July 25—in Senate. To Com. on Rls. From committee: Be adopted. Read and adopted. To Assembly.

July 25—in Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 1.55 p.m.

July 25—Filed with Secretary of State. Res. Chapter 15.

A.J.R. No. 3—Middough, Geddes, Stewart, Allen, Armstrong, Burke, Burkhalter, Call, Davis, Debs, Doyle, Emlay, Gannon, McCollister, Niehouse, Robertson, Sherwin, and Stream, July 23. To Com. on Rls.

Relative to liquidation of Federal Home Loan Bank of Los Angeles and the seizure of the Long Beach Federal Savings and Loan Association by James H. Fahey.

July 23—Introduced. To print.

July 24—From printer. To committee. From committee: Be adopted. To engrossment. Reported correctly engrossed. Re-referred to Com. on Rls.

July 25—From committee without further action.

A.J.R. No. 4—Lowrey, Clarke, Boyd, Brown, Crowley, Emlay, Geddes, Heisinger, King, and Thorp, July 23. To Com. on Rls.

Relative to memorializing the President and the Secretary of State of the United States in relation to the importation of almonds.

July 23—Introduced. To print.

July 24—From printer. To committee. From committee: Be adopted. To engrossment. Reported correctly engrossed. Read and adopted. To Senate.

July 25—in Senate. To Com. on Rls. From committee: Be adopted. Read and adopted. To Assembly.

July 25—in Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 1.55 p.m.

July 25—Filed with Secretary of State. Res. Chapter 16.

A.J.R. No. 5—Price, Geddes, Boyd, Collins, Sam L., and Watson, July 24. Without reference to committee.

Relative to memorializing the President and the Congress of the United States in relation to the inundation of State Highways 77 and 192 by the waters impounded by Prado Dam in Riverside County, California, and remedial legislation in connection with this and similar situations.

July 24—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate.

July 25—in Senate. Considered without reference to committee or file. Read and adopted. To Assembly.

July 25—in Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 1.55 p.m.

July 25—Filed with Secretary of State. Res. Chapter 17.

A.J.R. No. 6—Debs, Burkhalter, Crichton, Gaffney, Berry, Brady, O'Day, and Collins, George D., July 24. Without reference to committee.

Relative to Fixed Base Air Carriers.

July 24—Introduced. Considered without reference to committee, print or file. Considered engrossed. Read and adopted. To print. From printer. To Senate.

July 25—In Senate. To Com. on Rls. From committee: Be adopted. Read and adopted. To Assembly.

July 25—In Assembly. To enrollment.

July 25—Reported correctly enrolled. To Secretary of State at 1:55 p.m.

July 25—Filed with Secretary of State. Res. Chapter 18.

HOUSE RESOLUTIONS

- 1—Collins, Sam L. Electing officials of Assembly.
Introduced and adopted, July 22, page 2.
- 2—Stream. Informing Governor of Assembly organization.
Introduced and adopted, committee appointed, July 22, page 4, report of committee, page 6.
- 3—Field. Informing Senate of Assembly organization.
Introduced and adopted, committee appointed, July 22, page 4, report of committee, page 6.
- 4—Collins, Sam L. Adopts Standing Rules of Fifty-sixth (First Extraordinary) Session as permanent Rules of Fifty-sixth (Second Extraordinary) Session.
Introduced and adopted, July 22, page 4.
- 5—McCollister. Authorizing mileage of members.
Introduced and adopted, July 22, page 5.
- 6—Middough. Authorizing receipt of warrants of members, officers, and attaches of Assembly.
Introduced and adopted, July 22, page 7.
- 7—Thurman. Recognizing representatives of publications.
Introduced and adopted, July 22, page 7.
- 8—Maloney. Authorizing purchase of supplies.
Introduced and adopted, July 22, page 7.
- 9—Waters and Fourt. Authorizes purchase of postage stamps for members.
Introduced and adopted, July 22, page 7.
- 10—Collins, Sam L. Incidental expenses of Chief Clerk's office.
Introduced and adopted, July 22, page 8.
- 11—Dickey. Relating to amendment of Section 4232 of the Political Code.
Introduced and adopted, July 22, page 8, Chief Clerk instructed to send copy of, to Governor, page 9.
- 12—Waters and Fourt. Relating to printing of book entitled The California Legislature by Joseph Allan Beek.
Introduced and referred to Com. on Rules, July 22, page 10.
From committee : Be adopted, as amended. Amended. Read and adopted, July 24, page 220.
- 13—Collins, Sam L. Creating an Assembly (Second Extraordinary) Session Legislative Process Committee.
Introduced and adopted, July 22, pages 182-183.
- 14—Collins, Sam L. Authorizing payment for officers and attaches.
Introduced and adopted, July 23, page 189.
- 15—Emlay and Entire Membership. Wishing Assemblyman Michael J. Burns a speedy recovery from illness.
Introduced and adopted, July 23, page 190.
- 16—Thomas. Relative to investigation of requirement by State Board of Chiropractic Examiners of standards of admission to practice chiropractic not required by law.
Introduced and adopted, July 23, pages 190-191.
- 17—Beal. Relative to city and county building codes.
Introduced and re-referred to Com. on Rls., July 23, page 192.
From committee without further action, July 25, page 250.

HOUSE RESOLUTIONS—Continued

- 18—Clarke, Crichton, Emley, Geddes, Carey, Beck, Armstrong, Weber, Call, Thompson, Fourt, Watson, Leonard, Burke, Butters, Price, Stream, King, Collins, Sam L., Heisinger, Denny. Relative to memorializing Congress providing for promotion of agricultural marketing services and agricultural research.
Introduced and adopted, July 23, pages 192-193.
- 19—Collins, Sam L. Authorizes payment of mileage for Bernard R. Brady.
Introduced and adopted, July 23, pages 194-195.
- 20—Watson and Collins, Sam L. Commending Orange County citizens on Balboa Tournament of Lights.
Introduced and adopted, July 23, page 195.
- 21—Kilpatrick. Relative to Oregon legislative committee investigating the California penal system.
Introduced and adopted, July 23, page 197.
- 22—Allen, and the Entire Membership. Relative to enlistment of Charles V. Irwin in U. S. Marine Corps.
Introduced and adopted, July 23, pages 198-199.
Chief Clerk instructed to send engrossed copy to Charles V. Irwin, July 25, page 239.
- 23—Stephenson, Middough, Burke, Gaffney, and Collins, Sam L. Relative to extending good wishes to Virginia Geddes upon the occasion of her marriage to Lt. Robert Waldo Dukes.
Introduced and adopted, July 23, page 199.
- 24—Collins, Sam L. Authorizes payment of mileage to Harold F. Sawallisch.
Introduced and adopted, July 23, pages 199-200.
- 25—Lowrey. Relating to fish and game warden for the County of Glenn.
Introduced and adopted, July 24, page 203.
- 26—Fourt, Pelletier, and Hollibaugh. Relative to the Assembly Interim Committee on State and Local Taxation and further defining the powers and duties thereof.
Introduced and adopted, July 24, pages 203-204.
- 27—Collins, Sam L. Relative to mileage for Assemblyman Dekker.
Introduced and adopted, July 24, page 205.
- 28—Weber, Heisinger, and Collins, Sam L. Relative to allocation of space in the State Capitol and Capitol Annex.
Introduced and adopted, July 24, page 218.
- 29—McCollister, Waters, and Fourt. Relative to commanding Assemblyman Harrison W. Call.
Introduced and adopted, July 24, pages 220-221.
- 30—O'Day, Maloney, Brady, Gaffney, Berry, Collins, George D., Wollenberg, Denney, Miller, Emley, Carey, Lyon, and Robertson. Expressing regret at retirement of Assemblyman Gerald P. Haggerty.
Introduced and adopted, July 24, page 221.
- 31—Lyon and Maloney. Memorializing Congress and certain Federal departments to alleviate shortage of buildings and office space in California.
Introduced and adopted, July 24, pages 228-229.
- 32—Dunn. Relative to "California Government, Politics and Administration."
Introduced and adopted, July 24, page 229.
- 33—Weber, Doyle, McMillan, Beck, and Johnson. Relating to a study of Assembly Legislative Process Committee.
Introduced and adopted, July 24, page 229-230.
- 34—Fletcher. Relative to commanding Assemblyman Lorne D. Middough.
Introduced and adopted, July 24, page 230.

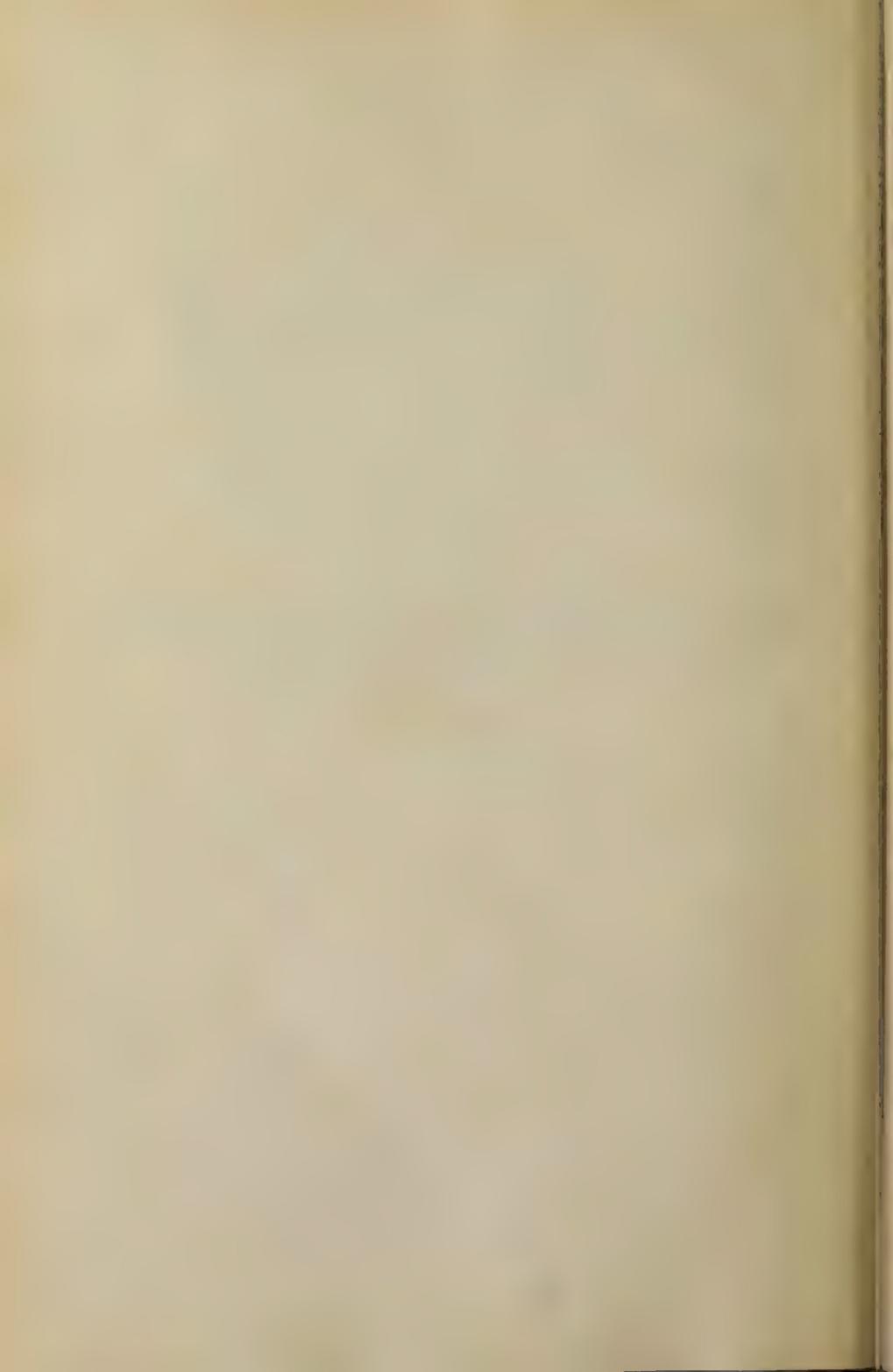
HOUSE RESOLUTIONS—Continued

- 35—Niehouse, Kraft, and Field. Relative to commending Assemblyman Charles W. Stream.
Introduced and adopted, July 24, pages 230-231.
- 36—Stream, Niehouse, and Waters. Relative to commending Assemblyman Fred H. Kraft.
Introduced and adopted, July 24, pages 231-232.
- 37—Debs. Relative to commending Assemblyman Everett C. Burkhalter.
Introduced and adopted, July 24, pages 231-232.
- 38—McCollister and Johnson. Relative to commending Assemblyman Jacob M. Leonard.
Introduced and adopted, July 24, page 232.
- 39—Fourt, Maloney, Collins, Sam L., Lyon, and Johnson. Relative to commending Assemblyman Frank J. Waters.
Introduced and adopted, July 24, page 232.
- 40—Price. Relative to commending Assemblyman Douglas P. Armstrong.
Introduced and adopted, July 24, page 233.
- 41—Crichton. Relative to commending Assemblyman Harold F. Sawallisch.
Introduced and adopted, July 24, page 233.
- 42—Waters, Collins, Sam L., and Lyon. Relative to commending Assemblyman Walter J. Fourt.
Introduced and adopted, July 24, page 234.
- 43—Collins, Sam L. Authorizes Chief Clerk to receipt for any warrants due Members, officers, or other attaches of the Assembly.
Introduced and adopted, July 25, pages 238-239.
- 44—Collins, Sam L. Relative to leaving Assembly Chamber and other rooms used by Assemblymen and officers of the Assembly available for use.
Introduced and adopted, July 25, page 239.
- 45—Collins, Sam L. Relative to paying incidental expenses of completing work of Assembly.
Introduced and adopted, July 25, page 239.
- 46—Collins, Sam L. Authorizes Sergeant-at-Arms to send to members their bill files, stationery and other printed matter.
Introduced and adopted, July 25, page 240.
- 47—Collins, Sam L. Authorizes Chief Clerk to take charge of arranging and preparing bills, books and other records of the Assembly, and filing the same with the Secretary of State.
Introduced and adopted, July 25, pages 240-241.
- 48—Call, Erwin, and Heisinger. Relative to the establishment of an appropriate season for taking of wild ducks.
Introduced and adopted, July 25, page 241.
- 49—Collins, Sam L. Relating to the continuance of the Assembly Legislative Process Committee created by House Resolution No. 13 of the Fifty-sixth (Second Extraordinary) Legislative Session.
Introduced and adopted, July 25, page 244.
- 50—Thomas, Evans, and Burkhalter. Relative to the investigation of the denial of taxicab franchises to veterans.
Introduced. Unanimous consent to consider withheld. Rules suspended. Read and adopted, July 25, page 245.
- 51—O'Day and Haggerty. Relative to investigation of Preston School of Industry at Ione by Interim Committee on Governmental Efficiency and Economy.
Introduced and adopted, July 25, page 246.

HOUSE RESOLUTIONS—Continued

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- 52—King. Relative to adjournment in respect to the memory of W. T. Baldwin.
Introduced and adopted, July 25, page 247.
- 53—Collins, Sam L. Relative to striking names of officers, attaches and employees from pay rolls.
Introduced and adopted, July 25, page 248.
- 54—Stream. Relative to informing the Governor that the Assembly is ready to adjourn.
Introduced and adopted, committee appointed, report of committee, June 25, page 248.
- 55—Maloney. Relative to informing the Senate that the Assembly is ready to adjourn.
Introduced and adopted, committee appointed, report of committee, July 25, page 248.

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